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UNITED STATES DEPARTMENT OF JUSTICE

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## COMMENDATIONS

Assistant United States Attorney Robert H. Filsinger, Southern District of California, has been commended by Wilbur W. Jennings, Regional Counsel, Department of Agriculture, for reducing the settlement figure payable by the Government in Preston, et al. v. U.S. and Bartholdi, et al. v. U.S., cases arising out of the Laguna Fire, by \$484,000.

Assistant United States Attorney Michael E. Quinton, Southern District of California, has been commended by J. Charles Kruse, Chief, Torts Section, Civil Division, for his success on the motion for summary judgment in Bisberg v. U.S. The court clearly ruled that the mere availability of Federal Employees' Compensation Act benefits precludes certain Federal Tort Claims Act actions.

Assistant United States Attorney Donald Boswell, Southern District of Florida, has been commended by William R. Heidtman, Sheriff, Palm Beach County, for his success in prosecuting four major narcotics dealers, and in particular for his very professional handling of an informant-witness with a substantial criminal record.

Assistant United States Attorney J. Brian McCormick, Eastern District of Michigan, has been commended by Theodore L. Vernier, Regional Director, Drug Enforcement Administration, for his exceptional efforts in successfully prosecuting a complicated narcotics conspiracy case, U.S. v. Richard Allen Wakefield, et al., after receiving the case by reassignment only a few days before trial.

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## NOTICE

## Distribution of the U.S. Attorneys Bulletin

The distribution of this Bulletin to its principal subscribers, namely, the United States Attorneys and their Assistants, has recently been revised based upon telephonic and written requests made over the past six months. We will make an effort to update the distribution on a quarterly basis henceforward. Please advise the U.S. Attorneys' Bulletin Staff, Executive Office for U.S. Attorneys, if the distribution of this number of the Bulletin did not result in the proper number of copies for your office.

An effort will be made in the coming weeks to totally revamp the distribution to subscribers other than U.S. Attorneys' offices.

POINTS TO REMEMBERCONTROLLED SUBSTANCES ACTISOMERS OF COCAINE WHICH ARE NOT INCLUDED WITHIN  
SCHEDULE II (a) (4) OF THE CONTROLLED SUBSTANCES ACT.

In two recent cases involving distribution of cocaine, the prosecution had to deal with a defense argument that not all types of cocaine are within the coverage of the Controlled Substances Act, i.e. within Schedule II(a)(4). See 21 U.S.C. 812(c). In these cases, a highly qualified chemist testifying for the defense contended that the only type of cocaine which falls within Schedule II(a)(4) is an isomer known as "l-cocaine." Fortunately, the prosecution was able to establish in each case that the type of cocaine involved was "l-cocaine."

Since it appears that the "l-cocaine" argument will be raised with increasing frequency in the future, a conference was recently held with the Drug Enforcement Administration about the problem. At the conference DEA chemists agreed that the only type of cocaine which can be considered as falling within Schedule II(a)(4) is "l-cocaine," a derivative of coca leaves. Other forms of cocaine, i.e. certain isomers, are considered as not falling within the coverage of Schedule II(a)(4) since DEA chemists cannot show that they are derived from coca leaves or compounds thereof. There are estimated to be at least eight isomers of cocaine (including l-cocaine). Most of the isomers are of rare occurrence and little is known of their effect on the human body.

In the future, the Drug Enforcement Administration plans to have its chemists conduct more sophisticated tests which should affirm the presence of "l-cocaine" and detect other isomers which may be present. Thus, when the defense contends that the cocaine involved in any case is not the type which is covered by the Controlled Substances Act, the prosecution should be able to refute this contention. Prosecutors should consult, before trial, with the DEA chemist who is to testify about the cocaine. The chemist will brief the prosecutor on the types of tests which were conducted, their reliability, the exact nature of the cocaine-isomer problem, techniques to use to neutralize the testimony of the expert witness for the defense, etc.

Should unusual difficulties arise in any cocaine case, please contact the Narcotic and Dangerous Drug Section of the Criminal Division.

(Criminal Division)

VOICEPRINTS - RECENT DEVELOPMENTS

The use of voiceprint evidence at trial has been the subject of increasing judicial acceptance. At the Federal level, three circuit courts have considered the question, which centers around the probative value of the evidence and its scientific reliability. The Fourth and Sixth Circuits have held the admission of voiceprint evidence proper, while the District of Columbia Circuit has required further proof of acceptance within the scientific community. See United States v. Herman Franks, (6th Cir. 1975) 511 F.2d 25; United States v. Carl Joseph Baller, Jr., (4th Cir., decided July 9, 1975, 17 Cr.L. 2359); and United States v. Addison, (D.C. Cir., 1974), 498 F.2d 741. In addition, the use of voiceprint testimony has been approved by a Federal District Court in Maryland, the U. S. Court of Military Appeals, and numerous state courts. See, e.g., United States v. Askins, (D. Md. 1972), 351 F. Supp. 408; United States v. Wright, (1969), 17 U.S.C.M.A. 183; Commonwealth v. Lykus, (1975), 327 N.E. 671, 17 Cr.L. 2081; State v. Olderman, (Ohio, 10/27/75) 18 Cr.L. 2162; Hodo v. Superior Court, (1973) 30 Cal. App. 3d 778, 106 Cal Rptr. 547; Alea v. State (Fla. App. 1972), 265 So.2d 96, 11 Cr.L. 2519.

The Criminal Division has endorsed the use of voiceprint evidence in appropriate cases (See United States Attorneys Bulletins, Vol. 20, No. 6, March 17, 1972 and Vol. 23, No. 21, October 17, 1975). The Bureau of Alcohol, Tobacco and Firearms has a qualified voiceprint examiner who is willing to assist United States Attorneys in collecting voiceprint evidence and testifying at trial as to its reliability. (For information contact Frederick Lundgren, at AFT, FTS (202) 964-6677).

The FBI is willing to use voiceprints as an investigatory tool, but will not testify as to voiceprint reliability at trial. The FBI Laboratory holds the position that scientific data to establish sufficiently the reliability of the voiceprint technique is lacking at the present time. The FBI has also expressed the view that it would be ethically unacceptable for them to agree to a voiceprint examination by the Bureau of Alcohol, Tobacco, and Firearms or other outside facility, in an FBI case, for the purpose of testimony at trial.

The Criminal Division recommends that in future cases where the government is urging the reliability and admissibility of voiceprints, the prosecutor elicit from the government's expert witness testimony that would apprise the Court and defense of contrary views. This will serve the interests of justice and open disclosure, and avoid Brady-type objections after trial. It is requested that United States Attorneys keep the Criminal Division informed on a continuing basis of decisions in their districts relating to voiceprint evidence. Any inquiry on these matters may be directed to the General Crimes Section at FTS (202) 739-2745.

(Criminal Division)

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ANTITRUST DIVISION  
Assistant Attorney General Thomas E. Kauper

DISTRICT COURT

CLAYTON ACT

COURT FINDS DISCOUNT DRUG COMPANY IN VIOLATION OF  
SECTION 7 OF THE CLAYTON ACT.

United States v. Revco Discount Centers, Inc., et al.,  
(Civ. C-76-265; April 5, 1976; DJ 60-21-037-11)

On April 5, 1976, in an oral opinion from the bench, Judge Thomas ruled that Revco's proposed acquisition of Cook's drug stores would violate Section 7 of the Clayton Act and entered a permanent injunction against it. On April 7, 1976, Judge Thomas entered an Order pursuant to Rule 58, Federal Rules of Civil Procedure, permanently enjoining the defendants from consummating the agreement in question and adopting his oral opinion (copies of which were provided) as his findings of fact and conclusions of law, pursuant to Rule 52(a).

In his oral opinion, the Judge ruled that prescription drugs, as alleged, were a relevant product market, relying on criteria enunciated in the Brown Shoe case. He further found that Revco had 12 per cent and Cook two per cent of prescription drugs sold in the Cleveland SMSA (the geographic market alleged). However, he held that localized markets relating to each Cook drug store must also be considered (based on Connecticut National Bank case). The Court further determined that the evidence in the case showed that the local trading areas of each store would be a mile and one half circle around each store.

The Court analyzed the local trading areas of the seven Cook drug stores in the Cleveland SMSA (Cook also operates three leased drug departments which were to be closed and, over our objection, were deleted from his consideration) and determined, based on market share and store juxtaposition, that substantial anticompetitive effects would result regarding five of the seven.

This, plus the Court's finding that the acquisition would increase concentration in the three largest drug store chains, were sufficient to find a violation of Section 7 (citing the Brown Shoe and Von's Grocery cases).

The Court further held, citing Philadelphia National Bank, that any procompetitive aspects of the acquisition were irrelevant. However, the Court stated that an agreement which conforms with his Opinion would not violate Section 7.

On April 9, 1976, the defendants filed a joint motion for reconsideration, which we opposed. The Court, on April 13, 1976 denied the motion completely and in connection with it issued a Memorandum and Order clarifying his oral opinion. In his Memorandum and Order, Judge Thomas stated that he relied heavily on the Marine Bancorporation and Connecticut National Bank cases for determining the geographic markets. He found that market to be the area in two counties surrounding all of the acquired drug stores, citing United States v. Manufacturers Hanover Trust Co., 240 F. Supp. 687 (S.D. N.Y. 1965).

The Court then examined the acquisition in the geographic market as a whole and found that Revco had 13 per cent and Cook two per cent. However, the Court made a further analysis of anticompetitive effect on a store-by-store basis, based primarily on defendants' evidence of local prescription drug buying habits. (Citing Connecticut National Bank).

The Court then found, based on the market shares in the geographic market, the incidence of competitive overlap between the Revco and Cook drug stores (five of seven stores overlapped with significant shares of local submarkets) and the resulting increase of concentration among three largest chains, that the acquisition would have substantial anticompetitive effects (citing United States v. Von's Grocery Co., 384 U.S. 270 (1966)).

Staff: John A. Weedon, Robert S. Zuckerman, Joan Farragher Sullivan, Theresa M. Majkrzak and John Hoven  
(Antitrust Division)

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CIVIL DIVISION  
Assistant Attorney General Rex E. Lee

SUPREME COURT

PUBLIC HOUSING

SUPREME COURT AUTHORIZES METROPOLITAN-WIDE RELIEF FOR PUBLIC HOUSING DISCRIMINATION IN CHICAGO.

Carla A. Hills v. Dorothy Gautreaux (Sup. Ct. No. 74-1047, decided April 20, 1976; D.J. 145-179-3).

At an earlier state of this suit, HUD was held to have discriminated against black public housing tenants within Chicago by its approval and funding of public housing projects on sites discriminatorily selected by the City and the Chicago Housing Authority. The sites were located almost exclusively in black areas of the City between 1950 and 1966. A unanimous (8-0) Supreme Court has held that the judicial relief for HUD's discrimination may extend to the six-county Chicago metropolitan area, even though the discrimination occurred only in the City and had no segregative effect in the suburban metropolitan area. The Court remanded for a determination of whether such metropolitan relief is appropriate and, if so, what specific plan should be adopted. The Court rejected our contention that to be effective any such plan must entail judicial coercion of the suburbs, none of which were parties to the suit. The Court left it to the district court to devise a plan which would not necessarily infringe the suburban governments' powers over their own affairs.

The case significantly modifies the Detroit school busing case (Milliken v. Bradley, 418 U.S. 717) by authorizing metropolitan-wide relief against a federal agency in the absence of a metropolitan-wide wrong or effect. The decision also affords flexibility to district courts to fashion relief in agency programs other than the one program tainted by discrimination.

Staff: Anthony J. Steinmeyer (Civil Division)

COURT OF APPEALSMEDICARE

EIGHTH CIRCUIT HOLDS THAT NO JURISDICTION EXISTS UNDER 28 U.S.C. 1331 OR THE ADMINISTRATIVE PROCEDURE ACT TO REVIEW CERTAIN DETERMINATIONS UNDER THE MEDICARE ACT.

St. Louis University v. Blue Cross Hospital Service (C.A. 8, Nos. 75-1274, 75-1293, decided April 12, 1976; D.J. 137-42-158).

In this case the Secretary of Health, Education and Welfare determined that an overpayment had been made under the Medicare Act to St. Louis University hospitals, since the hospitals had been reimbursed for the services of certain physicians in their employ in excess of the salary actually paid to those doctors for services rendered to Medicare beneficiaries. St. Louis University sued, asserting in Count I of its complaint that the Secretary's agents (i.e. Blue Cross Hospital Service Inc.) had improperly interpreted the Medicare regulations and, if in fact they had not done so, that the regulations were contrary to the Medicare Act. The plaintiff alleged in Count II that the composition of the Blue Cross Association Provider Appeals Committee ("Committee") deprived it of an impartial hearing in that three of the five members were appointed by Blue Cross. Finally, in Count III, the contention was made that the policy underlying the overpayment determination was arbitrary and capricious and in contravention of the equal protection clause.

The district court dismissed Counts I and III for lack of jurisdiction, but held that it possessed jurisdiction to adjudicate Count II. On the merits the court sustained the contention made by the plaintiff that the Committee's composition denied plaintiff an impartial hearing and remanded the case to the Secretary for a de novo evidentiary hearing.

The court of appeals accepted our argument that the district court correctly dismissed Count I of the complaint for lack of jurisdiction. According to the court, jurisdiction pursuant to 28 U.S.C. 1331 was foreclosed by the Supreme Court's decision in Weinberger v. Salfi, 422 U.S. 749. Jurisdiction pursuant to the Administrative Procedure Act was foreclosed since the manner in which the Secretary determined the "reasonable charge" for the physician services at issue was committed to the Secretary's discretion. 5 U.S.C. §702.

The court held that it possessed jurisdiction to determine the due process claims raised in Count II, and held that the district court erred in ruling that plaintiff had been denied due process as a result of the composition of the Committee.

The court of appeals, however, also held that the Secretary could not delegate final authority to the Committee to interpret the Secretary's regulations and the Medicare Act. The court therefore modified the district court order so as to eliminate the requirement that the Secretary conduct a de novo evidentiary hearing; instead, the court required the Secretary to "adopt and employ appropriate measures to determine the University's contentions concerning the interpretation of the Medicare Act and regulations."

The court expressed doubt as to its jurisdiction to consider the equal protection claim raised in Count III, but determined that it was unnecessary to decide this issue since a remand was required on Count II and the issue would not be presented if, as a result of that remand, a decision was rendered by the Secretary in favor of the University.

Staff: David Cohen (Civil Division)

FALSE CLAIMS ACT

SIXTH CIRCUIT ALLOWS GOVERNMENT TO RECOVER DOUBLE DAMAGES ON AMOUNTS EXPENDED TO MAINTAIN PROPERTIES WHERE MORTGAGES PROCURED BY FRAUD WERE FORECLOSED.

United States v. Ekleman & Associates, Inc., et al. (C.A. 6, Nos. 75-1123, 75-1124, decided March 12, 1976; D.J. 151-37-1770).

The United States brought suit under the False Claims Act, 31 U.S.C. 231 et seq., seeking double damages and forfeitures and alleging that defendants had caused veterans to submit false information to the Veterans Administration and Federal Housing Administration which resulted in the guarantee by those agencies of loans which subsequently went into default. The district court held that the United States had established a prima facie case against all the defendants except Franklin Mortgage Corporation, a "non-supervised lender" (i.e. a lender which is not subject to the supervision of a federal or state agency and whose loans, therefore, are not automatically guaranteed without the prior approval of the VA). The court rejected the government's argument that a non-supervised lender should be held liable for failing to verify information. The court further held that the amount of damages sustained by the government was the amount paid upon default to the mortgage holder plus the reasonable expenses incurred by the government in preserving the mortgaged property, less credits due the defendants such as rental income derived from the property and any amount recovered from the veteran-mortgagor. The court concluded that the amount of actual damages should then be doubled and added to the statutory forfeiture amount, thus, in effect, the court ruled that any credits due the defendants should be deducted before, and not after, the doubling of damages.

The court of appeals affirmed in part and reversed in part. The court held that under United States v. Bornstein, \_\_\_ U.S. \_\_\_, 44 U.S.L.W. 4078 (January 13, 1976) credits due the defendants should be subtracted after the doubling of damages, not before. The court further held that an unsupervised lender was not under a duty to make an effort to verify the truth of mortgage insurance applications which it submitted to the VA on behalf of veterans. "The impact of such burdens on non-supervised lenders," wrote the court, "could well induce them to terminate their participation in the VA and FHA guaranty programs to the detriment of veterans and other persons for whose benefit the programs were intended."

Staff: David M. Cohen (Civil Division)

COURT OF CLAIMSBRIBERY

GOVERNMENT HELD ENTITLED TO RECOVER FULL AMOUNT OF BRIBES FROM PAYOR ALONE, WITHOUT PROOF OF DAMAGE.

Continental Management, Inc., et al. v. United States (527 F.2d 613 (Ct. Cl. 1975); D.J. 130-52-6146).

Plaintiffs, who are mortgage companies, sued FHA for sums allegedly due on defaulted FHA-insured mortgages. The Government counterclaimed, inter alia, to recover \$83,665.61 in bribes paid to 18 FHA and VA employees.

In prior criminal proceedings, plaintiffs' president pleaded guilty to violating 18 U.S.C. §201(f) by paying a total of \$54,000 to four FHA employees and, following his plea, also admitted to the FBI that he paid additional bribes to another twelve Federal employees. The Government had no evidence, however, that it had sustained any monetary loss from the bribery, and for this reason plaintiffs moved to dismiss the counterclaim for failure to state a claim.

The Court denied the motion, and granted the Government's cross motion for summary judgment on liability. Treating the question as one of first impression, the Court adverted to "technically distinguishable" cases in which principals had recovered against third parties after showing that they had paid inflated, or received deflated, consideration because of kick-back arrangements between their agents and third parties. These cases, the Court held, reflected the precept "that an agent's receipt of secret profits injures the principal because it necessarily creates a conflict of interest and tends to subvert the agent's loyalty". Moreover, the Court held that the "rigid standard of conduct" prescribed by 18 U.S.C. §201(f) would be furthered by recognition of a civil remedy.

Against this background, the Court held that plaintiff's bribery of Federal employees was inherently tortious, since it inflicted harm by depriving the Government of its agents' loyalty, diminishing public confidence, and causing the administrative burdens of investigation and discharge of venal employees.

Given the impossibility of according precise monetary value to this harm, the Court held that the amount of the bribes constituted the most reasonable measure of damages, since that amount "is, after all, the value the plaintiffs placed on their corruption of defendant's employees". Hence, the Government was required to establish only the fact and amount of the bribes in order to recover on its counterclaim.

Staff: Alexander Younger; Leslie H. Wiesenfelder  
(Civil Division)

LAND AND NATURAL RESOURCES DIVISION  
Assistant Attorney General Peter R. Taft

SUPREME COURT

WATER RIGHTS; INDIANS; McCARRAN AMENDMENT

McCARRAN AMENDMENT CREATES CONCURRENT STATE JURISDICTION TO ADJUDICATE FEDERAL WATER RIGHTS; FEDERAL COURT IS JUSTIFIED IN DISMISSING WATER RIGHTS ACTION WHERE, INTER ALIA, COMPREHENSIVE UNIFIED PROCEEDING IS AVAILABLE IN STATE COURTS AND FEDERAL ACTION HAS NOT PROGRESSED BEYOND FILING OF COMPLAINT.

Colorado River Water Conservation District, et al. v. United States (S.Ct. No. 74-940, March 24, 1976, D.J. 90-2-2-167).

The Court held that the McCarran Amendment, 43 U.S.C. sec. 666, which allows joinder of the United States in state court actions for the adjudication or administration of water rights, does not divest federal courts of jurisdiction under 28 U.S.C. sec. 1345, but merely creates concurrent jurisdiction in state courts to adjudicate federal water rights, including reserved rights held on behalf of Indians. While the abstention doctrine did not warrant dismissal of the federal court action in this case, such dismissal was justified for other reasons: the congressional preference as expressed in the McCarran Amendment for unified adjudication of water rights and recognition of the availability of comprehensive state systems for adjudicative water rights; the absence of prior federal proceedings beyond the filing of a complaint; the extensive involvement of state water rights resulting from the inclusion of 1,000 water users as defendants; the distance between the federal court and the state water division; and the Federal Government's existing participation in proceedings in three other Colorado water divisions.

Staff:       Howard E. Shapiro (Office of the  
              Solicitor General); Lawrence E.  
              Shearer (formerly of the Land and  
              Natural Resources Division).

COURTS OF APPEALSENVIRONMENT

LOCATION OF NUCLEAR POWER PLANT ON GEOLOGIC FAULT THAT IS NOT CAPABLE UNDER NRC REGULATIONS IS CONSISTENT WITH PUBLIC HEALTH AND SAFETY.

North Anna Environmental Coalition v. United States Nuclear Regulatory Commission (C.A. D.C. No. 75-1312, March 3, 1976; D.J. 90-5-1-7-220).

The court of appeals upheld the decision of the Atomic Safety and Licensing Appeal Board that the construction of a nuclear power plant on the North Anna site was consistent with public health and safety despite the presence of a geologic fault. The court held that substantial evidence in the record supported the finding that the fault is not "capable" under the regulations; that the creation of Lake Anna will not reactivate the fault; that the earthquake design assumptions were sufficiently conservative; and that the "reasonable assurance of safety" test does not require proof beyond a reasonable doubt that the fault is not capable.

Staff: James A. Fitzgerald (NRC).

RIVER AND HARBOR ACT: FEDERAL  
WATER POLLUTION CONTROL ACT

CORPS OF ENGINEERS HAS JURISDICTION OVER DREDGING UPLAND OF MEAN HIGH TIDE LINE BUT NOT OVER LANDLOCKED CANAL.

Weizmann v. Dist. Eng., U.S. Army Corps of Engineers (C.A. 5, No. 75-1710; D.J. 62-18-113).

In a suit by a real estate developer to enjoin the Corps of Engineers from exercising jurisdiction over two privately owned artificial canals under Section 10 of the River and Harbor Act, 33 U.S.C. sec. 403, the court of appeals held: (1) A Corps' permit was required for the canal which connected to a pre-existing privately owned canal which in turn connected to navigable waters of the United States even though the developer's canal was excavated landward of the mean high tide line; (2) The Corps lacks jurisdiction over landlocked canals; (3) The Corps is not equitably estopped or barred by laches in its counterclaim to prohibit dredging and require restoration; (4) The discharge of sediment from the developer's dredging into the pre-existing canal was a violation of the FWPCA; (5) The district court's order of

complete restoration was vacated and an evidentiary hearing ordered so that a remedy could be shaped after comprehensive evaluation of the environmental factors and the practical considerations in the case.

Staff: Charles E. Biblowit (Land and Natural Resources Division); Assistant United States Attorney David F. McIntosh (S.D. Florida).

#### NAVIGATION

CORPS OF ENGINEERS HAS JURISDICTION OVER DREDGING OF CANAL ABOVE MEAN HIGH TIDE LINE BUT CONNECTING TO NAVIGABLE WATERS; CORPORATE OFFICER NOT PERSONALLY LIABLE FOR COST OF RESTORATION.

United States v. Sexton Cove Estates, Inc. (C.A. 5, No. 75-1638, Feb. 17, 1976; D.J. 62-17M-84).

The court of appeals held that the Corps of Engineers had jurisdiction under Section 10 of the River and Harbor Act over five canals dredged shoreward of the mean high tide line but connecting to navigable waters of the United States. However, the Corps lacked jurisdiction over five landlocked canals. The court also held that defendants failed to show that they were affirmatively misled by Corps' regulations and administrative practices; that individual lot owners were not indispensable parties; and that a corporate officer was not personally liable for the costs of restoration. The case was remanded to the district court for an evidentiary hearing to determine an appropriate remedy for the violation of Section 10.

Staff: Eva R. Datz, Charles E. Biblowit (Land and Natural Resources Division); Assistant United States Attorney Lawrence B. Craig III (S.D. Florida).

#### NAVIGATION

CORPS OF ENGINEERS HAS JURISDICTION OVER DREDGING OF CANAL ABOVE MEAN HIGH TIDE LINE BUT CONNECTING TO NAVIGABLE WATERS; CORPORATE OFFICER NOT PERSONALLY LIABLE FOR COST OF RESTORATION.

United States v. Joseph G. Moretti, Inc. (C.A. 5, No. 75-1175, Feb. 17, 1976; D.J. 90-1-0-870).

The United States brought two actions against the developer of a mobile home project for violating Section 10

of the River and Harbor Act. The developer challenged the jurisdiction of the Corps of Engineers to require a permit for dredging activities upland of the mean high tide line. The court of appeals held that its previous decision in the same case (U. S. v. Joseph G. Moretti, Inc., 478 F.2d 418) did not resolve in the negative the question of the Corps' jurisdiction over dredging above the mean high tide line and that the Corps has jurisdiction over the upland dredging since the record showed it would affect navigable waters. However, the case was remanded for an evidentiary hearing on the manner of restoration. The court also held that individual lot owners are not indispensable parties and that Joseph G. Moretti, Jr., was not personally liable for the costs of restoration.

Staff: Eva R. Datz, Charles E. Biblowit (Land and Natural Resources Division);  
Assistant United States Attorney  
David F. McIntosh (S.D. Florida).

#### NAVIGATION

CORPS OF ENGINEERS DENIAL OF AFTER-THE-FACT DREDGE AND FILL PERMIT UPHELD.

Joseph G. Moretti, Inc. v. Hoffman (C.A. 5, No. 75-1305, Feb. 17, 1976; D.J. 90-1-0-870).

A real estate developer sought judicial review of the Corps of Engineers' denial of his after-the-fact permit application under Section 10 of the River and Harbor Act. Affirming the judgment below, the court of appeals held: (1) the Secretary of the Army need not review the denial of applications for dredge and fill permits, and he has properly delegated his authority to the Chief of the Corps of Engineers; (2) the district court did not improperly curtail discovery; (3) the developer's claim of sham administrative proceedings and denial of due process was not substantiated by alleged omissions from the record nor by alleged unequal treatment; (4) there was a rational basis for denial of the permit.

Staff: Eva R. Datz, Charles E. Biblowit (Land and Natural Resources Division);  
Assistant United States Attorney  
David F. McIntosh (S.D. Florida).