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13	IN THE UNITED STATES DISTRICT COURT		
14	FOR THE DISTRICT OF ARIZONA		
15			
16 17	United States of America,	Case No. CV-20-00463-TUC-BGM	
18	Plaintiff,		
19 20 21	v.	CONSENT DECREE	
22	Apache Nitrogen Products, Inc., an Arizona corporation,		
23			
24 25	Defendant.		
26			
27			
28			

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I. <u>BACKGROUND</u>

- A. WHEREAS, Plaintiff, United States of America, on behalf of the United States Environmental Protection Agency ("EPA"), has filed a complaint in this action ("Complaint") concurrently with this Consent Decree, alleging that Defendant, Apache Nitrogen Products, Inc. ("ANPI"), violated Sections 112(r)(1) and 112(r)(7) of the Clean Air Act ("CAA"), 42 U.S.C. § 7412(r)(1), (r)(7), Section 103 of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. § 9603, and Section 304 of the Emergency Planning and Community Right-to-Know Act ("EPCRA"), 42 U.S.C. § 11004, and their implementing regulations, at the chemical manufacturing facility ANPI owns and operates in Cochise County, Arizona (the "Facility").
- B. WHEREAS, EPA began an investigation of the Facility after a June 10, 2014, release of anhydrous ammonia that occurred at the facility; on that date, ANPI was offloading ammonia from a rail car when a sight glass in the ammonia piping broke, resulting in the release of 52,000 pounds of anhydrous ammonia and injuries to ANPI employees and an ANPI contractor.
- C. WHEREAS, the Complaint against ANPI alleges the following violations of Sections 112(r)(1) and 112(r)(7) of the CAA, 42 U.S.C. § 7412(r)(1), (r)(7), and their implementing regulations:
- a. Failure to establish and implement an appropriate Management System to oversee implementation of a Risk Management Plan ("RMP"), as required by 40 C.F.R. §§ 68.12 and 68.15;

- b. Failure to include all covered RMP Program 3 processes in its Process Hazard Analysis ("PHA"), as required by 40 C.F.R. § 68.67(a);
- c. Failure to document compliance with recognized and generally accepted good engineering practices ("RAGAGEP"), as required by 40 C.F.R. § 68.65(d)(2);
- d. Failure to establish a system to promptly address findings and recommendations made in a PHA in a timely manner and document the resolution, as required by 40 C.F.R. § 68.67(e);
- e. Failure to adequately establish and implement the Facility's mechanical integrity program, as required by 40 C.F.R. § 68.73(b) and (d);
- f. Failure to correct deficiencies in equipment in a safe and timely manner, as required by 40 C.F.R. § 68.73(e);
- g. Failure to adequately establish and implement an emergency response program, as required by 40 C.F.R. §§ 68.90, 68.93, and 68.95;
- h. Failure to certify compliance audits and to promptly respond to the findings of compliance audits, as required by 40 C.F.R. § 68.79(a) and (d);
- i. Failure to ensure the completeness and accuracy of process safety information, as required by 40 C.F.R. § 68.65(a) and (d);
- j. Failure to develop and implement clear written operating instructions, as required by 40 C.F.R. § 68.69(a);
- k. Failure to update the Facility's five-year accident history to include accidental releases, as required by 40 C.F.R. §§ 68.195(a), 68.168, and 68.175(*l*);
 - 1. Failure to certify the Facility's operating procedures annually, as required

by 40 C.F.R. § 68.69(c); and

- m. Failure to design and maintain a safe facility with respect to equipment at the Facility's liquid ammonium nitrate unit, as required by the General Duty Clause of the CAA, 42 U.S.C. § 7412(r)(1).
- D. WHEREAS, the Complaint also alleges that ANPI violated Section 103(a) of CERCLA, 42 U.S.C. § 9603, by failure to timely notify national authorities of an August 3, 2015 release of anhydrous ammonia, and violated Section 304 of EPCRA, 42 U.S.C. § 11004, by failure to timely notify state and local authorities of that same release.
- E. WHEREAS, ANPI does not admit any liability to the United States arising out of the transactions or occurrences alleged in the Complaint.
- F. WHEREAS, the Parties recognize, and the Court by entering this Consent Decree finds, that this Consent Decree has been negotiated by the Parties in good faith and will avoid litigation between the Parties and that this Consent Decree is fair, reasonable, and in the public interest.

NOW, THEREFORE, before the taking of any testimony, without the adjudication or admission of any issue of fact or law except as provided in Section II (Jurisdiction and Venue), and with the consent of the Parties, IT IS HEREBY ADJUDGED, ORDERED, AND DECREED as follows:

II. <u>JURISDICTION AND VENUE</u>

1. This Court has jurisdiction over the subject matter of this action, pursuant to 28 U.S.C. §§ 1331, 1345, and 1355, and Section 113(b) of the CAA, 42 U.S.C. § 7413(b), Section 103 of CERCLA, 42 U.S.C. § 9603, Section 304 of EPCRA, 42

U.S.C. § 11004, and over the Parties. Venue lies in this District pursuant to Section 113(b) of the CAA, 42 U.S.C. § 7413(b), Section 113(b) of CERCLA, 42 U.S.C. § 9613(b), Section 325(b)(3) of EPCRA, 42 U.S.C. § 11045(b)(3), and 28 U.S.C. §§ 1391(b), 1391(c), 1391(d), and 1395(a), because ANPI's principal place of business is located in this judicial district, and the violations alleged in the Complaint are alleged to have occurred in this judicial district. For purposes of this Decree, or any action to enforce this Decree, ANPI consents to the Court's jurisdiction over this Decree and any such action and over ANPI and consents to venue in this judicial district.

2. For purposes of this Consent Decree, ANPI agrees that the Complaint states claims upon which relief may be granted pursuant to Sections 112(r)(1) and 112(r)(7) of the CAA, 42 U.S.C. § 7412(r)(1), (r)(7), Section 103 of CERCLA, 42 U.S.C. § 9603, and Section 304 of EPCRA, 42 U.S.C. § 11004.

III. <u>APPLICABILITY</u>

- 3. The obligations of this Consent Decree apply to and are binding upon the United States, and upon ANPI and any successors, assigns, or other entities or persons otherwise bound by law.
- 4. No transfer of ownership or operation of the Facility, whether in compliance with the procedures of this Paragraph or otherwise, shall relieve ANPI of its obligation to ensure that the terms of the Decree are implemented. At least 30 Days prior to such transfer, ANPI shall provide a copy of this Consent Decree to the proposed transferee and shall simultaneously provide written notice of the prospective transfer, together with a copy of the proposed written agreement, to EPA Region 9 and the U.S.

Department of Justice, in accordance with Section XIV (Notices). Any attempt to transfer ownership or operation of the Facility without complying with this Paragraph constitutes a violation of this Decree.

- 5. ANPI shall provide a copy of this Consent Decree to all officers, employees, and agents whose duties might reasonably include compliance with any provision of this Decree, as well as to any contractor retained to perform work required under this Consent Decree. ANPI shall condition any such contract upon performance of the work in conformity with the terms of this Consent Decree.
- 6. In any action to enforce this Consent Decree, ANPI shall not raise as a defense the failure by any of its officers, directors, employees, agents, or contractors to take any actions necessary to comply with the provisions of this Consent Decree.

IV. <u>DEFINITIONS</u>

- 7. Terms used in this Consent decree that are defined in the CAA, CERCLA, EPCRA, or in regulations promulgated pursuant to those statutes shall have the meanings assigned to them in the CAA, CERCLA, EPCRA or such regulations, unless otherwise provided in this Decree. Whenever the terms set forth below are used in this Consent Decree, the following definitions shall apply:
- a. "Anhydrous Ammonia Truck Offloading Area" shall mean the area for the unloading of anhydrous ammonia from truck transports.
- b. "Anhydrous Ammonia Process" shall mean the anhydrous ammonia process used to manufacture ANPI's nitrogen-based chemicals, including all equipment in such process, including, but not limited to, pressure vessels, tanks, piping, rotating

1	equipment, valves, associated relief systems, and distributed control systems and other		
2	computer-based programs involved with process controls;		
3	computer-based programs involved with process controls,		
4	c. "ANPI" shall mean Apache Nitrogen Products, Inc., an Arizona		
5	corporation;		
6	d. "ANSI" shall mean the American National Standards Institute;		
7	e. "ASME" shall mean the American Society of Mechanical Engineers		
8	e. "ASME" shall mean the American Society of Mechanical Engineers		
9	f. "CAA" shall mean the Clean Air Act, 42 U.S.C. § 7401 et seq.;		
10	g. "CERCLA" shall mean the Comprehensive Environmental		
11	Response, Compensation, and Liability Act, 42 U.S.C. § 9601 et seq.;		
12			
13	h. "CGA" shall mean the Compressed Gas Association;		
14	i. "Commence Operation" or "Commencing Operation" shall mean to		
15	begin continuous operation of a system or equipment following a reasonable shakedown		
16	debugging on commissioning powerly and machanical/parformance accompance (including		
17	debugging, or commissioning period and mechanical/performance acceptance (including		
18	but not limited to, a successful performance demonstration run) by the equipment		
19	manufacturer or supplier, installation contractor, and/or ANPI;		
$\begin{bmatrix} 20 \\ 21 \end{bmatrix}$	j. "Complaint" shall mean the complaint filed by the United States in		
$\begin{bmatrix} 21 \\ 22 \end{bmatrix}$			
23	this action;		
23 24	k. "Consent Decree" or "Decree" shall mean this Decree, including its		
25	Appendices listed in Section XXV (Appendices) below;		
26	l. "Day" shall mean a calendar day unless expressly stated to be a		
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28	business day. In computing any period of time under this Consent Decree, where the las		
	day would fall on a Saturday, Sunday, or federal holiday, the period shall run until the		

1	close of business of the next business day;		
2	m. "Defendant" shall mean ANPI;		
3	n. "EPA" shall mean the United States Environmental Protection		
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	Agency and any of its successor departments or agencies;		
6 7	o. "EPCRA" shall mean the Emergency Planning and Community		
8	Right-To-Know Act, 42 U.S.C. § 11001, et seq.;		
9	p. "Effective Date" shall have the definition provided in Section XV		
10	(Effective Date).		
11 12	q. "Facility" shall mean ANPI's nitrogen-based chemical		
13	manufacturing facility, located in Cochise County, Arizona;		
14	r. "Final PSCA Report" shall mean the report described in Paragraph		
15	20.d below;		
16 17	s. "Magazine and Curtis Yard Process" shall mean the anhydrous		
18	ammonia process comprising liquid ammonia rail cars stored or held in rail spurs at th		
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20	Facility;		
21	t. "Paragraph" shall mean a portion of this Decree identified by an		
22	Arabic numeral;		
23	u. "Parties" shall mean the United States and ANPI;		
24 25	v. "Process Safety Culture Audit" or "PSCA" shall mean a Process		
26	Safety Culture Audit as described in Paragraph 20 below;		
27	w. "PSCA Corrective Action(s)" shall have the meaning described in		
28	Paragraph 20.d(3) below;		

x. "PSCA Team" shall mean the ANPI employees described in Paragraph 20.b below;

- y. "Qualified Third-Party Expert" or "Expert" shall mean the outside expert described in Paragraph 20.a below;
- z. "Section" shall mean a portion of this Decree identified by a Roman numeral; and
- aa. "United States" shall mean the United States of America, acting on behalf of EPA.

V. <u>CIVIL PENALTY</u>

- 8. Within 60 Days after the Effective Date, or 20 Days after receiving payment instructions as described in Paragraph 9, whichever is later, ANPI shall pay the sum of \$1,500,000 as a civil penalty, together with interest accruing from the date on which the Consent Decree is lodged with the Court, at the rate specified in 28 U.S.C. \$ 1961 as of the date of lodging.
- 9. ANPI shall pay the civil penalty due by FedWire Electronic Funds Transfer ("EFT") to the U.S. Department of Justice account, in accordance with instructions provided to ANPI by the Financial Litigation Unit ("FLU") of the United States Attorney's Office for the District of Arizona after the Effective Date. The payment instructions provided by the FLU will include a Consolidated Debt Collection System ("CDCS") number, which ANPI shall use to identify all payments required to be made in accordance with this Consent Decree. The FLU will provide the payment instructions to:

Chris S. Leason Gallagher & Kennedy, PA 2575 East Camelback Road Suite 1100 Phoenix, AZ 85016 chris.leason@gknet.com

on behalf of ANPI. ANPI may change the individual to receive payment instructions on its behalf by providing written notice of such change to the U.S. Department of Justice and to EPA in accordance with Section XIV (Notices). At the time of payment, ANPI shall send notice that payment has been made: (i) to EPA via email at cinwd_acctsreceivable@epa.gov or via regular mail at EPA Cincinnati Finance Office, 26 W. Martin Luther King Drive, Cincinnati, Ohio 45268; (ii) to the U.S. Department of Justice via email or regular mail in accordance with Section XIV (Notices); and (iii) to EPA in accordance with Section XIV (Notices). Such notice shall state that the payment is for the civil penalty owed pursuant to the Consent Decree in *United States v. Apache Nitrogen Products, Inc.* and shall reference the civil action number, CDCS Number, and DOJ case number 90-5-2-1-10736/1.

10. ANPI shall not deduct any penalties paid under this Decree pursuant to this Section or Section VIII (Stipulated Penalties) in calculating its federal income tax.

VI. <u>COMPLIANCE REQUIREMENTS</u>

11. ANPI shall comply with Sections 112(r)(1) and 112(r)(7) of the CAA, 42 U.S.C. § 7412(r)(1), (r)(7), with Section 103 of CERCLA, 42 U.S.C. § 9603, with Section 304 of EPCRA, 42 U.S.C. § 11004, and with the CAA's implementing regulations found at 40 C.F.R. Part 68 with respect to the Facility.

- 12. <u>Certification of Compliance Tasks Completed Prior to ANPI's Execution of Consent Decree</u>. ANPI hereby expressly certifies that it has completed the following compliance tasks at its Facility prior to execution of the Consent Decree, and is maintaining compliance with these tasks:
- a. Updated its incident investigation form so that the form includes a line for the date and time that the incident investigation began. The current version of this incident investigation form is attached as Appendix A;
- b. Established and implemented a program for identifying and tracking recommendations from Process Hazard Analysis reports as required by 40 C.F.R. § 68.67 to ensure that deficiencies are corrected on a schedule appropriate to the relative risk of each deficiency;
- c. Set the program described in subparagraph b. above to send automatic notifications and reminders to appropriate managers if deadlines are missed;
- d. Established and implemented a program for identifying and tracking recommendations from Compliance Audit Reports as required by 40 C.F.R. § 68.79, to ensure that deficiencies are corrected on a schedule appropriate to the relative risk of each deficiency, and to ensure that the certification under 40 C.F.R. § 68.79(a) is completed;
- e. Set the program described in subparagraph d. above to send automatic notifications and reminders to appropriate managers and other personnel of upcoming deadlines, and automatic notifications and reminders if deadlines are missed;
- f. Provided physical impact protection for all exposed piping at the Anhydrous Ammonia Process in accordance with RAGAGEP, as set forth in 40 C.F.R.

§ 68.65(d)(2). The current RAGAGEP for physical impact protection for exposed piping is ANSI/CGA G-2.1-2014, Section 5.6.6;

- g. Labeled, tagged, and/or otherwise identified all equipment, piping, and valves that are part of the Anhydrous Ammonia Process in accordance with RAGAGEP, as set forth in 40 C.F.R. § 68.65(d)(2). The current RAGAGEP to prevent paint corrosion is 2015 ANSI/ASME standard no. A13.1 "Standard for the Identification of Pipes," except that ANPI may continue to use the color schemes it had in place as of the date of lodging of this Consent Decree;
- h. Added upgraded steel bulkheads in the Anhydrous Ammonia Truck
 Offloading Area to prevent pull-away-while-connected incidents;
 - i. Ceased using Tanks 37 and 38 for anhydrous ammonia service;
- j. Compiled, and continues to maintain, process safety information pertaining to the relief system design and the relief system design basis, as required by 40 C.F.R. § 68.65(d)(1)(iv), for equipment in the Anhydrous Ammonia Process. ANPI further certifies that the relief system is designed consistent with recognized and generally accepted good engineering practices;
- k. Compiled, and continues to maintain, process safety information pertaining to safety systems (*e.g.*, interlocks, detection or suppression systems) as required by 40 C.F.R. § 68.65(d)(1)(viii), for equipment in the Anhydrous Ammonia Process. ANPI further certifies that the safety systems are designed consistent with recognized and generally accepted good engineering practices;
 - 1. Replaced all pressure relief valves in the Anhydrous Ammonia

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Process within the last five years;

- Set the future replacement frequency for all pressure relief valves in m. the Anhydrous Ammonia Process at a maximum of five years;
- Reviewed the data in its existing Tabware software program for n. tracking preventive maintenance to: (i) identify and fix redundant and missing preventive maintenance tasks; (ii) locate any equipment with a maintenance strategy of "run to failure" and determine whether preventive maintenance could be prescribed instead; (iii) ensure that each inspection or test has a "next inspection date"; and (iv) identify work processes in Tabware that are not functioning as intended;
- 0. Implemented the procedure outlined in Appendix B (Interim Procedures to Address RMP Preventive Maintenance Program Requirements) until the compliance obligations set forth in Paragraph 14.b have been implemented;
- p. Implemented all recommendations identified for the Process Hazard Analysis for the Magazine and Curtis Yard Process in the document titled "April 29, 2016 FMEA Review for Apache Nitrogen Inc. Ammonia Rail Cars on Spur Lines" conducted by Ronald Peddie, Peddie Engineering; and
- Changed its policies and procedures to ensure that sight glass repair q. kits that are not recommended by the original equipment manufacturer are no longer used to repair sight glasses, and communicated the change in policies and procedures to the relevant employees.
- This certification remains in force until termination of the Consent Decree pursuant to Section XVIII (Termination).

- 13. Painting Equipment. For pipes within the Anhydrous Ammonia Process, ANPI shall maintain external paint to prevent corrosion in accordance with RAGAGEP, as set forth in 40 C.F.R. § 68.65(d)(2), except that ANPI may continue to use the color schemes it had in place as of the date of lodging of this Consent Decree. The current RAGAGEP to prevent external paint corrosion is the 2015 ANSI/ASME standard no. A13.1.
- 14. <u>Preventive Maintenance Program</u>. ANPI shall improve its software for tracking preventive maintenance to fulfill the inspection, testing, and maintenance requirements set forth in 40 C.F.R. §§ 68.73(d) and 68.95(a)(2) in the following manner:
- a. No later than October 1, 2020, ANPI shall conduct a survey of Tabware to identify deficiencies related to: (i) automated reminders in advance of scheduled maintenance with sufficient time to allow for planning to complete maintenance on time; (ii) automated reminders or work orders at time maintenance is due; (iii) automated reminders when maintenance deadlines are missed that go to maintenance staff and managers; and (iv) a follow-up function to track action items resulting from maintenance, including appropriate automated reminders. Using that information, ANPI shall consult with Tabware experts to determine whether the deficiencies can be addressed with upgrades, adjusted workflow features, or training.
- b. If ANPI elects to upgrade Tabware to address all identified deficiencies and conduct additional training, ANPI shall address all identified Tabware deficiencies and train relevant personnel by April 30, 2021. If ANPI instead elects to purchase alternative software that is programmed to perform all of the above-listed

functions, ANPI shall complete migration of data, training of relevant personnel, and operation of the new software no later than February 28, 2022.

- c. Beginning on the Effective Date and continuing until the preventive maintenance tracking program described in Paragraphs 14.a-14.b has been fully implemented, ANPI shall follow the Interim Procedures to Address RMP Preventive Maintenance Program Requirements set forth in Appendix B.
- 15. Emergency Shutoff Valves at Rail and Truck Offloading Areas. Within one year after the Effective Date, ANPI shall install emergency shutoff valves on vapor lines at anhydrous ammonia rail car and truck offloading locations. The diagrams in Appendix C are representative of the applicable vapor lines and general locations for the valve installations. Until ANPI has installed the emergency shutoff valves at the Anhydrous Ammonia Truck Offloading Area, ANPI shall maintain the current "smart hose" system at the current offloading location as protection against pull-away-while-connected incidents on vapor line and implement a procedure to prioritize offloading at the location equipped with the smart hose system, such that offloading locations lacking the smart hose system are only used if the location with a smart hose system is in use.
- 16. <u>Submission of 2020 Compliance Audit Report</u>. ANPI shall submit a copy of its 2020 compliance audit report to EPA within 30 Days after certification of the compliance audit report as described in 40 C.F.R. § 68.79(a).
- 17. <u>Organization Chart for Risk Management Program</u>. Within 30 Days after the Effective Date, ANPI shall submit to EPA a revised organization chart or similar document that identifies the qualified person or position with overall responsibility for

the development, implementation, and integration of the risk management program elements at the Facility; additional persons assigned to implement individual requirements of the risk management program; persons with backup responsibility for the implementation of individual requirements if the primary person is unavailable; and the lines of authority between all persons or positions with responsibility for risk management program requirements.

- Consent Decree identifies deficiencies in ANPI's written standard operating procedures ("SOPs"), for covered process activities as described in 40 C.F.R. § 68.69(a) for implementing the Risk Management Program. Within 30 Days after the Effective Date, ANPI shall submit to EPA, for EPA's review and approval, revised SOPs consistent with the guidelines provided in the Center for Chemical Process Safety ("CCPS") publication Writing Effective Operating and Maintenance Procedures, to address the deficiencies identified in Appendix D. ANPI shall implement the revised SOPs upon submission to EPA.
- 19. <u>Tanks 37 and 38</u>. ANPI shall not return Tanks 37 or 38 to anhydrous ammonia service.
 - 20. <u>Process Safety Culture Audit ("PSCA")</u>.
- a. Qualified Third-Party Expert. Within 30 Days after the Effective Date, ANPI shall notify EPA, in writing, of the name, address, and telephone number of a Qualified Third-Party Expert ("Expert") ANPI has selected to conduct an analysis of the Facility's process safety culture ("Process Safety Culture Audit" or "PSCA"). The

Expert must have the following qualifications: (i) familiarity with EPA's Risk

Management Program requirements and the U.S. Occupational Safety and Health

Administration's Process Safety Management requirements; (ii) practical experience

with industrial processes subject to the requirements described in clause (i) above;

(iii) experience evaluating management systems for process safety; (iv) experience

performing qualitative and quantitative risk assessments; and (v) experience

interviewing industrial facility personnel, inspecting industrial processes for process

safety, and reviewing operational and process safety documentation.

- b. <u>Development and Completion of PSCA</u>. Within 60 Days after ANPI's notification to EPA of its selection of an Expert, ANPI shall have a contract in place with the Expert to perform and complete the PSCA within 240 Days after such notification. In consultation with ANPI, the Expert shall carry out the PSCA with input from an ANPI team that shall include at least one member knowledgeable in operations of the Anhydrous Ammonia Process; at least one member knowledgeable in ANPI's operations, if any, in the Magazine and Curtis Yard Process; and at least one additional staff-level employee representative from the Facility (the "PSCA Team"). ANPI shall provide for Facility employee participation in a manner to be determined by the Expert and the PSCA Team, such as by conducting interviews, allowing for submission of confidential comments, or holding an open forum for group discussions.
- c. <u>Contents of PSCA</u>. The PSCA shall include an evaluation of the effectiveness of the following elements of ANPI's process safety management system:
 - (1) ANPI's hazard reporting program;

approves the list of recommended corrective actions and the schedule for implementing those actions.

- f. <u>Post-PSCA Interim Assessment</u>. ANPI shall conduct a written Interim Assessment, which ANPI shall submit to EPA, of the implementation and effectiveness of each PSCA corrective action, and shall submit that Interim Assessment at least 365 Days after, and no more than 455 Days after, the completion of PSCA Corrective Actions. If a corrective action is found to be ineffective, ANPI shall implement changes necessary to ensure effectiveness in a timely manner not to exceed 180 Days after the Interim Assessment.
- g. <u>Signatory</u>. The Facility's Environmental Director shall serve as signatory to the Final PSCA Report and any related reports, corrective action plans and Interim Assessments.
- h. <u>Dissemination</u>. The Final PSCA Report, any corrective action plan(s) and the Interim Assessment shall be communicated and made available to employees, their representatives and participating contractors within 60 Days after completion of each such report, plan, or assessment.
 - 21. <u>Emergency Response Plan.</u>
- a. <u>Monitoring for public exposure</u>. Within 18 months of the Effective Date, ANPI shall install and Commence Operation of an enhanced anhydrous ammonia monitoring system ("Monitoring System") that detects concentrations of anhydrous ammonia from accidental releases and uses a combination of data and modeling to determine whether anhydrous ammonia at a concentration of 35 parts per million ("ppm")

or greater may reach "public receptors," as that term is defined in 40 C.F.R. § 68.3.

ANPI may continue to use perimeter monitoring using handheld ammonia meters to supplement the Monitoring System, but only to confirm the absence of off-site concentrations of ammonia above 35 ppm. If used, such perimeter monitoring must be conducted by trained personnel using appropriate personal protective equipment, which at a minimum shall include a full face respirator. ANPI shall update its Emergency Response Plan procedures to include operation of the Monitoring System and to prohibit personnel from conducting fenceline monitoring by handheld ammonia meters where anhydrous ammonia is known or suspected to be present at levels above 250 ppm.

- b. Management of Change for Monitoring System. ANPI shall follow its Management of Change procedures, established pursuant to 40 C.F.R. § 68.75, to study and address the addition of the Monitoring System. At least 30 Days before Commencing Operation of the Monitoring System, ANPI shall develop procedures for operation, inspection, testing, and maintenance of the Monitoring System. ANPI shall provide operating training to personnel who may operate the Monitoring System at least 15 Days prior to Commencing Operation of the Monitoring System. Upon Commencing Operation of the Monitoring System, ANPI shall include in its semi-annual reports any records on inspection, testing, and preventive maintenance of the Monitoring System. If there were any instances during the reporting period when the Monitoring System detected anhydrous ammonia at a concentration of 134 ppm or above for five minutes at the individual ammonia detector(s), ANPI shall also include in its semi-annual reports:
 - (1) a description of the event that triggered the Monitoring

System;

- (2) the time and date of the alarm;
- (3) whether the concentration of ammonia detected or modeled by the Monitoring System was confirmed or tested by any other methods or instruments;
- (4) whether any alarms were triggered to alert employees or the public to the hazard;
- (5) whether the Monitoring System predicted or modeled that concentrations of ammonia at public receptors could reach 35 ppm or above; and
- (6) whether any changes or recalibrations were made as a result of the event.
- shall have in place procedures and training for relevant ANPI employees and contractors to request Cochise County to send an alert to cellular phones in an area where a release of anhydrous ammonia may reach public receptors at a concentration of 35 ppm or greater using the Integrated Public Alert and Warning System ("IPAWS") or an equivalent system that provides appropriate instructions to the public, such as shelter in place or evacuation warnings. ANPI shall incorporate these procedures into its Emergency Response Plan. ANPI shall also, in the course of its regular outreach to the surrounding community, provide for an option for community members to receive notification on a wired phone connection using Rave Mobile Safety if the person requesting such

notification lacks adequate cellular phone coverage at the wired phone location.

- 22. <u>Updating Instructions in Emergency Response Plan</u>. Within 90 Days of the Effective Date, ANPI shall update its Emergency Response Plan required by 40 C.F.R. § 68.95(a)(1) to provide clear instructions as to what conditions trigger a requirement to notify the public, what emergency response instructions should be distributed to the public in the event of various scenarios, and how to use Rave Mobile Safety effectively (for example, how different messages can be distributed, identification of multiple zones at set distances from the Facility, and how to distribute messages to specific zones).
- Report. ANPI shall submit to EPA its 2022 Non-Destructive Testing report within 30 Days after the report's completion. The report shall include a description of the testing performed, the date of each test, the name of the person who performed the test, the serial number or other identifier of the equipment on which the test was performed, and details on the results of the test.
- 24. Approval of Deliverables. Except for those deliverables specified in Paragraph 29, after review of any plan, report, or other item that is required to be submitted pursuant to this Consent Decree, EPA shall in writing: (a) approve the submission; (b) approve the submission upon specified conditions; (c) approve part of the submission and disapprove the remainder; or (d) disapprove the submission.
- 25. If the submission is approved pursuant to Paragraph 24, ANPI shall take all actions required by the plan, report, or other document, in accordance with the schedules

and requirements of the plan, report, or other document, as approved. If the submission is conditionally approved or approved only in part pursuant to Paragraph 24(b) or (c), ANPI shall, upon written direction from EPA, take all actions required by the approved plan, report, or other item that EPA determines are technically severable from any disapproved portions, subject to ANPI's right to dispute only the specified conditions or the disapproved portions, under Section X (Dispute Resolution).

- 26. If the submission is disapproved in whole or in part pursuant to Paragraph 24(c) or (d), ANPI shall, within 45 Days after receiving notice of such disapproval or such other time as the Parties agree to in writing, correct all deficiencies and resubmit the plan, report, or other item, or disapproved portion thereof, for approval, subject to ANPI's right to invoke Dispute Resolution as provided in Section X (Dispute Resolution), in accordance with the preceding Paragraphs. If the resubmission is approved in whole or in part, ANPI shall proceed in accordance with the preceding Paragraph.
- 27. If a resubmitted plan, report, or other item, or portion thereof, is disapproved in whole or in part, EPA may again require ANPI to correct any deficiencies, in accordance with the preceding Paragraphs, subject to ANPI's right to invoke Dispute Resolution as provided in Section X (Dispute Resolution) and the right of EPA to seek stipulated penalties as provided in Section VIII (Stipulated Penalties).
- 28. Any stipulated penalties applicable to the original submission, as provided in Section VIII (Stipulated Penalties), shall accrue during the 45-Day period or other specified period, but shall not be payable unless the resubmission is untimely or is

disapproved in whole or in part; provided that, if the original submission was so deficient as to constitute a material breach of ANPI's obligations under this Decree, the stipulated penalties applicable to the original submission shall be due and payable notwithstanding any subsequent resubmission.

- 29. <u>Deliverables That Do Not Require Approval</u>. The following deliverables are to be submitted for information only, and are not subject to the review and approval process described in Paragraphs 24-28:
 - a. 2020 Compliance Audit Report (as described in Paragraph 16);
- b. Organization Chart for Risk Management Program (as described in Paragraph 17);
 - c. Final PSCA Report (as described in Paragraph 20.d); and
- d. Submission of 2022 Non-Destructive Testing Report (as described in Paragraph 23).
- 30. Permits. Where any compliance obligation under this Section requires ANPI to obtain a federal, state, or local permit or approval, ANPI shall submit timely and complete applications and take all other actions necessary to obtain all such permits or approvals. ANPI may seek relief under the provisions of Section IX (Force Majeure) for any delay in the performance of any such obligation resulting from a failure to obtain, or a delay in obtaining, any permit or approval required to fulfill such obligation, if ANPI has submitted timely and complete applications and has taken all other actions necessary to obtain all such permits or approvals and the force majeure requirements are otherwise met.

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VII. REPORTING REQUIREMENTS

- 31. ANPI shall submit the following reports to the U.S. Department of Justice and to EPA:
- By January 31st and July 31st of each year after the lodging of this a. Consent Decree, until termination of this Decree pursuant to Section XVIII (Termination), ANPI shall submit by email a semi-annual report for the preceding six months that shall report on the status of all compliance requirements as set forth in Paragraphs 13 through 23 above, including completion of milestones; problems encountered or anticipated, together with implemented or proposed solutions; and status of any permit applications described in Paragraph 30. The report may include work orders, preventive maintenance documentation, or other documents generated in the regular course of business to demonstrate the status of each compliance requirement. Once a compliance requirement is documented as completed in a semi-annual report, its status need not be reported in subsequent semi-annual reports. Each semi-annual report shall also include, for the applicable reporting period:
 - (1) Descriptions of any missed deadlines for addressing Compliance Audit recommendations, as described in Paragraphs 12.d-12.e, copies of any notifications issued of any such missed deadlines, and documentation of who received such notifications;
 - (2) Descriptions of any missed deadlines for addressing Process Hazard Analysis recommendations, as described in

Paragraphs 12.b-12.c, copies of any notifications issued of any such missed deadlines, and documentation of who received such notifications;

- performed on process equipment and emergency response equipment, including the Monitoring System, at the Facility with an inspection frequency of one month or greater, as required by 40 C.F.R. §§ 68.73(d) and 68.95(a)(2). Such descriptions shall include the information specified at 40 C.F.R. § 68.73(d)(4); the interval specified for the inspection, test, or maintenance activity; and the date of the prior inspection, test, or maintenance activity;
- (4) If there were any instances during the reporting period when the Monitoring System detected anhydrous ammonia at or above the concentration identified in Paragraph 21.b, the information detailed at Paragraphs 21.b(1)-(6); and
- (5) Copies of training logs for training sessions provided during the reporting period for use of handheld ammonia meters for perimeter monitoring consistent with ANPI's procedures entitled Ammonia Release Perimeter Monitoring Procedure ENV-0150 and SWP-0009 Safe Work Permit Procedure. The training logs shall identify the names of people who attended

the training, subjects covered in the training, and the date of the training.

- b. Each report submitted pursuant to this Paragraph shall include a description of any non-compliance with the requirements of this Consent Decree and an explanation of the violation's likely cause and of the remedial steps taken, or to be taken, to prevent or minimize such violation. If ANPI violates, or has reason to believe that it may violate, any requirement of this Consent Decree, ANPI shall notify the U.S. Department of Justice and EPA of such violation and its likely duration, in writing, within 14 Days after the Day ANPI first becomes aware of the violation, with an explanation of the violation's likely cause and of the remedial steps taken, or to be taken, to prevent or minimize such violation. If the cause of a violation cannot be fully explained at the time the notification is due:
 - (1) ANPI shall so state in the notification; and
 - (2) ANPI shall investigate the cause of the violation and shall then submit an amendment to the notification, including a full explanation of the cause of the violation, within 30 Days after the Day ANPI becomes aware of the cause of the violation.

Nothing in this Paragraph or the following Paragraph relieves ANPI of its obligation to provide the notice required by Section IX (Force Majeure).

32. Whenever any violation of this Consent Decree or any other event affecting ANPI's performance under this Decree, or the performance of its Facility, may pose an immediate threat to the public health or welfare or the environment, ANPI shall notify

EPA orally or by electronic or facsimile transmission as soon as possible, but no later than 24 hours after ANPI first knew of the violation or event. This procedure is in addition to the requirements set forth in the preceding Paragraph.

- 33. All reports shall be submitted to the persons designated in Section XIV (Notices).
- 34. Each report submitted by ANPI under this Section shall be signed by an official of the submitting party and include the following certification:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I have no personal knowledge that the information submitted is other than true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

- 35. This certification requirement does not apply to emergency or similar notifications where compliance would be impractical.
- 36. The reporting requirements of this Consent Decree do not relieve ANPI of any reporting obligations required by the CAA, CERCLA, EPCRA, or implementing regulations, or by any other federal, state, or local law, regulation, permit, or other requirement.
- 37. Any information provided pursuant to this Consent Decree may be used by the United States in any proceeding to enforce the provisions of this Consent Decree and as otherwise permitted by law.

VIII. STIPULATED PENALTIES

- 38. ANPI shall be liable for stipulated penalties to the United States for violations of this Consent Decree as specified below, unless excused under Section IX (Force Majeure). A violation includes failing to perform any obligation required by the terms of this Decree, including any work plan or schedule approved under this Decree, according to all applicable requirements of this Decree and within the specified time schedules established by or approved under this Decree.
- 39. <u>Late Payment of Civil Penalty</u>. If ANPI fails to pay the civil penalty required to be paid under Section V (Civil Penalty) when due, ANPI shall pay a stipulated penalty of \$3,000 per Day for each Day that the payment is late.
 - 40. <u>Compliance Milestones</u>.
- a. The following stipulated penalties shall accrue per violation per Day for each violation of the requirements identified in subparagraph 40.b:

Penalty per Violation per Day	Period of Noncompliance
\$1,000	1st through 14th Day
\$2,500	15th through 30th Day
\$5,000	31st Day and beyond

- b. <u>Specified Compliance Requirements.</u>
 - (1) Upgrading or replacing Tabware, as specified in Paragraph14.b;
 - (2) Completing the installation of emergency shutoff valves at the Anhydrous Ammonia Rail and Truck Offloading Area, as specified in Paragraph 15;

1	(3)	Submitting a copy of the 2020 Compliance Audit Report, as
2		specified in Paragraph 16;
3	(4)	Submitting proposed corrections for written standard
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5		operating procedures, as specified in Paragraph 18;
6	(5)	Keeping Tanks 37 and 38 out of anhydrous ammonia service
7 8		as specified in Paragraph 19;
9	(6)	Providing the Final PSCA Report to EPA, as specified in
10		Paragraph 20.d;
11	(7)	Providing a list of recommended PSCA corrective actions to
12		EPA, as specified in Paragraph 20.e;
13		
14	(8)	Completing the recommended PSCA corrective actions, as
15 16		specified in Paragraph 20.e;
17	(9)	Submitting the Interim Assessment, as specified in Paragraph
18		20.f;
19	(10)	Installing and Commencing Operation of the Monitoring
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21		System, as specified in Paragraph 21.a;
22	(11)	Updating the Emergency Response Plan procedures, as
23		specified in Paragraph 21.a;
24	(12)	Developing procedures for operation, inspection, testing, and
25	()	
26		maintenance of the Monitoring System, as specified in
27		Paragraph 21.b;
28	(13)	Providing operating training to personnel who may operate

the Monitoring System, as specified in Paragraph 21.b;

- (14) Implementing procedures and training for relevant ANPI employees and contractors, as specified in Paragraph 21.c;
- (15) Updating instructions in the Emergency Response Plan, as specified in Paragraph 22; and
- (16) Submitting the 2022 Non-Destructive Testing Report, as specified in Paragraph 23.
- 41. Reporting Requirements; Other Violations Not Specified in Paragraph 40.b.

 The following stipulated penalties shall accrue per violation per Day for each violation of the reporting requirements of Section VII (Reporting Requirements), or for other violations of the Consent Decree that are not specifically enumerated in Paragraph 40.b:

Penalty per Violation per Day	Period of Noncompliance
\$750	1st through 14th Day
\$1,500	15th through 30th Day
\$3.000	31st Day and beyond

- 42. Stipulated penalties under this Section shall begin to accrue on the Day after performance is due or on the Day a violation occurs, whichever is applicable, and shall continue to accrue until performance is satisfactorily completed or until the violation ceases. Stipulated penalties shall accrue simultaneously for separate violations of this Consent Decree.
- 43. ANPI shall pay any stipulated penalty within 30 Days after receiving the United States' written demand.

- 44. The United States may, in the unreviewable exercise of its discretion, reduce or waive stipulated penalties otherwise due it under this Consent Decree.
- 45. Stipulated penalties shall continue to accrue as provided in Paragraph 42, during any Dispute Resolution, but need not be paid until the following:
- a. If the dispute is resolved by agreement of the Parties or by a decision of EPA that is not appealed to the Court, ANPI shall pay accrued penalties determined to be owing, together with interest as provided for in 28 U.S.C. § 1961, to the United States within 30 Days after the effective date of the agreement or the receipt of EPA's decision or order.
- b. If the dispute is appealed to the Court and the United States prevails in whole or in part, ANPI shall pay all accrued penalties determined by the Court to be owing, together with interest as provided for in 28 U.S.C. § 1961, within 60 Days after receiving the Court's decision or order, except as provided in subparagraph c, below.
- c. If any Party appeals the Court's decision, ANPI shall pay all accrued penalties determined to be owing, together with interest as provided for in 28 U.S.C. § 1961, within 15 Days after receiving the final appellate court decision.
- 46. ANPI shall pay stipulated penalties owing to the United States in the manner set forth and with the confirmation notices required by Paragraph 9, except that the transmittal letter shall state that the payment is for stipulated penalties and shall state for which violation(s) the penalties are being paid.
- 47. If ANPI fails to pay stipulated penalties according to the terms of this Consent Decree, ANPI shall be liable for interest on such penalties, as provided for in

28 U.S.C. § 1961, accruing as of the date payment became due. Nothing in this Paragraph shall be construed to limit the United States from seeking any remedy otherwise provided by law for ANPI's failure to pay any stipulated penalties.

- 48. The payment of penalties and interest, if any, shall not alter in any way ANPI's obligation to complete the performance of the requirements of this Consent Decree.
- 49. <u>Non-Exclusivity of Remedy</u>. Stipulated penalties are not the United States' exclusive remedy for violations of this Consent Decree. Subject to the provisions of Section XII (Effect of Settlement/Reservation of Rights), the United States expressly reserves the right to seek any other relief it deems appropriate for ANPI's violation of this Decree or applicable law, including but not limited to an action against ANPI for statutory penalties, additional injunctive relief, mitigation or offset measures, and/or contempt. However, the amount of any statutory penalty assessed for a violation of this Consent Decree shall be reduced by an amount equal to the amount of any stipulated penalty assessed and paid pursuant to this Consent Decree.

IX. FORCE MAJEURE

50. "Force majeure," for purposes of this Consent Decree, is defined as any event arising from causes beyond the control of ANPI, of any entity controlled by ANPI, or of ANPI's contractors, that delays or prevents the performance of any obligation under this Consent Decree despite ANPI's best efforts to fulfill the obligation. The requirement that ANPI exercise "best efforts to fulfill the obligation" includes using best efforts to anticipate any potential force majeure event and best efforts to address the effects of any

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potential force majeure event (a) as it is occurring and (b) following the potential force majeure, such that the delay and any adverse effects of the delay are minimized. "Force majeure" does not include ANPI's financial inability to perform any obligation under this Consent Decree.

51. If any event occurs or has occurred that may delay the performance of any obligation under this Consent Decree, whether or not caused by a force majeure event, ANPI shall provide notice orally or by electronic or facsimile transmission to EPA and to the U.S. Department of Justice, within 72 hours of when ANPI first knew that the event might cause a delay. Within 10 Days thereafter, ANPI shall provide in writing to EPA and to the U.S. Department of Justice an explanation and description of the reasons for the delay; the anticipated duration of the delay; all actions taken or to be taken to prevent or minimize the delay; a schedule for implementation of any measures to be taken to prevent or mitigate the delay or the effect of the delay; ANPI's rationale for attributing such delay to a force majeure event if it intends to assert such a claim; and a statement as to whether, in the opinion of ANPI, such event may cause or contribute to an endangerment to public health, welfare or the environment. ANPI shall include with any notice all available documentation supporting the claim that the delay was attributable to a force majeure. Failure to comply with the above requirements shall preclude ANPI from asserting any claim of force majeure for that event for the period of time of such failure to comply, and for any additional delay caused by such failure. ANPI shall be deemed to know of any circumstance of which ANPI, any entity controlled by ANPI, or ANPI's contractors knew or should have known.

52. If EPA agrees that the delay or anticipated delay is attributable to a force majeure event, the time for performance of the obligations under this Consent Decree that are affected by the force majeure event will be extended by EPA for such time as is necessary to complete those obligations. An extension of the time for performance of the obligations affected by the force majeure event shall not, of itself, extend the time for performance of any other obligation. EPA will notify ANPI in writing of the length of the extension, if any, for performance of the obligations affected by the force majeure event.

- 53. If EPA does not agree that the delay or anticipated delay has been or will be caused by a force majeure event, EPA will notify ANPI in writing of its decision.
- 54. If ANPI elects to invoke the dispute resolution procedures set forth in Section X (Dispute Resolution), it shall do so no later than 15 Days after receipt of EPA's notice. In any such proceeding, ANPI shall have the burden of demonstrating by a preponderance of the evidence that the delay or anticipated delay has been or will be caused by a force majeure event, that the duration of the delay or the extension sought was or will be warranted under the circumstances, that best efforts were exercised to avoid and mitigate the effects of the delay, and that ANPI complied with the requirements of Paragraphs 50 and 51. If ANPI carries this burden, the delay at issue shall be deemed not to be a violation by ANPI of the affected obligation of this Consent Decree identified to EPA and the Court.

X. DISPUTE RESOLUTION

- 55. Unless otherwise expressly provided for in this Consent Decree, the dispute resolution procedures of this Section shall be the exclusive mechanism to resolve disputes arising under or with respect to this Consent Decree. ANPI's failure to seek resolution of a dispute under this Section shall preclude ANPI from raising any such issue as a defense to an action by the United States to enforce any obligation of ANPI arising under this Decree.
- 56. <u>Informal Dispute Resolution</u>. Any dispute subject to Dispute Resolution under this Consent Decree shall first be the subject of informal negotiations. The dispute shall be considered to have arisen when ANPI sends the U.S. Department of Justice and EPA a written Notice of Dispute. Such Notice of Dispute shall state clearly the matter in dispute. The period of informal negotiations shall not exceed 20 Days from the date the dispute arises, unless that period is modified by written agreement. If the Parties cannot resolve a dispute by informal negotiations, then the position advanced by the United States shall be considered binding unless, within 20 Days after the conclusion of the informal negotiation period, ANPI invokes formal dispute resolution procedures as set forth below.
- 57. <u>Formal Dispute Resolution</u>. ANPI shall invoke formal dispute resolution procedures, within the time period provided in the preceding Paragraph, by serving on the U.S. Department of Justice and EPA a written Statement of Position regarding the matter in dispute. The Statement of Position shall include, but need not be limited to, any

factual data, analysis, or opinion supporting ANPI's position and any supporting documentation relied upon by ANPI.

- 58. The United States shall serve its Statement of Position within 45 Days after receipt of ANPI's Statement of Position. The United States' Statement of Position shall include, but need not be limited to, any factual data, analysis, or opinion supporting that position and any supporting documentation relied upon by the United States. The United States' Statement of Position shall be binding on ANPI, unless ANPI files a motion for judicial review of the dispute in accordance with the following Paragraph.
- 59. ANPI may seek judicial review of the dispute by filing with the Court and serving on the U.S. Department of Justice and EPA, in accordance with Section XIV (Notices), and the Local Rules of this Court, a motion requesting judicial resolution of the dispute. The motion must be filed within 20 Days after receipt of the United States' Statement of Position pursuant to the preceding Paragraph. The motion shall contain a written statement of ANPI's position on the matter in dispute, including any supporting factual data, analysis, opinion, or documentation, and shall set forth the relief requested and any schedule within which the dispute must be resolved for orderly implementation of the Consent Decree. The motion shall not raise any issue not raised in informal dispute resolution pursuant to Paragraph 56, unless the United States raised a new issue of law or fact in its Statement of Position.
- 60. The United States shall respond to ANPI's motion within the time period allowed by the Local Rules of this Court. ANPI may file a reply memorandum, to the extent permitted by the Local Rules.

61. <u>Standard of Review</u>.

a. <u>Disputes Concerning Matters Accorded Record Review</u>. Except as otherwise provided in this Consent Decree, in any dispute brought under Paragraph 57 pertaining to the adequacy or appropriateness of plans, procedures to implement plans, schedules or any other items requiring approval by EPA under this Consent Decree; the adequacy of the performance of work undertaken pursuant to this Consent Decree; and all other disputes that are accorded review on the administrative record under applicable principles of administrative law, ANPI shall have the burden of demonstrating, based on the administrative record, that the position of the United States is arbitrary and capricious or otherwise not in accordance with law.

- b. Other Disputes. Except as otherwise provided in this Consent Decree, in any other dispute brought under Paragraph 57, ANPI shall bear the burden of demonstrating that its position complies with this Consent Decree and better furthers the objectives of the Consent Decree than the United States' position does.
- 62. The invocation of dispute resolution procedures under this Section shall not, by itself, extend, postpone, or affect in any way any obligation of ANPI under this Consent Decree, unless and until final resolution of the dispute so provides. Stipulated penalties with respect to the disputed matter shall continue to accrue from the first Day of noncompliance, but payment shall be stayed pending resolution of the dispute as provided in Paragraph 45. If ANPI does not prevail on the disputed issue, stipulated penalties shall be assessed and paid as provided in Section VIII (Stipulated Penalties).

XI. <u>INFORMATION COLLECTION AND RETENTION</u>

- 63. The United States and its representatives, including attorneys, contractors, and consultants, shall have the right of entry into any facility covered by this Consent Decree, at all reasonable times, upon presentation of credentials, to:
- a. monitor the progress of activities required under this Consent Decree;
- b. verify any data or information submitted to the United States in accordance with the terms of this Consent Decree;
- c. obtain samples and, upon request, splits of any samples taken by ANPI or its representatives, contractors, or consultants;
- d. obtain documentary evidence, including photographs and similar data; and
 - e. assess ANPI's compliance with this Consent Decree.
- 64. Upon request, ANPI shall provide EPA or its authorized representatives splits of any samples taken by ANPI. Upon request, EPA will provide ANPI splits of any samples taken by EPA.
- 65. Until five years after the termination of this Consent Decree, ANPI shall retain, and shall instruct its contractors and agents to preserve, all non-identical copies of all documents, records, or other information (including documents, records, or other information in electronic form) that are or were in its or its contractors' or agents' possession or control on or after April 23, 2019, or that have come or will come into its or its contractors' or agents' possession or control after this date, and that relate in any

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manner to ANPI's performance of its obligations under this Consent Decree. This information-retention requirement shall apply regardless of any contrary corporate or institutional policies or procedures. At any time during this information-retention period, upon request by the United States, ANPI shall provide copies of any documents, records, or other information required to be maintained under this Paragraph.

- 66. At the conclusion of the information-retention period provided in the preceding Paragraph, ANPI shall notify the U.S. Department of Justice and EPA at least 90 Days prior to the destruction of any documents, records, or other information subject to the requirements of the preceding Paragraph and, upon request by the United States, ANPI shall deliver any such documents, records, or other information to EPA. ANPI may assert that certain documents, records, or other information is privileged under the attorney-client privilege or any other privilege recognized by federal law. If ANPI asserts such a privilege, it shall provide the following: (a) the title of the document, record, or information; (b) the date of the document, record, or information; (c) the name and title of each author of the document, record, or information; (d) the name and title of each addressee and recipient; (e) a description of the subject of the document, record, or information; and (f) the privilege asserted by ANPI. However, no documents, records, or other information created or generated pursuant to the requirements of this Consent Decree shall be withheld on grounds of privilege.
- 67. ANPI may also assert that information required to be provided under this Section is protected as Confidential Business Information ("CBI") under 40 C.F.R.

Part 2. As to any information that ANPI seeks to protect as CBI, ANPI shall follow the procedures set forth in 40 C.F.R. Part 2.

68. This Consent Decree in no way limits or affects any right of entry and inspection, or any right to obtain information, held by the United States pursuant to applicable federal or state laws, regulations, or permits, nor does it limit or affect any duty or obligation of ANPI to maintain documents, records, or other information imposed by applicable federal or state laws, regulations, or permits.

XII. <u>EFFECT OF SETTLEMENT/RESERVATION OF RIGHTS</u>

- 69. This Consent Decree resolves the civil claims of the United States for the violations alleged in the Complaint filed in this action through the date of lodging.
- 70. The United States reserves all legal and equitable remedies available to enforce the provisions of this Consent Decree. This Consent Decree shall not be construed to limit the rights of the United States to obtain penalties or injunctive relief under the CAA, CERCLA, EPCRA, or implementing regulations, or under other federal or state laws, regulations, or permit conditions, except as expressly specified in Paragraph 69. The United States further reserves all legal and equitable remedies to address any imminent and substantial endangerment to the public health or welfare or the environment arising at, or posed by, ANPI's Facility, whether related to the violations addressed in this Consent Decree or otherwise.
- 71. In any subsequent administrative or judicial proceeding initiated by the United States for injunctive relief, civil penalties, or other appropriate relief relating to the Facility, ANPI shall not assert, and may not maintain, any defense or claim based

upon the principles of waiver, res judicata, collateral estoppel, issue preclusion, claim preclusion, claim-splitting, or other defenses based upon any contention that the claims raised by the United States in the subsequent proceeding were or should have been brought in the instant case, except with respect to claims that have been specifically resolved pursuant to Paragraph 69.

- This Consent Decree is not a permit, or a modification of any permit, under any federal, state, or local laws or regulations. ANPI is responsible for achieving and maintaining complete compliance with all applicable federal, state, and local laws, regulations, and permits; and ANPI's compliance with this Consent Decree shall be no defense to any action commenced pursuant to any such laws, regulations, or permits, except as set forth herein. The United States does not, by its consent to the entry of this Consent Decree, warrant or aver in any manner that ANPI's compliance with any aspect of this Consent Decree will result in compliance with provisions of the CAA, CERCLA, or EPCRA, or with any other provisions of federal, state, or local laws, regulations, or permits.
- 73. This Consent Decree does not limit or affect the rights of ANPI or of the United States against any third parties, not party to this Consent Decree, nor does it limit the rights of third parties, not party to this Consent Decree, against ANPI, except as otherwise provided by law.
- 74. This Consent Decree shall not be construed to create rights in, or grant any cause of action to, any third party not party to this Consent Decree.

XIII. COSTS

75. The Parties shall bear their own costs of this action, including attorneys' fees, except that the United States shall be entitled to collect the costs (including attorneys' fees) incurred in any action necessary to collect any portion of the civil penalty or any stipulated penalties due but not paid by ANPI.

XIV. NOTICES

Decree, whenever notifications, submissions, statements of position, or communications are required by this Consent Decree (referred to as "notices" in this Section), they shall be made electronically. For notices to EPA, ANPI shall register for the CDX electronic system and upload such notices at https://cdx.epa.gov, and also send email copies to the applicable email addresses below. Notices to the U.S. Department of Justice or to ANPI shall be sent to the applicable email address(es) below. Any notice that cannot be uploaded or electronically transmitted via email shall be provided in writing by mail to the applicable address(es) below.

As to the U.S. Department of eesc Justice by email: Re: 1

eescdcopy.enrd@usdoj.gov Re: DJ # 90-5-2-1-10736/1

With copy to: deborah.gitin@usdoj.gov

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2	As to the U.S. Department of	EES Case Management Unit
3	Justice by mail:	Environment and Natural Resources Division
4		U.S. Department of Justice
5		P.O. Box 7611 Washington, D.C. 20044 7611
6		Washington, D.C. 20044-7611 Re: DJ # 5-2-1-10736/1
7		With copy to:
8		Deborah Gitin, Senior Counsel
9		USDOJ/ENRD/EES 450 Golden Gate Avenue
10		Room 7-6714
11		San Francisco, CA 94102 Re: DJ # 90-5-2-1-10736/1
12		RC. DO 11 70 3 2 1 10730/1
13	As to EPA by email:	bazley.greg@epa.gov
14	Tio to arrive y chimin	
15 16		With copy to: gallo.madeline@epa.gov
17	As to EPA by mail:	Greg Bazley
18		U.S. Environmental Protection
19		Agency 2445 Palm Drive, Suite 100
20		Signal Hill, CA 90755
20		
22	As to ANPI by email:	traica@apachenitro.com
23		With copy to:
24		chris.leason@gknet.com
25	As to ANPI by mail:	T.J. Raica
26		Environmental Director Apache Nitrogen Products, Inc.
27		1436 S. Apache Powder Road. St. David, AZ 85630
28		
		With copy to:

Chris Leason Gallagher & Kennedy, PA 2575 East Camelback Road Suite 1100 Phoenix, AZ 85016

- 77. Any Party may, by written notice to the other Parties, change its designated notice recipient or notice address provided above.
- 78. Notices submitted pursuant to this Section shall be deemed submitted upon mailing, unless otherwise provided in this Consent Decree or by mutual agreement of the Parties in writing.

XV. <u>EFFECTIVE DATE</u>

79. The Effective Date of this Consent Decree shall be the date upon which this Consent Decree is entered by the Court or a motion to enter the Consent Decree is granted, whichever occurs first, as recorded on the Court's docket.

XVI. RETENTION OF JURISDICTION

80. The Court shall retain jurisdiction over this case until termination of this Consent Decree, for the purpose of resolving disputes arising under this Decree or entering orders modifying this Decree, pursuant to Section X (Dispute Resolution) and Section XVII (Modification), or effectuating or enforcing compliance with the terms of this Decree.

XVII. MODIFICATION

81. Except as otherwise set forth in Paragraph 77, the terms of this Consent Decree, including any attached appendices, may be modified only by a subsequent

written agreement signed by all the Parties (by traditional or electronic signature). Where the modification constitutes a material change to this Decree, it shall be effective only upon approval by the Court.

- 82. The following modifications have been explicitly determined by the Parties to be non-material: (a) the substitution of substantially similar equipment or materials for equipment or materials described in Section VI (Compliance Requirements), or necessitated by the implementation of compliance requirements, so long as all Parties agree that the equipment or materials are substantially similar; (b) extensions of time not to exceed 90 Days at a time or 180 Days cumulatively; (c) changes in contact information for Section XIV (Notices); and (d) correction of scriveners' errors.
- 83. Any disputes concerning modification of this Decree shall be resolved pursuant to Section X (Dispute Resolution), provided, however, that, instead of the burden of proof provided by Paragraph 61, the Party seeking the modification bears the burden of demonstrating that it is entitled to the requested modification in accordance with Federal Rule of Civil Procedure 60(b).

XVIII. <u>TERMINATION</u>

84. After ANPI has completed the requirements of Section VI (Compliance Requirements), has maintained satisfactory compliance with this Consent Decree for a period of two years after the Effective Date, has complied with all other requirements of this Consent Decree, and has paid the civil penalty and any accrued stipulated penalties as required by this Consent Decree, ANPI may serve upon the U.S. Department of Justice

and EPA a Request for Termination, stating that ANPI has satisfied those requirements, together with all necessary supporting documentation.

- 85. Following receipt by the United States of ANPI's Request for Termination, the Parties shall confer informally concerning the Request and any disagreement that the Parties may have as to whether ANPI has satisfactorily complied with the requirements for termination of this Consent Decree. If the United States agrees that the Decree may be terminated, the Parties shall submit, for the Court's approval, a joint stipulation terminating the Decree.
- 86. If the United States does not agree that the Decree may be terminated,
 ANPI may invoke Dispute Resolution under Section X (Dispute Resolution). However,
 ANPI shall not seek Dispute Resolution of any dispute regarding termination until 90
 Days after service of its Request for Termination.

XIX. PUBLIC PARTICIPATION

87. This Consent Decree shall be lodged with the Court for a period of not less than 30 Days for public notice and comment in accordance with 28 C.F.R. § 50.7. The United States reserves the right to withdraw or withhold its consent if the comments regarding the Consent Decree disclose facts or considerations indicating that the Consent Decree is inappropriate, improper, or inadequate. ANPI consents to entry of this Consent Decree without further notice and agrees not to withdraw from or oppose entry of this Consent Decree by the Court or to challenge any provision of the Decree, unless the United States has notified ANPI in writing that it no longer supports entry of the Decree.

XX. <u>SIGNATORIES/SERVICE</u>

- 88. Each undersigned representative of ANPI and the Assistant Attorney

 General for the Environment and Natural Resources Division of the U.S. Department of

 Justice certifies that he or she is fully authorized to enter into the terms and conditions of
 this Consent Decree and to execute and legally bind the Party he or she represents to this
 document.
- 89. This Consent Decree may be signed in counterparts, and its validity shall not be challenged on that basis. ANPI agrees to accept service of process by mail with respect to all matters arising under or relating to this Consent Decree and to waive the formal service requirements set forth in Rules 4 and 5 of the Federal Rules of Civil Procedure and any applicable Local Rules of this Court including, but not limited to, service of a summons. All other court filings will be served through the Court's electronic filing service. ANPI need not file an answer to the Complaint in this action unless or until the Court expressly declines to enter this Consent Decree, in which case ANPI's answer would be due within 30 Days following the Court's order declining to enter this Consent Decree.

XXI. <u>INTEGRATION</u>

90. This Consent Decree constitutes the final, complete, and exclusive agreement and understanding among the Parties with respect to the settlement embodied in the Decree and supersedes all prior agreements and understandings, whether oral or written, concerning the settlement embodied herein. The Parties acknowledge that there

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are no representations, agreements, or understandings relating to the settlement other than those expressly contained in this Consent Decree.

XXII. FINAL JUDGMENT

91. Upon approval and entry of this Consent Decree by the Court, this Consent Decree shall constitute a final judgment of the Court as to the United States and ANPI.

XXIII. <u>HEADINGS</u>

92. Headings to the Sections and Subsections of this Consent Decree are provided for convenience and do not affect the meaning or interpretation of the provisions of this Consent Decree.

XXIV. 26 U.S.C. SECTION 162(f)(2)(A)(ii) IDENTIFICATION

93. For purposes of the identification requirement of Section 162(f)(2)(A)(ii) of the Internal Revenue Code, 26 U.S.C. § 162(f)(2)(A)(ii), performance of Section III (Applicability), Paragraph 3; Section VI (Compliance Requirements), Paragraphs 11–30; Section VII (Reporting Requirements), Paragraphs 31–34; and Section XI (Information Collection and Retention), Paragraphs 64–66, is restitution or required to come into compliance with law.

XXV. APPENDICES

- 94. The following Appendices are attached to and part of this Consent Decree:

 Appendix A: Revised Incident Investigation Form;

 Appendix B: Interim Procedures to Address RMP Preventive Maintenance

 Program Requirements;
 - Appendix C: Emergency Shutoff Valve Locations; and

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1	Appendix D: Identified Deficiencies in Standard Operating Procedures.
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5	DATED and entered this day of, 20
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7	Honorable
8	HonorableUNITED STATES DISTRICT JUDGE
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1	THE UNDERSIGNED PARTY enters into this Consent Decree in the matter of <i>United</i>		
2	States v. Apache Nitrogen Products, Inc.		
3			
4	FOR THE UNITED STATES OF	AMEDICA	
5	FOR THE UNITED STATES OF	AMERICA:	
6	DATED 1: 1st 1 c C	Notobor 2020	
7	DATED thislst day ofC	<u>october</u>	
8			
9	II .	LLEN M. MAHAN eputy Section Chief	
		nvironmental Enforcement Section	
10	11	nvironment and Natural Resources Division	
11	U	.S. Department of Justice	
12		Debove a. Dam	
13			
14	11	EBORAH A. GITIN (CA Bar No. 284947) enior Counsel	
15	E _I	nvironmental Enforcement Section	
16	11	nvironment and Natural Resources Division	
17		S. Department of Justice Golden Gate Ave., Room 7-6714	
	11	an Francisco, CA 94102	
18	11	hone: (415) 744-6488	
19	E	mail: deborah.gitin@usdoj.gov	
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1 THE UNDERSIGNED PARTY enters into this Consent Decree in the matter of United 2 States v. Apache Nitrogen Products, Inc. 3 4 FOR THE U.S. ENVIRONMENTAL PROTECTION AGENCY: 5 6 DATED this 26 day of Oc 7 8 9 10 SUSAN PARKER BODINE Assistant Administrator 11 Office of Enforcement and Compliance Assurance 12 United States Environmental Protection Agency 13 14 15 AMY C. MILLER-BOWEN Director, Enforcement and Compliance 16 Assurance Division U.S. Environmental Protection Agency 17 Region 9 18 19 20 SYLVIA QUAST Regional Counsel 21 U.S. Environmental Protection Agency 22 Region 9 23 24 MADELINE A. GALLO 25 Assistant Regional Counsel 26 U.S. Environmental Protection Agency Region 9 27 Office of Regional Counsel 28

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1	THE UNDERSIGNED PARTY enters into this Consent Decree in the matter of <i>United States v. Apache Nitrogen Products, Inc.</i>
2	Sidies v. Apache Willogen I Todacis, Inc.
4	FOR DEFENDANT APACHE NITROGEN PRODUCTS, INC.
5	*
6	DATED this 1971 day of August, 2020.
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9	JEREMY BARRETT President and General Manager
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APPENDIX A:

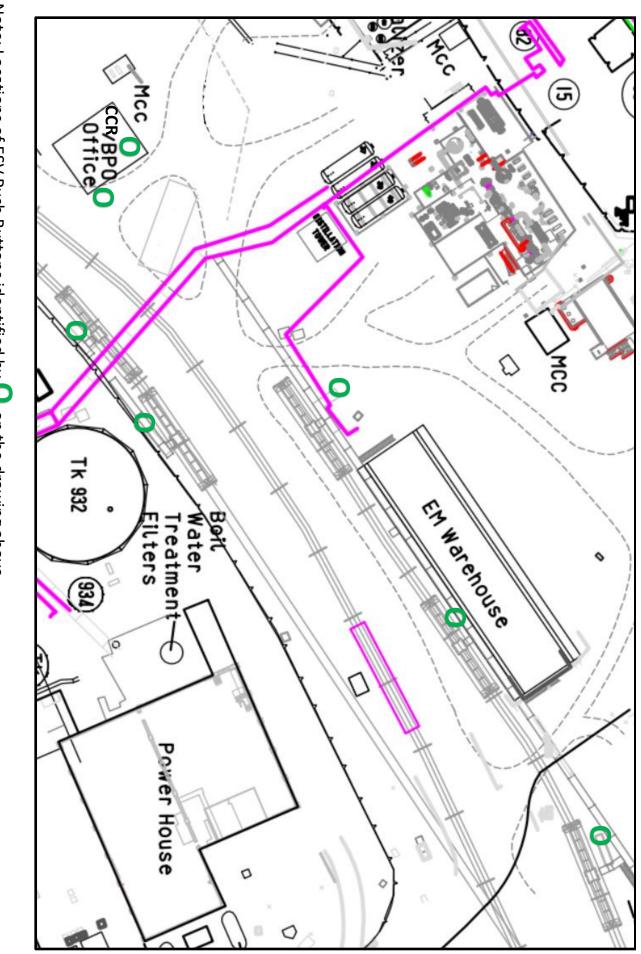
REVISED INCIDENT INVESTIGATION FORM

INCIDENT INVESTIGATION REPORT

Department:	Are	ea:		
EMPLOYEE INFORMA	ATION			
Name (Last, First, MI)		м 🗆	F 🗆	
Employee #				
EMPLOYEE STATUS				
□ Regular full-time	□ Temporary Usu	al Occupa	tion:	
□ Regular part-time		Title:		
INCIDENT INFORMAT	TION			
Exact Location of Incident:	Incident Date		Drug Policy Followed	Time Since Shift Started
			Yes □ No N/A □	
	Incident Time		Safety Notified	Overtime
	AM □ PM □		Yes 🗆 No 🗀 N/A 🗆	Yes □ No □
Supervisor			Notice Yes □ No □ Sp	ill Report Yes □ No □
OSHA CLASSIFICATION /	SEVERITY			
<u> </u>				
INVESTIGATION INFORMATION Investigation Started on (Date & Time):				
What was the activity just before the incident occurred?				
What happened? (Provide a description of the incident, list events in chronologial order and provide all relevant facts.)				
Was a regulated hazardous	substance involved?	es [□ No	
[If yes, provide the name and amount of the regulated substance involved in the release (e.g. fire, explosion, toxic gas loss of containment) or near miss and the duration of the event.]				
What are the consequences	of the incident, if any? (Check	as many	as necessary.)	
□ Injuries □	People evacuated	pact to the	environment	
☐ Fatalities ☐ [People sheltered in place	thers (pleas	se specify)	
Please provide below the deta environment)	ils. (e.g., number of injuries, fatal	ities, peopl	e evacuated and/or people s	sheltered in place, impact to the
-				
What was the emergency re	esponse action taken?			

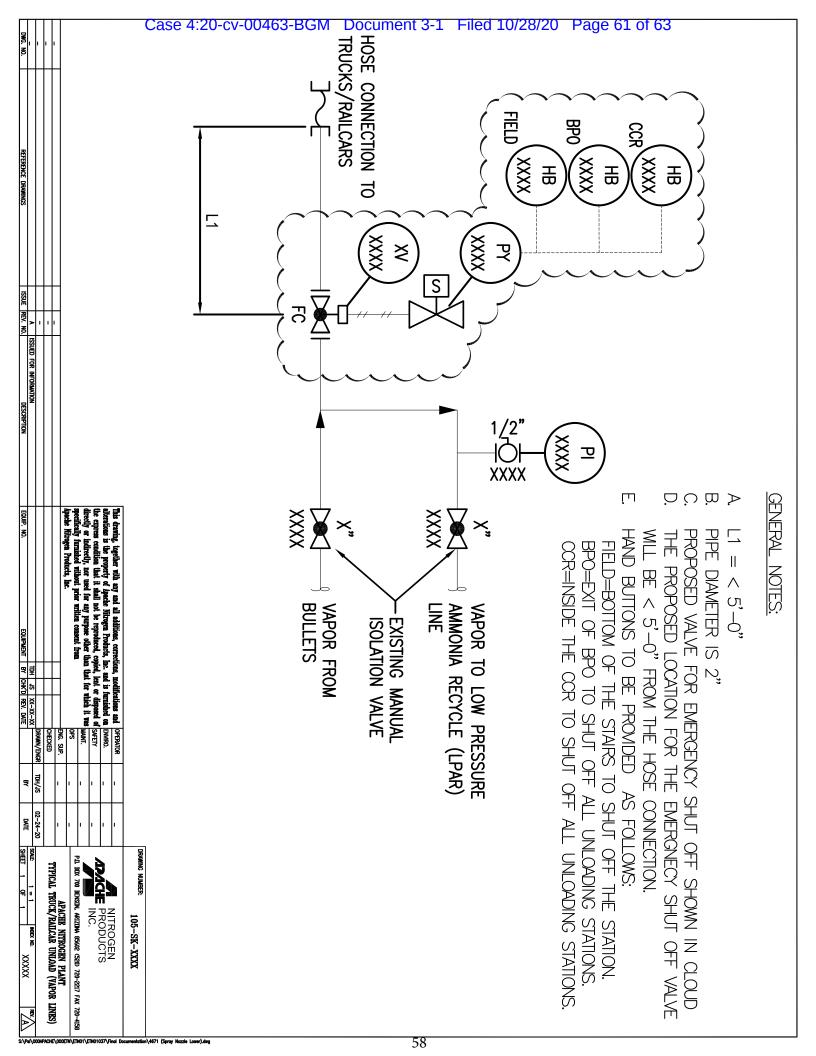
1 **APPENDIX B:** 2 INTERIM PROCEDURES TO ADDRESS RMP PREVENTIVE MAINTENANCE PROGRAM REQUIREMENTS 3 4 A. ANPI has developed Preventive Master Plans for the following types of equipment in 5 ANPI's Risk Management Program covered processes based on Recognized and Generally Accepted Good Engineering Practices, applicable manufacturers' 6 recommendations, and/or prior operating experience: 7 1. Preventive Maintenance ("PM") for Relief Valves; 2. PM for Fixed Equipment Inspection; 8 3. PM for Pressurized Vessel; 9 4. PM for Piping; 5. PM for Safety Interlocks; and 10 6. PM Rotating Equipment including Vibration Analysis. 11 B. ANPI's PM Schedules for the above-identified equipment are contained in ANPI's 12 Computerized Maintenance Management System, referred to as Tabware. The PM 13 Schedule as set up in Tabware contains the following information: 1. Equipment Number/Instrumentation Number; 14 2. Plant Area; 15 3. Associated P&ID information; 4. Frequency of inspection; 16 5. Date last inspected; 17 6. Date of next inspection; and 7. Remarks from the last inspection. 18 19 Until either (a) ANPI's existing Tabware system is upgraded, or (b) ANPI purchases and 20 commences operation of a new software system to fulfill the inspection, testing, and maintenance requirements set forth in 40 C.F.R. § 68.73(d) and 68.95(a)(2), as 21 contemplated in Paragraph 14.b of this Consent Decree, ANPI shall perform the 22 following: 23 1. The person at ANPI designated for planning and scheduling or the Maintenance Supervisor will manually generate, on a weekly basis, Preventive Maintenance Work 24 Orders (PMWOs) from Tabware for the equipment identified in "A," above, based on 25 upcoming on-line or shutdown scheduled work and for equipment that is past due for 26 PM. 2. On a weekly basis, person at ANPI designated for planning and scheduling or the 27 Maintenance Supervisor will provide maintenance personnel their PM Schedules and 28 PMWOs, and review them with maintenance personnel on a daily basis during maintenance planning meetings. The meetings will include a discussion of the:

a. PMWOs that are past due; b. PM Schedule that will be due for the week; and c. PM Schedule that will be due for the month. Upon completion of a PMWO, the maintenance crew will return the PMWO to the Maintenance Supervisor and discuss their findings. 4. After reviewing the findings and addressing any issues with the maintenance crew, the Maintenance Supervisor will close the PMWO in Tabware. Once the PMWO is closed, the PM Schedule in Tabware for that piece of equipment will adjust accordingly on "Work Order Completion" to the next due date based on the PM Schedule.



Note: Locations of ESV Push Buttons identified by $oldsymbol{oldsymbol{oldsymbol{oldsymbol{B}}}}$ on the drawing above. Individual station shut offs at the bottom of the stairway of each load out station

Shut off for all stations at the entrance to BPO Office and inside the Central Control Room (CCR).



APPENDIX D:

IDENTIFIED DEFICIENCIES IN STANDARD OPERATING PROCEDURES

Operating Procedure Paragrap		EPA Comments		
AMM-0010, Ammonia Tanker Operation	5.A.1.H., Caution	Add detail on how to ensure the liquid hose is connected to the liquid connection. Is there labeling, different fittings, or some other means of identification?		
AMM-0010, Ammonia Tanker Operation	5.D.	Update this section to reflect that tanks 37 and 38 are no longer being used for anhydrous ammonia.		
AMM-0010, Ammonia Tanker Operation	5.D.8.	Correct the formatting of subparagraphs C and D.		
AMM-0010, Ammonia Tanker Operation	6.D.1.	Reword subparagraphs A-C into actions. For example, "Close Valve 5058 for the Apache Spot."		
AMM-0010, Ammonia Tanker Operation	7.	Specify who is responsible for emergency shutdown so in the event of an emergency, there is less chance of confusion. <i>See</i> 68.69(a)(1)(iv): Emergency shutdown including the conditions under which emergency shutdown is required, and the assignment of shutdown responsibility to qualified operators to ensure that emergency shutdown is executed in a safe and timely manner.		
AMM-0021, Aqua Ammonia Tank Batching	7.A.1.	Is it clear to operators where the STOP BATCH button is located? If not, consider adding a description of its location.		
AMM-0075, Tank 94 Operation	5.A.1., Caution	Clarify that the high-high alarm notifies the Process Technician of the condition, and the Process Technician performs the necessary actions. Describe specific response actions for the Process Technician to take.		
AMM-0075, Tank 94 Operation	8.A.2.	Reword subparagraphs A-B into actions. For example, "Close Valve NH3 LIQ-4767."		
AMM-0160, Ammonia Tanks 90-30 Operation	4.D.1.B., Note	Add details as to what constitutes low pressure.		
AMM-0160, Ammonia Tanks 90-30 Operation	4.D.2. (Tank 92 Startup)	Quantify what "pressured up" means in this context.		

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2			Note that there are two sections numbered as 4.D. – one for Tank 92, and one for Tank 93.
3 4 5	AMM-0160, Ammonia Tanks 90-30 Operation	4.D.1.B., Note (Tank 93 Startup)	Add details as to what constitutes low pressure.
6 7 8	AMM-0160, Ammonia Tanks 90-30 Operation	4.D.1.E., Caution (Tank 93 Startup)	Consider adding a reminder to the tank scale that the filling limit is 80,000 lbs.
$\begin{bmatrix} 9 \\ 0 \end{bmatrix}$	AMM-0160, Ammonia Tanks 90-30 Operation	5.B.2., Table	Provide the operation pressure limits in addition to the alarm set point.
1 2	AMM-0160, Ammonia Tanks 90-30 Operation	7	Specify who is responsible for emergency shutdown so in the event of an emergency, there is less chance of confusion. <i>See</i> 68.69(a)(1)(iv): Emergency shutdown including the conditions under which emergency
3 - 3			shutdown is required, and the assignment of shutdown responsibility to qualified operators to ensure that emergency shutdown is executed in a safe and timely manner.
	AMM-0160, Ammonia Tanks 90-30 Operation	8.B.	Update this section to reflect that tanks 37 and 38 are no longer being used for anhydrous ammonia.
	AOP-0060, NH3 Blowdown – Evaporators, Chiller and Blowdown Pot	8.D., Note	Specify whether valves 670 and 671 are hand valves, and specify what personal protective equipment should be used to conduct this part of the procedure.
	AO3-0102, AOP-3 Plant Startup	4.O.2.A., Caution	Specify maximum allowable pressure.
2 3 4 5 5	AO3-0103, AOP-3 Plant Shutdown/Emergency Shutdown	9.	Specify who is responsible for emergency shutdown so in the event of an emergency, there is less chance of confusion. <i>See</i> 68.69(a)(1)(iv): Emergency shutdown including the conditions under which emergency shutdown is required, and the assignment of shutdown responsibility to qualified operators to ensure that emergency shutdown is executed in a safe and timely manner.