## FOREIGN CLAIMS SETTLEMENT COMMESSION OF THE UNITED STATES WASHINGTON, D.C. 20579

IN THE MATTER OF THE CLAIM OF

ARNALDO BERENGUER

Claim No.CU -0671

Decision No.CU 686

Under the International Claims Settlement Act of 1949. as amended

## PROPOSED DECISION

This claim against the Government of Cuba, under Title V of the International Claims Settlement Act of 1949, as amended, was presented by ARNALDO BERENGUER a national of the United States since his birth in the United States, in the amount of \$500.00, and is based on default of payment on a bond placed with the Cuban Government.

Under Title V of the International Claims Settlement Act of 1949 [78 Stat. 1110 (1964), 22 U.S.C. §§1643-1643k (1964), as amended, 79 Stat. 988 (1965)], the Commission is given jurisdiction over claims of nationals of the United States against the Government of Cuba. Section 503(a) of the Act provides that the Commission shall receive and determine in accordance with applicable substantive law, including international law, the amount and validity of claims by nationals of the United States against the Government of Cuba arising since January 1, 1959 for

> losses resulting from the nationalization, expropriation, intervention or other taking of, or special measures directed against, property including any rights or interests therein owned wholly or partially, directly or indirectly at the time by nationals of the United States.

Section 502(3) of the Act provides:

The term 'property' means any property, right or interest including any leasehold interest, and debts owed by the Government of Cuba or by enterprises which have been nationalized, expropriated, intervened, or taken by the Government of Cuba and debts which are a charge on property which has been nationalized, expropriated, intervened, or taken by the Government of Cuba.

2

The record indicates that on February 21, 1958, when claimant, ARNALDO BERENGUER brought one Rita Riquelme into Cuba from Chile to take care of his son, pursuant to Cuban Government Regulations he put up a \$500.00 bond with the Cuban Immigration Department against the possibility of Miss Riquelme becoming  $\epsilon$  public charge. When the claimant together with Miss Riquelme left Cuba on June 1, 1960, he applied to the Department of Immigration of the Cuban Government for a refund of the \$500.00 deposit he had made on behalf of Miss Riquelme. He was told that the Department of Immigration could not repay him because it had no funds. The record further reflects that claimant appealed for assistance to the United States Embassy in Havana and that the Embassy addressed an official memo to the Ministry of Foreign Affairs of Cuba stating therein that since Miss Riquelme was leaving Cuba, the Ministry of Foreign Affairs should assist Mr. BERENGUER in securing a refund of his \$500.00 bond. Claimant states that he has never received the funds.

The question arises whether such nonpayment may be deemed a nationalization, expropriation, intervention, or other taking of, or special measures directed against the property of the claimant within the meaning of Section 503(a) of the Act. An affirmative answer emerges from an examination of the legislative history of H.R. 12259 which, upon enactment, became Public Law 88-666, adding Title V to the International Claims Settlement Act of 1949, as amended.

In the original version of the bill, Section 503(2) read as follows:

(3) The term 'property' means any property, right, or interest, including any leasehold interest.

In considering the amendment which substituted the language appearing in the bill as enacted, and including "debts owed by the Government of Cuba", the following comment was made:

> The language inserted will make all Cuban Government debts subject to adjudication, regardless of whether there was outright repudiation or mere failure to pay. (Hearing on H.R. 10327, H.R. 10536, H.R. 10720, H.R. 12259, and H.R. 12260 Before the Subcommittee of the House of Representatives on Inter-American Affairs of the Committee on Foreign Affairs, 88th Cong., 2d Sess., 52 (1964).

Further light is thrown upon the meaning of the term "taking" by the following statement of the House Committee on Foreign Affairs in its favorable report on H.R. 9336, a bill which, upon enactment, amended Public Law 88-666 by deleting language which would have included debts for merchandise furnished or services rendered, without regard to the date on which the merchandise was furnished or the services rendered:

> In short, pre- and post-Castro creditor interests of American nationals based on "debts owed by the Government of Cuba . . ." are eligible for consideration by the Foreign Claims Settlement Commission under this title-- so long as the "taking" (i.e. refusal to pay) of such property interests arose for the first time after January 1, 1959. (H.R. Rep. No. 706, 89th Cong., 1st Sess., 3 (1965).

From the above, it is concluded that the failure of the Government of Cuba to make the obligated payment on June 1, 1960, occurring, as it did, for the first time after January 1, 1959, constituted a taking on that date of the property of the claimant within the meaning of the Act; and gives rise to a valid claim for the amount of the bond as of that date.

The Commission finds that the amount of the bond on June 1, 1960, the date of loss, was \$500.00, and concludes that the claimant suffered a loss in that amount, as a result of action of the Government of Cuba.

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CU-0671

- 3 -

The Commission has decided that in certification of losses on claims determined pursuant to Title V of the International Claims Settlement Act of 1949, as amended, interest should be included at the rate of 6% per annum from the date of loss to the date of settlement. (See the <u>Claim</u> <u>of Lisle Corporation</u>, FCSC Claim No. CU-0644).

Accordingly, the Commission concludes that the amount of loss sustained by claimant shall be increased by interest thereon at the rate of 6% per annum from June 1, 1960, the date of loss, to the date on which provisions are made for settlement thereof.

## CERTIFICATION OF LOSS

The Commission certifies that ARNALDO BERENGUER suffered a loss, as a result of action of the Government of Cuba, within the scope of Title V of the International Claims Settlement Act of 1949, as amended, in the amount of Five Hundred Dollars (\$500.00) with interest thereon at 6% per annum from June 1, 1960 to the date of settlement.

Dated at Washington, D. C., and entered as the Proposed Decision of the Commission

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Chairman

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Theodore Jaffe, Commissioner

LaVern R. Dilweg

LaVern R. Dilweg, Commissioner

CU-0671

NOTICE: Pursuant to the Regulations of the Commission, if no objections are filed within 15 days after service or receipt of notice of this Proposed Decision, the decision will be entered as the Final Decision of the Commission upon the expiration of 30 days after such service or receipt of notice, unless the Commission otherwise orders. (FCSC Reg., 45 C.F.R. 531.5(e) and (g) as amended, 32 Fed. Reg. 412-13 (1967).) The statute <u>does not provide for the payment of claims</u> against the Government of Cuba. Provision is only made for the determination by the Commission of the validity and amounts of such claims. Section 501 of the statute specifically precludes any authorization for appropriations for payment of these claims. The Commission is required to certify its findings to the Secretary of State for possible use in future negotiations with the Government of Cuba.

