INTRODUCTION

Almost two hundred years ago, Thomas Jefferson wrote that The most sacred of the duties of government [is] to do equal and impartial justice to all its citizens. As the Nation embarks on a new century, this sacred duty to fulfill the promise of justice for all remains the hallmark of the American experiment in democratic self-government. It is also the guiding ideal for the men and women of the U.S. Department of Justice in carrying out their mission

... to enforce the law and defend the interests of the United States according to the law; to ensure public safety against threats foreign and domestic; to provide federal leadership in preventing and controlling crime; to seek just punishment for those guilty of unlawful behavior; to administer and enforce the Nation s immigration laws fairly and effectively; and to ensure fair and impartial administration of justice for all Americans.

The Department of Justice Strategic Plan for fiscal years 2001-2006 provides a multi year, comprehensive, realistic plan for carrying out the Department s mission. It is oriented toward achieving our vision of securing equal justice for all, enhancing respect for the rule of law, and making America a safer and less violent nation. It provides to the President, the Congress and the American people a report on the problems and challenges the Department faces in the years ahead and the goals and objectives we have set for ourselves. It is both a reaffimation of our fundamental commitment to serve the American people in the pursuit of justice and a promise to be ac countable for our progress.

THE DEPARTMENT OF JUSTICE

The Department of Justice (DOJ) is headed by the Attorney General of the United States. It is comprised of 39 separate component organizations. These include the U.S. Attorneys (USAs) who prosecute offenders and represent the United States Government in court; the major investigative agencies the Federal Bureau of Investigation (FBI) and the Drug Enforcement Administration (DEA) which prevent and deter crime and arrest criminal suspects; the Immigration and Naturalization Service (INS) which controls the border and provides services to lawful immigrants; the U.S. Marshals Service (USMS) which protects the federal judiciary, apprehends fugitives and detains persons in federal custody; and the Bureau of Prisons (BOP) which confines convicted offenders. Litigating divisions enforce federal criminal and civil laws, including civil rights, tax, antitrust, environmental, and civil justice statutes. The Office of Justice Programs (OJP) and the Office of Community Oriented Policing Services (COPS) provide leadership and assistance to state, tribal, and local governments. Other major departmental components include the National Drug Intelligence Center (NDIC), the United States Trustees (UST), the Justice Management Division (JMD), the Executive Office for Immigration Review (EOIR), the Community Relations Service (CRS), and the Office of the Inspector General (OIG). Although headquartered in Washington, D.C., the Department conducts much of its work in offices located throughout the country and overseas.

CORE VALUES

In carrying out our mission, we are guided by the following core values:

Equal Justice Under the Law. Upholding the laws of the United States is the solemn responsibility entrusted to us by the American people. We enforce these laws fairly and uniformly to ensure that all Americans receive equal protection and justice under the law.

Hone sty and Integrity. We adhere to the highest standards of ethical behavior.

Commitment to Excellence. We seek to provide the highest levels of service to the American people. We are effective and responsible stewards of the taxpayers dollars.

Respect for the Worth and Dignity of Each Human Being. We treat each other and those we serve with fairness, dignity, and compassion. We value differences in people and ideas. We are committed to the well-being of our employees and to providing opportunities for individual growth and development.

THE PERFORMANCE MANDATE AND THIS STRATEGIC PLAN

In recent years, the Department, and the Federal Government generally, have begun to embrace the concepts of performance-based management. These concepts have been effective in bringing about significant improvements in many private and public sector organizations and programs both in the United States and abroad. At the heart of performance-based management is the idea that focusing on mission, agreeing on goak, and reporting results are the keys to improved performance.

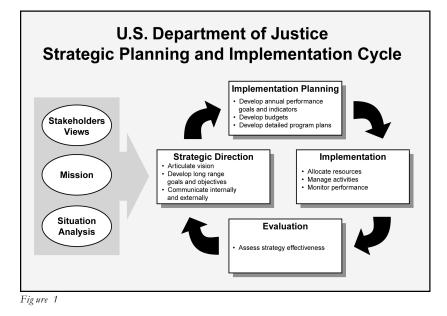
Congress has mandated performance-based management through a series of bipartisan statutory reforms. The centerpiece of this statutory framework is the Government Performance and Results Act (GPRA) of 1993 (P.L. 103-62). The GPRA requires agencies to develop strategic plans that identify their long range strategic goals and objectives; annual plans that set forth corresponding annual goals and indicators of performance; and annual reports that describe the actual levels of performance achieved compared to the annual goal.

The Department of Justice Strategic Plan for fiscal years 2001-2006 is prepared pursuant to the requirements of the GPRA. It revises and supersedes the strategic plan submitted by the Department in September 2000 covering fiscal years 2000-2005. This revised plan incorporates a number of changes that reflect the goals, objectives, and strategies of a Department which has seen a change of Administration in the past year and wrenching attacks on our country in recent months.

Although the immediacy of terrorism has added a compelling new dimension to the administration of law and justice, there is much in that environment that remains relevant since the last strategic plan was published in September 2000. As a result, we have retained much of the introductory material describing the overall law enforcement environment as well as the specific problems and issues facing the Department. As before, we believe this background gives the reader greater context for understanding what we do and why.

We have revised the plan with the active involvement of our component organizations and with the oversight of the Strategic Management Council, established by the Attorney General on May 16, 2001. The Council, whose permanent members include the Deputy Attorney General as Chair, Associate Attorney General, Assistant Attorney General for Administration, the Director of the Bureau of Prisons, DEA Administrator, INS Commissioner, Director of the FBI, and the Chief of Staff to the Attorney General, was established as the formal board within DOJ to provide direction and leadership on long-range planning and initiatives.

Within the Department, strategic planning is the first step in an iterative planning and implementation cycle. This cycle, which is at the heart of the Department s efforts to implement performance-based management, involves setting long-term goals and objectives; translating these goals and objectives into budgets and program plans; implementing programs and monitoring their performance; and evaluating results (figure 1). In this cycle, the Department s strategic plan provides the overarching framework for component and function-specific plans as well as annual performance plans, budgets, and reports.



The De partment also is integrating performance-based management concepts and practices into other core management processes, including procurement, information technology, financial accounting, and human resources. For example, we are aligning our budget, accounting and performance data in order to produce a cohesive, integrated financial information fram ework.

Despite our progress, we recognize that further improvements are needed. Implementing performance-based management is an iterative, ongoing process that demands significant, fundamental changes in organizational culture and business processes.

ORGANIZATION OF THE PLAN

The plan is in three chapters. Chapter I briefly outlines the major themes underlying our strategic goals and objectives, including some of the key issues we are likely to face in the years ahead. Chapter II sets forth our goals, objectives and strategies for the next five years. It also describes key interagency cross-cutting programs and summarizes the external factors that may affect goal achievement. Chapter III describes the role of evaluation in developing the strategic plan and provides a schedule of ongoing and planned program evaluations.

The scope and complexity of the Department's mission make it impossible to describe in a single document the full range and content of the Department's programs and activities. Where appropriate, reference has been made to other plans and reports that provide more detailed information in specific areas.

The Appendices include (A) a description of the resources required to implement the plan; (B) a description of the linkage between the strategic plan and the annual performance plan; (C) a summary list of mission-critical management challenges; (D) key facts on crime and justice; (E) a glossary of abbreviations and acronyms; and (F) a list of Justice component web sites.

This plan is available at http://www.usdoj.gov.