URIGINAL

## REMARKS

of

THE HONORABLE GRIFFIN B. BELL
ATTORNEY GENERAL OF THE UNITED STATES

Before
House of Delegates

AMERICAN BAR ASSOCIATION

New Orleans, Louisiana February 13, 1978

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19	MONDAY, FEBRUARY 13, 1978 NEW ORLEANS, LOUISIANA
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## PROCEEDINGS

ATTORNEY GENERAL BELL: \* \* to be able to sit in the Georgia Delegation and the District of Columbia Delegation, for a person in my shape it helps to be able to have two seats.

[Laughter.]

ATTORNEY GENERAL BELL: I want to give you a brief report on some things of interest at the Department of Justice, and, after that, I'll be glad to answer questions on any topic.

package, which we've been pushing.

That's shorthand for improving the delivery of justice. The Omnibus Judges bill, as you know, is now passed the House, it's gone to a conference committee. I've seen the list of those on the conference committee. I don't know how long it will take the conference committee to agree, but, at any rate, before too long we'll have a division for a very large number of new district and circuit judges.

The legislation to expand the magistrate's powers has been marked up now in the House Subcommittee, as you know it has passed the Senate, it will soon be before the full Judiciary Committee. So we have high hopes for that legislation.

Arbitration legislation is pending in the House and

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the Senate. We're making some progress in both places.

Meanwhile, we've got three districts where they are putting in arbitration under local rule, so that we can gather some intelligence about it. That's the Eastern District of Pennsylvania, the Northern District of California, and Connecticut.

And we hope that one other very large district will put in arbitration by local rule in a very short time.

The diversity legislation, which you will be debating here in the House, has passed the House of Representatives -- that is, the Judiciary Committee, 28 to 2. That's to do away with substantially all diversity jurisdiction.

There's a diversity bill pending in the Senate in the Judiciary Committee. We haven't got any feel yet for just what will come out of that, whether it will be limited to doing away with diversity for the plaintiff, the resident plaintiff — or the resident, altogether. But, at any rate, it may be that the reduction, if not complete elimination, on diversity jurisdiction is an idea whose time has come.

I don't wish to get into a debate with the House today over that, except to say I favor it. I lost so badly on the Eilberg grand jury legislation last summer, and it was written up not only in this country but throughout the Free World. I don't want to get in that shape again.

[Laughter.]

ATTORNEY GENERAL BELL: Discovery -- the problem of discovery is receiving the attention of the Committee of the Federal Judicial Center, the Litigation Section of the ABA, American College of Trial Lawyers, and the Department of Justice, and we've been appearing before the Judicial Conference Rules Committee. They are getting ready to circulate what they think the changes ought to be, and they expect to have something ready for the Judicial Conference in September. You should pay close attention to what is circulated, because it differs in a substantial degree from what the Litigation Section has recommended and what we have agreed to at the Department of Justice.

There's one piece of

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legislation now that's very important that's passed the Senate, pending in the House, that's the Recodification of the Criminal Laws. This will have a great deal to do with adding efficiency to the federal district courts and to the courts of appeals. It was a monumental thing to me that this legislation passed the Senate, it was quite a legislative feat. The debate went on for eight days. There was a lot of time spent in the Judiciary Committee on it last fall. We were able to send a team of lawyers to sit off the Senate Floor, to assist those in charge of the legislation in the Senate, in providing answers to questions that came up in the debate. We've offered the same service to the House. We have

high hopes also in the House for this legislation.

It's receiving the attention of the Subcommittee and the Chairman of the full Judiciary Committee right now.

You'll be called on to consider the Juvenile

Justice Standards. That fits in with the Recodification of
the Criminal Laws. It's something that we badly need, if
we're to have an efficient system of justice, particularly
criminal justice.

We have an interest in that. The Department of Justice, of course, has been furnishing a large part of the money through the LEAA for these standards, and we have been keeping up with them from their very inception.

Now, on judicial selection, the ABA and the American Judicature have been the moving forces behind commission selection in this country. There's been a strong move on for ten years, I guess now, to have selection by commissions. As I said to you in the last two times I've appeared before the House, that doesn't mean that you don't have merit under the present system. It means that more people apply, more people are let in the door to apply, because everyone is free to apply to the commission.

Now, we have commissions in operation in every circuit for circuit judges. We are now up to 18 commissions for district judges, 18 States have commissions; and we're up to 8 commissions for selection of U. S. Attorneys.

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If we didn't have another commission created of
the 145 judges in the Omnibus bill, 60 percent would be
selected through the operation of commissions. But I expect
that we'll have a large number of additional State commissions
created, because there had been no need up to date
to create commissions in many States, because they have not
had any opportunity to add judges. They will now under the
Omnibus bill, so we'll be pressing to create more commissions
for district judges.

Democratic Senator, asking that they give attention to creating commissions. And we've been working also with Republican Senators. So I feel certain that we'll have a substantial additional number of commissions for district judges.

reform that we debated last summer: As I recall, there were 25 recommendations in the report on Grand Jury Reform. We lost on one -- there were 26; you've eliminated one, and we lost on one.

When I got back to Washington, we went over the whole package, and we have put as many as we could put into effect, and the best count I have would be 15 or 16 of those 25, we have put into the District Attorney manuals, so we have already put those into effect, even though the legislation is

still in the Subcommittee in the House.

We will put every one into effect that we can so the American people are getting the benefit of the reform, even though it has not passed in the House.

There are many other things I could mention, but I think these are the things that are most germane to what

really interested in, that is the delivery of justice, to make the justice more available on a more efficient basis and a more economical basis, to improve our criminal justice system as much as we can, and to make certain that the people chosen for the judgeships are available.

Any time any of you have anything that you think that we ought to be considering, that you think that we're not, I wish you'd call me or write me. We're there to serve the American people, and the best way we can serve, generally speaking, is through the lawyers of America, because you are on the cutting edge of the justice system, and if we don't hear from you, it's very unlikely that we'll hear from anyone.

So, we're available, we're trying to run an open
Department, and we want to do a good job. We can do a better
job with your assistance.

And, Mr. Chairman, that's about all I have to report today, and I will now be glad to answer questions.

[Applause.]

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QUESTION: Judge -- it's inappropriate, but I'm going to do it anyway, I'm going to ask the first question.

Now, you managed to move from Georgia to D.C. between morning and afternoon, and I notice that the Chief Justice is sitting with the ladies at the rear of the hall; do you think it would be appropriate for him to move over to the Minnesota Delegation in the middle?

[Laughter; applause.]

ATTORNEY GENERAL BELL: Yes, I'm sure that the Minnesota Delegation would be glad to have him, but I can guarantee him safe passage in Georgia or the District of Columbia.

[Laughter.]

[Applause.] [Chief Justice stood up to move.]

QUESTION: Well, you come on over here, we'll find somebody to take you over there.

ATTORNEY GENERAL BELL: They got him.

QUESTION: -- in Minnesota, in the back row.

[Laughter.]

CHIEF JUSTICE BURGER: Mr. Chairman, I'd like to stop at the Illinois Delegation, too.

[Laughter; applause.]

THE CHAIRMAN: Does any delegate have any question they'd like to address to the Attorney General? It's very seldom you get a fellow in his position who says, "If you've

got any questions, you go ahead and ask them, I'll try to 1 2 answer them." That's what he said he would do. 3 Any takers? 4 ATTORNEY GENERAL BELL: It's not often you get a chance to cross-examine the Attorney General. 5 6 [Laughter.] 7 QUESTION: I've got a question. THE CHAIRMAN: 8 Oscar Fendler --ATTORNEY GENERAL BELL: 9 Arkansas. QUESTION: I'm Oscar Fendler from Arkansas, and I'm 10 waiting to find out when you're going to get a new U. S. 11 District Attorney there in Little Rock, the Western District? 12 That's Lennie Billheim, and I'd like to know when you're going 13 to change him? 14 ATTORNEY GENERAL BELL: I don't know. We may have a 15 moratorium on U. S. Attorneys. 16 [Laughter; applause.] 17 ATTORNEY GENERAL BELL: The first thing I'll do is 18 find out if he's handling any sensitive cases. 19 [Laughter.] 20 THE CHAIRMAN: Are there any other questions? 21 That's it, then. 22 ATTORNEY GENERAL BELL: I thank you. I thank you 23 for letting me off so light. 24 [Applause.] 25

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