



## U.S. Marshals Service (USMS)

### FY 2014 Budget Request At A Glance

|                               |  |
|-------------------------------|--|
| FY 2012 Enacted:              | \$1,189 million (5,544 positions; 19 attorneys; 4,134 DUSMs) |
| Current Services Adjustments: | +\$1,616 million   |
| Program Changes:              | +\$44.9 million  |
| FY 2014 Budget Request:       | \$2,850 million (5,571 positions; 4,134 DUSMs)               |
| Change From FY 2012 Enacted:  | +\$1,661 million (+139.7%) (+27 positions; +2 attorneys)     |

#### Mission:

The mission of the USMS is to enforce federal laws and support virtually all elements of the federal justice system by providing for the security of federal court facilities and the safety of judges and other court personnel; apprehending fugitives; exercising custody of federal prisoners and providing for their security and transportation to detention facilities; executing federal court orders; managing and disposing of the assets seized and forfeited by federal law enforcement agencies; and assuring the safety of protected government witnesses and their families.

#### Resources:

The FY 2014 budget request for USMS totals \$2,850 million, which is a 139.7% increase over the FY 2012 Enacted Level. This increase is the result of the proposed realignment of federal detention under USMS, which will increase USMS' total budget authority by \$1,636 million. The request includes \$1,204 million for Salaries and Expenses (S&E), \$10.0 million for Construction and \$1,636 million for Federal Prisoner Detention (FPD). Rescissions of \$12.2 million for S&E and \$80 million for FPD from prior year unobligated balances are also proposed.

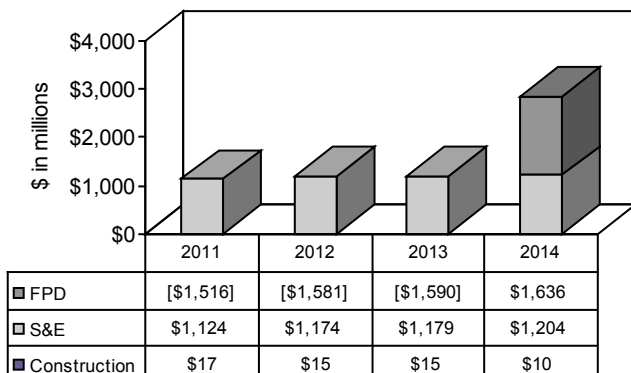
#### Organization:

The Director is appointed by the President and confirmed by the Senate. The USMS has over 400 offices, encompassing the 94 judicial districts and Headquarters. The USMS has 60 district-based task forces, 7 Regional Fugitive Task Forces and 3 foreign field offices to investigate and apprehend violent fugitives. Operational missions are coordinated and led by the following 6 divisions: Judicial Security, Investigative Operations, Witness Security, Prisoner Operations, Tactical Operations, and the Justice Prisoner and Alien Transportation System (JPATS). JPATS is responsible for moving USMS detainees and BOP prisoners between judicial districts and correctional institutions via coordinated air and ground systems. The USMS also houses over 62,000 detainees on a daily basis in federal, state, local and private jails throughout the nation.

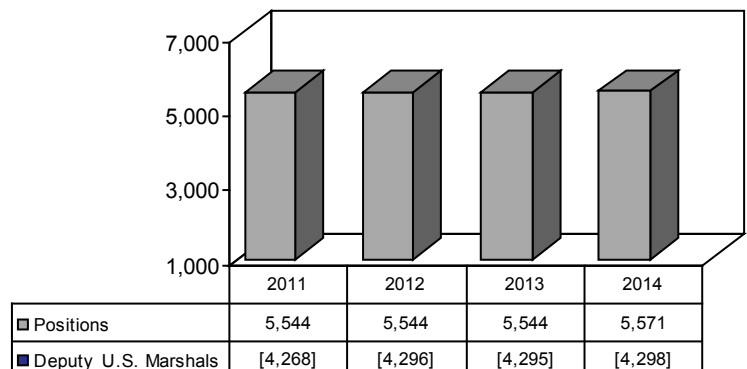
#### Personnel:

The USMS's direct positions for FY 2014 total 5,571 positions. USMS's FY 2014 request includes an increase of 27 positions over the FY 2012 level of 5,544 direct positions.

**Funding (FY 2011 - 2014)**



**Personnel (FY 2011 - 2014)**



\* The FY 2014 Budget requests \$1,636 million for FPD, which reflects the merger of detention functions under USMS. Previously, detention resources were appropriated under the Office of the Federal Detention Trustee.

\*Includes reimbursable Deputy U.S. Marshals

## **FY 2014 Strategy:**

The FY 2014 budget request provides the necessary resources to maintain the USMS' core functions. The USMS ensures the functioning of the federal judicial process by protecting members of the judicial family (judges, attorneys, and court personnel), providing physical security in courthouses, safeguarding witnesses, transporting and producing prisoners for court proceedings, executing court orders and arrest warrants, apprehending fugitives, and managing and disposing of seized property. In addition, the USMS provides important technical assistance to support critical law enforcement investigations. The FY 2014 request promotes these missions by maintaining funding for priority areas, while promoting cost efficiencies.

Priority mission areas for FY 2014 include addressing violence along the Southwest Border, enforcing the Adam Walsh Child Protection and Safety Act, and ensuring that violent fugitives are located and apprehended. The USMS will also continue its traditional missions of providing judicial and courthouse security, managing the witness protection program, and conducting detention operations. The FY 2014 request for Construction supports these missions by allowing the USMS to renovate federal courthouse and detention facilities. These upgrades are essential for maintaining the security and safety of judicial officials, courtroom participants, the public, USMS personnel, and prisoners.

To streamline operations and reduce costs, the Department has merged the Office of the Federal Detention Trustee (OFDT) with the USMS. The merger will align the accountability of resources with the responsibility of federal detention operations, streamline financial processes, and allow detention personnel to continue to carry out their mission of finding efficiencies in the detention system, but under a single command and control structure within USMS leadership. This will allow for efficiencies in human and physical capital, while maintaining the functions and expertise in detention management that have been developed over the past decade.

The Federal Prisoner Detention appropriation funds the housing, transportation, medical care, and medical guard services for federal detainees remanded to USMS custody. The FY 2014 request reflects the increased costs of the detention population. USMS will continue to target detention efficiencies, including potential improvements to the prisoner transportation system.

## **FY 2014 Program Changes:**

### **Salaries & Expenses**

**Program Offset - Administrative Efficiencies:** -\$3.5 million and 0 positions

The Department is continually evaluating its programs and operations with the goal of achieving efficiencies and cost savings. In FY 2014, the Department is focusing on areas in which savings can be achieved, which include printing, publications, travel, conferences, supplies, and general equipment. For USMS, these administrative efficiencies will result in an offset of \$3.5 million. The FY 2013 President's Budget included this request; the FY 2014 President's Budget includes the same request but in a different amount. The current request is lower because we have re-examined the need and adjusted the amount requested accordingly.

**Program Offset - IT Savings:** -\$1.5 million and 0 positions

The Department is actively reviewing its IT programs to identify efficiencies and improve performance. Some of the areas being reviewed include consolidation of commodity IT services and strategic sourcing. The Department is also improving IT governance, visibility, and program management. These efforts, along with those conducted by USMS, will result in an FY 2014 offset of \$1.5 million. The FY 2013 President's Budget included this request; the FY 2014 President's Budget includes the same request but in a different amount. The current request is lower because we have re-examined the need and adjusted the amount requested accordingly. FY 2014 current services for this initiative are \$91.1 million.

**Rescission - USMS S&E:** -\$12.2 million and 0 positions

The FY 2014 budget proposes to rescind \$12.2 million in prior year balances. The FY 2013 President's Budget included this request; the FY 2014 President's Budget includes the same request but in a different amount. The current request is lower because we have re-examined the need and adjusted the amount requested accordingly.

### **Construction**

**Program Offset - Construction:** -\$5.0 million and 0 positions

The construction appropriation provides resources to modify space controlled, occupied, and/or utilized by the USMS for prisoner holding and related support. The FY 2013 President's Budget included this request; the FY 2014 President's Budget includes the same request in the same amount.

### **Federal Prisoner Detention**

**Housing of USMS Detainees:** \$54.9 million and 0 positions

Funds are requested to ensure that the USMS is able to pay for the housing, medical, and transportation costs for the USMS detainee population. Detention funding requirements are determined using a population forecasting model that incorporates factors such as population, demographic trends, average processing time per type of case, and the authorized positions of federal law enforcement, U.S. Attorneys and U.S. District Court judges. The average daily detention population is project to be 62,131 in FY 2014. The FY 2013 President's Budget included this request; the FY 2014 President's Budget includes the same request but in a different amount. The current request is lower because we have re-examined the need and adjusted the amount requested accordingly. FY 2014 current services for this initiative are \$1.6 billion.

**Rescission - USMS FPD:** -\$80.0 million and 0 positions

The FY 2014 budget proposes to rescind \$80 million in prior year balances.

**U.S. Marshals Service**

(Dollars in Thousands)

|  | U.S. Marshals Service S&E |              |                  | U.S. Marshals Service Construction |          |               | Federal Prisoner Detention |           |                  | Total        |              |                  |
|--|---------------------------|--------------|------------------|------------------------------------|----------|---------------|----------------------------|-----------|------------------|--------------|--------------|------------------|
|  | Pos                       | FTE          | Amount           | Pos                                | FTE      | Amount        | Pos                        | FTE       | Amount           | Pos          | FTE**        | Amount           |
| <b>2012 Enacted</b>                                | <b>5,544</b>              | <b>5,181</b> | <b>1,174,000</b> | <b>0</b>                           | <b>0</b> | <b>15,000</b> | <b>0</b>                   | <b>0</b>  | <b>0</b>         | <b>5,544</b> | <b>5,181</b> | <b>1,189,000</b> |
| <b>2013 Continuing Resolution with rescission*</b> | <b>5,544</b>              | <b>5,090</b> | <b>1,178,972</b> | <b>0</b>                           | <b>0</b> | <b>15,092</b> | <b>0</b>                   | <b>0</b>  | <b>0</b>         | <b>5,544</b> | <b>5,090</b> | <b>1,194,064</b> |
| <b>2014 Request w/o rescissions</b>                | <b>5,544</b>              | <b>5,090</b> | <b>1,204,033</b> | <b>0</b>                           | <b>0</b> | <b>10,000</b> | <b>27</b>                  | <b>19</b> | <b>1,635,538</b> | <b>5,571</b> | <b>5,109</b> | <b>2,849,571</b> |
| <b>Change 2014 from 2012 Enacted</b>               | <b>0</b>                  | <b>-91</b>   | <b>30,033</b>    | <b>0</b>                           | <b>0</b> | <b>-5,000</b> | <b>27</b>                  | <b>19</b> | <b>1,635,538</b> | <b>27</b>    | <b>-72</b>   | <b>1,660,571</b> |
| <b>Technical Adjustments</b>                       |                           |              |                  |                                    |          |               |                            |           |                  |              |              |                  |
| Restoration of Rescission - USMS S&E               | 0                         | 0            | 2,200            | 0                                  | 0        | 0             | 0                          | 0         | 0                | 0            | 0            | 2,200            |
| Adjustment - 2013 CR 0.612%                        | 0                         | 0            | -7,172           | 0                                  | 0        | -92           | 0                          | 0         | 0                | 0            | 0            | -7,264           |
| Technical Adjustment - USMS FPD                    | 0                         | 0            | 0                | 0                                  | 0        | 0             | 27                         | 19        | 1,580,595        | 27           | 19           | 1,580,595        |
| <b>Total Technical Adjustments</b>                 | <b>0</b>                  | <b>0</b>     | <b>-4,985</b>    | <b>0</b>                           | <b>0</b> | <b>-92</b>    | <b>27</b>                  | <b>19</b> | <b>1,580,595</b> | <b>27</b>    | <b>19</b>    | <b>1,575,518</b> |
| <b>Base Adjustments</b>                            |                           |              |                  |                                    |          |               |                            |           |                  |              |              |                  |
| ATB Transfers                                      | 0                         | 0            | 9,075            | 0                                  | 0        | 0             | 0                          | 0         | 0                | 0            | 0            | 9,075            |
| Pay & Benefits                                     | 0                         | 0            | 8,670            | 0                                  | 0        | 0             | 0                          | 0         | 56               | 0            | 0            | 8,726            |
| Domestic Rent & Facilities                         | 0                         | 0            | 14,174           | 0                                  | 0        | 0             | 0                          | 0         | 0                | 0            | 0            | 14,174           |
| Other Adjustments                                  | 0                         | 0            | 2,792            | 0                                  | 0        | 0             | 0                          | 0         | 0                | 0            | 0            | 2,792            |
| Foreign Expenses                                   | 0                         | 0            | 332              | 0                                  | 0        | 0             | 0                          | 0         | 0                | 0            | 0            | 332              |
| <b>Total Base Adjustments</b>                      | <b>0</b>                  | <b>0</b>     | <b>35,043</b>    | <b>0</b>                           | <b>0</b> | <b>0</b>      | <b>0</b>                   | <b>0</b>  | <b>68</b>        | <b>0</b>     | <b>0</b>     | <b>35,111</b>    |
| <b>2014 Current Services</b>                       | <b>5,544</b>              | <b>5,090</b> | <b>1,209,043</b> | <b>0</b>                           | <b>0</b> | <b>15,000</b> | <b>27</b>                  | <b>19</b> | <b>1,580,663</b> | <b>5,571</b> | <b>5,109</b> | <b>2,804,706</b> |
| <b>Program Changes</b>                             |                           |              |                  |                                    |          |               |                            |           |                  |              |              |                  |
| <b>Increases:</b>                                  |                           |              |                  |                                    |          |               |                            |           |                  |              |              |                  |
| Housing of USMS Detainees                          | 0                         | 0            | 0                | 0                                  | 0        | 0             | 0                          | 0         | 54,875           | 0            | 0            | 54,875           |
| <b>Subtotal, Program Increases</b>                 | <b>0</b>                  | <b>0</b>     | <b>0</b>         | <b>0</b>                           | <b>0</b> | <b>0</b>      | <b>0</b>                   | <b>0</b>  | <b>54,875</b>    | <b>0</b>     | <b>0</b>     | <b>54,875</b>    |
| <b>Decreases:</b>                                  |                           |              |                  |                                    |          |               |                            |           |                  |              |              |                  |
| Program Offset - Administrative Efficiencies       | 0                         | 0            | -3,533           | 0                                  | 0        | 0             | 0                          | 0         | 0                | 0            | 0            | -3,533           |
| Program Offset - IT Savings                        | 0                         | 0            | -1,477           | 0                                  | 0        | 0             | 0                          | 0         | 0                | 0            | 0            | -1,477           |
| Program Offset - Construction                      | 0                         | 0            | 0                | 0                                  | 0        | -5,000        | 0                          | 0         | 0                | 0            | 0            | -5,000           |
| <b>Subtotal, Program Decreases</b>                 | <b>0</b>                  | <b>0</b>     | <b>-5,010</b>    | <b>0</b>                           | <b>0</b> | <b>-5,000</b> | <b>0</b>                   | <b>0</b>  | <b>0</b>         | <b>0</b>     | <b>0</b>     | <b>-10,010</b>   |
| <b>Total Program Changes</b>                       | <b>0</b>                  | <b>0</b>     | <b>-5,010</b>    | <b>0</b>                           | <b>0</b> | <b>-5,000</b> | <b>0</b>                   | <b>0</b>  | <b>54,875</b>    | <b>0</b>     | <b>0</b>     | <b>44,865</b>    |
| <b>2014 Request</b>                                | <b>5,544</b>              | <b>5,090</b> | <b>1,204,033</b> | <b>0</b>                           | <b>0</b> | <b>10,000</b> | <b>27</b>                  | <b>19</b> | <b>1,635,538</b> | <b>5,571</b> | <b>5,109</b> | <b>2,849,571</b> |
| Rescission - USMS S&E                              | 0                         | 0            | -12,200          | 0                                  | 0        | 0             | 0                          | 0         | 0                | 0            | 0            | -12,200          |
| Rescission - USMS FPD                              | 0                         | 0            | 0                | 0                                  | 0        | 0             | 0                          | 0         | -80,000          | 0            | 0            | -80,000          |

\* The 2013 Continuing Resolution includes the 0.612% funding above current rate, provided by P.L. 112-175, sec. 101 (c).

\*\* The FTE for FY 2012 is actual and for FY 2013 and FY 2014 are estimates.

**U.S. Marshals Service S&E**  
(Dollars in Thousands)

| Comparison by activity and program   | FY 2012 Enacted |              |                  | 2014 Current Services |              |                  |
|--------------------------------------|-----------------|--------------|------------------|-----------------------|--------------|------------------|
|                                      | Perm Pos.       | FTE          | Amount           | Perm Pos.             | FTE          | Amount           |
| Judicial and Courthouse Security     | 2,222           | 2,077        | 454,888          | 2,222                 | 2,041        | 466,227          |
| Fugitive Apprehension                | 1,744           | 1,630        | 397,254          | 1,744                 | 1,601        | 406,486          |
| Prisoner Security and Transportation | 1,194           | 1,118        | 249,802          | 1,194                 | 1,099        | 255,895          |
| Protection of Witnesses              | 207             | 193          | 34,509           | 207                   | 189          | 35,565           |
| Tactical Operations                  | 177             | 163          | 37,547           | 177                   | 160          | 44,870           |
| <b>Total</b>                         | <b>5,544</b>    | <b>5,181</b> | <b>1,174,000</b> | <b>5,544</b>          | <b>5,090</b> | <b>1,209,043</b> |
| Reimbursable FTE                     | 0               | 418          | 0                | 0                     | 426          | 0                |
| Rescission - USMS S&E                | 0               | 0            | -2,200           | 0                     | 0            | 0                |
| <b>Grand Total</b>                   | <b>5,544</b>    | <b>5,599</b> | <b>1,171,800</b> | <b>5,544</b>          | <b>5,516</b> | <b>1,209,043</b> |

| Comparison by activity and program   | 2014 Total Program Changes |          |                | 2014 Request |              |                  |
|--------------------------------------|----------------------------|----------|----------------|--------------|--------------|------------------|
|                                      | Perm Pos.                  | FTE      | Amount         | Perm Pos.    | FTE          | Amount           |
| Judicial and Courthouse Security     | 0                          | 0        | -940           | 2,222        | 2,041        | 465,287          |
| Fugitive Apprehension                | 0                          | 0        | -1,684         | 1,744        | 1,631        | 404,802          |
| Prisoner Security and Transportation | 0                          | 0        | -1,729         | 1,194        | 1,119        | 254,166          |
| Protection of Witnesses              | 0                          | 0        | -96            | 207          | 193          | 35,469           |
| Tactical Operations                  | 0                          | 0        | -591           | 177          | 163          | 44,309           |
| <b>Total</b>                         | <b>0</b>                   | <b>0</b> | <b>-5,010</b>  | <b>5,544</b> | <b>5,090</b> | <b>1,204,033</b> |
| Reimbursable FTE                     | 0                          | 0        | 0              | 0            | 426          | 0                |
| Rescission - USMS S&E                | 0                          | 0        | -12,200        | 0            | 0            | -12,200          |
| <b>Grand Total</b>                   | <b>0</b>                   | <b>0</b> | <b>-17,210</b> | <b>5,544</b> | <b>5,516</b> | <b>1,191,833</b> |

**U.S. Marshals Service Construction**  
(Dollars in Thousands)

| Comparison by activity and program | FY 2012 Enacted |     |        | 2014 Current Services |     |        |
|------------------------------------|-----------------|-----|--------|-----------------------|-----|--------|
|                                    | Perm Pos.       | FTE | Amount | Perm Pos.             | FTE | Amount |
| USMS Construction                  | 0               | 0   | 15,000 | 0                     | 0   | 15,000 |
| <b>Total</b>                       | 0               | 0   | 15,000 | 0                     | 0   | 15,000 |
| Reimbursable FTE                   | 0               | 0   | 0      | 0                     | 0   | 0      |
| <b>Grand Total</b>                 | 0               | 0   | 15,000 | 0                     | 0   | 15,000 |

| Comparison by activity and program | 2014 Total Program Changes |     |        | 2014 Request |     |        |
|------------------------------------|----------------------------|-----|--------|--------------|-----|--------|
|                                    | Perm Pos.                  | FTE | Amount | Perm Pos.    | FTE | Amount |
| USMS Construction                  | 0                          | 0   | -5,000 | 0            | 0   | 10,000 |
| <b>Total</b>                       | 0                          | 0   | -5,000 | 0            | 0   | 10,000 |
| Reimbursable FTE                   | 0                          | 0   | 0      | 0            | 0   | 0      |
| <b>Grand Total</b>                 | 0                          | 0   | -5,000 | 0            | 0   | 10,000 |

**Federal Prisoner Detention**  
(Dollars in Thousands)

| Comparison by activity and program | FY 2012 Enacted |     |        | 2014 Current Services |     |           |
|------------------------------------|-----------------|-----|--------|-----------------------|-----|-----------|
|                                    | Perm Pos.       | FTE | Amount | Perm Pos.             | FTE | Amount    |
| Federal Prisoner Detention         | 0               | 0   | 0      | 27                    | 27  | 1,634,042 |
| <b>Total</b>                       | 0               | 0   | 0      | 27                    | 27  | 1,634,042 |
| Reimbursable FTE                   | 0               | 0   | 0      | 0                     | 0   | 0         |
| Rescission - USMS FPD              | 0               | 0   | 0      | 0                     | 0   | 0         |

| Comparison by activity and program | 2014 Total Program Changes |     |         | 2014 Request |     |           |
|------------------------------------|----------------------------|-----|---------|--------------|-----|-----------|
|                                    | Perm Pos.                  | FTE | Amount  | Perm Pos.    | FTE | Amount    |
| Federal Prisoner Detention         | 0                          | 0   | 0       | 27           | 27  | 1,634,042 |
| <b>Total</b>                       | 0                          | 0   | 0       | 27           | 27  | 1,634,042 |
| Reimbursable FTE                   | 0                          | 0   | 0       | 0            | 0   | 0         |
| Rescission - USMS FPD              | 0                          | 0   | -80,000 | 0            | 0   | -80,000   |
| <b>Grand Total</b>                 | 0                          | 0   | -80,000 | 27           | 27  | 1,554,042 |