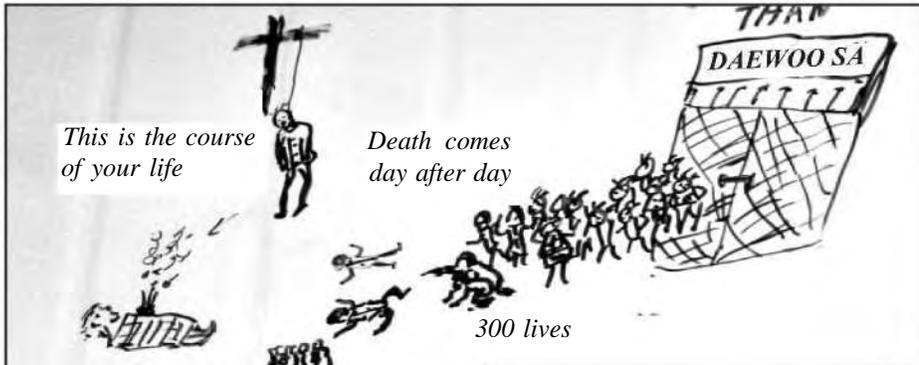




Report on Activities to Combat Human Trafficking

Fiscal Years 2001-2005



This is the course
of your life

Death comes
day after day

300 lives

Not enough bottles

Samoa: easy to enter
but hard to leave.

When you get there you are
young, healthy and fresh; when
you return you are weak, sick,
and debilitated.

S O S

This morning, I rely on a Vietnamese boy send fax
to Vietnamese Embassy in USA.
Three of us were caught by the Samoa police
at three o'clock P.M yesterday. Now they are
in prison but there isn't any reason
one of them is Ms Thu who speak English
very well. and Ms Nga who speak Korean
language very well. ✓
Can you visit them in prison immediately and
tell Ms Thu, you can understand every thing
from yesterday morning the DAEWOO SA prohibit us
going out and contact to any one.
please tell informations about us to Vietnamese
Embassy in USA and if there are informations,
please reply to us
We hope in your help
Thank you for your help.

you can write informations in to paper and send us.

Dear brothers [illegible] open your human heart and help us
right away, please.

Trafficking victims in United States v. Kil Soo Lee wrote notes during their captivity, hoping that they would be found and ultimately rescued. The Department of Justice has translated the text of the notes that were originally written in Vietnamese.



U.S. Department of Justice

**Report on Activities to
Combat Human Trafficking**

Fiscal Years 2001-2005



Office of the Attorney General

Washington, D.C.

February 24, 2006



Dear Reader:

Human trafficking is the exploitation and enslavement of society's most vulnerable members. It ranks among the world's most vile and degrading criminal practices. President George W. Bush has pledged the resources of the United States to address this evil, and the Department of Justice (Department) is implementing that mandate aggressively.

Human traffickers are slave traders who treat people not with the dignity and respect that every human being deserves, but as commodities to be recruited, moved, and sold. Human trafficking victims often hail from impoverished nations. Their quest for a new beginning leads them to take chances on alluring work opportunities in the United States that all too often turn their dreams of a better life into nightmares of physical, emotional, and sexual abuse and humiliation. Of course, not all trafficking victims move across international borders. Many victims are Americans recruited from our nation's streets, and their plight is just as heartbreaking.

This report summarizes the Department's accomplishments during this Administration to fight human trafficking through aggressive, proactive investigations that reflect a victim-centered approach. Victims are essential to the investigation, prosecution, and prevention of this appalling crime. Our strategy is multi-disciplinary. We promote effective federal and state laws, sophisticated investigatory techniques, and tough federal and state prosecutions that work collaboratively with federally supported crime victim services and outreach programs. Because trafficking knows no borders, our efforts have also involved the international community, where we have shared our victim-centered approach with foreign nations.

Our work has paid off. Human trafficking prosecutions have increased by more than 300%. Nearly 1,000 human trafficking victims have been assisted by the Department and other law enforcement personnel under the Trafficking Victims Protection Act of 2000. And since 2004, the Department has awarded grants totaling more than \$30 million to institute 32 multi-disciplinary anti-human trafficking task forces and 21 victim service providers in communities across the nation.

The Department has accomplished a great deal to implement the President's directives to abolish human trafficking, but we do not end here. We must continue to rescue victims, prosecute traffickers, and coordinate with our domestic and international partners to put an end to this heinous crime. It is my hope that this report will help further inform our nation's response to human trafficking by sharing the successes that we at the Department of Justice have thus far achieved in combating human trafficking.

Sincerely,

A handwritten signature in blue ink, appearing to read "A. R. Gonzales", is centered on the page.

Alberto R. Gonzales
Attorney General

TABLE OF CONTENTS

<i>Message from the Attorney General</i>	<i>i</i>
I. An Introduction to Human Trafficking.....	1
II. An Administration Priority.....	5
III. Scope of the Problem.....	9
A. How Many Victims and Who Are They?.....	9
1. Some Estimates Overstate the Number of Victims.....	9
2. Identifying Victims Is Difficult.....	10
3. Trafficking Schemes May Be Dismantled In a Variety of Ways.....	11
4. Developing a Better Understanding of Trafficking and Its Victims.....	11
B. The Department Takes a Victim-Centered Approach To This Crime.....	12
IV. Tools for Investigating and Prosecuting Human Trafficking.....	17
A. Protections and Assistance for Victims.....	18
B. Defined Crimes and Enhanced Penalties.....	18
C. Prevention.....	19
V. Halting Human Trafficking With a Record Number of Successful Investigations and Prosecutions.....	23
A. Sex Trafficking.....	24
B. Labor Trafficking.....	26
C. Child Sex Trafficking.....	29
D. Coordination Within the Department of Justice.....	32
E. Interagency Coordination.....	34
VI. The Department's Full-Scale Attack on Human Traffickers.....	35
A. Multi-Disciplinary Task Force Initiative.....	35
B. Restoring Victims' Dignity.....	40
C. Public Awareness Supports Proactive Investigations.....	44

TABLE OF CONTENTS (continued)

D. Promoting Foreign Criminalization and Prosecution of Human Trafficking.....	47
1. The Presidents' International Initiative to Combat Human Trafficking.....	47
2. Collaboration with Foreign Law Enforcement.....	49
3. Foreign Training and Technical Assistance Programs.....	51
4. Educating Foreign Visitors to the United States.....	53
E. Fostering State, Local, and Non-Governmental Activities to Combat Human Trafficking.....	56
VII. Conclusion.....	59
VIII. List of figures	
Figure 1. Human Trafficking Prosecutions, FY 1996-2005.....	1
Figure 2. The Origin of Trafficking Victims.....	9
Figure 3. Human Trafficking and Involuntary Servitude Indictments.....	15
Figure 4. Sex Trafficking Prosecutions, FY 1996-2005.....	25
Figure 5. Labor Trafficking Prosecutions, FY 1996-2005.....	27
Figure 6. Number of Innocence Lost Initiative Arrests, 2004-2005.....	31
Figure 7. States with Anti-Human Trafficking Task Forces.....	37
Figure 8. Locations of Foreign Countries Having Assistance Programs.....	51
Figure 9. Location of International Efforts.....	55
APPENDIX I: Model State Anti-Trafficking Criminal Statute.....	61
APPENDIX II: Human Trafficking Cases, Fiscal Years 2001-2005.....	75