# SETTLEMENT AGREEMENT

### I. PARTIES

This Settlement Agreement ("Agreement") is made between the United States of America, acting through the Department of Justice (the "Department of Justice"), and on behalf of the Office of Inspector General ("OIG-HHS") of the Department of Health and Human Services ("HHS"); the TRICARE Management Activity ("TMA") (formerly the Office of the Civilian Health and Medical Program of the Uniformed Services ("OCHAMPUS")), through its General Counsel; the United States Office of Personnel Management ("OPM"), which administers the Federal Employees Health Benefits Program ("FEHBP") (collectively, the "United States"); the Personal Representative of the Estate of Relator Theresa Semtner ("Relator"); and Emergency Medicine Specialists of Orange County ("Orange County"); (collectively in all, the "Parties"), through their authorized representatives.

## II. PREAMBLE

#### WHEREAS:

A. The United States contends that Orange County submitted or caused to be submitted claims for payment to the Medicare Program ("Medicare"), Title XVIII of the Social Security Act, 42 U.S.C. §§ 1395-1395ggg (1997), the TRICARE Program, 10 U.S.C. §§ 1071-1106; the FEHBP, 5 U.S.C. §§ 8901-8914, and the Medicaid Program, 42 U.S.C. §§ 1396-1396v (1997).

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- B. This Agreement addresses the United States' civil and administrative claims, as set forth in Paragraphs C and D of the Agreement, against Orange County based on the conduct alleged in the sealed action pending in the Western District of Oklahoma (the "Sealed Action"), involving the coding by Emergency Physicians Billing Service ("EPBS") of emergency room services on behalf of Orange County through September 24, 1999 (the "Covered Conduct").
- C. The United States contends that the Covered Conduct has resulted in the submission of claims that are actionable under the False Claims Act, 31 U.S.C. §§ 3729-3733, and common law.
- D. The United States also contends that it has certain administrative claims against Orange County under the provisions for permissive exclusion from the Medicare, Medicaid and other Federal health care programs, 42 U.S.C. § 1320a-7(b), the provisions for exclusion from the TRICARE program, 32 C.F.R. § 199.9, the provisions for exclusion from the FEHBP, 5 U.S.C. § 8902a or 5 C.F.R. Part 970, and the provisions for civil monetary penalties, 42 U.S.C. § 1320a-7a, for the Covered Conduct.
- E. Orange County contests and disputes the contentions of the United States.
- F. The Parties mutually desire to settle these disputes, recognizing the costs and risks of litigation.

G. The Parties agree that no provision of this Agreement, nor any consideration exchanged pursuant to this Agreement, constitutes any admission by any person or entity with respect to any issue of law or fact.

### III. TERMS AND CONDITIONS

NOW, THEREFORE, in reliance on the representations contained herein and in consideration of the mutual promises, covenants, and obligations set forth below, and for good and valuable consideration as stated herein, the Parties agree as follows:

1. Orange County agrees to pay the United States and the state of California (the "Affected State") the collective sum of \$289,000.00 plus interest at an annual rate of 5%, compounded monthly, from January 1, 2001 to the Effective Date of this agreement (the "Total Amount"). Orange County agrees to make separate payments aggregating up to the Total Amount as follows: to the United States, \$214,825.99 plus interest at an annual rate of 5%, compounded monthly, from January 1, 2001 to the Effective Date of this agreement (the "United States' Settlement Share") and to the Affected State, \$74,174.01 plus interest at an annual rate of 5%, compounded monthly, from January 1, 2001 to the Effective Date of this agreement (the "Affected State's Settlement Share"). Payment of the United States' Settlement Share will be made within ten business days of the execution of

this agreement. Payment of the United States' Settlement Share shall be governed by this Agreement and payments will be made by electronic funds transfer in accordance with instructions to be provided by the United States, unless the entity lacks the legal capacity to transfer funds electronically, in which case payment will be made by certified check made payable to the United States Department of Justice. A separate settlement agreement will be negotiated and executed between Orange County and the Affected State (the "State Agreement"), with payment instructions as to the Affected State's Settlement Share to be provided by Ellyn Sternfield, Esq. on behalf of the Affected State. The TMA has or will process claims that have been suspended by TMA, with the amount to be paid by TMA to Orange County to equal 88% of the amount that would have been paid by TMA had it processed the suspended claims without review of the coding, and with respect to the suspended claims, for claims for care prior to fiscal year 1999, TMA has or will waive application of edits concerning deductibles, third party liability and other health insurance, and will process based on 1998 profiles.

TMA has or may further adjust its payments to implement the provisions of the above paragraph for any of the suspended claims that were inadvertently processed prior to the effective date of this Agreement. Further, Orange County waives any administrative appeal rights for any of the suspended claims. For suspended TMA

claims submitted by EPBS on behalf of Orange County, payments will be issued in the normal course of business which means the payment will normally be issued to EPBS.

- 2. Corporate Compliance Agreement. Orange County has entered into a Corporate Compliance Agreement ("CCA") with OIG-HHS, attached as Exhibit A, which is incorporated into this Agreement by reference. Orange County will implement its obligations under the CCA in accordance with the terms of the CCA. Noncompliance with the terms of the CCA will be addressed solely under the relevant provisions of the CCA.
- Paragraph 8 below, in consideration of the obligations set forth in this Agreement and conditioned upon Orange County's payment in full of the United States' Settlement Share: (i) within five days after the Relator's receipt of the payment set forth in Paragraph 6 hereof, the United States and Relator will move to dismiss with prejudice the claims against Orange County in the Sealed Action subject to the terms of this Agreement and as described more fully in Paragraph 9 of this Agreement; and (ii) the United States hereby releases and discharges Orange County and all of its current or former shareholders, officers, directors, employees, partners, physician contractors, subsidiaries, predecessors, successors, affiliates and assigns (collectively, the "Releasees") from any civil or administrative monetary

claims, including recoupment claims, the United States now has or may have under the False Claims Act, 31 U.S.C. §§ 3729-3733, the Civil Monetary Penalties Law, 42 U.S.C. § 1320a-7a, the Program Fraud Civil Remedies Act, 31 U.S.C. §§ 3801-3812, the Social Security Act at 42 U.S.C. § 13951(e), or the common law theories of payment by mistake, unjust enrichment, breach of contract, and fraud, for the Covered Conduct.

Administrative Waiver. (a) Subject to the exceptions in Paragraph 8.below and as reserved in this Subparagraph, in consideration for the obligations of Orange County under this Agreement (including the CCA), conditioned upon Orange County's payment in full of the United States' Settlement Share and the Affected State's Settlement Share, the OIG-HHS agrees to release and refrain from instituting, directing or maintaining any administrative claim or any action seeking permissive exclusion of any Releasees from the Medicare, Medicaid or other Federal health care programs (as defined in 42 U.S.C. § 1320a-7b(f)), pursuant to 42 U.S.C. § 1320a-7a (Civil Monetary Penalties Law), or 42 U.S.C. § 1320a-7(b) (permissive exclusion), for the Covered Conduct. The OIG-HHS expressly reserves all rights to comply with any statutory obligations to exclude the Orange County from the Medicare, Medicaid or other Federal health care programs under 42 U.S.C. § 1320a-7(a) (mandatory exclusion) for the Covered Conduct.

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- (b) In consideration of the obligations of Orange County under this Agreement, conditioned upon Orange County's payment in full of the United States' Settlement Share, the TMA agrees to refrain from instituting, directing, or maintaining any administrative claims or any action seeking exclusion from the TRICARE Program against any Releasees under 32 C.F.R. § 199.9 for the Covered Conduct, except as reserved in Paragraph 8 below and as reserved in this Subparagraph. The TMA expressly reserves authority to exclude any Releasees from the TRICARE program under 32 C.F.R. §§ 199.9(f)(1)(i)(A) and (f)(1)(iii), based upon the Covered Conduct. Nothing in this Subparagraph precludes the TMA from taking action against entities or persons, or for conduct and practices, for which civil claims have been reserved in Paragraph 8, below.
- (c) In consideration of the obligations of Orange County set forth in this Agreement, conditioned upon Orange County's payment in full of the United States' Settlement Share, OPM agrees to release and refrain from instituting, directing, or maintaining any administrative claim or any action seeking exclusion from the FEHBP against any Releasees under 5 U.S.C. § 8902a or 5 C.F.R. Part 970 for the Covered Conduct, except if excluded by the OIG-HHS pursuant to 42 U.S.C. § 1320a-7(a). Nothing in this Subparagraph precludes OPM from taking action against entities or persons, or for conduct and practices, for

which civil claims have been reserved in Paragraph 8, below.

- 5. Relator agrees that the settlement between the United States and Orange County in this action is fair, adequate and reasonable pursuant to 31 U.S.C. § 3730(c)(2)(B).
- 6. Pursuant to 31 U.S.C. § 3730, the United States will pay to Relator a share of 20% (the "Relator's share"), within a reasonable time after the United States' receipt of the United States' Settlement Share from Orange County. Relator will provide the United States with wire transfer information to allow the Relator's share to be paid by wire transfer. The United States shall not be obligated to pay Relator unless and until the United States receives payment of the United States' Settlement Share from Orange County.
- 7. In exchange for the United States' payment to Relator of the Relator's share, Relator hereby releases and discharges any and all claims Relator might bring against the United States relating to the Covered Conduct, and this Agreement, under 31 U.S.C. § 3730(d).
- 8. Exceptions to the Releases. Notwithstanding any term of this Agreement, specifically reserved and excluded from the scope and terms of this Agreement and the releases provided herein are:
- a. any civil, criminal, or administrative claims that may arise under Title 26, United States Code (Internal

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Revenue Code), or under securities laws;

- b. claims for defective or deficient services, for services not provided or for medically unnecessary services, to the extent such claims are based on conduct other than the Covered Conduct;
- c. claims relating to obligations created by this Agreement, other than those involving noncompliance with the CCA, which are governed by the terms of the CCA;
- d. claims against entities or persons other than the Releasees, including those currently named as defendants in the Sealed Action, and any named defendants in *United States ex rel. Semtner v. EPBS*, No. 94-671-(C) (W.D. Okla.), and other clients of EPBS;
- e. except as explicitly stated in this Agreement, any administrative liability to agencies other than OIG-HHS, TMA, and OPM, including claims for any action seeking exclusion from the Medicare program or Federal health care programs (as defined in Title 42 U.S.C. §1320a-7b(f)) pursuant to 42 U.S.C. § 1320a-7(a) (mandatory exclusion);
- f. any liability to the United States or its agencies for any conduct other than the Covered Conduct; and
  - g. any criminal liability.
- 9. The consideration set forth in this Agreement is accepted by all Parties in full compromise and settlement of the

claims and causes of action for injuries and damages asserted in the Sealed Action pursuant and subject to the releases set forth in Paragraphs 3 and 4 and the exceptions set forth in Paragraph 8. Concurrent with the execution of this Settlement Agreement, the United States and Relator shall execute a stipulation of dismissal to be filed with the Court within five days after Relator's receipt of the Relator's share described in Paragraph 6 of this Agreement. The stipulation will request that the Court enter an order to dismiss with prejudice the claims against Orange County in the Sealed Action, pursuant and subject to the terms of this Agreement and to any order by the Court with respect to the seal. The Parties will exert all best efforts to obtain the dismissal with prejudice of the claims against Orange County consistent with this Agreement.

- of this Agreement, Relator hereby releases and discharges all Releasees from any claims, known or unknown, which Relator asserts or could have asserted under the False Claims Act or any other statute or common law theory of any kind whatsoever creating causes of action for the Covered Conduct, including claims against Orange County for attorneys' fees, costs and expenses incurred by Relator in connection with the Sealed Action or any related litigation.
  - Unallowable Costs. Orange County agrees that all costs

(as defined in the Federal Acquisition Regulations (FAR) § 31.205-47, and in Titles XVIII and XIX of the Social Security Act, 42 U.S.C. §§ 1395-1395ggg and 1396-1396v, and the regulations promulgated thereunder) incurred by or on behalf of Orange County in connection with the following matters covered by this Agreement and the agreement with the Affected State: attorney's fees and the obligations undertaken pursuant to the CCA: (b) the Government's audits and civil and criminal investigations of the allegations which are the subject of this Agreement; (c) any of Orange County's investigation, defense and corrective actions (including attorney's fees) undertaken in response to the Government's audits and civil and criminal investigations in connection with matters specifically covered by this Agreement and the agreement with the Affected State; (d) the negotiation of this Agreement, including the CCA and the agreement with the Affected State (including attorney's fees); and (e) the payments made to the United States, the Affected State and the Relator pursuant to this Agreement and the agreement with the Affected State, are unallowable costs on Government contracts and under the Medicare, Medicaid, TRICARE, Veterans Affairs (VA) and FEHBP Programs (hereinafter "unallowable costs"). These unallowable costs will be separately estimated and accounted for by Orange County and Orange County will not charge such unallowable costs directly or indirectly to

any contracts with the United States or any state Medicaid program, or seek payment for such unallowable costs through any cost report, cost statement, information statement or payment request submitted by Orange County or any of its subsidiaries to the Medicare, Medicaid, TRICARE, VA or FEHBP programs.

Orange County further agrees that, if Orange County currently is participating in, or previously has participated, or becomes a participant in the Federal health care programs (as defined in 42 U.S.C. § 1320a-7b(f)) as a provider that is reimbursed in whole or in part on the basis of the provider's costs, or if Orange County has or acquires an ownership interest in such an entity, within 60 days of the effective date of this Agreement, Orange County will identify to applicable Medicare and TRICARE fiscal intermediaries, carriers and/or contractors, and Medicaid and FEHBP fiscal agents, any unallowable costs (as defined in this Paragraph 11) included in payments previously sought from the United States, or any State Medicaid Program, including, but not limited to, payments sought in any cost reports, cost statements, information reports, or payment requests already submitted by Orange County or any of its subsidiaries, and will request, and agree, that such cost reports, cost statements, information reports or payment requests, even if already settled, be adjusted to account for the effect of the inclusion of the unallowable costs. Orange County

agrees that the United States will be entitled to recoup from Orange County any overpayment as a result of the inclusion of such unallowable costs on previously-submitted cost reports, information reports, cost statements or requests for payment. Any payments due after the adjustments have been made shall be paid to the United States pursuant to the direction of the Department of Justice, and/or the affected agencies. The United States reserves its rights to disagree with any calculations submitted by Orange County or any of its subsidiaries on the effect of inclusion of unallowable costs (as defined in this Paragraph 11) on Orange County or any of its subsidiaries' cost reports, cost statements or information reports. Nothing in this Agreement shall constitute a waiver of the rights of the United States to examine or reexamine the unallowable costs described in this Paragraph 11.

- 12. Subsequent to the execution of this Agreement, Orange County agrees that it will not seek payment for any of the health care billings related to the Covered Conduct from any Federal health care beneficiaries or their parents or sponsors. Orange County waives any causes of action against these beneficiaries or their parents or sponsors based upon the claims for payment covered by this Agreement.
- 13. <u>Waiver of Double Jeopardy Defense</u>. Orange County waives and will not assert any defenses Orange County may have to

any criminal prosecution or administrative action relating to the Covered Conduct, which defenses may be based in whole or in part on a contention that, under the Double Jeopardy Clause in the Fifth Amendment of the Constitution, or under the Excessive Fines Clause in the Eighth Amendment of the Constitution, this Settlement bars a remedy sought in such criminal prosecution or administrative action. Orange County agrees that this settlement is not punitive in purpose or effect.

- 14. Nothing in this Paragraph or any other provision of this Agreement constitutes an agreement by the United States concerning the characterization of the amounts paid hereunder for purposes of the Internal Revenue Code, Title 26 of the United States Code.
- 15. Orange County represents that this Agreement is freely and voluntarily entered into without any degree of duress or compulsion whatsoever.
- Resolution. Should any action to enforce or interpret this
  Agreement, or to resolve any dispute hereunder be required, the
  Parties acknowledge the jurisdiction of the federal courts and
  agree that venue for any such action shall be in the United
  States District Court for the Western District of Oklahoma,
  except that any disputes arising out of the CCA shall be resolved
  exclusively in the manner set forth in the CCA.

- Entire Agreement. This Agreement constitutes the entire agreement between the Parties with respect to the matters contained herein, and may not be modified except by a writing signed by all Parties hereto, except that only Orange County and OIG-HHS must agree in writing to modification of the CCA, pursuant to the terms of the CCA.
- 18. <u>Counterparts</u>. This Agreement may be executed in counterparts, each of which constitutes an original and all of which constitute one and the same agreement.
- on all successors, heirs, assigns and transferees of the Parties.
- 20. <u>Effective Date</u>. This Agreement is effective on the date of signature of the last signatory to the Agreement.

UNITED STATES OF AMERICA

LAURIE A. OBEREMBT

REBECCA ROHR

Trial Attorney

Commercial Litigation Branch

Civil Division

United States Department of Justice,

a Kohy Dated: 3/27/01

Assista Office Inspect Office United	Dated: 3/26/07 MORRIS ant Inspector General, of Counsel to the tor General of Inspector General States Department of and Human Services
Deputy TRICARE	Dated: L. SHEPHERD General Counsel Management Activity States Department of Defense
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	Dated:
·	LEWIS MORRIS Assistant Inspector General, Office of Counsel to the Inspector General Office of Inspector General United States Department of Health and Human Services
	Dated:  ROBERT L. SHEPHERD  Deputy General Counsel  TRICARE Management Activity  United States Department of Defense
	E. DEREMY HUTTON  Assistant Inspector General for Legal  Affairs  Office of the Inspector General  United States Office of Personnel  Management
	ABBY I. BLOCK Assistant Director for Insurance Programs United States Office of Personnel Management
	RELATOR
	Cheryl A. Vaught Vaught & Conner, P.L.L.C. Attorneys for Relator

	Dated:
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Emergency Medicine Specialists of Orange

County

Dated: 03-21-01

Medical Director