

1 VANITA GUPTA  
 2 Principal Deputy Assistant Attorney General  
 JUDITH C. PRESTON (MD Bar)  
 3 STEVEN H. ROSENBAUM (NY Bar Reg. #1901958)  
 4 CHRISTY E. LOPEZ (DC Bar #473612)  
 R. TAMAR HAGLER (CA Bar #189441)  
 5 CHARLES HART (NY Bar Reg. # 4282281)  
 6 NORRINDA BROWN HAYAT (DC Bar #479640)  
 7 CARRIE PAGNUCCO (DC Bar #1000551)  
 KATHRYN LADEWSKI (MI Bar #P74431)  
 8 Civil Rights Division  
 9 U.S. Department of Justice  
 950 Pennsylvania Avenue, N.W.  
 10 Washington, DC 20530  
 11 Tel: (202) 305-3192  
 12 Fax: (202) 514-0212  
 Email: charles.hart@usdoj.gov  
 13 norrinda.hayat@usdoj.gov  
 14 Attorneys for Plaintiff United States of America

15 UNITED STATES DISTRICT COURT  
 16 FOR THE CENTRAL DISTRICT OF CALIFORNIA  
 17

18	UNITED STATES OF AMERICA,	)	No. <u>CV 15-03174</u>
19		)	
20	Plaintiff,	)	
21		)	
21	v.	)	
22		)	SETTLEMENT AGREEMENT
22	THE COUNTY OF LOS ANGELES	)	
23	and THE LOS ANGELES COUNTY	)	
24	SHERIFF'S DEPARTMENT	)	
25		)	
25	Defendants.	)	
26		)	
27		)	
27		)	
28		)	

1 **I. INTRODUCTION**

2 The United States, the County of Los Angeles, and the Los Angeles Sheriff's  
3 Department ("LASD") (collectively "the Parties") enter into a Settlement Agreement  
4 ("Agreement") with the goal of ensuring that police services are delivered to the  
5 people of Lancaster and Palmdale, and the surrounding unincorporated areas, in a  
6 manner that fully complies with the Constitution and laws of the United States,  
7 effectively ensures public and deputy safety, and promotes public confidence in LASD  
8 and its deputies. The Parties also recognize that the County of Los Angeles' law  
9 enforcement officers often work under difficult circumstances, risking their physical  
10 safety and well-being for the public good.

11 For these reasons, and noting the general principle that settlements are to be  
12 encouraged, particularly settlements between government entities, the Parties agree to  
13 implement this Agreement under the following terms and conditions.

14 The United States has filed a complaint in the Federal District Court for the  
15 Central District of California pursuant to the authority granted to the United States  
16 Department of Justice ("DOJ") under 42 U.S.C. § 14141 to seek declaratory or  
17 equitable relief to remedy a pattern or practice of conduct by law enforcement officers  
18 that deprives individuals of rights, privileges, or immunities secured by the  
19 Constitution or federal law. The complaint is also filed pursuant to the Fair Housing  
20 Act, 42 U.S.C. § 3614(a), which grants DOJ the authority to seek declaratory,  
21 equitable, and monetary relief to remedy a pattern of practice of housing  
22 discrimination. LASD does not admit or agree with DOJ's findings and conclusions.  
23 Nothing in this Agreement will be construed as an acknowledgment, agreement,  
24 admission, statement, or evidence of liability of the County, LASD, or any of its  
25 deputies or officials under 42 U.S.C § 14141, the Safe Streets Act, Title VI, or the Fair  
26 Housing Act. LASD enters into the Agreement because it wishes to ensure that its  
27 department is functioning at an exceptional level and that it has positive relationships  
28 with all its communities.

1 **II. DEFINITIONS**

2 1. "LASD-AV" or "Antelope Valley stations" means the Los Angeles  
3 County Sheriff's Department Lancaster Station and Palmdale Station of the Antelope  
4 Valley, and these stations' agents, deputies, supervisors, and employees (both sworn  
5 and unsworn).

6 2. "County" means the County of Los Angeles, including its agents,  
7 deputies, and employees.

8 3. "DOJ" means the United States Department of Justice's Civil Rights  
9 Division and its agents and employees.

10 4. "Court" means the United States District Judge for the Central District of  
11 California presiding over this case.

12 5. "Active resistance" means a subject's physical actions to defeat a deputy's  
13 attempt at control and to avoid being taken into custody, such as attacking or striking a  
14 deputy. Verbal statements, bracing, tensing, pulling away, or fleeing the scene, do not  
15 alone constitute active resistance.

16 6. "Administrative investigations" mean investigations conducted by the  
17 Internal Affairs Bureau or Palmdale or Lancaster unit-level investigations.  
18 Administrative investigations can result in formal discipline.

19 7. "Backseat detention" means restraining a person's freedom by placing  
20 him or her in the backseat of a patrol car for any period of time.

21 8. "Community Advisory Committee" means the group of community  
22 members currently working with the LASD's Antelope Valley Stations to advise and  
23 consult on community related policing issues and assist with the implementation of  
24 this agreement as enumerated in Section VII.

25 9. "Defensive resistance" means a subject's attempts to evade deputy  
26 attempts to control, including pulling away from an officer's grasp or fleeing the scene.

27 10. "Discriminatory policing" means selective enforcement or non-  
28 enforcement of the law, including the selecting or rejecting of particular policing

1 tactics or strategies based on membership in a demographic category specified in this  
2 Agreement. Discriminatory policing does not include using race, ethnicity, or any  
3 other status in any reliable and recent suspect-specific description.

4 11. "Effective Date" means the day this Agreement is entered by the Court.

5 12. "Executive Force Review Committee" refers to the LASD committee that  
6 reviews all uses of force requiring a rollout by the Internal Affairs Bureau  
7 force/shooting response team.

8 13. "Force" means any physical effort used to control or restrain another, or  
9 to overcome the resistance of another.

10 14. "Fraud Compliance Check" means search of a voucher holder's home by  
11 an agent of the Housing Authority, with or without third parties, including LASD  
12 deputies, to determine whether the voucher holder is in compliance with the rules of  
13 the Section 8 program.

14 15. "Full and effective compliance" means achieving both sustained  
15 compliance with all material requirements of this Agreement and sustained and  
16 continuing improvement in constitutional policing and public trust, as demonstrated  
17 pursuant to the Agreement's outcome measures.

18 16. "Housing Authority" means Housing Authority of the County of Los  
19 Angeles (HACoLA).

20 17. "IAB" means the Internal Affairs Bureau.

21 18. "ICIB" means the Internal Criminal Investigations Bureau, which is the  
22 LASD unit that investigates any conduct where a deputy may be criminally liable.

23 19. "Including" and "include(s)" mean including but not limited to.

24 20. "Implement" or "implementation" means the development or putting into  
25 place of a policy or procedure, including the appropriate training of all relevant  
26 personnel, and the consistent and verified performance of that policy or procedure in  
27 actual practice.

28

1           21.    “Investigatory stop” or “investigatory detention” means a temporary  
2 restraint where the reasonable person subjected to the stop or detention would  
3 reasonably believe that s/he is not free to leave. An investigatory stop or detention  
4 may be a pedestrian, vehicle, or bicycle stop.

5           22.    “LEP” means Limited English Proficient, and refers to a person who does  
6 not speak English as his/her primary language and has a limited ability to read, write,  
7 speak, or understand English. LEP individuals may be competent in certain types of  
8 communication (e.g., speaking or understanding), but still be LEP for other purposes  
9 (e.g., reading or writing).

10          23.    “MDC” means the Mobile Digital Computer or Mobile Digital Systems  
11 (MDS), which is the electronic system where deputies record daily patrol activity.

12          24.    “Monitor” means a person or team of people who shall be selected to  
13 monitor and report on implementation of this Agreement.

14          25.    “North Patrol Division” means the LASD geographic area covering the  
15 cities of Lancaster and Palmdale and the surrounding unincorporated areas of the  
16 Antelope Valley. North Patrol Division was previously called Region 1.

17          26.    “Personnel complaints” are external allegations of misconduct against an  
18 LASD deputy or employee that could be a violation of law or LASD policy. In  
19 contrast, a “service complaint” is an external complaint about an LASD service,  
20 procedure, or practice that does not involve misconduct by an LASD deputy or  
21 employee.

22          27.    “PLE” means Performance Log Entry and refers to the hard copy  
23 documentation of supervisory notations about a deputy’s performance, including  
24 commendations, weaknesses, career guidance, and training recommendations.

25          28.    “Performance Mentoring Program” refers both to LASD’s department-  
26 wide mentoring program as well as the North Patrol Division’s mentoring program.  
27 These performance mentoring programs identify and assist deputies in need of  
28 specialized or additional training, supervision, or mentoring.

1           29.   “Policy” means regulations, directives, unit orders or manuals, regardless  
2 of the name, describing the duties, functions, and obligations of LASD deputies and/or  
3 employees, and providing specific direction in how to fulfill those duties, functions, or  
4 obligations.

5           30.   “PPI” means the Personnel Performance Index, which is LASD’s early  
6 intervention database. The PPI provides a systematic recording of data relevant to  
7 incidents such as uses of force, shootings, commendations, and complaints regarding  
8 LASD personnel. In addition, PPI tracks the progress of administrative investigations,  
9 civil claims and lawsuits, and Pitchess motions that are handled by the Department.

10          31.   “Reasonable suspicion” means articulable facts that, within the totality of  
11 the circumstances, lead a deputy to reasonably suspect that a crime has been, is being,  
12 or is about to be committed.

13          32.   “Reportable use of force” means any use of force that is greater than that  
14 required for unresisted searching or handcuffing. Additionally, any use of force which  
15 results in injury or a complaint of pain must be reported.

16          33.   “SCR” means a service comment review, which is the review of an  
17 external civilian complaint about an LASD deputy or employee’s behavior.

18          34.   “Section 8” or the “Voucher Program” means the federal Section 8  
19 Housing Choice Voucher Program, which is authorized under 42 U.S.C. § 1437f and  
20 funded by the United States Department of Housing and Urban Development (HUD),  
21 under which qualifying persons may receive a voucher for a portion of their rental  
22 housing costs, which they can use on the open market to obtain housing.

23          35.   “Seizure” or “detention” occurs when a deputy’s words or actions convey  
24 to a reasonable person that he or she is not free to leave.

25          36.   “Settlement Agreement” or “Agreement” means this document, filed as a  
26 part of the action, United States v. Los Angeles County et al., Civil Action No.  
27 \_\_\_\_\_  
28



1 extent or degree, in establishing reasonable suspicion or probable cause, except as part  
2 of actual and credible description(s) of a specific suspect or suspects in any criminal  
3 investigation.

4 44. LASD-AV deputies shall document the following information about  
5 patrol activity in their MDC patrol logs:

- 6 a. the deputy's name;
- 7 b. the date and time of the stop;
- 8 c. the location of the stop;
- 9 d. the race/ethnicity of each individual stopped, detained, or searched;
- 10 e. the disposition of the stop, including whether a citation was issued or an  
11 arrest made;
- 12 f. a concise narrative articulating specific facts and circumstances that  
13 support reasonable suspicion or probable cause for investigative stops and  
14 detentions consistent with the radio clearance code (Noting a radio  
15 clearance code, or the code for the resulting citation or other result, will  
16 not be deemed sufficient articulation of legal support for the stop or  
17 search.);
- 18 g. whether they asked an individual about his/her probation or parole status,  
19 and what the answer was;
- 20 h. where a backseat detention was conducted, a narrative articulating a  
21 reason, consistent with LASD policy and the law, as to why each backseat  
22 detention was necessary, as well as the reasonable suspicion for the  
23 investigation;
- 24 i. the length of any backseat detention;
- 25 j. whether a consent search of an individual was conducted, and if so, the  
26 reason for seeking consent; and
- 27 k. whether a vehicle was impounded and the justification for the  
28 impoundment.

1           45.    LASD-AV deputies shall use accurate and specific descriptive language  
2 and not rely solely on “boilerplate” or form language in any reports describing factual  
3 circumstances of investigatory stops, detentions, and searches.

4           46.    LASD-AV shall collect and analyze data related to searches based on  
5 probation or parole status. LASD shall assess the efficacy of this tactic and its impact  
6 on the community and make policy changes accordingly.

7           47.    LASD will revise its policy and training about backseat detentions to  
8 ensure that they only occur when a LASD-AV deputy has individualized reasonable  
9 suspicion that justifies the detention and when a deputy can articulate reasonable  
10 deputy safety concerns, and to ensure that supervisors understand how to assess the  
11 reasonableness of a backseat detention.

12           48.    LASD-AV deputies may not conduct backseat detentions as a matter of  
13 course during routine traffic stops or domestic violence situations. When LASD-AV  
14 deputies do conduct backseat detentions, LASD shall continue to require deputies to  
15 explain to civilians in a professional and courteous manner why they are being  
16 detained in the backseat of patrol cars. LASD will not permit backseat detentions  
17 based on unreasonable or factually unsupported assertions of deputy safety. Backseat  
18 detentions shall not be used except where the deputy has an objectively reasonable  
19 belief that the detained person may pose a threat or be an escape risk. In instances  
20 where the backseat detention is premised on weather conditions or the detainee’s  
21 articulated desire for privacy or personal safety, the deputy will inform the individual  
22 that the detention is optional.

23           49.    LASD policy will specify that if an individual complains about being  
24 detained in the backseat of a patrol car, the LASD-AV deputy shall call for a field  
25 sergeant to respond to the scene and take the individual’s complaint. If the individual  
26 does not want to wait for the field sergeant to respond to the scene, the deputy shall  
27 provide the individual with a complaint information brochure, currently called  
28 “Procedures for Public Comment” and the deputy’s business card.

1        **B. Searches**

2            50.    LASD-AV deputies shall not use race, color, ethnicity, national origin,  
3 religion, gender, gender identity, disability, sexual orientation, or gender identity in  
4 exercising discretion to conduct a search, except as part of an actual and credible  
5 description of a specific suspect or suspects in any criminal investigation.

6            51.    LASD-AV deputies shall not conduct arbitrary searches. The request to  
7 conduct a consent search must be reasonable and a deputy must be able to articulate a  
8 valid reason under law and LASD policy for initially having stopped the individual.

9            52.    All LASD-AV deputies equipped with body worn audio or video  
10 recorders shall record all requests for consent to search and the individual's response.  
11 Where a subject is Limited English Proficient, the deputy shall affirmatively inform  
12 the subject in the appropriate non-English language. LASD agrees to work with  
13 Community Advisory Committees (CACs) to conduct outreach to explain to AV  
14 residents their right to refuse or revoke consent before or during a search. This  
15 outreach will include a one-page written explanation of an individual's right to refuse  
16 or revoke consent. This written explanation will be posted on the LASD-AV website  
17 and provided at community meetings. An LASD-AV deputy shall immediately notify  
18 a supervisor when considering a home search based on consent, and the supervisor  
19 shall approve the search before it is conducted.

20            53.    In conducting searches, particularly searches related to Section 8  
21 compliance checks, LASD-AV will use only the number of deputies reasonably  
22 necessary for efficacy and officer safety based on the circumstances of the search. A  
23 supervisor must approve the use of more than two deputies for any consent search. If a  
24 supervisor is not available within a reasonable amount of time, a supervisor will  
25 review the documentation or recording of consent as soon after the search as possible.

26            54.    LASD-AV deputies shall only be involved with a Section 8 compliance  
27 check where the housing authority agent has sufficiently articulated legitimate safety  
28 concerns.

1           55. When LASD-AV deputies conduct searches or Section 8 compliance  
2 checks and individuals other than the subject of the search are present, the individuals  
3 shall not be detained longer than reasonably necessary to conduct the search and secure  
4 the area, and the individuals shall not be subject to frisk or search without the legally  
5 requisite level of individualized suspicion or probable cause.

6           56. LASD-AV deputies shall only conduct searches of individuals on  
7 probation or parole in accordance with the provisions of this section and when  
8 knowledge of a probation or parole search condition has been established.

9           **C. Stop, Search, and Seizure Training**

10          57. LASD shall provide all Antelope Valley deputies with training on stops,  
11 searches, and detentions, including the requirements of this Agreement. Such training  
12 shall be taught by a qualified legal instructor with significant experience in Fourth  
13 Amendment issues, and shall:

- 14           a. ensure officers understand Fourth Amendment and related legal  
15           restrictions on searches and seizures, including consent searches, backseat  
16           detentions, probation and parole searches, and Section 8 related activity,  
17           as well as additional limitations under LASD policy;
- 18           b. address the differences between various police contacts by:
- 19                1. the scope and level of police intrusion,  
20                2. differences between probable cause, reasonable suspicion,  
21                and mere speculation, and  
22                3. true voluntary consent;
- 23           c. provide guidance on the facts and circumstances in addition to legal and  
24           policy limitations, that should be considered in initiating, conducting,  
25           terminating, and expanding a stop or search, including consent searches,  
26           probation and parole searches, backseat detentions, and Section 8-related  
27           activities;

- 1 d. incorporate role playing scenarios and other adult-learning mechanisms to  
2 facilitate deputy ability to exercise good judgment about whether and how  
3 to stop and search individuals; and  
4 e. provide guidance on stopping and/or searching individuals for  
5 discretionary and non-violent offenses, including providing guidance  
6 about procedural justice, alternatives to conducting investigatory stops  
7 and searches, and the impact on civilians of conducting apparently  
8 arbitrary stops and searches.

9 **D. Supervisory Review**

10 58. LASD agrees to implement additional accountability and supervision  
11 practices outlined below in the Antelope Valley, and ensure that existing policies are  
12 followed, to ensure that unlawful stops, searches, and seizures are detected and  
13 effectively addressed.

14 59. Sergeants assigned as raters shall regularly audit their assigned deputies'  
15 stop, search, and seizure documentation in addition to arrest reports and citations for  
16 completeness, accuracy, and legal sufficiency. Sergeants shall audit at least one CAD  
17 log for each deputy under their supervision each week. Sergeants shall conduct further  
18 review as indicated by weekly audits, PPI information and other indicia.

19 60. If a deputy's stop, search, or seizure documentation does not provide  
20 sufficient detail or articulate sufficient legal and policy justification for the action, the  
21 supervisor shall review the action with the deputy to determine whether there was  
22 sufficient legal and LASD policy justification.

23 61. Antelope Valley supervisors and commanders shall take appropriate  
24 action to address all violations or deficiencies in stops, searches, and seizures including  
25 non-disciplinary corrective action for the involved deputy, and/or referring the incident  
26 for disciplinary action.



1 community, regardless of their limited ability to speak, read, write, or understand  
2 English. To achieve this outcome, LASD agrees to:

- 3 a. develop and implement a language assistance plan and policy that  
4 complies with Title VI of the Civil Rights Act of 1964, as amended, (42  
5 U.S.C. § 2000d et seq.) and other applicable law, and comports with best  
6 practices and current professional standards; and
- 7 b. ensure that all LASD personnel shall take reasonable steps to provide  
8 timely, meaningful language assistance services to LEP individuals they  
9 encounter.

10 67. LASD-AV agrees to incorporate requirements regarding bias-free  
11 policing and equal protection into its performance assessment processes, including  
12 giving significant weight to an individual's history of sustained bias-related violations,  
13 as well as using all available methods to assess the individual's ability to effectively  
14 practice bias-free policing.

15 68. Within one year of the Effective Date, and annually thereafter, LASD will  
16 assess all programs, initiatives, and activities involving the Antelope Valley Stations to  
17 determine the extent of any disparate impact and to ensure that no program, initiative,  
18 or activity is applied or administered in a manner that unlawfully discriminates against  
19 individuals on the basis of race, color, ethnicity, national origin, religion, gender,  
20 gender identity, disability, or sexual orientation.

21 69. LASD agrees to utilize experts and the community survey outlined below  
22 to study organizational climate and culture in the Antelope Valley stations to aid in  
23 developing the requirements of this section. Personnel will be allowed to  
24 confidentially provide information for the study. LASD will conduct longitudinal  
25 climate and culture studies during the course of this Agreement.

26 **B. Training to Promote Bias-Free Policing**

27 70. LASD will continue to conduct regular training for deputies, training  
28 deputies, supervisors, and command staff regarding discriminatory policing. In

1 addition to LASD's current state-mandated training for Antelope Valley deputies,  
2 LASD will provide training that emphasizes how bias may occur in law enforcement  
3 activity, and the impact of biased policing on effective crime prevention and police  
4 legitimacy. This training further shall include:

- 5 a. methods and strategies for more effective policing that relies upon non-  
6 discriminatory factors;
- 7 b. police and community perspectives related to discriminatory policing;
- 8 c. constitutional and other legal requirements related to equal protection and  
9 unlawful discrimination, including the requirements of this Agreement;
- 10 d. the protection of civil rights as a central part of the police mission and as  
11 essential to effective policing;
- 12 e. the requirements of the FHA, with specific emphasis on discrimination on  
13 the basis of race;
- 14 f. the existence and impact of arbitrary classifications, stereotyping, and  
15 implicit or subconscious bias;
- 16 g. instruction in the data collection protocols required by this Agreement,  
17 including reasons for data collection/analysis;
- 18 h. identification of key decision points where prohibited discrimination can  
19 take effect at both the incident and strategic-planning levels; and
- 20 i. methods, strategies, and techniques to reduce misunderstanding, conflict,  
21 and complaints due to perceived bias or discrimination, including  
22 problem-oriented policing strategies.

23 71. LASD-AV will conduct roll call trainings at least quarterly to emphasize  
24 the importance of preventing discriminatory policing. These roll call sessions will  
25 include scenario-based discussions of real and hypothetical situations.

26 72. LASD agrees to utilize experts and the survey below to study  
27 organizational climate and culture in the Antelope Valley stations to aid in developing  
28 these training requirements.

1                                   **V.    ENFORCEMENT OF SECTION 8 COMPLIANCE**

2           LASD agrees not to violate the FHA by: (a) making unavailable or denying a  
3 dwelling unit to any person because of race; (b) discriminating against any person in  
4 the terms, conditions or privileges of renting a dwelling unit, or in the provision of  
5 services or facilities in connection therewith, because of race; (c) making, printing,  
6 publishing, or causing to be made, printed, or published any notice, statement, or  
7 advertisement with respect to the rental of a dwelling unit that states any preference,  
8 limitation or discrimination based on race; or (d) coercing, intimidating, threatening or  
9 interfering with any person in the exercise or enjoyment of, or on account of having  
10 exercised or enjoyed, or on account of their having aided and encouraged any other  
11 person in the exercise or enjoyment of, any right granted by the Fair Housing Act.

12                                   **A. Housing Non-Discrimination Policy**

13           73.   LASD shall implement a Housing Non-discrimination Policy which  
14 reflects LASD's commitment to the requirements of the FHA and explains how to file  
15 a complaint of discrimination in housing.

16           74.   LASD shall provide a copy the Housing Non-discrimination Policy to all  
17 sworn LASD-AV deputies. LASD shall secure signed statements from each individual  
18 subject to this paragraph acknowledging that he or she has received and read the  
19 Housing Non-discrimination Policy, has had the opportunity to have questions  
20 answered, and agrees to abide by the relevant provisions of this Order and the Housing  
21 Non-discrimination Policy.

22           75.   During the term of this Settlement Agreement, within 15 days after each  
23 new deputy is assigned to LASD-AV, LASD shall provide the individual with a copy  
24 of the Housing Non-discrimination Policy and shall secure the same signed  
25 acknowledgment.

26                                   **B. Policy Regarding Accompaniment of Section 8 Compliance Checks**

27           76.   LASD shall revise its policies regarding the review of requests from a  
28 housing authority for deputy accompaniment on compliance checks in Field Directive

1 12-02. The revised policies shall, among other things, specifically outline factors to be  
2 considered when assessing the need for deputy accompaniment and the number of  
3 deputies necessary for accompaniment.

4 **C. Policy Regarding Independent Investigations of Compliance with Section 8**

5 77. LASD shall institute policies regarding LASD's own independent  
6 investigations upon referral of a housing authority of allegations of fraud on the  
7 voucher program to ensure that those investigations are not being used to harass  
8 residents in their homes or motivate residents to relocate from their homes. LASD's  
9 policies shall be revised to include guidance on proper procedures for sharing  
10 information with a housing authority and guidelines for referral of cases for criminal  
11 prosecution for fraud based solely on compliance with the Section 8 contract.

12 **D. Fair Housing Reporting and Analysis**

13 78. LASD shall require all deputies to document all voucher holder  
14 compliance checks using stat code 787 pursuant to Field Operations Directive 12-02.

15 79. LASD shall require all deputies to document each independent  
16 investigation for criminal fraud based on voucher holder compliance with the voucher  
17 contract using stat code 787.

18 80. LASD shall require all deputies to document calls, observations, or  
19 incidents involving voucher holders using stat code 787. Nothing in this paragraph  
20 shall authorize deputies to inquire into an individual's Section 8 status during routine  
21 law enforcement activity.

22 **VI. DATA COLLECTION AND ANALYSIS**

23 To identify shortcomings, assess improvement, and increase community  
24 confidence in LASD's law enforcement activity in the Antelope Valley, LASD agrees  
25 to enhance its data collection, analysis, and reporting as set out below. LASD will  
26 develop and implement a protocol for the collection and regular analysis of data to  
27 assess whether there are trends and patterns that indicate bias or practices that  
28 otherwise run counter to constitutional and effective policing.

1           81.    LASD will continue to collect data currently required by the Statistical  
2 Code Guide, Radio Code Book, and related policies and shall create new statistical  
3 codes and/or data fields requiring documentation of the following in the MDC patrol  
4 log system and Regional Allocation of Police Service (RAPS) database:

- 5           a. bicycle stops;
- 6           b. backseat detentions;
- 7           c. probation or parole stops and searches;
- 8           d. consent searches; and
- 9           e. vehicle impoundments.

10           82.    LASD will conduct at least semi-annual analysis of, at a minimum, the  
11 following AV data:

- 12           a. stop, search, contraband seizure, and arrest data, including backseat  
13           detentions, probation and parole searches, and consent searches;
- 14           b. stops, searches, and/or arrests for discretionary offenses such as  
15           jaywalking, crossing against a traffic light, failing to yield right of way or  
16           walking on the wrong side of the street;
- 17           c. uses of force, including force associated with obstruction arrests and  
18           similar violations;
- 19           d. arrests for California Penal Codes § 69 (felony obstruction or resisting  
20           arrest), § 148(a)(1) (misdemeanor obstruction or resisting arrest), and §  
21           243(b) (battery on a peace officer or other public officer without infliction  
22           of injury);
- 23           e. vehicle impoundments;
- 24           f. civilian complaints, by category; and
- 25           g. Voucher Holder compliance checks involving LASD personnel.

26           83.    LASD agrees to base its analysis on accurate, complete, and reliable data.  
27 Analysis of this data will include a regression analysis to determine whether law  
28 enforcement activity has a disparate impact on any racial or ethnic group. This

1 regression analysis will control for factors other than race, including but not limited to  
2 demographics and crime rates, in describing any potential disparate impact. The  
3 regression analysis will include determining whether, after controlling for alternate  
4 explanations:

- 5 a. LASD deputies working in the Antelope Valley are more likely to stop,  
6 cite, search, or arrest based race or ethnicity;
- 7 b. LASD deputies working in the Antelope Valley are more likely to ask  
8 persons of certain races or ethnicities for consent searches, and about their  
9 probation or parole status;
- 10 c. LASD deputies working in the Antelope Valley are more likely to stop or  
11 search persons of certain races or ethnicities for discretionary and non-  
12 violent offenses; and
- 13 d. LASD deputies working in the Antelope Valley are more likely to  
14 impound or store the vehicles of persons of certain races or ethnicities.

15 84. Through this data analysis, LASD will identify any trends or issues that  
16 compromise constitutional policing and respond accordingly. Appropriate responses  
17 may include reviewing and revising any policies or training that may be leading to  
18 problematic trends; and assessing whether any practices should be changed to ensure  
19 adherence to constitutional requirements and/or more effective policing.

20 85. This analysis will also determine whether there are reporting districts and  
21 deputies with potentially problematic trends and respond accordingly. LASD will  
22 make efforts to incorporate regular analysis of this data into its routine operational  
23 decisions.

24 86. On a semi-annual basis for the first year of the agreement and annually  
25 thereafter, LASD agrees to issue a report summarizing the results of the AV data  
26 collected, and the steps taken to correct problems and build on successes. The report  
27 will be publicly available in English and Spanish and posted on LASD's website.

28

1 **VII. COMMUNITY ENGAGEMENT**

2 LASD agrees to promote and strengthen partnerships within the community, to  
3 engage constructively with the community to ensure collaborative problem-solving and  
4 bias-free policing, and to increase community confidence in the Department. To  
5 achieve this outcome, LASD agrees to implement the requirements below.

6 **A. Community and Problem-Oriented Policing**

7 87. LASD agrees to actively participate in community engagement efforts in  
8 the Antelope Valley, including participating in local community meetings, making  
9 itself available for community feedback, developing the Community Advisory  
10 Committees (CAC), and working with the community on the development of diversion  
11 programs.

12 88. All sworn personnel at the Antelope Valley stations shall actively attend  
13 community meetings and events. LASD agrees to develop a plan for such attendance  
14 based on the results of annual community satisfaction surveys and feedback from the  
15 civilian panel, discussed below. The plan shall indicate the number and types of  
16 events to be attended on a regular basis and take into account the need to enhance  
17 relationships with particular groups within the community, including, but not limited  
18 to, youth, and communities of color.

19 89. LASD agrees to provide structured annual in-service training on  
20 community policing and problem-oriented policing methods and skills for all AV  
21 deputies, including station supervisors and unit commanders. This training shall  
22 include:

- 23 a. methods and strategies to improve public safety and crime prevention  
24 through community engagement;
- 25 b. scenario-based training that promotes the development of new  
26 partnerships between the police and community targeting problem solving  
27 and prevention;
- 28 c. leadership, ethics, and interpersonal skills;

- 1 d. community engagement techniques, including how to establish formal
- 2 partnerships and actively engage community organizations, including
- 3 youth, immigrant, and LGBT communities;
- 4 e. problem-oriented policing tactics;
- 5 f. conflict resolution and verbal de-escalation of conflict; and
- 6 g. cultural awareness and sensitivity training.

7 90. LASD agrees to ensure that monthly Crime Management Forum meetings  
8 with the Assistant Sheriff or his designee and semiannual Risk Management Forum  
9 meetings include discussion and analysis of trends in misconduct complaints and  
10 community priorities to identify areas of concern, and to better develop interventions  
11 to address them. LASD agrees to use techniques such as spatial mapping and scientific  
12 deployment analysis to enable the Risk Management Forum to better support and  
13 measure community and problem-solving policing efforts.

14 91. To continually improve police-community partnerships, LASD will assess  
15 and report on the impact of community engagement initiatives. LASD will issue  
16 public reports on the Antelope Valley stations' community engagement efforts,  
17 identifying successes, obstacles, and recommendations for future improvement.

18 92. LASD agrees to seek the assistance of community advocates in widely  
19 disseminating to the public, in English and Spanish, the requirements of this  
20 Agreement.

21 **B. Antelope Valley Community Advisory Committees**

22 93. LASD will continue to support Lancaster and Palmdale's CACs to advise  
23 and provide feedback to the LASD's Antelope Valley stations. The panel will  
24 leverage the insights and expertise of the community to address policing concerns,  
25 including, but not limited to, racial or ethnic profiling and access to law enforcement  
26 services, and promote greater transparency and public understanding of LASD. The  
27 civilian panel shall be authorized to:

28

- 1 a. advise the Sheriff and the station commanders on strategies and training  
2 to improve community relations, bias-free policing, and access to the  
3 civilian complaint system;
- 4 b. work with the Sheriff and station commanders to establish and carry out  
5 community public safety priorities;
- 6 c. provide the community with information on the Agreement and its  
7 implementation; and
- 8 d. receive and convey to LASD public comments and concerns.

9 94. LASD will memorialize the CACs into LASD-AV policy within 90 days  
10 of the Effective Date. The policy will establish the number of members and a  
11 mechanism to ensure that membership is representative of the diverse communities in  
12 the Antelope Valley, including members from each station, faith communities,  
13 minority, ethnic, and other community organizations. LASD shall include student or  
14 youth organizations on the CACs or create a separate advisory committee made up of  
15 youth representatives. LASD will facilitate quarterly public meetings of the CAC to  
16 discuss the Monitor's reports and to receive community feedback about LASD's  
17 progress or compliance with the Agreement.

18 95. The CAC's reports and recommendations will be posted on LASD-AV's  
19 website. LASD will consider and respond to the civilian panel's recommendations in a  
20 timely manner.

21 96. The County will provide the CAC with reasonable administrative support,  
22 including meeting space. In addition, the Monitor may provide advice and technical  
23 assistance to the CAC.

24 97. The CAC will not have access to any non-public information regarding an  
25 individual deputy or allegation of misconduct or disciplinary action.

### 26 **C. Community Survey**

27 98. LASD agrees to assist the Monitor in conducting a reliable,  
28 comprehensive, and representative annual survey of members of the Antelope Valley

1 community regarding their experiences with and perceptions of LASD and of public  
2 safety.

3 99. To conduct the annual community survey, the Monitor shall retain an  
4 individual or entity that shall:

- 5 a. develop a baseline of measures on public satisfaction with policing,  
6 attitudes among police personnel, and the quality of police-citizen  
7 encounters;
- 8 b. design, conduct, and analyze baseline and subsequent annual surveys of a  
9 representative sample of Antelope Valley residents, law enforcement  
10 personnel, Section 8 voucher holders, and detained arrestees;
- 11 c. review and consider prior law enforcement surveys in the Antelope Valley  
12 and other cities (including recent community policing surveys in Palmdale  
13 and Lancaster), as well as current or recent concerns in the Antelope  
14 Valley, in designing the survey;
- 15 d. engage in informal conversation with Antelope Valley residents, LASD  
16 deputies and command staff, and DOJ representatives, and observe  
17 community meetings;
- 18 e. ensure that the resident and arrestee surveys are designed to capture a  
19 representative sample of Antelope Valley residents including members of  
20 each demographic category;
- 21 f. conduct the survey in English and Spanish as necessary to ensure  
22 representation of the entire Antelope Valley community; and
- 23 g. formally discuss the survey methodology with LASD supervisors and  
24 DOJ, and consider these opinions in development of the initial survey and  
25 improvements to subsequent surveys.

26 100. LASD agrees to cooperate with the design and conduct of the survey by,  
27 for example, helping to organize focus groups of deputies and obtaining and providing  
28 previous survey instruments and data.

1 101. The report of the baseline survey and subsequent annual surveys shall be  
2 publically distributed and posted on the LASD-AV website.

3 **VIII. USE OF FORCE**

4 LASD agrees to revise its force policies and practices to reflect its commitment  
5 to upholding the rights secured or protected by the Constitution of the United States,  
6 protecting human life and the dignity of every individual, and maintaining public  
7 safety. LASD agrees to ensure that its accountability measures are implemented  
8 appropriately so that Antelope Valley deputies use force only when objectively  
9 reasonable, and in a manner that avoids unnecessary injury to deputies and civilians;  
10 and to use force as a last resort and de-escalate the use of force at the earliest possible  
11 moment. Deputies and staff shall endeavor to use only that level of force necessary for  
12 the situation. To achieve these outcomes, LASD will implement the requirements  
13 below.

14 **A. General Use of Force Policy and Principles**

15 LASD will revise its policies and associated training materials to abide by the  
16 following requirements:

17 102. LASD agrees to continue to prohibit the use of force above unresisted  
18 handcuffing to overcome passive resistance, except where physical removal is  
19 permitted as necessary and objectively reasonable.

20 103. Deputies shall use advisements, warnings, and verbal persuasion, when  
21 possible, before resorting to force; and de-escalate force immediately as resistance  
22 decreases.

23 104. LASD agrees to clarify that Antelope Valley deputies may not use force  
24 against individuals who may be exhibiting resistive behavior, but who are under  
25 control and do not pose a threat to the public safety, themselves, or to other deputies.  
26 LASD agrees to continue to require that Antelope Valley deputies assess the threat of  
27 an individual prior to using force, and emphasize that a use of force must be  
28

1 proportional to the threat or resistance of the subject. If a threat or resistance no longer  
2 exists, deputies cannot justify the use of force against a subject.

3 105. LASD agrees to explicitly prohibit the use of retaliatory force,  
4 particularly against subjects who express criticism of, or disrespect for, LASD  
5 Antelope Valley deputies.

6 106. LASD agrees to explicitly prohibit interfering, threatening, intimidating,  
7 blocking or otherwise discouraging a member of the public, who is not violating any  
8 other law, from taking photographs or recording video (including photographs or video  
9 of police activities) in any place the member of the public is lawfully present. Such  
10 prohibited interference includes:

- 11 a. Ordering a person to cease taking photographs or recording video;
- 12 b. Demanding that person's identification;
- 13 c. Demanding that the person state a reason why he or she is taking  
14 photographs or recording video;
- 15 d. Detaining that person;
- 16 e. Intentionally blocking or obstructing cameras or recording devices (not  
17 including physical barricades or screens used as part of a tactical  
18 operation or crime scene);
- 19 f. Seizing and/or searching a camera or recording device without a warrant;
- 20 g. Using force upon that person; or
- 21 h. Detaining or arresting an individual for violating any other law where the  
22 purpose of the detention or arrest is to prevent or retaliate for recording  
23 police activity.

24 107. LASD will continue to require, and emphasize in its training, that a hard  
25 strike to the head with any impact weapon, including a baton, is prohibited unless  
26 deadly force is justified. Unintentional or mistaken blows to these areas must be  
27 reported to ensure that all reasonable care was taken to avoid them.

28

1        **B. Use of Force Reporting Policy**

2            108. LASD agrees to continue to require deputies to report all uses of force  
3 above un-resisted handcuffing. LASD shall continue to require Antelope Valley  
4 deputies to completely and accurately describe the force used or observed, including  
5 describing in detail the actions of the suspect necessitating the use of force and the  
6 specific force used in response to the suspect's actions, any injuries or complaint of  
7 injuries, and any medical treatment or refusal of medical treatment.

8            109. The use of force reporting policy shall explicitly prohibit the use of  
9 conclusory statements without supporting detail, including "boilerplate" language in  
10 all statements and reports documenting use of force. Deputies shall be held  
11 accountable for material omissions or inaccuracies in their use of force statements,  
12 which may include being subject to disciplinary action.

13            110. LASD agrees to continue to require deputies who use or observe force to  
14 notify their supervisors immediately following any reportable use of force incident or  
15 upon receipt of an allegation of unreasonable or unreported use of force by any deputy.  
16 Deputies who use or observe force and fail to report it shall be subject to disciplinary  
17 action, up to and including termination.

18        **C. Use of Force Supervisory Investigations**

19            111. For all reportable uses of force, the investigating supervisor shall conduct  
20 a thorough investigation. This investigation will require supervisors to:

- 21            a. respond to the scene, examine the subject of the force for injury, interview  
22            the subject for complaints of pain, and ensure that the subject receives  
23            medical attention from an appropriate medical provider;
- 24            b. identify and collect all relevant evidence;
- 25            c. canvass for, and interview, civilian witnesses;
- 26            d. collect statements from witness deputies; and
- 27            e. review all deputy use of force statements for adequacy, accuracy, and  
28            completeness.

1 112. Following the investigation, each supervisor shall continue to complete a  
2 supervisory investigation documented in a "Supervisor's Report on Use of Force."

3 This Report shall include:

- 4 a. the supervisor's narrative description of the incident, including a complete  
5 and comprehensive description of the evidence that either justifies or fails  
6 to justify the deputy's conduct based on the supervisor's independent  
7 review of the facts and circumstances of the incident;  
8 b. documentation of all evidence;  
9 c. identities of all deputies witnessing the force;  
10 d. the investigating supervisor's evaluation of force, including a  
11 determination of whether the deputy's actions appear to be within LASD  
12 policy and consistent with state and federal law, and an assessment of the  
13 incident for tactical and training implications; and  
14 e. documentation of any training or tactical concerns, and/or corrective  
15 action taken or recommended.

16 113. Upon completion of the Supervisor's Report on Use of Force, the  
17 investigating supervisor shall forward the report through their chain of command,  
18 which will review the report to ensure that it is thorough and complete, and that the  
19 analysis and findings are supported by a preponderance of the evidence.

20 114. LASD agrees to continue to require that the Executive Force Review  
21 Committee review use of force incidents requiring response by the IAB  
22 Force/Shooting Response Team under current policy, and to review the incidents for  
23 any policy, training, or tactical concerns and/or violations.

24 115. LASD will hold deputies accountable for uses of force that violate policy  
25 or law, and continue to require station commanders to refer uses of force that may  
26 violate law or the Department's Prohibited Force policy, to the Internal Affairs Bureau  
27 or the Internal Criminal Investigations Bureau for further investigation or review.

28

1 116. LASD will hold supervisors accountable for not detecting, adequately  
2 investigating, or responding to force that is unreasonable or otherwise contrary to  
3 LASD policy.

4 117. LASD and Antelope Valley unit commanders will be responsible for  
5 identifying and reporting force trends and for taking preventive steps to curb  
6 problematic trends, including issuing or revising policies, directives, training bulletins,  
7 or providing additional mentoring and supervision to individual deputies.

8 118. LASD and Antelope Valley unit commanders will regularly review and  
9 track “training and tactical review” related findings, recommendations, and comments  
10 to ensure that informal supervisory feedback does not replace the need for formal  
11 discipline. LASD will ensure that the supervisory feedback, including feedback  
12 documented in the “training and tactical review” portion of a Supervisor’s Report on  
13 Use of Force, is documented in the PPI.

14 **D. Use of Force Training**

15 119. LASD shall provide all Antelope Valley deputies with annual or biennial  
16 use of force training. The topics will include the following:

- 17 a. proper use of force decision making, including when force may be  
18 unnecessary in response to minor resistance (biennial);
- 19 b. role-playing scenarios and interactive exercises that illustrate proper use  
20 of force decision making, including training deputies on the importance  
21 and impact of ethical decision making and peer intervention (annual);
- 22 c. principles of procedural justice, and avoiding the use of force in response  
23 to minor resistance (biennial);
- 24 d. de-escalation techniques that encourage deputies to make arrests without  
25 using force (annual);
- 26 e. threat assessment, including how race can impact deputies’ threat  
27 assessments (biennial);
- 28

- 1 f. LASD-AV deputies will attend LASD's Tactics and Survival (TAS), also  
2 known as the Laser Village tactical firearms training (biennial); and  
3 g. supervisors shall receive initial and annual refresher training on  
4 conducting use of force investigations, how to effectively direct deputies  
5 to minimize uses of force and to intervene effectively to prevent or stop  
6 unreasonable force, using LASD's accountability and disciplinary systems  
7 after encountering a potentially unreasonable use of force, and supporting  
8 deputies who report unreasonable or unreported force, or who are  
9 retaliated against for using only reasonable force or attempting to prevent  
10 unreasonable force (annual).

11 **E. Use of Force Analysis**

12 120. Within one year of the Effective Date and at least annually thereafter,  
13 LASD will analyze the Antelope Valley stations' force data, including the force-  
14 related outcome data, to identify significant trends, and identify and correct  
15 deficiencies revealed by this analysis.

16 121. LASD-AV's force analysis will include assessment of the frequency and  
17 nature of uses of force that are: referred to IAB for investigation; the subject of  
18 misconduct complaints; the subject of civil suits; related to criminal obstruction- or  
19 resisting-arrest-type charges that are dismissed or declined by the prosecutor; or  
20 involve repeat-deputies or units.

21 122. LASD will determine whether policy or training curricula changes must  
22 be made as a result of its analysis of use of force incidents.

23 123. LASD will document the results of the use of force analysis in a public  
24 report.

25 **IX. PERSONNEL COMPLAINT REVIEW**

26 The County will ensure that all allegations of personnel misconduct are received  
27 and are fully and fairly investigated, and that all personnel who commit misconduct are  
28 held accountable pursuant to a disciplinary system that is fair and consistent. To

1 achieve these outcomes, LASD and the County agree to implement the requirements  
2 below.

3 **A. Complaint Intake**

4 124. LASD shall continue to make personnel complaint forms and  
5 informational materials, including brochures and posters, available at appropriate  
6 County or municipal properties in the Antelope Valley, including, at a minimum,  
7 LASD stations, courts, county libraries, and LASD websites, and make them available  
8 to community groups upon request.

9 125. LASD will continue to accept all personnel complaints, including  
10 anonymous and third-party complaints, for review and investigation. Complaints may  
11 be made in writing or verbally, in person or by mail, telephone (or TDD), facsimile, or  
12 electronic mail, as well as in the field. Any Limited English Proficient (LEP)  
13 individual who wishes to file a complaint about a LASD deputy or employee shall be  
14 provided with a complaint form and informational materials in the appropriate non-  
15 English language and/or be provided appropriate translation services in order to file a  
16 complaint.

17 126. The refusal to accept a personnel complaint, discouraging the filing of a  
18 complaint, or providing false or misleading information about filing a complaint, shall  
19 be grounds for discipline, up to and including termination.

20 **B. Complaint Classification**

21 127. LASD will revise its complaint investigation related policies, including  
22 MPP 3-04 and its Service Comment Report (SCR) and Internal Affairs Bureau (IAB)  
23 policy manuals, to ensure that they are complete, clear and consistent. LASD will  
24 implement mechanisms to ensure that all personnel allegations are accurately classified  
25 at all investigative stages, from intake through resolution, so that each allegation  
26 receives the appropriate level of review required under policy.

27 128. LASD will ensure that personnel complaints are not misclassified as  
28 service complaints.

1 129. In consultation with the Monitor and subject to DOJ approval, LASD will  
2 revise policies to clarify and strengthen requirements related to:

- 3 a. which allegations of inappropriate behavior by LASD personnel, if true,  
4 would require imposition of discipline, as opposed to non-disciplinary  
5 action, to address the misconduct;
- 6 b. what types of personnel complaints must be investigated as administrative  
7 investigations rather than handled exclusively as Service Comment  
8 Reviews;
- 9 c. what types of administrative investigations must be handled by IAB rather  
10 than at the unit level.

11 130. Antelope Valley unit commanders shall be responsible for appropriately  
12 classifying each allegation and personnel complaint raised at the outset or during the  
13 investigation/review of a complaint. LASD shall investigate every allegation of  
14 misconduct that arises during an investigation even if an allegation is not specifically  
15 articulated as such by the complainant.

16 **C. Investigations**

17 131. All investigations of Antelope Valley personnel complaints, including  
18 reviews, shall be as thorough as necessary to reach reliable and complete findings. In  
19 each investigation, LASD shall consider all relevant evidence, including  
20 circumstantial, direct and physical evidence, as appropriate, and make credibility  
21 determinations based upon that evidence. There will be no automatic preference for a  
22 deputy's statement over a non-deputy's statement, nor will LASD disregard a witness'  
23 statement merely because the witness has some connection to the complainant or  
24 because of any criminal history. LASD shall make efforts to resolve material  
25 inconsistencies between witness statements.

26 132. LASD agrees to continue to require station commanders in the Antelope  
27 Valley to refer alleged incidents of misconduct to the IAB or ICIB for further  
28 investigation or review consistent with the Administrative Investigations Handbook. If

1 the case proceeds criminally, the Division Chief over the Antelope Valley will review  
2 the matter with the unit commander of IAB to determine whether the administrative  
3 investigation may proceed on a parallel track. The Division Chief or unit commander  
4 of IAB may consult with the prosecuting agency for its input. If the matter proceeds  
5 on a parallel track, any compelled interview of the subject deputies may be delayed.  
6 The Division Chief shall document the reasons for the decision.

7 133. LASD will not permit any involved supervisor, or any supervisor who  
8 authorized the conduct that led to the complaint, to conduct a complaint investigation.

9 134. The misconduct investigator shall seek to identify all persons at the scene  
10 giving rise to a misconduct allegation, including all LASD deputies. The investigator  
11 shall note in the investigative report the identities of all deputies and other witnesses  
12 who were on the scene but assert they did not witness and were not involved in the  
13 incident. The investigator shall conduct further investigation of any such assertions  
14 that appear unsupported by the evidence.

15 135. All witnesses, including deputies witnessing or involved in an incident  
16 that becomes the subject of a personnel complaint, shall provide a written statement  
17 regarding the incident or be interviewed as described below.

18 136. The SCR complaint investigator shall interview each complainant in  
19 person, if practical. Misconduct investigators will conduct additional interviews as  
20 necessary to reach reliable and complete findings. Interviews shall be recorded in their  
21 entirety, absent documented extraordinary circumstances.

22 137. Consistent with current policy, interviews shall be conducted separately.  
23 An interpreter not involved in the underlying complaint will be used when taking  
24 statements or conducting interviews of any LEP complainant or witness.

#### 25 **D. Complaint Review and Investigation Training**

26 138. LASD agrees to provide updated and revised training to Antelope Valley  
27 deputies and supervisors about proper complaint intake, classification, and  
28 investigation techniques. LASD will provide training about how to record complete

1 and thorough complaints from individuals, including how to obtain complaints from  
2 individuals who may not be proficient in English, and the consequences for failing to  
3 properly take complaints.

4 139. All personnel conducting Service Comment Reviews and unit level  
5 administrative investigations in the Antelope Valley shall receive initial training  
6 regarding conducting deputy misconduct investigations, and shall receive refresher  
7 training each year. This training shall include instruction in:

- 8 a. investigative skills, including proper interrogation and interview  
9 techniques, gathering and objectively analyzing evidence, and data and  
10 case management;
- 11 b. the particular challenges of personnel complaint reviews/investigations,  
12 including identifying alleged misconduct that is not clearly stated in the  
13 complaint or that becomes apparent during the investigation, properly  
14 weighing credibility of civilian witnesses against deputies, using objective  
15 evidence to resolve inconsistent statements, and the proper application of  
16 the preponderance of the evidence standard;
- 17 c. relevant state, local, and federal law, including state employment law  
18 related to deputies and the rights of public employees, as well as criminal  
19 discovery rules such as those set out in *Garrity v. New Jersey*, 385 U.S.  
20 493 (1967), and *Brady v. Maryland*, 373 U. S. 83 (1963); and
- 21 d. LASD rules and policies, including the requirements of this Agreement,  
22 and protocols related to criminal and administrative investigations of  
23 alleged deputy misconduct.

24 **E. Personnel Complaint Audits**

25 140. LASD shall conduct a semiannual, randomized audit of LASD-AV's  
26 complaint intake, classification, and investigations. This audit will assess whether  
27 complaints are accepted and classified consistent with policy, investigations are  
28

1 complete, and complaint dispositions are consistent with a preponderance of the  
2 evidence.

3 **X. ACCOUNTABILITY**

4 LASD will strengthen its accountability mechanisms to provide personnel with  
5 the support, mentoring, and direction necessary to consistently police constitutionally.

6 **A. Personnel Performance Index**

7 141. LASD will continue to implement and modify the Personnel Performance  
8 Index (PPI) system and expects that it will be complete within three years. PPI will  
9 continue to serve as an LASD-wide decision support system in matters related to risk  
10 management and service reviews. LASD will modify PPI so that it can make peer  
11 comparisons between deputies and units. If PPI is not modified to make such  
12 comparisons during the compliance period, the comparisons will be made through an  
13 alternative process. Antelope Valley unit commanders and supervisors will conduct  
14 periodic reviews of all deputies and units under their command to identify potential  
15 trends.

16 142. LASD will modify PPI (and capture through an alternative process  
17 pending PPI modification) to be able to access and report additional data relevant to  
18 determining compliance with the Agreement, including but not limited to data about  
19 stops, searches, and arrests (described in the Data Collection and Analysis Section),  
20 individual compliance with community engagement requirements, and criminal  
21 obstruction arrests. LASD will modify its procedure for Performance Log Entries so  
22 that all entries are maintained in an electronic format and noted in PPI. LASD-AV  
23 will ensure that PPI data is accurate and hold responsible Antelope Valley personnel  
24 accountable for inaccuracies in any data entered.

25 143. In consultation with the Monitor, LASD will develop a plan, to be  
26 approved by DOJ, to periodically review how the Antelope Valley stations analyze PPI  
27 to respond to concerns unique to their stations, such as trends identified through  
28 civilian complaints, the CAC, community survey, or other means.



1 specified below, and such additional audits, reviews, and assessments that the Monitor  
2 or Parties deem appropriate.

3 **B. Compliance Reviews and Audits**

4 149. The Monitor shall conduct compliance reviews or audits as necessary to  
5 determine whether LASD has implemented and continues to comply with the material  
6 requirements of this Agreement. Compliance with, or implementation of, a material  
7 requirement of this Agreement means that LASD has: (a) incorporated the  
8 requirement into policy; (b) trained all relevant personnel as necessary to fulfill their  
9 responsibilities pursuant to the requirement; and (c) ensured that the requirement is  
10 being carried out in practice. Compliance reviews and audits will contain both  
11 qualitative and quantitative elements as necessary for reliability and  
12 comprehensiveness. Where appropriate, the monitor will make use of audits  
13 conducted by the Internal Monitoring, Performance Audits and Accountability  
14 Command (IMPAAC) taking into account the importance of internal auditing capacity  
15 and independent assessment of this agreement.

16 150. Where the Monitor recommends and the Parties agree, the Monitor may  
17 refrain from conducting a compliance audit or review of a requirement previously and  
18 consistently found to be in compliance by the Monitor pursuant to audit or review.  
19 Thereafter the County will be deemed to have achieved compliance with those  
20 requirements for purposes of this Agreement, absent evidence to the contrary.

21 151. The monitor will conduct an ongoing review and report on LASD use of  
22 force on restrained individuals, use of force in response to spitting, and use of OC  
23 spray.

24 152. The monitor, in conjunction with LASD, will conduct an ongoing audit of  
25 incidents where deputies draw or point their firearms. The audit will include a review  
26 of all civilian complaints and an appropriate sample of police reports related to any use  
27 or display of a firearm.

28

1           **C. Outcome Assessments**

2           153. In addition to compliance reviews and audits, the Monitor shall conduct  
3 qualitative and quantitative outcome assessments to measure whether LASD's  
4 implementation of this Agreement has eliminated practices that resulted in DOJ's  
5 finding a pattern and practice of constitutional violations. These outcome assessments  
6 shall include collection and analysis, both quantitative and qualitative, of the following  
7 outcome data:

- 8           a. Stop and Search Measurements, including:
- 9                       1. the number and rate of stops and searches for which there is  
10                       sufficient documented reasonable suspicion, overall and  
11                       broken down by geographic area, type of arrest, and  
12                       demographic category;
  - 13                       2. the number and rate of searches that result in a finding of  
14                       contraband, overall and broken down by authority to conduct  
15                       search, reporting district, type of arrest, and demographic  
16                       category;
  - 17                       3. the number and rate of arrests, overall and broken down by  
18                       type of arrest and demographic category;
  - 19                       4. the number of consent searches conducted overall and broken  
20                       down by reporting area, type of arrest and demographic  
21                       category, and;
  - 22                       5. the number and rate of backseat detentions, overall and  
23                       broken down by reporting area and demographic category  
24                       including the number of those incidents where there is a  
25                       reasonably articulated explanation justifying the detention.
- 26           b. Biased-Free Policing and Community Engagement Measurements,  
27           including:

28

- 1 1. a regression analysis that will determine, controlling for  
2 other intervening factors such as crime rates, etc., whether:
  - 3 (a) LASD deputies working in the Antelope Valley are  
4 more likely to stop, cite, search, or arrest based on race  
5 or ethnicity;
  - 6 (b) LASD deputies working in the Antelope Valley are  
7 more likely to ask persons of certain races or  
8 ethnicities for consent searches, and about their  
9 probation or parole status;
  - 10 (c) LASD deputies working in the Antelope Valley are  
11 more likely to stop or search persons of certain races  
12 or ethnicities for discretionary and non-violent  
13 offenses; and
  - 14 (d) LASD deputies working in the Antelope Valley are  
15 more likely to impound the vehicles belonging to  
16 people of certain races or ethnicities.
- 17 2. the results of the Community Survey set out in Section  
18 VII.C.;
- 19 3. an assessment of responses to calls for service in different  
20 reporting districts of Lancaster and Palmdale;
- 21 4. feedback provided by the CACs; and
- 22 5. an assessment of LASD-AV deputies' participation in  
23 community meetings and events, including new and  
24 continuing partnerships between LASD-AV and community  
25 members.

26 c. Section 8 Compliance Enforcement Measurements, including:  
27  
28

- 1 1. the number and rate of LASD-AV deputy interactions with  
2 voucher holders in a voucher holder's home for a compliance  
3 check; and
- 4 2. the number and rate of LASD-AV independent investigations  
5 for criminal fraud based on voucher holder compliance with  
6 the voucher contract and how those numbers and rates  
7 compare with LASD throughout the rest of the County.

8 d. Use of Force Measurements, including:

- 9 1. the rate of force used by LASD-AV per arrest, reporting  
10 district (i.e. street address, neighborhood, or reporting  
11 district), type of arrest, and demographic category;
- 12 2. the number and rate of uses of force resulting in training or  
13 tactical reviews, with formal discipline and/or with informal  
14 corrective action; and
- 15 3. the number and rate of use of external force complaints that  
16 result in formal administrative investigations/reviews, and in  
17 which each finding is supported by a preponderance of the  
18 evidence.

19 e. Training Measurements, including:

- 20 1. deputy and agency reports of adequacy of training in type  
21 and frequency;
- 22 2. responsiveness to training needs identified by reviews of  
23 deputy activity, use of force investigations, and personnel  
24 complaint investigations; and
- 25 3. documentation that training is completed as required.

26 f. Supervision Measurements, including initial identification of deputy  
27 violations and performance problems by supervisors (including sergeants,  
28



1 include specific deadlines and timelines for the first year of implementation of the  
2 Agreement, including: (1) deadlines for the development of policies and training  
3 materials, and (2) schedules for conducting compliance reviews and outcome  
4 assessments.

5 156. The Monitor will submit the Monitoring Plan to the Parties for review and  
6 approval. The Parties will have 30 days to either approve or propose changes to the  
7 Monitoring Plan. If either Party proposes changes, the Monitor will have 15 days to  
8 accept or object to those changes. If the Monitor objects to any of the proposed  
9 changes and/or the Parties suggest changes that are in conflict, either Party or the  
10 Monitor will provide the rationale for its proposal or objection, in writing, and the  
11 Parties and Monitor will attempt to confer to resolve the disagreement.

12 157. If after good faith attempts, disagreement regarding the Monitoring Plan  
13 remains unresolved between the Parties and/or Monitor so that the Monitoring Plan is  
14 not approved by the Parties, either Party or the Monitor may petition the Court  
15 thereafter to resolve it.

16 158. For each subsequent year, the Monitor will develop a detailed Monitoring  
17 Plan for implementation of the Agreement.

18 159. At least 45 days prior to the initiation of any outcome measure assessment  
19 or compliance review, the Monitor shall submit a proposed methodology for the  
20 assessment or review to the Parties. The Parties shall submit any comments or  
21 concerns regarding the proposed methodology to the Monitor within 15 days of the  
22 proposed date of assessment or review. The Monitor shall modify the methodology as  
23 necessary to address any concerns, or shall inform the Parties in writing of the reasons  
24 s/he is not modifying the methodology as proposed.

25 Development of Policies, Procedures, and Training

26 160. LASD will submit policies, training curricula, and lesson plans required to  
27 be written, revised, or maintained by the Agreement to the Monitor and DOJ prior to  
28 publication and implementation. The Parties will share draft policies and meet and

1 confer as needed to reach agreement on whether revised policies and training materials  
2 are in compliance with the requirements of the Agreement, the Constitution, federal  
3 and statutory law, best practices, and current professional standards.

4 161. Forty-five days before a compliance deadline, as set out in the Monitoring  
5 Plan, the Parties will submit the policy, training curriculum or lesson plan to the  
6 Monitor for review. The Monitor will provide written comments to DOJ and LASD,  
7 which the DOJ shall consider in determining whether to approve the policy, training  
8 curriculum and lesson plan.

9 162. If LASD, DOJ, and the Monitor do not all agree that the policy, training  
10 curriculum or lesson plan is consistent with this Agreement, legal requirements, and  
11 best practices, either Party or the Monitor will provide the rationale for its objection in  
12 writing and the Parties and Monitor will attempt to confer to resolve the Agreement. If  
13 the disagreement remains unresolved, either Party or the Monitor may petition the  
14 Court thereafter to resolve.

15 163. LASD will begin implementation of policies and procedures within 30  
16 days of DOJ approval or the Court's decision if a dispute arises, unless otherwise  
17 specified or agreed to by the Parties in the Monitoring Plan.

18 164. Within 30 days after issuing a policy or procedure pursuant to this  
19 Agreement, LASD shall ensure that all relevant LASD personnel assigned to AV have  
20 received, read, and understand their responsibilities pursuant to the policy or  
21 procedure, including the requirement that each deputy or employee report violations of  
22 policy; that supervisors of all ranks shall be held accountable for identifying and  
23 responding to policy or procedure violations by personnel under their command; and  
24 that personnel will be held accountable for policy and procedure violations. LASD  
25 shall document that each relevant LASD deputy or other employee has received, read,  
26 and sufficiently understands policy. Training beyond roll-call or similar training will  
27 be necessary for many new policies to ensure deputies understand and can perform  
28 their duties pursuant to the policy.

1           165. Within 180 days from the effective date of the agreement, LASD shall  
2 ensure that each LASD-AV sworn personnel member and custody assistant attends a  
3 training briefing on the content of this Agreement and the responsibilities of each  
4 deputy and employee pursuant to it. LASD shall begin providing this training briefing  
5 within 45 days of the effective date of the agreement.

6           166. All training will include periodic testing to ensure that employees are  
7 appropriately comprehending, retaining, and applying the knowledge and skills  
8 conveyed during the training required by the Agreement. Based on results of testing,  
9 LASD will provide additional periodic training as needed to deputies, supervisors, and  
10 commanders that is sufficient in duration and scope to ensure that all deputies can  
11 consistently and effectively carry out LASD's policies.

12           167. LASD shall completely and accurately record information regarding  
13 LASD-AV deputies' training attendance in LASD's Learning Management System  
14 (LMS) system or its successor.

15           **E. Monitor Recommendations**

16           168. The Monitor may also make recommendations to the Parties regarding  
17 measures necessary to ensure timely, full, and effective compliance with the  
18 Agreement and its underlying objectives. Such recommendations may include a  
19 recommendation to change, modify, or amend a provision of the Agreement, a  
20 recommendation for additional training related to the Agreement, or a recommendation  
21 to seek technical assistance. The Monitor may also, at the request of either Party,  
22 provide technical assistance consistent with the Agreement.

23           169. The Monitor will also review and consider the relevant reports of the  
24 Office of the Inspector General and IMPAAC.

25           170. The Monitor shall conduct a comprehensive assessment one year after the  
26 Effective Date to determine whether and to what extent: (1) the outcomes intended by  
27 the Agreement have been achieved, and (2) any modifications to the Agreement are  
28 necessary for continued achievement in light of changed circumstances or

1 unanticipated impact (or lack of impact) of a requirement. Based upon this  
2 comprehensive assessment, the Monitor shall recommend what modifications to the  
3 Agreement, if any, are necessary to achieve and sustain intended outcomes. Where the  
4 Parties agree with the Monitor's recommendations, the Parties shall work to adopt  
5 mutually acceptable modifications of the Agreement. LASD will have the option to  
6 delay this comprehensive assessment for one additional year if they deem this to be the  
7 appropriate time period for the comprehensive assessment. If LASD decides to seek  
8 this delay of the comprehensive assessment, they will advise the monitor and DOJ  
9 within six months of the effective date of this agreement.

10 **F. Monitor Reports**

11 171. The Monitor will publicly issue a report every six months that details the  
12 Parties' progress in implementing the Agreement and achieving compliance with the  
13 Agreement. The reports will include:

- 14 a. a description of the work conducted by the Monitor during the reporting  
15 period;
- 16 b. a listing of each Agreement requirement indicating which requirements  
17 have been: (1) incorporated into policy; (2) the subject of sufficient  
18 training for all relevant LASD deputies and employees; (3) reviewed or  
19 audited by the Monitor to determine whether they have been fully  
20 implemented in actual practice, including the date of the review or audit;  
21 and (4) found by the Monitor to have been fully implemented in practice;
- 22 c. the methodology and specific findings for each audit or review conducted,  
23 redacted as necessary for privacy concerns. The underlying data for each  
24 audit or review will not be publicly available but will be retained by the  
25 Monitor and provided to either or both Parties upon request;
- 26 d. for any requirements that were reviewed or audited and found not to have  
27 been fully implemented in practice, the Monitor's recommendations  
28 regarding necessary steps to achieve compliance;

- 1 e. the methodology and specific findings for each outcome assessment
- 2 conducted;
- 3 f. a qualitative assessment of LASD's progress in achieving the desired
- 4 outcomes for each area covered by the Agreement, noting issues of
- 5 concern or particular achievement; and
- 6 g. a projection of the work to be completed during the upcoming reporting
- 7 period and any anticipated challenges or concerns related to
- 8 implementation of, and achieving compliance with, the Agreement.

9 172. The Monitor shall provide a copy of the reports to the Parties in draft form  
10 at least ten business days prior to releasing them publicly. The Parties may provide  
11 comment on the reports, and the Monitor shall consider the Parties' comments and  
12 make appropriate changes before issuing the report.

13 173. The reports shall be public with the exception of material covered by  
14 applicable privacy laws. The reports will not include information specifically  
15 identifying any individual deputy. To facilitate public access to the reports, LASD  
16 shall post the reports to its public website.

17 174. Except as required or authorized by the terms of this Agreement or the  
18 Parties acting together: the Monitor, including, for the purposes of this paragraph, any  
19 agent, employee, or independent contractor thereof, shall not make any public  
20 statements or issue findings with regard to any act or omission of LASD, or their  
21 agents, representatives, or employees; or disclose non-public information provided to  
22 the Monitor pursuant to this Agreement. Prior to making any press statement  
23 regarding their employment or monitoring activities under this Agreement, the Monitor  
24 shall first provide notice to both the DOJ and LASD.

25 **G. Public Statements, Testimony, and Conflicts of Interest**

26 175. The Monitor may testify as to their observations, findings, and  
27 recommendations before the Court with jurisdiction over this matter; however, no  
28 Monitor shall testify in any other litigation or proceeding with regard to any act or

1 omission of LASD or any of its agents, representatives, or employees related to this  
2 Agreement or regarding any matter or subject that the Monitor may have received  
3 knowledge of as a result of his or her performance under this Agreement. This  
4 paragraph does not apply to any proceeding before a court related to performance of  
5 contracts or subcontracts for monitoring this Agreement.

6 176. Unless such conflict is waived by the Parties, the Monitor shall not accept  
7 employment or provide consulting services that would present a conflict of interest  
8 with the Monitor's responsibilities under this Agreement, including being retained (on  
9 a paid or unpaid basis) by any current or future litigant or claimant, or such litigant's or  
10 claimant's attorney, in connection with a claim or suit against LASD or its  
11 departments, deputies, agents, or employees. This provision does not preclude the  
12 Monitor from being retained by the Department of Justice on other matters unrelated to  
13 LASD.

14 177. The Monitor is not a state or local agency, or an agent thereof, and  
15 accordingly the records maintained by the Monitor shall not be deemed public records  
16 subject to public inspection.

17 178. The Monitor shall not be liable for any claim, lawsuit, or demand arising  
18 out of the Monitor's performance pursuant to this Agreement.

19 **H. Communication Between Monitor and Parties**

20 179. The Monitor will maintain regular contact with the Parties in order to  
21 ensure effective and timely communication regarding the status of the LASD's  
22 implementation of, and compliance with, the Agreement. To facilitate this  
23 communication, the Monitor will conduct meetings every two months, or as needed,  
24 which will include participation by LASD-AV, LASD, representatives of the County  
25 Counsel's office, and DOJ.

26 **I. Communication Between Monitor and Community Members**

27 180. The Monitor will regularly meet with the CACs and/or other interested  
28 community stakeholders to discuss the Monitor's reports, and to receive community

1 feedback about LASD's progress in implementing and achieving compliance with the  
2 Agreement.

3 **J. Access and Confidentiality**

4 181. To facilitate its work, the Monitor may conduct on-site visits and  
5 assessments without prior notice to the County. The Monitor shall have access to all  
6 necessary individuals, facilities, and documents, which shall include access to  
7 Agreement-related trainings, meetings, and reviews such as critical incident reviews,  
8 executive force review committee meetings, and disciplinary hearings.

9 182. The County shall provide the Monitor with office space and reasonable  
10 office support, such as office furniture, secure internet access, telephone, secure  
11 document storage, and photocopying, faxing, and scanning equipment, that the  
12 Monitor may use while in the Antelope Valley.

13 183. LASD shall ensure that the Monitor shall have full and direct access to all  
14 County staff, employees, and facilities that the Monitor reasonably deems necessary to  
15 carry out the duties assigned to the Monitor by this Agreement. The Monitor shall  
16 cooperate with the County to access people and facilities in a reasonable manner that,  
17 consistent with the Monitor's responsibilities, minimizes interference with daily  
18 operations.

19 184. LASD shall ensure that the Monitor shall have full and direct access to all  
20 LASD documents and data that the Monitor reasonably deems necessary to carry out  
21 the duties assigned to the Monitor by this Agreement, except any documents or data  
22 protected by the attorney-client privilege. The attorney-client privilege may not be  
23 used to prevent the Monitor from observing reviews, meetings, and trainings such as  
24 use of force review boards; disciplinary hearings; or discussions of misconduct  
25 complaint investigations. Should LASD decline to provide the Monitor access to  
26 documents or data based on attorney-client privilege, the Defendants shall inform the  
27 Monitor and DOJ that it is withholding documents or data on this basis and shall  
28 provide the Monitor and DOJ with a log describing the documents or data.

1 185. For the purpose of implementing this Agreement, DOJ and its  
2 consultative experts and agents shall have full and direct access to all LASD staff,  
3 employees, facilities, and documents and data who have pertinent information about  
4 AV. DOJ and its consultative experts and agents shall cooperate with LASD to access  
5 involved personnel, facilities, and documents in a reasonable manner that, consistent  
6 with DOJ's responsibilities to enforce this agreement, minimizes interference with  
7 daily operations. Should LASD decline to provide DOJ with access to documents or  
8 data based on attorney-client privilege, LASD shall inform DOJ that it is withholding  
9 documents or data on this basis and shall provide DOJ with a log describing the  
10 documents or data.

11 186. The Monitor or DOJ shall provide the County with reasonable notice of a  
12 request for copies of documents or data. Upon such request, the County shall provide  
13 in a timely manner copies (electronic, where readily available) of the requested  
14 documents to the Monitor and DOJ.

15 187. The Monitor shall have access to all records and information relating to  
16 criminal investigations of LASD-AV deputies as permissible by law. The Monitor  
17 shall have access to all documents in criminal investigation files that have been closed  
18 by LASD. The Monitor shall also have reasonable access to all arrest reports,  
19 warrants, and warrant applications whether or not contained in open criminal  
20 investigation files. Where practicable, arrest reports, warrants, and warrant  
21 applications shall be obtained from sources other than open criminal investigation  
22 files.

23 188. The Monitor and DOJ shall maintain all non-public information provided  
24 by the County in a confidential manner. Other than as expressly provided in this  
25 Agreement, this Agreement shall not be deemed a waiver of any privilege or right the  
26 County may assert, including those recognized at common law or created by statute,  
27 rule or regulation, against any other person or entity with respect to the disclosure of  
28 any document.

1           **K. LASD Antelope Valley Compliance Coordinator**

2           189. The Parties agree that LASD will hire and retain, or reassign a current  
3 LASD employee for the duration of the Agreement, to serve as a full-time Compliance  
4 Coordinator. The Compliance Coordinator will serve as a liaison between LASD, the  
5 Antelope Valley stations, the Monitor, and DOJ, and will assist with LASD's  
6 compliance with the Agreement. At a minimum, the Compliance Coordinator will:

- 7           a. coordinate compliance and implementation activities;  
8           b. facilitate the provision of data, documents, and other access to LASD  
9           employees, and material to the Monitor and DOJ, as needed;  
10          c. ensure that all documents and records are maintained as provided in the  
11          Agreement; and  
12          d. assist in assigning compliance tasks to LASD personnel, as directed by  
13          the Sheriff or his designee. The Compliance Coordinator will take  
14          primary responsibility for collecting the information the Monitor requires  
15          to carry out the terms of the Agreement.

16           **L. Monitor Budget and Payment**

17          190. The County shall bear all fees and costs of the Monitor. In approving  
18 budgets, the Parties recognize the importance of ensuring that all fees and costs borne  
19 by the County are reasonable. The Parties shall work with the Monitor to reach  
20 mutually agreed upon reasonable limits on the Monitor's fees and costs. The Parties  
21 will agree on the terms of invoicing and payments and the County will pay invoices  
22 within a reasonable period of time.

23          191. Within 30 days of appointment, the Monitor shall submit to the Parties for  
24 approval a proposed budget for the first year of implementation of the Agreement. The  
25 proposed budget will describe the qualifications of all the persons or entities to be  
26 hired or employed by the Monitor as well as the monitoring tasks that they will  
27 perform. The Monitor, at any time after his/her appointment, may request to be  
28 allowed to hire, employ, or contact such additional persons or entities as are reasonably

1 necessary to perform the tasks assigned to the Monitor by the Agreement provided that  
2 those expenditures fall within the approved budget. The Monitor will notify the  
3 County and DOJ in writing if the Monitor wishes to select such additional persons or  
4 entities. The notice will identify and describe the qualifications of the person or entity  
5 to be hired or employed and the monitoring task to be performed. The County and  
6 DOJ must both approve of the person or entity before they may be hired or employed,  
7 although substantial deference will be afforded to the Monitor's choice. Any person or  
8 entity hired or otherwise retained by the Monitor will be subject to the provisions of  
9 the Agreement.

10 192. Thereafter, the Monitor shall submit annually a proposed budget for the  
11 Parties' approval in accordance with the process set forth above.

12 193. At any time, the Monitor may submit to the Parties for approval proposed  
13 revisions to the approved budget, along with any explanation of the reason for the  
14 proposed revision. Such proposed changes may only be made upon written agreement  
15 by the Parties. In the event that a dispute arises regarding the reasonableness or  
16 payment of the Monitor's fees and costs, the Parties and the Monitor shall attempt to  
17 resolve such dispute cooperatively prior to seeking the assistance of the Court to  
18 resolve the dispute.

19 194. In the event that the Monitor is no longer able to perform his/her  
20 functions, within 60 days thereof, the County and DOJ will together select and advise  
21 the Court of the selection of a replacement Monitor, acceptable to both. The Parties'  
22 selection of the Monitor will be made pursuant to a method jointly established by DOJ  
23 and the County. If the Parties are unable to agree on a Monitor or an alternative  
24 method of selection within 60 days of the Monitor's incapacitation, each Party will  
25 submit the names of three candidates, or three groups of candidates, along with  
26 resumes and cost proposals, to the Court, and the Court will select and appoint the  
27 Monitor from among the qualified candidates/candidate groups.

28

1           195. Should either of the Parties to the Agreement determine that the Monitor  
2 or any member of the Monitor’s consulting teams, their agents, employees, or  
3 independent contractors have exceeded their authority or failed to satisfactorily  
4 perform the duties required by the Agreement, the Party may petition the Court for  
5 such relief as the Court deems appropriate, including replacement of the Monitor,  
6 and/or any individual members, agents, employees, or independent contractors. Any  
7 Party bringing such a petition is required to meet and confer with the other Party at  
8 least 21 days prior to such a petition in a good faith attempt to resolve the concern.

9                   **XII. COMPENSATION FOR AGGRIEVED PERSONS FOR FAIR**  
10   **HOUSING ACT VIOLATIONS**

11           196. LASD will pay Seven Hundred Thousand Dollars (\$700,000.00) to  
12 compensate any persons harmed by LASD’s allegedly discriminatory conduct in  
13 violation of the Fair Housing Act (“aggrieved persons”), which shall be referred to as  
14 the “LASD Settlement Fund.” The LASD Settlement Fund shall be distributed to  
15 aggrieved persons pursuant to the terms and schedule that the parties have agreed to in  
16 principle, which the parties will memorialize in an addendum to this Agreement and  
17 file with the Court within ninety (90) days of the Effective Date. Within thirty (30)  
18 days of the Effective Date, LASD shall deposit the full amount of the LASD  
19 Settlement Fund into an interest bearing escrow account.

20   **XIII. CIVIL PENALTY**

21           197. Within thirty (30) days of the Effective Date, LASD shall pay Twenty-  
22 Five Thousand Dollars (\$25,000.00) to the United States Treasury as a civil penalty  
23 pursuant to 42 U.S.C. 3614(d)(1)(C) to vindicate the public interest. The payment  
24 shall be in the form of an electronic funds transfer pursuant to written instructions to be  
25 provided by the United States.

26           198. In the event that LASD engages in any future violation(s) of the Fair  
27 Housing Act, such violation(s) shall constitute a “subsequent violation” pursuant to 42  
28 U.S.C. §3614(d)(1)(C)(ii).



1 entity may assert any claim or right as a beneficiary or protected class under the  
2 Agreement.

3 204. Unless stated otherwise in the Agreement, if either party disagrees with  
4 any aspect of the implementation of the Agreement, that party will engage in good  
5 faith informal consultation with the other party and the Monitor to attempt to resolve  
6 the disagreement. If the disagreement persists, that party will, within ten days of the  
7 apparent impasse, inform the other Parties and the Monitor in writing of the fact of the  
8 disagreement. Within 21 days thereafter, the Parties will meet and confer on the  
9 disagreement at a mutually agreeable time. If necessary, any party may petition the  
10 Court thereafter to resolve the dispute pursuant to the provisions below.

11 205. To ensure that the requirements of the Agreement are properly and timely  
12 implemented, the Court will retain jurisdiction of this action for all purposes, including  
13 but not limited to any disputed changes to policies, procedures, training, and practices,  
14 until such time as the County has achieved full and effective compliance with the  
15 Agreement and maintained such compliance for no less than one year.

16 206. The United States acknowledges the good faith of the County in trying to  
17 address the remedial measures that are needed to ensure constitutional policing in the  
18 Antelope Valley. The United States, however, reserves its right to seek enforcement of  
19 the provisions of the Agreement if it determines that the County and LASD have failed  
20 to fully comply with any provision of this Agreement. The United States agrees to  
21 consult with officials from the County before commencing enforcement proceedings,  
22 and to provide opportunity to cure consistent with the informal dispute resolution  
23 procedure set forth in Paragraph 204.

24 207. The Monitor, County, and DOJ may jointly stipulate to make changes,  
25 modifications, and amendments to the Agreement. Such changes, modifications, and  
26 amendments to the Agreement will be encouraged when the Parties agree, or where the  
27 reviews, assessments, and/or audits of the Monitor demonstrate, that a Agreement  
28 provision as drafted is not furthering the purpose of the Agreement or that there is a

1 preferable alternative that will achieve the same purpose. The Parties may jointly  
2 move for approval of any proposed changes, modifications, and/or amendments, which  
3 will become effective upon approval by the Court. No change, modification, or  
4 amendment to the Agreement will have any force or effect if not set forth in writing,  
5 signed by all the Parties to the Agreement, and approved by the Court.

6 208. The Parties agree to defend the provisions of this Agreement. The Parties  
7 shall notify each other of any court or administrative challenge to this Agreement. In  
8 the event any provision of this Agreement is challenged in any state, county, or  
9 municipal court, the Parties shall seek removal to federal court.

10 209. Nothing in this Agreement is intended to: (a) alter the existing collective  
11 bargaining agreements; or (b) impair the collective bargaining rights of employees  
12 under State and local law. Nothing in this Agreement is intended to amend or  
13 supersede any provision of State or local law.

14 210. All Parties agree that, as of the date of entry of this Agreement, litigation  
15 is not "reasonably foreseeable" concerning the matters described in this Agreement.  
16 To the extent that either Party previously implemented a litigation hold to preserve  
17 documents, electronically stored information, or things related to the matters described  
18 in this Agreement, the Party is no longer required to maintain such a litigation hold.

19 **XV. TERMINATION OF THE AGREEMENT**

20 211. The Parties anticipate that LASD can reach full and effective compliance  
21 with this Agreement within four years of the Effective Date.

22 212. The Parties may jointly petition the Court to terminate this Agreement  
23 after four years if the Parties believe that LASD has reached full and effective  
24 compliance with this Agreement and has maintained that compliance for one year. If,  
25 after four years from the Effective Date, the Parties disagree about whether LASD has  
26 been full and effective compliance for one year, either party may seek to terminate the  
27 Agreement. In the case of termination sought by the County, prior to filing a motion to  
28 terminate, the County agrees to notify DOJ in writing when the County has determined

1 that LASD is in full and effective compliance with this Agreement, including through  
2 the alternative method of compliance using outcome assessments, and that such  
3 compliance has been maintained for no less than one year. Thereafter, the Parties shall  
4 promptly confer as to the status of compliance. The Monitor will certify whether he or  
5 she agrees that the County is in compliance with the Agreement or portions of the  
6 Agreement at the time of the notification. No later than 21 days thereafter, the Parties  
7 will meet and confer at a mutually agreeable time as to the status of compliance. If,  
8 after a reasonable period of consultation and the completion of any additional audit or  
9 evaluation that DOJ and/or the Monitor may wish to undertake, including on-site  
10 observations, document review, or interviews with the County and LASD personnel,  
11 the Parties cannot resolve any compliance issues, the County may file a motion to  
12 terminate the Agreement. At all times, LASD shall bear the burden of demonstrating  
13 compliance with this Agreement.

14 ///

15 ///

16 ///

17 ///

18 ///

19 ///

20 ///

21 ///

22 ///

23 ///

24 ///

25 ///

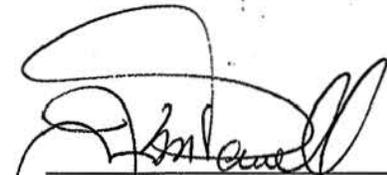
26 ///

27 ///

28 ///







---

JIM MCDONNELL  
Sheriff

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

SO ORDERED this \_\_\_\_\_ day of \_\_\_\_\_, 2015.

---

UNITED STATES DISTRICT JUDGE