SUMMARY OF GENERAL PROVISIONS General Provisions—Department of Justice

Table 1 displays the Title II General Provisions for the Department of Justice contained in the FY 2013 President's Budget. The FY 2013 language is compared below to the FY 2012 enacted Title II General Provisions (P.L. 112-55), which is the most recent enacted full-year appropriation for the Department of Justice. New language proposed for 2013 is italicized and underlined, and 2012 enacted language proposed for deletion is bracketed.

Table 2 provides explanations related to select Title II General Provisions contained in the Consolidated and Further Continuing Appropriations Act, 2012, which are not continued in FY 2013.

Section Number	New? Yes/No	Description
201	No	In addition to amounts otherwise made available in this title for official reception and representation expenses, a total of not to exceed \$50,000 from funds appropriated to the Department of Justice in this title shall be available to the Attorney General for official reception and representation expenses.
202	No	None of the funds appropriated by this title shall be available to pay for an abortion, except where the life of the mother would be endangered if the fetus were carried to term, or in the case of rape: <i>Provided,</i> That should this prohibition be declared unconstitutional by a court of competent jurisdiction, this section shall be null and void.
203	No	None of the funds appropriated under this title shall be used to require any person to perform, or facilitate in any way the performance of, any abortion.
204	No	Nothing in the preceding section shall remove the obligation of the Director of the Bureau of Prisons to provide escort services necessary for a female inmate to receive such service outside the Federal facility: <i>Provided</i> , That nothing in this section in any way diminishes the effect of section 203 intended to address the philosophical beliefs of individual employees of the Bureau of Prisons.
205	No	Not to exceed 5 percent of any appropriation made available for the current fiscal year for the Department of Justice in this Act may be transferred between such appropriations, but no such appropriation, except as otherwise specifically provided, shall be increased by more than 10 percent by any such transfers: <i>Provided</i> , That any transfer pursuant to this section shall be treated as a reprogramming of funds under section 505 of this Act and shall not be available for obligation except in compliance with the procedures set forth in that section.
206	No	The Attorney General is authorized to extend through September 30, [2013] <u>2014</u> , the Personnel Management [Demonstration Project] <u>demonstration project</u> transferred to the Attorney General pursuant to section 1115 of the Homeland Security Act of 2002, Public Law 107–296 (28 U.S.C. 599B) without limitation on the number of employees or the positions covered.

Table 1 FY 2013 PROPOSED TITLE II GENERAL PROVISIONS

207	No	Notwithstanding any other provision of law, Public Law 102–395 section 102(b) shall extend to the Bureau of Alcohol, Tobacco, Firearms and Explosives in the conduct of undercover investigative operations and shall apply [without fiscal year limitation] with respect to any undercover investigative operation by the Bureau of Alcohol, Tobacco, Firearms and Explosives that is necessary for the detection and prosecution of crimes against the United States.
208	No	None of the funds made available to the Department of Justice in this Act may be used for the purpose of transporting an individual who is a prisoner pursuant to conviction for crime under State or Federal law and is classified as a maximum or high security prisoner, other than to a prison or other facility certified by the Federal Bureau of Prisons as appropriately secure for housing such a prisoner.
209	No	 (a) None of the funds appropriated by this Act may be used by Federal prisons to purchase cable television services, to rent or purchase videocassettes, videocassette recorders, or other audiovisual or electronic equipment used primarily for recreational purposes. (b) The preceding sentence does not preclude the renting, maintenance, or purchase of audiovisual or electronic equipment for inmate training, religious, or educational programs.
210	No	None of the funds made available under this title shall be obligated or expended for any new or enhanced information technology program having total estimated development costs in excess of \$100,000,000, unless the Deputy Attorney General and the investment review board certify to the Committees on Appropriations that the information technology program has appropriate program management controls and contractor oversight mechanisms in place, and that the program is compatible with the enterprise architecture of the Department of Justice.
211	No	The notification thresholds and procedures set forth in section 505 of this Act shall apply to deviations from the amounts designated for specific activities in this Act and accompanying statement, and to any use of deobligated balances of funds provided under this title in previous years.
212	No	None of the funds appropriated by this Act may be used to plan for, begin, continue, finish, process, or approve a public-private competition under the Office of Management and Budget Circular A-76 or any successor administrative regulation, directive, or policy for work performed by employees of the Bureau of Prisons or of Federal Prison Industries, Incorporated.
213	No	At the discretion of the Attorney General, and in addition to any amounts that otherwise may be available (or authorized to be made available) by law, with respect to funds appropriated by this title under the headings "Research, Evaluation, and Statistics", "State and Local Law Enforcement Assistance", and "Juvenile Justice Programs"— (1) Up to 3 percent of funds made available to the Office of Justice Programs for grant or reimbursement programs may be used by such Office to provide training and technical assistance; [and] (2) Up to 2 percent of funds made available for grant or reimbursement programs under such headings, except for amounts appropriated specifically for research, evaluation, or statistical programs administered by the National Institute of Justice and the Bureau of Justice Statistics, shall be transferred to and merged with funds provided to the National Institute of Justice and the Bureau of Justice Statistical purposes, without regard to the authorizations for such grant or reimbursement programs[, and of such amounts, \$1,300,000 shall be transferred to the Bureau of Prisons for Federal inmate research and evaluation purposes.]; <u>and</u> (3) 7 percent of funds made available for grant or reimbursement programs: (1) under the

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		<u>heading "State and Local Law Enforcement Assistance"; or (2) under the headings</u> <u>"Research, Evaluation, and Statistics" and "Juvenile Justice Programs", to be transferred to</u> <u>and merged with funds made available under the heading "State and Local Law Enforcement</u> <u>Assistance", shall be available for tribal criminal justice assistance without regard to the</u> <u>authorizations for such grant or reimbursement programs.</u>
214	No	The Attorney General may, upon request by a grantee and based upon a determination of fiscal hardship, waive the requirements of sections 2976(g)(1), 2978(e)(1) and (2), and 2904 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3797w(g)(1), 3797w-2(e)(1) and (2), 3797q-3) <u>and section 6(c)(3) of the Prison Rape Elimination Act of 2003 (42 U.S.C. 15605(c)(3))</u> with respect to funds appropriated in this or any other Act making appropriations for fiscal years 2010 through [2012] <u>2013</u> for Adult and Juvenile Offender State and Local Reentry Demonstration Projects and State, Tribal, and Local Reentry Courts authorized under part FF of title I of such Act of 1968, and the Prosecution Drug Treatment Alternatives to Prison Program authorized under part CC of such Act <u>of 1968, and Grants to Protect Inmates and Safeguard Communities under such Act of 2003</u> .
215	No	Notwithstanding any other provision of law, section 20109(a), in subtitle A of title II of the Violent Crime Control and Law Enforcement Act of 1994 (42 U.S.C. 13709(a)), shall not apply to amounts made available by this[title] <u>or any other Act</u> .
216	Yes ¹	Of the unobligated balances from prior year appropriations for the Office of Justice Programs, \$43,000,000 are hereby permanently cancelled: Provided, That no amounts may be cancelled from amounts that were designated by the Congress as an emergency requirement pursuant to the Concurrent Resolution on the Budget or the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.
217	Yes ²	Notwithstanding any other provision of law, amounts deposited or available in the Fund established under section 1402 of the Victims of Crime Act of 1984 (42 U.S.C. 10601) in any fiscal year in excess of \$1,070,000,000 shall not be available for obligation in this fiscal year: Provided. That, of amounts available in the Fund, notwithstanding sections 1402(d), 1402(e), 1402(f), 1404(c), 1404(d), and 1407 (42 U.S.C. 10601(d), 10601(e), 10601(f), 10603(c), 10604)— (a) \$144,500,000, in addition to sums provided for this purpose under the "Violence Against Women Prevention and Prosecution Programs" account, shall be transferred to that account and available to the Office on Violence Against Women for grants to combat violence against women, as authorized by part T of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3711 et seq.); (b) \$220,500,000, shall be transferred to the "State and Local Law Enforcement Assistance" account, and available to the Office of Justice Programs as follows— (1) \$100,000,000 is for DNA-related and forensic programs and activities (including related research and development, training and education, and technical assistance), of which \$1,500,000 is for DNA training and education for law assistance), of which \$1,500,000 is for DNA training and education for law assistance), of which \$1,500,000 is for DNA training and education for law assistance), of which \$1,500,000 is for DNA training and education for law assistance), of which \$1,500,000 is for DNA training and education for law assistance), of which \$1,500,000 is for DNA training and education for law assistance), of which \$1,500,000 is for DNA training and education for law assistance), of which \$1,500,000 is for DNA training and education for law assistance), of which \$1,500,000 is for DNA training and education for law enforcement, correctional personnel, and court officers for the purposes of 42 U.S.C. 14136, \$2,500,000 is for Sexual Assault Forensic Exam program grants including as authorized by 42 U.S.C. 14136a, a

¹ The FY 2013 Budget proposes to move OJP's cancellation language to Title II; in the Consolidated and Further

² The FY 2013 Budget proposes to move the Crime Victims Fund limitation language to Title II; in the Consolidated and Further Continuing Appropriations Act, 2012, this language is found in Title V, Section 528. Further Continuing Appropriations Act, 2012, this language is found in Title V, Section 512. The FY 2013 Budget also proposes to provide an additional \$365 million in OVW and OJP program funding from CVF receipts.

		(2) \$67,000,000 is for missing and exploited children programs, including as authorized by sections 404(b) and 405(a) of the Juvenile Justice and Delinquency Prevention Act of 1974, of which \$22,000,000 is for internet crime against children grants and activities as authorized by the PROTECT Our Children Act of 2008 (Public Law 110– 401); (3) \$23,000,000 is for an initiative relating to children exposed to violence; (4)\$20,000,000 is for implementation of the Adam Walsh Act and related activities; and (5) \$10,500,000 is for victim services programs for victims of trafficking, as authorized by section 107(b)(2) of Public Law 106–386 and for programs authorized under Public Law 109–164.
218	Yes ³	Of the unobligated balances from prior year appropriations available under the heading "Working Capital Fund", \$26,000,000 are hereby permanently cancelled: Provided, That no amounts may be cancelled from amounts that were designated by the Congress as an emergency requirement pursuant to the Concurrent Resolution on the Budget or the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Table 2
FY 2012 GENERAL PROVISIONS NOT CONTINUED IN FY 2013 – Title II

Section Number Included in the Consolidated and Further Continuing Appropriations Act, 2012 (P.L. 112-55)	Explanation for Why General Provision is No Longer Necessary
213	This provision required the Attorney General to submit a one-time report on the cost and schedule estimate for the initial operating capability of FBI's Sentinel program to the Committees on Appropriations and to the Office of the Inspector General. This provision is not needed in FY 2013.
214	This provision impinged on the ability of the Attorney General to manage Department of Justice resources, and should be deleted.
218	This provision amended a statute; since the amendment has been made the provision does not need to be repeated.
219	This provision is not necessary in FY 2013.
220	This provision required the Attorney General to identify an independent auditor to evaluate the Gulf Coast Claims Facility. This provision is not needed in FY 2013.
221	This provision amended a statute; since the amendment has been made the provision does not need to be repeated.

³ The FY 2013 Budget proposes to move the WCF cancellation language to Title II; in the Consolidated and Further Continuing Appropriations Act, 2012, the WCF rescission is found in Title V, Section 528.

General Provisions—Title V

Table 3 displays the Title V General Provisions applicable and relevant to the Department of Justice contained in the FY 2013 President's Budget. The FY 2013 language is compared below to the FY 2012 enacted Title V General Provisions (P.L. 112-55), which is the most recent enacted full-year appropriation for the Department of Justice. New language proposed for 2013 is italicized and underlined, and 2012 enacted language proposed for deletion is bracketed.

Table 4 provides explanations related to select Justice-related items in the 2012 Title V General Provisions that are not continued in FY 2013.

Section Number	New? Yes/No	Description
501	No	No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.
502	No	The expenditure of any appropriation under this Act for any consulting service through procurement contract, pursuant to 5 U.S.C. 3109, shall be limited to those contracts where such expenditures are a matter of public record and available for public inspection, except where otherwise provided under existing law, or under existing Executive order issued pursuant to existing law.
503	No	If any provision of this Act or the application of such provision to any person or circumstances shall be held invalid, the remainder of the Act and the application of each provision to persons or circumstances other than those as to which it is held invalid shall not be affected thereby.
504	No	None of the funds provided under this Act, or provided under previous appropriations Acts to the agencies funded by this Act that remain available for obligation or expenditure in fiscal year [2012] <u>2013</u> , or provided from any accounts in the Treasury of the United States derived by the collection of fees available to the agencies funded by this Act, shall be available for obligation or expenditure through a reprogramming of funds that: (1) creates or initiates a new program, project or activity; (2) eliminates a program, project or activity; (3) increases funds or personnel by any means for any project or activity for which funds have been denied or restricted; (4) relocates an office or employees; (5) reorganizes [or renames] offices, programs or activities; (6) contracts out or privatizes any functions or activities presently performed by Federal employees; (7) augments existing programs, projects or activities in excess of [\$500,000] <u>\$1,000,000</u> or 10 percent, whichever is less, or reduces by 10 percent funding for any program, project or activity, or numbers of personnel by 10 percent; or (8) results from any general savings, including savings from a reduction in personnel, which would result in a change in existing programs, projects or activities as approved by Congress; unless the House and Senate Committees on Appropriations are notified 15 days in advance of such reprogramming of funds.
505	No	(a) If it has been finally determined by a court or Federal agency that any person intentionally affixed a label bearing a "Made in America" inscription, or any inscription with the same meaning, to any product sold in or shipped to the United States that is not made in the United States, the person shall be ineligible to receive any contract or subcontract made with funds made available in this Act, pursuant to the debarment, suspension, and ineligibility procedures described in sections 9.400 through 9.409 of title 48, Code of Federal Regulations.

Table 3 FY 2013 PROPOSED TITLE V GENERAL PROVISIONS

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		 (b)(1) To the extent practicable, with respect to authorized purchases of promotional items, funds made available by this Act shall be used to purchase items that are manufactured, produced, or assembled in the United States, its territories or possessions. (2) The term "promotional items" has the meaning given the term in OMB Circular A-87, Attachment B, Item (1)(f)(3).
506	No	Any costs incurred by a department or agency funded under this Act resulting from, or to prevent, personnel actions taken in response to funding reductions included in this Act shall be absorbed within the total budgetary resources available to such department or agency: <i>Provided</i> , That the authority to transfer funds between appropriations accounts as may be necessary to carry out this section is provided in addition to authorities included elsewhere in this Act: <i>Provided further</i> , That use of funds to carry out this section shall be treated as a reprogramming of funds under section 505 of this Act and shall not be available for obligation or expenditure except in compliance with the procedures set forth in that section.
507	No	None of the funds provided by this Act shall be available to promote the sale or export of tobacco or tobacco products[, or to seek the reduction or removal by any foreign country of restrictions on the marketing of tobacco or tobacco products, except for restrictions which are not applied equally to all tobacco or tobacco products of the same type].
508	No	[Hereafter, none] <u>None</u> of the funds appropriated pursuant to this Act or any other provision of law may be used for— (1) the implementation of any tax or fee in connection with the implementation of subsection 922(t) of title 18, United States Code; and (2) any system to implement subsection 922(t) of title 18, United States Code, that does not require and result in the destruction of any identifying information submitted by or on behalf of any person who has been determined not to be prohibited from possessing or receiving a firearm no more than 24 hours after the system advises a Federal firearms licensee that possession or receipt of a firearm by the prospective transferee would not violate subsection (g) or (n) of section 922 of title 18, United States Code, or State law.
509	No	None of the funds made available to the Department of Justice in this Act may be used to discriminate against or denigrate the religious or moral beliefs of students who participate in programs for which financial assistance is provided from those funds, or of the parents or legal guardians of such students.
510	No	 (a) Tracing studies conducted by the Bureau of Alcohol, Tobacco, Firearms and Explosives are released without adequate disclaimers regarding the limitations of the data. (b) The Bureau of Alcohol, Tobacco, Firearms and Explosives shall include in all such data releases, language similar to the following that would make clear that trace data cannot be used to draw broad conclusions about firearms-related crime: (1) Firearm traces are designed to assist law enforcement authorities in conducting investigations by tracking the sale and possession of specific firearms. Law enforcement agencies may request firearms traces for any reason, and those reasons are not necessarily reported to the Federal Government. Not all firearms used in crime are traced and not all firearms traced are used in crime. (2) Firearms selected for tracing are not chosen for purposes of determining which types, makes, or models of firearms are used for illicit purposes. The firearms selected do not constitute a random sample and should not be considered representative of the larger universe of all firearms used by criminals, or any subset of that universe. Firearms are normally traced to the first retail seller, and sources reported for firearms traced do not necessarily represent the sources or methods by which firearms in general are acquired for use in crime.

511	No	None of the funds made available in this Act shall be used in any way whatsoever to support or justify the use of torture by any official or contract employee of the United States Government.
512	No	None of the funds made available in this Act may be used to authorize or issue a national security letter in contravention of any of the following laws authorizing the Federal Bureau of Investigation to issue national security letters: The Right to Financial Privacy Act; The Electronic Communications Privacy Act; The Fair Credit Reporting Act; The National Security Act of 1947; USA PATRIOT Act; and the laws amended by these Acts.
513	No	If at any time during any quarter, the program manager of a project within the jurisdiction of the Departments of Commerce or Justice, the National Aeronautics and Space Administration, or the National Science Foundation totaling more than [\$75,000,000] <u>\$250,000,000</u> has reasonable cause to believe that the total program cost has increased by [10] <u>15</u> percent, the program manager shall immediately inform the respective Secretary, Administrator, or Director. The Secretary, Administrator, or Director shall notify the House and Senate Committees on Appropriations within 30 days in writing of such increase, and shall include in such notice: the date on which such determination was made; a statement of the reasons for such increases; the action taken and proposed to be taken to control future cost growth of the project; changes made in the performance or schedule milestones and the degree to which such changes have contributed to the increase in total program costs or procurement costs; new estimates of the total project or procurement costs; and a statement validating that the project's management structure is adequate to control total project or procurement costs.
514	No	Funds appropriated by this Act, or made available by the transfer of funds in this Act, for intelligence or intelligence related activities are deemed to be specifically authorized by the Congress for purposes of section 504 of the National Security Act of 1947 (50 U.S.C. 414) during fiscal year [2012] <u>2013</u> until the enactment of the Intelligence Authorization Act for fiscal year [2012] <u>2013</u> .
515	No	None of the funds appropriated or otherwise made available by this Act may be used to enter into a contract in an amount greater than \$5,000,000 or to award a grant in excess of such amount unless the prospective contractor or grantee certifies in writing to the agency awarding the contract or grant that, to the best of its knowledge and belief, the contractor or grantee has filed all Federal tax returns required during the three years preceding the certification, has not been convicted of a criminal offense under the Internal Revenue Code of 1986, and has not, more than 90 days prior to certification, been notified of any unpaid Federal tax assessment for which the liability remains unsatisfied, unless the assessment is the subject of an installment agreement or offer in compromise that has been approved by the Internal Revenue Service and is not in default, or the assessment is the subject of a non-frivolous administrative or judicial proceeding.
516	No	None of the funds made available in this Act may be used to purchase first class or premium airline travel in contravention of sections 301–10.122 through 301–10.124 of title 41 of the Code of Federal Regulations.
517	No	None of the funds made available in this Act may be used to send or otherwise pay for the attendance of more than 50 employees from a Federal department or agency at any single conference occurring outside the United States, unless such conference is a law enforcement training or operational conference for law enforcement personnel and the majority of Federal employees in attendance are law enforcement personnel stationed outside the United States.

		None of the funds made available under this Act may be distributed to the Association of
518	No	Community Organizations for Reform Now (ACORN) or its subsidiaries.
519	No	To the extent practicable, funds made available in this Act should be used to purchase light bulbs that are "Energy Star" qualified or have the "Federal Energy Management Program" designation.
520	No	The Departments of Commerce and Justice, the National Aeronautics and Space Administration, and the National Science Foundation shall submit spending plans, signed by the respective department or agency head, to the Committees on Appropriations of the House of Representatives and the Senate within [45] <u>60</u> days after the date of enactment of this Act.
521	No	 (a) None of the funds made available in this Act may be used to maintain or establish a computer network unless such network blocks the viewing, downloading, and exchanging of pornography. (b) Nothing in subsection (a) shall limit the use of funds necessary for any Federal, State, tribal, or local law enforcement agency or any other entity carrying out criminal investigations, prosecution, or adjudication activities.
522	No	None of the funds made available by this Act may be used to enter into a contract, memorandum of understanding, or cooperative agreement with, make a grant to, or provide a loan or loan guarantee to, any corporation that was convicted of a felony criminal violation under any Federal law within the preceding 24 months, <i>where the awarding agency is aware of the conviction</i> , unless an agency has considered suspension or debarment of the corporation and made a determination that this further action is not necessary to protect the interests of the Government.
523	No	None of the funds made available by this Act may be used to enter into a contract, memorandum of understanding, or cooperative agreement with, make a grant to, or provide a loan or loan guarantee to, any corporation that has any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability. <i>where the awarding agency is aware of the unpaid tax liability,</i> unless an agency has considered suspension or debarment of the corporation and made a determination that this further action is not necessary to protect the interests of the Government.

 Table 4

 FY 2013 GENERAL PROVISIONS NOT CONTINUED IN FY 2013—Title V

Section Number Included in the Consolidated and Further Continuing Appropriations Act, 2012 (P.L. 112-55)	Explanation for Why General Provision is No Longer Necessary
501	This provision limits agency discretion in using funds.
506	This provision is not necessary in FY 2013.

508	Requires the Department of Justice to provide a quarterly accounting of cumulative unobligated balances. This information is provided at the request of the Committee, and does not need to be in statute.
512	This provision is moved to Title II, Section 217, in the FY 2013 budget.
514	This provision is not necessary to restrict transfers – any transfer requires specific legislative authority.
515	This provision limits agency discretion in using funds.
517	Requires the Inspector General to conduct an audit of grants or contracts appropriated in this Act within 180 days of audit initiation and every 180 days afterwards until audit is complete. While this information will be provided as requested, the Department does not support this requirement as a General Provision.
518	This provision limits agency discretion in using funds.
520	The Department recommends deletion, consistent with the FY 2012 President's Budget. However, this legislative provision addressed is not administered by ATF but rather by the Office of Defense Trade Controls at the Department of State.
521	This provision has been included in the CJS language since 2005 and prohibits ATF from denying import applications seeking to import U.S. origin curio or relic firearms. This provision limits the President's discretion in administering foreign policy, and should be deleted.
526	Requires Department's to provide a link to their Offices of Inspector General, and mechanism of public reporting on waste, fraud and abuse, on their Internet websites. Like many other agencies, the Justice Department is already in compliance with this General Provision.
528	This provision identifies one-time rescissions that were already enacted in FY 2012. Department of Justice rescissions proposed for FY 2013 are included under the appropriate component's appropriations language or in Title II.
532	This provision limits the President's discretion regarding the disposition of detainees at Guantanamo Bay Naval Base.
533	This provision limits the President's discretion regarding the construction, acquisition or modification of any facility for the detention or imprisonment of individuals located at Guantanamo Bay.
536	This provision is administratively burdensome.
540	This provision is administratively burdensome.
541	This provision limits agency discretion in using funds.
545	This provision is administratively burdensome.