

National Drug Intelligence Center
U.S. Department of Justice

FY 2011 Performance Budget

Congressional Budget Submission



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I. Overview for the National Drug Intelligence Center

For fiscal year (FY) 2011, the National Drug Intelligence Center (NDIC) requests a total of \$44.58 million, 274 positions, and 274 full-time equivalents (FTE) including 2 attorneys. This funding will allow NDIC to provide domestic strategic counterdrug analysis in support of policymakers and resource planners and also provide support to law enforcement authorities and the intelligence community by conducting document and media exploitation (DOMEX) of materials collected in federal, state, and local law enforcement activity associated with counterdrug, counterterrorism, and national security investigations and operations. This request reflects a 1.3 percent increase over FY 2010 Presidential budget levels for current services and supports the U.S. Department of Justice (DOJ) Strategic Objective 2.4; reduce the threat, trafficking, use, and related violence of illegal drugs. Electronic copies of the DOJ's Congressional Budget Justifications and Capital Asset Plan and Business case exhibits can be viewed or downloaded from the Internet using the Internet address:

<http://www.usdoj.gov/jmd/2011justification/>.

Prior to FY 2010, funding for NDIC was provided through the U.S. Department of Defense while the Attorney General within DOJ exercised managerial direction and control. The President's budget for FY 2010 rectified this situation by placing the NDIC budget in DOJ.

NDIC supports national policymakers and law enforcement decisionmakers by providing strategic domestic drug intelligence; facilitating information sharing and liaison between intelligence and law enforcement agencies; providing timely operational support to law enforcement authorities by conducting document and media exploitation of evidence collected during federal, state, and local law enforcement investigations; and providing training in support of these efforts.

NDIC is a contributor to our nation's counternarcotics effort, the DOJ Strategic Plan, and the National Drug Control Strategy of the Office of National Drug Control Policy.

During FY 2009, the NDIC intelligence analysis staff produced over 40 major recurring intelligence assessments and updated 2 major topical assessments. In November 2008, NDIC published and disseminated the *National Drug Threat Assessment 2009*, a comprehensive account of the threat to the United States posed by the trafficking and abuse of illicit and pharmaceutical drugs. Deputy Attorney General David Ogden's testimony regarding Southern Border Violence referred to the usefulness of the *National Drug Threat Assessment 2009*, in identifying the Mexican drug trafficking organizations as the "greatest organized crime threat to the United States." This is just one example of how the NDIC analytical products are used to formulate policies to counterdrug threats.

The major recurring intelligence produced by NDIC includes 32 drug market analyses for the High Intensity Drug Trafficking Areas (HIDTA) program and 9 regional drug threat assessments

for the DOJ Organized Crime Drug Enforcement Task Force (OCDETF) program. These reports provide a strategic overview of the illicit drug situation in every part of the country by highlighting significant drug trafficking trends. In previous years, these reports were used by law enforcement executives in the development of operational strategies and resource allocation. These reports present a focused discussion on key drug issues and developments facing each HIDTA program area.

In FY 2009, NDIC provided analytical support or produced intelligence products for, or in collaboration with, other federal agencies joined in combating drug trafficking and related criminal activities. In a collaborative effort with the Federal Bureau of Investigation (FBI)-led National Gang Intelligence Center, NDIC produced the *National Gang Threat Assessment 2009*. This assessment discusses the proliferation of gangs from urban areas to suburban and rural locations, estimates the number of gangs and gang members in the United States, and describes the relationships between gangs and other criminal organizations. In support of the National Security Council, NDIC prepared the *Mexican Drug Trafficking Organizations: Predominant Arms Smugglers Along the Southwest Border*. At the request of the U.S. Department of State, NDIC prepared reports on the illicit drug trade in Iraq, which were the most comprehensive and inclusive studies within the intelligence community on this topic.

While NDIC's strategic intelligence products have a conceptual impact by adding to the knowledge and understanding of policy and decision makers of the threats posed by drug trafficking, its DOMEX program has an instrumental impact by assisting in the efficient investigation and successful prosecution of high-level targets involved in drug trafficking, money laundering, terrorism, and other criminal activities that threaten U.S. national security. During FY 2009, NDIC completed 82 DOMEX missions, more than half of which were in support of OCDETF investigations. The DOMEX missions have involved a designated terrorist organization, consolidated priority targets, and money launderers. Since DOMEX services are provided during the investigative phase of a case, there is often a lag time between the work done by our DOMEX teams and the tangible impact of their efforts. One example of the impact of DOMEX efforts involved Monzer Al Kassar, the leader of an international arms trafficking organization, who was sentenced to 30 years in prison for conspiring to sell millions of dollars worth of weapons to be used to kill Americans in Colombia. DOMEX analysts assisted this investigation by providing over 7 weeks of support. DOMEX identified several End Use Certificates that indicated Monzer Al Kassar completed arms deals valued in the millions of dollars. DOMEX analysts also identified over 55 financial accounts at various banks throughout Europe and the Middle East belonging to Al Kassar as well as seven financial transactions exceeding \$1 million.

The NDIC DOMEX capabilities supported Deputy Attorney General David Ogden's testimony on March 25, 2009, regarding Southern Border Violence: Homeland Security Threats, Vulnerabilities, and Responsibilities. During his testimony before the U.S. Senate, Deputy Attorney General Ogden outlined the DOJ Strategy with five key elements to identify, disrupt,

and dismantle the Mexican drug cartels. The NDIC DOMEX will play a pivotal role in meeting the ultimate goals to neutralize the cartels and bring the criminals to justice.

II. Summary of Program Changes

Travel Offset

The Department is continually evaluating its programs and operations with the goal of achieving across-the-board economies of scale that result in increased efficiencies and cost savings. In FY 2011, DOJ is focusing on travel as an area in which savings can be achieved. For the NDIC, travel or other management efficiencies will result in offsets of \$43,000. This offset will be applied in a manner that will allow the continuation of effective law enforcement program efforts in support of Presidential and Departmental goals, while minimizing the risk to health, welfare, and safety of agency personnel.

III. Appropriations Language and Analysis of Appropriations Language

Appropriations Language

The FY 2011 Budget request includes proposed changes in the appropriations language listed and explained below. New Language is *italicized and underlined*, and language proposed for deletion is bracketed.

National Drug Intelligence Center

For necessary expenses of the National Drug Intelligence Center, [\$44,023,000, of which \$2,000,000 shall be for] *including* reimbursement of Air Force personnel for the National Drug Intelligence Center to support the Department of Defense's counter-drug intelligence responsibilities, *\$44,580,000*: Provided, That the National Drug Intelligence Center shall maintain the personnel and technical resources to provide timely support to law enforcement authorities and the intelligence community by conducting document and computer exploitation of materials collected in Federal, State, and local law enforcement activity associated with counter-drug, counterterrorism, and national security investigations and operations.

Analysis of Appropriations Language

Raised the amount of funding requested for current services from \$44.023 million to \$44.580 million. The specific amount for the reimbursement of the Air Force personnel was dropped.

IV. Decision Unit Justification

A. National Drug Intelligence Center

<i>National Drug Intelligence Center</i>	Permanent Positions	FTE	Amount (Dollars in Millions)
2009 Enacted with Rescissions			44,000
2009 Supplemental			
2009 Enacted w/Rescissions and Supplemental			
2010 President's Budget	239	239	44,023
Adjustments to Base and Technical Adjustments			
2011 Current Services	274	274	557
2011 Program Increases			
2011 Request	274	274	44,580
Total Change 2010 – 2011	35	35	557

1. Program Description

Strategic Intelligence

An important part of the NDIC mission is to provide strategic drug-related intelligence support to the drug control, public health, law enforcement, and intelligence communities of the United States in order to reduce the adverse effects of drug trafficking, drug abuse, and other drug-related criminal activity. NDIC's reports provide a strategic overview of the illicit drug situation in each respective region or market by highlighting significant trends and law enforcement concerns and are used to develop annual strategies for allocating assets and resources at the state and local level.

Document and Media Exploitation

Another important part of the NDIC mission is to provide document and media exploitation support to law enforcement and intelligence communities of the United States in order to reduce the adverse effects of drug trafficking, drug abuse, and other drug-related criminal activity.

Strike Force

In the spring of 2009, NDIC established two DOMEX teams that are co-located with OCDETF Strike Forces in Atlanta, Georgia, and Houston, Texas. NDIC is in the process of standing up additional teams of intelligence analysts at OCDETF Strike Force in San Diego, California; El Paso, Texas; and Phoenix, Arizona.

Training

In keeping with its mission, NDIC provides training to federal, state, and local law enforcement personnel on topics related to basic drug intelligence analysis. NDIC provides instructional support to DEA and HIDTA sponsored training sessions. NDIC also conducts the Multiagency Course, an intensive 1-week, video teletraining, entry-level drug intelligence analysis course. Without NDIC, the availability of counterdrug analysis training will be significantly limited.

2. Performance Tables

PERFORMANCE AND RESOURCE TABLE											
Decision Unit: National Drug Intelligence Center											
DOJ Strategic Goals/Objectives: S2: Prevent Crime, Enforce Federal Laws, and Represent the Rights and Interests of the American People / 2.4 Reduce the threat, trafficking, use, and related violence of illegal drugs.											
WORKLOAD/RESOURCES		Final Target		Actual		Projected		Changes		Requested	
		FY 2009		FY 2009		2010 President's Budget		Current Services Adjustments and FY 2011 Program		FY 2011 Request	
National Drug Intelligence Center											
Total Costs and FTE (reimbursable FTE are included, but reimbursable costs are bracketed and not included in the total)		FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
		239	44,000	239	44,000	239	44,023	35	557	274	44,580
TYPE/STRATEGIC OBJECTIVE	PERFORMANCE	FY 2009		FY 2009		2010 President's Budget		Current Services Adjustments and FY 2011 Program		FY 2011 Request	
Program Activity		FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
Performance Measure											
Performance Measure											
Performance Measure											
Performance Measure											
Performance Measure											
Efficiency Measure											
Outcome											
Data Definition, Validation, Verification, and Limitations.											

Prior to FY 2010, NDIC's funding was provided through the Department of Defense Appropriations. NDIC was not required to complete Performance and Workload Tables nor did NDIC track the FTEs and amounts in relation to the performance measures. New performance measures are in the approval process, NDIC plans to track the performance measures once these are finalized.

Performance Measure Report - Historical Data											
Decision Unit: National Drug Intelligence Center											
Performance Report and Performance Plan Targets		FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009		FY 2010	FY 2011
		Actual	Actual	Actual	Actual	Actual	Actual	Target	Actual	Target	Target
Performance Measure	Number of DOMEX missions conducted on behalf of OCDETF, SOD, or CPOT- associated drug investigations	0	0	0	0	49	48	55	61	66	N/A
Performance Measure	Number of DOMEXmissions (w here identification of assets w as a PIR) that assist in the seizure of assets	N/A	0	0	0	35	41	0	0	0	N/A
Performance Measure	Percentage of reports produced during a stated quarter that eliminate primary customers need to produce a similar report	0.00%	0.00%	0.00%	100.00%	100.00%	100.00%	85.00%	100.00%	85.00%	N/A
Performance Measure	Percentage of reports produced during a stated quarter that increase primary customers understanding or know ledge of report subject	0.00%	0.00%	0.00%	100.00%	100.00%	100.00%	85.00%	100.00%	85.00%	N/A
Performance Measure	Percentage of users that w ould request DOMEX support in the future and refer DOMEX to others	N/A	N/A	N/A	N/A	N/A	N/A	85.00%	95.00%	87.00%	N/A

Chart A: Performance Measure Report through FY 2010

The Performance Measures listed in Chart A will be discontinued in FY 2011. Chart B provides a list of the Performance Measures that NDIC plans to begin tracking in FY 2011.

Performance Measure Report											
Decision Unit: National Drug Intelligence Center											
Performance Report and Performance Plan Targets		FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009		FY 2010	FY 2011
		Actual	Actual	Actual	Actual	Actual	Actual	Target	Actual	Target	Target
Performance Measure	Produce the National Drug Threat Assessment, High Intensity Drug Trafficking Areas (HIDTA) Drug Market Analyses and other strategic domestic drug intelligence reports, as requested by Office of National Drug Control Policy and others	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	30
Performance Measure	Expand NDIC's production of strategic intelligence products regarding the Southwest Border, gangs, and violence, and other emerging drug related issues, as well as produce nine Organized Crime Drug Enforcement Task Forces Regional Drug Threat Assessments	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	30
Performance Measure	Establish Document and Media Exploitation (DOMEX) satellite offices in support of various OCEETF Strike Forces to provide real-time support to law enforcement and intelligence community agencies by conducting document and media exploitation of materials associated with counterdrug investigations	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	75
Performance Measure	Identify the number of DOMEX missions that support DOJ's strategic goal objectives	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	100

Chart B: Performance Measure Report starting with FY 2011

The Performance Measures listed in Chart A will be tracked through FY 2010 and be discontinued in FY 2011. Chart B provides a list of the Performance Measures that NDIC plans to begin tracking in FY 2011.

3. Performance, Resources, and Strategies

The mission of NDIC is to produce strategic domestic drug intelligence for the nation's counterdrug community, produce national, regional, and state drug threat assessment and provide real-time support to law enforcement and intelligence communities by conducting document and media exploitation for materials associated with counterdrug and/or counterterrorism investigations.

NDIC's approach is to collect, analyze, publish, and disseminate strategic intelligence by removing barriers to information sharing, integrating resources among partner agencies, and leveraging technological and methodological advances to ultimately help protect Americans from the adverse consequences of drug trafficking and drug abuse. The means to accomplishing this strategy is to provide national policymakers with timely strategic domestic drug intelligence assessments focusing on the production, consumption, and trafficking of illicit drugs. While our strategic intelligence products have a conceptual impact by adding to policy and decisionmakers knowledge or understanding of the threats posed by drug trafficking, our DOMEX program has an instrumental impact by assisting in the efficient investigation and successful prosecution of high-level targets involved in drug trafficking, money laundering, terrorism, and other criminal activities that threaten U.S. national security. NDIC DOMEX analysts use state-of-the-art computer database known as the Real-time Analytical Intelligence Database to quickly collect, collate, and label large volumes of information from seized documents and computers. Teams of analysts use this information to identify previously unknown associates, hidden assets, and other actionable leads for further investigation.

V. Exhibits