

# Office of Justice Programs (OJP)

# FY 2011 Budget Request At A Glance

FY 2010 Enacted: \$3,148.7 million (702 positions)\*

Current Services Adjustments: +\$210.0 million (7% above FY 2010 Enacted)

Program Changes: -\$272.4 million

FY 2011 Budget Request: \$3,086.3 million (749 positions)\*

Change from FY 2010 Enacted: -\$62.4 million (-2%) (+47 positions)

#### Mission:

The mission of OJP is to increase public safety and improve the fair administration of justice across America through innovative leadership and programs. OJP strives to make the nation's criminal and juvenile justice systems more responsive to the needs of state, local, and tribal governments and their citizens. It partners with federal, state, and local agencies, and national and community-based organizations, including faith-based organizations, to develop, operate, and evaluate a wide range of criminal and juvenile justice programs.

### Resources:

The budget request for FY 2011 totals \$3,086 million, which is a 2 percent decrease from the FY 2010 enacted level.

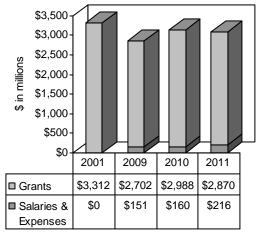
## Organization:

OJP is headed by an Assistant Attorney General (AAG) who promotes coordination among OJP bureaus and offices. OJP has five component bureaus: the Bureau of Justice Assistance, the Bureau of Justice Statistics, the National Institute of Justice, the Office of Juvenile Justice and Delinquency Prevention, and the Office for Victims of Crime. Additionally, OJP has two program offices: the Community Capacity Development Office, which incorporates the Weed and Seed strategy, and the Office of Sex Offender Sentencing, Monitoring, Apprehending, Registering, and Tracking (SMART). The AAG and all OJP bureau heads are presidentially appointed and confirmed by the Senate.

#### Personnel:

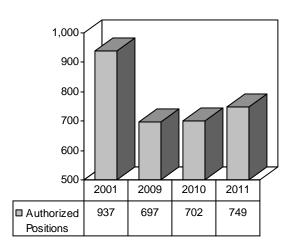
The OJP's direct authorized positions for FY 2011 total 749 positions. OJP's FY 2011 request includes an increase of 47 positions over the FY 2010 level of 702 direct authorized positions.

#### Funding (FY 2001 - 2011)



Grants numbers include Mandatory funding

### Personnel (FY 2001 - 2011)



<sup>\*</sup>Includes Mandatory funds and funding from OJP's Salaries and Expenses appropriation

#### FY 2011 Strategy:

Although OJP does not directly carry out law enforcement and justice activities, its role is to work in partnership with the justice community to identify the most pressing challenges confronting the justice system and provide high quality knowledge through innovative research and development.

Significant challenges continue to confront the justice system, including:

Violent crime continues to be a major challenge in some areas, especially when commingled with the problems of gangs and drugs. OJP promotes multi-jurisdictional, multi-divisional, and multi-disciplinary programs and partnerships that increase the capacity of communities to prevent and control these serious crime problems.

Repeat offenders who cycle in and out of the justice system commit a significant portion of all crime and drive up the cost of operating justice agencies. These offenders often have risk factors such as mental health problems and substance abuse, limited education and literacy, inadequate job skills, and a lack of positive support systems that, if addressed, reduce the likelihood of re-offending. OJP addresses these issues with two strategies: 1) community-based options for less serious offenders, such as problem-solving courts; and 2) intensive, multi-phase reentry programs for those who are incarcerated.

OJP is working to prevent and reduce youth involvement in gangs by addressing specific risk and protective factors associated with the likelihood of delinquent behavior and the needs and desires that underlie the decision to join a gang. The recidivism rate among juveniles following release from secure or other residential placement remains alarmingly high. OJP strives to strengthen the capability and capacity of our juvenile justice system to confront these challenges through prevention and intervention.

### FY 2011 Program Changes:

### **National Institute of Justice**

National Institute of Justice Social Science Research — Block by Block Field Experiments --\$10.0 million to reinvigorate NIJ's social science research mandate. NIJ's research efforts have resulted in successful collaborations between law enforcement and researchers to create targeted, flexible programs like the Strategic Approaches to Community Safety Initiative (SACSI), the Boston Gun Project, and PSN. A commitment to the next generation of crime-fighting research programs appears in order. The Administration has pledged to add more cops on the beat, and there should be a concomitant emphasis on supplying police departments with strategies developed through sound research to help them make the best use of these latest additions to their ranks. There is \$48 million in the FY 2011 current services for the NIJ base program; a portion of these funds may be used for this purpose.

Arrestee Drug Abuse Monitoring (ADAM) Program: \$10.0 million for ADAM, which is a survey to collect data on drug use by arrestees, helping to inform policy decisions about evolving trends in the types of drugs used and their relationship to the crimes being committed. In conjunction, this survey provides a wealth of information on the characteristics of arrestees not available from administrative record systems, including their demographic, educational, employment and economic characteristics, as well as their prior involvement with the criminal justice system. ADAM also provides unique detailed information about illicit drug markets and the nature of illicit drug transactions not available from any other source. There is \$0 in FY 2011 current services for this program.

Evaluation Clearinghouse/What Works Repository: \$1.0 million will be used to establish a website designed to inform the criminal and juvenile justice communities regarding the latest developments in evidence-based programs. This site will provide more reliable information to support research, budgetary, and program development decisions at the federal, state and local levels and promote the development of evidence-based programs. There is \$0 in FY 2011 current services for this program.

**Program Evaluation Initiative:** \$1.8 million. This program will support a joint inmate reentry evaluation as well as a capacity building initiative. There is \$0 in FY2011 current services for this program.

#### **Bureau of Justice Statistics**

**Indigent Defense:** \$1.3 million. The Bureau of Justice Statistics' Census of Public Defender Offices does not collect information regarding the services provided by contract and pro-bono attorneys. This enhancement would provide funding to survey a sample of representatives of all indigent services. There is \$0 in FY 2011 current services for this initiative.

Indian Country Statistics: \$1.2 million will be used to conduct ongoing statistical data collections on Indian country including: (1) tribal justice agencies — law enforcement, prosecution, and adjudication, and correctional agencies; (2) state justice agencies having jurisdiction in Indian Country; and (3) federal agencies. The project will also coordinate the improvement of data collection systems to include Indian Country and American Indians at all levels of government. There is \$0 in FY 2011 current services for this initiative.

Reentry and Recidivism Statistics: \$1.7 million is requested as a set-aside within Second Chance Reentry funding to develop and implement an ongoing reentry and recidivism statistics program, to include: (1) establishing a statistical series that monitors exprisoner employment outcomes by linking these data to criminal history records; (2) studying jail reentry issues focusing on offenders with special mental health/medical needs; and (3) implementing automated processes to improve OJP capacity to analyze criminal history records for purposes of carrying out ongoing reentry and recidivism studies. There is \$0 in FY 2011 current services for this initiative.

# **Grant Programs and Other State and Local Assistance**

Hate Crimes Prevention — Matthew Shepard Act: \$6.0 million is requested for this new initiative. The Matthew Shepard Hate Crimes Prevention Act of 2009 provides federal assistance to states, local jurisdictions, and Indian tribes to prosecute hate crimes, and for other purposes. The Act authorizes \$5.0 million for FY 2010 and FY 2011 in grant funding to OJP to states, local and tribal law enforcement agencies for extraordinary expenses associated with the investigation and prosecution of hate crimes. It also authorizes "such sums" to OJP to award to state, local, or tribal programs designed to combat hate crimes committed by juveniles, including programs to train local law enforcement officers in identifying, investigating, prosecuting, and preventing hate crimes. There is \$0 in FY 2011 current services for this program.

State and Local Assistance Help Desk and Diagnostic Center: \$6.0 million is requested to establish this center, which will provide information on proven, evidence-based criminal justice strategies. This initiative will establish a resource within OJP to provide the "one-stop" diagnostic, problem-solving, and "aftercare" resources to help local communities identify, respond

to, and begin to solve persistent public safety problems like gun violence, jail violence, gang homicides and truancy. There is \$0 in FY 2011 current services for this program.

Byrne Criminal Justice Innovation Program: \$40.0 million will be used to support a new Administration place-based initiative where OJP will partner with the Department of Housing and Urban Development and other agencies to support demonstration initiatives in a limited number of sites. There is \$0 in FY 2011 current services for this program.

Smart Policing: \$10.0 million is requested to assist American law enforcement in transitioning to evidence-based policing. The Smart Policing initiative will be effective in not only reducing and preventing crime, but also creating transparency and improving police-citizen communications and interactions. It will provide funding to local law enforcement agencies to develop effective and economical solutions to specific crime problems within their jurisdictions. Participating agencies and their research partner would identify a crime issue through careful, rigorous analysis and develop strategies and tactics to resolve or mitigate the problem -resulting in smarter policing and safer neighborhoods. There is \$0 in FY 2011 current services for this initiative.

Ensuring Fairness and Justice: \$5.0 million is requested, which will assist state, local, and tribal governments in ensuring fairness and justice in the criminal justice system and reducing recidivism through effective reentry programs. This initiative will award demonstration grants, develop training curricula and hands-on tools, conduct trainings, and provide technical assistance to assist state and local court systems to develop and implement innovative, effective reentry initiatives tailored to meet their specific needs. There is \$0 in FY 2011 current services for this initiative

Justice Information Sharing and Technology (JIST) Program: \$15.0 million is requested for this new program, which will be administered by the BJA, will assist in accomplishing the Administration's goal of improving responsibility and transparency in government by investing in the nation's justice and public safety technology infrastructure. Funding will be used to promote improvements in and information sharing between the criminal justice technology networks of state, local, and tribal governments. There is \$0 in FY 2011 current services for this initiative.

Smart Probation: \$10.0 million is requested to focus on six priority areas: (1) building capacity in states to help local probation improve supervision strategies and reduce recidivism, (2) provide demonstration grants to local probation agencies and court systems that will advance new strategies in probation to increase public safety and generate savings, (3) develop and promote knowledge and expertise that will make probation supervision more effective, (4) promote the

integration of probation supervision strategies and services, (5) increase collaboration and strategic partnerships between probation and local law enforcement, and (6) evaluation. Of this total, \$9.0 million will be awarded to states as well as local and tribal agencies. The remaining \$1.0 million will be used for training and technical assistance and evaluation efforts. There is \$0 in FY 2011 current services for this initiative.

Adam Walsh/SMART Office: \$20.0 million in funding will support the efforts of the SMART Office to implement the requirements of the Adam Walsh Child Safety and Protection Act of 2006 (the Act). SMART, created by the Act to oversee the Nation's efforts to protect the public (children and vulnerable adults) from sex offenders, manages the development and implementation of the national standards for sex offender registration and notification and coordinates federal assistance to states, the District of Columbia, local, territory, and tribal governments. The SMART Office also promotes collaboration on issues related to sex offender management, registration, and notification among all levels of government and selected private and community organizations. There are no current services for this initiative.

Children Exposed to Violence Initiative: \$37.0 million is requested to fund demonstration sites and provide training and technical assistance, among other things. Sites will be selected through a targeted competitive process that will seek to ensure geographic and demographic diversity, as well as political will and community readiness to address documented violence against children. Initial parameters for site selection will be set in coordination with the US Department of Health and Human Services using national prevalence data on violence collected by the Centers for Disease Control. Activities will span strategies of prevention, intervention, treatment, and response. Over the course of the three year demonstration, professionals from multiple disciplines will work with community leaders to assess causes and characteristics of the problem and current responses. Comprehensive plans will be developed and implemented to make system-wide changes, improve the effectiveness of first responders, improve the coordination and quality of service delivery, and measure performance. Local messaging campaigns will be developed with the goals of increasing awareness of the problem and directing people to appropriate resources. The majority of grant resources will be used to build service delivery capacity. There is \$0 in the FY 2011 current services for this initiative.

**Drug, Mental Health, and Problem-Solving Courts:** \$57.0 million in funding for drug courts (\$45.0 million) and mental health courts (\$12.0 million) is proposed to be combined into a broader, drug, mental health, and problem-solving courts program that will assist state, local, and tribal governments in developing multifaceted strategies that bring courts together with other criminal justice, social services, and public health agencies to develop system-wide responses to offend-

ers affected by underlying social and psychological issues, such as substance abuse and mental disorders, that the traditional court system is not designed to effectively address. The FY2011 current services funding for drug courts is \$45.0 million and for mental health courts is\$12.0 million

Community-Based Violence Prevention Initiatives: \$15.0 million for a total \$25.0 million is requested to fund programs that adopt a comprehensive public health approach that investigates the causes of youth violence and implements a community-based strategy to prevent youth violence by addressing both the symptoms and causes of neighborhood violence. There is \$10.0 million in FY 2011 current services for this initiative.

Gang and Youth Violence Prevention: \$12.0 million is requested for an initiative that will fund communities, localities, and/or state programs that support a multistrategic coordinated approach to gang prevention, intervention, suppression, and reentry in targeted communities. This initiative also aims to enhance and support evidence-based multimodal direct service programs that target both youth at-risk of gang membership, as well as, gang involved youth. Additionally, this initiative will support programs that reduce and prevent other forms of youth violence. There is \$0 in the FY 2011 current services for this initiative.

National Juvenile Delinquency Court Improvement: \$13.0 million is requested for this program that builds on the Office of Juvenile Justice and Delinquency Program's (OJJDP) previous court improvement programs designed to address juvenile court improvement in delinquency and related cases. These activities have included OJJDP's collaboration with the National Council of Juvenile and Family Court Judges and other national experts in the development of the Juvenile Delinquency Guidelines: Improving Court Practice in Juvenile Delinquency Cases and a Model Delinquency Court Improvement Program. There is \$0 in FY 2011 current services for this initiative.

**Disproportionate Minority Contact (DMC) Evaluation:** \$806,000 is requested to support empirical impact and outcome evaluations of delinquency prevention programs and systems improvement activities and provide intensive technical assistance to assist with implementing recommendations from the final report. There is \$0 in FY 2011 current services for this initiative.

Public Safety Officers' Program (PSOB): \$7.2 million for a total of \$16.3 million in discretionary budget authority. This increase is requested to address the growing number of public safety disability cases OJP has been processing. There is \$9.1 million in discretionary current services for the PSOB disability and education programs and \$61.0 million in mandatory current services funding for the death benefits program.

Community Partnership Grants Management System (CPGMS): \$6.4 million. Of this amount, \$800,000 is requested for software development and tools to support CPGMS redesign; \$5.0 million is requested for the development and testing of redesigned CPGMS modules; and \$600,000 is requested for the development and implementation of a CPGMS user training program. There is \$1.2 million in current services for this activity.

Enterprise Architecture: \$1.8 million. This funding will enable OJP to implement strategic enhancements needed to adequately support the missions of its seven bureaus and program offices. These funds will support a contract for multidisciplinary technical staff to produce 'as-is' and 'desired state' architecture plans, as well as transition and sequencing plans for the OJP Business, Service, Technical, Performance, and Data Architectures. There is \$90,000 in FY 2011 current services for this activity within overall Management and Administration funding.

Management and Administration: 47 positions, 63 FTE, and \$39.9 million for additional program staff to administer new grant programs and support staff as well as funding for previously distributed program costs. OJP has a base of \$168.3 million for management and administration (including funding for the Office of Audit, Assessment and Management).

Crime Victims Fund: \$95.0 million in mandatory funding for a total request of \$800.0 million. Of this total, \$100.0 million is set-aside for discretionary victim assistance grants targeted to address violence against women. In addition, \$59.4 million has been included for FBI and USA victim-witness and victim assistance staff and the Federal Victim Notification System, representing an increase of \$15.6 million for these programs from current services. This increase will support 33 additional victim-witness coordinator positions for the FBI as well as 139 additional USA victim-witness coordinator and victim-witness support positions, including 30 victim-witness positions targeted to Indian Country. These staff are reflected in the USA and FBI budgets. This program has an FY 2011 current services level of \$705.0 million.

#### Savings:

Offsetting decreases are included for the following programs: State Victim Notification System (\$2.0 million), Regional Information Sharing System (\$36.0 million), the Missing and Exploited Children's Program

(\$10.0 million), Byrne Competitive Grants (\$10.0 million), Victims of Trafficking (\$2.5 million), Prison Rape Prevention and Prosecution Program (\$10.0 million), Court-Appointed Special Advocate (\$5.0 million), NICS Improvement Program (\$10.0 million), National Criminal History Improvement Program (\$1.5 million), DNA Initiative (\$11.0 million), Coverdell Forensic Sciences Grants (\$5.0 million), Sex Offender Management (\$6.0 million), Juvenile Justice Formula Grants (\$3.0 million), Juvenile Mentoring Program (\$55.0 million), Title V Juvenile Justice Grants (\$3.0 million), Improving the Investigation and Prosecution of Child Abuse Program (\$2.5 million), and Juvenile Accountability Incentive Block Grants (\$15.0 million).

Program eliminations are proposed for the follow-Byrne Discretionary Grants (\$185.0 ing programs: million), which is heavily earmarked; Southwest Border Prosecutor Initiative (\$31.0 million); Northern Border Prosecutor Initiative (\$3.0 million); Prescription Drug Monitoring Program (\$7.0 million); Missing Alzheimers Program (\$2.0 million); CyberCrime and Economic Crime (\$20.0 million); Closed-Circuit Television Grants (\$1.0 million); State and Local Gun Crime Prosecution Assistance/Project Safe Neighborhoods (\$15.0 million); Criminal Justice Reform and Recidivism by the States (\$10.0 million); John R. Justice Student Loan Repayment Program (\$10.0 million); Part E Juvenile Justice Promising Programs, (\$91.0 million), which is heavily earmarked; Safe Start (\$5.0 million), and Weed and Seed (\$20.0 million), whose funding will be replaced by the Byrne Criminal Justice Innovation Program.

**Program consolidations:** The budget proposes to consolidate drug court and mental health court funding into a single, flexible, problem-solving court initiative.

**Indian Country Programs:** The budget proposes to set-aside 7 percent of grant funding for Indian Country rather than requesting funding for specific programs.

Enhancing Research, Evaluation, and Statistics: The budget proposes to set-aside 3 percent of grant funding to enhance research, evaluation, and statistics activities administered by the National Institute of Justice and the Bureau of Justice Statistics. A more robust program of criminal justice research and statistics will help pave the way for better targeting and improvements in federal assistance.

**Rescission:** The budget proposes to rescind \$42.0 million in prior year appropriations.

**Financial Snapshot 2009** 

Clean Opinion on Financial Statements	Yes
Timely Financial Reporting	Yes
Material Weaknesses	None