UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

ELOUISE PEPION COBELL, : Civil Action 96-1285

et al.

Plaintiffs

: Washington, D.C.

: Thursday, October 18, 2007

DIRK KEMPTHORNE, Secretary of the Interior, et al.

Defendants : AFTERNOON SESSION

TRANSCRIPT OF EVIDENTIARY HEARING

DAY 6

BEFORE THE HONORABLE JAMES ROBERTSON UNITED STATES DISTRICT JUDGE

APPEARANCES:

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Bryan A. Wayne, RPR, CRR Official Court Reporter

Page 1249 Page 1251 ROBERT E. KIRSCHMAN, JR., ESQUIRE For the Defendants: 1 understanding. Go ahead, Mr. Harper. JOHN WARSHAWSKY, ESQUIRE 2 MR. HARPER: Thank you, Your Honor. MICHAEL QUINN, ESQUIRE J. CHRISTOPHER KOHN, ESQUIRE 3 (The witness resumed the stand.) JOHN KRESSE, ESQUIRE 4 **CROSS-EXAMINATION** U.S. Department of Justice 1100 L Street, N.W. 5 BY MR. HARPER: Washington, D.C. 20005 6 Q. Dr. Angel, good afternoon. (202) 307-0010 JOHN STEMPLEWICZ, ESQUIRE 7 A. Good afternoon. JOHN J. SIEMIETKOWSKI, ESQUIRE 8 Q. I'd like to start if I could to turn your attention to Senior Trial Attorney 9 Defendants' Exhibit 42. This is one of the documents that was U.S. Department of Justice Commercial Litigation Branch 10 the basis of your calculations on balances, correct? Civil Division 11 A. Correct. Ben Franklin Station P.O. Box 975 12 Q. Dr. Angel, this is a document from 1929, correct? Washington, D.C. 20044 13 A. That's correct. (202) 307-1104 14 O. And you talked a little bit about the importance, or I Court Reporter: Bryan A. Wayne, RPR, CRR 15 think you agreed with the notion that it's important to Official Court Reporter U.S. Courthouse, Room 6714 16 understand the numbers in context. Fair statement? 333 Constitution Avenue, NW 17 A. Correct. Washington, D.C. 20001 (202) 354-3186 18 Q. Okay. I'd like to turn your attention, if I could, to 19 Bates stamp No. 42-0005. Near the bottom of the page, the 20 second to last paragraph, beginning "resulting." And if we 21 could blow this up a little bit more beginning with the word Proceedings reported by machine shorthand, transcript produced 22 "frequently." by computer-aided transcription. 23 And I just want to read this item into the record if I 24 could. "Frequently, in the audit of the accounts of the Indian Bryan A. Wayne, RPR, CRR 25 service disbursing agents, questions arise as to the correctness Official Court Reporter Page 1250 Page 1252 PROCEEDINGS 1 of the funds credited, with the various amounts reported to have 2 THE COURT: Okay. Everybody is as they were. 2 been collected." Do you see that? Continue, Mr. Harper. 3 3 A. I do. 4 MR. HARPER: Thank you, Your Honor. 4 Q. So that would be an item that would be worthwhile 5 5 Your Honor, I have one point of clarification before we considering, considering, would you agree, in determining 6 proceed. Dr. Angel is on our may-call list, and if, with the 6 whether or not -- how to judge the report and the numbers in the 7 7 Court's indulgence, if I could have a little time to go through report. Fair statement? 8 just a couple of issues, I think that would mean that we would 8 A. May I just have one second to read the --9 9 not have to call him back to go through just a couple of small Q. Sure. 10 points after the cross. 10 A. Thank you. 11 THE COURT: Okay. Just as a technical matter, 11 (Witness reviewing document.) 12 Dr. Angel is not a government employee. How would you call him 12 13 as a witness and for what purpose? 13 Q. If I could turn your attention to 007. Again, this is one 14 MR. HARPER: Heretofore, Your Honor, it's been the 14 of your reports regarding your balance calculations. And if we 15 15 contractors of the government have been asked to come to court can look at the top, I guess first -- excuse me -- second full 16 or the government produced those witnesses. 16 paragraph. If you can see the paragraph beginning "while 17 17 THE COURT: Is that the law of the case, counsel? Congress." Do you see that? 18 MR. KIRSCHMAN: It's my understanding --18 "While Congress authorized the use of tribal funds, the 19 THE COURT: It's not usually the case that one side 19 superintendents at the several Indian units exercise 20 can call the other side's experts in their own case. 20 jurisdiction over individual Indian monies within limits 21 MR. KIRSCHMAN: Maybe Mr. Reshovski can speak to this. 21 prescribed by the Commissioner of Indian Affairs. No detailed 22 It's not the law of the case, but there has been at least an 22 check could be made of all revenues accruing in individual 23 23 understanding that we would produce witnesses as plaintiffs ask Indians to determine that each received all of that which he is 24 for them during the course of the hearing. 24 entitled, nor could the expenditure thereof authorized by the 25 THE COURT: All right. I'll go along with 25 superintendents be examined to see that the Indian received the

2 (Pages 1249 to 1252)

Page 1253 Page 1255 1 full measure of benefits to which he was entitled." Do you see 1 correct? 2 2 A. Or a source citation that would allow the person to see 3 3 A. Uh-huh. I do. where the report is, as I've given. 4 Q. Again, context is helpful, right? 4 Q. So the answer is yes, you would want to have the context 5 A. Indeed. Mr. Harper, with your indulgence, may I revisit an 5 and pages that have information such as that, correct? 6 6 issue from before lunch? A. That's correct. 7 Q. Actually, I think on redirect your -- counsel for the 7 Q. Finally, on defendants' exhibits that you utilized, I'd 8 8 defendants will probably ask you about that. like to turn your attention to Defendants' Exhibit 90. And this 9 A. Okay. That's fine. I'm sorry. 9 is an Office of Inspector General, OIG report, it's an audit 10 10 Q. If I can now turn your attention again to Defendants' report, as can you see, correct? Exhibit 10, which I believe is also a document that you utilized 11 11 A. Correct. for certain calculations of balances. Is that correct? 12 12 O. And if you see down in the date, this is March 1986. Do 13 A. That's correct. 13 you see that? Q. And could you identify for the record what this document 14 14 A. I see. 15 is? 15 Q. And this is another document that you used for balance A. This document is entitled "Trust fund task force study," 16 16 determinations. Fair? 17 compiled as of May 20, 1975. It's a document we collected from 17 A. What's the date? Please may I see the date again? 18 National Archives, the Washington Federal Records Center, and 18 O. March 1986. Defendants' Exhibit 90. 19 it's in record group 75, Bureau of Indian Affairs. This is a 19 MR. WARSHAWSKY: Objection, Your Honor. I don't record that -- excuse me. This is a record that would be in the 20 20 believe we -- and correct me if I'm wrong, please -- I don't 21 American Indian Records Repository now. 21 believe we had moved the admission of DX 90. 22 22 Q. And this is indeed a record that you utilized for THE COURT: Mr. Richburg, is DX 90 in evidence? 23 determining balances? 23 THE DEPUTY CLERK: It was entered today? 24 24 THE COURT: If at all, it was entered today. 25 Q. If you could turn your attention to 009 of this document. 25 THE DEPUTY CLERK: No, sir. I don't show it. Page 1254 Page 1256 If we could begin -- if you see the title to this section is 1 THE COURT: Not in evidence. That doesn't mean you 2 "Trust funds are being mismanaged by the BIA in the following 2 can't show it to him, but it's not in evidence. 3 areas." 3 BY MR. HARPER: 4 A. Yes. 4 Q. Do you recognize this document? 5 Q. And we can go to the second paragraph of No. 1. We see 5 A. Yes, I do. 6 "Per capita distributions have been completed and checks are 6 Q. Let me ask you, also when you're talking about putting 7 undisturbed. The proceeds thereof have been in a 7 things in context, you would want to put it in the context not 8 non-interest-bearing status. These checks total in the millions only with the specific document but with contemporaneous 9 and cover the period 1880 to date. No overall plan for 9 material. Is that a fair statement? 10 10 monitoring such plans, programs and distributions or for the A. That is. 11 retrieval of such funds or outstanding checks have ever 11 THE COURT: Is this a document you relied on for your 12 existed." Do you see that? 12 chart? 13 A. I do. 13 THE WITNESS: Yes. I do cite it for figures. 14 Q. And then No. 2 says "Residual balances of program funds and 14 BY MR. HARPER: 15 15 per capita funds are being commingled with other trust program Q. If you would turn to page 007. And it says "highlights" on 16 funds as per capita funds. Such predicated funds have lost 16 top of that other report. And if I can turn to the first 17 their identity and interest. One area office has admitted in 17 paragraph. I won't read the whole thing, but let me read parts 18 writing that they cannot determine to whom large balances and 18 of this if I could and then ask you questions about it. 19 awards in judgment trust funds accounts belong!" 19 "One of the most serious problems facing BIA's operations 20 Again, these are the kind of contextual issues that one 20 as a whole is the failure of many agencies to reconcile on a 21 21 would consider in determining the veracity of the information in monthly basis their asset and liability account balances with 22 the report, correct? 22 corresponding summary (control) account balances maintained in 23 A. Correct. 23 the BIA's official IIM accounting records in Albuquerque. Some 24 Q. And one would want all pages of a report that might have 24 agencies have not accomplished these reconciliations in several 25 information of that nature, right, to make those judgments, 25 years, and others may never have done so since inception of the

3 (Pages 1253 to 1256)

- 1 automated accounting system 16 years ago. The most extreme
- 2 example of an agency's account balance not agreeing with
- 3 Albuquerque's balance was that of the Anadarko agency where, at
- 4 March 29, 1984, the agency's balances for two assets and two
- 5 liability accounts exceeded corresponding Albuquerque control
- 6 accounts balances by over \$42 million." Do you see that?
- 7 A. I do.
- 8 MR. WARSHAWSKY: Objection, Your Honor. Form of the
- 9 question. Again, we believe that it would be improper for
- 10 counsel --
- 11 THE COURT: I don't think he's asked a question so
- far. The only question is do you see that, and he answered yes, 12
- 13 I do. Let's hear what the question is, Mr. Harper.
- 14 BY MR. HARPER:
- 15 Q. This also provides the kind of context about the validity
- 16 of numbers; would you agree with that?
- 17 A. Yes.
- 18 Q. And when you have numbers like this where you have agency
- 19 offices that disagree with the control balances at the main
- 20 office in Albuquerque, is it your assumption that the
- 21 Albuquerque numbers are accurate?
- 22 A. Mr. Harper, I think that's a question more appropriate for
- 23 an accountant.
- 24 Q. So you wouldn't know one way or the other?
- 25 A. I'm just saying in this specific instance that's a question

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- 1 A. I guess what I'm saying is I'm using the numbers that were
- 2 reported by the authors of this report.
- 3 Q. So you're just putting out numbers. You don't know if
- 4 they're accurate or not. Is that a fair statement?
- 5 A. It's a fair statement to say that what I've been using, as
- I believe I've been saying all along, from 1909 forward, where
- 7 the Bureau of Indian Affairs has given a year-end balance,
- 8 that's the number I've been using. And this is an example of
- 9
- 10 Q. But you haven't determined the accuracy of those numbers is
- 11 all I'm asking.
- 12 A. No, I have not determined the accuracy of the numbers.
- 13 I've reported them.
- 14 Q. During your direct examination, Dr. Angel, do you recall
- mentioning -- I'm sorry. We looked at the Defendants' Exhibit 15
- 16 regarding totals and they left out Osage. Do you recall that?
- 17 A. That's the 1926 report, yes.
- 18 O. Correct. And you added that number back in, right?
- 19 A. Correct.
- 20 Q. To get the total for individual Indians, correct?
- 21 A. Actually, I didn't do it. Somebody in my office did it and
- 22 I think what she had done was just go all the way down the list.
- 23 Q. So she did that because Osage has head rights there, and so
- 24 that's individual Indian money, correct?
- 25 A. I'm not saying that, Mr. Harper. I'm saying that what we

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- 1 that would be more appropriate for an accountant.
- 2 Q. And for your analysis of balances, did you use the
- 3 Albuquerque general account control ledger numbers or did you
- 4 use an aggregate of all the specific numbers?
- 5 A. I used the document that was cited on page 5 of this
- 6 defense exhibit, and I also used a second source as well, DX 91.
- 7 Q. And do you know if those were the aggregate number of all
- 8 the agencies or the control number at Albuquerque? Do you know
- 9 one way or the other?
- 10 A. I don't know one way or the other.
- 11 Q. Would that matter to you one way or the other?
- 12 A. These are -- what I'm attempting to do with this chart is
- 13 report Bureau of Indian Affairs numbers about year-end account
- 14 balances.
- 15 Q. But you understand, as we just saw, Bureau of Indian
- 16 Affairs' numbers disagree with one another. So I'm asking you,
- 17 when they disagree, which ones do you use?
- 18 A. Use the one in the report. So what I've taken is the
- 19 number 436 million that was used in the two reports, and I've
- 20 cited to the figures total IIM in banks and invested in federal
- 21 securities. This report reports the total.
- 22 Q. And if the report reports the Albuquerque total, and if
- 23 that Albuquerque total is in significant odds with the aggregate
- 24 for the agency offices, does that concern you as far as whether
- 25 or not it's an accurate number?

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- did was we added the figures down there. That's all I'd asked 2 Kelly to do.
- 3 Q. And those figures indicated -- not tribal trust monies,
- 4 correct? Was tribal trust monies included in those figures?
- 5

1

- 6 Q. So those were individual Indian monies figures, right?
- 7 A. Those were reported to be individual Indian money figures.
- 8 Q. That included Osage, correct?
- 9 A. That included Osage.
- 10 Q. You talked on your direct testimony a little bit about
- 11 records, and I'd like to ask you a few questions in that regard
- 12 as well.
- 13 Let me see if I can sort of cut to the chase on this
- 14 question. You believe that there are a lot of records out there
- 15 that have been found, but you are not saying whether there are
- 16 sufficient amount of records to do an accounting. Is that a
- 17 fair statement?
- 18 A. Could you please restate that? There's -- please restate
- 19
- 20 Q. Let me ask you a preliminary question. Are you an
- 21 accountant?
- 22 A. No.
- 23 Q. Are you a statistician?
- 24 A. No.
- 25 Q. So your judgment is here strictly as a historian, correct?

4 (Pages 1257 to 1260)

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- 1 A. That's correct.
- 2 Q. To do an accounting you would need to have an accounting
- 3 background. Fair statement?
- 4 A. That's correct.
- 5 Q. Based on what you know, what your testimony boils down to
- 6 is that there's records out there, but you have not testified
- 7 and it's not your position that there's sufficient records to do
- 8 an accounting for any particular year over the life of this
- 9 trust. Is that a fair statement?
- 10 A. That's a fair statement.
- Q. You also talked a little bit about the AIRR. Do you recall
- 12 that testimony?
- 13 A. Yes, I do.
- Q. And you testified how that is a significant development
- since -- probably, what, 1999? Is that about when, 1999, 2000,
- when they started planning these things for the AIRR?
- A. I believe that was planned subsequently. I believe that
- was planned after the creation of OHTA. I could be mistaken
- 19 about that.
- Q. There was an idea for a document repository back in the
- 21 '90s, and then that developed ultimately into the AIRR in the
- year 2002 or something like that. Is that your recollection?
- 23 A. I don't know. I don't know that to be the case.
- Q. But you talked about how that's an important development in
- being able to have access to records. Correct?

1 A. Correct.

- Q. And you would agree that over time period there has been a
- 3 considerable amount of destruction of trust records, correct?
- 4 A. There has been a destruction of trust records.
- 5 Q. Would you say there was a substantial amount of destruction
- 6 of trust records?
- 7 A. I would say that since 1971 there's been an effort put in
- 8 place by the Bureau of Indian Affairs to prevent the destruction
- 9 of trust records retroactive to 1926, but there has been a
- 10 destruction of trust records.
- Q. So there was some effort that began in 1971, but that would
- necessarily say that as you go further back in time, the
- availability of records is probably less and less.
- 14 A. My understanding of the Ernst & Young report -- I don't
- know if that's been discussed in here -- was that they were able
- 16 to locate a considerable amount of documentation on the five
- 17 named plaintiffs and their predecessors involving the financial
- transactions that affected them. That was my understanding of
- 19 the Ernst & Young report, and I believe those documents --
- 20 Q. Dr. Angel, I wasn't really asking about the Ernst & Young
- report. I just asked you whether or not as you go further back
- in time, it has been your experience that as you go further back
- 23 there's fewer records.
- A. As you go further back there are fewer records.
- Q. So it may not be -- it wouldn't be a fair assumption, then,

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- 1 A. That's correct.
- 2 Q. Would you agree that it's still very difficult and takes a
- 3 considerable amount of time to get specific records for specific
- 4 transactions regarding the individual Indian trusts?
- 5 A. I just testified I wasn't an accountant, Mr. Harper. You'd
- 6 have to ask an accountant that.
- 7 Q. So you don't know one way or the other if it takes a short
- 8 period of time or a long period of time to, say, find a
- 9 particular lease, and whether it exists at AIRR.
- 10 A. I've only got hearsay on that, and the hearsay has been how
- quickly it's been done. But I've only got hearsay. My work at
- 12 AIRR typically has been more policy related. I have worked with 12
- the accountants in the LSA project. I have helped them locate
- documents on -- you know, other elements of it, but it is not my
- role to go in and to find a specific lease.
- Q. With respect to records, ultimately you would agree that
- the question is not how many records are out there but whether
- 18 or not there's sufficient records to provide an accounting for
- 19 individual Indians, correct?
- 20 A. Please say that a second time. Please reask it.
- Q. The question -- for purposes of this exercise, which is the
- discharge of the government's historical accounting duty, the
- important question is not whether there's a lot of records out
- there, but whether there's sufficient records to provide the
- 25 accounting, correct?

- Page 1262
- to take a period now and make a determination about what records
- are in existence, and then say that that's likely the same back
- 3 in time. Is that a fair statement? It wouldn't be a good thing
- 4 to presume?
- 5 A. I'd agree it wouldn't be a good thing to presume, but I
- 6 don't think it would be a good thing to discount out of hand
- 7 either. I think that's where an accounting review comes in.
- Q. And indeed, from what you know, isn't it true that the
- 9 majority of records that should be available for individual
- 10 Indian trust beneficiaries have been destroyed?
- 11 A. That's not to my knowledge.
- Q. And I would like to turn your attention to AR-56-28-01. As
- you can see, this is a report -- actually it's a letter to
- 14 Mr. Bert Edwards. Do you know who Mr. Edwards is?
- 15 A. I do
- Q. And it's from NORC, July 8, 2002. And you already said you
- knew who Mr. Scheuren is, who is the author of this cover
- 18 letter.
- 19 A. Yes.
- Q. And if we can turn to enclosure B -- actually, before we go
- 21 to that, if we can go down to the second to last paragraph, and
- 22 if you can read that just to yourself.
- 23 (Witness reviewing document.)
- Do you know the Crucita and Joe that they're referring to
- 25 there?

5 (Pages 1261 to 1264)

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1		1	
1	A. I do. Crucita Grover, who is our contracting officer at	1	following it.
2	OHTA, and Joe Walker.	2	(Witness reviewing document.)
3	MR. WARSHAWSKY: Objection, Your Honor. Relevance of		Okay. Mr. Harper, may I ask you to restate, please?  Q. In essence, what they're saying here, when it boiled down
4	this particular excerpt.  THE COURT: Yet to be seen. Overruled.	4 5	to the bottom line is there's about a billion dollars that were
5 6			
	BY MR. HARPER:	6	not preserved because of excuse me records that were not
7	Q. And it looks from here that they're the ones that the	7	preserved because of destruction schedules.
8	information is based on. That's what it essentially says. Is	8	THE COURT: Isn't there an objection from the
9	that a fair statement?	9	government that the document speaks for itself?
10	A. May I see the whole document, please?	10 11	MR. WARSHAWSKY: Objection, Your Honor. Relevance.
11	Q. Sure.		The document speaks for itself.
12	(Witness reviewing document.)	12	(Laughter)
13	A. Thank you. I've read it, thank you.	13	THE COURT: Sustained. I assume that this was written
14	Q. In essence all that last paragraph is saying is that this	14	by Grover and Walker; is that right?
15	is based on their thoughts. Fair statement?  A. That's correct.	15	MR. HARPER: Your Honor, I believe it was written by
16		16 17	Mr. Scheuren.
17	Q. And would you agree with the notion that Mr. Walker and		THE COURT: Oh, this is by Scheuren. Okay.
18	Ms. Grover are two individuals that have knowledge on Indian records?	18	MR. HARPER: At least the cover letter's by
19		19 20	Dr. Scheuren.
20	A. I would.		MR. WARSHAWSKY: Your Honor, the first page, if
21	Q. If we could turn your attention to Bates stamp 005 of this document. Last paragraph beginning "in 1998." "In 1998 the BIA	21	counsel would go back to that, I believe discusses whose
22	in preparation of the Cobell case constructed an estimated	22 23	opinion's actually contained in the document itself. I believe
23		23 24	the cover letter was from Dr. Scheuren.
24 25	volume of records based upon transactions per year." I'm not	25	THE COURT: Containing two analytical pieces by Grover
∠5	going to read the whole thing. But I'll give you a moment to	25	and Walker. So whose opinion is this? Do we know? I mean,
	Page 1266		Page 1268
1	review it, Dr. Angel.	1	what you want me to draw from this is that BIA grossly
2	(Witness reviewing document.)	2	overestimated the number of documents. Either that or that a
3	A. You know, I'm sorry. I think I'm a little too	3	billion documents were destroyed. Bottom line.
4	old-fashioned in this case. I guess I need to see the paper,	4	MR. HARPER: We think a billion documents were
5	the whole document. I understand you know, you're pointing	5	destroyed. Yes, Your Honor.
6	me toward individual portions of the document, and I understand	6	THE COURT: And you want me to put that estimate in
7	that, but it's sort of hard for me to read this and quite	7	whose mind, mouth, or hand?
8	understand the context that we're getting at.	8	MR. HARPER: Well, I think it's an admission against
9	Q. Because if you're just given a snapshot and there's other	9	party opponent of the government.
10	things missing, then you can't really properly judge what's in	10	THE COURT: Because you think it's contained in a
11	the document. Is that a fair statement?	11	study done by Crucita Grover or Joe Walker.
12	A. What I'm saying is I'd like to see this particular letter.	12	MR. HARPER: Crucita Grover, who is a Department of
13	Q. I just want to ask you a question about this. Would you	13	the Interior employee, and Mr. Joe Walker, who is a NORC
14	agree that this suggests that there was 1 they thought there	14	employee.
15	was 1.4 billion pages of documents, and it turned out that the	15	THE COURT: Thank you. I think the point's made.
16	better estimate was about 200 million, and the vast majority of	16	BY MR. HARPER:
17	that is deducting for the 2,500 pages as opposed to 2,000 pages	17	Q. Dr. Angel, your firm, Morgan Angel, also did a number of
18	per box in aggregate the estimate for documents.	18	assessments regarding documents and the disposal of documents
19	"We also believe they failed to consider the destruction of	19	that may be relevant to the individual Indian trusts. Is that a
20	records pursuant to record retention schedules." That that	20	fair statement?
21	basis was the cause of somewhere like a billion documents. Is	21	A. Yes.
22	that a fair statement? I mean reading this, is that what in	22	Q. And would you agree that the I'm going to put up a
23	essence this says?	23	report, and we can make this pretty quick, I think, if it's
24	A. I'm sorry, Mr. Harper. Give me one more second with this	24	Plaintiffs' Pretrial Exhibit 545. Do you recognize this
25	and then please restate it. I'm having just a bit of trouble	25	document?

6 (Pages 1265 to 1268)

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- 1 A. I do. It was prepared by my former partner, William A.
- 2 Morgan. It's a report he did entitled "Disposition or Disposal:
- 3 An investigation into the historical disposition of Indian trust
- 4 fund records." It was prepared in March of 2000.
- 5 Q. And we can sort of go into detail, but let me ask this
- 6 general question. Would you agree that it demonstrates that
- 7 over time, from the late 1800s to present, there was significant
- 8 destruction of Indian trust records?
- 9 A. There was destruction of Indian trust records, yes.
- 10 Q. And there's example after example in this report of fairly
- 11 significant, large portions of records that were destroyed. Is
- 12 that a fair statement?
- 13 A. There were examples of records that were destroyed.
- 14 Q. And at times significant amounts of records.
- MR. WARSHAWSKY: Objection, Your Honor. Asked and 15 15 16 answered.
- 17 THE COURT: He's not going to give you "significant,"
- 18 Mr. Harper. Move on.
- 19 BY MR. HARPER:
- 20 Q. And it also documents a lot of situations where, from as
- 21 early as 1893 through the 1940s and well beyond that, where
- 22 there was poor conditions in the storage of trust records. Fair
- 23 statement?

1

- 24 A. That's a fair statement.
- 25 Q. Dr. Angel, I'd like to now turn your attention to an

1 Q. If you can just read that to yourself for a moment,

- 2
- 3 (Witness reviewing document.)
- 4 And you can see there that they're talking about
- 5 embezzlement of funds and falsified vouchers, correct?
- 6 A. We have seen instances of that, but not significant.
  - Q. You have seen instances of -- okay. What is the basis of
- 8 your opinion on that?
- 9 A. Records that I've seen. Also I've seen congressional acts
- 10 that reimbursed Native Americans IIM funds for problems that
- 11 have developed with them. In other words, when the funds were
- 12

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8

7

- 13 Q. So you've seen instances when there have been funds that
- have been appropriated when there have been losses determined? 14
- A. Correct.
- 16 Q. In some instances. And there's other instances when that
- hasn't been the case, correct? 17
- 18 A. I don't know that.
- 19 Q. We can get into that. I'll get back to this document in a
- 20 moment, but I'd like to turn your attention if I could for the
- 21 moment to another of your reports, Defendants' Exhibit 111 on
- 22 Indian land sales.
- 23 A. I don't believe that would be defendants' exhibit --
- 24 Q. I'm sorry. Trial 1.5 Defendants' 111. Excuse me. I
  - apologize. It's Plaintiff's Exhibit 4480 for this trial. Do

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- exhibit, Plaintiffs' Exhibit 4475, which was Defendants' Exhibit you recognize this document?
- 2 105 in trial 1.5. Do you recognize this document?
- 3 A. Yes, I do. It's a look at the management of individual
- 4 Indian money accounts from the perspective of the appropriations
- 5 process. That too was produced by Mr. Morgan back in June 1997.
- 6 It was the very first report that was done in this litigation by
- 7 a member of Morgan Angel.
- Q. Let me ask you a general question before we go in here. In 8
- 9 this report and in a number of your other reports, would you
- 10 agree that, among other things, there has been a demonstration
- 11 of fraudulent conduct in the management of individual Indian
- 12 trusts?
- 13 A. Fraudulent, no.
- 14 Q. If I could turn your attention, then, to 025. And if we
- 15 look at the top, we can see that this is talking about a new
- 16 accounting system that was put in in FY 1944. Do you see that?
- 17 A. I do.
- 18 Q. And could you identify who Mr. Greenwood is?
- 19 A. I believe at this point he was assistant Commissioner of
- 20 Indian Affairs.
- 21 Q. And if we could go down to the dialogue between
- 22 Mr. Greenwood and Mr. Johnson.
- 23 THE COURT: This a dialogue in 1944?
- 24 MR. HARPER: Yes, Your Honor.
- 25 BY MR. HARPER:

- A. Yeah. This was a report that was coauthored by Dr. Terence
- 3 Kehoe on Indian land sales and IIM.
- 4 Q. And who is Dr. Kehoe?
- A. Dr. Kehoe is an employee of Morgan Angel & Associates. 5
- 6 Q. And as you sit here today, is there anything in this report
- 7 that is inaccurate or that we should know about?
  - A. I haven't read it for a long time, Mr. Harper.
- 9 Q. If I could turn your attention to page 030 at the bottom.
- 10 It says here -- I'm going to read this into the next page. "The
- 11 peak year for supervised allottee land sales was 1920, when the
- 12 total income on all reservations came to \$8 million." So land
- 13 sales in this early period of time was a considerable source of
- 14 income for individual Indian trusts. Isn't that a fair
- 15 statement?
- 16 A. Could we go back to the previous page? Is he saying the
- 17 money's coming in to IIM? Because I'm not certain that that's
- 18 the case. I'm not certain that that's the case at all, that the
- 19 money is entering the IIM system.
- 20 Q. That's not my question. I'm asking you whether land sales
- 21 of allotted Indian land was a considerable source of income for
- 22 individual Indians at this time. That's my question. \$8
- 23 million.
- A. Yes. 24
- 25 Q. And I mean that compared -- I mean that's a fairly large

7 (Pages 1269 to 1272)

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- 1 sum of money?
- 2 A. In that time period, certainly.
- 3 Q. And it says with a total acreage sold of 334,240, the
- average price per acre was about \$25. And it says "The question 4
- 5 of whether Indians received fair value for their land is a
- 6 complex one."

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- 7 MR. WARSHAWSKY: Objection, Your Honor. Relevance.
- 8 This appears to be addressing asset management issues. 9
  - MR. HARPER: Your Honor, this deals with fraud in the system of the management of individual Indian trustees. He said --
  - THE COURT: What's the answer to the witness's question whether sales of allotted lands, whether revenues from those sales flowed through the IIM account system? Did they or didn't they?
  - MR. HARPER: Your Honor, I believe it's a mixed answer. I think at times the Department chose to put them in IIM and sometimes they chose not to.
  - MR. WARSHAWSKY: Same objection, Your Honor. The statement there speaks for itself. The question of whether Indians received fair value is --
- 22 THE COURT: You're right. It is a management 23 question, but it's too fine a line to draw at this point. I'll 24 allow the question and answer.
  - BY MR. HARPER:

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- 1 Q. We can turn back to your Plaintiffs' Exhibit 4475. And I'd
- 2 like to turn your attention if I could to 032. Now, is it true,
- 3 Dr. Angel, to the best of your recollection, that the funding
- for the management of the individual Indian trusts oftentimes
- came from sources other than appropriated funds? Is that a fair
  - statement?

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- 7 A. Please restate that.
- 8 Q. The funds for the management of individual Indian trust
- 9 assets oftentimes came from sources other than appropriated
- 10 dollars. Is that a fair statement?
- 11 A. No, I don't believe -- no, I don't know the answer to that,
- 12 Mr. Harper.
- 13 Q. If we can look down at the sentence after the block quote
- beginning "the fact that." "The fact that Indian tribes in 14
- 15 certain cases helped fund the administration of the individual
- 16 Indian money further complicates the study of the policy towards
- 17 and financing of IIM accounts." Do you see that?
  - MR. WARSHAWSKY: Objection, Your Honor. Relevance We don't see how funding of the trust administration in any way relates to Dr. Angel's testimony.
  - THE COURT: I sustain that.
- 22 MR. HARPER: Your Honor, the government's position, if
- 23 I could just speak briefly to that matter, is that this has been
- 24 a free trust -- you heard Mr. Cason say that himself, that this
  - is sort of a free trust for Indians, and it's highly relevant

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Q. I'll let you read the last part of this to yourself. It 1 2

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- 2 says a close student -- if we look down, that's McDonnell.
- 3 Janet McDonnell, is it? She's a fairly well known historian,
- 4 correct?
- 5 A. Yes.
- 6 Q. And has written extensively on issues of this nature,
- 7
- 8 A. Yes. She's written on this issue.
- 9 Q. "Dispossession of the American Indian," very well known
- 10 treatise on this period.
- 11 A. That's correct.
- 12 Q. And she concludes that "the appraisals are far below fair
- 13 market value, and purchasers sometimes engaged in collusion and
- 14 other fraudulent tactics to keep prices low." Do you see that?
- 15 A. That's her --
- 16 Q. So there was at least in the sales of significant Indian
- land, as you said a lot of money produced there, there was 17
- 18 fraud, as she points out, correct?
- 19 A. That's correct. But again, as long as we're agreed that I
- 20 don't believe anybody is saying how much of this money entered
- 21 the IIM system. I guess I don't understand if that's your
- 22 point.
- 23 Q. Dr. Angel, I'm just asking you the question about what this
- 24 says and whether it indicates there's been some fraud.
- 25 A. That's correct.

- that tribes and I think, as we can demonstrate, there are
- numerous other sources for the payment of funds related to the management of Indian assets.
- 3
- 4 THE COURT: Well, that's as it may be, but counsel's 5 objection is it doesn't have anything to do with the testimony
- 6 of this witness. Sustained.
- 7 BY MR. HARPER:
- 8 Q. Dr. Angel, if I could turn your attention to Plaintiff's
- 9 Exhibit 4476, and this was Defendants' Exhibit 106 in trial 1.5.
- 10 And if we can go up to the top of this. Do you recognize this
- 11 document?
- 12 A. It's the introduction to one of our reports. If you went
- 13 to like maybe page 3 or 4, I'd see which report it is. 14
  - Yes, I do recognize it. It's a report that I wrote.
- 15 Q. You wrote this report?
- 16 A. That's correct.
- 17 O. And let me -- I think we can cut to the chase on a couple
- 18 of these issues. This report talks a lot about how Indian funds
- 19 were under the custody and control of the United States,
- 20 individual Indian funds, since the late 1800s. Fair statement?
- 21 A. Fair statement.
- 22 Q. And under their management as well, correct? They had
- 23 comprehensive control of these funds. They were holding these
- 24 funds for individual Indians, correct?
- 25 A. Please define that, Mr. Harper. When you're saying that

8 (Pages 1273 to 1276)

Page 1277 Page 1279 1 the Indians were entitled to -- many Indians were entitled to 1 A. Yeah. Yes, it was. 2 take their funds out of the trust. 2 MR. WARSHAWSKY: Your Honor, we have a relevance 3 Q. I'm not suggesting otherwise. I'm just asking you the 3 objection to counsel's use of this particular document on the 4 4 question that -- I'm not saying that the government withheld screen. And that is, the issue of interest rates is an asset 5 5 them from them; what I'm asking is they held them for them. management issue. Beyond that, Dr. Angel did not in his direct 6 They were managing these funds, it was in the government 6 discuss application of interest rates to the trust funds. 7 possession. 7 THE COURT: Well, remember, he's also a may-call 8 8 A. Yes. witness here. He's a historian, this is history, I'll allow it. 9 Q. Correct? 9 MR. HARPER: Thank you, Your Honor. If I could have 10 10 A. Yes. one moment, Your Honor. Your Honor, I think that's all I have. I'd like to get my 11 Q. Since the late 1800s, correct? 11 12 12 A. Correct. list and move in some exhibits if I may. Your Honor, plaintiffs 13 Q. Held in trust, correct? 13 would like to move into evidence Plaintiffs' Exhibit 681. 14 A. Correct. 14 Defendant's Exhibit 90. Plaintiffs' Exhibit 545. Plaintiffs' 15 Q. If I can turn your attention to -- well, let me ask you --15 Exhibit 4475, and Plaintiffs' Exhibit 4476. 16 let me turn your attention to 093. Dr. Angel, before we go into 16 THE COURT: They'll be received. 17 17 (Plaintiff Exhibit Nos. 681, this, let me ask you one final question with respect to these 18 funds that were held by the United States in the 1800s and 18 545, 4475, 4476 received.) 19 subsequent thereto. If that's true, how come the only -- the 19 (Defendant Exhibit No. 90 20 20 first balance you have is 1909? received into evidence.) 21 A. That's a complicated question, Mr. Harper. And I'll tell 21 MR. HARPER: Thank you, Dr. Angel. Thank you, Your 22 22 you why. Because, for one thing, it's my understanding that Honor. 23 23 THE COURT: Any redirect? superintendents were holding these monies on behalf of the 24 24 MR. WARSHAWSKY: Yes, Your Honor. Indians, but it takes a while for banking to catch up. By 25 catching up I mean gaining approval for banks to hold this IIM. 25 Page 1278 Page 1280 REDIRECT EXAMINATION 1 I believe that act doesn't pass until about 1908. Things of 1 2 2 BY MR. SIEMIETKOWSKI: that nature. 3 So 1909 is the first time we get aggregate figures. Now, I 3 Q. Dr. Angel, you had asked Plaintiffs' counsel if you could 4 don't know about prior to 1909 whether, if we looked at an 4 correct something that you had said earlier this morning 5 5 regarding your 2003 report. And what was that correction that agency by agency, we could get those figures. I do know that at 6 this period, from about 1898 forward, the money was -- there 6 you wished to make? 7 7 A. I think Mr. Harper was discussing whether or not I had were settled account packages that went to the Treasury 8 Department as well, and the Indian special disbursing agent was written in my 2003 report the infamous 1915 report with the nice 9 9 including this as part of the package that went to the Treasury prose, and in fact I did write about it. It's on page 8 of the 10 Department, IIM, as part of the package that went to the 10 report. However, I don't have a DX number or -- I don't have a 11 Treasury Department. 11 DX number or DX page number. 12 Q. So you just haven't found -- but you haven't found any 12 Q. All right. Thank you for that clarification. Now, 13 13 balance information from 1887 to 1909. Fair statement? Dr. Angel, do you recall Mr. Harper discussing Defense Exhibit 14 14 13 with you? That was one of the three exhibits that he had A. Fair statement. Q. Let me ask you a question before we return to this 15 15 provided to you during the morning break. 16 document. The purpose of -- have you heard of the 1938 Act, 16 Could we have Defense Exhibit 13, please? 17 17 what's commonly referred to as the 1938 Act? A. Yes, I do. 18 18 Q. Could we have the table of contents for that. That's A. Yes, I have. 19 Q. And essentially, is it true that the purpose of that act 19 Defense Exhibit 13, page 4. And do you recall Mr. Harper 20 was to provide assurance that if funds were to be deposited in 20 discussing the subsequent pages which were missing from that? 21 21 commercial banks, that they would be in interest-bearing A. I do. 22 accounts. Fair statement? 22 Q. All right. Could I please have Defense Exhibit 15 on the 23 screen. And please have page 2 of Defendant Exhibit 15. What 23 A. That's a fair statement. It also provides for investment 24 in Treasury securities as well, I believe. 24 is this, if you recognize it, Dr. Angel? 25 Q. That was the central purpose of the 1938 Act, correct? 25 A. This is a report from the branch of investments. It's the

9 (Pages 1277 to 1280)

	Page 1281		Page 1283
1	office that's located it's part of the central office located	1	MR. KIRSCHMAN: Mr. Cymbor.
2	in Albuquerque, and it's discussing generally the tribes and	2	THE COURT: All right.
3	individual Indians that they're investing for.	3	MR. KIRSCHMAN: Your Honor, I have three brief
4	Q. Let me show you page 4 of Defense Exhibit 15 if I could,	4	administrative matters.
5	please. Dr. Angel, looking at page 4 of Defense Exhibit 15,	5	THE COURT: We may have to work next Friday, counsel.
6	how, if at all, does this appear to differ from the contents	6	MR. KIRSCHMAN: I'm sorry?
7	that plaintiffs' counsel showed you in Defense Exhibit 13?	7	THE COURT: For your sins we may have to work next
8	A. Defense Exhibit 13 is 1977. This exhibit is 1978.	8	Friday.
9	Q. Aside from the year difference, do the table of contents	9	MR. KIRSCHMAN: I'll leave that to your discretion,
10	appear in any way different?	10	Your Honor.
11	A. No. The table of contents appear to be the same generally,	11	THE COURT: I'll decide that next week after I see how
12	yes. The same generally.	12	brisk and to the point both sides are during the week.
13	MR. SIEMIETKOWSKI: For ease of reference, Your Honor	13	MR. KIRSCHMAN: We will try to atone, Your Honor.
14	may I hand the witness a hard copy of Defense Exhibit 15.	14	THE COURT: All right.
15	THE COURT: You want this witness to prove by looking	15	MR. KIRSCHMAN: One, now that we are moving into
16	at the next year's report that the pages that were left out of	16	plaintiffs' case, and plaintiffs using plaintiffs' exhibits,
17	the earlier report are not particularly important or material?	17	defendants have plaintiffs' exhibits, but they're not addressed
18	MR. SIEMIETKOWSKI: Yes, sir.	18	by plaintiff exhibit numbers. We have the Bates numbers related
19	THE COURT: Let's pass that.	19	to those but not exhibit numbers. So if we could obtain the
20	MR. SIEMIETKOWSKI: Yes, sir.	20	exhibit numbers, that will be very helpful to us to follow
21	BY MR. SIEMIETKOWSKI:	21	along.
22	Q. Dr. Angel, do you recall talking on cross-examination with	22	THE COURT: Do you need them to prepare for Monday?
23	plaintiffs' counsel about how some documents had been destroyed?	23	MR. KIRSCHMAN: I'm sorry?
24	A. I do.	24	THE COURT: Do you need them now to prepare for
25	Q. And in your historical research, have you made any	25	Monday, or is it sufficient that they announce them when they
	Page 1282		Page 1284
1	conclusions regarding whether duplicate copies of some of those	1	show a document on the screen?
2	items perhaps would have been made and sent elsewhere?	2	MR. KIRSCHMAN: No. We'd need them as soon as
3	A. One of the things I discussed at the 1.5 trial is that the	3	possible. And we'll work with plaintiffs on that.
4	Bureau of Indian Affairs typically did make, for example, three	4	THE COURT: If you have a translation chart, please
5	copies of leases and multiple copies of some of the financial	5	give it to them, Mr. Harper.
6	transaction documents. In other words, there typically was not	6	MR. HARPER: We believe we've already provided that to
7	just one copy made of a particular document.	7	
_	3 13 1	/	• •
8	Q. Now, plaintiffs' counsel also on cross-examination showed	8	the defendants, but we will talk to them after court today to make sure.
9	Q. Now, plaintiffs' counsel also on cross-examination showed you several, for lack of a better expression, negative comments		the defendants, but we will talk to them after court today to make sure.
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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	government's contractors, that this Court well, the understanding was they would be produced and there has not been any payment of cost for the contractors, Your Honor.  THE COURT: Mr. Warshawsky?  MR. WARSHAWSKY: Mr. Kirschman says I'm the one who has the historical background on this. Your Honor, frankly, I've racked my brain. I don't recall a specific agreement we had on this issue. I know it's a concern to us because from the plaintiffs' pretrial they've listed roughly 30 potential contractors as witnesses, and we don't know what that might entail if they started to actually call in all their witnesses.  And we certainly don't want to agree to pay the bills associated with those contractors. We'll pass along  THE COURT: I expect that, given the order of magnitude of effort and expense that's gone into this trial, the issue of who pays travel and lodging expenses of government contractor experts is going to be sort of a drop in the bucket. But my take on it is that there is no understanding, and it looks to me, just given the normal way that normal cases work, that this will be the obligation of the person calling the witness.  MR. WARSHAWSKY: Very good. Thank you.	* * * * * *  CERTIFICATE  I, BRYAN A. WAYNE, Official Court Reporter, certify that the foregoing pages are a correct transcript from the
23	THE COURT: Good afternoon.	
24 25	(Proceedings adjourned at 2:36 p.m.)	Bryan A. Wayne, RPR, CRR Official Court Reporter
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