# UNITED STATES DISTRICT COURT DISTRICT OF MASSACHUSETTS

| UNITED STATES OF AMERICA,                       | )   |                          |
|---|-----|--------------------------|
| OMILD STATES OF AMERICA,                        | )   |                          |
| Plaintiff,                                      | )   |                          |
| v.  | )   | CONSENT ORDER            |
| TODISCO SERVICES, INC. d/b/a<br>TODISCO TOWING, | )   | Case No. 23-cv-12752-DLC |
| Defendant.                                      | ) ) |                          |

## **CONSENT ORDER**

## I. INTRODUCTION

- 1. This Consent Order ("Order") resolves the allegations contained in the United States' Complaint that Defendant Todisco Services, Inc. d/b/a Todisco Towing (hereinafter "Defendant") violated the Servicemembers Civil Relief Act ("SCRA"), 50 U.S.C. §§ 3901-4043, by enforcing a lien on the vehicle of a SCRA-protected member of the United States Air Force without a court order on July 28, 2021.
- 2. Defendant is a Massachusetts corporation with a principal address of 171 Boston Street, Salem, Massachusetts 01970.
- 3. The United States and Defendant (hereinafter collectively "the Parties") agree that the Court has jurisdiction over this case pursuant to 28 U.S.C. §§ 1331 and 1345 and 50 U.S.C. § 4041.

- 4. The Parties agree that, to avoid costly and protracted litigation, the claims against Defendant should be resolved without further proceedings or an evidentiary hearing. Defendant neither admits nor denies the allegations contained in the United States' Complaint. Therefore, as indicated by the signatures appearing below, the Parties agree to the entry of this Consent Order.
- 5. The effective date of this Consent Order will be the date on which it is approved and entered by the Court.

## It is hereby ORDERED, ADJUDGED, and DECREED:

## II. INJUNCTIVE RELIEF<sup>1</sup>

6. Defendant, its officers, employees, agents, representatives, assigns, successors-ininterest, and all persons and entities in active concert or participation with it are hereby enjoined
from enforcing storage liens on the personal property and effects of SCRA-protected
servicemembers without a court order or valid SCRA waiver obtained pursuant to Paragraph
7(f), during a period of military service or within ninety (90) days of a period of military
service.<sup>2</sup>

### III. COMPLIANCE WITH THE SCRA AND SCRA POLICIES AND PROCEDURES

7. Defendant has developed and implemented SCRA Policies and Procedures for Vehicle Sales and Disposal in compliance with Section 3958 of the SCRA. These policies and procedures include the following:

<sup>&</sup>lt;sup>1</sup> Nothing in this Consent Order shall preclude Defendant Todisco Towing from offering greater protections to servicemembers than those afforded by this Consent Order or the SCRA.

<sup>&</sup>lt;sup>2</sup> For the purposes of this Consent Order, the terms "military service" and "period of military service" shall have the definitions set forth in Section 3911 of the SCRA, 50 U.S.C. § 3911(2) and (3).

- a. Prior to enforcing any vehicle storage lien, Defendant, or its agent, conducts a search on a commercially available public records database to obtain the owner's/owners' Social Security Number(s), or, if (a) Social Security Number(s) cannot be found, the owner's/owners' date(s) of birth.
- b. Defendant, or its agent, shall then attempt to determine whether the owner or owners of the vehicle are SCRA-protected servicemembers by searching the Department of Defense Manpower Data Center ("DMDC") website by last name and Social Security Number or, in cases where a Social Security Number could not be found, by last name and date of birth. When searching the DMDC by Social Security Number or date of birth, if Defendant is aware of any last name variants or aliases (e.g., maiden names, hyphenated or composite surnames, or variant spellings) used by a vehicle owner, Defendant runs a separate DMDC search for each name variant or alias.
- c. Defendant, or its agent, also: 1) requests and reviews any available vehicle ownership information held by a third party who requested the vehicle tow or on whose behalf the tow was requested (e.g., an apartment complex requesting that a vehicle be towed from its parking area); and 2) inspect the vehicle for evidence of military service (e.g., military related decals, military license plates, a vehicle registration with a military address, and/or other contents evidencing military service).
- d. If Defendant, or its agent, determines, as part of the review required by

  Paragraph 7(a)-(c), that an owner is a servicemember in military service or has

  left a period of military service within the past ninety (90) days, it does not

- foreclose or enforce the lien against the servicemember's property without first obtaining a court order allowing it to do so.
- e. If Defendant pursues a storage lien action in court and a SCRA-protected owner fails to answer the action, before seeking a default judgment,

  Defendant files an affidavit of military service with the court prepared in accordance with 50 U.S.C. § 3931(a) and (b). The affidavit must be signed and prepared only after taking the actions necessary to comply with Paragraph 7 and must be executed no more than two (2) business days prior to the date that the request for default judgment is made. Defendant must attach a copy of a DMDC Status Pursuant to the SCRA ("DMDC Status Report") to the affidavit. The DMDC Status Report must have been run no more than two (2) days prior to the date when the request for default judgment is made in the matter.
- f. If Defendant seeks or obtains a waiver under a written agreement as provided in 50 U.S.C. § 3918, it shall use a notice and waiver in the form of Exhibit A.
- 8. If, at any time during the term of this Consent Order, Defendant proposes to materially change its SCRA Policies and Procedures, it shall first provide a copy of the proposed changes to counsel for the United States. The United States shall respond to the proposed changes within thirty (30) calendar days after receipt. If the United States objects to any part of the proposed changes, the Parties shall confer to resolve their differences. If the Parties cannot resolve their differences after good faith efforts to do so, either party may bring the dispute to this Court for resolution.

#### IV. TRAINING

- 9. During the term of this Consent Order, Defendant shall provide annual SCRA compliance training to the president and general manager of the company and to all employees whose job duties include one or more of the following: identifying owners of vehicles, supporting or supervising employees who identify owners of vehicles, and/or ensuring SCRA compliance. Defendant shall also provide SCRA compliance training to any new employee in any of these categories within thirty (30) calendar days of his or her hiring or change in job duties. Within thirty (30) calendar days of the date of entry of this Consent Decree, Defendant shall provide to the United States the curriculum, instructions, and any written material included in the training required by Paragraph 9. The United States shall have thirty (30) calendar days from receipt of these documents to raise any objections to Defendant's training materials, and, if it raises any, the Parties shall confer to resolve their differences. In the event that the Parties are unable to do so, either party may bring the dispute to this Court for resolution.
- 10. Defendant shall secure a signed statement in the form attached as

  Exhibit B from each employee at the trainings required by Paragraph 9 acknowledging that he or
  she has received, read, and understands the Consent Order and the SCRA Policies and

  Procedures, has had the opportunity to have his or her questions about these documents
  answered, and agrees to abide by them. For the duration of this Consent Order, copies of those
  signed statements shall be provided to the United States upon request. Defendant shall also
  certify in writing to counsel for the United States that all employees covered by Paragraph 9
  successfully completed the trainings required by Paragraph 9. Any expenses associated with the
  trainings required by Paragraph 9 shall be paid by Defendant.

#### V. COMPENSATION

- 11. Within seven (7) calendar days of the entry date of this Consent Order, Defendant Todisco Towing shall pay a total sum of FIVE THOUSAND DOLLARS (\$5,000) to Staff Sergeant Jamere Dotson by delivering to counsel for the United States a certified check payable to Jamere Dotson.
- 12. In order to receive compensation under Paragraph 11, Staff Sergeant Jamere Dotson must execute a copy of the Release attached as Exhibit C and provide a copy of the signed release to counsel for the United States.
- 13. When counsel for the United States has received a certified check from Defendant payable to Jamere Dotson, and a signed Release from Staff Sergeant Dotson, counsel for the United States shall deliver the check to Staff Sergeant Dotson, and a copy of the signed Release to Defendant.

## VI. CIVIL PENALTY

14. Within ten (10) calendar days of the date of entry of this Consent Order, Defendant shall pay a total of one thousand dollars (\$1,000) to the United States Treasury as a civil penalty pursuant to 50 U.S.C. § 4041(b)(3) and 28 C.F.R. § 85.5 to vindicate the public interest. The payment shall be made in the form of an electronic funds transfer pursuant to written instructions to be provided by the United States.

## VII. ADDITIONAL REPORTING AND RECORD-KEEPING REQUIREMENTS

15. For the duration of this Consent Order, Defendant shall retain all Records relating to its obligations hereunder, including its records with respect to all storage lien auctions and all records relating to compliance activities as set forth herein. The United States shall have the right

to review and copy any such records, including electronic data, upon reasonable request during the term of this Consent Order.

16. During the term of this Consent Order, Defendant shall notify counsel for the United States in writing upon receipt of any SCRA or military-related complaint, whether the complaint is made orally or in writing. Defendant shall provide a copy of any written complaints with the notifications. Whether regarding a written or oral SCRA complaint, the notification to the United States shall include the full details of the complaint, including the complainant's name, address, telephone number, and email address. Defendant shall also promptly provide the United States all information it may request concerning any such complaint and shall inform the United States in writing within thirty (30) calendar days of the terms of any resolution of such complaint. If the United States raises any objections to the Defendant's actions, the Parties shall meet and confer to consider appropriate steps to address the concerns raised by the United States' review. If the Parties are unable to come to an agreement regarding such objections or concerns, any party may bring the dispute to this Court for resolution.

#### VIII. SCOPE OF CONSENT ORDER

- 17. The provisions of this Consent Order shall apply to Defendant and its subsidiaries, predecessors, acquired companies, and successors. It shall also apply to the officers, employees, managers, agents, representatives, assigns, successors-in-interest, and all persons and entities in active concert or participation with all of those persons and entities.
- 18. In the event that Defendant is acquired by or merges with another entity,

  Defendant shall, as a condition of such acquisition or merger, obtain the written agreement of the
  acquiring or surviving entity to be bound by any obligations remaining under this Consent Order
  for the remaining term of this Consent Order.

- 19. This Consent Order does not release claims for practices not addressed in the Complaint, and it does not resolve and release claims other than the claims for violations of 50 U.S.C. § 3958 involving Staff Sergeant Jamere Dotson that may be brought by the United States. This Consent Order does not release any claims that may be held or are currently under investigation by any other federal or state agency or entity.
- 20. Nothing in this Consent Order will excuse Defendant's compliance with any currently or subsequently effective provision of law or order of a regulator with authority over Defendant that imposes additional obligations on it.
- 21. The Parties agree that, as of the date of entry of this Consent Order, litigation is not "reasonably foreseeable" concerning the matters described above. To the extent that any party previously implemented a litigation hold to preserve documents, electronically stored information ("ESI"), or things related to the matters, described above, the party is no longer required to maintain such a litigation hold. Nothing in this Paragraph relieves any party of any other obligations imposed by this Consent Order.

# IX. MODIFICATIONS, ATTORNEY'S FEES AND COSTS, AND REMEDIES FOR NON-COMPLIANCE

- 22. Any time limits for performance imposed by this Consent Order may be extended by the mutual written agreement of the Parties.
- 23. The Parties shall be responsible for their own attorney's fees and court costs, Except as provided for in Paragraph 24.
- 24. The Parties shall endeavor in good faith to resolve informally any differences regarding the interpretation of, and compliance with, this Consent Order prior to bringing such matters to the Court for resolution. However, in the event the United States contends that there has been a failure by Defendant, whether willful or otherwise, to perform in a timely manner any

act required by this Consent Order or otherwise comply with any provision thereof, the United States may move the Court to impose any remedy authorize by law or equity, including, but not limited to, an order requiring the performance of such act or deeming such act to have been performed, and an award of any damages, costs, and attorney's fees which may have been occasioned by Defendant's violation or failure to perform.

#### X. RETENTION OF JURISDICTION

- 25. The Court shall retain jurisdiction over all disputes between the Parties arising out of the Consent Order, including but not limited to interpretation and enforcement of the terms of the Consent Order.
- 26. This Consent Order shall be in effect for a period of two (2) years from its date of entry, after which time this case shall be dismissed with prejudice. If there is a good faith basis to do so, the United States may move the Court to extend the duration of this Consent Order in the interests of justice.

FOR PLAINTIFF UNITED STATES OF AMERICA:

JOSHUA S. LEVY Acting United States Attorney District of Massachusetts

/s/ Torey B. Cummings
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Pasquale rodisco III

Owner

Todisco Services, Inc. 171 oston Street Salem, MA 01970

Dated:

IT IS SO ORDERED.

This 8th day of December 20 23.

DON LD L. CABELL

UNITED STATES MAGISTR TE JUDGE

#### **EXHIBIT A**

# IMPORTANT NOTICE TO MILITARY SERVICEMEMBERS ABOUT YOUR RIGHTS UNDER THE SERVICEMEMBERS CIVIL RELIEF ACT

Todisco Towing has presented you with the attached waiver of rights and protections that may be applicable to you under the Servicemembers Civil Relief Act, 50 U.S.C. § 3901, *et seq.* (the "SCRA"). The SCRA provides military personnel and their dependents with a wide range of legal and financial protections. Among other benefits and protections, the SCRA:

- Prevents towing companies from selling or disposing of a servicemember's vehicle or personal property without a court order during any period of active duty or for 90 days thereafter:
- Requires that a court review and approve any action by a towing company to enforce a lien on the vehicle or property of any protected servicemember;
- Allows the court to postpone the proceeding for a period of time as justice and equity require, or to adjust the obligation to the towing company in light of the servicemember's military service; and
- Requires that the court appoint an attorney to represent any servicemember who does not make an appearance in the case.

If you choose to sign the waiver, Todisco Towing may auction or dispose of your vehicle and property without having a court review and approve its actions. If you do not sign this waiver, Todisco Towing will not be able to sell or dispose of your vehicle and property without having a court review and approve of its actions.

Before waiving these important statutory rights, you should consult an attorney regarding how best to exercise your rights and whether it is in your interest to waive these rights under the conditions offered by Todisco Towing.

#### For More Information:

- CONSULT AN ATTORNEY: To fully understand your rights under the law, and before waiving your rights, you may wish to consult an attorney.
- JAG / LEGAL ASSISTANCE: Servicemembers and their dependents with questions about the SCRA should contact their unit's Judge Advocate, or their installation's Legal Assistance Officer. A military legal assistance office locator for all branches of the Armed Forces is available at http://legalassistance.law.af.mil.
- MILITARY ONESOURCE: "Military OneSource" is the U.S. Department of Defense's information resource. Go to http://www.militaryonesource.com.

### WAIVER OF RIGHTS UNDER THE SERVICEMEMBERS CIVIL RELIEF ACT

| Please read the attached IMPORTANT NOTIC             | E TO MILITARY SERVICEMEMBERS                     |
|--|--|
| ABOUT YOUR RIGHTS UNDER THE SERV                     | TCEMEMBERS CIVIL RELIEF ACT before               |
| executing this waiver. I,                            | , am/was a servicemember, and I am aware         |
| that I have protections available to me under the    | e Servicemembers Civil Relief Act ("SCRA").      |
| This includes, but is not limited to, legal rights   | relating to the foreclosure or enforcement of a  |
| lien on the property or effects of a servicememb     | per during any period of military service and 90 |
| days thereafter without court-ordered permission     | n.   |
| I am the registered owner of the following desemble: | cribed motor vehicle:                            |
| Year:  |  |
| Model:   |  |
| VIN:   |  |
|  |  |

By signing this waiver, I acknowledge and agree that:

- I have read and understood the attached IMPORTANT NOTICE TO MILITARY SERVICEMEMBERS ABOUT YOUR RIGHTS UNDER THE SERVICEMEMBERS CIVIL RELIEF ACT.
- I am waiving the SCRA protections related to the property listed above, including any protections against the sale or disposal of the motor vehicle. I agree to the application of any proceeds from the sale of the property listed above towards any fees and expenses related to the sale, and to storage expenses claimed. However, I understand that Todisco Towing will return to me any proceeds from the sale of the property listed above that are above and beyond any sums owed to, or claimed by, them.
- This waiver applies to any form of proceeding or transaction through which someone else receives ownership and/or possession of the motor vehicle, or any part thereof, or its disposal. By signing this waiver, I am voluntarily surrendering ownership, title, interest and rights to the motor vehicle, and its disposition, whether by public sale, destruction or otherwise.
- This waiver does not affect any loan or debt that I may owe on the motor vehicle to a third party, or any citation issued by any law enforcement agency, or any fees, costs or fines associated with said citation.
- In exchange for waiving my SCRA rights with respect to this property, Todisco Towing agrees to waive the recovery of any fees and costs relating to the towing, storage, sale or disposal of my motor vehicle against me.

This waiver is made voluntarily, without coercion, duress, or compulsion. I understand

the terms of this waiver of rights, and acknowledge I was advised to consult with an attorney regarding this waiver of rights and the protections afforded by the SCRA.

| Dated:, 20 |   |
|------------|---|
| Ву:        | (Registered Owner) Print Name                   |
| Signature: | (Registered Owner)                              |
|            |   |
| Dated:, 20 |   |
| Ву:        | (Authorized Agent of Todisco Towing) Print Name |
| Signature: | (Authorized Agent of Todisco Towing)            |

# **EXHIBIT B**

# EMPLOYEE ACKNOWLEDGMENT

| I acknowledge that on  | , 20          | _, I was provided training        |
|--|---------------|-----------------------------------|
| regarding Servicemembers Civil Relief Act (SCRA) c                                     | ompliance a   | and copies of the SCRA            |
| Policies and Procedures which are applicable to my du                                  | uties. I was  | also provided a copy of the       |
| Consent Order entered in the case captioned <i>United St</i>                           | tates v. Todi | isco Services, Inc. d/b/a Todisco |
| Towing, Civil Action No. , in the United St  | tates Distric | t Court for the District of       |
| Massachusetts. I have read and understand these docu-                                  |               |                                   |
| these documents and the SCRA answered. I understan comply with those responsibilities. |               |                                   |
| outp. J mose responsements.  |               |                                   |
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# **EXHIBIT C**

# **RELEASE**

| In consideration for the Parties' agree   | ement to the terms of the Consent Order resolving     |  |  |
|---|---|--|--|
| the United States' allegations in United State  | s v. Todisco Services, Inc. d/b/a Todisco Towing,     |  |  |
| Civil Action No (D. Mass.) and  | I payment to me of \$5,000, I, Jamere Dotson, hereby  |  |  |
| release and forever discharge all claims, arisi   | ing prior to the date of this Release, related to the |  |  |
| facts at issue in the litigation referenced above   | ve that pertain to alleged violations of Section 3958 |  |  |
| of the Servicemembers Civil Relief Act, 50 U.S.C. § 3958, that I may have against Todisco             |   |  |  |
| Towing, and all related entities, parents, predecessors, successors, subsidiaries, and affiliates and |   |  |  |
| all of their past and present directors, officers   | s, agents, managers, supervisors, shareholders, and   |  |  |
| employees and their heirs, executors, admini  | strators, successors or assigns.                      |  |  |
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