

IN THE UNITED STATES COURT OF APPEALS
FOR THE FIFTH CIRCUIT

JAMES H. MEREDITH,)

Appellant,)

NO. 19475)

v.)

CHARLES DICKSON FAIR, et al.,)

Appellees.)

UNITED STATES OF AMERICA, As)
Amicus Curiae and Petitioner,)

v.)

STATE OF MISSISSIPPI, et al.,)

Defendants.)

MEMORANDUM OF THE UNITED STATES IN OPPOSITION
TO MOTION BY THE STATE OF MISSISSIPPI
TO DISSOLVE TEMPORARY RESTRAINING ORDER

The State of Mississippi has filed motions to dissolve the temporary restraining order issued by this Court upon application of the United States on September 25, 1962, and to dismiss the contempt proceedings now pending against Ross R. Barnett and Paul B. Johnson, Jr.

The issues which the State seeks to raise regarding the pending contempt proceedings will not be dealt with in this Memorandum. This Court has heretofore held that the State of Mississippi has no standing to appear upon behalf of the individual contemnors.

Neither Governor Barnett nor Lt. Governor Johnson has filed in his own behalf a motion to stay or dismiss.

The issues raised by the State in its Motion to Dissolve the Temporary Restraining Order relate to

the basic jurisdiction of this Court and to the nature of the claim asserted in the petition filed by the United States. There is no claim that the temporary restraining order, if the Court has jurisdiction of the subject matter and the parties and if the United States has standing to sue, was improvidently granted.

The basic contentions of the State may be stated as follows:

(1) This Court lacks jurisdiction of the subject matter of the claim stated in the petition.

(2) This Court has no jurisdiction and cannot acquire jurisdiction of the persons of the defendants named in the petition.

(3) The United States has no standing to assert the claim stated in its petition.

Each of these assertions will be considered separately. Certain other matters of claimed legal defense will be discussed at the conclusion of the discussion of the above three contentions.

I

This Court Has Jurisdiction of the Subject Matter of the Claim

The State does not urge that the petition fails to state a claim upon which the United States is entitled to relief. In light of the precedents such assertion could hardly be made. Faubus v. United States, 254 F.2d 797 (C.A. 8, 1957), cert. den. 358 U.S. 829; Bush v. Orleans Parish School Board, 191 F.2d 871 (E.D. La., 1961), aff'd. 367 U.S. 908. The State's contention is that this Court cannot grant the relief to which the petition entitles the United States and that such relief should be sought from the District Court. This contention is without merit.

Before considering the legal authorities bearing upon this Court's jurisdiction, certain of the State's misconceptions regarding the nature of the claim set forth in the petition should be corrected.

A. Nature of the Claim

In its petition the United States alleges that the legal issues between the plaintiff, James H. Meredith, and the defendant University officials and Board of Trustees have been finally adjudicated. The present proceeding does not involve any claim of right of the United States to participate in that adjudication. Nor does the United States seek to affect the result of that proceeding. The facts alleged in the petition of the United States are separate and distinct from those involved in the basic law suit, which this Court decided in its judgment of reversal on June 25, 1962.

The petition alleges that while the Meredith case was pending in the District Court, while it was pending on appeal to this Court, and since the case has been returned to the District Court pursuant to this Court's mandate of July 28, 1962, the various defendants named in the petition have actively engaged in a program to frustrate the implementation of this Court's judgment of June 25, 1962, and any order of the District Court which has been or might be entered pursuant to that judgment. This program of obstruction has been part of an official and announced policy of the State of Mississippi. The petition alleges that the policy has been announced by both the Chief Executive of the State (paragraph 25) and by the State legislature (paragraphs 17 and 18). The policy has been implemented by calling upon all officials of the State to ignore the orders of this Court and of other federal courts with respect to the subject matter of the Meredith litigation and to

actively obstruct the implementation of those orders (paragraphs 17, 25 and 32). The defendants are alleged to have taken concrete steps to obstruct the federal courts in accordance with the state policy. They have done so by means of invalid injunctive suits in state courts (paragraphs 28 and 29), by criminal prosecution of Meredith (paragraphs 21, 26 and 29), and by legislation which is clearly directed against Meredith personally (paragraph 30).

The petition alleges that both the purpose and effect of the conduct of the defendants is to prevent and discourage James H. Meredith from attending the University of Mississippi pursuant to the judgment and orders of this Court and of the District Court.

In short, the petition alleges that the defendants have unlawfully prevented and are seeking to prevent the judgment, mandate and orders of this Court from being carried into effect.

*

B. Significance of District Court Precedents

The State points out in its Memorandum that prior to the instant case, obstruction of school desegregation decrees has been dealt with by the district courts. From this circumstance, the state draws the conclusion that only the district courts have power to deal with such obstruction. In considering this contention it is important to consider the bases upon which the district courts have acted.

An original suit to enforce rights under the Fourteenth Amendment to attend public schools without racial discrimination can be initiated only in a district court. The district court has original jurisdiction by virtue of Sections 1331 and 1343 of Title 28 U.S.C. It is this jurisdiction which the district courts have exercised in the many school desegregation suits across the country.

When a district court has entered a final judgment in a school desegregation case in exercise of its jurisdiction under §1331 and 1343, and is thereafter obstructed in effectuating its decree, the jurisdictional situation changes. Further exercise of jurisdiction is not for the purpose of litigating the rights between the original parties, but to effectuate and preserve the jurisdiction of the court previously exercised and to uphold the integrity of the court's decrees. That a different basis of jurisdiction is relied upon is made clear by a careful examination of the cases.

In McSwain v. County Board of Education of Anderson County, 138 F. Supp. 570 (E.D. Tenn., 1956) the District Court entered a final judgment requiring the defendant school officials to admit Negro applicants

to the High school in Clinton, Tennessee, without racial discrimination. Thereafter, the defendant school officials filed a petition with the district court seeking injunctive relief against interference and harassment by John Kasper and others. The injunction was issued and several of the persons who had been added as defendants and who were named in the injunction were later held to be in contempt. On appeal it was urged that the district court had no jurisdiction to entertain the petition against John Kasper and his co-defendants. Concededly, they were not acting under color of the laws of the State of Tennessee and under normal circumstances the disturbances, assaults and breaches of the peace which they had committed would be cognizable only in the courts of the state. Nonetheless, the court of appeals, relying upon and specifically citing the all-writs statute, 28 U.S.C. 1651, concluded that "The District Court had jurisdiction to issue the injunction." Bullock v. United States, 265 F. 2d 683, 691 (C.A. 6, 1959).

The District Court for the Eastern District of Arkansas was faced with a similar situation in the case relating to desegregation of the Little Rock public schools. A plan for desegregation had been approved by the District Court (Aaron v. McKinley, 143 F. Supp. 855) and the Court of Appeals had affirmed (Aaron v. Cooper, 243 F. 2d 361 (C.A. 8, 1957)). Thereafter the Governor of Arkansas prevented the carrying out of the desegregation decree by his use of the Arkansas National Guard. The district court, upon application of both the United States and of the original plaintiffs, enjoined the Governor and the commandant of the Guard. In sustaining this exercise of jurisdiction, the Court of Appeals held that "It was

proper for the court to do all that reasonably and lawfully could be done to protect and effectuate its orders and judgments and to prevent them from being thwarted by force or otherwise." Faubus v. United States, supra, at pages 804-805. Although the Court of Appeals did not state whether this exercise of jurisdiction was based upon the all-writs statute or upon the inherent power of a court to protect and effectuate its judgments, it is clear that the district court's jurisdiction was regarded as ancillary to the main case and not as primary.

In Bush v. Orleans Parish School Board, 191 F. Supp. 871 (E.D. La., 1961), affirmed 367 U.S. 908, the court made it equally clear that in bringing in new parties and enjoining interference with its prior orders, it was exercising ancillary and not primary jurisdiction. The Court emphasized that its exercise of power was not only independent of the issues in the basic law suit, but was not even dependent upon the initiative of the litigants in the original law suit. In this connection the court quoted from Hazel-Atlas Glass Co. v. Hartford-Empire Co., 322 U.S. 238, 246, 64 S. Ct. 997, 1001, 88 L. Ed. 1250:

Surely it cannot be that preservation of the integrity of the judicial process must always wait upon the diligence of litigants. The public welfare demands that the agencies of public justice be not so impotent that they must always be mute and helpless victims. . . . [191 F. Supp. at 878, fn. 16].

In no instance when a district court has exercised jurisdiction to protect its prior orders in a school desegregation case has it purported to exercise primary jurisdiction. In each case it has enjoined obstruction or interference through exercise of its ancillary jurisdiction, whether by virtue of 28 U.S.C. 1651

er its inherent power to effectuate its decrees. Accordingly, it is of no significance that a court of appeals lacks primary jurisdiction of a school desegregation suit. The only question here pertinent is whether the Court of Appeals has ancillary jurisdiction, as does the district court, to protect its judgments, mandates and orders by the injunctive process.

C. The Court of Appeals May Act to Protect Its Jurisdiction.

Ancillary jurisdiction, whether based upon the inherent power of the court to protect and effectuate its jurisdiction or upon the all-writs statute, reposes in all courts, both trial and appellate. The United States clearly called upon this Court to exercise its ancillary jurisdiction; it did not, and it does not now, purport to invoke original jurisdiction of any sort.

"An ancillary suit in equity is one growing out of a prior suit in the same court, dependent upon and instituted for the purpose of obtaining and enforcing the fruits of the judgment in the former suit."

Caspers v. Watson, 132 F. 2nd 614, 615 (CA 7, 1942), cert. denied, 319 U.S. 757, 87 L. Ed. 1709, 63 S. Ct. 1176; Local Loan Co. v. Hunt, 292 U.S. 234, 239 (1934), 78 L. Ed. 1230, 54 S. Ct. 695; Root v. Woolworth, 150 U.S. 401 (1893), 37 L. Ed. 1123, 14 S. Ct. 136.

"Special statutory authority is not necessary to authorize a federal court to exercise its ancillary jurisdiction." Carter v. Powell, 104 F. 2nd 428, 430 (C.A.5, 1939), cert. denied, 308 U.S. 611, 84 L. Ed. 511, 60 S. Ct. 179.

Moreover, in the exercise of ancillary jurisdiction, courts may proceed without regard to the statutory limits of jurisdiction which would restrict the court were the proceedings original. Local Loan Co. v. Hunt, 292 U.S. 234, 239 (1934), 78 L. Ed. 1230, 54 S. Ct. 695; Krippendorf v. Hyde, 110 U.S. 276 (1884), 28 L. Ed. 145, 4 S. Ct. 27; Dewey v. West Fairmont Gas Coal Co., 123 U.S. 329, 333 (1887), 31 L. Ed. 179, 8 S. Ct. 148; Caspers v. Watson, 132 F. 2nd 614 (C.A.7, 1942), cert. denied, 319 U.S. 757; Glens Falls Indemnity

Co. v. United States, 229 F. 2nd 370 (C.A.9, 1955);
Walmsc Co. v. Isaacs, 220 F. 2nd 108, 113-114 (C.A.1,
1954).

And ancillary jurisdiction may be exercised by an appellate court in aid of its appellate jurisdiction just as it may be exercised by a trial court in aid of its jurisdiction. National Brake Co. v. Christensen, 254 U.S. 425 (1921), 65 L. Ed. 341, 41 S. Ct. 154; Toledo Scale Co. v. Computing Scale Co., 281 Fed. 488 (C.A.7, 1922), affirmed, 261 U.S. 399 (1923), 67 L. Ed. 719, 43 S. Ct. 458.

D. Issuance of the Mandate Does Not Exhaust the Power of the Court of Appeals.

The State argues, however, that the "enforcement of a final decree remanded to a District Court lies in the hands of that Court." (Memorandum, p. 20). Presumably it follows that the issuance of the mandate exhausts the power of the Court of Appeals to act with respect to the case.

We agree that the jurisdiction of courts of appeals is appellate rather than original. We agree also that the appellate function is exercised by a review of the record made in the district court, followed by a mandate to that court, and that normally the appellate function does not involve the taking of evidence or the addition of parties at the appellate level. But the question here concerns not generalities about the usual functions of an appellate tribunal; what is involved is the power of a federal court of appeals to protect and make effective its appellate jurisdiction in appropriate cases by ancillary proceedings.

It is clear that proceedings may be had in a court of appeals which involve something other than review of the record made in the district court. LaBuy v. Howes Leather Co., 352 U.S. 249 (1957), 1 L. Ed. 290, 77 S. Ct. 309. Such proceedings may be had either prior to the attachment of appellate jurisdiction -- as in the LaBuy case -- or they may occur after the mandate has issued to the district court. See discussion, infra. The test in each case is whether the proceeding involved can properly be said to be ancillary to the appellate function of the court and to a case to which the jurisdiction of the court has attached or may attach in the future.

In Toledo Scale Co. v. Computing Scale Company, 261 U.S. 399 (1923), 67 L. Ed. 719, 43 S. Ct. 458, the Supreme Court upheld an order of the Court of Appeals for the Seventh Circuit directing the District Court to issue an injunction the purpose of which was to protect a judgment of the Court of Appeals. Previously, the Court of Appeals had upheld the validity of a patent held by the Computing Scale Company and the case was sent back to the District Court for an accounting. The accounting resulted in a decree for profits of more than \$400,000 in favor of the Computing Scale Company. The Court of Appeals affirmed the decree but stayed its mandate to permit an application to the Supreme Court for writ of certiorari. On the day the Court of Appeals took this action, the Toledo Scale Company brought suit in the United States District Court for the Northern District of Ohio and again challenged the validity of the Computing Scale Company's patent. The Computing Scale Company then directly petitioned the Court of Appeals for the Seventh Circuit requesting

that the court enforce its decree by enjoining the Toledo Scale Company from continuing with its suit in the Ohio District Court. A response was filed in the Court of Appeals by the Toledo Scale Company. The Court of Appeals, on the basis of the pleadings filed and argument heard, which raised issues never presented to the District Court, concluded that the petition of the Computing Scale Company was "ancillary to the original jurisdiction invoked" and ordered the issuance of the injunction prayed for. 281 Fed. 488 (C.A. 7, 1922). The Supreme Court affirmed, holding that the injunction was "within the power of the Circuit Court of Appeals" (261 U.S. 399, at 426, 67 L. Ed. 719, 43 S. Ct. 458), relying upon the all-writs-statute (now 28 U.S.C. 1651).

To be sure, in Toledo Scale, as the State correctly points out, the mandate of the Court of Appeals to the District Court had not yet gone down at the time the appellate court acted to protect its judgment. But that this is irrelevant is shown by subsequent decisions. In United States v. United States District Court, 334 U.S. 258 (1948), 92 L. Ed. 1351, 68 S. Ct. 1035, the very question at issue was whether the Court of Appeals could take action to compel compliance with a mandate which had already issued. Said the Supreme Court (334 U.S. 258, at 264, 92 L. Ed. 1351, 68 S. Ct. 1035):

It is, indeed, a high function of mandamus to keep a lower tribunal from interposing unauthorized obstructions to enforcement of a judgment of a higher court [citing case]. That function may be as important in protecting a past exercise of jurisdiction

as in safeguarding a present or future
one (emphasis added).^{1/}

See also, United States v. Smith, 331 U.S. 469 (1947),
91 L. Ed. 1610, 67 S. Ct. 1330, where the Supreme Court
held that the Court of Appeals had power to issue mandamus

^{1/} That there may be circumstances in which jurisdic-
tion remains in the court of appeals for certain
purposes even after issuance of the mandate is re-
flected also in cases such as Individual Drinking Cup
Co. v. Public Service Cup Co., 262 Fed. 410 (C.A. 2,
1910); S. S. Kresge Co. v. Winget Kickernick Co.,
102 F. 2nd 740, 742 (C.A. 8, 1939), and Epstein v.
Goldstein, 110 F. 2nd 747 (C.A. 2, 1940), where appellate
courts construed or clarified their mandates without
recalling them. See also In re Gamewell Fire-Alarm Tel.
Co., 73 Fed. Rep. 908 (C.A. 1, 1896), where a petition
was filed with the Court of Appeals requesting leave to
reopen a case in the District Court because of newly
discovered evidence. The petition was filed with the
Court of Appeals after that court had affirmed the
decree of the lower court and had issued its mandate.
Nevertheless, the Court of Appeals entertained the
petition and held (73 Fed. Rep. at 911):

We have no doubt that an application
may be made, as in this case, after the
judgment, after the issue of the mandate,
and after the close of the term at which
the judgment was entered, subject to
certain limitations as to time arising
out of the equitable doctrine of laches,
and other possible exceptional limita-
tions.

Subsequently, the decision in the Gamewell case was
approved by the Supreme Court. In National Brake Co.
v. Christensen, 254 U.S. 425, 431 (1921), 65 L. Ed. 341,
41 S. Ct. 154, that Court stated:

That leave to file a supplemental peti-
tion in the nature of a bill of review
may be granted after the judgment of
the appellate court, and after the
going down of the mandate at the close
of the term at which judgment was
rendered, was held in In re Gamewell
Co., 73 Fed. Rep. 908, in a carefully
considered opinion rendered by the
Circuit Court of Appeals for the First
Circuit, reciting the previous considera-
tion of the question in cases in this
Court. We think these cases settle the
proper practice in applications of this
nature.

Accord: Brown v. Brake-Testing Equipment Corporation,
50 F. 2nd 380 (C.A. 9, 1931). See also Universal Oil
Products Co. v. Root Refining Co., 328 U.S. 575 (1946),
90 L. Ed. 1447, 66 S. Ct. 1176, where the Court of

and prohibition to compel vacation of a District Court order granting a new trial after affirmance of the conviction by the Court of Appeals. And see, In re Chicago R.I. & P.R. Co., 162 F. 2nd 257 (C.A. 7, 1947), cert. denied, 332 U.S. 793 (1947), 92 L. Ed. 374, 68 S. Ct. 21.

1 / (Cont.)

Appeals for the Third Circuit permitted inquiry into the validity of a judgment that had been rendered many years previously. There, a decree was entered sustaining a patent of the Universal Oil Products Company (6 F. Supp. 763). That decree was affirmed by the court of appeals (78 F. 2nd 991) and certiorari was denied by the Supreme Court (296 U.S. 626 (1935), 80 L. Ed. 445, 56 S. Ct. 149), but its validity was challenged before the Court of Appeals in subsequent proceedings in related cases. The Court of Appeals thereupon caused an investigation to be conducted of the earlier decree and, at the conclusion of the investigation and following a report of a master, vacated the earlier decree and ordered the cause reargued. The Supreme Court affirmed the power of the Court of Appeals to act as it did, noting that (328 U.S. 875, at 580, 90 L. Ed. 1447, 66 S. Ct. 1176): "the inherent power of a federal court to investigate whether a judgment was obtained by fraud, is beyond question."

B. The Court Of Appeals May Act By Order Directly Upon Litigants

The State would further argue, however, that the decisions discussed above show merely that an appellate court may direct the District Court to take steps to protect the past, present, or future jurisdiction of the Court of Appeals, but that the appellate tribunal may not act to protect its jurisdiction by proceeding directly against litigants. To issue direct orders, as distinguished from orders operating through the District Court -- the argument goes -- is an exercise of original jurisdiction not vested in a court of appeals.

There is no good reason for assuming that, in the protection of its own orders and its own jurisdiction, a court of appeals is as limited as the State would have it. It is "fundamental that a court of equity has the inherent power to issue such orders and injunctions as may be necessary to prevent the defeat or impairment of its jurisdiction." In re Quick Charge Inc., 49 F. Supp. 961, 969, (W.D. Okl. 1947). The power to render a judgment includes the power to enforce that judgment by appropriate process. United States v. King, 74 F. Rep. 493 (C.C. E.D. Mo., 1896).

In Sawyer v. Dollar, 190 F. 2d 623 (C.A.D.C. 1951), vacated as moot, 344 U.S. 806, 73 S. Ct. 7, 97 L.Ed. 628 (1952), the Court of Appeals held that it had power to enforce, by its own processes, and by way of a civil contempt proceeding, a District Court order entered by its direction in haec verba. The Court said (190 F. 2d at 634, 642):

This court, having directed the United States District Court for the District of Columbia to enter a judgment on mandate in terms prescribed by it, has the power to punish for contempt those who disobey or resist the order or mandate so entered by the District Court. *Merrimack River Sav. Bank v. City of Clay Center*, 1911, 219 U.S. 527, 31 S. Ct. 295, 55 L. Ed. 320; *Toledo Scale Co. v. Computing Scale Co.*, 1923, 261 U.S. 399, 43 S. Ct. 458, 67 L. Ed. 719.

* * * * *

Toledo Scale Co. v. Computing Scale Co. held that when a District Court enters an order by direction of a Circuit Court of Appeals, and that order is disobeyed, the Circuit Court of Appeals has power to punish summarily for the disobedience. In that case the order of the District Court was in the words of the Circuit Court of Appeals, as in the case now before us. And the punishment there was in civil contempt, as in the order now being entered in the present case. We are of the opinion that the decision in *Toledo Scale Co. v. Computing Scale Co.* is not only "good law" but is a binding authority upon the point. If it is not the law, Courts of Appeals are impotent

in respect to decrees which they formulate and direct a District Court to enter.^{2/}

In addition to pointing out correctly that the decision in Sawyer was vacated by the Supreme Court because it had become mooted,^{3/} the State objects to the Sawyer case on two grounds: (1) the Court of Appeals there enforced its previous orders not by an injunction but by a contempt proceeding, and (2) no additional parties were involved. We submit that these distinctions are of no significance.

^{2/} And see Merrimack River Savings Bank v. Clay Center, 219 U.S. 527, 31 S.Ct. 295, 55 L. Ed. 320 (1911) where the Supreme Court held that, irrespective of the issuance of an injunction by a lower federal court, the wilful removal beyond the reach of the lower court of the subject matter of the litigation or its destruction, pending an appeal, is a contempt of the appellate jurisdiction of the Supreme Court. A fortiori, if the lower court has issued an injunction at the direction of an appellate court, violation of that injunction would vest in the appellate court jurisdiction to take whatever action necessary to protect its judgment.

^{3/} Whatever may be the effect of a vacation on the ground of mootness insofar as the lower courts in the District of Columbia are concerned, the opinion in the case is as persuasive here as this Court deems it to be.

F. A Court of Appeals May Issue Injunctions in Aid of its Jurisdiction

Courts of Appeals traditionally issue injunctions in the nature of stays to preserve the status quo pending appeal. Beyond that, however, like district courts, they can issue injunctions which are ancillary to the main proceeding and necessary to preserve and effectuate the jurisdiction of the court.

As the Supreme Court explicitly stated in Toledo Scales, supra (261 U.S., at 426, 43 S. Ct., at 465, 67 L. Ed. at 730):

Under §262 of the Judicial Code, [the Court of Appeals] had the right to issue all writs not specifically provided for by statute which might be necessary for the exercise of its appellate jurisdiction. It could, therefore, itself have enjoined the Toledo Company from interfering with the execution of its own decree * * *.

In National Labor Relations Board v. Underwood Machinery Co., 198 F.2d 93 (C.A. 1, 1952), the Court of Appeals for the First Circuit had entered a decree enforcing an order of the National Labor Relations Board requiring the payment of back pay by an employer to an employee. The Board then petitioned the Court of Appeals to restrain a creditor of the employee from instituting a state court proceeding to carry into effect attachments of part of the back pay, which would have delayed compliance with the Court of Appeals decree. Although the Court of Appeals, in the exercise of its discretion, decided not to grant the relief requested, it concluded that (198 F.2d at 95):

We have no doubt of the ancillary jurisdiction of this court, under 28 USC §1651, to entertain the present petition of the Board for a restraining order in effectuation of our decree entered in the main proceeding * * *.

Chief Judge Magruder, dissenting, would have granted the relief requested by the Board in the exercise of the court's ancillary jurisdiction under 28 U.S.C. 1651 (198 F.2d at 96).

Judge Magruder relied upon National Labor Relations Board v. Sunshine Mining Co., 125 F.2d 757 (C.A. 9, 1942). There the Court of Appeals had entered a decree enforcing a back pay order against an employee. Subsequently, on petition of the Board, the Court of Appeals granted an injunction restraining estranged wives and creditors of the employees from maintaining state court actions seeking to attach the back pay.

These decisions indicate that appellate courts no more than district courts are limited in their choice of means of protecting their orders. Injunction, just like mandamus or contempt, is merely a means by which the court exercises its ancillary power to protect its general jurisdiction. As we have demonstrated, the courts of appeals possess the power in an ancillary proceeding to effectuate their appellate jurisdiction. The choice of means obviously depends upon the circumstances.

Nor is it an objection to an ancillary injunctive proceeding before the court of appeals that the proceeding involves the filing of pleadings, the appearance of witnesses, the introduction of evidence and the determination of factual matters not raised in the court below. Although the requirement for such proceedings is less common in an appellate court than in a court of first instance, as we have shown, there is every reason why the two types of courts are parallel in their need for ancillary jurisdiction to protect

their orders and parallel in their power to entertain such proceedings.

In Toledo Scales, supra, the petition filed in the Court of Appeals raised factual issues. Consequently, an answer was filed and a hearing had. See Toledo Scale Co. v. Computing Scale Co., 281 Fed. 488 (C.A. 7, 1922). As noted, the Supreme Court affirmed the judgment rendered by the Court of Appeals as a result of its hearing. Similarly, in In re Door, 195 F. 2d 766 (C.A.D.C., 1952), testimony was offered and cross-examination conducted in a contempt proceeding before the Court of Appeals for the District of Columbia. See also, United States v. Lynd, No. 19576 (C.A. 5, 1962). Cf. United States v. Shipp, 214 U.S. 386, 29 S.Ct. 637, 53 L. Ed. 1041 (1909), and Universal Oil Products Company v. Root Refining Company, 328 U.S. 575, 66 S. Ct. 1176, 90 L. Ed. 1447 (1946), where appellate courts appointed masters to take evidence which the courts then considered and evaluated.

In short, it is clear that, even though a court of appeals would have no jurisdiction to entertain an application for an injunction as an original matter, it is not so limited when it acts in an ancillary proceeding to protect its appellate jurisdiction.

II

This Court Has Jurisdiction of the Defendants Named in the Petition

By its very nature an ancillary proceeding will often raise factual issues not embraced within the original litigation. Whether the ancillary proceeding is in a district court or a court of appeals, its disposition may require the subpoenaing of witnesses, the receipt of evidence, findings of fact and affirmative relief. In its Memorandum the State seemingly concedes that a district court may, in such ancillary proceeding, avail itself of all process and procedures available in the primary litigation. The State urges, however, that a court of appeals, in exercising its ancillary jurisdiction, is limited in certain regards to the procedures ordinarily attendant upon the appellate process itself. The court of appeals, while it can subpoena witnesses, hear testimony, and receive exhibits, cannot, says the State, summon new parties to appear before the court even though such parties may be necessary for full and effective relief in connection with the court's ancillary jurisdiction.

The general rule that new parties may not be added to a lawsuit at the appellate level is distinguishable from the present situation. The distinction is that between the appellate process itself and proceedings ancillary to that process. An appellate court is by its very nature a court of "review." It reviews what the district court has done and corrects errors. In properly performing this function it must necessarily limit its consideration

to the record upon which the district court based its decision. It must also, of necessity, limit its judgment to the parties who were before the district court. The issues, the evidence, and the parties are the same. In contrast, an ancillary proceeding cannot be so limited. An ancillary proceeding by its very nature involves issues, evidence, and very often parties, which are extrinsic to the primary proceeding. To inhibit the addition of parties would defeat the very purpose of the proceeding and would ignore its "ancillary" nature. The State in its Memorandum merely points out the obvious when it notes that process and procedures appropriate for ancillary proceedings are more akin to the customary procedures in a district court than they are to the procedures followed in appellate courts. To deduce from this a general rule of law accords neither with reason nor decided cases.

Abundant authority may be found for the proposition that new parties may be added in connection with an ancillary proceeding. The rule has been well stated by the Court of Appeals for the Seventh Circuit in Natural Gas Pipeline Co. v. Federal Power Commission, 128 F.2d 481, 484 (C.A. 7, 1942) as follows:

"Where a court has jurisdiction of a cause of action and the parties, it has jurisdiction also of supplemental proceedings which are a continuation of or incidental to and ancillary to the former suit even though the court as a federal tribunal might not have had jurisdiction of the parties involved in the ancillary proceeding if it were an original action. In other words, inasmuch as such jurisdiction is ancillary, a federal court is not precluded from exercising it over persons not

parties to the judgment sought to be enforced. 25 C.J. 696 and 697; 21 C.J.S., Courts, §88, page 136. [Emphasis added.]

In the Natural Gas Pipeline Company case, supra, the court relied on Labette County Commissioners v. Moulton, 112 U.S. 217, 5 S.Ct. 108, 28 L.R. 698 (1884). In that case, a court had entered judgment against a township upon bonds issued by the county commissioners in behalf of the township. Subsequently, the plaintiff sought a writ of mandamus to compel the commissioners to assess and collect a tax to satisfy the judgment. It was contended that the court, if it should act upon such a petition, would be exercising original jurisdiction which, under the particular facts, it did not have. But the Supreme Court declined to accept this reasoning, saying (112 U.S. at 221):

It is quite true, as it is familiar, that there is no original jurisdiction in the circuit courts in mandamus, and that the writ issues out of them only in aid of a jurisdiction previously acquired, and is justified in such cases as the present as the only means of executing their judgments. But it does not follow because the jurisdiction in mandamus is ancillary merely that it cannot be exercised over persons not parties to the judgment sought to be enforced. [Emphasis added.]

See also Lewis v. United Air Lines Transport Corporation, 29 F. Supp. 112, 115 (D. Conn., 1939) where Judge Hincks wrote:

It must be noted that the scope of ancillary jurisdiction depends only upon the subject-matter of supplemental proceeding. The number, identity or relationship of the parties affected by the supplemental proceedings have nothing to do with the existence of ancillary jurisdiction over the subject-matter. Thus it has long been established that ancillary

jurisdiction over the subject-matter may obtain even though the supplemental proceeding brings in new parties.

And Judge Hincks also said (29 F. Supp. at 116):

... the existence of ancillary jurisdiction depends wholly upon a relationship of subject-matter as distinguished from the relationship of the parties. * * * If, then, the test is the need of relief to the party bringing the supplemental proceeding, it is immaterial whether the relief sought is directed against a party or against a stranger to the principal action.

Ancillary jurisdiction extends to additional parties, even though the court would lack jurisdiction over such parties were the ancillary proceeding original in nature. McComb v. McCormack, 159 F.2d 219, 226 (C.A. 5, 1947) (cross-claim); United Artists Corp. v. Masterpiece Productions, 221 F.2d 213 (C.A. 2, 1955) (compulsory counterclaim); Vaughn v. Terminal Transport Co., 162 F. Supp. 647 (E.D. Tenn., 1957) (third-party action).

In the exercise of their ancillary jurisdiction to prevent obstruction to the carrying out of school desegregation decrees, the district courts have regularly added as parties defendant persons having no legal relationship to the original litigants. Thus in Faubus v. United States, *supra*, the commander of the Arkansas National Guard was added as a defendant and was enjoined. At various stages in the New Orleans desegregation case the State, the governor, the secretary of state, various legislators, the sheriffs and district attorneys of all parishes in the state, the mayors and chiefs of police of all cities, and several commercial banking houses were added as parties in the exercise of the court's ancillary jurisdiction.

Bush v. Orleans Parish School Board, supra. As already noted, the district court in the Clinton, Tennessee, school case added John Kasper and a number of local townspeople as defendants. Bullock v. United States, supra.

A commonly exercised type of ancillary jurisdiction is that of the contempt power. The case of Sawyer v. Dollar, supra, involving contempt proceedings in a court of appeals for violation of a district court order after the mandate on appeal had gone down, has already been discussed. It is interesting to note at this point, however, that the respondents in the contempt proceeding included persons who had not been parties in either the district court or, on the appeal, in the court of appeals. Charles Sawyer, the Secretary of Commerce, had been the sole defendant in the district court. The order entered by the district court on remand was directed against Mr. Sawyer personally. Nonetheless, when other persons, including several attorneys connected with the Department of Justice, acted with Sawyer in violating the court's order, they were all cited for contempt by the Court of Appeals. Clearly, the Court of Appeals could not have added them as parties appellant or appellee while the appeal was pending. They could have been added as litigants to the primary litigation, if they could have been added at all, only at the district court level. Nonetheless, the court of appeals in the ancillary proceeding assumed jurisdiction of their persons for the purpose of compelling compliance with the district court order.

Smith v. American Asiatic Underwriters,
134 F.2d 233 (C.A. 9, 1943); Wenborne-Karpen Dryer
Co. v. Cutler Dry Kiln Co., 292 Fed. 861 (C.A. 2,
1923); and Holland v. Board of Public Instruction,
258 F.2d 730 (C.A. 5, 1958), which the State cites,
are inapposite, for they deal solely with the
propriety of joining additional parties in appellate
courts to litigate the merits of the controversy
decided in the district court.^{4/} The situation is
obviously different where, as here, the merits of
the controversy (i.e., Meredith's right to admission
to the University of Mississippi) have been foreclosed
ever since this Court's decree of June 25, 1962, and
the proceedings in this Court are ancillary only,
i.e., they are concerned solely with enforcement of
this Court's adjudication of the merits.^{5/}

^{4/} With respect to the Smith and Wenborne-Karpen
cases, supra, see also the earlier opinions dealing
with the merits, 127 F.2d 754 (C.A. 9, 1942), and
290 Fed. 625 (C.A. 2, 1923), respectively.

^{5/} The State argues (Memorandum, pp. 4-13) that
since it and the state officers (other than the
original defendants) were not parties prior to Sep-
tember 25, 1962, they are not bound by any antecedent
orders. As we show supra, the power of the court to
conduct ancillary proceedings necessarily includes
the power to add parties. In any event, the State's
argument deals only with the question of whether con-
tempt proceedings can be had against persons not parties
to the injunction claimed to be violated; it does not
deal with what is here involved: the power of the court
to entertain an injunction action against additional
persons in the exercise of ancillary jurisdiction.
Finally, on this point, it may well be that the de-
fendants added on September 25 are in privity with the
previous defendants and thus properly added even under
the narrowest possible view. The Meredith suit has
been against officials who were represented by the
state attorney general. That suit essentially sought
relief against state action, and the interference

(Footnote continued on next page)

5 / (Footnote continued from preceding page) alleged in our petition, although involving other officials, is also state action. At least until most recently, the original defendants were acting for the state, and, in a sense, for the state officials who were added on September 25. In that posture, it is reasonable to hold that the new defendants and the old defendants are sufficiently in privity even for contempt purposes -- certainly for additional relief purposes.

III

The United States Has Standing to Assert
the Claim Set Forth in its Petition

The State of Mississippi contends further (Memorandum, pp. 36-41) that the United States had no standing to seek from this Court the issuance of the Temporary Restraining Order which prohibited the Governor, Lieutenant Governor, other state officials, and the State itself, from interfering with its orders and mandate of July 27-28, 1962. The United States has sought and obtained just such orders as the one here questioned in a number of similar cases.

This Court on September 18, 1962, granted the United States authority to appear as amicus curiae "in all proceedings in this action before this Court * * * [and the District Court] with the right to submit pleadings, evidence, arguments and briefs and to initiate such further proceedings, including proceedings for injunctive relief and proceedings for contempt of court, as may be appropriate in order to maintain and preserve the due administration of justice and the integrity of the judicial processes of the United States."

As the State points out in its Memorandum, pp. 36, this order was something more than the ordinary authorization to appear as amicus curiae. It was, in effect, as the State concedes, permission for the Government to appear in the case in the status of a party to the proceedings. There is no doubt that this Court's order is valid.

In Bush v. Orleans Parish School Board, 191 F. Supp. 871 (E.D. La. 1961), affirmed, 368 U.S. 11 (1961), 7 L.Ed.2d 75, 82 S.Ct. 119, and Hall v. St. Helena Parish School Board, 197 F.Supp. 649 (E.D.:

La. 1961), affirmed 368 U.S. 515, 7 L.Ed.2d 521, 82 S.Ct. 529, the United States was granted the authority to, and did, file pleadings and seek injunctions on its own motion. See also, Allen v. State Bd. of Educ., No. 2106 (E.D. La.); Angel v. State Bd. of Educ., No. 1658 (E.D. La.); Davis v. East Baton Rouge Parish School Bd., No. 1662 (E.D. La.), in all of which the United States entered as amicus on March 17, 1961, and sought injunctions on its own motion. Similarly, the United States, joined by the original plaintiffs, filed pleadings against new defendants in Faubus v. United States, 254 F.2d 787 (C.A. 8, 1957), cert. denied, 358 U.S. 829 (1958), 79 S.Ct. 49; Bush v. Orleans Parish School Bd., 188 F. Supp. 916 (E.D. La. 1960), affirmed, 365 U.S. 569, 5 L.Ed.2d 806, 81 S.Ct. 754 (1961); and Bush v. Orleans Parish School Bd., 190 F.Supp. 861 (E.D. La. 1960), affirmed sub nom. New Orleans v. Bush, 366 U.S. 212, 6 L.Ed.2d 239, 81 S.Ct. 1091 (1961).

There can be, at this late date, no doubt of this Court's power to authorize the United States to institute injunctive proceedings, as it has done here. The State's objection, then, is wholly unsubstantial. Furthermore, the United States having standing to obtain the temporary restraining order, it necessarily has standing to vindicate that order by proceedings in civil contempt.

IV

**The Governor, Lieutenant Governor and
Other Officials of the State of Mississippi
Are Proper Defendants**

The State contends that it is the only real party in interest in this proceeding and that the Governor, Lieutenant Governor and the other officials

of Mississippi were improperly joined as defendants. In effect, the State is arguing that the Mississippi officials who have been made parties to this action are without responsibility for any of the acts they are alleged to have performed. This contention is totally erroneous, both procedurally and substantively.

A. Procedurally.

Rule 17 of the Federal Rules of Civil Procedure is the source of the "real party in interest" requirement of federal court litigation. The Rule, however, applies only to the capacity of the plaintiff, and not the defendant. It specifically provides that "every action shall be prosecuted in the name of the real party in interest" (emphasis added). Nothing in the Rule requires that the person sued be the real party in interest. Other provisions of the federal rules are designed to protect improperly joined defendants or persons with interests opposed to the plaintiff who have not been made parties to the litigation. Thus, Rule 24 permits persons to intervene in law suits under certain circumstances. This Rule, however, does not permit the intervenor to displace another party to the action merely by purporting to accept responsibility. Rather, where a party alleges that he has been improperly joined as a defendant, he must test this contention by moving to dismiss the suit as against himself. Here the State officials who have been joined as defendants have not moved to dismiss, and this Court has already held that these officials must personally make such a motion in order to challenge their joinder as defendants. It is clear, therefore, that the State of Mississippi has no basis for contesting the joinder

of the defendant state officials on the ground that they are not the real parties in interest.

B. Substantively.

More fundamentally, however, the State is in error when it contends that the defendant officials are not responsible for the acts they are alleged to have performed since they acted either pursuant to state law or under directions from a superior official. That individual governmental officials are responsible for their unconstitutional acts notwithstanding the fact that they are carrying out what state law commands of them is now too well settled to be questioned. Thus, in In re Ayers, 123 U.S. 443, 507 (1887), 31 L.Ed. 216, 8 S.Ct. 164, the Supreme Court made clear the nature of a state official's responsibility. The Court said:

The Government of the United States, in the enforcement of its laws, deals with all persons within its territorial jurisdiction, as individuals owing obedience to its authority. The penalties of disobedience may be visited upon them, without regard to the character in which they assume to act, or the nature of the exemption they may plead in justification. Nothing can be interposed between the individual and the obligation he owes to the Constitution and laws of the United States which can shield or defend him from their just authority, and the extent and limits of that authority the Government of the United States, by means of its judicial power, interprets and applies for itself. If, therefore, an individual, acting under the assumed authority of a State, as one of its officers, and under color of its laws, comes into conflict with the superior authority of a valid law of the United States, he is stripped of his representative character, and subjected in his person to the consequences of his individual conduct. The State has no power to impart to him any immunity from responsibility to the supreme authority of the United States. (emphasis added.)

While the quoted statement in Ayers was dictum, it has since been accepted by the Supreme Court and by

this Court as a proper statement of the applicable rule. See Ex parte Young, 209 U.S. 123, 159-160 (1908) 52 L.Ed. 714, 28 S.Ct. 441; Sterling v. Constantin, 287 U.S. 378, 393 (1932), 77 L.Ed. 375, 53 S.Ct. 190; United States v. Alabama, 267 F.2d 808, 811 (C.A. 5, 1959).

Nor can governmental officials excuse their disobedience of the law by claiming that they acted pursuant to the directives of a superior. Nelson v. Steiner, 279 F.2d 944 (C.A. 7, 1960), involved civil contempt proceedings against Justice Department and Internal Revenue officers. In rejecting a defense that the defendants had acted under instructions from a superior officer, the Court said (279 F.2d at 948):

That the action of defendants was taken pursuant to instructions of superior authority is no defense. The executive branch of government has no right to treat with impunity the valid orders of the judicial branch. * * * And the "greater the power that defies law the less tolerant can this Court be of defiance"

See also Sawyer v. Dollar, 190 F.2d 623, 640, supra, where the Court said:

[T]he directives of superior executive officials cannot nullify the court decree. . . .

Cf. United States v. Mine Workers, 330 U.S. 258, 306 91 L.Ed. 884, 67 S.Ct. 677 (1947).

CONCLUSION

Wherefore, it is respectfully requested that the motion of the State to dissolve the temporary restraining order be denied.

Respectfully submitted,

BURKE MARSHALL,
Assistant Attorney General

ST. JOHN BARRETT
HAROLD H. GREENE
DAVID RUBIN
HOWARD GLICKSTEIN
ALAN MARER
Attorneys
Department of Justice

IN THE UNITED STATES COURT OF APPEALS
FOR THE FIFTH CIRCUIT

JAMES H. MEREDITH,

Appellant,

v.

CHARLES DECKSON FAIR, et al.,

Appellees

No. 19475

UNITED STATES OF AMERICA,

Amicus Curiae and
Petitioner,

v.

STATE OF MISSISSIPPI, et al.,

Defendants.

MEMORANDUM OF POINTS AND AUTHORITIES
IN SUPPORT OF APPLICATION OF THE UNITED STATES,
AS AMICUS CURIAE, FOR TEMPORARY RESTRAINING ORDER

I.

The courts of the United States have inherent power to enjoin interference with and obstruction to the carrying out of their orders.

Bush v. Orleans Parish School Board, 191 F. Supp. 871 (E.D. La.), affirmed 367 U.S. 908.

Bush v. Orleans Parish School Board, 194 F. Supp. 182 (E.D. La.), affirmed 368 U.S. 11.

Bush v. Orleans Parish School Board, 190 F. Supp. 861 (E.D. La.), affirmed 365 U.S. 539, and affirmed sub nom New Orleans v. Bush, 355 U.S. 851.

Dush v. Orleans Parish School Board, 188 F. Supp.
916 (E.D. La.), affirmed 365 U.S. 559.

Faubus v. United States, 254 F. 2d 797 (C.A. 8),
cert. denied 358 U.S. 829.

United States v. Louisiana, 180 F. Supp. 915
(E.D. La.), stay denied 354 U.S. 500.

II.

Relief can properly be granted on the application of
the United States.

Dush v. Orleans Parish School Board, 191 F. Supp.
871 (E.D. La.), affirmed 357 U.S. 908.

Faubus v. United States, 254 F. 2d 797 (C.A. 8),
cert. denied 353 U.S. 829.

III.

The arrest of persons on account of their exercise
of their right to attend schools free from racial discrimination
and pursuant to court order constitutes an obstruction to the court
order.

Dush v. Orleans Parish School Board, 194 F. Supp.
182 (E.D. La.), affirmed 358 U.S. 11.

IV.

State court injunctions which interfere with federal
rights exercised pursuant to a federal court decree are void.

Thomason v. Cooper, 254 F. 2d 808 (C.A. 8).

v.

The doctrine of "interposition" is of no legal effect and can provide no justification for obstruction of or defiance of orders of courts of the United States.

Aaron v. Cooper, 358 U.S. 1.

Bush v. Orleans Parish School Board, 188 F. Supp. 916 (E.D. La.).

Respectfully submitted,

BURKE MARSHALL
Assistant Attorney General

JOHN DOAR
Attorney, Department of Justice

J. HAROLD FLANNERY
Attorney, Department of Justice

AN ACT CREATING "THE SPECIAL INVESTIGATING COMMITTEE" COMPOSED OF THREE MEMBERS OF THE SENATE AND THREE MEMBERS OF THE HOUSE OF REPRESENTATIVES; PROVIDING FOR THE TERMS OF OFFICE; PROVIDING THE POWERS AND AUTHORITY OF THE COMMITTEE; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

SECTION 1. That the President of the Senate, and the Speaker of the House of Representatives, each appoint three members to the committee from each house, which select committee shall be designated, "The Special Investigating Committee."

SECTION 2. As soon as may be practical after said appointments, said committee shall meet and organize by electing a chairman, vice-chairman and secretary.

SECTION 3. The terms of office of the members of the committee shall expire upon the date of its final report, but in no event, shall the terms of office extend beyond the day of the sine die adjournment of the Regular 1962 Session of the Mississippi Legislature.

SECTION 4. Said committee shall keep full and complete minutes and records of all of its proceedings and actions, which minutes and records shall be open to the inspection of any member of the Legislature at any reasonable time during the regular hours of a business day.

SECTION 5. The committee shall have full power and authority to investigate and shall investigate the following:

(a) The alleged practice of direct or indirect payment of money by vendors of road machinery or any other material, or their agents, salesmen or employees to members of the various boards of supervisors.

(b) The methods, manner and means of such payments.

(c) The violations of the laws of this state, if any, in the sale and purchase of other materials or supplies by the various boards of supervisors.

(d) The present laws of the state dealing with the purchase of materials, supplies, and equipment by the several boards of supervisors and recommend to the Governor

and to the Legislature ways and means of improving the same.

SECTION 6. The committee is authorized and empowered to subpoena and examine witnesses, to require the appearance of any persons and the production of any paper or document as evidence, and to order the attendance of any witness or the production of any paper, and in such cases the committee shall have the power to issue all necessary process which shall be signed by the chairman, vice-chairman, or secretary of said committee and shall be served by the sheriff of any county or his deputy, or by a member of the committee, or by a person designated by the committee as process server. When any such process has been served, obedience thereto may be enforced by the attachment of the persons, papers and records subpoenaed, and if any person should willfully refuse to appear before such committee or to produce any paper or record in obedience to any process issued and served, such person shall be guilty of a misdemeanor and upon conviction shall be punished by a fine of not less than One Hundred Dollars (\$100.00) nor more than One Thousand Dollars (\$1,000.00), or by imprisonment in the county jail for not more than six months, or by both such fine and imprisonment.

SECTION 7. The chairman, vice-chairman or secretary of the committee is hereby authorized and empowered to administer oaths to witnesses, and any witness appearing and testifying before said committee who shall willfully and corruptly testify falsely to any material fact shall be guilty of perjury and shall be subject to prosecution and punishment therefor as provided by law, and if such perjury be manifest, or if the witness shall refuse to testify or produce any records or documents, he shall be guilty of contempt of the committee and of the Legislature, and shall be punished accordingly.

SECTION 8. Any person sworn and examined as a witness before said committee without procurement or contrivance on his part shall not be held to answer criminally or be subject to any penalty or

forfeiture for any fact or act touching which he is required to testify; nor shall any statement made, or book, document or paper produced by any such witness, be competent in any criminal proceeding against such witness other than for perjury in delivering his evidence; nor shall such witness refuse to testify to any fact or to produce any book, document or paper touching which he is to be examined on the ground that he thereby will incriminate himself or that it will tend to disgrace or render him infamous.

SECTION 9. The committee hereby created is vested with the power and authority to employ counsel and to expend such reasonable sum as compensation for such counsel as the committee shall deem proper, provided, however, that the total expenditure for legal services shall not exceed the sum of \$1,000.00. The committee is also vested with the power and authority to employ such stenographic help, auditors, investigators, bailiffs, process servers and other employees as may be necessary to enable them to carry out the provisions hereof and to fix the compensation of such employees.

SECTION 10. The members of the committee and the duly authorized employees and representatives of the committee shall have the power and authority to examine, during the usual business hours of the day, all records, books, documents and other papers touching upon or concerning the matters and things about which the committee is authorized to conduct an investigation, and the committee shall have the power and authority to require all persons, firms and corporations having such books, records, documents and other papers in their possession or under their control to produce same within this state at such time and place as the committee may designate, and to permit an inspection and examination thereof by the members of said committee or its authorized representatives and employees. The authority of the committee and its employees to examine such books, records and papers shall extend to all such books, records and papers which are required by law to be kept or which are necessary or helpful

person, firm or corporation shall willfully fail or refuse to comply with the provisions of this section, then such person, firm or corporation shall be guilty of a misdemeanor, and upon conviction shall be punished by a fine of not less than One Hundred Dollars (\$100.00) or by imprisonment in the county jail for not more than six months, or by both such fine and imprisonment.

SECTION 11. The members of the committee shall receive no compensation, but shall be reimbursed their actual expenses incurred in discharging the duties imposed upon the committee. The committee is hereby authorized and empowered to fix the compensation of its stenographers, auditors and other employees at any reasonable amount within its discretion, and in addition to reimburse such employees for expenses incurred in traveling on the business of the committee. The committee may also pay witness fees and mileage to witnesses at the rates now allowed witnesses by law in the circuit court. A full, complete and itemized record shall be kept of all such expenditures.

SECTION 12. The expenses of conducting the investigation hereby provided for, and all expenses of such committee and its employees authorized herein shall be paid out of an appropriation made for that purpose upon warrants issued by the State Auditor of Public Accounts who shall issue his warrants upon requisition signed by the chairman of the committee.

SECTION 13. The committee shall endeavor to expedite said investigation as much as possible under the circumstances, and is enjoined to make its report to the Governor and the Senate and House of Representatives on or before March 12, 1962, if possible, and a report of the findings and recommendations shall be accompanied by an itemized and detailed list of all receipts and expenditures of the committee. The committee is authorized at its discretion from time to time, to make, issue and distribute preliminary and supplemental reports of its proceedings, recommendations and findings.

SECTION 14. If any section, paragraph, sentence or clause of this Act shall be held to be unconstitutional or invalid, the same shall not affect any other part, portion or provisions of this Act, but such other part shall remain in full force and effect.

SECTION 15. This Act shall take effect and be in force from and after its passage.

APPROVED FEBRUARY 7, 1962

Rule 4(d)(6), F. R. Civ. P.

"Service shall be made as follows:

* * *

(6) Upon a state or municipal corporation or other governmental organization thereof subject to suit, by delivering a copy of the summons and of the complaint to the chief executive officer thereof or by serving the summons and complaint in the manner prescribed by the law of that state for the service of summons or other like process upon any such defendant."

Mississippi Code, § 3841.5:

"In all suits against the State of Mississippi . . . required to be defended by the Attorney General, a completed copy of the . . . original pleading shall be mailed by the plaintiff or complainant to the Attorney General"

Mississippi Code § 3841 makes clear that this is the kind of suit in which the Attorney General shall represent the state.

A CONCURRENT RESOLUTION DECLARING IT TO BE THE SENSE OF THE LEGISLATURE THAT EACH AND EVERY ACT OF THE SOVEREIGN STATE OF MISSISSIPPI, AS PERFORMED THROUGH AND BY ITS PROPER OFFICIALS, IN CONNECTION WITH THE MATTER OF JAMES H. MEREDITH, HAS BEEN LEGAL UNDER THE LAWS OF THE STATE OF MISSISSIPPI AND UNDER THE CONSTITUTION OF THE UNITED STATES OF AMERICA; AND, THAT EVERY ACT OF THE ATTORNEY GENERAL AND THE PRESIDENT OF THE UNITED STATES, IN THIS MATTER, HAS BEEN ILLEGAL AND IN DIRECT VIOLATION OF CERTAIN ARTICLES OF AND AMENDMENTS TO THE CONSTITUTION OF THE UNITED STATES OF AMERICA.

WHEREAS, notwithstanding the lawful efforts of our state leaders and officers to prevent a grave encroachment by the Federal Government in interfering with the administration of public education in this state, there were sent into this state several hundred United States Marshals and some 15,000 Federal troops with orders to force, intimidate and crush this state's ability, and willingness to protect its state's sovereignty; and

WHEREAS, on Saturday night, September 29, 1962, the President of the United States called the Mississippi National Guard into Federal service, in direct violation of the Second Amendment to the United States Constitution, which provides that:

"A well regulated Militia, being necessary to the security of a free State, the right of the people to keep and bear Arms, shall not be infringed."

AND, WHEREAS, on Sunday afternoon, September 30, 1962 the peace, the tranquility, the law and the order that prevailed at the University of Mississippi was rudely disturbed by the wanton invasion of the University campus by hundreds of armed federal marshals backed by thousands of armed troops, all under the direct orders of the President and Attorney General of the United States; and

WHEREAS, there is responsible eye-witness evidence that the federal marshals did, unnecessarily fire tear gas shells into the backs of unarmed Mississippi Highway Patrolmen while said patrolmen were quietly moving said students away from the Lyceum Building area of the University; and

WHEREAS, these federal marshals did also fire tear gas into groups of students; and

WHEREAS, these armed federal marshals were obviously inexperienced, untrained and nervous and used tear gas in great quantities and with reckless abandon. firing tear gas into

dormitories causing students to be stampeded onto the campus; and

WHEREAS, many students, under these brutal circumstances were caught, beaten, knocked unconscious and arrested; and

WHEREAS, many of those arrested were handled in an inhuman manner, detained in overcrowded places without food or water for long periods of time and threatened with excessive bail, fines and punishment; and

WHEREAS, many thousands of the Armed Forces of this Nation, including units of the 101st and 82nd Airborne Divisions, moved into the University and citizens were stopped, seized, searched without proper warrant, pushed around at bayonet point, detained for long periods without cause, and many were deprived of personal property by force; and

WHEREAS, the invasion of the sovereign State of Mississippi by armed marshals and armed troops of the Federal Government was in direct violation of Article IV of the United States Constitution, which provides that:

"The United States shall guarantee to every State in this Union a Republican Form of Government, and shall protect each of them against Invasion; and on Application of the Legislature, or of the Executive (when the Legislature cannot be convened) against domestic Violence."

AND, WHEREAS, no such application has been made by the Legislature or Executive of this state; and

WHEREAS, instead of helping protect Mississippi against invasion and against domestic violence, the President and Attorney General did directly cause Mississippi to be invaded and occupied by armed forces of the Federal Government; and

WHEREAS, the calling of the Mississippi National Guard into Federal service under the circumstances in this case was in direct violation of the Second Amendment to the United States Constitution, which says:

"A well regulated Militia, being necessary to the security of a free State, the right of the people to keep and bear Arms, shall not be infringed."

AND, WHEREAS, the calling of the Mississippi National Guard

militia as guaranteed by the Constitution; and

WHEREAS, this man Meredith positively does not meet the qualifications of the University of Mississippi, applicable to all students; and

WHEREAS, this man Meredith is in truth and in fact a ward of the President of the United States and his brother, the Attorney General, and he is, therefore, their direct responsibility;

NOW, THEREFORE,

BE IT RESOLVED BY THE HOUSE OF REPRESENTATIVES OF THE STATE OF MISSISSIPPI, THE SENATE CONCURRING THEREIN, That the sovereign State of Mississippi, by this Concurrent Resolution of the Legislature, and in conformity to the First Amendment to the United States Constitution do now, on behalf of the people of Mississippi, petition the Government of the United States, through both Houses of the Congress, for a redress of grievances.

BE IT FURTHER RESOLVED, That the grievances suffered by the people of Mississippi that are to be set aright, corrected, relieved, cured or remedied include:

- (1) The removal of the said Meredith from the University of Mississippi.
- (2) The removal of federal marshals and armed troops from Mississippi.
- (3) The release of all units of the Mississippi National Guard from federal service.
- (4) The clarification and reaffirmation of the 10th Amendment by the Congress.

BE IT FURTHER RESOLVED, That this petition to the Government for a redress of grievances be forwarded to members of Mississippi's delegation in the Congress of the United States with the humble request that they present this petition in the proper form and to the proper persons without delay.

BE IT FURTHER RESOLVED, That copies of this Resolution be sent by certified mail to President John F. Kennedy and Attorney General Robert F. Kennedy; and

BE IT FURTHER RESOLVED, That the acts and deeds of the Governor, the Lieutenant Governor, the President Pro Tempore

and related acts and deeds of the Mississippi Highway Safety Patrol and other law enforcement officers and state public officials be given the praise and commendation of this Legislature and of the people of the State of Mississippi.

ADOPTED BY THE HOUSE OF
REPRESENTATIVES
October 3, 1962

ADOPTED BY THE SENATE
October 5, 1962

s/ Thompson McClellan
ACTING SPEAKER OF THE HOUSE OF
REPRESENTATIVES

s/ George M. Yarbrough
PRESIDENT PRO TEMPORE OF THE
SENATE

AN ACT TO PROHIBIT PERSONS WHO HAVE CRIMINAL CHARGES OF MORAL TURPITUDE PENDING AGAINST THEM OR HAVE BEEN CONVICTED OF ANY CRIMINAL OFFENSE, AND NOT PARDONED, FROM REGISTERING OR ENROLLING IN ANY INSTITUTION OF HIGHER LEARNING, AND FOR RELATED PURPOSES.

§1. That no person shall be eligible for admission to any institution of higher learning in the State of Mississippi, as defined under Section 213-A of the Constitution of Mississippi who has a criminal charge of moral turpitude pending against him or where, in any court of the State of Mississippi or in any federal court, whether or not the proceedings under such case may have been continued or stayed by the court of original jurisdiction or any other court, or any person who has been convicted of any criminal offense and not pardoned, shall not be eligible for enrollment as a student, provided, however, that this Act will not apply to any charge or conviction of traffic law violations, violation of state conservation law and state game and fish laws or manslaughter as a result of driving while intoxicated or under the influence of intoxicants, which offenses are explicitly excepted to it.

§2. Any attempt by anyone to enroll in any of the institutions as enumerated in Section 1 while a criminal proceeding is pending or who has been convicted as set out in said section, shall be guilty of a misdemeanor and punished by a fine not to exceed \$300 or one year in the county jail, or both.

§3. Any one who aids or abets another person knowing at the time that there is a criminal case pending against such person, as stated in section 1, who knowing at the time that such student has a criminal charge pending against him, or who has been convicted, as stated in Section 1, shall be guilty of a misdemeanor and, upon conviction, be punished by a fine of not more than \$300, or one year in the county jail, or both.

§4. This Act shall take effect and be in force from and after its passage.

(Signed 9/20/62)