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 11
 12 **UNITED STATES DISTRICT COURT**
 13 **NORTHERN DISTRICT OF CALIFORNIA**
 14 **OAKLAND DIVISION**

15 UNITED STATES OF AMERICA,

16 *Plaintiff*

17 v.

18 VISA INC. and PLAID INC.,

19 *Defendants.*

Case No.: 4:20-cv-07810-JSW

JOINT STIPULATION AND PROTECTIVE ORDER

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22 **JOINT STIPULATION AND [PROPOSED] PROTECTIVE ORDER**

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 24 In the interests of (i) ensuring efficient and prompt resolution of this Action; (ii)
 25 facilitating discovery by the Parties litigating this Action; and (iii) protecting confidential
 26 information from improper disclosure or use, the Parties stipulate to the provisions set forth
 27 below. The Court, upon good cause shown and pursuant to Fed. R. Civ. P. 26(c)(1), **ORDERS**
 28 as follows:

1 **A. Definitions**

2 1. As used herein:

3 (a) “Action” means the above-captioned action pending in this Court, including any
4 related discovery, pretrial, trial, post-trial, or appellate proceedings.

5 (b) “Confidential Information” means any trade secret or other confidential research,
6 development, or commercial information, as such terms are used in Fed. R. Civ. P. 26(c)(1)(G),
7 or any document, transcript, or other material containing such information that has not been
8 published or otherwise made publicly available.

9 (c) “Highly Confidential Information” means any Confidential Information which the
10 Protected Person reasonably believes to be so competitively sensitive that it is entitled to
11 extraordinary protections.

12 (d) “Disclosed” means shown, divulged, revealed, produced, described, transmitted or
13 otherwise communicated, in whole or in part.

14 (e) “Document” means any document or electronically stored information, as the term is
15 used in Fed. R. Civ. P. 34(a).

16 (f) “Investigation” means the pre-Complaint inquiry into the matters at issue in this
17 Action by the U.S. Department of Justice.

18 (g) “Investigation Materials” means non-privileged documents, including but not
19 limited to data, declarations, affidavits, statements, testimony, business records, emails or other
20 communications, electronically stored information or other materials (including drafts), that (i)
21 any non-Party provided to any Party, either voluntarily or under compulsory process relating to
22 the Investigation; (ii) any Party provided to any non-Party relating to the Investigation; or (iii)
23 any Defendant, or affiliated person or entity provided to Plaintiff relating to the Investigation.

24 (h) “Litigation Materials” means non-privileged documents, testimony, or other
25 materials that (i) any non-Party provides to any Party either voluntarily or under compulsory
26 process in connection with and during the pendency of this Action; (ii) constitute any
27 communication between any Party and any non-Party in connection with and during the
28 pendency of this Action; (iii) any Defendant provides to Plaintiff in connection with and during

1 the pendency of this Action; and/or (iv) Plaintiff provides to any Defendant in connection with
2 and during the pendency of this Action.

3 (i) "Outside Counsel of Record" means the firm(s) of attorneys representing a
4 Defendant in this proceeding.

5 (j) "Party" means the United States or any Defendant in this Action. "Parties" means
6 collectively Plaintiff and Defendants in this Action.

7 (k) "Person" means any natural person, corporate entity, partnership, association, joint
8 venture, governmental entity, or trust.

9 (l) "Protected Person" means any Person (including a Party) that has provided
10 Investigation Materials or that provides Litigation Materials.

11 **B. Designation of Confidential Information**

12 2. Within two business days of the Court's entry of this Order, each Party shall send by
13 email, facsimile, or overnight delivery a copy of this Order to each non-Party Protected Person
14 (or, if represented by counsel, the non-Party Protected Person's counsel) that provided
15 Investigation Materials to that Party.

16 3. If a non-Party Protected Person determines that this Order does not adequately
17 protect its Confidential or Highly Confidential Information, it may, within 10 days after receipt
18 of a copy of this Order, seek additional protection from the Court for its Confidential
19 Information or Highly Confidential Information by filing a motion seeking additional protection
20 for its Confidential or Highly Confidential Information. If a non-Party Protected Person seeks
21 additional protection from the Court, the Investigation Materials for which additional protection
22 has been sought will not be provided to any other Person until the Protected Party and Parties
23 have agreed or the Court has ruled on the Protected Person's motion.

24 4. DESIGNATION OF INVESTIGATION MATERIALS. Investigation Materials
25 submitted by a Protected Person, or any other materials that are entitled to confidentiality under
26 the Antitrust Civil Process Act, 15 U.S.C. § 1313(c) (3), or the Hart-Scott-Rodino Antitrust
27 Improvements Act, 15 U.S.C. § 18a(h), shall be treated in the first instance as Highly
28 Confidential Information under this Order during pretrial proceedings. Such material may be

1 disclosed only in accordance with the procedures set forth in this Order. The confidentiality of
2 such materials may be later challenged under the provisions of Section C below. This Order
3 does not require any Party to stamp or otherwise mark Investigation Materials as Highly
4 Confidential, provided that the Investigation Materials are produced in electronic format on a
5 disk or other medium, and the Party designates the disk or other medium as “Highly
6 Confidential.”

7 5. DESIGNATION OF LITIGATION MATERIALS. The following procedures govern
8 the process for Protected Persons to designate as Confidential or Highly Confidential any
9 information that they disclose in this Action after this Order is entered, including but not limited
10 to information in response to requests under Fed. R. Civ. P. 30, 31, 33, 36 and 45, and
11 documents disclosed in response to Fed. R. Civ. P. 33(d), 34(b)(2) and (c), or 45:

12 (a) Testimony. All transcripts of depositions taken in this Action after entry of
13 this Order will be treated as Highly Confidential Information in their entirety for 21 days after
14 the date when a complete and final copy of the transcript has been made available to the
15 deponent (or the deponent’s counsel, if applicable). Within five business days of receipt of the
16 final transcript, the Party who noticed the deposition shall provide the final transcript to the
17 deponent. Within 21 days following receipt of the final transcript, the deponent may designate
18 as Confidential or Highly Confidential any portion of the deposition transcript, by page(s) and
19 line(s), and any deposition exhibits provided by the deponent or the deponent’s employer. To
20 be effective, such designations must be provided in writing to Plaintiff’s and Defendants’
21 counsel listed at the end of this Order. Any portion of the transcript or exhibits not so
22 designated pursuant to this subparagraph 5(a) shall not be treated as Confidential or Highly
23 Confidential, despite any prior designation of confidentiality.

24 When a Party questions a deponent about a document or information that has been
25 designated by a different Protected Person as Confidential or Highly Confidential, the Party that
26 asked such questions shall designate as Confidential or Highly Confidential the portion of the
27 transcript relating to such Confidential or Highly Confidential document or information.

1 (b) Documents. A Protected Person who designates as Confidential Information
2 any document that it produced in this Action must stamp or otherwise mark each page with the
3 designation “CONFIDENTIAL” in a manner that will not interfere with legibility or audibility.
4 Likewise, a Protected Person who designates as Highly Confidential Information any document
5 that they produced in this Action must stamp or otherwise mark each page with the designation
6 “HIGHLY CONFIDENTIAL” in a manner that will not interfere with legibility or audibility.

7 (c) Electronic Documents and Data. Where a Protected Person produces
8 electronic files and documents in native electronic format, such electronic files and documents
9 shall be designated by the Protected Person for protection under this Order by appending to the
10 file names or designators information indicating whether the file contains Confidential or
11 Highly Confidential Information, or by any other reasonable method for appropriately
12 designating such information produced in electronic format, including by making such
13 designations in reasonably accessible metadata associated with the files. Where Confidential
14 Information is produced in electronic format on a disk or other medium that contains
15 exclusively Confidential Information, the “CONFIDENTIAL” designation may be placed on the
16 disk or other medium. Likewise, where Highly Confidential Information is produced in
17 electronic format on a disk or other medium that contains exclusively Highly Confidential
18 Information, the “HIGHLY CONFIDENTIAL” designation may be placed on the disk or other
19 medium. When electronic files or documents in native form are printed for use at deposition, in
20 a court proceeding, or for provision in printed form to any person described in subparagraph
21 10(g), the Party printing the electronic files or documents shall affix a legend to the printed
22 document saying “CONFIDENTIAL” or “HIGHLY CONFIDENTIAL” and include the
23 production number and designation associated with the native file.

24 (d) Each Defendant represents that any materials that the Defendant previously
25 provided to the U.S. Department of Justice during the Investigation that the Defendant
26 designated as Confidential or Highly Confidential, including but not limited to testimony,
27 documents, and electronic documents and data, constitutes Confidential Information or Highly
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1 Confidential Information, as defined in subparagraphs 1(b) and 1(c) of this Order, and the
2 Defendant hereby designates it as such.

3 (e) Whenever discovery is sought from a non-Party in this Action, a copy of this
4 Order shall accompany the discovery request or subpoena. Non-Parties may designate materials
5 as Confidential or Highly Confidential pursuant to the procedures in this paragraph.

6 6. Any production of documents or testimony not designated as Confidential or Highly
7 Confidential will not be deemed a waiver of any future claim of confidentiality concerning such
8 information if it is later designated as Confidential or Highly Confidential. If at any time prior
9 to the trial of this Action, a Protected Person realizes that it should have designated as
10 Confidential or Highly Confidential any Investigation Materials or Litigation Materials that
11 Person previously produced during discovery in this Action, it may so designate such
12 documents, testimony, or other materials by notifying the Parties in writing. The Parties shall
13 thereafter treat the Investigation Materials or Litigation Materials pursuant to the Protected
14 Person's new designation under the terms of this Order. No prior disclosure of newly
15 designated Confidential or Highly Confidential Information shall violate this Order. The
16 disclosure of any information for which disclosure was proper when made will not be deemed
17 improper regardless of any such subsequent confidentiality designation.

18 7. In the event of a disclosure of any Confidential or Highly Confidential Information to
19 any person(s) not authorized to receive such disclosure under this Order, the Party responsible
20 for having made such disclosure shall promptly notify the Protected Person whose material has
21 been disclosed and provide to such Protected Person all known relevant information concerning
22 the nature and circumstances of the disclosure. The disclosing Party shall also promptly take all
23 reasonable measures to retrieve the improperly disclosed material and to ensure that no further
24 or greater unauthorized disclosure and/or use thereof is made. Unauthorized or inadvertent
25 disclosure shall not change the confidential status of any disclosed material or waive the right to
26 maintain the disclosed material as containing Confidential or Highly Confidential Information.

1 **C. Challenges to Confidential or Highly Confidential Designation**

2 8. Any Party who objects to any designation of confidentiality may at any time before
3 the trial of this Action provide a written notice to the Protected Person who made such
4 designation and all Parties stating with particularity the grounds for the objection. All materials
5 objected to shall continue to be treated as Confidential or Highly Confidential Information
6 pending resolution of the dispute. If the objecting Party and the Protected Person cannot reach
7 agreement on the objection within five business days of the Party's written notice, the Protected
8 Person may address the dispute to this Court. The Protected Person bears the burden of
9 persuading the Court that the material is Confidential Information within the definition set forth
10 in paragraph 1(b) or Highly Confidential Information within the definition set forth in paragraph
11 1(c). The designated information shall be treated in accordance with its Confidential or Highly
12 Confidential Information designation under this Order until the Court rules on the designating
13 Protected Person's timely filed motion. If the Protected Person fails to move the Court in
14 accordance with this paragraph, or if the Court finds the designation of Confidential Information
15 or Highly Confidential Information to have been inappropriate, the challenged designation shall
16 be considered rescinded. The Parties thereafter shall not be required to treat the information as
17 Confidential Information or Highly Confidential Information under this Order. This Order shall
18 not preclude or prejudice either the Protected Person or the objecting Party from arguing for or
19 against any designation, establish any presumption that a particular designation is valid, or alter
20 the burden of proof that would otherwise apply in a dispute over discovery or disclosure of
21 information.

22 **D. Disclosure of Confidential or Highly Confidential Information**

23 9. Confidential Information may be disclosed only to the following persons:

24 (a) the Court and all persons assisting the Court in this Action, including law
25 clerks, court reporters, and stenographic or clerical personnel;

26 (b) Plaintiff's attorneys, in-house economists and financial analysts, paralegals
27 and other professional personnel (including support and IT staff), and agents or independent
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1 contractors retained by the Plaintiff to assist in this Action whose functions require access to the
2 information;

3 (c) Outside Counsel of Record for Defendants, including any attorneys,
4 paralegals, and other professional personnel (including support and IT staff) that such outside
5 counsel assigns to this Action, and agents or independent contractors retained by Defendants to
6 assist in this Action whose functions require access to the information;

7 (d) outside vendors or service providers (such as copy-service providers and
8 document-management consultants) retained by a Party to assist that Party in this Action,
9 provided that they shall first execute an Agreement Concerning Confidentiality in the form of
10 Appendix A attached hereto;

11 (e) any mediator or arbitrator that the Parties engage in this Action or that this
12 Court appoints;

13 (f) persons who are authors, addressees, and recipients of the document, to the
14 extent they have previously had lawful access to the document disclosed or to be disclosed; or
15 persons for whom counsel for Plaintiff or Defendants believes in good faith previously received
16 or had access to the document, unless the person indicates that he or she did not have access to
17 the document;

18 (g) any person retained by a Party to serve as a testifying or consulting expert in
19 this Action, including employees of the firm with which the expert or consultant is associated or
20 independent contractors who assist the expert's work in this Action, provided that they shall
21 first execute an Agreement Concerning Confidentiality in the form of Appendix A attached
22 hereto;

23 (h) outside trial consultants (including, but not limited to, graphics consultants),
24 provided that they shall first execute an Agreement Concerning Confidentiality in the form of
25 Appendix A attached hereto; and

26 (i) two in-house attorneys for each Defendant, not involved in business
27 decisions, whose names shall be disclosed to the United States at least five business days prior
28 to the effective date of such designation and who shall be agreed upon by the parties or (in the

1 absence of agreement) ordered by the Court, provided that the in-house attorneys shall first
2 execute an Agreement Concerning Confidentiality in the form of Appendix A attached hereto.
3 For purposes of this paragraph, the phrase “involved in business decisions” shall not include the
4 rendering of legal advice solely as to litigation, compliance, regulatory, or liability issues related
5 to business decisions. To the extent a Defendant seeks to change the two-in house attorneys that
6 may receive access to Confidential Information, the Defendant must provide notice to Plaintiff
7 at least 10 business days prior to the effective date of such change.

8 10. Highly Confidential Information may be disclosed only to the persons set forth in
9 Section D.9(a)-(h) above.

10 11. Counsel for the Party making the disclosure must retain the original of the
11 Agreement Concerning Confidentiality in the form of Appendix A attached hereto for a period
12 of one year following the final resolution of this Action.

13 12. Each individual described in paragraphs 9 and 10 of this Order to whom information
14 designated as Confidential Information or Highly Confidential Information is disclosed must not
15 disclose that Confidential or Highly Confidential Information to any other individual, except as
16 provided in this Order.

17 13. Nothing in this Order prevents Plaintiff, subject to taking appropriate steps to
18 preserve the confidentiality of such information, from disclosing such information designated as
19 Confidential or Highly Confidential (i) in the course of any other legal proceeding in which the
20 U.S. Department of Justice is a party; (ii) for the purpose of securing compliance with a Final
21 Judgment in this Action; or (iii) for law enforcement purposes.

22 14. Nothing in this Order:

23 (a) limits a Protected Person’s use or disclosure of its own information
24 designated as Confidential or Highly Confidential Information;

25 (b) prevents disclosure of Confidential or Highly Confidential Information with
26 the consent of the Protected Person that designated the material as Confidential or Highly
27 Confidential;

1 (c) prevents disclosure by a Party of Confidential or Highly Confidential
2 Information (i) that is or has become publicly known through no fault of that Party; (ii) lawfully
3 acquired by or known to that Party independent of receipt during the Investigation or in
4 discovery in this Action; (iii) previously produced, disclosed and/or provided to that Party
5 without an obligation of confidentiality and not by inadvertence or mistake; or (iv) pursuant to
6 an order of a Court; or

7 (d) prevents Plaintiff's retention or use or disclosure of Investigation Materials
8 outside the context of this Action to the extent permitted by applicable law or regulation
9 governing pre-complaint discovery including the Hart-Scott-Rodino Act, 15 U.S.C. § 18a, and
10 the Antitrust Civil Process Act, 15 U.S.C. §§ 1311-14, or for law enforcement purposes, or as
11 required by law, court order or regulation.

12 **E. Use of Information Designated Confidential or Highly Confidential in This Action**

13 15. If any documents, testimony, or other materials designated under this Order as
14 Confidential or Highly Confidential Information are included in any pleading, motion, exhibit,
15 or other paper to be filed with the Court, the Party seeking to file such Confidential or Highly
16 Confidential Information under seal must proceed in accordance with Local Rule 79-5. For any
17 filing made under seal pursuant to this Order, the filing Party shall file with the Court, in
18 accordance with Local Rule 79-5, a public version of the filing with the Confidential or Highly
19 Confidential Information redacted. Nothing in this Order shall restrict the Parties or any
20 interested member of the public from challenging the filing of any Confidential or Highly
21 Confidential Information under seal.

22 16. Disclosure at trial of documents and testimony and other materials designated as
23 Confidential Information or Highly Confidential Information will be governed pursuant to a
24 separate Court order. The Parties shall meet and confer before trial and submit a recommended
25 order outlining those procedures. Absent a ruling by the Court to the contrary, documents or
26 deposition testimony, or other materials or information designated as Confidential Information
27 or Highly Confidential Information by a Protected Person that appear on an exhibit list or in
28 deposition designations, that are admitted into evidence at trial, will be disclosed on the public

1 record, and any examination relating to such information will likewise be disclosed on the
2 public record, after compliance with procedures established by this Court.

3 17. All Confidential Information or Highly Confidential Information produced by a
4 Party or a non-Party as part of this proceeding shall be used solely for the conduct of this Action
5 and shall not be used for any business, commercial, competitive, personal, or other purpose,
6 except as set forth in Paragraphs 13 and 14 herein.

7 **F. Procedures upon Termination of This Action**

8 18. The obligations imposed by this Order survive the termination of this Action unless
9 the Court, which shall retain jurisdiction to resolve any disputes arising out of this Order, orders
10 otherwise. Within 90 days after the expiration of the time for appeal of an order, judgment, or
11 decree terminating this litigation, all persons having received information designated as
12 Confidential or Highly Confidential Information must either make a good faith effort to return
13 such material and all copies thereof to the Protected Person (or the Protected Person's counsel,
14 if represented by counsel) that produced it, or destroy or delete all such Confidential or Highly
15 Confidential Information. Counsel for the Parties will be entitled to retain court papers,
16 deposition and trial transcripts and exhibits, and work product, provided that the Parties and
17 their counsel do not disclose the portions of court papers, deposition transcripts, exhibits, or
18 work product containing information designated as Confidential or Highly Confidential
19 Information to any person except pursuant to Court order or agreement with the Protected
20 Person that produced the Confidential or Highly Confidential Information or as otherwise
21 permitted herein. All Confidential or Highly Confidential Information returned to the Parties or
22 their counsel by the Court likewise must be disposed of in accordance with this paragraph.
23 Nothing in this Paragraph, however, restricts the rights of the Parties under paragraphs 13 and
24 14 of this Order.

25 **G. Right to Seek Modification**

26 19. Nothing in this Order limits any Person, including members of the public, a Party or
27 a Protected Person, from seeking further or additional protections of any of its materials or
28 modification of this Order upon motion duly made pursuant to the Rules of this Court,

1 including, without limitation, an order that certain material not be produced at all or is not
2 admissible evidence in this Action or any other proceeding.

3 **H. Inadvertent Production of Privileged Information**

4 20. As authorized by Federal Rule of Evidence 502(d), the production of a document or
5 information subject to a claim of attorney-client privilege, work-product immunity, or any other
6 privilege or immunity under relevant federal case law and rules (“Produced Privileged Material”)
7 does not waive any claim of privilege, work product, or any other ground for withholding
8 production to which the Party producing the documents or information otherwise would be
9 entitled, provided that (a) the production was inadvertent; (b) the Party producing the documents
10 or information used reasonable efforts to prevent the disclosure of documents or information
11 protected by the attorney-client privilege, work-product immunity, or any other privilege or
12 immunity; and (c) the Party producing the documents or information promptly took reasonable
13 steps to rectify the error, including following Federal Rule of Civil Procedure 26(b)(5)(B).

14 21. A Party or Person claiming privilege or other protections for Produced Privileged
15 Material must within three (3) days of learning of the production of such material notify in
16 writing any and all Receiving Parties that received the Produced Privileged Material and
17 provide sufficient information to the Receiving Party regarding the asserted privileges, in the
18 form of a privilege log as outlined in Rule 26(b)(5) of the Federal Rules of Civil Procedure.
19 Alternatively, if a Receiving Party discovers a document that it believes to be Produced
20 Privileged Material, the Receiving Party will promptly notify the Designating Party of what it
21 believes to be the Produced Privileged Material. No Receiving Party will be found in violation
22 of this Order for failing to recognize Produced Privileged Material.

23 22. After discovering or being notified of Produced Privileged Material, any Receiving
24 Party may not use or disclose the inadvertently Produced Privileged Material in any way until
25 the claim is resolved, and must take reasonable steps to retrieve the material if the Receiving
26 Party disclosed it before being notified of or discovering the inadvertent production. In
27 addition, within five (5) calendar days of discovering or being notified of Produced Privileged
28 Material, any Receiving Party must return, sequester, or destroy the specified material and any

1 copies. The Designating Party must retain a copy of the material until the resolution or
2 termination of this Action. A Party may move the Court for an order compelling production of
3 the material and present the information to the Court under seal for a determination of the claim.
4 Any submission of privileged material for *in camera* review shall not constitute a waiver of any
5 applicable material.

6 23. Nothing in this Order overrides any attorney's ethical responsibilities to refrain from
7 examining or disclosing materials that the attorney knows or reasonably should know to be
8 privileged and to inform that Party or Person that produced the materials of such occurrence.

9 24. This Order is not intended to impose on a Party a waiver of its rights to review its
10 documents for privilege or any other reason (including to identify non-responsive documents)
11 and the existence of this Order cannot be used to compel a Party to produce documents without
12 review. Moreover, this Order does not mean that the cost of review should not be considered in
13 whether any particular discovery is proportionate (i.e., that the benefit of the discovery is not as
14 great as the cost of said discovery including review).

15 **I. The Privacy Act**

16 25. Any order of this Court requiring the production of any document, information, or
17 transcript of testimony constitutes a court order within the meaning of the Privacy Act, 5 U.S.C.
18 § 552a(b)(11).

19 **J. Persons Bound by This Order**

20 26. This Order shall be binding on the Parties to this Action, their attorneys, and their
21 successors, personal representatives, administrators, assigns, parents, subsidiaries, divisions,
22 affiliates, employees, agents, retained consultants and experts, and any persons or organizations
23 over which they have direct control.

1 **SO STIPULATED:**

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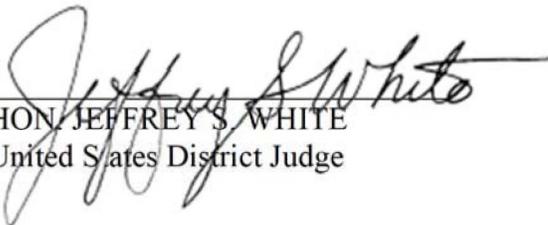
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Counsel for Defendant Plaid Inc.

23 **IT SO ORDERED.**

25 Dated: November 25, 2020


HON. JEFFREY S. WHITE
United States District Judge

APPENDIX A

UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
OAKLAND DIVISION

UNITED STATES OF AMERICA,

Plaintiff,

Civil Action No. 4:20-cv-07810-JSW

v.

VISA INC. and PLAID INC.,

AGREEMENT CONCERNING CONFIDENTIALITY

I, _____, am employed by _____ as _____.

I hereby certify that:

1. I have read the Protective Order entered in the above-captioned action, and understand its terms.
2. I agree to be bound by the terms of the Protective Order entered in the above-captioned action. I agree to use the information provided to me only as explicitly provided in this Protective Order.
3. I understand that my failure to abide by the terms of the Protective Order entered in the above-captioned action will subject me, without limitation, to civil and criminal penalties for contempt of Court.
4. I submit to the jurisdiction of the United States District Court for the Northern District of California solely for the purpose of enforcing the terms of the Protective Order entered in the

1 above-captioned action and freely and knowingly waive any right I may otherwise have to object
2 to the jurisdiction of said Court.

3 _____
4 _____
5 SIGNATURE

6 _____
7 DATE

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ATTORNEY ATTESTATION

I, Meagan K. Bellshaw, am the ECF user whose identification and password are being used to file the Joint Stipulation and [Proposed] Protective Order. Pursuant to Local Rule 5-1(i)(3), I hereby attest that all signatories listed hereto, and on whose behalf the filing is submitted, concur in this document's content and have authorized the filing of this document with the use of their electronic signature.

/s/ Meagan K. Bellshaw
Meagan K. Bellshaw