

# UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

UNITED STATES OF AMERICA,

Plaintiff,

-against-

SLCE ARCHITECTS, LLP,

Defendant.

17 Civ. 0358 (JSR)

**CONSENT DECREE** 

#### INTRODUCTION

This Consent Decree is entered into between Plaintiff the United States of America (the "United States") and defendant SLCE Architects, LLP (the "Architect Defendant" or "SLCE");

WHEREAS, the United States brought this action (the "Action") to enforce provisions of the Fair Housing Act ("FHA"), codified at 42 U.S.C. §§ 3601–3619. Specifically, the United States' complaint in this Action, filed on January 18, 2017, alleges that the Architect Defendant, together with defendants Albanese Organization, Inc., including its subsidiaries and affiliates, and North End Associates, LLC, have engaged in a pattern or practice of discrimination, and have denied rights to a group of persons in a manner raising an issue of general public importance, by failing to design and/or construct the Verdesian Apartments, a residential apartment complex in Manhattan ("The Verdesian"), with the features of accessible and adaptive design and construction required by the FHA, 42 U.S.C. § 3604(f)(3)(C);

WHEREAS, the United States previously resolved the allegations in the Complaint against certain of the defendants by way of a consent decree with Albanese Organization, Inc.,

North End Associates, LLC, River Terrace Associates, LLC, and Chelsea Associates, LLC, approved by the Court on February 12, 2017;

WHEREAS, The Verdesian is subject to the accessible design and construction requirements of the FHA, 42 U.S.C. § 3604(f)(3)(c);

WHEREAS, SLCE answered the complaint in this action on February 9, 2017, by denying any and all violations of the FHA;

#### A. The Architect Defendant

WHEREAS, SLCE, a New York limited liability partnership, drew the architectural plans for The Verdesian and, in that capacity, participated in the design of The Verdesian;

## B. Relevant Requirements of the Fair Housing Act

WHEREAS, the FHA provides that residential buildings with four or more dwelling units, and one or more elevators, designed and constructed for first occupancy after March 13, 1991, are Covered Multifamily Dwellings and must include certain basic features of accessible and adaptive design to make such units accessible to or adaptable for use by a person who has or develops a disability, 42 U.S.C. §§ 3604(f)(3)(C) and (f)(7)(A);

WHEREAS, the accessible and adaptive design provisions of the FHA require that for Covered Multifamily Dwellings: (i) the public use and common use portions of such dwellings are readily accessible to and usable by persons with a disability; (ii) all the doors designed to allow passage into and within all premises within such dwellings are sufficiently wide to allow passage by persons with a disability using wheelchairs; (iii) all premises within such dwellings contain the following features of adaptive design: (I) an accessible route into and through the dwelling; (II) light switches, electrical outlets, thermostats, and other environmental controls in accessible locations; (III) reinforcements in bathroom walls to allow later installation of grab bars; and (IV) usable kitchens and bathrooms such that an individual using a wheelchair

can maneuver about the space. 42 U.S.C. § 3604(f)(3)(c) (these provisions and features are referred to herein as the "Accessible Design Requirements");

#### C. Conditions at The Verdesian

WHEREAS, The Verdesian is a residential apartment building located at 211 North End Avenue in New York, New York. The complex consists of a tower with elevator access, and contains 253 rental apartment units and public and common use areas including a leasing office, laundry facilities, a terrace sun deck, a children's play room, a fitness center, and storage areas for residents;

WHEREAS, the United States inspected The Verdesian on January 30 – February 2, 2012 and specifically identified, among other things, the following conditions at The Verdesian that the United States alleges failed to meet the Accessible Design Requirements:

- The intercom panel at the main entrance door is mounted too high to accommodate persons who use wheelchairs;
- An excessively high threshold at the rear entrance door interferes with accessibility for persons who use wheelchairs;
- A counter in the main lobby desk is too high to accommodate persons who use wheelchairs;
- An excessive running slope for the ramp to the leasing office interferes with accessibility for persons who use wheelchairs;
- The sign for the leasing office lacks raised-letter Braille for persons with visual impairments;
- The force required to operate the door to the lobby unisex bathroom interferes with accessibility for persons with certain disabilities;

- Excessively high thresholds at entrances to some of the individual units and at entrances
  to some of the individual unit terraces interfere with accessible routes for persons who
  use wheelchairs;
- There are insufficient clear opening widths of bedroom, bathroom, terrace, and closet doors in some of the individual units;
- The kitchens in some of the individual units lack sufficient width to accommodate persons who use wheelchairs;
- Kitchen sinks and ranges in some of the individual units lack sufficient clearance for persons who use wheelchairs;
- There is insufficient clear floor space within bathrooms in some of the individual units for maneuvering by persons who use wheelchairs;
- Toilets in bathrooms in some of the individual units are too close to the adjacent side wall
  to accommodate persons who use wheelchairs;
- The locations of thermostats, light switches, and kitchen outlets in some of the individual units make them inaccessible to persons who use wheelchairs;
- Hardware for operating trash chutes interferes with accessibility for persons with certain disabilities;
- Locations of the controls for washers and large-capacity dryers in the laundry room interfere with accessibility by persons who use wheelchairs;
- The force required to operate the door to the children's play room interferes with accessibility for persons with certain disabilities;
- The entrance door to the terrace sun deck lacks sufficient maneuvering clearance for persons who use wheelchairs;

- The uneven path to the seating area in the terrace sun deck interferes with the accessible route for persons who use wheelchairs; and
- An excessively steep threshold at the entrance to the fitness center interferes with accessibility by persons who use wheelchairs.

## D. Consent of the Parties to Entry of this Decree

WHEREAS, the parties agree that this Court has jurisdiction over the subject matter of this case pursuant to 28 U.S.C. §§ 1331 and 1345, and 42 U.S.C. § 3614(a), and further agree that this controversy should be resolved without further proceedings and without an evidentiary hearing or a trial;

WHEREAS, the parties agree to the entry of this Consent Decree.

## It is hereby ORDERED, ADJUDGED, and DECREED:

#### I. GENERAL INJUNCTION

1. SLCE and each of its officers, employees, agents, successors, and assigns, and all other persons in active concert or participation with it, are enjoined from discriminating on the basis of disability as prohibited by the FHA, 42 U.S.C. § 3604.

#### II. ACKNOWLEDGEMENTS

- 2. With regard to its design of The Verdesian, SLCE:
- a. Admits that SLCE provided certain design services to Albanese Organization, Inc. for The Verdesian. Specifically included as part of said services, SLCE prepared certain architectural drawings for the dwelling units and supplied certain specifications for the dwelling units that were used by the construction contractors to construct The Verdesian.
- b. Admits that, as built and constructed, certain features of The Verdesian did not satisfy the accessibility standards established under the Fair Housing Act Guidelines promulgated by the U.S. Department of Housing and Urban Development.

#### III. NON-DISCRIMINATION IN OTHER DESIGN AND CONSTRUCTION

- 3. For the duration of this Consent Deeree, if the Architect Defendant prepares any architectural or site plans, drawing, or blueprints for covered multi-family housing, as defined in the FHA, and said plans, drawing or blueprints are intended to be issued to a contractor for construction purposes, the Architect Defendant shall include on such plans, drawings, or blueprints a statement attesting to compliance with the FHA and one of the following standards (each a "Standard"), where such a single Standard has been used in its entirety (*i.e.*, where every design feature within the additional property in question complies with all of the provisions in the particular selected Standard that addresses the FHA requirements): (i) the Guidelines; (ii) a standard designated as an FHA safe harbor by the Department of Housing and Urban Development; or (iii) a recognized, comparable, objective standard of accessibility that has been found by this district court or the Second Circuit to incorporate the requirements of the Fair Housing Act; and the Architect Defendant shall maintain and provide such plans, drawing, or blueprints to the United States upon request.
- 4. During the term of this Consent Decree, the Architect Defendant shall maintain, and provide to the United States upon request, the following information and statements regarding any Covered Multifamily Dwellings intended to be designed, in whole or in part, by it or by any entities in which it has a position of control as an officer, director, member, or manager, or has a ten-percent (10%) or larger ownership share:
  - a. the name and address of the project;
  - b. a description of the project and the individual units;
- c. the name, address and telephone number of the individual architect(s) who will be signing and sealing the drawings on behalf of the Architect Defendant ("Responsible Architect");

- d. a statement from each Responsible Architect acknowledging and describing his/her knowledge of and training in the requirements of the Fair Housing Act and the Guidelines, and in the field of accessible site design, and certifying that he/she has reviewed the architectural plans for the project and that the design specifications therein fully comply with the requirements of the Fair Housing Act and a Standard.
- 5. If the architectural plans referred to in Paragraph 4 above are revised, and the revisions could have any impact on whether the dwellings or complex comply with the Fair Housing Act and/or a Standard, the Architect Defendant shall obtain, maintain, and provide to the United States upon request, a statement from the Responsible Architect that all specifications in the revised architectural plans, as pertinent, comply with the requirements of the Fair Housing Act and a Standard.
- 6. The Architect Defendant will make its designs for all new construction of Covered Multifamily Dwellings fully compliant with the Accessible Design Requirements, the Americans with Disabilities Act, and the Americans with Disabilities Act Accessibility Standards to the extent applicable to Covered Multifamily Dwellings. Moreover, with respect to all new construction of Covered Multifamily Dwellings, the Architect Defendant shall make its design(s) for all such construction fully compliant with a Standard where every design feature of the project in question complies with all of the provisions in the particular selected Standard that address FHA requirements.

#### IV. PAYMENTS TO AGGRIEVED PERSONS

7. Within 30 days of entry of this Consent Decree, the Architect Defendant shall deposit in an interest-bearing account the total sum of FIFTEEN THOUSAND DOLLARS (\$15,000) for the purpose of compensating any aggrieved persons who may have suffered injury

as a result of the Architect Defendant's allegedly discriminatory housing practices regarding The Verdesian. This money shall be referred to as the "Architect Settlement Fund."

- 8. The United States shall investigate the claims of allegedly aggrieved persons and shall determine which persons are aggrieved and an appropriate amount of damages that should be paid to each such person. The United States will inform the Architect Defendant in writing of each of its determinations, together with a copy of a sworn statement or declaration from each aggrieved person setting forth the factual basis of his/her claim.
- 9. If the Architect Defendant disputes the amount of a payment to an aggrieved person, the Architect Defendant shall, within fourteen (14) days of receiving notice of a determination (a "Determination") from the United States, provide a written objection to the United States, along with any information or documents that they believe may refute the aggrieved person's claim. The United States shall give due consideration to any objections it receives from the Architect Defendant and shall submit, following any objection, its reconsidered determination (a "Reconsidered Determination") to the Architect Defendant, in writing, setting forth the aggrieved person and the amount that the aggrieved person shall be paid. If the Architect Defendant disputes the Reconsidered Determination, the Architect Defendant may file an objection with the Court within 10 days of receiving a Reconsidered Determination, which the Court may sustain or overrule. The Architect Defendant shall, no later than twenty (20) days after receiving a Determination to which no objection has been made, ten (10) days after receiving a Reconsidered Determination to which no objection has been filed with the Court, or ten (10) days after any decision by the Court overruling in whole or in part a filed objection, whichever is earliest, deliver to the United States checks payable to aggrieved persons in the amounts identified by the United States or the Court (in the event of an objection). In no event shall the aggregate of all such checks exceed the amount of the Architect Settlement Fund,

including accrued interest. No aggrieved person shall be paid until he/she has executed and delivered to the United States the release at Appendix A.

including accrued interest is distributed to aggrieved persons, and after the United States determines that no further aggrieved persons will be identified, the remainder of the funds in the Architect Settlement Fund shall be distributed to a qualified organization(s) mutually agreed upon by the United States and the Architect Defendant, subject to the approval of the Court, for the purpose of conducting fair housing enforcement-related activities in New York City. Before selecting the qualified organization(s), the Architect Defendant will obtain a proposal from the organization(s) on how the funds will be used consistent with the above-stated purpose, submit such proposal to the United States, and consult with and obtain the non-objection of the United States. The United States and the Architect Defendant may request modification of the proposal before approving the organization(s). The parties shall thereafter seek approval from the Court to distribute the remaining funds to the qualified organization(s). The Architect Defendant shall distribute the funds in a manner directed by the Court after the United States informs the Court that no further aggrieved persons will be identified.

#### V. CIVIL PENALTY

11. Within 30 days of the date of the entry of this Consent Decree, the Architect Defendant shall pay a civil penalty of THIRTY THOUSAND DOLLARS (\$30,000) pursuant to 42 U.S.C. § 3614(d)(1)(C) to vindicate the public interest. The Architect Defendant shall pay said sum by submitting a check made payable to the "United States of America" to counsel for the United States.

### VI. EDUCATIONAL PROGRAM

- 12. Within thirty (30) days of the entry of this Consent Decree, the Architect Defendant shall designate, through a writing submitted to the United States, a member, officer, or employee to serve as its Coordinator for Accessibility Education ("Coordinator"). For the duration of this Consent Decree, the Architect Defendant's Coordinator shall be responsible for overseeing the responsibilities of the Architect Defendant set forth below in Paragraphs 13 through 16, and shall be available to employees of the Architect Defendant to answer accessibility-related questions or direct them to accessibility-related resources. The Coordinator shall also assume responsibility for organizing trainings consistent with Paragraph 17 and for ensuring that employees of the Architect Defendant have access to accessibility-related resources sufficient to answer any questions that arise regarding compliance with this Consent Decree or the requirements of the FHA. At any time, through a writing submitted to the United States, the Architect Defendant may designate another member, officer, or employee as its Coordinator. At the time a Coordinator is designated, the Architect Defendant shall notify each of its current employees, in writing, of the person designated, as well as the Coordinator's role and responsibilities.
- 13. Within thirty (30) days of the entry of this Consent Decree, the Architect Defendant shall provide a copy of this Consent Decree to all its current employees who have responsibilities involving building design ("Architectural Employees"), as well as to any other individuals or entities (e.g., firms) that are involved in the design of any Covered Multifamily Dwellings as the Architect Defendant's agent ("Agent")<sup>1</sup>, and secure the signed statement from

It is understood and agreed that consultants retained by the Architect Defendant to render engineering or other design services shall not be considered an agent unless said consultant has the authority to act on the Architect Defendant's behalf.

each Architectural Employee and Agent acknowledging that he, she, or it has received and read the Consent Decree, and has had an opportunity to have questions about the Consent Decree answered.<sup>2</sup> This statement shall be substantially similar to the form of Appendix B.

- Architect Defendant who will be involved in the design of Covered Multifamily Dwellings, as well as any Agent that will be involved in the design of Covered Multifamily Dwellings, shall, within 30 days after the date he/she commences an agency or employment relationship with the Architect Defendant, be given a copy of this Consent Decree by the Architect Defendant, and the Architect Defendant shall require each such new employee or Agent to sign a statement, acknowledging that he, she, or it has received and read the Consent Decree, and has had an opportunity to have questions about the Consent Decree answered. This statement shall be substantially similar to the form of Appendix B.
- and 14 above with copies of the Consent Decree as required therein, the Architect Defendant may provide its Architectural Employees or Agents with a summary of the Consent Decree, designed to provide personnel with information relevant to their positions. The Architect Defendant may only provide such summaries in lieu of copies of the Consent Decree with the United States' advance written approval of the form and content of any proposed summary, which approval will not be unreasonably withheld.
- 16. The Architect Defendant shall also ensure that it and its architect employees as well as any Agents who are involved in the design of any Covered Multifamily Dwellings have a copy of, are familiar with, and personally have reviewed, the Fair Housing Accessibility Guidelines, 56 Fed. Reg. 9472 (1991), and the United States Department of Housing and Urban

<sup>&</sup>lt;sup>2</sup> Electronic signatures will satisfy the requirements of this part of the Consent Decree.

Development, Fair Housing Act Design Manual, A Manual to Assist Builders in Meeting the Accessibility Requirements of the Fair Housing Act (August 1996, Rev. April 1998).

Defendant and all of its architect employees whose duties, in whole or in part, involve or will involve the design or supervision over the design of Covered Multifamily Dwellings, as well as any entities (e.g., firms) acting as the Architect Defendant's agent that will be involved in the design or supervision over the design of Covered Multifamily Dwellings, shall undergo training on the design and construction requirements of the Fair Housing Act. The training shall be conducted by a qualified individual approved by the Department of Justice, which approval shall not be unreasonably withheld or delayed (the "Trainer"); and any expenses associated with this training shall be borne by the Architect Defendant. The Architect Defendant shall provide to the United States, 30 days before the training, the name(s), address(es) and telephone number(s) of the Trainer(s); and copies of the training outlines and any materials to be distributed by the Trainer(s). The Architect Defendant shall provide to the United States, 30 days after the training, certifications executed by all covered employees and entities confirming their attendance, in a form substantially equivalent to Appendix C.

## VII. NOTIFICATION AND DOCUMENT RETENTION REQUIREMENTS

- 18. Within 180 days after the date of entry of this Consent Decree, the Architect Defendant shall submit to the United States the executed certifications and statements required by Paragraphs 13, 14, and 17 of this Consent Decree.
- 19. Thereafter, during the term of this Consent Decree, the Architect Defendant shall, on the anniversary of the entry of this Consent Decree, submit to the United States any additional signed statements required by Paragraph 17 of this Consent Decree.

- 20. For the duration of this Consent Decree, the Architect Defendant shall advise the United States in writing within 15 days of receipt of any written administrative or legal fair housing complaint regarding any property designed by it, or against any employees of the Architect Defendant working at or for any such property, alleging discrimination on the basis of disability in housing under federal law. Upon reasonable notice, the Architect Defendant shall also provide the United States all information in its possession that the United States may reasonably request concerning any such complaint. The Architect Defendant shall also advise counsel for the United States, in writing, within 15 days of the resolution of any complaint.
- 21. For the term of this Consent Decree, the Architect Defendant is required to preserve all records in its possession related to this Consent Decree for The Verdesian and any other Covered Multifamily Dwellings designed by it during the duration of this Consent Decree. Upon reasonable notice to the Architect Defendant, representatives of the United States shall be permitted to inspect and copy any records of the Architect Defendant bearing on compliance with this Consent Decree at any and all reasonable times, provided, however, that the United States shall endeavor to minimize any inconvenience to the Architect Defendant from such inspections.

## VIII. DURATION OF CONSENT DECREE AND TERMINATION OF LEGAL ACTION

- 22. This Consent Decree shall remain in effect for three (3) years following entry of this Consent Decree by the Court. By consenting to entry of this Consent Decree, the parties agree that in the event that the Architect Defendant engages in any future conduct occurring after entry of this Consent Decree that leads to a determination of a violation of the FHA, such conduct shall constitute a "subsequent violation" pursuant to 42 U.S.C. § 3614(d)(1)(C)(ii).
- 23. The Complaint in this action is hereby dismissed as to the Architect Defendant without prejudice to reinstatement in accordance with the next paragraph.

- 24. The Complaint in this action shall be reinstated as to the Architect Defendant at any time during the term of this Consent Decree if the Court determines that the Architect Defendant has failed to perform, in a timely manner, any act required by this Consent Decree or has otherwise failed to act in conformity with any provision of this Consent Decree.
- 25. The Court shall retain jurisdiction for the duration of this Consent Decree to enforce the terms of the Consent Decree. The United States may move the Court to extend the duration of the Consent Decree or in the interests of justice. The duration of the Consent Decree also may be extended by the mutual written agreement of the United States and the Architect Defendant.
- 26. The United States and the Architect Defendant shall endeavor, in good faith, to resolve informally any differences regarding interpretation of and compliance with this Consent Decree prior to bringing such matters to the Court for resolution. However, in the event of a failure by the Architect Defendant to perform, in a timely manner, any act required by this Consent Decree or otherwise for its failure to act in conformance with any provision thereof, the United States may move this Court to impose any remedy authorized by law or equity, including, but not limited to, an order requiring performance of such act or deeming such act to have been performed, and an award of any damages, costs, and reasonable attorney's fees which may have been occasioned by the violation or failure to perform.
- 27. Upon termination of this Consent Decree, the United States releases the Architect Defendant, and each of its employees, agents, successors, and assigns and all other persons acting in concert or participation with it, from claims by the United States regarding alleged failures, as of the date of entry of this Consent Decree, to design The Verdesian in accordance with the FHA, including all of the claims alleged in the Action, except for matters referred by the Department of Housing and Urban Development pursuant to 42 U.S.C. § 3612(o).

Provided, however, that the Architect Defendant is not released from any claims by the United States concerning any Covered Multifamily Dwellings other than The Verdesian, including any claims regarding previously designed dwellings and any claims regarding current or future designed dwellings. Nor is the Architect Defendant released from claims, if any, regarding FHA violations at The Verdesian other than failures to design those properties as of the Effective Date of this Consent Decree as required by the FHA.

28. Upon the expiration of the Consent Decree and all obligations thereunder, the United States shall seek an order dismissing the claims in the Complaint against the Architect Defendant with prejudice.

#### IX. TIME FOR PERFORMANCE

29. Any time limits for performance imposed by this Consent Decree may be extended by the mutual written agreement of the United States and the Architect Defendant.

#### X. MISCELLANEOUS

- 30. The United States and the Architect Defendant will each bear its own costs and attorney's fees associated with this litigation.
- 31. The United States and the Architect Defendant understand and agree that this Consent Decree and the appendices thereto contain the entire agreement between them, and that any statements, representations, promises, agreements, or negotiation, oral or otherwise, between the parties or their counsel that are not included herein shall be of no force or effect. The undersigned apply for and consent to the entry of this Consent Decree:

## For the United States:

JOON H. KIM

Acting United States Attorney

Bv:

LI YU

NATASHA W. TELEANU

LAUREN A. LIVELY

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For the Architect Defendant:

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y: Chust

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calbanese@milbermakris.com

jfox@milbermakris.com

SO ORDERED:

HON JED S. RAKOFF

UNITED STATES DISTRICT JUDGE

5-19-17

\*17C

# APPENDIX A

# RELEASE FORM

In consideration of the paym	ent of the sum of	dollars
(\$), pursuant to the Consen	t Decree entered in Un	nited States of America v.
Albanese Organization, Inc., et al.,		· · · · · · · · · · · · · · · · · · ·
		Ill liability for any claims, legal
or equitable, I may have against the action.	m arising out of the iss	sues alleged in the above-styled
I fully acknowledge and agree be binding on my heirs, representation assigns.		he above-named parties shall sors, administrators, and
I hereby acknowledge that I executed it voluntarily and with full		
(Signature)		
(Print name)		
(Date)		

# APPENDIX B

# ACKNOWLEDGMENT OF RECEIPT OF STIPULATION

1	, am an employee of	and
my duties include	. I have received	and read a copy of
the Consent Decree, or a sum	nmary thereof, in United States of American	ica v. Albanese
Organization, Inc., et al., 17	Civ. 0358 (JSR) (S.D.N.Y.), and have b	een given instruction
particularly related to the Ac responsibilities and obligatio	ent Decree, (2) the requirements of the It's design and construction requirement ons under the Consent Decree and the Faconcerning the Consent Decree answer	s, and (3) my iir Housing Act. I
, 20		
	Employee Signature	

# APPENDIX C

# CERTIFICATION OF FAIR HOUSING TRAINING

On	, I attended training on the federal Fair Housing Act, including its			
requirements conce	erning physical accessibility for persons with disabilities. I was also			
instructed as to the	rental policies and procedures, including the nondiscrimination,			
complaint, and reasonable accommodation policies of the Fair Housing Act. I have had				
all of my questions concerning the Fair Housing Act answered to my satisfaction.				
Employee Signatur	e			
D. L. A. N. L.				
Print Name				
Date				
Date				