# UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

UNITED STATES OF AMERICA, et al.,

CASE NO.:

Plaintiffs,

JUDGE:

ν.

ELECTION SYSTEMS AND SOFTWARE, INC.,

**DECK TYPE: Antitrust** 

Defendant.

DATE STAMP:

#### ASSET PRESERVATION STIPULATION AND ORDER

It is hereby stipulated and agreed by and between the undersigned parties, subject to approval and entry by the Court, that:

#### I. DEFINITIONS

As used in this Asset Preservation Stipulation and Order:

- A. "Acquirer" means the entity to whom Defendant divests the Divestiture Assets.
- B. "ES&S" means Defendant Election Systems & Software, Inc., a Delaware corporation with its headquarters in Omaha, Nebraska, its successors and assigns, its subsidiaries, including Premier Election Solutions, Inc. and PES Holdings, Inc., both Delaware corporations (collectively, "Premier"), and its divisions, groups, affiliates, partnerships and joint ventures, and their directors, officers, managers, agents, and employees.
- C. "Premier Voting Equipment System Products" means all versions, past, present, and in development, of Premier hardware, software, and firmware used to record, tabulate, transmit or report votes, including all such systems certified by federal certification authorities (including, but not limited to the Assure 1.2 system that was certified by the United States Election Assistance Commission on August 6, 2009), and all such systems certified by the

election authorities of any state.

D. "AutoMARK Products" means ES&S's ballot marking device that allows voters with disabilities to privately and independently mark a ballot.

#### E. "Divestiture Assets" means:

(1)all intangible assets related to the use, operation, certification, design, production, modification, enhancement, distribution, sale, repair or service of the Premier Voting Equipment System Products, including, but not limited to, intellectual property (including, but not limited to, patents, patent applications, licenses, sublicenses, copyrights, databases containing design information and, with respect to the Assure 1.2 suite of products only, trademarks, trade secrets, trade names, service marks, service names, slogans, domain names, logos and trade dress) the unregistered trademark "Premier"; data related to the use, operation, certification testing, internal testing, and beta testing; documentation of pending and current certification efforts with the United States Election Assistance Commission ("EAC") and the election authorities of any state; technical information, software, software source code and related documentation, know-how, drawings, blueprints, designs, design tools and simulation capability, and specifications for materials, parts, and devices; safety procedures for the handling of materials and substances; quality assurance and control procedures; all manuals, performance, financial, operational, and other records Defendant provides to its own employees, customers, suppliers, agents, dealers or licensees; and all available research data concerning historic and current research and development efforts relating to the Premier Voting Equipment System Products, including, but not limited to, designs of experiments and the results of successful and unsuccessful designs and experiments;

- (2) tangible assets, including:
  - (a) all tooling and fixed assets owned by Seller and used in connection with the manufacture, assembly, production, service and repair of the Premier Voting Equipment System Products, as detailed in Section 2.7 and Schedule 2.7(a) of the Purchase Agreement by and among ES&S, Diebold, Inc., Premier Election Solutions, Inc., PES Holdings, Inc., and Premier Election Solutions Canada ULC, dated September 2, 2009.
  - (b) inventory, parts and components for both the Premier Voting Equipment Products and the AutoMARK Products, including those that are not commercially available, sufficient for the Acquirer to assemble, manufacture, produce, service and repair the Premier Voting Equipment System Products and the AutoMARK Products.
- (3) a fully paid-up, non-exclusive, perpetual, transferable license to certify, produce, modify, enhance, distribute, sell, repair and service the AutoMARK Products. Such license shall include all intellectual property (including, but not limited to, patents, patent applications, licenses, sublicenses, copyrights, trademarks, trade names, trade secrets, service marks, service names, slogans, domain names, logos, and trade dress), data, drawings, ideas, concepts, know-how, procedures, processes, technical information, software, software source code and related documentation, blueprints, specifications, manuals, and any other intangible assets related to the use, operation, certification, production, modification, enhancement, distribution, sale, repair or service of the AutoMARK Products.

#### II. OBJECTIVES

The Final Judgment filed in this case is meant to ensure Defendant's prompt divestiture of the Divestiture Assets for the purpose of establishing a viable competitor in the provision of voting equipment systems and services in order to remedy the effects that the United States alleges resulted from ES&S's acquisition of Premier. This Asset Preservation Stipulation and Order ensures, prior to such divestiture, that the Divestiture Assets will remain economically viable and will be able to be utilized effectively by an Acquirer to compete in the provision of voting equipment systems and services.

#### III. JURISDICTION AND VENUE

The Court has jurisdiction over the subject matter of this action and over each of the parties hereto, and venue of this action is proper in the United States District Court for the District of Columbia.

#### IV. COMPLIANCE WITH AND ENTRY OF FINAL JUDGMENT

- A. The parties stipulate that a Final Judgment in the form attached hereto as Exhibit A may be filed with and entered by the Court, upon the motion of any party or upon the Court's own motion, at any time after compliance with the requirements of the Antitrust Procedures and Penalties Act (15 U.S.C. § 16), and without further notice to any party or other proceedings, provided that the United States has not withdrawn its consent, which it may do at any time before the entry of the proposed Final Judgment by serving notice thereof on Defendant and by filing that notice with the Court.
- B. Defendant shall abide by and comply with the provisions of the proposed Final Judgment, pending the entry of the Final Judgment by the Court, or until expiration of time for

all appeals of any Court ruling declining entry of the proposed Final Judgment, and shall, from the date of the signing of this Stipulation by the parties, comply with all the terms and provisions of the proposed Final Judgment as though the same were in full force and effect as an order of the Court.

- C. This Asset Preservation Stipulation and Order shall apply with equal force and effect to any amended proposed Final Judgment agreed upon in writing by the parties and submitted to the Court.
- D. In the event: (1) the United States has withdrawn its consent, as provided in Section IV(A) above; or (2) the proposed Final Judgment is not entered pursuant to this Asset Preservation Stipulation and Order, the time has expired for all appeals of any Court ruling declining entry of the proposed Final Judgment, and the Court has not otherwise ordered continued compliance with the terms and provisions of the proposed Final Judgment, then the parties are released from all further obligations under this Asset Preservation Stipulation and Order, and the making of this Asset Preservation Stipulation and Order shall be without prejudice to any party in this or any other proceeding.
- E. Defendant represents that the divestiture ordered in the proposed Final Judgment can and will be made, and that it will later raise no claim of mistake, hardship, or difficulty of compliance as grounds for asking the Court to modify any of the provisions contained therein.

### V. ASSET PRESERVATION PROVISIONS

Until the divestiture required by the Final Judgment has been accomplished:

A. Defendant shall preserve and maintain the Divestiture Assets, including but not limited to, the Premier software source code, so that the Divestiture Assets may be used by an

Acquirer to effectively certify, design, reproduce, modify, enhance, distribute, sell, repair and service the Premier Voting Equipment System Products and the AutoMARK Products.

- B. Defendant shall not close any locations involved in the use, operation, certification, design, production, modification, enhancement, distribution, sale, repair or service of the Premier Voting Equipment System Products or the AutoMARK Products.
- C. Defendant shall not terminate any employees involved in the use, operation, certification, design, production, modification, enhancement, distribution, sale, repair or service of the Premier Voting Equipment System Products or the AutoMARK Products. Defendant's employees with primary responsibility for the use, operation, certification, design, production, modification, enhancement, distribution, sale, repair or service of the Premier Voting Equipment System Products or the AutoMARK Products shall not be transferred or reassigned to other areas of ES&S except for transfer bids initiated by employees pursuant to Defendant's regular, established job-posting policy. Defendant shall provide the United States with ten (10) calendar days notice of such transfer.
- D. Defendant shall not provide to any ES&S employees who did not have access to the Premier software source code prior to the date that this Asset Preservation Stipulation and Order is signed by counsel for Defendant access to the Premier software source code unless such access is reasonably necessary to resolve customer service issues. Defendant shall not make any additional copies of the Premier software source code.
- E. Defendant shall not, except as part of a divestiture approved by the United States in accordance with the terms of the proposed Final Judgment, sell, lease, assign, transfer, pledge, or otherwise dispose of any of the Divestiture Assets, other than parts and inventory described in

Section I(E)(3) above in the ordinary course of Defendant's business.

Defendant shall take no action that would jeopardize, delay, or impede the sale of F.

the Divestiture Assets.

Defendant shall take no action that would interfere with the ability of any trustee G.

appointed pursuant to the Final Judgment to complete the divestiture pursuant to the Final

Judgment to an Acquirer acceptable to the United States.

VI. DURATION OF ASSET PRESERVATION OBLIGATIONS

Defendant's obligations under Section V of this Asset Preservation Stipulation and Order

shall remain in effect until: (1) consummation of the divestiture required by the proposed Final

Judgment; or (2) further order of the Court. If the United States voluntarily dismisses the

Complaint in this matter, Defendant is released from all further obligations under this Asset

Preservation Stipulation and Order.

Dated: March 3, 2010

FOR PLAINTIFF

UNITED STATES OF AMERICA

Stephanie A. Fleming

United States Department of Justice Antitrust Division, Litigation II Section

450 Fifth Street, N.W., Suite 8700 Washington, D.C. 20530

(202) 514-9228

stephanie.fleming@usdoj.gov

FOR DEFENDANT

**ELECTION SYSTEMS** AND SOFTWARE, INC.

Joseph G. Krauss

Hogan & Hartson LLP

555 Thirteenth Street, N.W.

Washington, D.C. 20004

(202) 637-5600

jgkrauss@hhlaw.com

### FOR PLAINTIFF STATE OF ARIZONA

TERRY GODDARD Attorney General State of Arizona

NANCY M. BONNELL

AZ Bar # 016382

Antitrust Unit Chief

Consumer Protection & Advocacy Section

1275 West Washington Phoenix, AZ 85007

Tel: (602) 542-7728 Fax: (602) 542-9088

Email: Nancy.Bonnell@azag.gov

### FOR PLAINTIFF STATE OF COLORADO

JOHN W. SUTHERS Attorney General State of Colorado

Tem Cals

Devin Laiho

Assistant Attorney General Antitrust Enforcement Office of the Attorney General 1525 Sherman St., Seventh Floor

Denver, Colorado 80203 Tel: (303) 866-5079 devin.laiho@state.co.us

# FOR PLAINTIFF STATE OF FLORIDA

BILL McCOLLUM Attorney General State of Florida

PATRICIA A. CONNERS

Associate Deputy Attorney General

Chief, Antitrust Division

RUSSELL S. KENT

Special Counsel for Litigation

LIZABETH BRADY

Chief, Multistate Antitrust Enforcement

Office of the Attorney General

PL-01, The Capitol

Tallahassee, FL 32399

Tel: (850) 414-3300

Fax: (850) 488-9134

Email: trish.conners@myfloridalegal.com Email: russell.kent@myfloridalegal.com Email: liz.brady@myfloridalegal.com

# FOR PLAINTIFF STATE OF MAINE

JANET T MILLS Attorney General State of Maine

CHRISTINA M. MOYLAN

Assistant Attorney General

6 State House Station

Augusta, ME 04333

Tel: (207) 626-8838 Fax: (207) 624-7730

Email: christina.moylan@maine.gov

## FOR PLAINTIFF STATE OF MARYLAND

DOUGLAS F. GANSLER Attorney General State of Maryland

Assistant Attorney General Chief, Antitrust Division

JOHN R. TENNIS

Assistant Attorney General

Antitrust Division 200 St. Paul Place, 19<sup>th</sup> Floor

Baltimore, MD 21202 Tel: (410) 576-6470 Fax: (410) 576-7830

E-mail: jtennis@oag.state.md.us

# FOR PLAINTIFF COMMONWEALTH OF MASSACHUSETTS

MARTHA COAKLEY ATTORNEY GENERAL

WILLIAM T. MATLACK, BBO #552109

Chief, Antitrust Division

Matthew M. Lyons, BBO #657685

Assistant Attorneys General

Office of Attorney General Martha Coakley

One Ashburton Place Boston, MA 02108

Tel: (617) 727-2200

Fax: (617) 727-5765

Email: William.Matlack@state.ma.us Email: Matthew.Lyons@state.ma.us

# FOR PLAINTIFF STATE OF NEW MEXICO

GARY KING Attorney General State of New Mexico

DEYONNA YOUNG

NM Bar # 2980

Assistant Attorney General

Office of the Attorney General of New Mexico

111 Lomas Blvd. NW, Suite 300

Albuquerque, NM 87102

Tel: (505) 222-9089 Fax: (505) 222-9086

Email: dyoung@nmag.gov

# FOR PLAINTIFF STATE OF TENNESSEE

ROBERT E. COOPER, JR. Attorney General and Reporter State of Tennessee

Victor Domen, Jr. (BPR# 015803)

Senior Counsel State of Tennessee Office of the Tennessee Attorney General Consumer Advocate and Protection Division 425 Fifth Avenue North Nashville, TN 37243

Tel: (615) 532-5732 Fax: (615) 532-2910

Email: Vic.Domen@ag.tn.gov

### FOR PLAINTIFF STATE OF WASHINGTON

ROB McKENNA Attorney General State of Washington

DAVID KERWIN

Assistant Attorney General

Washington State Attorney General's Office

800 Fifth Avenue, Suite 2000

Seattle, WA 98104 Tel: (206) 464-7030 Fax: (206) 464-6338

Email: davidk3@atg.wa.gov

TINA KONDO

Deputy Attorney General Washington State Attorney General's Office 800 Fifth Avenue, Suite 2000

Tel: (206) 464-6293 Fax: (206) 587-5636 Email: tinak@atg.wa.gov

Seattle, WA 98104

# <u>ORDER</u>

IT IS SO ORDERED by the Court, this	day of
	United States District Judge