



# Tribal Justice & Safety



Government-to-Government Consultation, Training & Technical Assistance including a National Tribal Symposium on Sex Offender Management and Accountability

November 27-30, 2007  
Santa Ana Pueblo, NM

## Executive Summary

The U.S. Department of Justice (DOJ), Office of Justice Programs (OJP) and Community Oriented Policing Services; U.S. Department of Health and Human Services through its Substance Abuse and Mental Health Services Administration (SAMHSA) and Office of Minority Health in the Office of the Secretary; U.S. Department of the Interior, Bureau of Indian Affairs; U.S. Department of Housing and Urban Development through its Office of Native American Programs; and the Small Business Administration Office of Native American Affairs partnered together to deliver a consultation, training, and technical assistance session on November 27-30, 2007 in Santa Ana Pueblo, New Mexico. The events were held at the Hyatt Tamaya; an enterprise of the Santa Ana Pueblo tribe of New Mexico.

### Purpose

The session focused on the issues brought forward as Tribal priorities during previous consultation sessions, including public health and safety for families and communities; drugs; Tribal court systems; detention facilities; multi-jurisdictional coordination and communication; sexual offender registry; and other law enforcement areas. In addition, one full-day of workshop sessions was focused on projected Fiscal Year 2008 funding solicitations.

The following bureaus, agencies and tribal organizations contributed to the event by providing presentations and participating in workshop discussions with the attendees:

### U.S. Department of Justice

- Federal Bureau of Investigation
  - Criminal Justice Information Services
- Office of Justice Programs
  - Bureau of Justice Assistance
  - Bureau of Justice Statistics
  - Community Capacity Development Office
  - Office of the Assistant Attorney General
  - Office of Audit and Assessment Management
  - Office of Juvenile Justice and Delinquency Prevention
  - Office on Violence Against Women
  - SMART Office
- U.S. Attorney's Office
- U.S. Marshals Service



*Federal and tribal officials engage in a panel discussion on Indian Country corrections*

### U.S. Department of Health and Human Services

- Substance Abuse and Mental Health Services Administration
  - Center for Mental Health Services
  - Center for Substance Abuse Prevention
  - Center for Substance Abuse Treatment

- Indian Country Methamphetamine Initiative
- Office of the Administrator
- U.S. Public Health Service
- Indian Health Service
  - Division of Behavioral Health

- U.S. Department of Homeland Security**
- Federal Law Enforcement Training Center

- U.S. Department of Housing and Urban Development**
- Office of Native American Programs

- U.S. Department of the Interior**
- Bureau of Indian Affairs
    - Office of the Chief Information Officer
      - Enterprise Infrastructure Division
    - Office of Indian Services
    - Office of Justice Services
      - U.S. Indian Police Academy
    - Division of Human Services



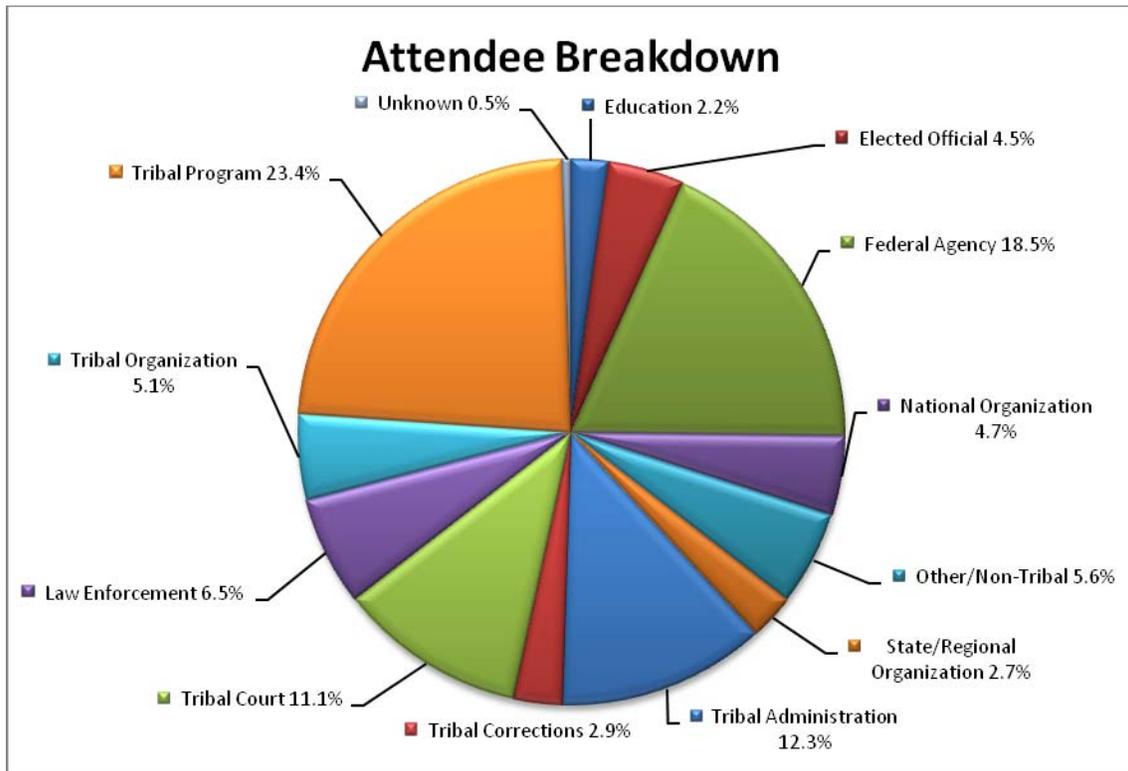
*Participants were afforded the opportunity to ask questions of panelists during plenary sessions*

- U.S. Small Business Administration**
- Office of Native American Affairs

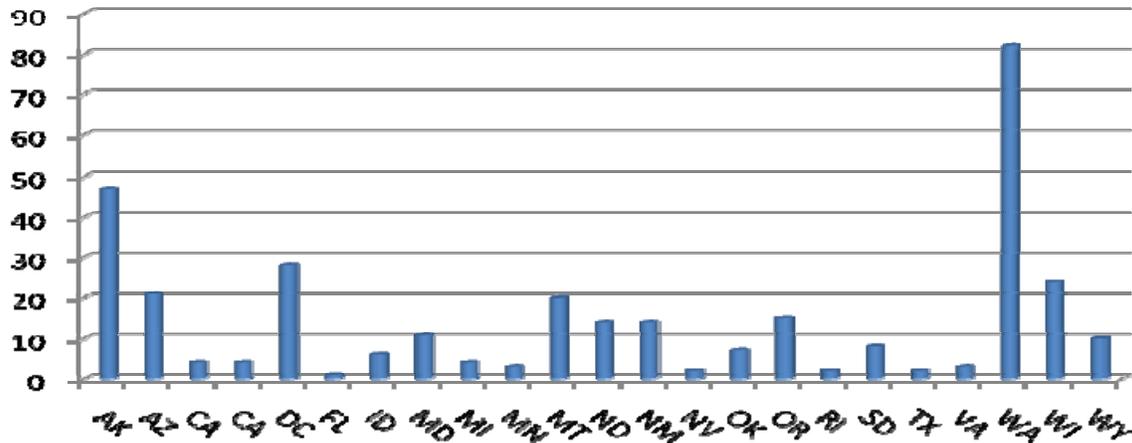
**National Congress of American Indians**

**Participants Overview**

Attending the event were over 550 participants from 37 states and the District of Columbia. Over 93% of the attendees were tribal members and/or represented tribal agencies, with 66% representing tribal elected officials, tribal administration, tribal courts, tribal corrections, tribal law enforcement, tribal organizations, and tribal program managers/coordinators.



## Participants by State



## Event Overview

### *Government-to-Government Consultation Session – November 27, 2007*

The fourth Tribal Justice & Safety Consultation session was held on November 27, 2007. Tribal leaders met in a general assembly to discuss local/tribal concerns with Federal officials from U.S. Departments of Justice, Health and Human Services, Housing and Urban Development, Interior, and Small Business Administration. Discussions focused primarily on Detention and Corrections Issues in Indian Country and Small Business Administration: Possible Reforms to Native Participation in Government Contracting Programs. A lunchtime discussion facilitated by Jacqueline Johnson, Executive Director of the National Congress of American Indians focused on potential topics for future consultation sessions.

John Gonzales, former Governor of San Ildefonso and Executive Director of the Eight North Indian Pueblos Council welcomed the participants and provided opening remarks. Next, Joe Garcia, President of the National Congress of American Indians and Chairman of the All Indian Pueblo Council gave an invocation and provided opening remarks, emphasizing the importance of previous consultation efforts and the work ahead to create solutions in Indian country. Eugenia Tyner-Dawson, Senior Advisor to the Assistant Attorney General for Tribal Affairs and Executive Director, Justice Programs Council on Native American Affairs, Office of Justice Programs, Office of the Assistant Attorney General, U.S. Department of Justice extended a welcome on behalf of Acting Assistant Attorney General Cybele Daley. She then summarized the history of the three previous consultation sessions. Finally, Jerry Gidner, Director of the Bureau of Indian Affairs (BIA) discussed his goals and objectives for the future of the BIA.



*Jerry Gidner, Director of the BIA listens to discussion during the consultation session*

Federal presenters were provided the opportunity to summarize their efforts and responses to the topics discussed during previous consultation sessions. Next, participants voiced their concerns and recommendations regarding detention and corrections issues in Indian country. Federal representatives from the U.S. Attorneys, Senate Committee on Indian Affairs, Bureau of Indian Affairs, Office of Justice Programs, U.S. Department of Housing and Urban Development, and SAMHSA were on hand to respond to the areas of discussion.

The afternoon agenda was moderated by Jacqueline Johnson. Edward Cadina, Deputy Director of the New Mexico District Office of Small Business Administration (SBA) spoke on behalf of William Largent, Assistant Administrator for SBA's Office of Native American Affairs. He offered an overview of the Office of Native American Affairs. Ms. Johnson responded with a summary of how NCAI has worked on a technical response to SBA regarding its government contracting programs. Karen Atkinson, Director of the Native American Contractors Association provided information about her organization and her work with NCAI and tribal agencies to formulate a tribal response and to develop consensus among the national organizations that work in government contracting.

Finally, Michael Peacock, Associate Director of the New Mexico Native American Business Enterprise Center discussed the services and technical assistance available for business development offered by the Center.

A separate summary details the tribal consultation session and discussions. A copy of the summary is available at <http://www.tribaljusticeandsafety.gov>.

### *Training and Technical Assistance Workshops – November 28-29, 2007*

November 28<sup>th</sup> marked the official opening of the Training and Technical Assistance session. The morning general session began with a traditional opening and color guard from the Pueblo of Acoma. Welcoming comments were provided by Governor Ron Montoya of Santa Ana Pueblo, Governor Raymond Gachupin of Jemez Pueblo, and Rodger Boyd, Deputy Assistant Secretary of the Office of Native American Programs, U.S. Department of Housing and Urban Development. Moderating the opening session were Jay T. Barton representing the National American Indian Housing Council and Laura Ansera, Tribal Youth Coordinator, Office of Juvenile Justice & Delinquency Prevention, Office of Justice Programs, U.S. Department of Justice.

Plenary sessions during the two days of training and technical assistance covered a variety of topics that impact tribal communities. The topics included:

- Effectively Navigating Grants.gov – Panel Discussion
- Children and Youth Collaboration Panel
- Indian Country Corrections: Working Today for a Safer and Better Tomorrow – Panel Discussion

Additionally, a Keynote Address was given by Henry Lozano, Deputy Assistant to the President and Director of the USA Freedom Corps.



*Keynote speaker Henry Lozano poses along with Wilbur Woodis of IHS*

**On November 28-29, participants engaged in a variety of training and technical assistance workshops, including:**

#### **Grant Writing/Management**

Accessing Training and TA for OVW Grantees: How it Can Work for You  
Grants Management/Financial Management  
How to Apply for an OJP Grant Solicitation  
Leveraging Federal and Local Resources to Implement the Adam Walsh Act  
Performance Measures: What, Why, How?

Technical Assistance Resources for Information Sharing and Practical Approaches to Managing Information Sharing Projects  
Tips for Writing a Successful Drug-Free Communities Grant  
Winning Strategies for Seeking and Obtaining Federal Grants

#### **Funding Opportunities**

Bringing OJJDP Resources to Indian Country  
Construction of Correctional Facilities on Tribal Lands Discretionary Grant Program  
CSAT Screening, Brief Intervention, Referral & Treatment (SBIRT) Grant Program  
CSAT Targeted Capacity Expansion Grant Program  
HUD Funding Opportunities  
Indian Alcohol and Substance Abuse Program (IASAP) – Funding Opportunity  
Office on Violence Against Women: What's in Store for 2008?  
Strategic Prevention Framework – Five Step Interconnected Prevention Planning Model  
Suicide Prevention Funding Opportunity  
Tribal Courts Assistance Program Funding Opportunity  
Tribal Youth Program Funding Opportunity and Accessing Tribal Youth Training and Technical Assistance  
Weaving the Fabric of Community Using Various Federal Funding Sources  
Weed and Seed: Overview and FY 2009 Guidelines

### **Community and Housing Issues**

AMBER Alert in Indian Country  
Crime Prevention through Environmental Design  
History and Development of the AMBER Plan in Indian Country  
Indoor Air Quality/Healthy Tribal Communities  
Project Safe Pueblos (PHSI) Prevention Strategy Implementation  
Project Venture: A Native American Developed Model  
Starting a Boys & Girls Club Program  
Weed and Seed: Indigenous Planning  
Weed and Seed: Strategies on Law Enforcement and Community Policing  
Weed and Seed: Strategies on Neighborhood Restoration for Tribal Communities

### **Drugs**

Drug Endangered Children: A National Priority  
Indian Country Methamphetamine Initiative  
Methamphetamine Awareness  
Methamphetamine Enforcement Training & Technical Assistance for Tribal Communities Initiative  
Methamphetamine Lab Identification

### **Health Concerns**

Child Abuse and Neglect: Prevention Strategies  
Historical Trauma: It's Impact on Prevention and Treatment  
Improving Sexual Assault Investigations in Indian Country  
Laying the Foundation for a Coordinated Community Response to Sexual Assault, Domestic Violence,  
and other Violent Crimes  
Multi-Jurisdictional Approach to Domestic Violence and Sexual Assault  
Overview of IHS Behavioral Health Activities  
SAMHSA Prevention Strategies: CSAP HIV & Methamphetamine Prevention Programs  
Sexual Assault Panel  
TRAUMA: Programs, Training can Establish Healing Partnerships

### **Tribal Justice and Public Safety**

2008 Tribal Criminal History Record Improvement Program (T-CHRIP): Improving AFIS Electronic Fingerprinting and  
Information System Management  
BIA Corrections  
Forensic Interviewing of Children/Adolescent Victim/Witnesses  
Planning a Brighter Future for Indian Country Corrections  
Planning and Operating State-of-the-Art Correctional Facilities in Indian Country  
Pretrial Release Decision Making in Tribal Courts: Exploring the Utility of Pretrial Services  
Prosecuting Sexual Assault and Domestic Violence Cases in Federal Court  
Survey of Jails in Indian Country, Part 1: Current Statistics and the 2007 Collection  
Survey of Jails in Indian Country, Part 2: Listening Session on Future Surveys of Jails in Indian Country  
Tribal Criminal History Record Improvement Program (T-CHRIP): Improving Tribal Court Databases  
Tribal Wellness Courts  
Utilizing Interoperability to Improve Public Safety in Indian Country

The event concluded on Thursday, November 29 with a general assembly presentation and traditional closing. Moderating the session were Steven W. Perry, Bureau of Justice Statistics, U.S. Department of Justice and Joe A. Garcia, President of National Congress of American Indians and Chairman of the All Indian Pueblo Council. Dennis Greenhouse, Director of the Office of Community Capacity Development, Office of Justice Programs, U.S. Department of Justice thanked all who planned and organized the event. He also discussed funding that had been allocated to Indian country through the Department of Justice. Immediately following, Dr. Eric Broderick, Rear Admiral of the U.S. Public Health Service, Substance Abuse and Mental Health Services Administration, U.S. Department of Health and Human Services emphasized the importance of the sessions in providing opportunities for federal officials to learn the needs of tribal communities and how to serve communities better.



*Dr. Eric Broderick of SAMHSA addresses the meeting attendees*

### **Tribal Justice Advisory Group**

In response to a recommendation that came from the July 2007 consultation in Phoenix, an advisory group was established to advise the Office of Justice Programs on tribal justice and safety issues, particularly regarding implementation of the Adam Walsh Child Protection Safety Act of 2006. The Tribal Justice Advisory Group held their inaugural meeting November 28-29 in conjunction with the training and technical assistance sessions.

### **2007 National Tribal Symposium on Sex Offender Management and Accountability**

**November 30, 2007**

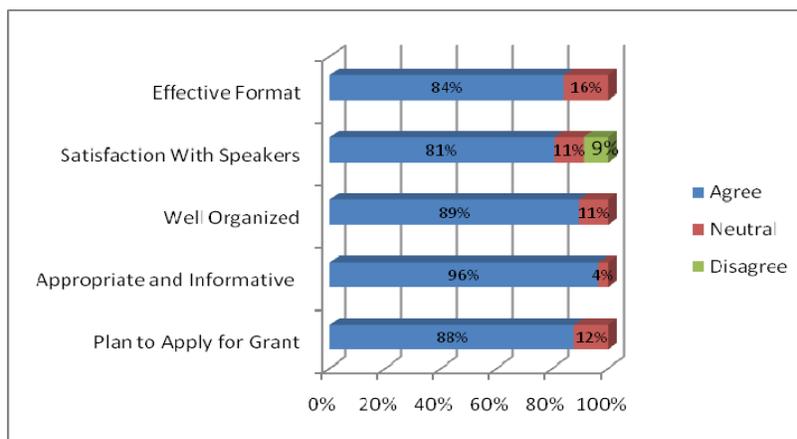
The final day of the session was hosted by the Office of Justice Program's Sex Offender Sentencing, Monitoring, Apprehending, Registering, and Tracking (SMART) Office. A National Tribal Symposium on Sex Offender Management and Accountability brought together leaders from across the country to discuss issues relevant to Indian country. Speakers from the SMART Office, U.S. Attorney's Office, Federal Bureau of Investigations, Bureau of Justice Assistance, U.S. Marshal's Service, U.S. Department of Justice; National Congress of American Indians; National Center for Missing & Exploited Children; Tribal Law and Policy Institute; and the Administrative Office of the U.S. Courts offered their expertise.

#### **Topics for the day-long symposium included:**

- ~ An Overview of SORNA and What the Act Means for Indian Country ~
- ~ National Sex Offender Registry (NSOR) ~
- ~ Dru Sjodin National Sex Offender Public Website ~
- ~ U.S. Marshals Service Sex Offender Apprehension Initiatives ~
- ~ Implementing SORNA ~
- ~ Pre Release Planning and Prisoner Reentry ~

## Event Evaluation

Evaluation comments reflect 100% of the attendees felt the session objectives were clearly stated. A summary of evaluation comments below represent key observations from the onsite evaluations. These collective comments will be helpful in shaping the direction for the final sessions. 95% felt the length of the sessions was effective. Respondents were asked to answer with a response of Yes, Somewhat or No to the following questions:



### *Participant comments:*

- I want to say, "Thank You." I cannot begin to put down the many new things I learned while here.
- The meeting and sessions were informative and valuable.
- Overall the conference was extremely informative and helpful.
- I would like to add that this specific conference was the smoothest running conference that I have every attended in the past 20 years.

### *Suggested improvements and opportunities for future sessions:*

- Panel discussions try to accomplish too much in a short time. 6-8 minutes is not enough time; need at least 15-20 minutes.
- More information by tribal representatives regarding government-funded programs that are working in their communities.
- Please bring more experiential components to these conferences. For example, let us meet with regional BIA folks to target our needs; offer more ceremony and cultural examples being used in Justice practices; give us some good models to work toward and make these models long-lasting.
- Repeated sessions would have been appreciated.

### *Recommended topics for future sessions:*

- Grant writing and management
- Drug issues
- Gang issues
- Development of tribal courts
- Positive accomplishments and on-going efforts on securing/obtaining more funding for tribal law enforcement
- Child abuse issues
- How to build meaningful partnerships/relationships with government entities
- Youth issues (i.e. Juvenile Justice, child abuse, Tribal Youth Programs, prevention efforts)
- Mental health support for criminal justice workers

## Next Steps

Plans are underway for the first session of 2008 to be held in Washington, DC, March 5-7, 2008. Future sessions will continue to include tribal consultations, expanded participation by federal agencies, and inclusion of many additional tribes. These sessions will enhance the capacity to collectively work on solving the numerous issues of joint concern, especially methamphetamine use and data management. Tribal participants will have opportunities to share recommendations that will continue to directly impact future funding solicitations as well as access to non-tribal federal resources. For additional information on previous Government-to-Government Consultations, Trainings, and Technical Assistance sessions and details about other upcoming events, visit <http://www.tribaljusticeandsafety.gov>.

## Participating Tribes and Tribal Agencies

5 Sandoval Indian Pueblos, Inc.  
 Acoma Pueblo  
 Alabama-Quassarte Tribal Town  
 Alaska Native  
 Assiniboine and Sioux Tribes  
 Bad River Band of Lake Superior  
 Chippewa Indians  
 Bear River Band of Rohnerville  
 Rancheria  
 Bishop Paiute  
 Blackfeet  
 Bois Forte Chippewa  
 Caddo Tribe of Oklahoma  
 Cahto Indian Tribe  
 Cherokee  
 Cheyenne River Sioux  
 Cheyenne-Arapaho Tribes of Oklahoma  
 Chickasaw Nation  
 Chippewa Cree Tribes  
 Choctaw Nation of Oklahoma  
 Citizen Potawatomi Nation  
 Cochiti Pueblo  
 Colorado River Indian Tribes  
 Comanche  
 Confederated Salish & Kootenai Tribe  
 Confederated Tribes of Chehalis  
 Reservation  
 Confederated Tribes of Umatilla Indian  
 Reservation  
 Confederated Tribes of Warm Springs  
 Coushatta Tribe of Louisiana  
 Cree  
 Creek  
 Crow Creek Sioux  
 Crow Nation  
 Delaware Tribe of Indians  
 Eastern Shoshone Tribe  
 Fallon Paiute Shoshone Tribe  
 Flaad Reservation and Lake County  
 Fond du Lac Chippewa Tribe  
 Forest County Potawatomi Tribe  
 Fort Mojave Indian Tribe  
 Gila River Indian Community  
 Grand Traverse Band of Ottawa and  
 Chippewa Indians  
 Gun Lake Tribe  
 Havasupai Tribe  
 Hidatsa  
 Hopi  
 Houlton Band of Maliseet Indians  
 Hualapai  
 Iowa Tribe of Oklahoma  
 Isleta Pueblo  
 Jicarilla Apache Nation  
 Kaibab Paiute Tribe  
 Kalispel Tribe of Indians  
 Kaw  
 Kenaitze  
 Ketchikan Indian Community  
 Keweenaw Bay Indian Community  
 Kickapoo Tribe in Kansas  
 Kootenai Tribe of Idaho  
 Lac Courte Oreilles Band of Lake  
 Superior Ojibwe  
 Laguna Pueblo  
 Leech Lake Band of Ojibwe  
 Little Traverse Bay Bands of Odawa  
 Indians  
 Lower Brule Sioux  
 Lumbee Tribe of North Carolina  
 Lummi Nation  
 Makah  
 Maliseet  
 Mandan/Hidatsa  
 Mashkisiibi Mason Valley  
 Match-E-Be-Nash-She-Wish Band of  
 Pottawatomi Indians  
 Menominee  
 Mescalero Apache  
 Micmac  
 Mississippi Band of Choctaw Indians  
 Muscogee  
 Native Hawaiian  
 Native Village of Tyonek  
 Navajo Nation  
 Nez Perce  
 Nome Eskimo Community  
 Nomelacki  
 Northern Arapaho Tribe  
 Northern Cheyenne Nation  
 Northern Paiute  
 Oglala Sioux  
 Ohkay Owingeh  
 Ojibwe  
 Omaha Tribe of Nebraska  
 Oneida Nation  
 Osage  
 Ottawa  
 Pala Band of Mission Indians  
 Pascua Yaqui Tribe  
 Passamaquoddy  
 Pauma – Yuima Band of Mission Indians  
 Pawnee Nation of Oklahoma  
 Penobscot  
 Picuris Pueblo  
 Pima  
 Pojoaque Pueblo  
 Prairie Band Potawatomi Nation  
 Pueblo de San Ildefonso  
 Pueblo of Acoma  
 Pueblo of Jemez  
 Pueblo of Laguna  
 Pueblo of Picuris  
 Pueblo of Pojague  
 Pueblo of Sandia  
 Pueblo of Santa Ana  
 Pueblo of Zia  
 Pueblo of Zuni  
 Pyramid Lake  
 Quapaw  
 Quetucak  
 Red Lake Band of Chippewa  
 Redwoods  
 Rosebud Sioux Tribe  
 Southern Arapaho  
 Sac and Fox Nation  
 Salish & Kootenai Tribes  
 Salt River Pima-Maricopa Indian  
 Community  
 San Carlos Apache Tribe  
 Santa Clara Pueblo  
 Santa Domingo Pueblo  
 Santee Sioux  
 Sauk Suiattle Tribe  
 Seldovia  
 Seminole Nation of Oklahoma  
 Seneca  
 Seneca-Cayuga Tribe of Oklahoma  
 Shoshone Paiute  
 Shoshone-Bannock  
 Sipayik  
 Sisseton-Wahpeton Sioux Tribe of Lake  
 Traverse Reservation  
 Smith River Rancheria  
 Sokaogon Chippewa Community  
 Southern Band Tuscarora Indian Tribe  
 Southern Ute  
 Spirit Lake Nation  
 Spokane Tribe  
 St. Croix Chippewa Indians of Wisconsin  
 Standing Rock Sioux  
 Summit Lake Paiute Tribe  
 Suquamish  
 Te-Moak Tribe of Western Shoshone  
 Indians of Nevada  
 Tesuque Tribe  
 Tewa  
 Three Affiliated Tribes  
 Tlingit  
 Tohono O'odham  
 Tonawanda Seneca  
 Turtle Mountain Band of Chippewa  
 Indians  
 Tulalip  
 Tyonek  
 United Keetoowah Band of Cherokee  
 Indians Lighthorse Tribe  
 United South and Eastern Tribes  
 Ute Mountain Ute Tribe  
 Wailacki/Concow  
 Walker River Paiute Tribe  
 Washoe Tribe of Nevada and California  
 Western Navajo  
 Western Shoshone  
 White Earth Ojibwe Nation  
 White Mountain Apache Tribe  
 Winnebago  
 Yakama Nation  
 Yankton Sioux