# UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

UNITED STATES OF AMERICA and

STATE OF TENNESSEE,

Plaintiffs,

v.

VULCAN MATERIALS COMPANY,

SPO PARTNERS II, L.P.,

and

AGGREGATES USA, LLC,

Defendants.

CASE NO.: 1:17-CV-02761 JUDGE AMIT P. MEHTA

# UNOPPOSED MOTION AND MEMORANDUM OF THE UNITED STATES IN SUPPORT OF ENTRY OF FINAL JUDGMENT

Pursuant to Section 2(b) of the Antitrust Procedures and Penalties Act, 15 U.S.C. §16(b)(h) ("APPA" or "Tunney Act"), Plaintiff United States of America ("United States") moves for
entry of the proposed Final Judgment filed in this civil antitrust proceeding on December 22,
2018, a copy of which is attached hereto as Exhibit A. The proposed Final Judgment may be
entered at this time without further hearing if the Court determines that entry is in the public
interest. 15 U.S.C. § 16(e). The Competitive Impact Statement ("CIS") filed in this matter on
December 22, 2018 (ECF Docket No. 3) explains why entry of the proposed Final Judgment
would be in the public interest. The United States is filing simultaneously with this motion a
Certificate of Compliance, attached hereto as Exhibit B, setting forth the steps taken by the

parties to comply with all applicable provisions of the APPA and certifying that the APPA's waiting period has expired.

### I. BACKGROUND

On December 22, 2017, the United States filed a civil antitrust Complaint alleging that the Vulcan Materials Company's ("Vulcan") proposed acquisition of Aggregates USA, LLC ("Aggregates USA") from SPO Partners II, L.P., likely would cause significant anticompetitive effects in the markets for coarse aggregate in parts of east Tennessee and southwest Virginia, in violation of Section 7 of the Clayton Act, 15 U.S.C. §18.

At the same time the Complaint was filed, the United States also filed a proposed Final Judgment; a Hold Separate Stipulation and Order ("Hold Separate Order"); and a CIS that describes how the proposed Final Judgment is designed to remedy the likely anticompetitive effects of the acquisition. The Hold Separate Order, which was signed by the Court on December 22, 2017, provides that the proposed Final Judgment may be entered by the Court after the completion of the procedures of the APPA. Entry of the proposed Final Judgment would terminate this action, except that the Court would retain jurisdiction to construe, modify, or enforce the provisions of the Final Judgment and to punish violations thereof.

### II. COMPLIANCE WITH THE APPA

The APPA requires a sixty-day period for the submission of written comments on a proposed Final Judgment. *See* 15 U.S.C. § 16(b). In compliance with the APPA, the United States filed a CIS on December 22, 2017; published the proposed Final Judgment and CIS in the *Federal Register* on January 16, 2018 (*see* 83 Fed. Reg. 2187); and ensured that a summary of the terms of the proposed Final Judgment and CIS, together with directions for the submission of written comments relating to the proposed Final Judgment, were pushed in *The Washington Post* 

for seven days beginning on January 3, 2018, and ending on January 9, 2018. The sixty-day public comment period terminated on March 17, 2018, and the United States received no public comments.

Simultaneously with this Motion and Memorandum, the United States is filing a

Certificate of Compliance that states all the requirements of the APPA have been satisfied. It is
now appropriate for the Court to make the public interest determination required by 15 U.S.C. §

16(e) and to enter the proposed Final Judgment.

#### III. STANDARD OF JUDICIAL REVIEW

The Clayton Act, as amended by the APPA, requires that proposed consent judgments in antitrust cases brought by the United States be subject to a sixty-day comment period, after which the Court shall determine whether entry of the proposed Final Judgment "is in the public interest." 15 U.S.C. § 16(e)(1). In making that determination in accordance with the statute, the Court is required to consider:

- A. the competitive impact of such judgment, including termination of alleged violations, provisions for enforcement and modification, duration of relief sought, anticipated effects of alternative remedies actually considered, whether its terms are ambiguous, and any other competitive considerations bearing upon the adequacy of such judgment that the court deems necessary to a determination of whether the consent judgment is in the public interest; and
- B. the impact of entry of such judgment upon competition in the relevant market or markets, upon the public generally and individuals alleging specific injury from the violations set forth in the complaint including consideration of the public benefit, if any, to be derived from a determination of the issues at trial.

15 U.S.C. § 16(e)(1)(A), (B). In its CIS, the United States explained the meaning and proper application of the public interest standard under the APPA and now incorporates those portions of the CIS by reference.

# IV. ENTRY OF THE PROPOSED FINAL JUDGMENT IS IN THE PUBLIC INTEREST

As described above, the United States alleged in its Complaint that the acquisition of Aggregates USA by Vulcan likely would cause significant anticompetitive effects in the markets for coarse aggregate in parts of east Tennessee and southwest Virginia. As explained in the CIS, the proposed Final Judgment is designed to eliminate the likely anticompetitive effects of this acquisition by requiring the divestiture of Aggregates USA's active quarries and yards in east Tennessee and southwest Virginia (the "Divestiture Assets"). The United States approved Blue Water Industries LLC ("Blue Water") as the buyer, and on December 29, 2017, Defendants completed the divestiture of the Divestiture Assets to Blue Water.

The public, including affected competitors and customers, has had the opportunity to comment on the proposed Final Judgment as required by law, and no comments have been submitted. There has been no showing that the proposed settlement constitutes an abuse of the United States' discretion or that it is not within the zone of settlements consistent with the public interest.

### V. CONCLUSION

For the reasons set forth in this Motion and in the CIS, the Court should find that entry of the proposed Final Judgment is in the public interest and should enter the Final Judgment without further hearings. Accordingly, the United States respectfully requests that the Final Judgment, attached as Exhibit A, be entered as soon as possible.

Dated: April 2, 2018

## Respectfully Submitted,

/s/

Jay D. Owen
United States Department of Justice
Antitrust Division
Defense, Industrials, and Aerospace Section
450 Fifth Street, NW, Suite 8700

450 Fifth Street, NW, Suite 8700 Tel.: (202) 598-2987 Washington, DC 20530 Fax: (202) 514-9033

Email: jay.owen@usdoj.gov