UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK

LZSLIE TAYLOR and KEVIN TAYLOR. minors, by WILEERT TAYLOR and HALLIE TAYLOR, their parents and next friends, -and-

MARJORIZ WILLIAMS and ROSLYN WILLIAMS. miners, by RUDOLPH WILLIAMS and MARJORIE WILLIAMS, their parents and next friends.

-and-

CHERYL ARM WILLIAMS, a minor, by ULA WILLIAMS, her nother and next friend,

-and-

LYNN GARLAND, & minor, by TECHAS CARLAND, ner father and next friend.

-and-

BENJAMIN HALL, LONNIE HALL, MICHELEE HALL and VELMA HALL, minors, by BARBARA HALL, their mother and next friend. -and-

MARILENE MURPHY, a minor, by WALTER MURPHY and WILLENE MURPHY, her parents and next friends,

-and-

For these and all others similarly situated and who may become parties to this action,

Plaintiffs

-against-

THE BOARD OF EDUCATION of the CITY SCHOOL DISTRICT of THE CITY OF NEW ROCHFILE, -and-

HERBERT C. CLISH, 48 SUPERINTENDENT OF SCHOOLS of THE CITY SCHOOL DISTRICT of THE CITY OF NEW ROCHELLE.

Defendants

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60 Civ. 4098

PPEARANCES:

PAUL ZUBER Attorney for Plaintiffs

MURRAY C. FUERST Attermey for Board of Education

ROBERT M. HORGENTHAU United States Attorney

By EUGENE R. ANDERSON and DAVID R. HYDE

IRVING R. KAUFMAN, C.J. (delivered from the bench):

I have been pleased to hear from Dr. Frank F.

Marino, Chairman of the Board of Education of the City of

New Rochelle, and other members of the Board, as well as

Dr. David C. Salten, Superintendent of Schools, who addressed

the Court this morning.

This is a most gratifying day for this Court, for in two years we have come full circle from a period in which national attention was focused upon New Rochelle as a Northern Community condoning segregation to a period in which

the nation will view New Rochelle as a trailblazer in solving the problem of providing truly equal educational opportunity for all. I want publicly to thank Messes.

Fuerst and zuber who, as counsel for the respective parties, have performed a great service not only to the community and to this Court, but to the entire nation

-7-

In less than ten years, the legal and social complexion of our nation has undergone a dramatic change.

The epochal decision of the United States Supreme Court in Stown v. Board of Education, 349 U.S. 294 (1954), has worked a revolution in American race relations. The tempo of that revolution is ever quickening and its reverberations have not been confined to any one part of our nation. Indeed, the President of the United States has recently noted that the problem of equal opportunity regardless of race is "not a sectional problem-- it is nationwide."

The truth of this statement is confirmed by the case history of New Rochelle's Lincoln School integration litigation, the judicial phases of which are, hopefully, drawing to a close. In order that the application now before this Court may be set in context, a brief statement of that

history will be undertaken.

Mew Rochelle, a suburb of New York City is, as we know, located in southeastern Westchester County. In late 1960, a class action was initiated in this court by several Negro children enrolled in the Lincoln School, a public elementary school operated by the Board of Education of the City of New Rochelle, which was named as one of the defendants. In this action, the plaintiffs charged that Lincoln School, situated in central New Rochelle, then with an enrollment of approximately 94 Negroes, had been deliberately created and maintained by the Board as a racially segregated school in violation of the Fourteenth Amendment After a trial, this Court to the federal Constitution. found, 191 F. Supp. 181 (S.D.N.Y. 1961), that the school board in 1930, had gerrymandered the district in which the Lincoln

School was located in order that a large portion of its white students would be excluded and permitted to attend the nearby Webster and Mayflower schools; that within the four years following, the boundaries of the Lincoln district were asnipulated so as to incorporate the everincreasing Megro population; that until 1949, the Board sssured the continuance of Lincoln School as a Negro school by permitting white students resident within the district to transfer to schools outside the district; and that after 1949, when further transfers were forbidden, the school board did nothing to alter the status quo or to ameliorate the serious racial imbalance in the Lincoln School which it had caused to be brought about.

It followed, therefore, that this Court was

constrained to find that the deliberate efforts to maintain

the Lincoln School as a segregated educational institution

worked a deprivation of the equal protection of the

laws constitutionally proscribed by the Pourteenth Amend
ment as interpreted by the Supreme Court in Brown v.

Roard of Education, supra. As I noted at that time, "The

conduct of responsible school officials has operated to dany

to Negro children the opportunities for a full and meaning
ful educational experience guaranteed to them by the

Fourteenth Amendment." 191 F. Supp at 182-93.

In order to cure this social illness, this Court

directed the Board to present a plan to remedy the illegality.

The Board proposed such a plan which, with considerable

modification, was adopted as the decree of the Court, in

Msy 1961. 195 F. Supp. 231 (S.D.H.Y. 1961). In essence,

the decree provided for a completely optional transfer

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of all Lincoln students to any schools having sufficient

ments for minimal academic achievement or emotional adjustment. Further provisions were incorporated in order fully

to effectuate the spirit of the optional transfer plan;

but, the decree provided that the Foard was under no

chligation to furnish transportation to pupils transferring

under the terms of the decree. The decree concluded with

the provision that "The Court shall retain jurisdiction over

this case to assure full compliance with this decree."

This Court, then, is still seised of jurisdiction over this

case and over the administration of the terms of the decree.

I now have before me an application by the

different
present School Board -- whose composition is substantially/
from that of the Board at the time of the original decree-seeking certain amendments and modifications of that decree

It is clear that this application has been precipitated by the changing circumstances in New Rochelle which have followed upon the Board's efforts to comply with this Court's order. On the date of the commencement of this litigation, Lincoln School had an enrollment of 483 students, of whom 454, or 947, were Negro. result of the transfer of Lincoln students to the city's eleven other elementary schools, the percentage of Negro to approximately 897. students dropped immediately/rexfer. A year and a half later, in April 1963, the entire student population at Lincoln School was less than half what it was when this Court entered its decree; only 210 pupils had chosen to remain enrolled at this antiquated school, constructed

The economic and social impact of this mass

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by the present forward-looking School Board. The operation of Lincoln School has become economically unfeasible due to the greatly diminished size of the student body; as of April of this year, elthough the average annual per capita cost of education in all the New Bochelle elementary schools was approximately \$377.00 per student, the cost of educating a student at Lincoln was somewhat more than \$1,057.00.

As the student body will continue to decrease the cost per Lincoln School student will increase. It has become obvious to the present Board that the Lincoln School must be closed and permanently shut down.

But more at the heart of this proceeding is the School Board's fear -- grounded in a sincere desire to conform not only with the letter but with the spirit of

this Court's decree -- a fear that the continuation of
the plan of free optional transfer, sursuant to the terms
of the decree, will result in an unbalanced racial
population in schools adjacent to the Lincoln district.
The Board in effect urges that strict compliance with the
criginal decree, now that Lincoln School is being closed
down, will pose a serious threat of de facto racial
regregation in those contiguous schools, if the remaining
students at Lincoln are permitted to exercise a free choice
of school to be attended.

The School Board and its enlightened Superintendent of Schools, Dr. David C. Salten, a nationally recognized educator -- after holding two public hearings in May of this year, at which 1300 and 900 cirizens, respectively, were in attendance and 98 speakers heard; after attending many

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meetings of FTA groups, and civic and neighborhood
associations; and after consulting with experts in the
field and with those representing the interests of the
Negro population of the Lincoln district -- therefore

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end modify the letter of the decree in order that its spirit may best be perpetuated.

In my original opinion in this litigation,

I expressed my sincera belief in the proposition that

the desegregation problem in the Lincoln district could

be solved by "man of good will, wisdom and ingenuity."

191 F. Supp. at 193. It is gratifying that, among

the membership of the present School Board, Few Rochelle

has found such men. It is obvious that these are

men of heart and of broad vision. They have taken a

most commendable and farsighted step in projecting the

philosophy which underlay the original decree -- and by

their action will minimize or perhaps avoid the problem,

plaguing so many other communities, of racial babalance in for man and law their system of education. This reaffirmation of respect/

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is gratifying and timely, for it is an entidote to those familiar instances where federal court decrees have been flaunted by high officials evern to uphold the law.

Chatroction, delay, and unrest have characterized much of our national struggle against educational and racial inequality. But this small Northern community -- whose population, composed of various races and religious, might represent our nation in microcosm -- has provided this nation with an example and a model of sound public leadership.

Indeed, the immediate and energetic effort of the

School Board to comply with this Court's mandate might well be

viewed as a precursor of the widely-acclaimed position taken

only last week by James E. Allen, Jr., Commissioner of

Education for the State of New York.

The President of the United States, a few short

10-

days ago, registered a plea for an end to racial strife, mass picketing and protest meetings which almost imevitably trigger violence. He urged that the forum for solving the racial question be shifted from the streets to the courts. Certainly, that is the first step. But, as I noted in my original opinion: "Litigation is an unsatisfactory way to resolve issues such as have been presented here. It is costly, time consuming -- causing further delays in the implementation of constitutional rights -- and further inflames the emotions of the partisans." 191 F. Supp. at In short, our legal system can only go so far in 197. inculcating morality. Today, in light of the School Board a appearance before this Court, I feel even more strongly that the task of securing full equality of Activities and the second contract of the sec educational opportunity among the races is best achieved

not by a court which is ill-equipped to control the day-to-day problems of educational policy, but by private citizens, men of good will, preparer to act efficatively in pursuance of our basic law and with a devotion to community betterment.

Thus, in the instant case, the New Rochelle School
Board has taken the initiative and, after investigation
and consultation, has proposed several modifications in
the May 1961 decree of this Court.

with the closing of the Lincoln School and the accompanying need for enlightened placement of the students living within the Lincoln district, the Board proposes to provide bus transportation to these students on a basis

identical to that provided throughout New Rochelles that

is, transportation to any school destination within I-1/2 and

has stated in its report on its proposed plan to the citizens of New Rochelle: "Transportation will be obackey factor in our efforts to maintain an ethnic balance in our elementary schools and to prevent the emergence of segregated schools." This report further states:

Any solution for the problems at Lincoln must be resolved on the basis of what is good for the achool system and the community as a whole. Closing the school and transporting its students to outlying areas fulfills this criterion because it avoids tipping contiguous schools and enables students in outlying as well as in the central schools to attend an integrated school.

I have been advised that the additional cost to each of the residents of New Rochelle once the benefits of bus transportation are extended to the students in question will be insignificant. It must also be noted that, pursuant to state law, 90% of the transportation costs incurred in the

City of New Rochelle will be borne by New York State
in the 1963-64 and successive school years, and only 10%
by the city. In short, the burdens resulting from the
implementation of the proposed transportation plan are
infinitesimal when compared to its benefits.

School, conjoined with free bus transportation for former pupils there to other schools within the city will have a salutary influence in securing true equality of educational opportunity for all parties before this Court.

This proposed medification, which would eliminate paragraph 7 of the original order decreeing that Lincoln transferees were to provide their own transportation is therefore adopted by this Court.

proposed by the School Board is the delation of yaragraphs I and I which deal with the optional transfer plan and the substitution therefor of a provision designed to permit the Board to assign students residing within the Lincoln district where necessary to secure or maintain racial belance within the elementary school system. provision would repose in the Board discretion in the assignment of pupils in order best to effectuate the principles announced in the original opinion of this Viewing this proposed modification in light of Court. the School Board's demonstrated genuine support for those principles, this Court has decided to so modify its Compliance therewith will be ensured, if ever necessary, by this Court's continued retention of

jurisdiction over the case, in pursuance to the final

peragraph of the decree and to the general principles of equity.

The decree is modified as provided for in the amended decree entered this day.

And so, as the Board in its "Comprehensive

Plan for Educational Excellence -- A Seport to all Citizens

of New Rochelle," dated May 14,1963 stated: "... the

eyes of the entire nation are fixed upon our community and

its schools. Our special difficulties have received

national attention ..." The nation will now observe

how sen or compassion and foresight have faced up to the

racial problem of their community and with courage

undertaken the task of solving it.

Tura 24.1963

IRVING R. KAUPMAN United States Circuit Judge

Jume 27, 1963 Raiph S. Brown, Jr., Director Walter E. Reyer Research Institute of Law, Ime. 127 Wall Street New Haven, Connecticut Dear Ralph: Sorry to be slew in answering your letter about Professor Shapire. I am really not well enough informed to judge. I have talked to him, but not enough to have any opinion of his intellectual especities. A. B. Caldwell spout most of the time with Shapire; I emelese for your information a nemerandum from him. Best regards, Bucke Marshall Exclosuse

DEPARTMENT OF JUSTICE .5-61) RQ ING SLIP ſΟ MAME BUILDING AND ROOM A. B. Caldwell COMMENT

NECESSARY ACTION

NOTE AND RETURN

NOTE AND FILE COMMENT RECOMMENDATION YOUR INFORMATION ANSWER OR ACKNOWL-EDGE ON OR BEFORE PREPARE REPLY FOR REMARKS June 12, 1963 Would you give me your views? BM FROM

WALTER E. MEYER REARCH INSTITUTE OF LAW, INC.
137 WALL STREET
NEW HAVEN, CONNECTICUT

RALIM S. BROWN, Ja. Director

June 6, 1963

Hon. Burke Marshall
Department of Justice
Washington, D. C.

Dear Burke:

Can I bother you for your general impression of the scholarly competence of Professor Harry Shapiro of Rutgers? He says he has spent quite a lot of time with you and some of your assistants, in connection with his study of the criminal side of civil rights enforcement. He has applied to the Meyer Institute for a small grant for auxiliary expenses.

You may recall that the Institute, though very much interested in further responsible work in this field, has been hesitant to support people who would not do a first-rate job. It is in this context that I would value your opinion of Shapiro. Of course he is quite far advanced with his work, and I suppose will carry it through whether or not he gets help from us; but I am concerned that the research cream shouldn't be skimmed by second-raters.

With best regards.

NO STORY

Mise.

Jume 27, 1963

Joey Adams, President American Guild of Variety Artists 551 Fifth Avenue New York 16, New York

Dear Mr. Adams:

The Attorney General asked me to semply to your letter on the AGYA resolution. I am sorry that the press of events has delayed a response.

The resolution is an act of public responsibility. Your support is greatly appreciated. I believe that it will have an important national effect.

Yery truly yours,

BURKE HARSHALL Assistant Attorney General Civil Rights Division

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Assistant Autorney General Nirst Assistant Second Assistant Chief, Trial Staff () Mr. Mr. Mr. Mar. Mead, Const. Pights Unit () Mr. Mr. Mar. Mar.		elists	oreated tual
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SPECIAL DELIVERY

AGVA

'American Guild of Variety Artists

UNITED STATES AND CANADA

SSI FIFTH AVENUE

NEW YORK IT, N. Y.

TN 7-5600

Irone 4, 1963

Honorable Robert P. Kennedy Attorney General of the United States Washington, D. C.

Dear General:

I am enclosing a resolution which we intend to submit to the AGVA Convention which meets at the Americana Hotel, commencing June 10, 1963.

This resolution expresses the existing sentiments of AGVA against discrimination in all forms and there is no question that it will be adopted with no opposition as AGVA will be very happy to lend its assistance to you to further your laudable purposes of eliminating segregation and bringing an end to unrest and violence that has been going on in various places to the detriment of our nation and its respectable citizens.

You will note that the provisions of this resolution authorize AGVA to take certain steps to cancel agreements, place spots on the Unfair List, cancel franchises and restrain members from appearing where segregration exists as a policy.

If it is your desire, and if you feel that it would lend greater support to your program, I will attempt to have the resolution changed to mandatory language directly prohibiting AGVA members from appearing in such spots and requiring that Winimum Basic Agreements be cancelled and Agent's franchises withdrawn.

I have not made mandatory provisions, however, because of the practical problems which may be involved in bringing about enforcement. However, AGVA will be willing to undertake mandatory enforcement if you feel that such a policy will be of further aid to you.

I anxiously await your comments in this respect.

7A tha	CIV. RIGHTS DIV.	Jos (1978) President	

A RESOLUTION TO BE PRESENTED TO THE SIXTEENTH NATIONAL CONVENTION OF THE AMERICAN GUILD OF VARIETY ARTISTS FOR THEIR ADOPTION.

WHEREAS, it is the established policy of AGVA to assure all persons, including performing artists, equal opportunities to which they are entitled as human beings, regardless of race, creed or color, and

WHEREAS: AGVA is dedicated to the proposition that all men are created equal and are entitled to equal opportunity of spiritual, intellectual and material development and the enjoyment of human rights, and privileges, and

WHEREAS, the jurisdiction of AGVA extends to all of the United States and AGVA is presently in contractual relations with many hundreds of clubs, hotels and other places throughout the United States wherein performing Artists who are members of AGVA appear and entertain the public, and

WHEREAS, AGVA deplores the unrest, violence and unfortunate public display of prejudice against respectable persons of the Kegro Face in many sections and areas of the United States, and

WHEREAS, AGVA is in accord with and will support the efforts and programs of the Fresident of the United States and the Attorney General of the United States to eliminate the humiliating and degrading policy of segregation that prevails in hotels, theatres, night clubs and other places of entertainment, and

WHEREAS, it is the desire and intention of AGVA to adopt a militant program to aid in bringing about the worthy objectives of the President and the Attorney General of the United States, it is therefore

RESCLVED: That AGVA aid and support and lend assistance to the Fresident and the Attorney General of the United States in their programs and efforts to eliminate and ban the policy of integration in hotels, night clubs and other places of entertainment, and it is further

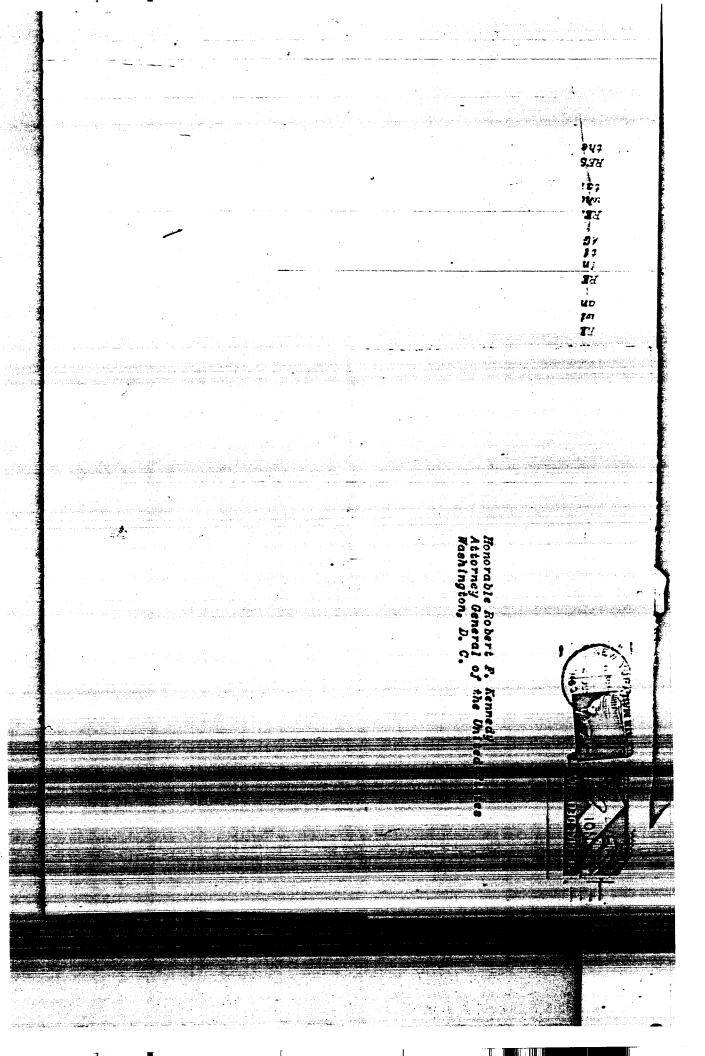
RESCLVED: That AGVA publish this resolution in the next issue of the AGVA News so that the AGVA Members and all agents, clubs, hotels and other places of entertainment using AGVA members will be apprised of AGVA's requirements and objectives, and it is further

RESOLVED: That AGVA is authorized to cancel any minimum basic agreement with any place of entertainment wherein a policy of segregation exists, and it is further

RESOLVED: That AGVA is authorized to restrain AGVA Members from appearing in any hotel, club or place of entertainment where such policy of segregation exists and to place such hotel, club or place of entertainment on the AGVA National Unfair List, and it is further

RESOLVED: That AGVA is authorized to cancel the franchise of any agent

RESOLVED: That a copy of this resolution be sent to the President of the United States and the Attorney General of the United States.



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PESSELVED: That AGVA publish this resclution in the next issue of the AGVA News so that the AGVA Members and all agents, clubs, hotels and other places of entertainment using AGVA members will be apprised of AGVA's regulrements and objectives, and it is further

RESSLUTE: That AGVA is authorized to cancel only minimum basic agreem with any place of entertainment wherein a policy of segregation exists.

RESOLIED: That AGVA is guthorized to restrain AGVA Himbers from appoint any hotel, club or place of entertainment where such policy of segretion exists and to place such hotel, club or place of entertainment on AGVA National Unfair List, and it is further

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the United States and the Attorney General of the United States.

Jane 4, 1963

Sonorable Robert F. Kennedy Attorney General of the United States Washington, D. C.

Dear Seneral?

I am enclosing a recolution which we intend to submit to the AGFA Commention which wests at therefore Ectel, commenting June 10, 1063.

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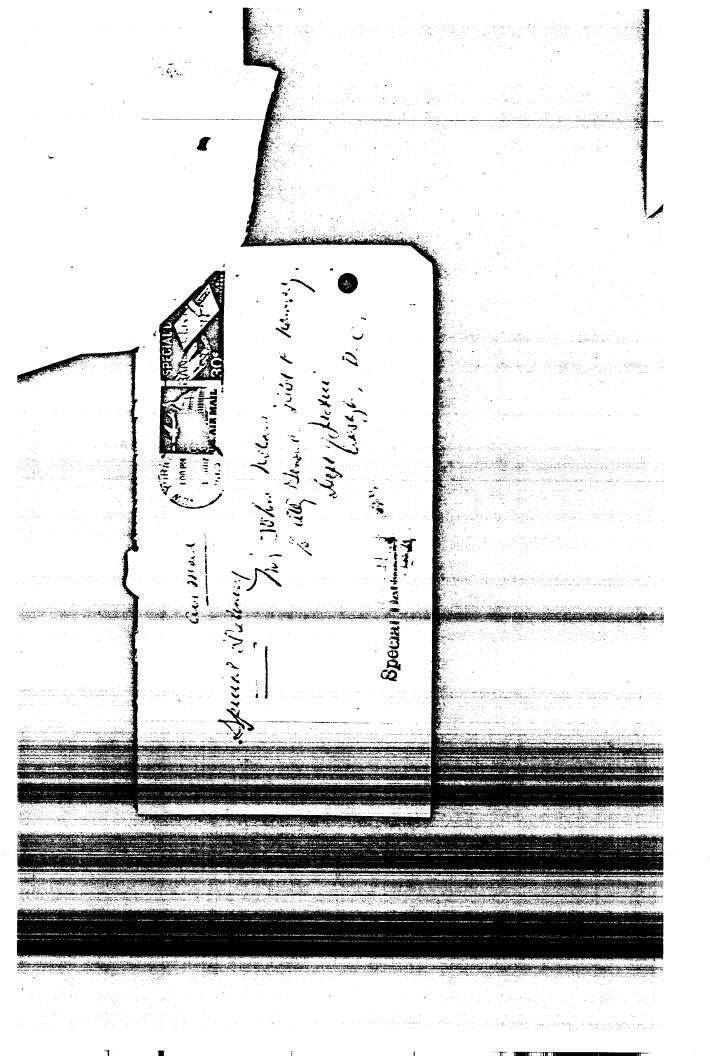
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er. Micholas deB. Katzenbach Deputy Attorney General

June 26, 1963

S. A. Andretta Administrative Assistant Attorney General Civil Lights Operations and Procedures

It seems to me we are missing the boat and creating bottlenecks in Vashington because we are not fully utilizing the United States Attorneys' offices in civil rights cases and matters.

This is creating a tremendous burden on facilities here and resulting in unnecessary work and delays in many instances. A typical example has come up today in the case of the arrest of a negro voting registrar in Mobile. All the facts in the matter are being brought to vashington from Alabama. A complaint is being prepared here (requiring much overtime) and then will be sent by mail to the U.S. Attorney in Mobile for filing. This is a lot of stuff. Why can't the facts be presented directly to the U.S. Attorney in Mobile and have him prepare the complaint and file it like any other case originating in his jurisdiction?

The Civil Rights Division was created to give advice, counsel, direction and supervision to the U.S. Attorneys' offices and not arroyate everything to itself and by-pass the U.S. Attorneys' offices. Furthermore, if we use the U.S. Attorneys' offices, we would not only relieve some of the burden here but avoid potential criticism in sending outsiders to handle local cases and matters. Certainly the local boys are more acceptable to the people and the Courts than strangers from Washington.

If the new civil rights bill passes and present practices continue, ford knows what will happen to our operations here.

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FORM NO. CVR-17

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Civil Rijes Division

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FROM: AAIL AND DOCKET ROOM

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() Chief, General Litigation Sec.
() Head, Const. Rts. Unit
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() Chief, Appeals and Research Sec.
() Federal Custody Unit
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() Chief, Voting and Election Sec.
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FROM: THE HAGUE

TO: S

Secretary of State

NO:

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REACTION: PRESIDENT'S CIVIL RIGHTS PROGRAM.

EDITORIAL COMMENT IN SEVERAL PAPERS, INCLUDING "HET PAROOL"
AND "HAAGSE DAGBLAD" (LABOR), "HAAGSCHE COURANT" (CALVINIST)
A:D "NIEUWE ROTTERDAMSE COURANT" (IMPEPENDENT LIBERAL) ON
PRESIDENT KENNEDY'S CIVIL RIGHTS MESSAGE CONTINUED LAUDATORY,
PARTICULARY FOR PRESIDENT'S POLITICAL AND MORAL COURAGE
IN FACE OF STRONG SOUTHERN OPPOSITION AND IN TAKING CHANCES
WITH HIS RE-ELECTION. PAPERS BELIEVE PROCESS OF
INTEGRATION CANNOT BE HALTED, EXPECTED INCREASED TENSIONS
WOULD HAVE MADE CANCELLATION OF PRESIDENT'S EUROPEAN TOUR
UNDERSTANDABLE, SATISFACTORY SOLUTION TO RACIAL PROBLEM IS
OF GREATEST IMPORTANCE NOT ONLY TO US BUT WHOLE FREE WEST;
IF CONGRESS SABOTAGES BILL BY FILIBUSTER AND NEGROES START
MASSIVE DEMONSTRATION, WHOLE AMERICAN PUBLIC LIFE WILL BE
DISRUPTED. PAPERS NOTE THAT COMMUNIST PROPAGANDA EXPLOITS BILL
TO DETRIMENT OF WEST.

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REPRODUCTION FROM THIS COPY IS

THE POTOMAC INSTITUTE, INC. May 29, 1963 Hon. Burke Harshall Assistant Attorney General Civil Rights Division Justice Department Washington 25, D. C. Dear Eurke: John Silard wanted you to have a copy of this memorandum he prepared and has spoken to you about. I hope to talk to you soon, but knowing how frantically busy you are, I have desisted up to now. Hore nower to you, and best regards. Sincerely, Executive Vice-President HCF: EMA Enc.