

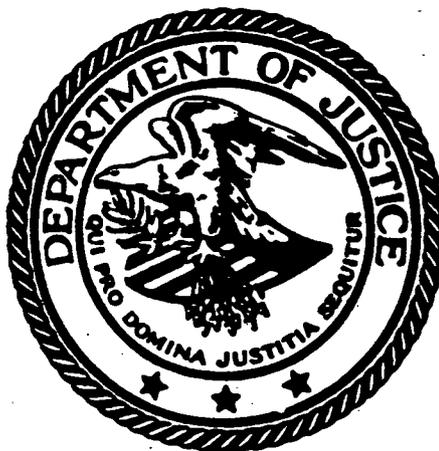
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Vol. 7

No. 5



UNITED STATES ATTORNEYS
BULLETIN

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WORK LOAD OF UNITED STATES ATTORNEYS

1st 6 Months of Fiscal Year 1958
Compared With
1st 6 Months of Fiscal Year 1959

	1st 6 Months F. Y. 1958	1st 6 Months F. Y. 1959	% of Increase or Decrease
Criminal Cases Filed	14,523	14,713	/ 1.31
U. S. Civil Cases Filed	11,959	11,725	- 1.96
Total U. S. Cases Filed	26,482	26,438	- .17
Criminal Cases Terminated	13,797	13,556	- 1.75
U. S. Civil Cases Terminated	10,442	11,022	/ 5.55
Total U. S. Cases Terminated	24,239	24,578	/ 1.40
Criminal Cases Pending	7,736	8,469	/ 9.48
U. S. Civil Cases Pending	19,048	19,743	/ 3.65
Total U. S. Cases Pending	26,784	28,212	/ 5.33
Criminal Trials	1,423	1,257	- 11.67
Civil Trials	910	759	- 16.59
Total U. S. Trials	2,333	2,016	- 13.59
Criminal Complaints Received	50,484	51,094	/ 1.21
Civil Matters Received	16,070	15,336	- 4.57
Proceedings before grand jury	7,540	7,402	- 1.83
Collections after suit	\$ 7,208,246.24	\$10,135,383.76	/ 40.61
Collections without Suit or Prosecution	7,397,506.18	6,953,779.54	- 6.00
Total Collections	\$14,605,752.42	\$17,089,163.30	/ 17.00
Savings in Suits Against the Government	\$22,912,642	\$21,930,372	- 4.29

PARTICIPATION BY INTERNAL REVENUE SERVICE ATTORNEYS IN TAX LITIGATION

The Department of Justice is responsible for the conduct of all phases of Federal tax litigation, including the prosecution of tax claims in bankruptcy, probate and insolvency proceedings as well as the defense of mortgage foreclosure suits involving tax liens and the initiation of collection suits against delinquent taxpayers. All cases of this type must be handled by attorneys who are either employed by the Department of Justice or are authorized by it to represent the United States. There is no authority for the employment by United States Attorneys of Internal Revenue Service attorneys to handle such cases. Where circumstances require the use of Internal Revenue Service attorneys in any case, prior authority therefor must be secured from the Executive Office for United States Attorneys. Such requests should set out the name of the case and the special circumstances which make it impossible for the United States Attorney or his Assistants to handle it. Requests for such authorization should be submitted in sufficient time to permit other arrangements to be made should the request be disapproved.

OFFICE PREPARATION OF APPELLATE BRIEFS

United States Attorney Frank D. McSherry, Eastern District of Oklahoma, recently had accepted by the United States Court of Appeals for the Tenth Circuit a brief which was mimeographed in Mr. McSherry's office. The copy of the brief received in the Executive Office for United States Attorneys shows it to be extremely clear with clean, easily read type.

Mr. McSherry points out that this method of preparing briefs results in a considerable saving to the Government, since commercial offset printing would cost \$2.50 per page.

It is not suggested that this method can be used in all districts or even that it can be used in all appeals. However, where it does have application its acceptance should be first approved by the clerk of the particular U. S. Court of Appeals.

CRIMINAL LAW AND TRIAL PRACTICE INSTITUTE

The Criminal Justice Administration Division of the Southwestern Legal Foundation was recently organized, and United States Attorney William B. West, III, Northern District of Texas, was elected Chairman. The first institute on Criminal Law and Trial practice will be held on April 28-29 at the Southern Methodist University Law School. Assistant Attorney General Malcolm R. Wilkey, in charge of the Office of Legal Counsel, and Mr. James W. Knapp, Chief, Trial Section, Criminal Division, will participate in the institute as guest speakers. United States District Judge Joe E. Estes will preside at the opening session, and United States Attorney West will preside at the second session.

JOB WELL DONE

Assistant United States Attorney Robert E. DeMascio, Eastern District of Michigan, has been commended by a member of a private law firm for his remarkable grasp of the details and the over-all picture in a recent complicated case involving misappropriation of funds. The writer commented on Mr. DeMascio's quiet, dignified, and effective manner, and congratulated him on the able way in which the case was handled.

Chief Assistant United States Attorney Elliott Kahaner, Eastern District of New York, has been commended by the Assistant Regional Commissioner, Intelligence, Internal Revenue Service, for his very able presentation of a recent income tax evasion case. Mr. Kahaner succeeded in obtaining a conviction after a two-week jury trial.

The Regional Administrator, Securities and Exchange Commission, has expressed appreciation for the excellent cooperation rendered by United States Attorney Joseph Mainelli, District of Rhode Island, and his staff in the presentation to the grand jury of a recent difficult and complex case involving violation of the anti-fraud and registration provisions of the Securities Act and violations of the mail fraud statute. Particular commendation was given to Assistant United States Attorney Arnold Williamson, Jr. for his untiring efforts in the case, and to the clerical staff for the assistance they furnished to the members of the Commission staff.

Assistant United States Attorneys John E. Banks and Key Hoffman, of the Western District of Texas, have been commended by the Director of the FBI and associates in the San Antonio Division, for the highly professional manner in which they handled a recent bank robbery case. In expressing appreciation for their painstaking efforts, the Director stated that their careful presentation of a complicated matter during an unusually lengthy trial was done in a most exemplary fashion. The Director also expressed gratitude to United States Attorney Russell B. Wine and his staff for the splendid cooperation they rendered from the inception of the investigation.

The District Director, Immigration and Naturalization Service, has commended Assistant United States Attorney, William Matthew Byrne, Jr., for his outstanding presentation of a recent case involving an attempt to defraud the Government through a false marriage scheme. The letter stated that Mr. Byrne acquitted himself in a most creditable manner under extremely difficult circumstances.

A recent special feature article in the Dallas Times Herald was devoted to a description of the work done by United States Attorney William B. West, III and his staff, Northern District of Texas, in preparing a calendar of cases for trial. The article was especially effective in pointing out the amount of preparatory work which must be done before a case ever gets to the trial stage. By acquainting the

community with the type of service performed by the United States Attorney's office, such articles contribute very materially to good public relations.

Assistant United States Attorney John C. Lankenau, Southern District of New York, has been commended by the Director of the Bureau of Prisons for his excellent work in a recent case involving the security of the Federal Detention Headquarters in New York City. The Director also stated that a conviction might well have been lost had it not been for the thoughtful and conscientious preparations made by Mr. Lankenau.

Assistant United States Attorney Stephen E. Kaufman and the staff of the Southern District of New York have been commended by the District Supervisor, Bureau of Narcotics, for the successful prosecution of a recent narcotics case. Mr. Kaufman with the aid of agents of the Narcotics Bureau won a conviction under extremely difficult conditions.

Assistant United States Attorney William D. Walsh, Southern District of New York, has been commended by the Second Circuit Court of Appeals on his presentation of a recent criminal case. The Court commented that Mr. Walsh's presentation of a statement of facts in a complicated case was the best it had ever heard.

The Federal Bureau of Investigation in a recent letter commended Assistant United States Attorney Horace Warren Kimbrell, Western District of Missouri, for the highly efficient and thorough manner in which he handled a recent mail fraud case, under the most difficult and trying conditions. The Better Business Bureau Bulletin of Kansas City has also commended United States Attorney Edward L. Scheufler and Assistant United States Attorney J. Whitfield Moody for their successful handling of this case.

Assistant United States Attorney John B. McFaddin, Northern District of Illinois has been commended for the exemplary manner in which he handled a recent criminal case. Mr. McFaddin's thorough preparation and court presentation of this case resulted in a conviction.

The Foreman of the Federal Grand Jury has commended Assistant United States Attorney Donald H. Shaw, Southern District of New York, for his considerate and patient guidance of the Jury. There also were many specific comments of appreciation and gratification concerning the obvious calibre of the younger assistants.

* * *

ANTITRUST DIVISION

Assistant Attorney General Victor R. Hansen

Court Holds Grand Jury Subpoenas Subject to Secrecy Provisions of Criminal Rule 6(e). United States v. Lyman Gun Sight Corp., et al., (D. of Col.). Subsequent to argument heard December 19, 1958, Judge Letts ruled that grand jury subpoenas constituted part of the "proceedings before the grand jury" and, as such, were subject to the secrecy provisions of Criminal Rule 6(e).

The issue arose out of a discovery motion by a plaintiff in a treble damages suit against former defendants in this action which had terminated upon entry of nolo pleas. The primary objective of this discovery was to ascertain the nature and type of information sought by the government from persons having knowledge of pertinent facts. Argument was made by the movant that this device would avoid circuitry of discovery procedures in the private action. The Division was served with notice and appeared as an interested party against whom issuance of an order could be operative.

In the course of its ruling the Court stated:

"The secrecy of grand jury proceedings is a principle which runs far back in our jurisprudence and it is surrounded by all the care and precaution known to the courts. To my knowledge, no court has a right or should break that secrecy except upon the most compelling circumstances, and circumstances could not be compelling unless they involve public interest."

The record establishes that the scope of this decision, a ruling of first impression, extends to all grand jury subpoenas, ad testificandum and duces tecum, regardless of the time of service. To the proposition that certain subpoenas were issued prior to commencement of grand jury proceedings, the Court responded that since subpoenas issued by direction of the foreman would certainly constitute part of the "proceedings before" the grand jury and be subject to secrecy, he could not countenance a separate class of writs, differentiated only by their earlier issuance.

Staff: James L. Minicus (Antitrust Division).

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C I V I L D I V I S I O N

Assistant Attorney General George Cochran Doub

COURTS OF APPEALINTERLOCUTORY APPEAL

Refusal to Produce Assertedly Privileged Documents Does Not Involve "Controlling Question" Necessary for Interlocutory Appeal Under 28 U.S.C. 1292(b). United States v. Woodbury (C.A. 9, Feb. 2, 1959). During the pre-trial stage of a Tort Claims Act suit, a formal claim of executive privilege respecting the production of certain documents sought by plaintiff was filed by the Housing & Home Finance Agency Administrator. When the district court nevertheless ordered the production of those documents, the government declined to comply with the order. The court thereupon struck the government's answer and counterclaim. The order stated, however, that it involved "a controlling question of law as to which there is substantial ground for difference of opinion and . . . an immediate appeal from the order may materially advance the ultimate termination of the litigation," thereby enabling the government to apply to the Court of Appeals for permission to file an interlocutory appeal under 28 U.S.C. 1292(b). (See United States Attorneys' Bulletin, Vol. 6, pp. 557, 689.) The order also provided that, if the government were unsuccessful on appeal, it could apply for reinstatement of its answer and counterclaim by producing the disputed documents.

The Court of Appeals denied the government's application on the ground that the issue of executive privilege was "collateral to the basic issues" of the case rather than a "controlling question of law." The Court reasoned that, although a question need not be dispositive of the litigation in order to be "controlling," it must, in any event, be "fundamental," e.g. "the determination of who are necessary and proper parties, whether a court to which a cause has been transferred has jurisdiction, or whether state or federal law shall be applied." And, while the Court recognized that the lower court's order confronted the government with the "perplexing dilemma" of producing assertedly privileged documents or risking a substantial adverse judgment, it observed that this was merely one of the "difficult choices" inherent in litigation and not within the purview of 1292(b) which "is to be applied sparingly and in exceptional cases."

Staff: Alan S. Rosenthal and Seth H. Dubin
(Civil Division)

DISTRICT COURTSEMPLOYEE REINSTATEMENT

Wrongful Suspension Under Act of August 26, 1950; Effect of Resignation Caused by Financial Distress Resulting from Failure of Agency to Decide Case. John C. Rogers v. Humphrey (D.C. D.C., Feb. 3, 1959). In

1954 charges were brought against plaintiff, who was then an illustrator in the Internal Revenue Service, (a nonsensitive position) under Executive Order 10450 and the Act of August 26, 1950, and he was suspended without pay. Plaintiff answered the charges and, after waiting five months without a decision by the agency, found himself in desperate financial circumstances and submitted his resignation so that he could obtain approximately \$140 credited to his retirement account. After the decision in Cole v. Young, 351 U.S. 536, holding the Act of August 26, 1950 inapplicable to nonsensitive positions, plaintiff demanded but was refused reinstatement and brought this action. The District Court directed reinstatement, holding that (1) the suspension of plaintiff was illegal, and (2) since suspension without pay was the cause of his desperate financial condition, his resignation was the result of coercion.

Staff: Donald B. MacGuineas and Richard M. Meyer
(Civil Division)

FALSE CLAIMS ACT

Damages Recoverable Under 31 U.S.C. 231 Include Incidental Expenses Incurred by Government in Correcting Deficient Performance of Defrauding Contractor. United States v. Alvin N. Wigington (N.D. Tex., Dec. 22, 1958). Defendant operated a packing and shipping concern which was under contract to the Air Force for the packing of household goods belonging to military personnel. By the secret use of excessive amounts of shredded paper as cushioning material, as well as other deviations from specifications, defendant increased the reported net weight of the goods and thereby inflated the final cost to the Air Force. While increasing the net weight, some of the packing methods afforded less protection to the contents than those required by the specifications. Defendant was reimbursed under the contract for only one of the five shipments which the Air Force investigated, payment on the remaining four claims being suspended. The government filed a complaint under the False Claims Statute, 31 U.S.C. 231, with respect to the five claims for payment.

The Court found for defendant on the one shipment for which payment had been made, on the ground that the government had failed to prove existence of a false claim, and for the government on the remaining four. With respect to damages, the government asserted that, although no payment had been made on these four shipments, the False Claims Statute authorizes recovery of double the damages the Air Force had sustained in unpacking and repacking the goods in conformity with the contract specifications. The double damage provision has never been applied to special damages of this kind which represent no monetary expenditure to the false claimant, although courts have held that the statutory forfeitures are recoverable under those circumstances. The Court, without opinion rendered judgment in favor of the government for four \$2,000 forfeitures and, in addition, for double the stipulated cost of unpacking and repacking the goods.

Staff: United States Attorney W. B. West, III
Assistant United States Attorney Melvin M. Diggs
(N.D. Tex.)

JURISDICTION

Where Speedy and Efficient Remedy Might Be Had in Oregon Courts, District Court Is Without Jurisdiction, Under Johnson Act, 28 U.S.C. 1341, of Action Attacking Constitutionality of Withholding for Oregon Income Tax Portion of Salaries of Washington Residents Employed at Bonneville Project. Vernon L. Brown et al. v. Jackson Graham, District Engineer, Bonneville Project et al., Ray Smith et al., State Tax Commission, Intervenor (D. Ore., three-judge court, Jan. 22, 1959). Forty-seven Washington State residents, employees of the Bonneville Project, sought to enjoin the withholding of two per cent of their salaries for remittance to the State of Oregon for alleged income taxes. Plaintiffs contended (1) that the withholding was wrongful, as to twenty-two of them, in that a part of their salaries was earned for work performed in Washington State, and (2) that the withholding was wrongful as to all in that the Oregon tax is discriminatory as applied to non-residents. The members of the Oregon State Tax Commission intervened in the action.

On motions to dismiss filed by the United States and by the intervenor, the case was certified for consideration by a three-judge court. In a per curiam opinion the Court ordered the complaint and the action dismissed on the grounds that (1) the District Court did not have jurisdiction by reason of 28 U.S.C. 1331 and 1341; (2) the matter in controversy was "local in nature" and (3) a complete remedy is open to the plaintiffs in the Oregon courts. 28 U.S.C. 1331 sets the minimum jurisdictional amount for the district courts and 28 U.S.C. 1341, known popularly as the Johnson Act, provides that the "district courts shall not enjoin, suspend or restrain the assessment, levy or collection of any tax under State law where a plain, speedy and efficient remedy may be had in the courts of such State."

Subsequent to the filing of the order of dismissal on November 29, 1957, but apparently prior to notice of the order, plaintiffs filed an amended complaint in which for the first time they asserted that there was jurisdiction under the Civil Rights Act, 28 U.S.C. 1343, because there had been a deprivation of constitutional rights through State action. On March 26, 1958, the three-judge Court vacated its order of dismissal and permitted plaintiffs to amend their complaint and defendants to renew their motion for dismissal.

In an opinion dated January 13, 1959, the Court dismissed the amended complaint. It conceded that the action complained of was taken by defendants as agents of the state of Oregon but held that, whether the rights obtaining under the Civil Rights Act be personal or monetary, the restrictions placed upon jurisdiction by 28 U.S.C. 1341 were still applicable.

Staff: United States Attorney C. E. Luckey
 Assistant United States Attorney Victor E. Haar
 (D. Ore.)
 Donald B. MacGuineas and Andrew P. Vance
 (Civil Division)

SET-OFFS

Denial of Allowance of Attorneys' Fees Where Entire Amount of Compromise Settlement Is Set off Against Plaintiff's Pre-existing Indebtedness to United States. Maspeth Telephone and Radio Corporation v. United States. (E.D. N.Y., Dec. 31, 1958). Plaintiff corporation, pursuant to a contract with the Signal Corps of the United States Army to produce telegraph monitors and teletypewriter test sets, delivered a "pilot model" of each to Signal Corps inspectors for examination. The machines were destroyed by a fire of undetermined origin while being returned to the contractor by government truck. Investigation indicated that negligent packing had exposed the equipment. Plaintiff brought suit under the Tort Claims Act and the Court approved a \$5,831.61 settlement. The Court ordered the United States to pay plaintiff's attorneys 20% of the settlement proceeds, representing the attorneys' fees. The government filed a motion to set off the full \$5,831.61 settlement amount against plaintiff's pre-existing indebtedness to the United States under certain contract renegotiation proceedings, and to delete so much of the order as pertained to the awarding of attorneys' fees. The Court approved the set-off arrangement and, citing Morgan v. United States, 131 F. Supp. 783 (S.D. N.Y.), ruled that since the set-off destroyed any recovery whatsoever by the plaintiff no funds remained out of which to pay the attorneys' fees.

Staff: United States Attorney Cornelius W. Wickersham, Jr.
Assistant United States Attorney Irwin J. Harrison
(E.D. N.Y.)

SOIL BANK PROGRAM

Question as to Entitlement to Benefits Under Soil Bank Program Should Be Liberally Construed Where There Has Been Compliance With Program in Matter of Withdrawing Land from Cultivation. George L. Lewis v. United States (W.D. Mo., Jan. 21, 1959). Plaintiff, a farm owner, instituted this suit against the United States to recover a sum allegedly due him as a result of his participation in the Soil Bank Program, 7 U.S.C. 1801, et seq. Plaintiff had executed two Soil Bank Acreage Reserve Agreements covering land which he owned but which was farmed by tenants. Under the contracts, plaintiff and his tenants agreed to withdraw a stipulated number of acres from cultivation. In return, the government agreed that compensation would be paid to both plaintiff and his tenants.

After the contracts had been executed and approved by the County Agricultural Stabilization and Conservation Committee, a complaint was made that plaintiff had demanded of the tenants the share of compensation each tenant was to receive under the Acreage Reserve Agreements. After an investigation and hearing, the County Agricultural Stabilization and Conservation Committee found that (1) the tenants had acceded to such a demand by the plaintiff (2) such agreement was in violation of the Soil Bank Acreage Reserve Regulations, and (3) pursuant to these regulations, payment under the aforementioned agreements was forfeited, 21 F.R. 10449

§§ 485.221, 485.222, 485.290. These regulations provide protection to tenant farmers involved in Acreage Reserve Agreements. The State Agricultural Stabilization and Conservation Committee confirmed the County Committee's action. There was full compliance with the provisions of the agreement of the contracting parties as to withdrawal from cultivation of the land in question.

In accordance with the provisions of the Soil Bank Act, 7 U.S.C.A. 1801, et seq., plaintiff appealed to the District Court which, after a trial de novo, entered an order in plaintiff's favor. In a memorandum opinion construing these provisions of the regulations for the first time, the Court without finding whether or not there was in fact an agreement between plaintiff and his tenants to pay to him all of the benefits due under the Soil Bank Agreements, held that where there has been compliance with the program in the matter of withdrawing the land from cultivation, any question thereafter as to who should receive the benefits should be construed liberally by the government in favor of the contracting parties, and that great care should be exercised by the government in its determination to withhold payment.

Staff: United States Attorney Edward L. Scheufler
Assistant United States Attorney J. Whitfield Moody
(W.D. Mo.)
Andrew P. Vance (Civil Division)

TAX LIENS

Padlocking of Premises Pursuant to Levy Under Tax Lien Does Not Give Rise to Implied Contract Between Internal Revenue Director and Landlords to Pay Rent for Use and Occupation. Alexander Hirsch, et al. v. United States (E.D. N.Y., Jan 22, 1959). Plaintiffs, owners of a commercial building in New York City, sought to recover the value of the use and occupation of the sixth floor thereof by a Director of Internal Revenue during the period May 21, 1952, to June 10, 1952, alleging an implied contract to pay rent cognizable under 28 U.S.C. 1346(a)(2). On May 21, 1952, representatives of the District Director had entered and padlocked the premises to levy, under a tax lien, upon personal property of a lessee of the floor. The premises remained padlocked until June 10, 1952, following removal of the tenants' property by the purchasers thereof at a distraint sale held June 9, 1952.

Three weeks prior to the levy, plaintiffs had secured a warrant of dispossession against the taxpayer lessee and demanded that the District Director remove personalty belonging to the lessee against which tax liens had been filed. However, no effort had been made to retake possession of the premises by having the warrant executed and the tenant evicted until June 10, 1952, after the padlock had been removed. The Director used the premises only to store the personalty incidental to the seizure and sale. In rendering judgment for the United States the Court found no evidence of an express contract within the meaning of the

statute, i.e., one implied in fact rather than in law, between the Director and the landlords. The Court further found that, despite the issuance of a warrant of dispossess, which had the effect of terminating the lease between the landlord and the lessee, the landlord's failure to execute the warrant left the tenant taxpayers still lawfully in possession of the premises. As a result, plaintiffs were not themselves in a position to deliver possession of the premises to the Director and hence could make no valid claim against the United States for the value of the use and occupancy thereof during the period it remained under padlock. The Court also held that the action of the Director in padlocking the property violated no right of the plaintiffs.

Staff: United States Attorney Cornelius W. Wickersham, Jr.
Assistant United States Attorney Robert C. Carey
(E.D. N.Y.)

* * *

C I V I L R I G H T S D I V I S I O N

Assistant Attorney General W. Wilson White

Supreme Court Denies Court-Martial Jurisdiction Over Former Soldier for Conspiracy to Commit Murder in 1949 While Serving Sentence in Army Prison in United States. Lee v. Madigan (No. 42, January 12, 1959.) Lee, while serving a court-martial sentence in the custody of the Army at Camp Cooke, California, in 1949, was alleged to have conspired to commit murder. He was tried for this offense by court-martial and convicted. Thereafter he filed a petition for writ of habeas corpus, challenging the jurisdiction of the court-martial. The District Court denied the petition and the Court of Appeals affirmed. The Supreme Court granted Lee's petition for a writ of certiorari and reversed.

At the time of the offense with which Lee was charged, the applicable law provided that "no person shall be tried by court-martial for murder or rape committed within the [United States] in time of peace." Article of War 92, 10 U.S.C. (1946 ed., Supp. IV) 1564. The Court, pointing to the historical antipathy to court-martial jurisdiction in cases of this sort, insisted upon a narrow construction of the phrase "in time of peace." Accordingly, it refused to construe the term as including the period in which the offense was committed, which was four years after the actual cessation of hostilities, though three years prior to the effective date of the peace treaty with Japan. Mr. Justice Harlan, joined by Mr. Justice Clark, dissented on the ground that well-settled precedents established that "time of peace" contemplated peace officially declared and that Congress must be presumed to have acted in reliance on these precedents.

Staff: John F. Davis (Solicitor General's Office)
Harold H. Greene and David R. Owen (Civil Rights Division)

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CRIMINAL DIVISION

Assistant Attorney General Malcolm Anderson

FAIR LABOR STANDARDS ACT

Substantial Fines Imposed Upon Wilful Violators of Fair Labor Standards Act. United States v. Klinghoffer Bros. Realty Corp., et al. (E.D. N.Y.). The defendant corporation, which provides maintenance, custodial, and guard service for affiliated manufacturing and distributing corporations in one particular building in New York, and two of its principal officers were prosecuted for violations of the minimum wage, overtime, record keeping, and shipment provisions of the Act (29 U.S.C. 206, 207, 211, and 215). After a trial that lasted ten days, the jury found all three defendants guilty as charged in all counts. Although it was computed that the affected employees were underpaid approximately \$800, the defendants were fined a total of \$13,500, plus costs.

Staff: Assistant United States Attorney Francis W. Rhinow
(E.D. N.Y.)

COMMERCIAL FRAUD

Mail Fraud; Securities Act; Conspiracy; Sale of Certified Drafts and Draft Accounts. United States v. A. B. Shoemake, et al. (S.D. Texas). Successful conclusion of a prosecution for mail fraud, conspiracy and SEC violations, stemming from the operation of the U. S. Trust & Guaranty Company at Houston, Texas, has been effected with the sentencing of three of the principal defendants.

An indictment in ten counts had been returned against A. B. Shoemake and six other defendants connected with the U. S. Trust & Guaranty Company ("UST & G") and its affiliates, one of the affiliates being the U. S. Automotive Service, Inc., which operated a chain of automobile dealerships, used car and car salvage operations. The gist of the offense was the sale to the investing public of certified drafts and certified draft accounts, misrepresenting, among other things, (1) that the funds received from the sale of the certified drafts were invested by UST & G in automobile finance notes with the balance retained as a cash reserve; (2) that the funds on deposit with UST & G, realized from the sale of the certified drafts and certified draft accounts, were protected up to \$10,000 by cash reserves and investments in prime securities, such as government bonds.

The UST & G invested, in fact, in the U. S. Automotive Service, Inc., which had operated at a loss for six years. To accomplish the fraud the UST & G would mail to the investing public, as well as to the Texas Board of Insurance Commissioners, false financial statements, the assets being misrepresented by juggling of accounts and by exaggerated appraisals of real estate holdings. About the time when the Board of Insurance Commissioners ordered a hearing for determination of whether the UST & G license

should be revoked, an intensive advertising promotion resulted in the additional fleecing of the public of over \$1,000,000. Subsequent to an involved history of juggling of assets between affiliates; false financial statements and wholesale defrauding of the public, the UST & G went into receivership.

On pleas to one count of the indictment Willis V. Lewis was sentenced to three years' imprisonment and James M. Hay and W. E. Hutchenrider were each sentenced to two years, the sentences of the three defendants being suspended under five years' supervision. Dismissal of the indictment was authorized as to A. B. Shoemaker, who has been adjudged mentally incompetent following a self-inflicted wound during attempted suicide. Dismissal was had also as to J. Hugh Hope, who died before the case came to trial, as well as two remaining defendants whose participation was relatively minor.

The United States Attorney attributed the successful termination of this matter to the efforts of Malcolm R. Wilkey, former United States Attorney for the District and now Assistant Attorney General, Office of Legal Counsel, as well as Messrs. Edgar O. Bottler and Sam C. Ratliff, former Assistant United States Attorneys.

AUTOMOBILE INFORMATION DISCLOSURE ACT

Statutory Reference. It has been called to our attention that an error has occurred in the printing of this Act in the United States Code Annotated. 15 U.S.C.A. 1233, the penalty provision incorrectly refers to 15 U.S.C.A. 1230, instead of 15 U.S.C.A. 1232. The publisher of the United States Code Annotated, West Publishing Company, has been notified of this error.

A correct printing of the Act apparently will not appear in a supplement to the United States Code. We are advised by the Government Printing Office, publishers of the Code, that no supplement to the Code is being printed this year, but that a new edition of the Code is now being prepared and will be ready for distribution in late 1959 or early 1960.

Prosecution under the Act should therefore proceed pursuant to Public Law 85-506 (85th Congress), July 7, 1958, 72 Stat. 326.

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IMMIGRATION AND NATURALIZATION SERVICE

Commissioner Joseph M. Swing

DEPORTATION

Issues Not Raised During Administrative Process Not Open to Judicial Review; Lack of Good Moral Character as Defined in Statute Not Shown Where False Statement Was Made in Application and Not in Oral Testimony. Sharaiha v. Hoy (S.D. Calif., January 14, 1959). Plaintiff entered the United States as a student in February 1952 under section 4(e) of the Immigration and Nationality Act of 1924. (43 Stat. 155, 8 U.S.C. 204(e) 1940 ed.) Having failed to take examinations in the spring semester of 1955, he was disqualified from further enrollment for class work. In deportation proceedings in July, 1957, he admitted his deportability but applied for the privilege of voluntary departure pursuant to section 244(e) of the Immigration and Nationality Act of 1952 (8 U.S.C. 1254(e)). Under that provision the Attorney General is authorized in his discretion to permit a deportable alien to depart voluntarily in lieu of deportation if the alien establishes to his satisfaction that he is and has been a person of good moral character for at least 5 years immediately preceding his application. He was found statutorily ineligible for such relief and his application was denied. He was ordered deported. On administrative appeal to the Board of Immigration Appeals, the order of deportation was affirmed and this action was commenced.

In his complaint, plaintiff sought a declaratory judgment under section 10 of the Administrative Procedure Act that he was not deportable. Since in the administrative proceedings plaintiff had admitted his deportability and had not raised that issue, the Court, citing numerous cases, held that his failure in that respect where the opportunity to do so existed, precluded his raising that issue for the first time on judicial review. Moreover, by reason of the statement of the question in plaintiff's brief, the Court found that any issue of his deportability had been abandoned.

Plaintiff's ineligibility to the discretion of voluntary departure rested upon section 1101(f)(6), 8 U.S.C. That provision is that no person shall be found to be of good moral character who, during the period for which good moral character is required to be established, is, or was one who has given false testimony for the purposes of obtaining any benefits under the Immigration and Nationality Act.

Plaintiff had made two applications to extend the time of his temporary stay. To one of these was attached a certificate of acceptance bearing a sworn statement by him and filed with the Immigration and Naturalization Service. On his administrative hearing the Special Inquiry Officer concluded appellant was precluded from establishing the requisite good moral character necessary to be eligible for voluntary departure as one who had given false testimony for the purpose of obtaining benefits under the Act. The Court found that this determination was subject to judicial review pursuant to section 10 of the Administrative Procedure Act. It further found that although in common language, the words evidence and testimony are frequently used synonymously, the word testimony, technically construed,

refers solely to the oral utterances of witnesses under oath, and that in interpreting statutes, words having a technical meaning are to be so construed. The Court then said that the matter to which the government pointed as false testimony was not oral but written. It was not uttered in a judicial or quasi-judicial proceeding, but was merely submitted for clerical processing. "This is not to minimize the importance to be attached to such applications, upon which administrative officials must rely. However, the question involved herein is a close one. At issue is not whether plaintiff is to be deported, but whether he is to be permitted to depart voluntarily." The Court felt that due regard to the prejudicial effect of deportation upon plaintiff's lawful entry in the future justified the Court's being guided by the language of Barber v. Gonzales, 347 U.S. 637, 641, to the effect that although not penal in character, deportation statutes as a practical matter may inflict the equivalent of banishment or exile and should be strictly construed.

The Court concluded therefore that the administrative decision was in error in concluding that plaintiff was precluded from establishing good moral character which is a statutory requirement for voluntary departure. Since the question of whether plaintiff had established good moral character had not been administratively determined nor had any decision been made as to whether he should be granted voluntary departure in the event his eligibility for such be established, the Court felt these questions should be determined before plaintiff was deported.

Accordingly, judgment was granted for plaintiff.

Prior Order of Deportation Not Subject to Attack in New Proceedings to Deport Under Section 242(f) of Immigration and Nationality Act, 8 U.S.C. 1252(f); No Denial of Due Process Was Shown in Administrative Proceedings; Ability of Minor to Make Binding Admissions and Waive Counsel. Jose Dias de Souza v. Barber (C.A. 9, January 30, 1959). Appeal from United States District Court for the Northern District of California denying writ of habeas corpus.

Appellant, born in Portugal in 1909, was admitted for permanent residence in the United States in either 1912 or 1916. Upon his plea of guilty he was sentenced on February 19, 1929 to one to fourteen years in the state prison in San Quentin, California for issuing a bad check with intent to defraud. While in prison, on March 14, 1929, he signed a statement in which he admitted that he left the United States in February, 1926, going to Mexico, and that he re-entered the United States at Calexico, California, on that same date without inspection. A "record of investigation" conducted at San Quentin on May 14, 1929, by an immigration officer contained a similar admission. On June 7, 1929, a warrant of arrest issued charging that appellant had been found in the United States in violation of the Immigration Act of February 5, 1917 for the reason that he had been sentenced to imprisonment for a term of one year or more as the result of a conviction of a crime involving moral turpitude committed within five years after entry. At the hearing pursuant to this charge the appellant waived his right to counsel, admitted the truth of the statement made by him on May 14, 1929 and stated that his trips to Mexico in 1926 were in the course of his

employment in a produce business. He claimed never to have been absent from the United States more than one hour and a half at any time. The charge was found sustained. On appellant's release from San Quentin on parole to the custody of the United States Department of Labor for deportation, he was deported on December 2, 1930.

Appellant made three re-entries as a nonimmigrant in 1951 and 1953. At no time prior to 1957 did appellant claim that he was entitled to entry in the United States because of any illegality in the deportation in 1930. He made no application to the Attorney General for consent to apply for admission in accordance with section 1182(a)(17), 8 U.S.C.A.

On June 29, 1957, appellant re-entered the United States without a visa. On August 22, 1957, a hearing was held on an order to show cause. Appellant was found to be an alien who had unlawfully re-entered the United States, having previously been deported on a ground described above with reference to his deportation in 1930. As provided in section 1252(f) 8 U.S.C.A., the prior order of deportation was reinstated from its original date and appellant was ordered deported thereunder. His appeal to the Board of Immigration Appeals was dismissed January 6, 1958. A petition for habeas corpus was filed January 9, 1958 and denied on February 12, 1958, and this appeal followed.

Appellant contended that the trial court erred in refusing to review the 1929 deportation proceedings for fairness, evidence to support the finding, and for error of law. Specifically, that there was a lack of due process in that the only evidence of an entry into the United States consisted of admissions attributed to appellant who was an infant and that an infant cannot effectively admit; appellant did not intelligently waive his right to be represented by counsel, and as a minor could not legally do so; and the alleged "entry" did not in fact constitute an entry under the Act.

On behalf of the appellee, it was contended that section 1252(f), 8 U.S.C.A., requires only the determination of the essential elements of identity, prior deportation, and unlawful entry to reinstate the previous order of deportation and that the Court could not review the administrative records out of which the prior order was made; that assuming the Court may review the old record, a showing of gross miscarriage of justice must be made and none had been made; that assuming the record is reviewed, the Court must conclude that the hearing was fair, that there was due process, that the evidence supports the findings and that there was no erroneous application of law.

Pointing out that appellant had been deported in 1930 and again entered the United States in 1957, without a visa or other document required by law, and had been away more than 26 years except for temporary visits as a nonimmigrant in 1951 and 1953, the Court stated that even assuming that such absence could be construed as temporary, within the meaning of section 1181(b) of 8 U.S.C.A., appellant had admitted that he had not applied for or received permission to enter from the Attorney General following his deportation in 1930. Thus when appellant entered the United States in 1957 he was deportable within the meaning of section 1251(a)(1), 8 U.S.C.A., by

reason of his lack of visa or other document required for entry. This the Court found to be the basic and substantive ground for deportation. Although the warrant in the present proceedings recites that deportation was pursuant to section 242(f) of the Immigration and Nationality Act, 8 U.S.C.A., Sec. 1252(f), for unlawful re-entry following deportation, the Court referred to this last section as a "procedural and enforcement provision". It further found that the essential requirements of that section had been met and that the prior order of deportation was properly reinstated pursuant to its authority.

The Court stated that appellant's entire case was based upon alleged infirmities in the original deportation order. The Court then said that for a period of more than 26 years appellant did not seek any review of that order or question its validity. He did not seek permission for entry from the Attorney General under sections 1182(a)(17) or 1181(b). He did not seek lawful entry under sections 1182 or 1226. In these circumstances the Court found the order of deportation of 1930 not subject to collateral attack in these proceedings. The Court thought its view was in accordance with the decision of the Second Circuit in United States v. Corsi, 1932, 60 F. 2d 123, where an alien sought judicial review of an excluding order after he had previously been deported. In that case the previous deportation had been challenged unsuccessfully in the district court and he appealed but withdrew his appeal, following which he was deported. From that decision the Court quoted with approval: "Such deportation was therefore one 'in pursuance of law' as the expression is used in 8 U.S.C.A., Sec. 180. What is sometimes called the law of the case became fixed when the decision of the District Court became final, and it is now too late to attack that deportation as one not in pursuance of law".

The Court proceeded to say that even assuming, arguendo, that the 1930 deportation order is now subject to attack it would be necessary to show that there had been a gross miscarriage of justice in the earlier proceeding, citing United States v. Carmichael, 1950, 183 F. 2d 19, and Daskaloff v. Zurbrick, 103 F. 2d 579. Recognizing that deportation results in a deprivation of liberty and that meticulous care must be exercised to see that standards of fairness are met, the Court pointed out that appellant relied primarily upon the fact that he was an infant and could not effectively make admissions or waive his right to counsel. However, the court stated the first admission had been made when appellant was 19 years, 9 months of age and the second admission when he was 20 years, 4 months of age. It was at the latter age that he waived counsel. The Court reviewed various cases cited in appellant's behalf to the effect that an admission of a minor is not binding but stated that this does not mean that in a proper case a minor's own admissions are not binding upon him. A statutory definition of minority, without more, does not in itself render inadmissible confessions or admissions of an infant. Whether they are competent depends not alone upon the infant's age but also his intelligence, education, information, understanding and ability to comprehend. The Court then stated that in a collateral attack 28 years later it could not assume that he was not competent to make either the admissions or the waiver.

Finally, appellant contended there was "no entry" in fact in 1926 and hence an erroneous application had been made of the law in the 1930 deportation order. But in the Court's opinion this question was no longer open to collateral attack at this time and the Court found no gross miscarriage of justice in the findings resulting in the deportation order.

The judgment of the district court was affirmed.

* * *

INTERNAL SECURITY DIVISION

Acting Assistant Attorney General J. Walter Yeagley

Wartime Sedition. United States v. John William Powell, et al. (N.D. Calif.) (United States Attorneys Bulletin, Vol. 4, No. 10, May 11, 1956). The trial of John W. Powell, his wife, Sylvia, and Julian Schuman, all of whom had pleaded not guilty to an indictment charging conspiracy and substantive violations of the wartime sedition statute (18 U.S.C. 2388), based on their operation of a magazine in Communist China during the Korean War, began before Chief Judge Louis Goodman on January 26, 1959. Trial of the Powells and Schuman was based on eleven counts of what had originally been a thirteen count indictment, two substantive counts having earlier been dismissed on motion of the government. On January 29, after several prosecution witnesses had testified and during an argument in the jury's absence concerning the admissibility of certain testimony, the trial judge indicated agreement that the government had established a prima facie case of treason. On the following day, Judge Goodman granted a defense motion for a mistrial based on extensive newspaper publicity of the colloquy in the legal argument concerning the tendency of the evidence offered to establish treason. Thereafter, a complaint was filed by the United States Attorney charging all defendants with violating 18 U.S.C. 2381, the treason statute. Bail was continued at \$5,000 for each defendant.

Staff: United States Attorney Robert H. Schnacke;
Assistant United States Attorneys James B.
Schnacke and Charles R. Renda (N.D. Calif.)

* * *

LANDS DIVISION

Assistant Attorney General Perry W. Morton

Condemnation; Severance Damage; Evidence of Highest and Best Use of Property. United States v. Kooperman, et al. (C.A. 2, February 3, 1959). In a condemnation proceeding brought to acquire lands in New York to be used for ammunition storage purposes, the government took lands of defendants for an access road to the storage vaults and for buffer areas around these vaults which were built on land to the north of the Koopermans' holdings. The area was essentially rural, and defendants used their land only as a poultry farm. Half of their land was swampy, and the other half was rolling land cut by a ridge. All road frontage to a depth of 200 feet was retained by the landowners. The district court awarded \$9,467 as compensation on the basis that the highest and best use of the land was for limited agricultural purposes, and did not include in this award any amount claimed as severance damage.

On appeal, the landowners contended that the court erred in not finding that the highest and best use of their property was for real estate development and reiterated their claim for severance damage. In a per curiam affirmance, the Court of Appeals held there was ample evidence to support the finding of the trial judge that the highest and best use of the property was for limited agricultural purposes; at the least, it was not clearly erroneous. As to the severance damage claim, the Court, citing Boyd v. United States, 222 F. 2d 493 (C.A. 8, 1955), stated the established doctrine that severance damage does not include damage to one owner which may result or flow from the use to which the government may put other lands in the same project. Since no part of the appellants' land was taken for actual ammunition storage, the trial court correctly denied severance damage.

Staff: Walter B. Ash (Lands Division)

* * *

OFFICE OF ALIEN PROPERTY

Assistant Attorney General Dallas S. Townsend

Citizen of Haiti, Voluntarily in Germany During War, Is Enemy Under Trading With Enemy Act. Bosch v. Rogers, (D.C. D.C., February 2, 1959). Plaintiff, who resided in Germany, is a naturalized citizen of the Republic of Haiti and sued the Attorney General under Section 9(a) of the Trading with the Enemy Act to recover property seized as enemy owned.

Plaintiff left the tropics on the advice of physicians in 1930 and thereafter made his home in Germany at the same address for a period of 28 years, except for a brief time in 1944 when his residence suffered bomb damage. He contended that he was forced to remain in Germany because of ill health and lack of funds.

The government contended that plaintiff produced no evidence of coercion and that his stay in Germany was voluntary.

The Court (Sirica, D.J.) found that plaintiff voluntarily resided in Germany during the war. As such voluntary resident in Germany, he was an enemy as defined in Section 2 of the Trading with the Enemy Act and, therefore, was not entitled to recover.

Staff: The case was tried by James H. Falloon (Alien Property)

Trading With the Enemy Act; Whether President, Before Vesting of Plaintiff's Property on July 26, 1951, Had Limited Vesting Power to Vesting of German Property and Rights Located in United States Before January 1, 1947. Gmo. Niehaus & Co. v. United States (C. Cls., February 11, 1959). A Costa Rican corporation and five natural plaintiffs sued to recover the value of their property, which had been seized by the Attorney General, acting under the authority of the Trading with the Enemy Act, on July 26, 1951. The corporation plaintiff owned property in the United States on and prior to January 1, 1947. It is alleged that the natural plaintiffs did not acquire their rights or interests in the property in question until after that date.

On July 12, 1957, the Court of Claims denied the government's motion to dismiss the petition finding that the vesting order was unauthorized and illegal. The basis for this finding was that the President "prior to July 26, 1951, had limited and confined the vesting power to the vesting of German property and rights located in the United States before January 1, 1947." Subsequently the government moved for summary judgment. In support of its motion the government endeavored to show that a Presidential letter to the Congress on July 9, 1951, read in the light of additional facts placed before the Court by the motion, was not a determination to limit the vesting power and did not in any way justify an inference that there had been a limitation of that power.

In a unanimous decision dated February 11, 1959, the Court of Claims denied the government's motion for summary judgment. The Court held that other documents before it did not negative the inference that the vesting power had been limited. Further, the Court found that the President's letter of July 9, 1951, to Congress stated an Executive policy relative to alien property which limited the vesting power to property acquired prior to January 1, 1947, and that such limitation must have been known to and was thereafter binding upon the President's subordinates. Thus, the Court again concluded that vesting is illegal and void as to property acquired by enemies after January 1, 1947.

Staff: The case was argued by George B. Searls (Office of Alien Property). With him on the brief was M. Morton Weinstein (Civil Division).

* * *

TAX DIVISION

Assistant Attorney General Charles K. Rice

CIVIL TAX MATTERS
Appellate Decisions

Bankruptcy; Taxability of Trustee on Gain Realized from Liquidation of Bankrupt Estate. United States v. Sampsell, Trustee in Bankruptcy of F. P. Newport Corporation (C.A. 9, December 29, 1958.) The Newport Corporation which was engaged in the real estate business was adjudicated a bankrupt in 1937. Subsequently, oil and gas operations on some of the bankrupt's lands resulted in substantial royalties being received by the trustee. Section 52(a) of the Internal Revenue Code of 1939 provided that a trustee in bankruptcy "operating the property or business of corporations" shall make a tax return and pay the tax shown to be due. In United States v. Metcalf, 131 F. 2d 677, certiorari denied, 318 U. S. 769, the Ninth Circuit held that the activities of the predecessor trustee of this estate constituted operation of the property within the meaning of Section 52(a) and that he was liable for tax on any income realized. Later on, in May of 1952, an order of liquidation of the assets was entered. For the taxable year 1952 the trustee took the position that solely because of the entering of the order of liquidation he was no longer operating the property and that he therefore was not liable for taxes on any income received after the order. The district court agreed with him, and upon the government's appeal the Ninth Circuit in United States v. Sampsell, 224 F. 2d 721, reversed and remanded with instructions to consider the nature and source of the income received. The instant case concerns the remand for the taxable year 1952, along with the additional years 1953, 1954 and 1955. Section 6012(b)(3) of the Internal Revenue Code of 1954 provides that a trustee in bankruptcy is required to make a return of income "whether or not such property or business is being operated." At the trial it was shown that the income received during all of the years with the exception of 1955 was of the same nature as that which had already been held taxable in the Metcalf case, that derived from the gradual sale of real estate, oil royalties, etc. The only income of a different nature was that received during 1955 when the trustee made a bulk sale of the remaining assets of the corporation. Despite this, however, and despite the enactment of Section 6012(b)(3) of the 1954 Code, both the referee in bankruptcy and the district court held the trustee was not taxable on any of the income received in these years. The district court held that as to 1954 and 1955 the trustee was required to file a return under Section 6012(b)(3) of the 1954 Code, but that his liability to pay the tax was imposed by 28 U.S.C. 960, which refers to officers and agents "conducting any business". The district court reasoned that since Congress did not also amend the judicial code it intended to retain what he felt was a distinction between an operating trustee and a nonoperating one under Section 52 of the 1939 Code. Upon the government's appeal the Ninth Circuit reversed, holding that the trustee was operating the business or property of the corporation even though he was at the same time engaged in liquidating the estate. While this holding was sufficient to dispose of the case for all the taxable years, the appellate court went on to hold that in any event Section 960

of Title 28 does not have the effect of limiting tax liability, and that since Section 6012 of the 1954 Code required a return to be filed, Section 6151 of the Code which provides that the person required to make such a return shall pay the tax was applicable and imposed federal income tax liability on the trustee.

Staff: Helen Buckley, Harry Marselli (Tax Division)

Bankruptcy; Priority of Tax Liens; Trustee in Bankruptcy Is Not "Judgment Creditor" Within Purview of Section 6323(a), Internal Revenue Code of 1954. In the Matter of Fidelity Tube Corporation, Bankrupt (D. N.J.) Fidelity Tube Corporation originally filed a Petition for an Arrangement under Chapter XI of the Bankruptcy Act. However, Fidelity Tube failed to effect a plan of arrangement, and an adjudication in bankruptcy thereafter followed. The United States filed proof of claim in the bankruptcy proceeding based on tax assessments outstanding against the bankrupt. The assessments involved were made prior to the bankruptcy proceeding. However, notice of tax lien based on these assessments was not filed prior to bankruptcy. On motion of the trustee in bankruptcy, the United States was directed to appear and prove its claim. The United States appeared and proved its claim, but the referee instead of allowing the claim as a lien, as contended for by the United States, accorded the claim priority under Section 64a(4) of the Bankruptcy Act. The referee conceded that the claim of the United States was a tax lien under Section 6321 of the Internal Revenue Code of 1954, but held that the lien was invalid as to the trustee in bankruptcy because he is a "judgment creditor" within the purview of 6323(a) Internal Revenue Code of 1954.

Held, on review of the referee's order, a trustee in bankruptcy is not a judgment creditor within the purview of Section 6323(a). The District Court, in reversing the referee, relied on the language of the Supreme Court in United States v. Gilbert Associates, 345 U.S. 361, to the effect that: "In this instance, we think Congress used the words 'judgment creditor' in Section 3672 [predecessor of Section 6323] in the usual conventional sense of a judgment of a court of record, since all states have courts." Since the trustee in bankruptcy is in no sense a judgment creditor in the conventional sense of the term, the trustee in bankruptcy does not come within the meaning of Section 6323(a). It is noted that the trustee in bankruptcy and one of the creditors have appealed the decision by the District Court, and this appeal is currently pending before the Court of Appeals for the Third Circuit.

Staff: United States Attorney Chester A. Weidenburner and Assistant United States Attorney Jerome Schweitzer (D. N.J.) Harrison B. McCawley (Tax Division)

Court Decision

Whether District Director Had Possession of Personality by Levy Prior to Bankruptcy to Avoid Subordination to Payments Under Clauses (1) and (2) of Section 64a of Bankruptcy Act as Provided by Section 67c of Bankruptcy Act. In the Matter of Vogue Bag Company, Inc., Bankrupt, (E.D. N.Y.). On August 23, 1957, Vogue Bag Company, Inc., entered into

an agreement with R. H. Herman & Company, under which cash was advanced to Vogue on the security of accounts receivable assigned to Herman. On March 13, 1958, tax assessments having been made against Vogue in the sum of \$3,840.64, the District Director served Notice of Levy on Herman. At that time Herman did not hold any funds then due Vogue. There was a balance due Herman of \$31,248.81, for which it held accounts receivable of the face value of \$46,521.16. On March 21, 1958 an involuntary petition in bankruptcy was filed against Vogue. At the date of the petition there was due Herman the sum of \$23,422.29, upon which it was holding accounts receivable of the face value of \$41,549.52. Thereafter, on the trustee's motion the Referee entered an order directing that the part of the government's claim asserting a lien for \$3,840.64 be subordinated to administrative expenses and wage claims. On review the District Court stated that the question presented was whether by virtue of the foregoing, the government held a lien for taxes on personal property accompanied by possession of such property, as stated in section 67(c) of the Bankruptcy Act, at the date of bankruptcy. If the answer is in the affirmative such lien may not be postponed in payment to the debts specified in section 64(a)(1) and (2) of the Bankruptcy Act, which covers as far as this case is concerned, wage claims and expenses of administration. The Court stated that this was a question of first impression and its determination could have far-reaching implications. However, the Court refused to rule at this time since it may develop that the assets would be sufficient to pay administration expenses and wage claims and the amount of \$3,840.64, as to which priority was claimed by the government; that if such were the case the issue of priorities would be moot. Accordingly, the order of the Referee was stayed pending further report by the trustee in bankruptcy.

Staff: Assistant United States Attorney Lawrence G. Nusbaum, Jr.
(E.D. N.Y.) C. Stanley Titus (Tax Division)

CRIMINAL TAX MATTERS
Appellate Decision

Plea; Arraignment and Acceptance of Guilty Plea; Duty of Court Under Rules 10 and 11 of Federal Rules of Criminal Procedure. Gundlach v. United States, 1959 P-H, par. 59-343 (C.A. 4). Appellant was indicted on five counts of wilful failure to pay taxes withheld from the wages of his employees, and was charged by information with the wilful failure to file his individual income tax returns for 1953 and 1954. He pled guilty, requested and was granted a postponement of sentence in order to give him an opportunity to negotiate for settlement of his tax obligations, and two months later received a sentence of nine years' imprisonment. Some seven months later, in March, 1958, he moved, under Section 2255 of the Criminal Code, to vacate the judgment and sentence, alleging that the trial court had failed utterly to comply with Rule 10, Federal Rules of Criminal Procedure, in that the indictment and information were not read or explained to appellant by the trial judge, and that the judge, in violation of Rule 11, had accepted his plea of guilty without "first determining that the plea [was] made voluntarily with

understanding of the nature of the charge." The trial court denied the motion after a full hearing, and the Court of Appeals affirmed.

The trial court found, on evidence held by the Court of Appeals to be ample, that appellant had been furnished with copies of the indictment and information weeks before he pled guilty; that he had discussed them with an attorney of his own choice and understood them thoroughly; that appellant and his attorney agreed that he should plead guilty; that appellant "is a man of better than average intelligence and education" and, in addition, has "had considerable court experience" by reason of his long criminal record, which included no less than twenty charges of passing worthless checks; and that, "whatever may be said of the proceedings" at the time the guilty plea was proffered and entered, the fact that it was voluntary was amply shown (1) at the time sentence was imposed, and (2) in the course of the district court's hearing on the motion under Section 2255, which "supplied the certainty which Rule 11 is intended to assure, and no lingering suspicion of unfairness or denial of due process remains." The Court of Appeals went on to disapprove of anything less than full compliance with Rules 10 and 11, pointing out that "it may go far to foreclose irresponsible challenges in the future and the necessity for a hearing under Section 2255 at a time when the facts surrounding the arraignment, plea and sentence may not be as fresh and readily available as they were in this instance."

Staff: United States Attorney James E. Holshouser; Assistant United States Attorney John E. Hall (M.D. N.C.)

District Court Decision

Evidence; Prosecutor's Use of Evidence Obtained from Leads Secured from Spouse of Defendant. United States v. Winfree, (E.D. Pa., February 9, 1959). Defendant's estranged wife agreed to be interrogated by special agents of the Revenue Service concerning the joint income tax returns and income liabilities of her husband and herself. She was advised of her constitutional rights and warned that anything she said might be used against her in criminal proceedings or otherwise. At the time, although defendant and his wife were not living together, no divorce action had been instituted by either of them. The wife had no income of her own during the years 1945-1955, the period under investigation. Defendant was indicted for an attempted evasion for the years 1952 to 1955, inclusive. He moved to suppress all evidence which was obtained directly or indirectly from his wife "in violation of his rights under the law and the Fourth and Fifth Amendments, by the agents of the IRS."

The Court denied the motion to suppress. In so doing, it stated the incompetency of a witness to testify at a trial, per se, is not sufficient to suppress evidence adduced from leads obtained from such witness provided the procedure used by the agents in securing the leads was not in violation of federal rules which guide their conduct, such

as Rules 5(a) and 41(c) of the Federal Rules of Criminal Procedure and 47 U.S.C. 605, or involves such basic unfairness as to violate the Fifth Amendment to the Constitution.

Staff: United States Attorney Harold K. Wood and Assistant
United States Attorney Joseph L. McGlynn, Jr. (E.D.
Pa.)

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