÷.		Case 4:13-cr-00144-PJH Document 30 Filed 01/26/17 Page 1 of 11
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	2	U.S. Department of Justice
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	6	Attorneys for the United States
	7	
	8	UNITED STATES DISTRICT COURT
	9	NORTHERN DISTRICT OF CALIFORNIA
	10	OAKLAND DIVISION
	11	
	12	UNITED STATES OF AMERICA
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]	14	v.) PLEA AGREEMENT
	15	
	16	PETER MCDONOUGH,
	17	Defendant.
	18	/
	19	The United States of America and PETER MCDONOUGH ("defendant") hereby enter
	20	into the following Plea Agreement pursuant to Rule 11(c)(1)(B) of the Federal Rules of Criminal
	21	Procedure ("Fed. R. Crim. P."):
	22	<u>RIGHTS OF DEFENDANT</u>
	23 24	1. The defendant understands his rights:
	24	(a) to be represented by an attorney;(b) to be charged by Indictment;
	26	(c) to plead not guilty to any criminal charge brought against him;
	27	(c) to plead not guilty to any erminal charge blought against him,
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		PLEA AGREEMENT – PETER MCDONOUGH – 1 No. CR 13-00144 PJH

(d) to have a trial by jury, at which he would be presumed not guilty of the
 charge and the United States would have to prove every essential element of the charged offense
 beyond a reasonable doubt for him to be found guilty;

4 (e) to confront and cross-examine witnesses against him and to subpoena
5 witnesses in his defense at trial;

(f) not to be compelled to incriminate himself;

- (g) to appeal his conviction, if he is found guilty; and
- (h) to appeal the imposition of sentence against him.

AGREEMENT TO PLEAD GUILTY AND WAIVE CERTAIN RIGHTS

10 2. The defendant knowingly and voluntarily waives the rights set out in Paragraph 11 1(b)-(g) above. The defendant also knowingly and voluntarily waives the right to file any 12 appeal, any collateral attack, or any other writ or motion, including but not limited to an appeal 13 under 18 U.S.C. § 3742 or a motion under 28 U.S.C. § 2241 or § 2255, that challenges the sentence imposed by the Court if that sentence is consistent with or below the United States 14 Sentencing Guidelines range stipulated by the parties in Paragraph 8 of this Plea Agreement, 15 regardless of how the sentence is determined by the Court. This Agreement does not affect the 16 17 rights or obligations of the United States as set forth in 18 U.S.C. § 3742(b). Nothing in this paragraph, however, will act as a bar to the defendant perfecting any legal remedies he may 18 otherwise have on appeal or collateral attack respecting claims of ineffective assistance of 19 20 counsel or prosecutorial misconduct. Pursuant to Fed. R. Crim. P. 7(b), the defendant will waive 21 indictment and plead guilty to Count One of the Information filed in this case. Count One of the Information charges the defendant with participating in a conspiracy to suppress and restrain 22 23 competition by rigging bids to obtain selected properties offered at public real estate foreclosure auctions in Alameda County in the Northern District of California ("the selected properties"), in 24 unreasonable restraint of interstate trade and commerce, in violation of the Sherman Antitrust 25 26 Act, 15 U.S.C. § 1, beginning as early as May 2009 and continuing until in or about January 27 2011 (the "relevant period").

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PLEA AGREEMENT – PETER MCDONOUGH – 2 No. CR 13-00144 PJH

3. The defendant will plead guilty to the criminal charge described in Paragraph 2, 2 above, pursuant to the terms of this Plea Agreement and will make a factual admission of guilt to 3 the Court in accordance with Fed. R. Crim. P. 11, as set forth in Paragraph 4 below.

FACTUAL BASIS FOR OFFENSE CHARGED

The defendant agrees that he is guilty of the offense to which he will plead guilty 4. and agrees that the following facts are true:

7 During the relevant period, the defendant participated in a conspiracy to (a) rig bids to obtain the selected properties. The primary purpose of this conspiracy was to 8 suppress and restrain competition in order to purchase the selected properties at noncompetitive 9 10 prices. To carry out their conspiracy, the defendant and his co-conspirators agreed not to compete to purchase the selected properties, designated which conspirator would win the 11 selected properties at the public auctions, and refrained from or stopped bidding on the selected 12 properties at the public auctions. 13

14 During the relevant period, the business activities of the defendant and his (b) 15 co-conspirators were within the flow of, and substantially affected, interstate trade and commerce. For example, mortgage holders located in states other than California received 16 17 proceeds from the public real estate foreclosure auctions that were subject to the bid-rigging 18 conspiracy.

19 (c) During the relevant period, the conspiratorial activities described above took place in the Northern District of California, and the real estate that was the subject of this 20 21 conspiracy was located in this District.

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POSSIBLE MAXIMUM SENTENCE

5. The defendant understands that the statutory maximum penalty which may be imposed against him upon conviction for a violation of Section One of the Sherman Antitrust Act, 15 U.S.C. § 1, is:

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(a) a term of imprisonment for ten (10) years (15 U.S.C. § 1);

27 (b) a fine in an amount equal to the greatest of (1) \$1 million, (2) twice the 28 gross pecuniary gain the conspirators derived from the crime, or (3) twice the gross pecuniary

PLEA AGREEMENT - PETER MCDONOUGH - 3 No. CR 13-00144 PJH

loss caused to the victims of the crime by the conspirators (15 U.S.C. § 1; 18 U.S.C. § 3571(b)
 and (d)); and

(c) a term of supervised release of three (3) years following any term of
imprisonment. If the defendant violates any condition of supervised release, the defendant could
be required to serve up to an additional two (2) years in prison (18 U.S.C. § 3559(a)(3); 18
U.S.C. § 3583(b)(2) and (e)(3); and United States Sentencing Guidelines ("U.S.S.G.,"
"Sentencing Guidelines," or "Guidelines") §5D1.2(a)(2)).

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In addition, the defendant understands that:

9 (a) pursuant to U.S.S.G. §5E1.1 or 18 U.S.C. § 3663(a)(3), the Court may 10 order him to pay restitution to the victims of the offense; and

(b) pursuant to 18 U.S.C. § 3013(a)(2)(A), the Court is required to order the
defendant to pay a \$100 special assessment upon conviction for the charged crime.

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SENTENCING GUIDELINES

7. The defendant understands that the Sentencing Guidelines are advisory, not 14 15 mandatory, but that the Court must consider, in determining and imposing sentence, the Guidelines Manual in effect on the date of sentencing unless that Manual provides for greater 16 punishment than the Manual in effect on the last date that the offense of conviction was 17 committed, in which case the Court must consider the Guidelines Manual in effect on the last 18 19 date that the offense of conviction was committed. The Court must also consider the other 20 factors set forth in 18 U.S.C. § 3553(a) in determining and imposing sentence. The defendant understands that the Guidelines determinations will be made by the Court by a preponderance-21 of-the-evidence standard. The defendant understands that although the Court is not ultimately 22 bound to impose a sentence within the applicable Guidelines range, its sentence must be 23 reasonable, based upon consideration of all relevant sentencing factors set forth in 18 U.S.C. 24 25 § 3553(a). Pursuant to U.S.S.G. §1B1.8, the United States agrees that self-incriminating 26 information that the defendant provides to the United States pursuant to this Plea Agreement will 27 not be used to increase the volume of affected commerce attributable to the defendant or in

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PLEA AGREEMENT – PETER MCDONOUGH – 4 No. CR 13-00144 PJH determining the defendant's applicable Guidelines range, except to the extent provided in
 U.S.S.G. §1B1.8(b).

3		SENTENCING AGREEMENT	
4	8.	The United States and the defendant agree that the following Sentencing	
5	Guidelines ap	ly for Count One (15 U.S.C. § 1):	
6		(a) Base Offense Level, U.S.S.G. §2R1.1(a): 12	
7		(b) Conduct involved agreement to submit	
8		noncompetitive bids, U.S.S.G. §2R1.1(b)(1): +1	
9		(c) Volume of commerce (stipulated to be $\$9.434.922$), U.S.S.G. $\$2R1.1(b)(2)(A)$: +2	
10		\$9,434,922), U.S.S.G. §2R1.1(b)(2)(A): +2	
11		Total: 15	
12		Fine calculated as one to five percent of the volume	
13		of commerce (stipulated to be \$9,434,922), but not less than \$20,000, U.S.S.G. §2R1.1(c)(1): \$94,349 to \$471,746	
14		but not less than \$20,000, 0.5.5.0. $92 \times 1.1(0)(1)$. \$94,549 to \$471,740	
15	9.	The United States agrees that it will make a motion, pursuant to U.S.S.G. §	3E1.1,
16	for a downwa	d adjustment of two levels for acceptance of responsibility due to the defend	dant's
17	timely notific	tion of his intention to enter a guilty plea. Therefore, the total Guidelines	
18	calculations r	sult in an adjusted offense level of 13, for a jail term of 12 to 18 months and	l a fine
19	of \$94,349 to	471,746. The United States agrees to recommend a fine between \$7,500 and	nd
20	\$75,000.		
21	10.	The defendant understands that the Court will order him to pay a special	
22	assessment of	\$100 pursuant to 18 U.S.C. § 3013(a)(2)(A), in addition to any fine imposed	d. The
23	parties agree	at there exists no aggravating or mitigating circumstance of a kind, or to a	degree,
24	not adequatel	taken into consideration by the U.S. Sentencing Commission in formulatin	g the
25	Guidelines ju	ifying a departure pursuant to U.S.S.G. §5K2.0.	
26	11.	The government and the defendant agree to recommend that the Court orde	r the
27	defendant to j	ay restitution in the amount of \$55,284 pursuant to U.S.S.G. §5E1.1(a). The	е
28	defendant und	erstands that this Plea Agreement is voidable by the government if he fails t	o pay
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the restitution as ordered by the Court. The defendant further agrees that he will not seek to discharge any restitution obligation or any part of such obligation in any bankruptcy proceeding.

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12. The United States and the defendant are not aware of any information that would affect the defendant's Criminal History Category. If no other information were discovered, the defendant's Criminal History Category would be I. The parties understand that the defendant's Criminal History Category is determined by the Court.

7 13. The defendant understands that the sentence to be imposed on him is within the sole discretion of the sentencing judge. The United States cannot and does not make any 8 promises or representations as to what sentence the defendant will receive. The United States 9 10 will inform the Probation Office and the Court of (a) this Agreement, (b) the nature and extent of 11 the defendant's activities in this case and all other activities of the defendant that the United 12 States deems relevant to sentencing, and (c) the nature and extent of the defendant's cooperation 13 with the United States. In so doing, the United States may use any information it deems relevant, including information provided by the defendant both prior and subsequent to the signing of this 14 15 Agreement. The United States reserves the right to make any statement to the Court or the 16 Probation Office concerning the nature of the criminal violation charged in the Information, the 17 participation of the defendant therein, and any other facts or circumstances that it deems relevant. 18 The United States also reserves the right to comment on or to correct any representation made by 19 or on behalf of the defendant and to supply any other information that the Court may require.

20 14. If the United States determines that the defendant has provided substantial 21 assistance in any Federal Proceeding, as defined in Paragraph 17 of this Plea Agreement, and has 22 otherwise fully complied with all of the terms of this Plea Agreement, it will file a motion, 23 pursuant to U.S.S.G. §5K1.1, advising the sentencing judge of all relevant facts pertaining to that 24 determination and requesting the Court to sentence the defendant in light of the factors set forth 25 in U.S.S.G. §5K1.1(a)(1)-(5). The defendant acknowledges that the decision whether he has 26 provided substantial assistance in any Federal Proceeding and has otherwise complied with the 27 terms of this Plea Agreement is within the sole discretion of the United States. It is understood 28 that, should the United States determine that the defendant has not provided substantial

PLEA AGREEMENT – PETER MCDONOUGH – 6 No. CR 13-00144 PJH assistance in any Federal Proceeding, or should the United States determine that the defendant
has violated any provision of this Plea Agreement, such a determination will release the United
States from any obligation to file a motion pursuant to U.S.S.G. §5K1.1, but will not entitle the
defendant to withdraw his guilty plea once it has been entered. The defendant further
understands that, whether or not the United States files a motion pursuant to U.S.S.G. §5K1.1,
the sentence to be imposed on him remains within the sole discretion of the sentencing judge.

7 Subject to the full, truthful, and continuing cooperation of the defendant, as 15. 8 defined in Paragraph 17 of this Plea Agreement, and prior to sentencing in this case, the United States will fully advise the Court and the Probation Office of the fact, manner, and extent of the 9 defendant's cooperation and his commitment to prospective cooperation with the United States' 10 investigation and prosecutions, all material facts relating to the defendant's involvement in the 11 12 charged offense, and all other relevant conduct. To enable the Court to have the benefit of all 13 relevant sentencing information, the United States may request, and the defendant will not oppose, that sentencing be postponed until the defendant's cooperation is complete. 14

15 16. The United States and the defendant understand that the Court retains complete
16 discretion to accept or reject either party's sentencing recommendation. The defendant
17 understands that, as provided in Fed. R. Crim. P. 11(c)(3)(B), if the Court does not impose a
18 sentence consistent with either party's sentencing recommendation, he nevertheless has no right
19 to withdraw his plea of guilty.

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DEFENDANT'S COOPERATION

17. The defendant will cooperate fully and truthfully with the United States in the
prosecution of this case, the current federal investigation of violations of federal antitrust and
related criminal laws involving the purchase of properties at public real estate foreclosure
auctions in the Northern District of California, any other federal investigation resulting
therefrom, and any litigation or other proceedings arising or resulting from any such
investigation to which the United States is a party ("Federal Proceeding"). The ongoing, full,
and truthful cooperation of the defendant shall include, but not be limited to:

PLEA AGREEMENT – PETER MCDONOUGH – 7 No. CR 13-00144 PJH (a) producing all documents, including claimed personal documents, and
 other materials, wherever located, not protected under the attorney-client privilege or the work product doctrine in the possession, custody, or control of the defendant, that are requested by
 attorneys and agents of the United States in connection with any Federal Proceeding;

(b) making himself available for interviews, not at the expense of the United
 States, upon the request of attorneys and agents of the United States in connection with any
 Federal Proceeding;

8 (c) responding fully and truthfully to all inquiries of the United States in
9 connection with any Federal Proceeding, without falsely implicating any person or intentionally
10 withholding any information, subject to the penalties of making a false statement or declaration
11 (18 U.S.C. §§ 1001, 1623), obstruction of justice (18 U.S.C. § 1503, *et seq.*), or conspiracy to
12 commit such offenses;

(d) otherwise voluntarily providing the United States with any material or
information not requested in (a) - (c) of this paragraph and not protected under the attorney-client
privilege or work-product doctrine that he may have that is related to any Federal Proceeding;
and

(e) when called upon to do so by the United States in connection with any
Federal Proceeding, testifying in grand jury, trial, and other judicial proceedings fully, truthfully,
and under oath, subject to the penalties of perjury (18 U.S.C. § 1621), making a false statement
or declaration in grand jury or court proceedings (18 U.S.C. § 1623), contempt (18 U.S.C.
§§ 401-402), and obstruction of justice (18 U.S.C. § 1503, *et seq.*).

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GOVERNMENT'S AGREEMENT

18. Subject to the full, truthful, and continuing cooperation of the defendant, as
defined in Paragraph 17 of this Plea Agreement, and upon the Court's acceptance of the guilty
plea called for by this Plea Agreement and the imposition of sentence, the United States agrees
that it will not bring further criminal charges against the defendant for any act or offense
committed before the date of signature of this Plea Agreement that was undertaken in furtherance
of an antitrust conspiracy or in violation of any related criminal law involving the purchase of

PLEA AGREEMENT – PETER MCDONOUGH – 8 No. CR 13-00144 PJH properties at public real estate foreclosure auctions in the Northern District of California
("Relevant Offenses"). The nonprosecution terms of this paragraph do not apply to (a) any acts
of perjury or subornation of perjury (18 U.S.C. §§ 1621-22), making a false statement or
declaration (18 U.S.C. §§ 1001, 1623), obstruction of justice (18 U.S.C. § 1503, *et seq.*),
contempt (18 U.S.C. §§ 401-402), or conspiracy to commit such offenses; (b) civil matters of
any kind; (c) any violation of the federal tax or securities laws or conspiracy to commit such
offenses; or (d) any crime of violence.

8 19. The defendant understands that he may be subject to administrative action by 9 federal or state agencies other than the United States Department of Justice, Antitrust Division, 10 based upon the conviction resulting from this Plea Agreement, and that this Plea Agreement in 11 no way controls whatever action, if any, other agencies may take. However, the United States agrees that, if requested, it will advise the appropriate officials of any governmental agency 12 considering such administrative action of the fact, manner, and extent of the cooperation of the 13 defendant as a matter for that agency to consider before determining what administrative action, 14 15 if any, to take.

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REPRESENTATION BY COUNSEL

17 20. The defendant has reviewed all legal and factual aspects of this case with his
18 attorney and is fully satisfied with his attorney's legal representation. The defendant has
19 thoroughly reviewed this Plea Agreement with his attorney and has received satisfactory
20 explanations from his attorney concerning each paragraph of this Plea Agreement and
21 alternatives available to the defendant other than entering into this Plea Agreement. After
22 conferring with his attorney and considering all available alternatives, the defendant has made a
23 knowing and voluntary decision to enter into this Plea Agreement.

VOLUNTARY PLEA

25 21. The defendant's decision to enter into this Plea Agreement and to tender a plea of
26 guilty is freely and voluntarily made and is not the result of force, threats, assurances, promises,
27 or representations other than the representations contained in this Plea Agreement. The United

PLEA AGREEMENT – PETER MCDONOUGH – 9 No. CR 13-00144 PJH

States has made no promises or representations to the defendant as to whether the Court will 2 accept or reject the recommendations contained within this Plea Agreement.

VIOLATION OF PLEA AGREEMENT

4 22. The defendant agrees that, should the United States determine in good faith, 5 during the period that any Federal Proceeding is pending, that the defendant has failed to provide full, truthful, and continuing cooperation, as defined in Paragraph 17 of this Plea Agreement, or 6 has otherwise violated any provision of this Plea Agreement, the United States will notify 7 8 counsel for the defendant in writing by personal or overnight delivery, email, or facsimile transmission and may also notify counsel by telephone of its intention to void any of its 9 10 obligations under this Plea Agreement (except its obligations under this paragraph), and the defendant will be subject to prosecution for any federal crime of which the United States has 11 knowledge, including, but not limited to, the substantive offenses relating to the investigation 12 resulting in this Plea Agreement. The defendant may seek Court review of any determination 13 14 made by the United States under this paragraph to void any of its obligations under this Plea 15 Agreement. The defendant agrees that, in the event that the United States is released from its 16 obligations under this Plea Agreement and brings criminal charges against the defendant for any Relevant Offense, the statute of limitations period for such offense will be tolled for the period 17 between the date of signature of this Plea Agreement and six (6) months after the date the United 18 States gave notice of its intent to void its obligations under this Plea Agreement. 19

20 23. The defendant understands and agrees that in any further prosecution of him 21 resulting from the release of the United States from its obligations under this Plea Agreement 22 because of the defendant's violation of this Plea Agreement, any documents, statements, 23 information, testimony, or evidence provided by him to attorneys or agents of the United States, federal grand juries, or courts, and any leads derived therefrom, may be used against him. In 24 addition, the defendant unconditionally waives his right to challenge the use of such evidence in 25 26 any such further prosecution, notwithstanding the protections of Fed. R. Evid. 410.

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PLEA AGREEMENT - PETER MCDONOUGH - 10 No. CR 13-00144 PJH

ENTIRETY OF AGREEMENT

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2	24. This Plea Agreement constitutes the entire agreement between the United States				
3	and the defendant concerning the disposition of the criminal charges in this case and supersedes				
4	and replaces in its entirety any prior plea agreement between the parties concerning the				
5	disposition of the criminal charges in this case. This Plea Agreement cannot be modified except				
6	in writing, signed by the United States and the defendant.				
7	25. The undersigned attorneys for the United States have been authorized by the				
8	Attorney General of the United States to enter this Plea Agreement on behalf of the United				
9	States.				
10	26. A facsimile or PDF signature will be deemed an original signature for the purpose				
11	of executing this Plea Agreement. Multiple signature pages are authorized for the purpose of				
12	executing this Plea Agreement.				
13	Aller Marking				
14 (PETER MCDONOUGH ALBERT B. SAMBAT				
15	Defendant MICHAEL A. RABKIN Trial Attorneys				
16	Dated: 1/24/17 U.S. Department of Justice Antitrust Division				
17					
18	ROBERT CAREY 71 Dated: 1/26/2017				
19	Counsel for Defendant Peter McDonough				
20	Dated: 1/25/17				
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