Stanley E. Disney Jonathan C. Gordon Antitrust Division Department of Justice 1444 United States Court House 312 North Spring Street Los Angeles, California 90012 Telephone: (213) 688-2519

1

 $\mathbf{2}$

3

4

5

6

 $\overline{7}$

8

9

10

11

12

13

14

15

16

17

18

19

20

21

UNITED STATES DISTRICT COURT

NORTHERN DISTRICT OF TEXAS

DALLAS DIVISION

)

Civil No. 3-7722E

Title 15 U.S.C. §1

Filed:

Complaint for Injunctive

Relief for Violation of

(Sherman Antitrust Act)

September 26, 1973

UNITED STATES OF AMERICA,

v.

AVIATION SPECIALTIES CO., INC.; CLARK'S AERIAL SERVICE, INC.; DOTHAN AVIATION CORPORATION, INCORPORATED; and RALCO, INC.,

Defendants.

Plaintiff,

COMPLAINT

The United States of America, plaintiff, by its attorneys, acting under the direction of the Attorney General of the United States, brings this action against the above-named defendants, and complains and alleges as follows:

I

JURISDICTION AND VENUE

1. This complaint is filed and this action is instituted under Section 4 of the Act of Congress of July 2, 1890, as amended (15 U.S.C. §4), commonly known as the Sherman Act, in order to prevent and restrain continuing violation by the defendants, as hereinafter alleged, of Section 1 of that Act, as amended (15 U.S.C. §1).

2. The defendants transact business or are found within the Northern District of Texas, Dallas Division.

DEFENDANTS

II

3. Each corporation named below in this paragraph is made a defendant herein. Each said defendant is engaged, among other things, in the business of contracting to provide the service of Class "A" planes for crop dusting. Said defendants are the largest contractors in the country insofar as providing the service of Class "A" planes for crop dusting is concerned. Each said defendant is a corporation organized under the laws of the state indicated, with its principal place of business at the place indicated:

15	Defendants	State of Incorporation	Principal Address
16	Aviation Specialties Co., Inc.	Arizona	Mesa, Arizona
17	Clark's Aerial Service, Inc.	Texas	Brownfield, Texas
18 19	Dothan Aviation Corporation, Incorporated	Alabama	Dothan, Alabama
20	Ralco, Inc.	Wyoming	Cheyenne, Wyoming

Said defendants are sometimes hereinafter referred to collectively as the defendant contractors.

III

CO-CONSPIRATORS

4. Various persons and companies not made defendants in this complaint participated as co-conspirators with the defendants in the violation alleged herein and performed acts and made statements in furtherance thereof.

IV DEFINITIONS As used herein the term: 5. "USDA" refers to the United States Department (a) of Agriculture; (b) "Fire-ant" refers to the so-called "imported fire-ant" and does not include the domestic variety; "Crop dusting" or "dusting" refers to the (c) scattering of dry insecticides, principally mirex bait, by airplanes upon areas infested by fire-ants; (d) "Contractor" refers to a person or company engaged, among other things, in contracting to furnish the service of planes for crop dusting, including not only the plane but also the service of pilots and maintenance of the plane; (e) "Class "A" planes" is the designation customarily given by awarding authorities to planes rated with the largest working capacity as compared to planes rated for smaller working capacity and called Class "B" and Class "C" planes; and (f) "Class "A" plane job" refers to a crop dusting job which requires the contractor to provide the service of at least one Class "A" plane, although Class "B" and Class "C" planes may also be specified.

1

 $\mathbf{2}$

3

4

 $\mathbf{5}$

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

TRADE AND COMMERCE

6. The fire-ant is one of the principal insect pests infesting the United States. Its bite is painful and many farmers are reluctant to work in areas infested by fire-ants. Fire-ant colonies

are usually marked by large mounds which make it difficult to plow and cultivate infested fields. At the present time, it is estimated that there are approximately 15 million acres of land in the southern states infested by fire-ants.

7. During the period of the conspiracy described below, the Federal Government has spent approximately \$26 million on its programs to contain and to eradicate the fire-ant. Most of this has been spent in cooperation with the various states which have matched the Federal funds spent within their respective borders. A substantial amount of said funds has been spent in contracting with contractors, including the defendants herein, to furnish crop dusting service.

8. Customarily, the USDA and the state concerned agree each year upon the amount of funds available for crop dusting, on the manner in which the expenses for the crop dusting shall be shared, on the area to be treated, and which shall be the awarding authority. The USDA is usually the awarding authority. As such, the USDA solicits bids from contractors to supply crop dusting service, awards contracts, and pays for the work out of Federal funds while the state bears its share of the expense by furnishing the agreed facilities, supplies, services, and sometimes funds. Where a state is the awarding authority, it solicits bids, awards contracts, and pays for the crop dusting out of state funds. Here, the USDA bears its agreed share of the expense by furnishing supplies, facilities, services, and funds.

9. Crop dusting is most effective in fighting the fire-ant when performed during two relatively short periods, one in the spring and one in the fall. Customarily, the awarding authority issues its invitations for bids several weeks before the favorable period, opens them three or four weeks later, awards the contracts, and so is prepared for the work to proceed as soon as the favorable period commences. At the start of each contracting season, the

1

awarding authorities usually rate the planes which have been 1 $\mathbf{2}$ qualified for crop dusting as Class "A", "B", or "C", depending 3 upon the amount of mirex bait the plane can safely and efficiently 4 lift and scatter. In their invitations, the awarding authorities solicit contractors to provide the service of Class "A" planes for dusting large areas, and to provide the smaller Class "B" and Class "C" planes for dusting smaller areas and strips along roads, and beside human habitations, reservoirs, and the like. While numerous invitations each year seek the service of Class "B" and Class "C" planes, the overwhelming majority of all acreage dusted is treated pursuant to jobs which called for at least one Class "A" plane. During the period covered by the conspiracy, only six contractors, including the defendants, have solicited and obtained Class "A" plane jobs, and the defendants have obtained more than 90 percent of all said Class "A" plane jobs.

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

 $\mathbf{24}$

25

26

27

28

29

30

31

32

10. During the period covered by the conspiracy, each defendant contractor has bid on and has been awarded and has performed crop dusting contracts outside the state of its home office. Various supplies utilized by the defendants were manufactured in states other than those in which these contracts were performed. Any restraint on bidding and on performing crop dusting contracts as described herein has a direct and immediate effect on interstate commerce and products which move in interstate commerce.

VI

VIOLATION ALLEGED

11. Beginning sometime in 1968, the exact date being unknown to the plaintiff, and continuing at least until January 1973, the defendants and co-conspirators have entered into and engaged in a combination and conspiracy to eliminate competition in bidding to supply crop dusting service on Class "A" plane jobs in unreasonable restraint of the aforesaid interstate trade and commerce, in

violation of Section 1 of the Act of Congress of July 2, 1890, as amended (commonly known as the Sherman Act).

12. The aforesaid combination and conspiracy has consisted of an understanding and concert of action among the defendants and coconspirators, the substantial terms of which are that they agreed:

- (a) to allocate among themselves Class "A" plane jobsby determining who should be low bidder;
- (b) to submit collusive, noncompetitive, and rigged bids to awarding authorities soliciting bids on Class "A" plane jobs; and

(c) to cooperate in discouraging, trying to prevent, and in preventing other companies from entering into the business of bidding on Class "A" plane jobs.

13. The aforesaid combination and conspiracy continued until at least January 1973, and may continue or resume unless the relief hereinafter prayed for is granted.

14. For the purpose of forming and effectuating the aforesaid combination and conspiracy, the defendants and co-conspirators have done those things which, as hereinbefore alleged, they have combined and conspired to do, including among other things:

(a) representatives of the defendants have held periodic meetings before the time set for the opening of bids, for the purpose of discussing and implementing the conspiracy described herein, including a meeting on or about June 24, 1969 in New Orleans, Louisiana; meetings in Dallas, Texas, in 1968, on or about August 6, 1970, and on or about February 18, 1972; and a meeting in Mesa, Arizona, on or about August 5, 1972;
(b) at said meetings and by numerous telephone calls said defendants discussed the Class "A" plane jobs

32

1

for which invitations had been issued or for which invitations were anticipated in the near future, and agreed upon the spread between the low and the high bid and the party who should make the low bid;

1

 $\mathbf{2}$

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

 $\mathbf{24}$

25

26

27

28

29

30

31

32

- (c) at one meeting and by numerous telephone calls they discussed and agreed upon the submission of a sham bid by a fictitious company which was controlled by defendant Clark, and which, if it was the low bidder, was not intended to perform the work; and
 (d) at said meetings and by telephone calls they dis
 - cussed and agreed upon means for discouraging and for preventing companies which were not members of the conspiracy from entering into the field, from bidding on, and obtaining Class "A" plane jobs.

VII

EFFECTS

15. The aforesaid combination and conspiracy has had, among other things, the following effects:

- (a) price competition among the defendants in bidding on Class "A" plane jobs has been suppressed;
- (b) contracts for crop dusting have been divided among the defendants on an arbitrary and artificial basis;
- (c) contractors who have entered into the business of, or have planned to enter into the business of, supplying the service of Class "A" planes for crop dusting have been discouraged and deprived of the opportunity to compete;
- (d) awarding authorities have been deprived of the
 opportunity of obtaining crop dusting service in
 a free, open, and competitive market; and

-7

(e) prices bid for supplying crop dusting service have been artificially raised and stabilized.

PRAYER

WHEREFORE, the plaintiff prays:

1

 $\mathbf{2}$

3

4

5

6

7

8

9

15

16

17

18

19

20

21

22

23

24

25

26

 $\mathbf{27}$

28

29

30

31

32

1. That the Court adjudge and decree that the defendants, and each of them, have engaged in a combination and conspiracy in unreasonable restraint of the aforesaid interstate trade and commerce,

in violation of Section 1 of the Sherman Act.

10 2. That each of the defendants, its successors, assignees,
11 subsidiaries, and transferees, and the respective officers,
12 directors, agents, and employees thereof, and all other persons
13 acting or claiming to act on behalf thereof, be perpetually enjoined
14 and restrained from, in any manner, directly or indirectly:

(a) continuing, maintaining, or renewing the aforesaid combination and conspiracy and from engaging in any other combination, conspiracy, agreement, understanding, or concert of action having a similar purpose or effect and from adopting or following any practice, plan, program, or device having a similar purpose or effect;

(b) entering into any agreement, arrangement, concerted activity, or understanding with any other contractor or any association of said contractors:

> (i) to fix, stabilize, and maintain the amounts to be charged for providing crop dusting service or to be bid in offers to supply said service;

(ii) to refrain from bidding to supply said crop dusting service;

(iii) to submit noncompetitive, collusive, and rigged bids;

(iv) to exchange information concerning bids, 1 $\mathbf{2}$ -prices, terms, or conditions of sale; and 3 (v) to prevent, or to seek to prevent, any 4 person from entering into or engaging in 5 the business of crop dusting. 6 3. That the Court order each defendant for a period of five 7 years to certify in writing, through one of its officers, at the 8 time of each bid which it makes that said bid was independently 9 arrived at by said defendant and was not the result of any agreement 10 or understanding with any competitor and that each said defendant 11 attach a copy of said certification to its bid and retain in its 12files copies of the aforesaid certifications which shall be made 13 available to the plaintiff for inspection upon reasonable written 14 demand. 15 That plaintiff have such other, further, and different 4. 16 relief as the Court may deem just and proper in the premises. 17That plaintiff recover the costs of this suit. 5. 18 19 20ELLIOT L. RICHARDSON STANLEY E. DISNEY 21Attorney General 22omas 23THOMAS E. KAUPER Assistant Attorney General JONATHAN C. GORDON 24Attorneys, Department of Justice a destantes 25BADDIA J. RASHID 2627JAMES J. COYLE 28Attorneys, Department of Justice 29 30 31 FRANK D. McCOWN United States Attorney 32

DOJ-1973-10