

UNITED STATES DEPARTMENT OF JUSTICE ADDRESS OF THE HONORABLE JANET RENO TO THE NATIONAL ASSOCIATION OF DRUG COURT PROFESSIONALS 999 9th Street, Northwest Washington, D.C.

Thursday, June 4, 1998

PROCEEDINGS

MS. RENO: Thank you so much and,

Senators, thank you. Thank you for your

friendship from the beginning; thank you for

your leadership. Ladies and gentlemen, for

people to come back year after year to care

as much as the senator cares, to constantly

be looking for new and better ways to do

things is an example of public service at its

best; at its real best. You're wonderful.

Lauri had told me that drug courts

were expanding. Other people said there

would be 2,000 people here, but you don't

know what it's like to think back to 1989 and

to walk in and see this. It's really

something.

We started in Dade County and

there's another person who has, year in and

year out, listened to people try to "b.s."

him, try to con him. He knows when to give

them a pat on the back. He knows when to

talk to them with a figurative kick in the

backside. Happy birthday, Stanley. I love

you very much. It's his birthday.

lose momentum, all they have to do is watch

Judge Jeff in action. I appreciate your

inviting me here today. I appreciate the

first time you came to visit me, and I just

appreciate more than I can tell you all that

you've done to ensure the enormous growth of

the drug court community and the vision and

the energy and the caring that you've brought

with it. Thank you.

Let's look at the numbers, Senator.

Two years ago when I spoke to you all here in

Washington, there were approximately 80 drug

courts in operation. Today, there are 275

with more than 150 in the planning stage.

Two years ago, there were only a

few juvenile drug courts. Today, there

are 44 juvenile drug courts and 6 family drug

courts with 58 more in the planning stages,

and this is an example of something we can

We can get the best of treatment,

working with others who care in comprehensive

community initiatives that begin to reweave

the fabric of community around our children

at-risk.

All the treatment specialists tell

me that treating a juvenile is one of the

most difficult things in the world, and I

know. About 12 years ago, I became the legal

do.

guardian of 15 year old twins, a boy and a

girl. The girl was in love, and I've learned

an awful lot about raising adolescents. It

takes hard work, love, and an awful lot of

luck. One day, they are three. The next

day, they are 13. The next day, they are 30,

and some days they are all three wrapped into

one, and they don't know what they are.

They bounce around and they never,

ever hit rock bottom. But with all that we

have learned about drug treatment, surely we

can learn the best techniques for treating

juveniles, both drug-abusing juveniles and

alcohol-abusing juveniles. This should be

one of our great challenges for the remainder

of this century.

Two years ago, there were no drug

courts in tribal country. Today, there are

three operational Native American drug courts

and at least 20 more in the planning stages,

and they recognize how important it is to

focus on alcohol, as well.

When I came to Washington, I left

so many wonderful people in South Florida.

Among them were the Michasoochi Indians. I

came wondering how I would deal with my

responsibilities in the Department of Justice

with Indian tribes across this land.

I have been so heartened by their

strength, by their traditions, by their

culture, by their reference to sentencing

circles, but one of them standing up at

Harvard Law School and telling me, your

system just provides blame; it casts blame.

It says they are guilty; they are not guilty,

but you don't do anything about the cause of

the problem. You don't do anything to heal.

You don't do anything to bring peace. I

said, let's try drug courts.

We can make a difference in Indian

Country. It is the fastest growing juvenile

population in the country today. There are

so many wonderful traditions that we can help

maintain and restore if we focus, as well, on

Indian Country, and make sure that no

American is left out in the opportunity that

drug courts can give people for a new life.

The real beauty of drug courts is

that this common sense concept has emerged

because people like you use common sense, use

caring, and use an awful lot of hard work.

Drug courts are not a federal

initiative. They are not a Dade County

initiative. They are an initiative of every

single one of you in this room who, by

caring, has made the difference.

to him, and nobody else, we have seen a large

increase in federal support. Two years ago

when I spoke to you, we did not know what the

final appropriation for the Drug Court Grant

Program would be. It turned out to be \$15

million in 1996.

Today, the appropriation for the

grant program has doubled to \$30 million.

With that appropriation, we have been able to

support more local initiatives through direct

program support and through more technical

assistance and training. In fiscal year '98,

the Office of Justice Programs awarded 80

planning grants, 80 implementation grants, 20

enhancement grants, and 3 cooperative agreements

to provide technical assistance and training

to the field.

There are now operational drug

courts in 42 states, Puerto Rico, and the

District of Columbia with drug courts being

planned in six more states.

Two years ago, we had some

evaluation that told Stanley and myself that

Dade County could work better. Today, there

are new positive evaluations being reported

on drug courts all over the country. Just

recently, the Portland, Oregon Drug Court

released an evaluation with very positive

results. The evaluation showed that program

graduates had 76 percent fewer total

subsequent arrests than the comparison group

over a two-year period.

This is really good news, and it's

an example again, if we do it right, if we

build it the right way, it's going to work.

But it's going to be based on common sense

and caring. This year, the National

Institute of Justice awarded grants to study

and evaluate four of the oldest drug courts

and will very soon award another grant to

begin another national evaluation of 14 drug

courts.

Something has happened in this

nation and the Senator's right, there is a

political quality to our drug debate. But in

so many instances across this country, if I

walk into a community, I'll find a Democratic

United States attorney, a Republican district

attorney, a Republican mayor, a Democratic

senator, police chiefs who are non-partisan,

and all in it looking at what works, what

doesn't work.

## They have forgotten political

partisan labels to anything, and they are

just getting the job done in their community.

They are aided and abetted by

having sound, scientific research done on

what works and what doesn't work, not

research that gets out to them five years

later when it's pass and obsolete and of no

use, but current research that can be used to

go to a county commission, to go to the state

legislature and to go to senators and

congressmen and say, this works; look at the

return we can get on our dollars.

I think the American people want to

believe with all their heart that

treatment works. I think that almost every

American I know has a friend, a family

member, a neighbor, a co-worker who is

recovering. We have got to get that message

to every political forum in the world in

scientific terms that can convince people and

anecdotes that can convince people and

real-life examples that can convince.

But we've got to be careful. The

worst thing we can do is spread ourselves too

thin.

The judge and I would occasionally

try to do that, and there'd be one person

that's saying, no, I'm not going to do it.

We'd get serious and I'd come upstairs and

I'd think about it and scratch my head and

I'd say, yes, May was right; we can't spread

ourselves too thin. We have got to make sure

that drug courts do not become the dumping

ground of court systems that are absolutely

overwhelmed. It is not a good investment of

our dollars.

If we invest wisely, if we build

carefully, we can make a tremendous

difference. We want to continue to ensure

that drug courts meet the needs of each and

every person that comes into the program. So

very important is the impact that drug courts

have had on families and in communities.

Sixty-four percent of drug court participants

are parents of minor children.

More than 2,400 parents regained

custody of their children as a result of

their successful participation in the drug

court program.

## It is so wonderful to know that all

of these children are benefiting from having

drug-free parents and from the new-life

skills their parents are learning through

substance abuse treatment. But I still

detect something that I saw in Miami again

and again; a lady knew she had a problem, but

she was terrified that if she went into

treatment, she would lose her children and

she could never get them back again.

One of the most rewarding things

I've witnessed in the five years I've been

Attorney General is to visit a prison in

Upstate New York, walk into the prison cell,

bed here, bed here, bassinet here, bassinet

here, walk into one of the nicest nurseries

that I have seen with child development

experts.

Let us be creative and think about

what we can do to let parents know that they

don't have to lose their children, that they

can learn together to be better parents, and

that we can maintain the family through the

drug court program in ever increasing

numbers.

It's important because there have

been more than 525 drug-free babies born to

drug court participants. This statistic is

not only important to the families who have

the healthy baby, but it's important to the

community if we're ever going to do anything

that will provide a lasting solution to

crime.

You've got so many wonderful,

wonderful reasons to be so proud of what

you're doing. I am so proud of you.

The carrot and stick approach, the

effective use of the coercive car of the

system coupled with treatment, coupled with

encouragement, coupled with that pat on the

back is being used as a model for other types

of courts; for domestic violence courts, gun

courts, and others.

All over the country, we're seeing

a tremendous growing interest in community

courts, courts that are problem-solvers that

use the problem-solving approach that look at

the whole person, look at the whole community

and deal with the underlying problems that

cause the crime in the first place; courts

that involve members of the community in

bring together a community police officer

who's dedicated and caring and a community

probation officer to work together as a team.

We can make such a difference if we

remember that public specialists can be a key

member of the team, along with other social

service agencies that have so much to offer.

Everybody says, but we don't have money.

We're delivering services, though. Let

us take the services we deliver and let us

make sure we coordinate them in the wisest

way possible to avoid fragmentation, to get

the best return on our dollar. It's

happening.

You, in the drug courts community,

were the first to be bold enough to rethink

traditional roles, reaching outside the walls

of the adversarial process to work together

to solve the problems of substance abuse and

crime. It's becoming a part of the other

courts' ways of doing business, rather than

just some new idea of a few.

When we consider that more than 70

percent of the offenders in most court

systems have drug or alcohol problems, it

just makes good sense to take the drug court

approach to managing these offenders and

reallocating court and treatment resources to

solve these addiction problems.

Now, Senator, I don't often like to

disagree with you, but I am anyway. If we

use the common sense approach, if we remember

that we're focusing on non-violent

first-offenders in some categories and

juveniles in others, there are a whole lot of

people in our prisons that have substantial

drug abuse problems that are not getting

treated, or if they are getting treated, they

are taken from the prison, dumped back into

the apartment over the open-air drug market

where they got into trouble in the first

place. Guess what's happening?

Now one of the most expensive parts

of drug treatment often is that facility

where you can treat them. We've got some

ready-made facilities.

We've got some opportunities with

people who are in for three years or five

years to develop the same approach coming

out, the same carrot and stick approach that

says, you want to work with us in terms of

job training in the prison; you want to work

with us in terms of returning to the

community, you're going to be under the

supervision of a judge who makes a difference

and who can pop you in or pop you out,

depending on how you want to work with the

judge.

We can do so much if we use the

resources that we have. Ladies and

gentlemen, if we're going to develop sound

solutions to the drug problem, we are going

to have to recognize that the key to the

solution is aftercare, aftercare that is

supervised by a judge who cares and knows

when to impose sanctions and when to give the

good pat on the back.

I have been Attorney General for a

little over five years. I have had an

opportunity to visit so many communities

across this nation. Never have I believed so

deeply in the American people's resiliency,

strength, and ability to solve problems.

I can remember in 1983 as the crack

epidemic hit Miami, I thought, whoa. I felt

like I had been kicked in the stomach. You

try so hard and then there is a new

You remember that in 1989 a couple

of people got together to form a drug court,

and then you look at today. You look at 1989

and the crime rate in this nation, and you

look today at the crime rate down six years

in a row.

There is no one particular reason for it,

18

but there is one overall reason; people like you

who care, who are willing to put common sense

tools to work and who, ladies and gentlemen,

have proven in the last 10 years can make

a tremendous, wonderful difference for this

country. Thank you for all that you do.

(Whereupon, at 2:00 p.m., the

PROCEEDINGS were adjourned.)