FOREIGN CLAIMS SETTLEMENT COMMISSION OF THE UNITED STATES WASHINGTON, D.C. 20579

In the Matter of the Claim of

EATON YALE & TOWNE, INC.

Claim No.CU-1452

Decision No.CU

2473

Under the International Claims Settlement Act of 1949. as amended

PROPOSED DECISION

This claim against the Government of Cuba, under Title V of the International Claims Settlement Act of 1949, as amended, was presented by EATON YALE & TOWNE, INC. in the amount of \$71,757.71 based upon the asserted loss of payment for merchandise shipped to Cuba.

Under Title V of the International Claims Settlement Act of 1949 [78 Stat. 1110 (1964), 22 U.S.C. §§1643-1643k (1964), as amended, 79 Stat. 988 (1965)], the Commission is given jurisdiction over claims of nationals of the United States against the Government of Cuba. Section 503(a) of the Act provides that the Commission shall receive and determine in accordance with applicable substantive law, including international law, the amount and validity of claims by nationals of the United States against the Government of Cuba arising since January 1, 1959 for

losses resulting from the nationalization, expropriation, intervention or other taking of, or special measures directed against, property including any rights or interests therein owned wholly or partially, directly or indirectly at the time by nationals of the United States.

Section 502(3) of the Act provides:

The term 'property' means any property, right or interest including any leasehold interest, and debts owed by the Government of Cuba or by enterprises which have been nationalized, expropriated, intervened, or taken by the Government of Cuba and debts which are

a charge on property which has been nationalized, expropriated, intervened, or taken by the Government of Cuba.

Section 504 of the Act provides:

(a) A claim shall not be considered under Section 503(a) of this title unless the property on which the claim was based was owned wholly or partially, directly or indirectly by a national of the United States on the date of the loss and if considered shall be considered only to the extent the claim has been held by one or more nationals of the United States continuously thereafter until the date of filing with the Commission.

Section 502(1)(B) of the Act defines the term "national of the United States" as a corporation or other legal entity which is organized under the laws of the United States, or of any State, the District of Columbia, or the Commonwealth of Puerto Rico, if natural persons who are citizens of the United States own, directly or indirectly, 50 per centum or more of the outstanding capital stock or other beneficial interest of such corporation or entity.

The Yale & Towne Manufacturing Company was incorporated in Connecticut on February 2, 1883 as the Yale Manufacturing Company, and the Eaton Manufacturing Company was incorporated in Ohio on August 28, 1916. A series of corporate structure changes, started in 1963, resulted in the merger of the two corporations on December 31, 1965 in Ohio, the surviving corporation being EATON YALE & TOWNE INC., the claimant.

An officer of the claimant has certified that at all times between 1920 and presentation of this claim on April 13, 1967, more than 50% of the oustanding capital stock of the respective corporations has been owned by United States nationals. The Commission holds that claimant is a national of the United States within the meaning of Section 502(1)(B) of the Act.

Claimant states that approximately 0.5% of its 15,241,133 shares are held by persons who were not nationals of the United States.

The record contains copies of invoices of Yale & Towne Manufacturing Company, claimant's predecessor (except where the invoices could not be located, in which cases the items are noted as evidenced by copies of accounts receivable ledgers) to the following Cuban consignees for the sale of merchandise in the stated amounts. In some cases, where noted, drafts covering these invoices were paid to collecting banks in Cuba, which banks were awaiting dollar reimbursement releases from the Exchange Board, an agency of the Cuban Government:

A. Yale Materials Handling Division:

| | Invoice No. | <u>Date</u> | Consignee | Amount | Date of Payment |
|---|------------------------|---|---|------------|-------------------|
| | 892691wp | September 21, 1959 (shown on Accounts R | Azucarera \$ Camajuani,S.A. eceivable ledger) | 816.42 | None |
| | \$8700727 | November 30, 1959 (shown on Accounts R | Cuba Industrial & Comerciale, S.A. | 954.01 | None |
|) | D700699 | December 17, 1959 | Cia Cubana De Electricidad | 516.38 | April 8, 1960 |
| | D700649 | November 25, 1959 | Ferreteria Enziqua Costa, S.A. | 610.26 | December 4, 1959 |
| | 892693/4wp | November 12, 1959 | Ferreteria Lorido, S.A. | 820.58 | November 16, 1959 |
| | 893899S | February 23, 1960 | Oriente Comercial Y Industrial, S.A. | 114.31 | March 3, 1960 |
| | 893716G | August 20, 1959 | Productos Cabanos De Bagazo | 1,270.78 | None |
| | D700416/7) 893748) | October 21, 1959 | A. Solares Y Cia | 1,180.25 | November 2, 1959 |
| | | | Tota1 | \$6,282.99 | |

B. Yale Lock and Hardware Division

| Invoice N | o. <u>Date</u> | Consignee | Amount | Date of Payment |
|------------------|--------------------------------------|---|--|--------------------------|
| 49009A | November 25, 1959 | Sr. Benigno Zulueta & Cia | \$ 578.93 | February 19, 1960 |
| 49053A | October 30, 1959 | Anton & Hijos | 640.05 | February 6, 1960 |
| 49069A | August 19, 1959 | Consolidated Railroads of Cuba | 151.85 | None |
| 49616A | November 27, 1959 | (same as above) | 26.77 | None |
| 48583A | April 10, 1959 | Ferreteria La Vasconia | 27.35 | None |
| 49 2 09A | November 25, 1959 | Sres. A. Rodriguez & Cia | 725.51 | March 4, 1960 |
| 48961A | November 17, 1959 | Sres. Aviles & Cia | 253.21 | May 11, 1960 |
| 48962A | August 19, 1959 | Sres. Ferreteria La Sucural, S.A. | 386.08 | None |
| 49224A | November 24, 1959 | Gonzalez & Sanchez | 10,368.41 | May 4, 1960 |
| в49107в | October 19, 1959 | Comercial Oxford, S.A. | 47.70 | March 23, 1960 |
| | ericke Vilografie | | on the common of | |
| 49133A | September 25,1959 | Sres. Fernandez & Gutierrez | 2,211.03 | December 14, 1959 |
| 47469B | September 26,1959. | Panam Products | 1,531.66 | None |
| V49290B | November 30, 1959 | Sr. Roberto Rodriguez | 149.30 | June 20, 1960 |
| 49007A | November 25, 1959 | | 623.73 | December 18, 1959 |
| | | Dominguez, S.en C | | |
| 49012A | September 22,1959 | Dominguez, S.en C Sres. Manuel Gayol & Cia S.en C. | 320.60 | None |
| 49012A 49011A | September 22,1959 November 25, 1959 | Sres. Manuel Gayol & Cia S. en C. | 320.60 781.24 | None February 9, 1961 |
| | • | Sres. Manuel Gayol & Cia S. en C. Sres. Mercentil Casa Arenas, S.A. Sr. E. Iturriga | 320.60 781.24 | |

C. German Division (Yale & Towne G.m.b.H.)

| Date | Consignee | Amount | Date of Payment |
|--------------------|-----------------------------|------------|-------------------|
| October 26, 1959 | Gonzalez Sanchez | \$1,981.26 | December 11, 1959 |
| November 24, 1959 | A. Rodriguez y Gia | 2,284.55 | February 21, 1960 |
| November 17, 1959 | Ferreteria Canosa, S.A. | 3,187.32 | January 12, 1960 |
| November 10, 1959 | Jose Lopez Fernandez | 1,487.94 | February 15, 1960 |
| June 18, 1959 | Arturo Perez y Gia | 1,154.08 | November 7, 1960 |
| September 24, 1959 | Marce y Cia | 2,121.45 | December 9, 1959 |
| October 14, 1959 | J. Chertudi y Gia | 1,094.05 | December 22, 1959 |
| October 30, 1959 | Mendez, Ganarte y Cia | 1,101.64 | March 24, 1960 |
| October 27, 1959 | A. Solares y Cia | 3,080.28 | February 18, 1960 |
| November 5, 1959 | Arce Lastra y Gia | 1,719.41 | December 10, 1959 |
| October 28, 1959 | Antonio Vivaldi | 1,734.13 | February 4, 1960 |
| November 6, 1959 | Gomez Ruiz y Cia | 1,104.67 | December 18, 1959 |
| October 23, 1959 | Santos Bouza y Cia | 1,082.16 | May 5, 1960 |
| September 30, 1959 | Aspuru y Cia, S.A. | 1,859.48 | December 26, 1959 |
| November 16, 1959 | Ferreteria Ramiro Alonso | 3,959.30 | February 3, 1960 |
| November 5, 1959 | V. Mercade y Gia | 1,647.88 | January 27, 1960 |
| September 11, 1959 | Aviles y Gia, S.emG. | 1,254.14 | March 22, 1960 |
| October 28, 1959 | Celestino Joaristi y Cia | 4,374.29 | December 29, 1959 |
| May 12, 1958 | Otegui & Ezquerra | 472.50 | August 1, 1960 |
| August 31, 1959 | Lucas Echevarria | 929.67 | February 5, 1960 |
| September 11, 1959 | Arnaiz Giego y Cia | 924.92 | November 26, 1959 |
| September 30, 1959 | Ramon Alvarez | 641.25 | January 26, 1960 |
| September 30, 1959 | Marcelino Rogueiro | 517.81 | November 9, 1959 |
| December 3, 1959 | Ferreteria Capestany, S.A. | 819.54 | February 17, 1960 |

| <u>Date</u> | Consignee | Amount | Date of Payment |
|-------------------|------------------------------|-------------|------------------|
| November 26, 1959 | Ferreteria El Sol De Cuba | \$ 620.55 | January 8, 1960 |
| October 27, 1959 | Machin & Wall Co. | 878.37 | February 3, 1960 |
| October 30, 1959 | (same as above) | 412.57 | February 3, 1960 |
| November 19, 1959 | Sanchez y Hno. | 537.17 | January 7, 1960 |
| October 19, 1959 | Nicolas Lopez | 732.49 | March 17, 1960 |
| September 9, 1959 | Ferreteria La Sucursal | 486.78 | March 22, 1960 |
| November 10, 1959 | Vicente Juan e Hijos | 520.98 | March 4, 1960 |
| November 6, 1959 | Ferreteria Perez Alvarez | 823.96 | January 5, 1960 |
| August 16, 1960 | L. C. Aguilera & Co. | 383.11 | October 28, 1960 |
| | Total | \$45,929.70 | |

Claimant states that neither it nor its predecessors in interest have received any of the funds and that the debts remained due and owing.

The Government of Cuba, on September 29, 1959, published its Law 568, concerning foreign exchange. Thereafter the Cuban Government effectively precluded not only transfers of funds to creditors abroad, but also payment to creditors within Cuba, by numerous, unreasonable and costly demands upon the consignees, who were thus deterred from complying with the demands of the Cuban Government. The Commission holds that Cuban Law 568 and the Cuban Government's implementation thereof, with respect to the rights of the claimant herein, was not in reality a legitimate exercise of sovereign authority to regulate foreign exchange, but constituted an intervention by the Government of Cuba into the contractual rights of the claimant, which resulted in the taking of American-owned property within the meaning of Section 503(a) of the Act. (See Claim of The Schwarzenbach-Huber Company, Claim No. CU-0019, 25 FCSC Semiann. Rep. 58 [July-Dec. 1966]; and Claim of Etna Pozzolana Corporation, Claim No. CU-0049).

Accordingly, in the instant claim the Commission finds that the property of claimant's predecessor in interest was lost as a result of intervention by the Government of Cuba that claimant succeeded to this

claim and that, in the absence of evidence to the contrary, the loss occurred:

| ON | AS TO |
|---|--|
| ON September 29, 1959 October 20, 1959 October 22, 1959 October 29, 1959 November 3, 1959 November 10, 1959 November 17, 1959 November 23, 1959 November 27, 1959 December 5, 1959 December 10, 1959 December 11, 1959 December 12, 1959 December 15, 1959 December 23, 1959 December 23, 1959 December 24, 1959 December 27, 1959 December 28, 1959 December 30, 1959 December 31, 1959 January 6, 1960 January 8, 1960 January 9, 1960 January 13, 1960 January 28, 1960 February 4, 1960 February 4, 1960 | \$ 3,100.75 386.08 816.42 383.11 1,180.25 517.81 820.58 320.60 924.92 610.26 2,121.45 1,719.41 1,981.26 2,211.08 1,728.40 1,094.05 1,859.48 26.77 4,374.29 954.01 823.96 537.17 620.55 3,187.32 641.25 1,647.88 |
| January 28, 1960 February 4, 1960 February 5, 1960 February 6, 1960 February 16, 1960 February 18, 1960 February 20, 1960 February 22, 1960 | 5,250.24 1,734.13 929.67 1,487.94 819.54 3,080.28 |
| March 4, 1960 March 5, 1960 March 18, 1960 March 23, 1960 March 24, 1960 | 578.93 2,284.55 114.31 1,246.49 732.49 1,740.92 47.70 1,101.64 |
| March 25, 1960 April 9, 1960 May 5, 1960 May 6, 1960 May 12, 1960 June 21, 1960 August 2, 1960 November 8, 1960 February 7, 1961 | 516.38 10,368.41 1,082.16 253.21 149.30 472.50 1,154.08 640.05 781.24 |
| February 10, 1961 Total | \$71,155.27 |

The dates of loss include the date of publication of Law 568 as to all losses occurring on or prior to September 29, 1959; the days immediately following the acknowledgment of payment of drafts as to those drafts paid after September 29, 1959; and the dates by which invoices in the stated amounts became due after September 29, 1959 and which were not paid to Cuban collecting banks.

The remainder of this claim, for \$602.44, is based upon the asserted loss of payment for merchandise shipped to the Havana office of Cia Cubana de Electricidad.

Section 505(a) of the Act provides:

A claim under Section 503(a) of this title based upon a debt or other obligation owing by any corporation, association, or other entity organized under the laws of the United States, or of any State, the District of Columbia, or the Commonwealth of Puerto Rico shall be considered only when such debt or other obligation is a charge on property which has been nationalized, expropriated, intervened, or taken by the Government of Guba.

The records of the Commission reveal that Cia Gubana de Electricidad is a corporation organized under the laws of the State of Florida. Therefore this portion of the claim can be considered only if the claimed debt is a charge upon property which was nationalized, expropriated, intervened, or taken by the Government of Guba (See Glaim of Anaconda American Brass Company, Claim No. CU-0112).

Claimant has neither alleged nor submitted evidence to establish that this debt was a charge upon property which was nationalized, expropriated, intervened, or taken by the Government of Guba. Therefore the Commission is without authority to consider this portion of the claim, and it is hereby denied.

The Commission has decided that in certification of losses on claims determined pursuant to Title V of the International Claims Settlement Act of 1949, as amended, interest should be included at the rate of 6% per annum from the date of loss to the date of settlement (See Claim of Lisle Corporation, Claim No. CU-0644).

Accordingly, the Commission concludes that the amount of the loss sustained by claimant shall be increased by interest thereon at the rate of 6% per annum from the dates on which the loss occurred, to the date on which provisions are made for the settlement thereof.

CERTIFICATION OF LOSS

The Commission certifies that EATON YALE & TOWNE INC. suffered a loss, as a result of actions of the Government of Cuba, within the scope of Title V of the International Claims Settlement Act of 1949, as amended, in the amount of Seventy-One Thousand One Hundred Fifty-Five Dollars and Twenty-Seven Cents (\$71,155.27) with interest thereon at 6% per annum from the respective dates of loss to the date of settlement.

Dated at Washington, D. C., and entered as the Proposed Decision of the Commission

JUL 31 1968

Theodore Jaffe, Commissioner

Sidney Freidberg, Commissioner

The statute does not provide for the payment of claims against the Government of Cuba. Provision is only made for the determination by the Commission of the validity and amounts of such claims. Section 501 of the statute specifically precludes any authorization for appropriations for payment of these claims. The Commission is required to certify its findings to the Secretary of State for possible use in future negotiations with the Government of Cuba.

NOTICE: Pursuant to the Regulations of the Commission, if no objections are filed within 15 days after service or receipt of notice of this Proposed Decision, the decision will be entered as the Final Decision of the Commission upon the expiration of 30 days after such service or receipt of notice, unless the Commission otherwise orders. (FCSC Reg., 45 C.F.R. 531.5(e) and (g), as amended, 32 Fed. Reg. 412-13 (1967).)