ORIGINAL

UNITED STATES OF AMERICA,

v.

TITAN CORPORATION,

Plaintiff,

Defendant.

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UNITED STATES DISTRICT CO

FOR THE SOUTHERN DISTRICT OF CALIFORNIA

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Case No.___

Title 15, United States Code, 78dd-1 Section Foreign Corrupt Practices Act; Title 15, United States Code, 78m(b)(2)(A) and Sections 78m(b)(5)Failure to Maintain Accurate Books and United Title 26, Records; States Code, Section 7206(2) -Aiding and Abetting Filing of False Return.

The United States Attorney charges, at all times relevant to this Information:

GENERAL ALLEGATIONS

INTRODUCTION

Defendant TITAN CORPORATION was a corporation organized 1. under the laws of Delaware, with its principal offices in San Diego, California, and, through its wholly-owned subsidiary, Titan Wireless, Inc. ("Titan Wireless") was engaged in, among other things, the business of developing and constructing wireless telephone systems for, among others, certain developing nations.

1 TITAN CORPORATION is an "issuer" as that term is used in the 2 Foreign Corrupt Practices Act of 1977, 15 U.S.C. § 78dd-1.

- 2. Titan Wireless was a Delaware corporation, with its principal offices in San Diego, California, and was a wholly-owned subsidiary of defendant TITAN CORPORATION. Titan Wireless was engaged in the development and sale of wireless telecommunications equipment and operated through wholly-owned subsidiaries, such as Titan Africa, Inc., an entity established under the laws of Delaware.
- 3. TITAN CORPORATION, Titan Wireless, Titan Africa, Inc., and Titan Africa S.A. (hereinafter collectively referred to as "TITAN"), although separately incorporated, shared employees, officers, and personnel, and undertook the acts set forth herein with the authorization, knowledge, and subject to the control of TITAN CORPORATION.
- 4. The Foreign Corrupt Practices Act of 1977, 15 U.S.C. \$\$ 78dd-1, et seq., was enacted for the purpose of making it unlawful to make payments to foreign government officials to obtain or retain business.
- 5. The Foreign Corrupt Practices Act of 1977 required issuers not only to refrain from making corrupt payments to foreign government officials, but also to implement policies and practices that reduce the risk that employees and agents will engage in bribery. Specifically, section 102 of the Foreign Corrupt Practices Act of 1977, 15 U.S.C. §§ 78m(b)(2)(A) and 78m(b)(2)(B) (amending section 13 of the Securities & Exchange Act of 1934), required certain corporations, including defendant TITAN CORPORATION, to make and keep books, records, and accounts which

1 accurately and fairly reflect transactions and the distribution of the company's assets and to devise and maintain a system of internal accounting controls sufficient to provide, among other things, reasonable assurances that TITAN's transactions were recorded as necessary (i) to permit the preparation of financial statements in conformity with generally accepted accounting principles and (ii) to maintain accountability for the company's Practices that assist in maintaining proper books, records, and internal controls, include, at a minimum, performing due diligence on foreign agents, paying commissions only into accounts held in the name of the foreign agent, requiring detailed invoices from overseas consultants, and ensuring that payments are being made for identifiable goods and services.

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6. Section 102 of The Foreign Corrupt Practices Act, 15 U.S.C. § 78m(b)(5), further prohibited the willful circumvention of, or failure to implement, a system of internal accounting controls for certain corporations, such as defendant TITAN CORPORATION, or to knowingly falsify any book, record, or account TITAN CORPORATION had an described in the foregoing paragraph. obligation to ensure that its wholly owned or controlled subsidiaries maintained accurate books and records and adequate internal controls.

Titan Activities in Benin

7. In 1996, the Benin Postal and Telecommunications Office ("OPT") entered into a "Partnership Agreement" with Afronetwork Ltd., a Beninese company, in which the parties agreed to develop a telecommunications network in Benin. Subsequently, in August 1998, OPT and Afronetwork entered into a "Build, Cooperate, and Transfer Contract" pursuant to which Afronetwork agreed to install a rural telephone network and to assign the network to OPT. This contract required that Afronetwork obtain OPT's consent before assigning its rights under the contract to any third party.

- 8. On or about October 9, 1998, defendant TITAN CORPORATION and Afronetwork agreed to establish a joint venture company called Afronetwork, Benin. Subsequently, on or about November 30, 1998, defendant TITAN CORPORATION and Afronetwork executed a joint venture agreement.
- 9. In November 1998, certain TITAN personnel, including a TITAN CORPORATION officer, went to Benin and discussed their proposal for a wireless telephone system with the Benin Minister of Telecommunications and the Director General of OPT. During these discussions, the TITAN personnel were introduced to a Beninese national ("the Benin Agent") who was a business advisor to the President of Benin.
- 10. By no later than April 1999, TITAN employees were aware that the Benin Agent was a "business advisor" to the President of Benin. At all relevant times herein, the Benin Agent was, in fact, an advisor to the Benin President and at least one officer of a TITAN CORPORATION subsidiary was aware that the Benin Agent traveled on a Benin diplomatic passport.
- 11. On or about July 28, 1999, with the consent of the OPT, Afronetwork assigned all of its rights and obligations under its agreements with OPT to defendant TITAN CORPORATION. The assignment was approved by the Benin Council of Ministers, which included the President of Benin and all of the members of his cabinet.

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On or about July 28, 1999, the same day as Afronetwork assigned its rights to defendant TITAN CORPORATION, TITAN entered into a "Consulting Agreement" with the Benin Agent, under which agreement the Benin Agent became TITAN's agent in Benin. Under the terms of the Consulting Agreement, the Benin Agent purportedly would assist TITAN in connection with the marketing of its equipment and services, identify other potential business for TITAN, and advise TITAN on financing requirements in Benin. TITAN did not conduct any formal due diligence regarding the Benin Agent's background, qualifications, other employment, relationships with foreign government officials before or after engaging him.

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- 13. The Consulting Agreement with the Benin Agent provided that he would be paid a percentage of the price of equipment which defendant TITAN CORPORATION installed in Benin. On August 3, 1999, before virtually any equipment had been installed in Benin -- and only six days after the signing of the Consulting Agreement -- the Benin Agent submitted to TITAN an invoice for services in the amount of \$399,919.
- 14. One week later, on August 10, 1999, a then-senior officer of defendant TITAN CORPORATION approved the payment of \$400,000 to the Benin Agent, and a wire transfer in that amount was sent from a TITAN bank account in San Diego, California, to a bank account in Cotonou, Benin, in the name of a relative of the Benin Agent. TITAN made this payment without any evidence that the Benin Agent had actually performed any of the services claimed in his invoice.
- 15. On August 17, 1999, defendant TITAN CORPORATION entered into an agreement with the OPT, known as the "BCT Contract," under

1 which the wireless telephone system constructed by TITAN would be transferred to the Government of Benin after TITAN was paid in full for its equipment and services. Under the BCT Contract, the OPT was required, among other things, to obtain sites for the installation of telecommunications equipment, to authorization from the Government of Benin for the use of specific frequencies, and to assist in the exoneration of all customs duties and taxes on the equipment and materials that TITAN imported into Benin.

- On November 18, 1999, defendant TITAN CORPORATION assigned its rights under the BCT Contract to Titan Africa, Inc.
- BCT Contract, the parties established a For the supervisory group known as the "BCT Steering Committee," which was comprised of several senior officers of defendant TITAN CORPORATION and its subsidiaries, the Benin Agent, and the Director General of the OPT. The BCT Steering Committee met either in the United States or in Paris, France, approximately every three months between February 2000 and March 2001.

Payments to the Benin President's Re-Election Campaign

Under the 1996 agreement between Afronetwork Ltd. and the OPT, Titan Africa, Inc. (to which the agreement had been assigned) was obligated to pay "part of its profits as subsidies for development" of certain "sectors" in Benin, such as health, education, and agriculture. Titan Africa, Inc. was to consult with the Benin ministries responsible for these sectors in order to determine the details of such subsidies. A then-officer of TITAN CORPORATION and certain TITAN employees were aware that these

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subsidies, which they referred to as "social payments," were an obligation under the BCT Contract.

- 19. On or about December 19-20, 2000, at a BCT Steering Committee meeting in Paris, the Benin Agent and the OPT's Director General demanded that TITAN accelerate the "social payments" and insisted that they be paid before the next presidential election in Benin in March 2001. Under the terms of the 1996 agreement, the social payments were not yet due, nor had there been any coordination or consultation with Benin cabinet departments, as required under the 1996 agreement.
- 20. In or about December 2000, the BCT Steering Committee, including a then-senior officer and employees of TITAN, agreed to pay to the Benin Agent some \$2 million in expedited "social payments." This payment was to be made in exchange for, and contingent upon, the agreement of OPT that TITAN's management fee under the BCT Contract be increased from 5% to 20% of the value of the equipment that TITAN provided under the contract.
- 21. In or about December 2000, TITAN had reason to believe that the accelerated "social payments" demanded by the Benin Agent and the Director General of OPT would not be used for the purposes identified in the BCT Contract. Nevertheless, a then-senior officer of TITAN caused the requested payments to be made to the Benin Agent, caused the payments to be made incrementally (rather than in one lump sum), and caused the payments to be supported by false invoices from the Benin Agent.
- 22. In late January 2001, the Benin Agent submitted to defendant TITAN CORPORATION two invoices totaling \$2,381,551. Neither invoice mentioned "social payments" or "subsidies" but

instead falsely identified the purpose of the payments as "customs exoneration" and other services. Neither invoice reflected the true purpose of the requested payments -- to provide funds for the benefit of the Benin President's re-election campaign.

- Between January 2001 and May 2001, TITAN made seven payments to the Benin Agent, in the total amount of \$2.1 million, during which period TITAN knew that the "social payments" in fact would be used to support the Benin President's re-election effort.
- 24. On or about March 6, 2001, and April 10, 2001, at the direction of a then-senior officer of defendant TITAN CORPORATION, the company wired two payments, each in the amount of \$500,000, from a TITAN account in San Diego, California, to an account maintained by the Benin Agent in the Principality of Monaco.
- 25. TITAN made remaining five payments, the approximately \$1.1 million, to the Benin Agent in cash in Benin. Four of these payments were made by issuing checks, drawn on a bank account of Titan Africa, S.A., made payable to employees of either Titan Africa, Inc., or Titan Africa S.A. TITAN issued these checks knowing that most of the cash proceeds from these checks would be given to the Benin Agent to support the re-election of the President of Benin, in the following amounts and on the following dates:

· M					
	Approximate Value In U.S. Dollars	Date			
·	\$400,000	January 24, 2001			
·	\$500,000	February 2, 2001			
╵║	\$107,500	March 6, 2001			
	\$107,500	March 7, 2001			

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On or about May 29, 2001, TITAN made the fifth payment, valued at approximately \$70,000, from Titan Africa, S.A.'s "petty cash" fund.

- 26. At least a portion of the "social payments" that TITAN made through the Benin Agent were funneled to the re-election efforts of the Benin President. For example, these funds were used to purchase T-shirts bearing a picture of the President of Benin and instructing Beninese citizens to vote for him. Those T-Shirts with voting instructions were distributed to the Benin electorate just prior to the presidential election.
- 27. The use of most of the purported "social payments" to support the re-election of the Benin President was known by then-employees of TITAN prior to the completion of the payments.
- 28. In or about March 2001, TITAN demanded that the OPT approve an increase of TITAN's management fee under the BCT Contract as a condition to its continuing to make "social payments."
- 29. On March 25, 2001, the incumbent President of Benin was declared the winner of the Benin presidential elections.
- 30. On or about March 29, 2001, a then-senior officer of TITAN CORPORATION and employees of TITAN met with the Benin Agent and OPT representatives in Paris for a BCT Steering Committee meeting. During the meeting, the Director General of the OPT reaffirmed that TITAN's management fee for operating the wireless telephone system in Benin would be increased from 5% to 20%. On or about March 29, 2001, the Director General of OPT signed a letter to a then-senior officer of TITAN increasing TITAN's project management fees from 5% to 20%.

31. On or about June 25, 2001, defendant TITAN CORPORATION and the OPT entered into an Agreement that, among other things, falsely represented that TITAN had made "substantial contributions to social programs in Benin" when, in fact, most of the payments referred to in the Agreement were the payments made to assist in the re-election of the incumbent President. The Agreement also confirmed the retroactive increase in TITAN's management fee from 5% to 20%, which increase TITAN officials expected would increase the company's revenues by more than \$6 million.

32. In or about November 2001, an officer of Titan Africa stated in a memorandum that approximately \$2 million of defendant TITAN CORPORATION's funds had been expended to purchase the campaign T-shirts.

Titan's Lack of Internal Controls

- 33. In its 23 years of existence prior to 2004, defendant TITAN CORPORATION has never had a formal FCPA compliance program or procedures. TITAN CORPORATION's only related "policy" is a statement in TITAN CORPORATION's Code of Ethics, which all TITAN employees are required to sign, stating "employees must be fully familiar with and strictly adhere to such provisions of the Foreign Corrupt Practices Act that prohibit payments or gifts to foreign government officials for the purpose of influencing official government acts or assistance in obtaining business." TITAN CORPORATION did not enforce that policy and provided its employees with no information concerning the FCPA or its purposes.
- 34. TITAN CORPORATION never conducted any FCPA compliance training. Moreover, although Titan Wireless employees were required to sign the TITAN code of ethics when hired, employees of

wholly-owned subsidiary Titan Africa were never required to sign the TITAN CORPORATION Code of Ethics.

35. From 1999 to February 2004, TITAN did not maintain any due diligence files on its foreign agents. Prior to making any of the millions of dollars of payments to the Benin Agent, TITAN failed to perform adequate due diligence on the Benin Agent. In fact, there is no evidence that TITAN conducted any due diligence prior to or after retaining any foreign agents or consultants.

Internal Controls in Benin

- 36. TITAN had knowledge of a serious lack of internal controls in certain of its African subsidiaries. Such notice came from, among other things:
 - A. A Management Letter from TITAN's external auditor for fiscal year 2000 stated that there was a "need to establish standard policies and procedures to be followed by the entities reporting to Titan Wireless;"
 - B. Written allegations sent to certain TITAN officers in 2001 and 2002 claiming that a Titan Wireless employee in Benin had forged invoices and bills and paid bribes in Benin; and
 - C. Written notification in 2002 from the external auditor of Titan Africa, S.A., that it was unable to issue an opinion on the financial statements for either of fiscal years 2000 and 2001 because it was unable to substantiate payments made by Titan Africa, S.A., citing \$1.8 million in "missing cash" and highlighting the lack of internal controls within Titan Africa, S.A.

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A draft "process review" report on "Titan Africa" D. issued by TITAN CORPORATION's external auditor on or about August 29, 2001, which stated that "there is no accounting system set up in the company," that the system used to compute accounting data "is not reliable," and that there were risks at "Titan Africa" such as "intentional mistake: loss of cash," "fraud," and "loss of data."

TITAN failed to properly investigate these warnings, take corrective action, or report these issues to TITAN CORPORATION's audit committee.

COUNT ONE

(15 U.S.C. § 78dd-1 -- FCPA)

- The allegations contained above in paragraphs 1 through 36, are hereby realleged and incorporated by reference as if fully set forth herein.
- On or about March 6, 2001, in the Southern District of California and elsewhere, defendant TITAN CORPORATION, an issuer as that term is used in 15 U.S.C. § 78dd-1(a), used and caused to be used the wires corruptly in furtherance of an offer, promise to pay, and authorization of the payment of money, knowing that some or all of that amount would be paid to and used to provide a thing of value for the benefit of a foreign official and candidate for foreign political office, for the purpose of influencing the acts and decisions of such foreign official and candidate for foreign political office in his official capacity and inducing him to use his influence with a foreign government and instrumentality thereof to affect and influence any act and decision of such government and instrumentality, in order to assist TITAN CORPORATION in obtaining

and retaining business for and with any person; to wit, defendant 2 TITAN CORPORATION corruptly caused \$500,000 to be sent to the Benin Agent by wire transfer from a bank in San Diego, California, to a 3 4 bank in the Principality of Monaco, for the purpose of influencing 5 the acts and decisions of the President of Benin, and to induce the President of Benin to use his influence with the departments and 6 ministries of the government of Benin to affect and influence their 8 acts and decisions, in order to assist TITAN CORPORATION, Titan Wireless, Titan Africa, Inc., and Titan Africa, S.A., in obtaining 10 an amendment to the BCT Contract increasing TITAN's management fee 11 from 5% to 20%.

All in violation of Title 15, United States Code, Section 78dd-1(a), and Title 18, United States Code, Section 2.

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COUNT TWO

(15 U.S.C. §§ 78m(b)(2)(A) and 78m(b)(5) -- BOOKS & RECORDS)

- 39. The allegations contained above in paragraphs 1 through 36, are hereby realleged and incorporated by reference as if fully set forth herein.
- 40. Defendant TITAN CORPORATION, by virtue of its status as an "issuer," within the meaning of the Securities and Exchange Act of 1934, was required to make and keep books, records and accounts which, in reasonable detail, accurately and fairly reflected the transactions and disposition of assets of TITAN.
- 41. From on or about December 2000 through March 2001, in the Southern District of California and elsewhere, defendant TITAN knowingly falsified the books, records, and accounts it was required to maintain under the Securities & Exchange Act of 1934, to wit: senior executives of defendant TITAN CORPORATION caused the

Benin Agent to submit to TITAN false and fraudulent invoices totaling more than \$2.0 million for services that had not been performed in order to conceal TITAN's payment of funds to the campaign of the Benin President.

All in violation of Title 15, United States Code, Sections 78m(b)(2)(A) and 78m(b)(5), and Title 18, United States Code, Section 2.

COUNT THREE

(26 U.S.C. § 7206(2) - AID OR ASSIST IN FILING OF FALSE RETURN)

- 42. The allegations contained above in paragraphs 1 through 36 are hereby realleged and incorporated by reference as if fully set forth herein.
- 43. The United States Internal Revenue Code ("the Code") typically allows taxpayers to deduct from income all ordinary and necessary expenses incurred in the operation of any trade or business. However, the Code specifically prohibits taxpayers from deducting any direct or indirect payment made to an official or employee of any government, or of any agency or instrumentality of any government, if the payment constitutes an illegal bribe or kickback or is unlawful under the FCPA. 26 U.S.C. § 162(c).
- 44. As described more fully above, TITAN recorded on its books and records approximately \$2.1 million in improper payments made to the Benin Agent, and falsely characterized these payments as customs exonerations and other apparently legitimate business expenses. Because of this improper characterization, the \$2.1 million in "social payments" were recorded on the books and records of Titan Wireless as an account receivable entitled "Reimbursable Operating Expenses." In or about July 2002, the amount of the

total accounts receivable related to the BCT Contract stood at approximately \$50 million, a portion of which was the remaining balance of the "Reimbursable Operating Expenses."

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In or about July 2002, in conjunction with decision exit all οf its CORPORATION's to telecommunications business, TITAN CORPORATION agreed to settle its outstanding accounts receivable with the OPT of Benin for approximately \$30 million. Also during 2002, TITAN CORPORATION wrote-off the remaining accounts receivable related to the BCT Contract valued at approximately \$20 million, a portion of which contained the remaining balance of the "Reimbursable Operating Expenses." This bad debt expense write-off included some portion of the Benin payments made by TITAN CORPORATION in violation of the FCPA. TITAN CORPORATION deducted on the company's tax returns the entire \$20 million write-off of accounts receivable related to the BCT Contract, including the remaining balance of the "Reimbursable Operating Expenses."

46. In or about September 2003, in the Southern District of California and elsewhere, defendant TITAN CORPORATION, did willfully aid, assist in, and procure the preparation and presentation under, and in connection with any matter rising under, the internal revenue laws, of a return which was fraudulent and false as to any material matter, whether or not such falsity and fraud was with the knowledge and consent of the person authorized and required to present such return, to wit: defendant TITAN CORPORATION caused to be filed with the U.S. Internal Revenue Service a consolidated Form 1120, U.S. Corporate Income Tax Return, for tax year 2002, that included on Line 15, Bad Debts, the amount

1 of \$76,214,512.00, knowing that such amount included a portion of the improper Benin payments which could not be claimed as a 2 deduction on defendant TITAN CORPORATION's return. All in violation of Title 26, United States Code, Section 4 7206(2). 5 6 Dated: February 23, JOSHUA R. HOCHBERG CAROL C. LAM Chief, Fraud Section United States Attorney 11 12 MARK F. MENDELSOHN ERIC J. BESTE Assistant United States Acting Deputy Chief 13 Attorney U.S. Department of Justice 14 STEVEN E. STONE Section, Fraud Division Assistant United States Attorney 16

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Criminal