

U.S. Department of Justice
FY 2012 PERFORMANCE BUDGET

Office on Violence Against Women

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Congressional Submission
February, 2011

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I. Overview for the Office on Violence Against Women

1. Introduction

For FY 2012, the Office on Violence Against Women (OVW) requests a total of \$454,898,000, 102 positions and 86 FTE. Of this amount, \$431,750,000 is requested under the OVW appropriation to further the Department's efforts to improve the Nation's response to domestic violence, dating violence, sexual assault and stalking. The FY 2012 budget request includes several targeted program enhancements including increased funding to address sexual assault, which is one of OVW's top priorities. Please see pages 4-5 of this document for a Summary of Program Changes.

Four priorities permeate the 2012 budget request of the Office: 1) preventing violence against women; 2) addressing sexual assault; 3) extending our programming to underserved communities; and 4) restoring and protecting economic security to victims of violence.

Preventing violence against women

It is the position of the Office that if we are ever to stem the tide of domestic violence, sexual assault, dating violence and stalking, we must front-load our efforts with measures to prevent violence in the first instance. Through support of myriad efforts to prevent violence, beginning with children, and continuing through the various ages of teens and young adults, to the elderly, and in various different venues such as school-based prevention efforts, public awareness campaigns and homicide prevention, we hope to make our homes and communities safer. By addressing violence at early ages, hopefully we will allay the need for intervention services and treatment approaches as there will be fewer victims and perpetrators.

Addressing sexual assault

The Office has done an extraordinary job of facilitating the development, coordination and dissemination of services for victims of domestic violence. Comparatively, much less attention has been focused on the insidious problem of sexual assault, ranging from assault of children, to young adults on college campuses, to the elderly. We are committed to devoting the same level of attention to sexual assault as we have to domestic violence to ensure that this population of victims receives all appropriate services. At the same time, we will likewise focus on prevention efforts to mitigate the large numbers of victims.

Reaching underserved communities

One of the most important efforts the Office can undertake is to determine the populations of underserved communities in the country, and ensure that all our programs reach every demographic and geographic community. We intend to seek those groups that have traditionally been underserved so that they will have the full panoply of resources that are available to other groups. Among the underserved populations we currently know are women of color, women in tribal communities, women with disabilities, elderly women, immigrant and refugee women, women in the military, American women living abroad, and LGBTQ victims of violence.

Protecting economic security for victims

The fourth focal point is economic security for victims. Leaving an abusive relationship poses a number of challenges, not the least of which is the loss of housing, especially when the victim has children, and potentially the loss of a job and other related benefits. Next to safety, victims report that

economic security is the most pressing concern. Unless and until victims can achieve economic stability, they will remain vulnerable to unsafe and dangerous relationships and risks to their children.

Our budget reflects our support for these core significant areas. We are, as will be noted throughout, seeking full funding of programs that support these priorities. Likewise, as the programs serving tribal communities and culturally and linguistically specific sexual assault services derive their funding from set-asides from other funding streams, we are seeking increases for the programs from which the set-asides are derived so that the needs of American Indian and Alaska Native women, and victims of sexual assault, will be supported.

Management and administration funds are being requested within an OVW Salaries and Expenses (S&E) account to a total of \$23,148,000 for management and administration expenses and to support a total of 102 positions, 86 FTE under the S&E account. This funding level will provide funding necessary for an additional 32 positions and 16 FTE which will allow OVW to continue to fully develop the infrastructure of their office.

2. Background

In 1994, the landmark Violence Against Women Act (VAWA) directed the Attorney General to implement grant programs and other directives intended to combat violence against women. In 1995, the Violence Against Women Grants Office was created within OJP to administer the grant programs authorized by the VAWA. Simultaneously, a separate policy office, the Violence Against Women Office, was created and housed within the Office of the Associate Attorney General. In 1998, the two offices merged under the authority of the Assistant Attorney General of OJP. In late 2002, the 21st Century Department of Justice Reauthorization Act established OVW as a separate and distinct office, headed by a Director to be nominated by the President and confirmed by the Senate, to provide national leadership to improve the Nation's response to violence against women.

In 2003, the Attorney General, in consultation with the Congress, established OVW as a separate office outside of OJP. Since 2003, a phased transition of services from OJP has been under way. The transition of administrative activities, non-grant accounting, budget formulation and execution, and IT has been completed. The transition of grant accounting and grants financial management services is currently in process.

3. Challenges

OVW's greatest challenges in the next two years will be 1) to complete the transition to becoming a fully independent component within the Department and build the infrastructure necessary to fulfill OVW's statutorily envisioned role as the nation's leading voice on ending violence against women; 2) to make progress in addressing the high levels of sexual assault in the U.S.; and 3) to launch and lead a national prevention effort aimed at eradicating violence against women.

4. Environmental Accountability

OVW is committed to integrating environmental accountability and continues to pursue ways to reduce the Department's impact on the environment by instituting office-wide *Green* practices. OVW is involved in the Department of Justice and the District of Columbia Recycling Program. This program provides recycling bins for plastic and paper throughout the Office and requires quarterly inspection of recycling plans and efforts. We purchase recycled copier paper, re-use packing material,

purchase ink and toner cartridges from companies that provide credit for recycling, and turn off lights and shut down computers and other office equipment before leaving each day. Automatic light controls have been installed in infrequently used rooms and management has encouraged the staff to use webinars and video conferencing whenever possible to reduce travel.

In 2010, we created a *Green* working group to study and employ different strategies to reduce energy consumption. The working group was charged with organizing mandatory all-staff training on environmental impact and accountability. In FY 2011, we plan to convert to laptops or more energy efficient desktop computers.

II. Summary of Program Changes

Item Name	Description				Page
		Pos.	FTE	Dollars (\$000)	
Management and Administration Division	New funding to support the grants peer review process, funding for the establishment of a Grants Financial Management Unit, expansion of the Legal Counsel Division, additional FTEs to support increased workload due to increased number of grants managed by OVW	+32	+16	+\$7,027	28
Transitional Housing Assistance Grants for Victims of Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program	Grant funding increase to allow the Transitional Housing Assistance Program to meet the rising demand for these services, as evidenced by the unprecedented number of applications received in response to the Recovery Act Transitional Housing solicitation Previously funded from the STOP Program, we are requesting Transitional Housing as its own funded appropriation line item.	0	0	+\$25,000	33
Research and Evaluation on Violence Against Women	Funding increase to support a violence against women research agenda developed collaboratively by the OVW and the National Institute of Justice Previously funded from the STOP Program, we are requesting Research and Evaluation on Violence Against Women as its own funded appropriation line item.	0	0	+\$3,000	34
Sexual Assault Services Program	Grant funding increase to provide increased sexual assault victim services	0	0	+\$20,000	35
Legal Assistance for Victims Grant Program	Grant funding increase to allow the LAV Program to increase the number of projects supported by as much as 50% and address the critical shortage of legal services for victims	0	0	+\$9,000	37

Consolidated Youth Oriented Program	To combine four grant programs – the Engaging Men and Youth, Services to Advocate for and Respond to Youth, Children and Youth Exposed to Violence, and Supporting Teens through Education and Protection (STEP) Programs – into one, larger program so that OVW may fund larger, community efforts to break the cycle of domestic violence, sexual assault, dating violence, and stalking.	0	0	+14,000	38
Clearinghouse on the Sexual Assault of American Indian and Alaska Native Women	New funding request to support the establishment of a national clearinghouse on the sexual assault of American Indian and Alaska Native women.	0	0	+500	39
Court Training and Improvements Program	Grant funding increase to allow OVW to improve courts' response to sexual violence, domestic violence, dating violence, and stalking. The increase also will support a Family Court Initiative.	0	0	+\$2,000	41
Research on Violence Against Indian Women	Request funding for research on violence against women in Indian country be appropriated in OVW. Funding for this program was appropriated in OJP in FY2010.	0	0	+1,000	42
Stop Program	Grant Funding offset due to the establishment of a separate funding for the Transitional Housing Program and NIJ Research and Development apart from STOP	0	0	-28,000	43
Arrest Program	Grant Funding offset to improve services in Sexual Assault Services Program	0	0	-12,500	44
Rural Program	Grant Funding offset to improve services in Sexual Assault Services Program	0	0	-3,000	45
Safe Havens: Supervised Visitation Program	Grant funding offset to the Services to Advocate for and Respond to Youth Grant Program. This program purpose area will continue in the new consolidated grants program.	0	0	-2,750	45
National Resource Center	Grant Funding offset to improve services in Sexual Assault Services Program	0	0	-1,000	46
Disabilities Program	Grant Funding offset to improve services in Sexual Assault Services Program	0	0	-1,000	47
STEP Program	Grant Funding Offset Grant funding offset to the STEP Program. This program purpose area will continue in the new consolidated grants program.	0	0	-2,500	48
Youth Advocacy	Grant funding offset to the Youth Advocacy Grant Program. This program purpose area will continue in the new consolidated grants program.	0	0	-3,500	49
Children and Youth Exposed	Grant funding offset to the Children and Youth Exposed to Violence Grant Program. This program purpose area will continue in the new consolidated grants program.	0	0	-3,000	51
Engaging Men and Youth	Grant funding offset to the Grants to Engage Men and Youth in Preventing Violence. This program purpose area will continue in the new consolidated grants program.	0	0	-3,000	52
Indian Women Tracking	Grant Funding offset to improve services in Sexual Assault Services Program	0	0	-1,000	53
Management and Administration Efficiencies	Grant Funding Management and Administration Efficiencies	0	0	-21	54

III. Program Changes by Decision Unit to Strategic Goal

Item Name	Strategic Goal	Decision Unit	FTE	Dollars (\$\$\$)	Number and Type of Positions	
					Position Series	No. of Positions in Series
Management and Administration Division	2.1	A	16	+\$7,027	GS-300-399	23
					GS-500-599	6
					GS-900-999	2
					GS-1100-1199	0
					GS-2210	1
NIJ Research and Development	2.1	A	N/A	+\$3,000	N/A	N/A
Sexual Assault Services Program	2.1	A	N/A	+\$20,000	N/A	N/A
Legal Assistance for Victims Grant Program	2.1	A	N/A	+\$9,000	N/A	N/A
Transitional Housing Assistance Grants for Victims of Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program	2.1	A	N/A	+\$25,000	N/A	N/A
Service-Training-Officers-Prosecutors (STOP) Violence Against Women Formula Grant Program (STOP Program)	2.1	A	N/A	-28,000	N/A	N/A
Grants to Encourage Arrest Policies & Enforcement of Protection Orders	2.1	A	N/A	-12,500	N/A	N/A
Court Training and Improvement Program	2.1	A	N/A	+\$2,000	N/A	N/A
Research and Evaluation on Violence Against Women	2.1	A	N/A	+\$1,000	N/A	N/A
Clearinghouse on the Sexual Assault of American Indian and Alaska Native Women	2.1	A	N/A	+\$500	N/A	N/A
Consolidated Youth Oriented Program	2.1	A	N/A	+\$14,000	N/A	N/A
Rural Program	2.1			-3,000		
Safe Havens: Supervised Visitation	2.1	A	N/A	-2,750	N/A	N/A

Program						
Disabilities Program	2.1	A	N/A	-1,000	N/A	N/A
Engaging Men and Youth Program	2.1	A	N/A	-3,000	N/A	N/A
STEP Program	2.1	A	N/A	-2,500	N/A	N/A
Children and Youth Exposed	2.1	A	N/A	-3,000	N/A	N/A
Youth Advocacy	2.1	A	N/A	-3,500	N/A	N/A
Indian Women - Tracking	2.1	A	N/A	-1,000	N/A	N/A
National Resource Center	2.1	A	N/A	-1,000	N/A	N/A
Management and Administration	2.1	A	N/A	-21	N/A	N/A

IV. Appropriations Language and Analysis of Appropriations Language

OFFICE ON VIOLENCE AGAINST WOMEN VIOLENCE AGAINST WOMEN PREVENTION AND PROSECUTION PROGRAMS (INCLUDING TRANSFER OF FUNDS)

For grants, contracts, cooperative agreements, and other assistance for the prevention and prosecution of violence against women, as authorized by the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C.3711 et seq.) ("the 1968 Act"); the Violent Crime Control and Law Enforcement Act of 1994 (Public Law 103–322) ("the 1994 Act"); the Prosecutorial Remedies and Other Tools to end the Exploitation of Children Today Act of 2003 (Public Law 108–21); the Victims of Trafficking and Violence Protection Act of 2000 (Public Law 106–386) ("the 2000 Act"); and the Violence Against Women and Department of Justice Reauthorization Act of 2005 (Public Law 109–162) ("the 2005 Act"); and for related victims services, \$431,750,000, to remain available until expended: Provided, That except as otherwise provided by law, not to exceed 3 percent of funds made available under this heading may be used for expenses related to evaluation, training, and technical assistance: Provided further, That of the amount provided (which shall be by transfer for programs administered by the Office of Justice Programs)—

- (1) \$182,000,000 is for grants to combat violence against women, as authorized by part T of the 1968 Act;*
- (2) \$25,000,000 is for transitional housing assistance grants for victims of domestic violence, stalking or sexual assault as authorized by section 40299 of the 1994 Act, of which \$2,250,000 is for a homicide reduction initiative;*
- (3) \$3,000,000 is for the National Institute of Justice for research and evaluation of violence against women and related issues addressed by grant programs of the Office on Violence Against Women;*
- (4) \$14,000,000 is for a grant program to provide services to advocate for and respond to youth victims of domestic violence, dating violence, sexual assault, and stalking; assistance to children and youth exposed to such violence; programs to engage men and youth in preventing such violence; and assistance to middle and high school students through education and other services related to such violence: Provided, That unobligated balances available for the programs authorized by sections 41201, 41204, 41303 and 41305 of the 1994 Act shall be available for this program: Provided further, That ten percent of the total amount available for this grant program shall be available for grants under the program authorized by section 2015 of the 1968 Act;*
- (5) \$47,500,000 is for grants to encourage arrest policies as authorized by part U of the 1968 Act, of which \$6,750,000 is for a homicide reduction initiative;*
- (6) \$35,000,000 is for sexual assault victims assistance, as authorized by section 41601 of the 1994 Act;*
- (7) \$38,000,000 is for rural domestic violence and child abuse enforcement assistance grants, as authorized by section 40295 of the 1994 Act;*
- (8) \$9,500,000 is for grants to reduce violent crimes against women on campus, as authorized by section 304 of the 2005 Act;*
- (9) \$50,000,000 is for legal assistance for victims, as authorized by section 1201 of the 2000 Act;*

- (10) \$4,250,000 is for enhanced training and services to end violence against and abuse of women in later life, as authorized by section 40802 of the 1994 Act;
- (11) \$11,250,000 is for the safe havens for children program, as authorized by section 1301 of the 2000 Act;
- (12) \$5,750,000 is for education and training to end violence against and abuse of women with disabilities, as authorized by section 1402 of the 2000 Act;
- (13) \$5,000,000 is for the court training and improvements program, as authorized by section 41002 of the 1994 Act, of which \$2,500,000 is to be used for a family court initiative;
- (14) \$1,000,000 is for analysis and research on violence against Indian women, as authorized by section 904 of the 2005 Act; and
- (15) \$500,000 is for the Office on Violence Against Women to establish a national clearinghouse that provides training and technical assistance on issues relating to sexual assault of American Indian and Alaska Native women.

(CANCELLATION)

Of the unobligated balances from prior year appropriations available under this heading, \$5,000,000 are hereby permanently cancelled: Provided, That no amounts may be cancelled from amounts that were designated by the Congress as an emergency requirement pursuant to the Concurrent Resolution on the Budget or the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Note.—A full-year 2011 appropriation for this account was not enacted at the time the budget was prepared; therefore, this account is operating under a continuing resolution (P.L. 111–242, as amended). The amounts included for 2011 reflect the annualized level provided by the continuing resolution.

Analysis of Appropriations Language

- Transitional Housing and NIJ research are moved to be their own separate appropriations line items rather than set asides within STOP.
- The FY 2012 OVW request includes \$14 million for a new Consolidated Youth-Oriented Program.-This grant program consolidates the purpose areas of four previously funded programs under one competitive program. The four programs included in the consolidation include: Services to Advocate for and Respond to Youth, Grants to Assist Children and Youth Exposed to Violence, Engaging Men and Youth in Preventing Domestic Violence, and Supporting Teens through Education. This consolidation will allow OVW to leverage resources for maximum impact in communities by funding comprehensive projects that include both youth service and prevention components.
- Within Transitional Housing, a \$2.25 million set-aside is included for a Homicide Reduction Initiative.
- Within the Arrest Program, \$6.75 million is set-aside for a Homicide Reduction Initiative.
- Within the Court Training and Improvements Program, \$2.5 million is set-aside for a Family Court Initiative.
- OVW is requesting \$500,000 for a clearinghouse on sexual assault of American Indian and Alaska Native women.
- Of the unobligated balances from prior year appropriations available under this heading, \$5 will be rescinded.

V. Decision Unit Justification

A. Prevention and Prosecution of Violence Against Women and Related Victim Services Program (Referred to as Office on Violence Against Women (OVW))

Office on Violence Against Women - Grants OVW Appropriation	Perm. Pos.	FTE	Amount
2010 Enacted with Rescissions	0	0	418,500,000
2010 Supplemental	0	0	0
2010 Enacted w/Rescission, Transfer and Supplementals	0	0	407,887,000
2011 CR	0	0	418,500,000
Adjustments to Base and Technical Adjustments	0	0	0
2012 Current Services	0	0	418,500,000
2012 Program Increases	0	0	74,500,000
2012 Program Offsets	0	0	-61,250,000
2012 Request	0	0	431,750,000
Total Change 2010-2012	0	0	13,250,000
Office on Violence Against Women - Management and Administration			
2010 Enacted with Rescissions	65	65	15,708,000
2010 Supplemental	0	0	0
2010 Enacted w/Rescission, Transfer and Supplementals	65	65	23,321,000
2011 CR	70	70	15,708,000
Adjustments to Base and Technical Adjustments	32	16	434,000
2012 Current Services	102	86	16,142,000
2012 Program Increases	0	0	7,027,000
2012 Program Offsets	0	0	-21,000
2012 Request	102	86	23,148,000
Total Change 2010-2012	37	21	7,440,000
Office on Violence Against Women TOTAL			
2010 Enacted with Rescissions	65	65	434,208,000
2010 Supplementals	0	0	0
2010 Enacted w/Rescission, Transfer and Supplementals	65	65	434,208,000
2011 CR	70	70	434,208,000
Adjustments to Base and Technical Adjustments	32	16	434,000
2012 Current Services	102	86	434,642,000
2012 Program Increases	0	0	81,527,000
2012 Program Offsets	0	0	-61,271,000
2012 Request	102	86	454,898,000

Total Change 2010-2012	37	21	20,690,000
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1. Grant Program Descriptions

OVW currently administers two formula and nineteen discretionary grant programs authorized by VAWA 1994 and subsequent legislation. These grants are designed to develop the Nation's capacity to reduce domestic violence, dating violence, sexual assault, and stalking by strengthening services to victims and holding offenders accountable for their actions.

a. Formula Grant Programs

(1) Service-Training-Officers-Prosecutors Violence Against Women Formula Grant Program (STOP Program) – \$182,000,000

The STOP Program was initially authorized by VAWA and was reauthorized and amended by the Violence Against Women Acts of 2000 and 2005 (VAWA 2000 and VAWA 2005). The STOP Program promotes a coordinated, multidisciplinary approach to enhancing advocacy and improving the criminal justice system's response to violent crimes against women. It encourages the development and improvement of effective law enforcement and prosecution strategies to address violent crimes against women and the development and improvement of advocacy and services in cases involving violent crimes against women.

By statute, each State receives a base amount of \$600,000. Remaining funds are awarded to States based on population, as determined by United States Bureau of the Census data. By statute, Indian tribal populations are not included in the population count.

(2) Sexual Assault Services Program (SASP) – \$35,000,000

SASP was authorized by VAWA 2005 and is the first federal funding stream solely dedicated to the provision of direct intervention and related assistance for victims of sexual assault. SASP encompasses five different funding streams for States and territories, tribes, State sexual assault coalitions, tribal coalitions, and culturally specific organizations. Overall, the purpose of SASP is to provide intervention, advocacy, accompaniment, support services, and related assistance for adult, youth, and child victims of sexual assault, family and household members of victims, and those collaterally affected by the sexual assault.

SASP supports efforts to help survivors heal from sexual assault trauma through direct intervention and related assistance from social service organizations such as rape crisis centers through 24-hour sexual assault hotlines, crisis intervention, and medical and criminal justice accompaniment. Sixty-five percent of SASP appropriated funds are awarded to States and territories through a population-based formula. This SASP Formula Grant Program supports services for sexual assault survivors through the establishment, maintenance, and expansion of rape crisis centers and other programs and projects.

The first funding for this program was made available for FY 2008 when \$9.4 million was appropriated to fund projects that serve victims of sexual assault. The first awards under SASP, including the SASP Formula Program and the SASP Culturally Specific Program (discussed below) were made in FY 2009.

b. Discretionary Grant Programs

(1) Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program (Arrest Program) – \$47,500,000

The Arrest Program was initially authorized by VAWA 1994 and was reauthorized and amended by VAWA 2000 and VAWA 2005. Originally, the program focused on encouraging communities to treat domestic violence as a serious crime. As amended, the program also addresses the seriousness of sexual assault, dating violence, and stalking, and encourages communities to use and enforce protection orders. In FY 2012, \$6.75 million is proposed to be set-aside for a Homicide Reduction Initiative.

The Arrest Program is designed to encourage State, local, and tribal governments and courts to treat domestic violence, dating violence, sexual assault, and stalking as serious violations of criminal law requiring coordination between nonprofit, nongovernmental victim advocates and representatives from the criminal justice system. The program challenges the whole community to communicate, identify problems, and share ideas that will result in new responses and the application of best practices to enhance victim safety and offender accountability.

(2) Legal Assistance for Victims Grant Program (LAV Program) – \$50,000,000

The LAV Program was funded under a special initiative by Congress in 1998, was later authorized by VAWA 2000, and was reauthorized by VAWA 2005. The Program funds projects that address the civil and criminal legal needs of victims of domestic violence, dating violence, sexual assault, and stalking. Criminal assistance under the LAV Program does *not* include criminal defense.

OVW-funded projects provide civil and criminal legal assistance to victims, encourage cooperative efforts between domestic violence and sexual assault service organizations and legal assistance providers, and provide technical assistance to LAV Program grantees. At least 25 percent of LAV Program grants support projects focused on providing legal assistance to victims of sexual assault. Three percent of LAV Program funding is set aside for grants to programs that assist victims within the jurisdiction of an Indian tribe.

(3) Rural Sexual Assault, Domestic Violence, Dating Violence, and Stalking Assistance Program (Rural Program) \$38,000,000

The Rural Program was established by Congress in VAWA 1994 and reauthorized by VAWA 2000. VAWA 2005 expanded the scope of the Rural Program to include sexual assault and stalking and modified the eligibility criteria as well as the statutory purpose areas under which projects must be implemented.

The primary purpose of the Rural Program is to enhance the safety of children, youth, and adults who are victims of domestic violence, dating violence, sexual assault, and stalking by supporting projects uniquely designed to address and prevent these crimes in rural jurisdictions. The Rural Program encourages collaboration between victim advocates, law enforcement officers, pre-trial service personnel, prosecutors, judges and other court personnel, probation and parole officers, and faith- and/or community-based leaders to overcome the problems of domestic violence, dating violence, sexual assault, and stalking, and ensure that victim safety is paramount in providing services to victims and their children.

The Rural Program is required to award no less than 75 percent of available funds to projects in rural States. The Rural Program is required to set aside no less than 25 to 40 percent of funds, depending on annual appropriations, for activities that meaningfully address sexual assault.

(4) The Education and Training to End Violence Against and Abuse of Women with Disabilities Grant Program (Disabilities Program) – \$5,750,000

The Disabilities Program was first authorized by Congress in VAWA 2000 and expanded to include victim services in VAWA 2005. The goal of the Disabilities Program is to create sustainable, systemic change that will result in effective services for individuals with disabilities who are victims of domestic violence, dating violence, sexual assault, and stalking and hold offenders accountable. The Disabilities Program supports education, cross training, services, capacity building and the establishment of multi-disciplinary teams at the local level.

(5) Grants to Reduce Domestic Violence, Dating Violence, Sexual Assault, and Stalking On Campus Program) – \$9,500,000

The Campus Program, first authorized in the Higher Education Amendments of 1998 and reauthorized by VAWA 2000 and 2005, is designed to encourage institutions of higher education to adopt comprehensive, coordinated responses to domestic violence, dating violence, sexual assault, and stalking. The Campus Program strengthens on-campus victim services and advocacy, security, and investigative strategies to prevent and prosecute violent crimes against women on campuses.

In order to receive grant funds through the Campus Program, institutions of higher education must provide prevention education on violence against women for all incoming students, train campus law enforcement or security staff on appropriate responses to violence against women, train members of campus judicial or disciplinary boards on the unique dynamics of violence against women, and create a coordinated community response to violence against women to enhance victim safety and assistance as well as hold offenders accountable.

(6) Safe Havens: Supervised Visitation and Safe Exchange Grant Program (Supervised Visitation Program) – \$11,250,000

The Supervised Visitation Program was authorized as a pilot project by VAWA 2000. The first awards under the program were made in 2002. The program was reauthorized as a full grant program by VAWA 2005 in the amount of \$20,000,000. The Supervised Visitation Program provides an opportunity for communities to support supervised visitation and safe exchange of children in situations involving domestic violence, dating violence, child abuse, sexual assault, or stalking.

Visitation centers provide a safe place for children to visit with the non-custodial parent. They also help keep children and adult victims of domestic violence safe during exchanges and visitation, hold batterers accountable for their violence and abuse during visitation and exchange, and provide access to meaningful referrals for adult victims of domestic violence. Visitation centers are part of a larger community response and are among the few programs that interact with each member of the family. As such, they provide a unique opportunity to identify the needs and gaps in services for all family members affected by domestic violence, dating violence, child abuse, sexual assault and stalking.

(7) Enhanced Training and Services to End Violence Against and Abuse of Women in Later Life Program (Abuse in Later Life Program) – \$4,250,000

The Enhanced Training and Services to End Violence Against and Abuse of Women in Later Life Program (Abuse in Later Life Program) was created by Congress in VAWA 2000 and expanded by VAWA 2005. Under this grant program, OVW funds projects that provide a comprehensive approach to addressing elder abuse. Those trained under the Abuse in Later Life Program are taught to look for signs of all types of abuse of older victims, including but not limited to physical abuse, neglect, financial exploitation, and sexual assault.

(8) Transitional Housing Assistance Grants for Victims of Sexual Assault, Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program (Transitional Housing Assistance Program) – \$25,000,000

The Transitional Housing Assistance Program, first authorized by the PROTECT Act of 2003 and reauthorized by VAWA 2005, focuses on a holistic, victim-centered approach to transitional housing services that move individuals into permanent housing. Grants support programs that provide assistance to victims of domestic violence, dating violence, sexual assault, and stalking who are in need of transitional housing, short-term housing assistance, and related support services. In FY 2012, \$2.25 million proposed to be set-aside for a Homicide Reduction Initiative.

Transitional Housing Assistance Program grantees may offer individualized services such as counseling, support groups, safety planning, and advocacy services as well as practical services including licensed child care, employment services, transportation vouchers, and referrals to other agencies.

(9) Services to Advocate for and Respond to Youth Grant Program¹

The Services to Advocate for and Respond to Youth Grant Program, created by VAWA 2005, will fund projects that design (or replicate) and implement programs and services to respond to the needs of youth who are victims of domestic violence, dating violence, sexual assault, or stalking. The Program is designed to support projects that provide direct counseling, advocacy, legal, and mental health services for children and young adults who have experienced domestic violence, dating violence, sexual assault, or stalking. OVW-funded projects will include linguistically, culturally, and community relevant services for underserved populations or linkages to existing services in the community tailored to the needs of underserved populations.

VAWA 2005 authorized an appropriation of \$15 million for each of FYs 2007 through 2011 for this program. The first funding for this program was made available for FY 2008 when \$2.82 million was appropriated. Awards will be made under this program for the first time in FY 2010 and will include the appropriations from FY 2008, FY 2009 and FY 2010, for a total of approximately \$9,820,000.

(10) Children and Youth Exposed to Violence Grant Program¹

The Children and Youth Exposed to Violence Grant Program, authorized by VAWA 2005 will fund projects that seek to mitigate the effects of domestic violence, dating violence, sexual assault, and stalking on children and youth exposed to violence and reduce the risk of future victimization or perpetration of domestic violence, dating violence, sexual assault, and stalking. The program will support projects that provide services for children including direct counseling, advocacy, or mentoring. Projects funded under these grants must include support for the non-abusing parent or the child's caretaker.

The program will also provide training and will promote coordination between domestic violence and sexual assault programs and programs that serve children and youth on how to safely and confidentially identify

¹ OVW proposes combining four grant programs – the Engaging Men and Youth, Services to Advocate for and Respond to Youth, Children and Youth Exposed to Violence, and Supporting Teens through Education and Protection (STEP) Programs – into one, larger program so that OVW may fund larger, community efforts to break the cycle of domestic and sexual violence.

children and families experiencing domestic violence and properly refer them to programs that can provide direct services to the family and children.

(11) The Court Training and Improvements Program (Court Improvements Program) – \$5,000,000

The Court Improvements Program, authorized by VAWA 2005, is designed to improve court responses to adult and youth domestic violence, dating violence, sexual assault, and stalking. To effectively assess methods and to ensure that implementation of the Court Improvements Program reflects best practices for improving court responses to domestic violence, dating violence, sexual assault and stalking, OVW held a series of discussions to solicit feedback on proven techniques and examine what courts need. Applicants who receive grants through the Court Improvements Program also will benefit from expert guidance and necessary technical and substantive support.

The Court Improvements Program will fund projects that improve internal civil and criminal court functions, responses, practices, and procedures and provide education for court-based and -related personnel on issues relating to victims' needs, including safety, security, privacy, confidentiality, and economic independence, as well as information about perpetrator behavior and best practices for holding perpetrators accountable. In FY 2012, \$2.5 million is proposed to be set-aside for a Family Court Initiative.

The first funding for this program was for FY 2008 when \$2,820,000 million was appropriated to fund projects to improve court training and functions. The Court Improvement Program has been under development for the last two years. FY 2010 is the first year in which the office released an open solicitation for grants. In response to this open solicitation, we received 45 applications requesting \$11,346,678.31. We anticipate making approximately 20 awards for \$3.8 million.

(12) Grants to Engage Men and Youth in Preventing Violence¹

The Engaging Men and Youth Program, created by VAWA 2005, will fund projects that develop or enhance new or existing efforts to engage men and youth in preventing crimes of violence against women with the goal of developing mutually respectful, nonviolent relationships.

The Engaging Men and Youth Program is designed to support programs that encourage children and youth to pursue nonviolent relationships and reduce their risk of becoming victims or perpetrators of domestic violence, dating violence, sexual assault, or stalking, and provide information on domestic violence, dating violence, sexual assault, stalking, or child sexual abuse and how they affect children and youth. The program is also intended to create public education campaigns and assist community organizing to encourage men and boys to work as allies with women and girls to prevent domestic violence, dating violence, sexual assault, and stalking.

VAWA 2005 authorized an appropriation of \$10 million for each of FYs 2007 through 2011 for the Engaging Men and Youth Program. The first funding for this program was for FY 2008 when \$2,820,000 million was appropriated. Awards will be made under this program for the first time in FY

¹ OVW proposes combining four grant programs – the Engaging Men and Youth, Services to Advocate for and Respond to Youth, Children and Youth Exposed to Violence, and Supporting Teens through Education and Protection (STEP) Programs – into one, larger program so that OVW may fund larger, community efforts to break the cycle of domestic and sexual violence.

2010 and will include the appropriations from FY2008, FY2009 and FY2010, for a total of approximately \$8,214,000.

(13) Supporting Teens through Education and Prevention Act (STEP Act)¹

The Supporting Teens through Education and Prevention Act Program, authorized by VAWA 2005, will fund projects that provide training to school administrators, faculty, counselors, coaches, healthcare providers, security personnel, and other staff on the needs and concerns of students who experience domestic violence, dating violence, sexual assault, or stalking, and the impact of such violence on students.

OVW funded projects will support the development and implementation of policies for middle and high schools regarding appropriate safe responses to, and identification and referral procedures for, students who are experiencing or perpetrating domestic violence, dating violence, sexual assault, and stalking, including procedures for handling the requirements of court protective orders used to or against students or school personnel, in a manner that ensures the safety of the victim and holds the perpetrator accountable. The program also will provide support services for students and school personnel, developmentally appropriate educational programming to students regarding violence against women issues, work with existing mentoring programs and develop strong mentoring programs for students, and conduct evaluations to assess the impact of programs and policies.

VAWA 2005 authorized an appropriation of \$5 million for each of FYs 2007 through 2011 for this program. The first funding for this program was made available for FY 2010 when \$2.5 million was appropriated. Supporting Teens through Education and Prevention is currently under development. OVW plans to hold a series of discussions to solicit feedback on proven techniques and examine what middle and high schools need. Applicants who receive funding under this program will also benefit from expert guidance and necessary technical and substantive support.

(14) Grants to Indian Tribal Governments Program (Tribal Governments Program) – funded by set-asides

The Tribal Governments Program is designed to enhance the ability of tribes to respond to violent crimes against American Indian women, enhance victim safety, and develop education and prevention strategies. Congress authorized the program in Title IX of VAWA 2005 to replace OVW's STOP Violence Against Indian Women Program, which was previously funded by a five percent set-aside in the STOP Program. The Tribal Governments Program is funded by set-asides from seven other OVW grant programs: STOP, Arrest, Rural, LAV, Supervised Visitation, Transitional Housing, and Court Improvements.

The Tribal Government Program awards funds to Indian tribal governments and their designees to develop a comprehensive, multi-faceted response to violence against Indian women. Funds may be used for a broad spectrum of activities: developing and enhancing tribal governments' response to violence against Indian women; strengthening tribal criminal justice systems; improving services for Indian women who are victims of violence; creating community education and prevention campaigns; addressing the needs of children who witness domestic violence; providing supervised visitation and safe exchange programs; providing transitional housing assistance; and providing legal advice and representation to survivors of violence and addressing teen dating violence.

(15) Tribal Domestic Violence and Sexual Assault Coalitions Grant Program (Tribal Coalitions Program) – funded by set-asides

The Tribal Coalitions Program, first authorized by VAWA 2000 and amended by subsequent legislation, builds the capacity of survivors, advocates, Indian women's organizations, and victim service providers to form nonprofit, nongovernmental tribal domestic violence and sexual assault coalitions to end violence against American Indian and Alaska Native women. The program is funded by statutory set-asides from the STOP Program and SASP.

Tribal Coalitions Program grants are used to increase awareness of domestic violence, sexual assault stalking and dating violence committed against American Indian and Alaska Native women; enhance the response to violence against women at the tribal, federal, and state levels; and identify and provide technical assistance to coalition membership and tribal reservation communities to enhance access to essential services .

(16) Grants to State Sexual Assault and Domestic Violence Coalitions Program (State Coalitions Program) – funded by set-aside

In VAWA 2000, Congress authorized grants to State sexual assault and domestic violence coalitions. The State Coalitions Program provides federal financial assistance to State coalitions to support the coordination of State victim services activities, and collaboration and coordination with Federal, State, and local entities engaged in violence against women activities. The program is funded by a statutory set-aside from the STOP Program. The SASP State Coalitions funding stream also is administered through this Program.

Statewide sexual assault coalitions provide direct support to member rape crisis centers through funding, training and technical assistance, public awareness, and public policy advocacy. Statewide domestic violence coalitions provide comparable support to member domestic violence shelters and service providers.

(17) Grants to Enhance Culturally and Linguistically Specific Services for Victims of Domestic Violence, Dating Violence, Sexual Assault, and Stalking (Culturally and Linguistically Specific Services Program) – funded by set-asides

The Culturally and Linguistically Specific Services Program, authorized by VAWA 2005, will fund projects that promote the maintenance and replication of existing successful domestic violence, dating violence, sexual assault, and stalking community-based programs providing culturally and linguistically specific services and other resources. The program also will support the development of innovative culturally and linguistically specific strategies and projects to enhance access to services and resources for victims of violence against women.

OVW-funded projects will include those that increase a community's capacity to provide culturally and linguistically specific resources and support for victims of domestic violence, dating violence, sexual assault, and stalking; strengthen criminal justice interventions by providing training for law enforcement, prosecution, courts, probation, and correctional facilities on culturally and linguistically specific responses to crimes of violence against women; and enhance traditional victims services through the leadership of culturally and linguistically specific programs.

The Culturally and Linguistically Specific Services Program is funded through five-percent statutory set-asides in five other OVW grant programs: the LAV, Rural, and Abuse in Later Life, Disabilities, and Arrest Programs. Awards will be made under this program for the first time in FY 2009. Forty-seven awards were made under this program for the first time in FY 2009.

(18) Sexual Assault Services Program (SASP Program) – Grants to Culturally Specific Programs –funded by set-aside

SASP was created by VAWA 2005 as the first federal funding stream solely dedicated to the provision of direct intervention and related assistance for victims of sexual assault. Its purpose is to provide intervention, advocacy, accompaniment, support services, and related assistance for adult, youth, and child victims of sexual assault, family and household members of victims and those collaterally affected by sexual assault. The SASP Grants to Culturally Specific Program addresses the unique challenges that survivors from culturally specific communities face when seeking assistance, such as linguistic and cultural barriers. Many advocates report that survivors are more inclined to seek services from organizations that are familiar with their culture, language and background. Culturally specific community-based organizations are more likely to understand the complexity of obstacles to access of services for these individuals. FY 2009 was the first year awards were made under this program.

(19) Sexual Assault Services Program (SASP Program) – Tribal Governments Grants Program – funded by set-aside

The SASP Tribal Governments Program provides funding for the operation of sexual assault programs or projects in Indian Country and Alaska Native Villages to support the establishment, maintenance, and expansion of programs and projects to assist those victimized by sexual assault.

c. Other Funding

(1) Analysis and Research on Violence Against Indian Women – \$1,000,000

Section 904 of VAWA 2005 directed that the National Institute of Justice (NIJ) conduct a baseline study of violence against Indian women and further directed that OVW convene a task force to support that study. NIJ's program of research is examining violence committed against American Indian women in Indian Country, including domestic violence, dating violence, sexual assault, stalking, and murder; will evaluate the effectiveness of the Federal, State, and tribal response to violence against Indian women; and will propose recommendations for improvements.

Section 904 also required the Attorney General to establish a Task Force to assist NIJ in developing and implementing its program of research on violence against Indian women. The Attorney General, acting through the OVW Director, established the Section 904 Task Force on March 31, 2008. The Section 904 Task Force was rechartered in March 2010 and a new task force will be appointed in the summer of 2010 composed of 12-14 members who represent a diverse cross section of national tribal domestic violence and sexual assault organizations, tribal governments, and national tribal organizations.

(2) NIJ Research on Violence Against Women - \$3,000,000

The NIJ Violence Against Women Research and Evaluation Program promotes the safety of women and family members, and strives to increase the efficiency and effectiveness of the criminal justice system's response to these crimes. Toward that end, NIJ provides grants to researchers to study the causes and correlations of violence against women. In addition, it creates partnerships with federal agencies to promote collaborative research, conduct field tests to test new approaches to combating

violence against women and evaluate the effectiveness of those initiatives. For 2011, \$3 million is requested for the National Institute of Justice (NIJ) for research and evaluation of violence against women.

(3) National Tribal Sex Offender and Protection Order Registry

Section 905 of VAWA 2005 authorizes the Attorney General to allow Indian Law enforcement agencies to access Federal criminal information databases in cases of domestic violence, dating violence, sexual assault, and stalking. The information obtained, is to be entered into a national tribal sex offender and protection order registry, and will be maintained by Indian Law enforcement agencies.

(4) Clearinghouse on the Sexual Assault of American Indian and Alaska Native Women - \$500,000

OVW has developed a library of resources related to enhancing the ability of tribal governments to respond more effectively to sexual assault. OVW is finalizing a draft Indian Country Sexual Assault Protocol in 2010 and will complete a test pilot of the sexual assault forensic evidence collection certification and training program by this year as well. The products related to sexual assault in Indian country that OVW has generated will not benefit tribal communities unless there is a long-term, ongoing effort to provide education, training, and technical assistance to tribal communities and their Federal, state, and local partners on how to properly investigate and prosecute sexual assault cases and otherwise meet the needs of Indian victims of sexual assault.

OVW is therefore proposing that the Department of Justice continue to support the operation of a national clearinghouse on the sexual assault of American Indian and Alaska Native women. This project would offer a one-stop shop where tribes could request free on-site training and technical assistance on the following subjects:

- Developing tribal sexual assault codes;
- Dynamics of sexual assault cases for victim advocates, tribal law enforcement, prosecutors, and local medical professionals;
- Sexual Assault Response Team development and implementation, including the development of sexual assault response protocols for victim advocates, law enforcement personnel, and healthcare professionals; and
- Sexual assault forensic evidence collection certification and training for tribal communities that are without access to SANE certified health professionals.

OVW envisions that the clearinghouse will evolve over the years and eventually be capable of tracking emerging trends in the field, and assist OVW with developing the global perspective on sexual assault in Indian country that is currently lacking.

d. Management and Administration Expenses – \$23,148,000

As previously stated, OVW was originally established as two separate offices: a program office in OJP and a policy office within the Office of the Associate Attorney General. In late 2002 Congress established it as a separate office in the Department of Justice. Since that time, OVW has been working to become an independent office with the full staffing and administrative services to support the mission of the Office. Each year, OVW has positioned itself to become more self-sufficient in performing its grant management and oversight functions.

Prior to FY 2009, OVW management and administration (M&A) funding levels were developed by assessing (in line with the statutory caps on M&A) a percentage of program dollars. In FY 2009, OVW was allocated management and administration funding through a separate Department of Justice Salaries and Expense Appropriation. M&A expenses include staff salaries and benefits, travel and training expenses, space, telecommunications and other necessary expenses to support the mission of OVW. Also, peer review services, contractual services and reimbursable services provided by OJP for grants financial management services are included in these costs.

OVW staff are divided into five divisions. First, the Program Division has primary responsibility for the development, oversight, and day-to-day management of the 21 grant programs and 2500 grant awards administered by OVW. Functions include, but are not limited to: researching and developing newly authorized grant programs; drafting solicitations (requests for proposals); responding to programmatic inquiries; overseeing and conducting internal review and peer review of all applications; analyzing final application scores and recommending a diverse pool of projects for support; drafting and processing all necessary award documents; developing and conducting annual "new grantee" orientation programs; assisting grantees with implementing their projects; ensuring compliance with federal regulations; identifying appropriate technical assistance; monitoring grantee progress in meeting their goals and objectives; developing, implementing, and managing substantive technical assistance for grant recipients; and developing and overseeing national demonstration initiatives to test promising practices.

Second, the newly established Grants Financial Management Division has begun the transitioning of services from OJP to OVW. This Division will provide a complete array of grants financial management services, to include reviewing all program solicitations for financial and administrative completeness and accuracy; reviewing and approving all application budgets; processing grant awards, including grant adjustment notifications to applicants; reviewing pre-agreement cost requests; providing technical assistance to OVW staff, applicants and recipients on financial matters; providing financial management training; and providing assistance with grant award close-outs.

Third, the Legal Counsel Division provides legal and policy support for the administration of OVW and its grant programs. Legal Counsel Division responsibilities include providing legal advice and guidance to OVW's management, staff, and award recipients to ensure compliance with applicable laws and regulations; reviewing and development of legislation, regulations, and policies regarding violence against women; reviewing and preparing reports for Congress; drafting speeches and testimony; and administering the Office's ethics and Freedom of Information Act (FOIA) programs.

Fourth, the Administration Division is responsible for providing administrative advice and guidance to OVW's executives, managers and staff in the areas of budget, financial management, grants accounting, acquisition services, records management, human resources liaison, voice and data communications, information technology and facilities coordination.

Fifth, the Office of the Director comprises the Director (PAS) and four Schedule C appointments: a Deputy Director, a Confidential Assistant to the Director, a Special Assistant to the Director, and a Senior Policy Advisor. It also includes a career Deputy Director and a career Deputy Director for Tribal Affairs. This team is responsible for Office oversight and coordination of policy development, program development, and the management and administration of OVW. In addition, three Public Affairs Specialists coordinate all press and media events for the Office; develop and disseminate resource materials; update the website; write speeches and talking points for senior staff; facilitate

outreach to leaders in the field to identify and address emerging issues; and coordinate meetings and exchanges with international delegations.

1. Performance and Resource Tables

TYPE/ STRATEGIC OBJECTIVE	PERFORMANCE	FY 2010		FY 2010		FY 2011 CR		Current Services Adjustments and FY 2012 Program Changes		FY 2012 Request	
		FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
Program Activity	All OVW grants	[]	[]	[]	[]	[]	[]	[]	[]	[]	[]
Performance Measure	Number of people trained		226237				233024				240015
Efficiency Measure	Application processing time		139				138				137
OUTCOME	Percent of victims requesting services who received		96.40%				96.50%				96.60%

Data Definition, Validation, Verification, and Limitations: *Use this section to discuss data terms, data sources, how the information is collected, how the information is verified, and data limitations to include how well the indicator measures performance in this area.*

PERFORMANCE AND RESOURCES TABLE

Decision Unit: Prevention and Prosecution of Violence Against Women and Related Victim Services Program

WORKLOAD/ RESOURCES		Final Target		Actual		Projected		Changes		Requested (Total)	
		FY 2010		FY 2010		FY 2011 CR		Current Services Adjustments and FY 2012 Program Changes		FY 2012 Request	
Number of applications received		1402				1416				1430	
Number of grants and cooperative agreements managed		1527				1543				1559	
Total Costs and FTE (reimbursable FTE are included, but reimbursable costs are bracketed and not included in the total)		FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
		[]	[]	[]	[]	[]	[]	[]	[]	[]	[]
TYPE/ STRATEGIC OBJECTIVE	PERFORMANCE	FY 2010		FY 2010		FY 2011 Enacted		Current Services Adjustments and FY 2012 Program Changes		FY 2012 Request	
Program Activity		FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
	All OVW grants	[]	[]	[]	[]	[]	[]	[]	[]	[]	[]
Performance Measure	The number of grant funded multi-disciplin	11161				11495				11840	
OUTCOME	Number of communities with improved capacity for a	3912				4029				4150	

Data Definition, Validation, Verification, and Limitations: *Use this section to discuss data terms, data sources, how the information is collected, how the information is verified, and data limitations to include how well the indicator measures performance in this area.*

PERFORMANCE MEASURE TABLE

Decision Unit: Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Performance Report and Performance Plan Targets		FY 2002	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010		FY 2011	FY 2012
		Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Target	Actual	Target	Target
Performance Measure	Formula Grants: Number of victims received	NA	NA	NA	1790000	627299	634341	547242	NA**	NA		NA	NA
Performance Measure	Number of people trained (by profession)*	NA	NA	NA	578937	303306	296732	274557	NA**	NA		NA	NA
Performance Measure	Number of advocates (FTE) funded*	NA	NA	NA	NA	1093	1632	1810	NA**	NA		NA	NA
Performance Measure	Discretionary Grants: Number of victims received	NA	NA	NA	213522	225333	238076	226721	232021	NA		NA	NA
Performance Measure	Number of people trained (by profession)*	NA	NA	NA	208608	188815	229515	1164567	276646	NA		NA	NA
Performance Measure	Number of protection orders issued*	NA	NA	NA	425479	520429	502386	905425	669221	NA		NA	NA
Performance Measure	Number of policies developed/revised*	NA	NA	NA	4965	4991	6730	7397	8189	NA		NA	NA
OUTCOME Measure	Number of communities with improved CC	NA	NA	NA	3250	3605	5371	4248**	4409	3912		4029	4150
Performance Measure	The number of grant funded multi-disciplinary	NA	NA	NA	7488	10242	12108	13597	12369	11161		11495	11840
OUTCOME Measure	Percent of victims requesting services who	NA	NA	NA	95.60%	95.60%	96.20%	97%	96.35%**	96.40%		96.50%	96.60%
Performance Measure	Number of people trained (all Programs)	NA	NA	NA	127475	205430	229515	292117	276646***	226237		233024	240015
Efficiency Measure	Application processing time	NA	NA	NA	139 days	137 days	180 days	137 days	100 days	139 days		138 days	137 days

Notes:

* These measures were eliminated as a result of OVW's FY 2006 performance assessment. Therefore, there are no targets in FY 2008 through FY 2012 for these measures, however we still collect this data from grantees and subgrantees.

** The discretionary portion of this data is clean however the STOP formula grant program portion is still in the data cleaning process. This note applies to the FY 2009 actuals for the outcome measures "Percent of victims requesting services who received them" and "Number of communities with improved capacity for a coordinated community response to domestic violence, dating violence, sexual assault, and stalking."

*** This measure does not typically include STOP formula grant program data.

3. Performance, Resources, and Strategies

a. Performance Plan and Report for Outcomes

OVW has undertaken a significant effort to implement a system for measuring the effectiveness of projects supported by VAWA grant monies. The VAWA Measuring Effectiveness Initiative is an intensive effort to improve how we measure and monitor the work of OVW grantees. In 2001, OVW entered into a cooperative agreement with the Muskie School of Public Service's Catherine E. Cutler Institute for Child and Family Policy (the Muskie School) to develop and implement state-of-the-art reporting tools to capture the effectiveness of VAWA grant funding. Since that time, the VAWA Measuring Effectiveness Initiative has developed, revised, and refined computerized progress report forms for grantees to collect this information and report online through the Grants Management System.

OVW and the Measuring Effectiveness Initiative tailored each grant program's form to reflect the different statutorily authorized activities that grantees perform, as well as to collect uniform information on victims served, demographics, and common activities that occur across several programs. These progress report forms provide OVW with extraordinarily comprehensive and consistent data regarding grantee activities.

Sample Program Data

The data from our grantees shows that VAWA funding makes a difference in the way that communities across America help victims and hold offenders accountable. For example, in the *six-month* reporting period from January to June 2009 alone, OVW discretionary program grantees reported:

- Over 125,310 victims were served³;
- Over 253,202 services were provided to victims⁴;
- More than 3,439 individuals were arrested for violation of protection orders; and
- 271,042 protection orders were granted in jurisdictions that receive funding from OVW's Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program⁵.

Moreover, sub-grantees receiving funding awarded by States through OVW's STOP Violence Against Women Formula Grant Program (STOP Program) reported, in calendar year 2007:

- More than 505,171 victims were served;
- Over 1,201,125 services were provided to victims⁶; and
- More than 4,734 individuals were arrested for violations of protection orders.

Funds not only help the victims who receive services, but are also used by OVW grantees to change the way our criminal justice system responds to domestic violence, dating violence, sexual assault, and stalking:

³ This does not include 2,695 families who were fully and partially served by Safe Havens grantees, 5,338 children and 121 dependents who were fully and partially served by Transitional Housing grantees, and 36 families who were fully and partially served by Tribal Government grantees.

⁴ Because victims were reported only once in each category of service provided, this number represents the minimum number of times services were provided to victims by discretionary grantees from January –June 2009

⁵ This grant program is now called the Community-Defined Solutions to Violence Against Women Program.

⁶ Because victims were reported only once in each category or service provided, this number represents the minimum number of times services were provided to victims by STOP sub-grantees in 2007.

- During the three-year period from July 2006 through June 2009, OVW's grantees reported training nearly 837,000 individuals, including 135,862 law enforcement officers, 17,340 prosecutors, and 25,262 court personnel.
- For calendar years 2005, 2006, and 2007 combined, STOP sub-grantees reported training 835,000 individuals, including 241,816 law enforcement officers, 18,873 prosecutors, and 28,832 court personnel.

b. Strategies to Accomplish Outcomes

OVW has a comprehensive technical assistance initiative that provides training and technical assistance to grantees to carry out evidence-based and effective programs that increase offender accountability and enhance victim services. All new grantees are required to attend an orientation to help them understand the requirements of the program and best practices in their focus area and resources available to assist them in carrying out their program.

In addition, OVW monitors all grantees to ensure statutory and program compliance including, reviewing semi-annual progress reports submitted via GMS; reviewing quarterly financial status reports to monitor project progress through drawdown activity; conducting one Desk Review during the project period for this award; assessing whether or not the grantee will receive an on-site monitoring visit using the OVW Monitoring Plan Risk-Based Assessment Tool. In addition, OVW recently developed a new grant monitoring tool to enhance accountability for performance and monitoring oversight. This new tool streamlines the grantee assessment process to support grant managers in the quality and consistency of effective monitoring.

c. Results of Program Assessments

OMB and OVW conducted a program assessment process during FY 2006. Below is a brief summary of the findings:

The programs are generally well-managed and largely achieve the goal of improving the nation's response to domestic violence and sexual assault crimes. In 2005, 3,250 communities achieved an improved capacity for a coordinated community response to address violent crimes against women with the help of these grant programs. The program has met or exceeded recent performance targets, including increasing training on domestic violence and sexual assault issues, but needs to set more challenging targets to support continuous improvement in the results achieved by grantees. Independent and comprehensive evaluations would help demonstrate the impact of the programs.

OVW in consultation with OMB developed three improvement plans to respond to the above findings. OVW remains committed to full execution of these plans.

V. Program Increases by Item

A. Item Name: OVW Management and Administration

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Children and Youth Exposed to Violence Grant Program

Component Ranking of Item: 1 of 9

Program Increase: Positions 32 Agt/Atty 2 FTE 16 Dollars \$ 7,027

Description of Item

OVW requests additional funding to continue to hire program specialists and begin to bring staff grant load to a manageable level; to complete the staffing of the Grants Financial Management Unit; to expand the Legal Counsel Division; to hire additional administrative staff to support the additional financial and grant-management responsibilities to be assumed by OVW, and to conduct grant peer review services.

Justification

OVW is currently allotted 70 positions and 70 FTEs. OVW requests 32 new positions and 16 FTEs for a total of 102 positions and 86 FTEs in 2012. OVW requests this increase in staffing to continue establishing itself as a fully operating, independent office and to manage the new violence against women programs that Congress has authorized and increased funding that it has been appropriated in recent years. OVW staffing has not kept pace with its expanded responsibilities over the past eight years. With this budget request, OVW proposes to begin rectifying this situation by continuing to bring our staffing numbers into line with our staffing needs.

1. Program Division

OVW requests 20 new positions/FTEs for its Program Division: 17 Grant Program Specialists, one Associate Director, one grant technician, and one program assistant. The Program Division currently has five Associate Directors and 38 FTEs for Grant Program Specialists who manage OVW grants and cooperative agreements. This results in an overwhelming grant load per staff person, which undermines the overall effectiveness of OVW's core function as a grant maker.

Of OVW's 70 authorized positions, 38 are designated for Program Specialists. At present, 30 on-board Program Specialists are managing 2,500 grants and cooperative agreements. Thus, the current grant load is 80-90 grants per Program Specialist. Even if we were at full strength, with all 38 positions filled, the grant load would range from 65-70 grants. Either of these grant loads is too high and limits the amount of time that Program Specialists are able to spend serving grantees.

Effective management of OVW grants, however, is complex and time intensive. Each of our grant programs requires community collaboration and strong partnerships among agencies and organizations that have not historically worked in partnership. Program Specialists often are called on to intervene between partners, make specialized site visits, and provide tailored technical assistance. Several of our programs impose intricate statutory certification requirements. Many of our grantees lack infrastructure and capacity to effectively manage federal awards and require more attention. To effectively manage grant projects, staff needs to be able to conduct comprehensive desk reviews and on-site visits, carefully review progress reports

and follow up with grantees about problems identified in those reports, and maintain regular communication with grantees.

OVW also places a high premium on treating grants management as something more than a bureaucratic exercise – instead, we view grant making as an important tool for social change need to end violence against women. To this end, our Program Specialists have substantive expertise and are an important resource for our grantees. In addition to providing guidance on relevant federal rules and regulations, staff members identify and exchange ideas on promising practices and emerging issues in the violence against women field.

Increasing the number of Program Specialists in the OVW Program Division to 55 would reduce grant loads to a manageable level of approximately 45-50. This is more consistent with the grant loads within other federal agencies managing similar types of grants. By decreasing the grant load, staff will be able to engage more directly and more often with grantees, providing more comprehensive assistance and oversight of VAWA programs.

By increasing the number of Program Specialists, we will need one additional Associate Director to provide oversight and supervision of staff.

The Program Division also seeks to create two new positions to support the administration of grant programs, Grant Technician and Program Assistant. Currently, Program Specialists and their supervisors make up the entire federal force responsible for managing and administering OVW's grant programs. This has resulted in Program Specialists and Associate Directors performing such duties as photocopying and filing hundreds of applications, which is a poor use of their time. Over the past seven years, OVW has relied upon contractors to help program staff. We currently have seven contractors supporting the Program Division in administrative functions. This has proved itself to be both costly and inefficient. First, the overhead for contract employees ranges from 30-50%: we pay an average of \$100,000 a year for a contract administrative assistant. Second, there is considerable turnover among contract staff, which results in their duties often reverting again to Program Specialists and the Associate Directors. Ultimately, this undermines our ability to manage grants effectively.

While it is OVW's goal to in-source all the contractor supported program assistants, in order to begin the transition, OVW is requesting one grant technician and one program assistant position as dedicated federal support staff for the grant programs. The Grant Technician can assist with introductory level grant activities that require an understanding of the grant process but do not require the substantive expertise that OVW seeks in its program specialists. For example, Grant Technicians (unlike contractors) can work in the Grants Management System to track grant adjustments and closeouts, as well as provide programmatic support during the development of recommendation memoranda and notebooks. The Program Assistant would support Program Specialists with some grant and non-grant related duties, such as filing, preparation of travel and training documents, and invitational travel for experts. Both positions can assist OVW in times when a Program Specialist position remains unfilled by ensuring that the Office responds to grantee requests and that the Program Specialists do not become overburdened.

1a. Grants Financial Management Unit (Subsidiary to Program Division)

OVW requests four new positions to continue staffing its Grants Financial Management Unit, which was established as a new unit within the Program Division in FY 2010.

OVW became a separate and distinct office within the Department of Justice during 2003. Initially, OJP continued to provide accounting, grants financial management, information technology (IT) and administrative support for OVW as we established ourselves as a part of the Offices, Boards, and Divisions (OBD). Since 2003, a phased transition of services from OJP has been under way. The transition of

administrative activities, non-grant accounting, budget formulation and execution, and information technology has been completed. The transition of grant accounting services has been completed by assuming grants financial management services from OJP in FY 2010.

The new Unit is responsible for: (1) pre- and post-award financial grant processing, (2) financial monitoring of OVW grants including site visits and desk reviews, and (3) providing financial grants management training and technical assistance to OVW grantees and program staff. By bringing these services in-house, OVW is able to hire and develop a staff of financial analysts with expertise on its programs. This, in turn, will allow OVW to provide the best service possible to its grantees, including awarding VAWA grant dollars earlier in the fiscal year and enabling those funds to more swiftly reach communities and victims.

2. Legal Counsel Division

While it is OVW's goal to establish a full-fledged Legal Counsel Division, this request supports two additional attorneys to begin fulfilling this requirement. At present, the Division is significantly understaffed, with only three part-time attorney advisors working the equivalent hours of 2.0 FTEs.

In 2001, while OVW was still a program office within OJP, OVW allocated up to 5.2 FTEs for attorneys providing its internal legal and policy advice: a Deputy Director, three full-time attorney advisors (including a tribal counsel), and two part-time attorney advisors. These attorneys were supported by two policy analysts (2.0 FTEs) and one or two administrative assistants (both contractors). After that, through one administrative transfer, staff attrition, and the conversion of one full-time attorney to part-time status, OVW's legal staff dwindled to the equivalent of 1.8 FTEs. (Due to the press of work, one part-time attorney recently agreed to take on additional hours, raising the staffing level to the equivalent of 2.0 FTEs.) At present, this legal staff has no other staff support.

During the same period of time that legal staffing has contracted, OVW's overall staffing and its administrative and programmatic responsibilities have grown. In FY 2001, OVW administered one formula and five discretionary grant programs. Today, OVW administers two formula and seventeen discretionary grant programs. In addition, since OVW separated from OJP and has increasingly assumed internal responsibility for more functions, the workload of OVW attorneys has expanded as they provide support regarding a broader range of office functions and programs. Over time, new obligations have been added to the attorneys' portfolios, including management of the Office's ethics program, FOIA responses, and two federal advisory committees. Nonetheless, OVW has not hired a new attorney advisor since 2001.

OVW requests two additional positions so that it can begin to adequately staff legal support to both its grant-making and policy-making responsibilities. First, OVW proposes to create a General Counsel position to manage increased legal staffing and provide legal guidance to its management and program staff. At present, the General Counsel of JMD functions as OVW's General Counsel, ensuring legal compliance with, among other things, VAWA, appropriations law, Department regulations, and personnel law. Although JMD/OGC has provided OVW with quality representation and advice, this is a less than ideal arrangement. JMD/OGC has other obligations, and its attorneys have less expertise regarding OVW's programs and functions specifically and violence against women generally than OVW's own attorneys. Moreover, because OVW attorneys act as a liaison between OGC and OVW staff, there is often a duplication of effort and a delay in receiving definitive legal advice. The two other DOJ grant-making components – the COPS Office and OJP – both have their own General Counsel, rather than relying on JMD/OGC. As a relatively small office, however, OVW does not propose to develop and maintain in-house counsel regarding personnel and EEO matters; this would not be an efficient use of legal resources. Instead, for these matters, we propose to continue to rely on JMD/OGC.

Second, OVW proposes to hire a tribal counsel, a position that formerly existed on our staff. In 2006, after VAWA 2005 mandated that OVW hire a Deputy Director for Tribal Affairs, this position – which had long been unfilled – was converted to the Deputy slot. Our Tribal Deputy, however, is not an attorney and, with increased funding for tribes and a Tribal Unit, OVW needs a dedicated tribal counsel who understands tribal issues and has expertise in Indian law.

3. Administration Division

OVW requests 4 additional positions to support grant accounting, human resources, budget administration and information technology (IT) services.

After separation from OJP, OVW lacked adequate administrative staff. In response, the Department detailed several employees from other organizations to assist with the transition of administrative services. These employees performed the accounting, grant reconciliation, financial management, budget formulation and budget execution activities for the organization. Two OVW administrative support personnel were tasked with additional duties in addition to their regular secretarial duties. Due to the complex policies and procedures that govern the administrative arena, these support personnel were unable to handle these tasks.

During the first year of separation, OVW received one FTE for an Administrative Officer to oversee all administrative functions. In the subsequent year, OVW received one FTE for an Accountant to handle the grant accounting, reconciliation, and financial management of the Office. To staff the Administration Division, OVW moved four FTEs from its Program Division to serve as OVW's Audit Liaison, Budget Officer, Program Analyst (GPRA/Performance) and the Human Resources Liaison Specialist. In addition, three of the four (FTE) secretaries within the organizations were detailed, and three were ultimately transferred to the Administrative Division to serve as Financial Management Specialist, Travel Services Specialist and Administrative Specialist. It was necessary for OVW to transfer these FTEs to ensure that the OVW was able to function as a separate organization and that inherently governmental functions were carried out by federal employees. These transfers, however, left an enormous void for the Office of the Director, the Program Division, and legal staff. In the interim, the Administrative Officer substituted the government FTEs with contract personnel, currently costing in excess of \$1 million annually.

In FY 2008, OVW transitioned its IT services from OJP to JMD/JCON to improve service. This change saved OVW approximately \$700,000 per year. However, we had to secure several IT activities, via contract, to support our mission, including: database development; database maintenance; web liaison services; Grants Management System training, assistance, and support to grantees and staff; Grants.gov assistance to grantees; and software/hardware training, support and assistance with Office IT equipment.

OVW requests 4 new positions for its Administration Division to support OVW's new responsibilities and increased staffing and to begin replacing contract staff with federal employees. First, OVW proposes to hire a second Human Resource Liaison to provide assistance to the Department's Personnel Office in the areas of processing personnel actions, classification and staffing, as well as coordinating training activities.

Second, OVW proposes to hire an IT Specialist to begin establishing an internal OVW IT Unit. This position will provide technical and analytical advice, assistance, support and oversight in the planning of a new IT unit. It will also be responsible for day-to-day IT operations and serve as a liaison with JMD/JCON, providing technical assistance, support, and advice to staff, award recipients and grantee users of the Grants Management System (GMS) and Grants.gov.

Third, OVW proposes to hire two new staff for its Budget and Finance Unit, a budget analyst and a financial management analyst. The budget analyst would be responsible for budget administration to include budget formulation, execution and monitoring. The financial management analyst will be responsible for

administering the grant obligation activities and would analyze, reconcile and prepare reconciliation spreadsheets for grant and non-grant activity.

4. Office of the Director

OVW requests two additional positions for the Office of the Director. First, OVW proposes hiring a Principal Deputy Director to assist the OVW Director in managing the office, and providing day-to-day management and oversight of OVW's senior management team.

Second, OVW proposes to hire a senior policy analyst to respond to the high volume of complex correspondence and calls from victims of domestic violence, dating violence, sexual assault, and stalking that OVW receives on a daily basis.

5. Peer Review Services

OVW is requesting an additional \$3,485,000 in management and administration, to support the grant application peer review process. In prior fiscal years, peer review was supported by grant program dollars.

The OVW peer review process is essential to properly vetting grant applications, to ensure that we are funding grantees that have the requisite knowledge, skills and abilities to administer their programs to meet OVW's goals and objectives. The peer review process is managed through contractual services, and consists of; 1) compiling a list of peer reviewers who are knowledgeable practitioners—persons who have demonstrated experience in the fields relevant to the particular grant program, 2) selecting a group of three individuals from an array of disciplines (i.e. police officers, advocates, judges, prosecutors), and 3) reviewing and scoring applications. Peer reviewers come together as a panel to read, discuss and score applications.

Until FY 2010, peer review was a program cost, and therefore, never included in OVW's salaries and expense base. We obligated \$3,336,000 for peer review services in FY 2010, and expect peer review costs to exceed \$3.4M for FY 2011. In FY 2010, Congress approved a reprogramming from program to salaries and expense to cover these costs. Because these costs have yet to be budgeted in salaries and expenses, we are requesting the full amount needed to fund peer review, as opposed to the net increase.

6. Previously Program Distributed Contractor Costs

OVW is requesting \$1,324,000 to continue to fund contractor services supported by program dollars prior to FY2010. Services provided through these contractors include developing and maintaining databases that manage the grant vetting and recommendation processes, providing grants management system support, developing grant management policy and processing guides, recording and tracking grant commitments, and providing assistance in managing, documenting and reporting on grant closeouts.

In the past, OVW has drawn this cost from OVW programs as "program distributed costs." However, in FY 2010, OVW was no longer be able to distribute these types of costs in this manner. Also, since these costs previously were distributed to the programs, they were never included in our management and administration base funding. In FY 2010, Congress approved a reprogramming from program to salaries and expense to cover these costs. We are requesting these dollars in FY 2012 to ensure continuity of services.

Impact on Performance (Relationship of Increase to Strategic Goals)

OVW's request for increased M&A funds to support salaries and expenses directly supports Strategic Goal number II, "Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People," and

Objective 2.1, “Strengthen partnerships for safer communities and enhance the Nation’s capacity to prevent, solve, and control crime.” OVW’s mission is to provide national leadership to improve the Nation’s response to domestic violence, dating violence, stalking, and sexual assault. OVW pursues this mission by supporting community efforts through its grant programs, enhancing education and training, disseminating best practices, launching special initiatives, and leading the Nation’s efforts to end violence against women. OVW cannot undertake these activities, however, without adequate staffing. Additional funding would allow OVW’s staff to more effectively manage and administer a higher volume of grant activities, better ensure grantee compliance with statutory, programmatic and financial requirements, and provide substantive guidance on promising practices and emerging issues in the field of violence against women.

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
65		65	15,708	70		70	15,708	70		70	16,142

Personnel Increase Cost Summary

Type of Position	Modular Cost per Position (\$000)	Number of Positions Requested	FY 2012 Request (\$000)	FY 2013 Net Annualization (change from 2012) (\$000)
Domestic Prof -Mid	\$133.834	32	\$ 2,218	\$2,724
Total Personnel		32	\$ 2,218	\$2,724

Note: These figures are based on the cost modules in the Management and Administration Exhibit.

Non-Personnel Increase Cost Summary

Non-Personnel Item	Unit Cost	Quantity	FY 2012 Request (\$000)	FY 2013 Net Annualization (Change from 2012) (\$000)
Peer Review Svc	N/A	N/A	\$3,485	
Contractor Support	NA	NA	\$1,324	
Total Non-Personnel			\$4,809	

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	70	3	70	\$ 6,780	\$9,362	\$16,142
Increases	32	2	16	\$ 2,218	\$4,809	\$7,027
Grand Total	102	5	86	\$9,539	\$13,630	\$23,169

*Note: there is a program decrease for admin efficiencies and technology refresh in the program offsets section totaling \$-21k.

B. Item Name: Transitional Housing

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: STOP Program

Component Ranking of Item: 2 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$25,000,000

Description of Item

OVW requests separate funding for its Transitional Housing Program.

Justification

For FY 2012, OVW requests a separate \$25,000,000 appropriation for Transitional Housing. Transitional Housing has previously been funded in the FY 2010 enacted as a set-aside of \$18 million within the STOP Program. Of this amount, \$2,250,000 is requested for a Homicide Reduction Initiative. In total, \$9,000,000 is requested for the Homicide Reduction Initiative. However, \$6,750,000 will be made available from the Grants to Encourage Arrest Policies Program. This new initiative is designed to address the urgent problem of homicide of the abused, especially those in escalating domestic violence situations.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	0	--	--	--	0	--	--	--	0

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not Applicable

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	0	0
Increases	--	--	--	--	25,000	25,000
Grand Total	--	--	--	--	25,000	25,000

C. Item Name: NIJ Research and Development

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: STOP Program

Component Ranking of Item: 3 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$3,000,000

Description of Item

OVW requests separate funding for its Research and Development Program.

Justification

For FY 2012, OVW requests a separate \$3,000,000 appropriation Research and Development. NIJ Research had previously been funded in the FY 2010 enacted as a set-aside of \$3 million within the STOP Program

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	0	--	--	--	0	--	--	--	0

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not Applicable

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	0	0
Increases	--	--	--	--	3,000	3,000
Grand Total	--	--	--	--	3,000	3,000

D. Item Name: Sexual Assault Services Program

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Sexual Assault Services Program

Component Ranking of Item: 4 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$20,000,000

Description of Item

OVW requests an increase in funding for its Sexual Assault Service Program (SASP).

Justification

For FY 2012, OVW requests a \$20,000,000 increase in the appropriation of SASP to \$35,000,000.

VAWA 2005 authorized the appropriation of \$50 million for each of FYs 2007 through 2011 for SASP. The first funding for this program was made available for FY 2008 when \$9.4 million was appropriated to fund projects that serve victims of sexual assault. In FY 2009, \$12 million was appropriated, which is not sufficient to address the need for sexual assault victim service programs. For Fiscal Year 2010, \$15 million was appropriated which was still not sufficient to meet the myriad of needs for sexual assault service programs.

SASP, the only federal funding source dedicated to services for sexual assault victims, is necessary to ensure that sexual assault victims are able to access services. The five SASP funding streams fund the Nation's rape crisis centers and other nonprofit, nongovernmental organizations that provide direct intervention and related assistance. These local programs also provide long-term services victims of sexual assault as well as family members who are collaterally affected. SASP Formula funds are directed to States, who in turn make subgrant awards.

Research shows the critical need for these services. A recent study found that 18 percent of women in the United States are raped during their lifetime. The same study illustrated some of the serious mental health consequences of being raped. For example, one third of the college student victims in the study met the criteria for post traumatic stress disorder at the time of the study. Rape crisis services aid in mitigating the traumatic effects of sexual violence by offering supportive counseling and advocacy. There is a pressing need to address the national prevalence of sexual assault, the lack of available direct intervention and related assistance services, and the unique aspects of sexual assault trauma from which victims must heal.

Across the Nation, however, there are very few stand alone rape crisis centers; most rape crisis services are provided by agencies dedicated to domestic violence services. Because most funding streams are generally dedicated to domestic violence, these agencies tend to have a primary focus and expertise on domestic violence. Although they may desire to better serve sexual assault victims, there has not been sufficient support to allow for training, capacity building, and outreach to allow them to develop this expertise. SASP funding is solely for rape crisis services, so that victims of sexual assault across the country can receive the support and assistance they need.

OVW's own experiencing administering its STOP Violence Against Women Formula Grant Program demonstrates that States do not direct an equitable portion of resources toward sexual assault, even though the program is intended to address both sexual assault and domestic violence. For example, data collected for STOP Program subgrantees shows that, in Calendar Year 2006:

- 32% of subgrantees were domestic violence organizations, compared to 11.9% that were sexual assault agencies;
- 87.9% of subgrants addressed domestic violence (including both domestic violence only and in combination with other crimes); 61.2% percentage of subgrants addressed sexual assault (including both sexual assault only and in combination with other crimes);
- of the victims served with STOP funds, 85% were victims of domestic violence and 12.6 % were victims of sexual assault.

Impact on Performance (Relationship of Increase to Strategic Goals)

SASP provides essential services to assist victims in recovering from sexual violence. This activity directly supports Strategic Goal number II, “Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People,” and Objective 2.1, “Strengthen partnerships for safer communities and enhance the Nation’s capacity to prevent, solve, and control crime.” Increased funding would result in more victims receiving better services.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
	--	--	15,000	--	--	--	15,000	--	--	--	15,000

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not Applicable

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	15,000	15,000
Increases	--	--	--	--	20,000	20,000
Grand Total	--	--	--	--	35,000	35,000

E. Item Name:

Legal Assistance to Victims (LAV)

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.

Organizational Program: Legal Assistance to Victims

Component Ranking of Item: 5 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$9,000,000

Description of Item

OVW requests an increase in funding for its Legal Assistance to Victims (LAV) Program.

Justification

For FY 2012, OVW requests an increase in funding for its Legal Assistance to Victims (LAV) Program. The Program funds projects that address the civil and criminal legal needs of victims of domestic violence, dating violence, sexual assault, and stalking. OVW-funded projects provide civil and criminal legal assistance to victims, encourage cooperative efforts between domestic violence and sexual assault service organizations and legal assistance providers, and provide technical assistance to LAV Program grantees.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	41,000	--	--	--	41,000	--	--	--	41,000

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not Applicable

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	41,000	41,000
Increases	--	--	--	--	9,000	9,000
Grand Total	--	--	--	--	50,000	50,000

F. Item Name: Consolidated Youth Oriented Program

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: **(Currently Untitled)**

Component Ranking of Item: 6 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$14,000,000

Description of Item

OVW proposes combining four grant programs – the Engaging Men and Youth, Services to Advocate for and Respond to Youth, Children and Youth Exposed to Violence, and Supporting Teens through Education and Protection (STEP) Programs – into one, larger program so that OVW may fund larger, community efforts to break the cycle of domestic violence, sexual assault, dating violence, and stalking.

Justification

Under the current statutory regime, the Youth Services Program focuses on providing services for youth victims; the Engaging Men and Youth Program emphasizes prevention and education; the Children Exposed to Violence Program focuses on serving children exposed to violence in their homes; and the STEP Program focuses on prevention and service programs for middle and high school students. The four programs potentially fund entities that could and should partner

to expand our anti-violence efforts to fully engage men and youth. If the programs were combined, OVW could leverage resources for maximum impact in communities by funding comprehensive projects that include both youth service and prevention components.

There are several benefits to combining these programs including but not limited to: reducing duplication of staff and technical assistant providers in implementing services; allowing for more comprehensive technical assistance; and providing additional funding to impact more communities thus serving more victims. Furthermore, local community based organizations receive limited support which often results in fragmented service delivery. Combining these programs will create more comprehensive and holistic services.

Impact on Performance (Relationship of Increase to Strategic Goals)

The combined youth programs fund a comprehensive array of prevention and intervention services for children and youth victims of domestic violence, dating violence, sexual assault and stalking. Additionally, it seeks to engage men and youth to work as allies to end violence against women and girls. The activities of the combined youth program directly supports strategic goal II, “Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People,” and Objective 2.1 “Strengthen partnerships for safer communities and enhance the Nation’s capacity to prevent, solve, and control crime.” Combining these programs would create more opportunities to engage men and expand prevention and intervention services to youth.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	0	--	--	--	0	--	--	--	0

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	0	0
Increases	0	0	0	0	14,000	14,000
Grand Total	0	0	0	0	14,000	14,000

G. Item Name:

Indian Country Sexual Assault Clearinghouse

Budget Decision Unit(s):

Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Indian Country Sexual Assault Clearinghouse

Component Ranking of Item: 7 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$500,000

Description of Item

OVW requests funding for Indian Country Sexual Assault Clearinghouse.

Justification

OVW has developed a library of resources related to enhancing the ability of tribal governments to respond more effectively to sexual assault. We anticipate that we will be able to complete a final draft of our Indian country Sexual Assault Protocol by mid-2010 and complete a test pilot of the sexual assault forensic evidence collection certification and training program by next year as well. The products related to sexual assault in Indian country that OVW has generated will not benefit tribal communities unless there is a long-term, ongoing effort to provide education, training, and technical assistance to tribal communities and their Federal, state, and local partners on how to properly investigate and prosecute sexual assault cases and otherwise meet the needs of Indian victims of sexual assault.

OVW is therefore proposing that the establishment of a national clearinghouse on the sexual assault of American Indian and Alaska Native women.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(0)	Pos	Agt/Atty	FTE	\$(0)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	0	--	--	--	0	--	--	--	0

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not Applicable

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	0	0
Increases	--	--	--	--	500	500
Grand Total	--	--	--	--	500	500

H. Item Name: Court Training and Improvements

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.

Organizational Program: Court Training and Improvements

Component Ranking of Item: 8 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$2,000,000

Description of Item

OVW requests an increase in funding for Court Training and Improvements Program.

Justification

For FY 2012, OVW requests an increase of \$2 million in funding for Court Training and Improvements Program. Courts play an integral role in effective responses to the crimes of domestic violence, sexual assault, dating violence, and stalking. If judges and court personnel are not adequately trained, staffed and equipped, they can frustrate the entire criminal and civil justice response. Victims, law enforcement officers, and prosecutors may question whether to respond or file charges if they believe that, in the end, the judge will not hold an offender accountable. Advocates and civil attorneys may advise survivors to take a particular course of action based on the court response. Untrained court clerks may serve as negative gate keepers of access to the court process. An increase in the Court Improvements appropriation will allow OVW to help courts in more communities across the Nation as they develop effective responses to sexual violence, domestic violence, dating violence, and stalking. Of the \$5,000,000 requested in total for the program, \$2,500,000 is for a Family Court Initiative. This initiative will support pilot projects to develop innovative family court approaches that adopt VAWA principles, including specialized tracks for domestic violence cases and better legal representation for victims.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	3,000	--	--	--	3,000	--	--	--	3,000

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not Applicable

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	3,000	3,000
Increases	--	--	--	--	2,000	2,000
Grand Total	--	--	--	--	5,000	5,000

I. Item Name: Research on Violence Against Indian Women

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Research on Violence Against Indian Women

Component Ranking of Item: 9 of 9

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$1,000,000

Description of Item

OVW requests funding for Research on Violence Against Indian Women.

Justification

For FY 2012, OVW requests funding for Research on Violence Against Indian Women.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(0)	Pos	Agt/Atty	FTE	0	Pos	Agt/Atty	FTE	0
--	--	--	0	--	--	--	0	--	--	--	0

Personnel Increase Cost Summary

Not applicable.

Non-Personnel Increase Cost Summary

Not Applicable

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	0	0
Increases	--	--	--	--	1,000	1,000
Grand Total	--	--	--	--	1,000	1,000

VII. Program Offsets by Item

A. Item Name: **Service-Training-Officers-Prosecutors (STOP) Violence Against Women Formula Grant Program (STOP Program)**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Service-Training-Officers-Prosecutors (STOP) Violence Against Women Formula Grant Program (STOP Program)

Component Ranking of Item: 1 of 13

Program Reduction: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ -28,000,000

Description of Item

The FY2011 CR requests \$210 million for the STOP Program. In FY 2012 we are requesting \$182.0 million, a \$28 million decrease.

Justification

This program is being reduced to fund the separate appropriation of Transitional Housing and NIJ Research and Development, which have both previously been funded as set-asides within the STOP Program.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
			\$210,000				\$210,000				\$210,000

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services					\$210,000	\$210,000
Decreases					(28,000)	(28,000)
Grand Total					\$182,000	\$182,000

B. Item Name: **Arrest Program**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.

Organizational Program: Arrest Program

Component Ranking of Item: 2 of 13

Program Reduction: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ -12,500,000

Description of Item

The FY2011 CR requests \$60 million for the Arrest Program. In FY 2012 we are requesting \$47.5 million, a \$12.5 million decrease.

Justification

Due to competing budget priorities, the Department is reducing the funding level for the Arrest Program to support other critical initiatives, such as the Sexual Assault Services Program. Within the Arrest Program, \$6.75 million is proposed as a set-aside for a Homicide Reduction Initiative. In total, \$9,000,000 is requested for the Homicide Reduction Initiative. However, \$2,250,000 will be made available from the Transitional Housing Program. This new initiative is designed to address the urgent problem of homicide of the abused, especially those in escalating domestic violence situations.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
			<u>\$60,000</u>				<u>\$60,000</u>				<u>\$60,000</u>

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services					\$60,000	\$60,000
Decreases					(12,500)	(12,500)
Grand Total					\$ 47,500	\$ 47,500

C. Item Name: Rural Program

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.

Organizational Program: Rural Program

Component Ranking of Item: 3 of 13

Program Reduction: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ -3,000,000

Description of Item

The FY2011 CR requests \$41 million for the Rural Program. In FY 2012 we are requesting \$38 million, a \$3 million decrease.

Justification

Due to competing budget priorities, the Department is reducing the funding level for the Rural Program to support other critical initiatives, such as the Sexual Assault Services Program.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
			\$41,000				\$41,000				\$41,000

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services					\$41,000	\$41,000
Decreases					(3,000)	(3,000)
Grand Total					\$38,000	\$38,000

D. Item Name: Safe Havens

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Safe Havens

Component Ranking of Item: 4 of 13

Program Reduction: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ -2,750,000

Description of Item

The FY2011 CR requests \$14 million for the Safe Havens Program. In FY 2012 we are requesting \$11.250 million, a \$2.750 million decrease.

Justification

Due to competing budget priorities, the Department is reducing the funding level for the Rural Program to support other critical initiatives, such as the Sexual Assault Services Program.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
			<u>\$14,000</u>				<u>\$14,000</u>				<u>\$14,000</u>

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services					\$14,000	\$14,000
Decreases					(2,750)	(2,750)
Grand Total					\$11,250	\$11,250

E. Item Name: National Resource Center on Workplace Response

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Analysis and Research on Violence Against Indian Women

Component Ranking of Item: 5 of 13

Program Reductions: Positions 0 Agt/Atty 0 FTE Dollars \$ - 1,000,000

Description of Item

The FY 2011 CR requests \$1 million for the National Resource Center on Workplace Response.

Justification

Due to competing budget priorities, the Department is reducing the funding level for the Rural Program to support other critical initiatives, such as the Sexual Assault Services Program.

Impact on Performance (Relationship of Reduction to Strategic Goals)

The reduction in this program provides an offset necessary to fund program increases that support OVW core priorities.

Funding

Base Funding

FY 2010 Enacted				FY 2011 President's Budget				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	1,000	--	--	--	\$1,000	--	--	--	\$1,000

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	1,000	1,000
Decreases	--	--	--	--	(1,000)	(1,000)
Grand Total	--	--	--	--	000	000

F. Item Name: **Disabilities Program**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation's Capacity to prevent, solve, and control crime.

Organizational Program: Disabilities Program

Component Ranking of Item: 6 of 13

Program Reduction: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ -1,000,000

Description of Item

The FY2011 CR requests \$6.750 million for the Rural Program. In FY 2012 we are requesting \$5.750 million, a \$1 million decrease.

Justification

Due to competing budget priorities, the Department is reducing the funding level for the Rural Program to support other critical initiatives, such as the Sexual Assault Services Program.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
			\$6,750				\$6,750				\$6,750

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services					\$6,750	\$6,750
Decreases					(1,000)	(1,000)
Grand Total					\$5,750	\$5,750

G. Item Name: Supporting Teens through Education Program

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.

Organizational Program: Regional Summits on Violence Against Women in Indian Country for Tribal Liaisons and VAWA Points of Contact

Component Ranking of Item: 7 of 13

Program Reductions: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ -2,500,000

Description of Item

The Supporting Teens through Education and Protection Act of 2005 (STEP ACT) grant program is designed to provide grants to middle and high schools that work with domestic violence and sexual assault experts to enable schools to provide training, develop and implement policies, provide support services and developmentally appropriate educational programming, work with existing mentoring programs, and conduct evaluations to assess program and policy impact in supporting students who experience domestic violence, dating violence, sexual assault, or stalking.

Justification

This program is being consolidated into the new consolidated grants program.

Impact on Performance (Relationship of Reduction to Strategic Goals)

The activities of this program directly support Strategic Goal number II, “Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People,” and Objective 2.1, “Strengthen partnerships for safer communities and enhance the Nation’s capacity to prevent, solve, and control crime.”

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	2,500	--	--	--	\$2,500	--	--	--	\$2,500

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	2,500	2,500
Decreases	--	--	--	--	(2,500)	(2,500)
Grand Total	--	--	--	--	0	0

H. Item Name: Services to Advocate for and Respond to Youth Grant Program

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.

Organizational Program: Services to Advocate for and Respond to Youth Grant Program

Component Ranking of Item: 8 of 13

Program Reductions: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ - 3,500,000

Description of Item

The Services to Advocate for and Respond to Youth Grant Program, created by VAWA 2005, funds projects that design (or replicate) and implement programs and services to respond to the needs of youth who are victims of domestic violence, dating violence, sexual assault, or stalking.

Justification

This program is being consolidated into a new consolidated grants program.

Impact on Performance (Relationship of Reduction to Strategic Goals)

The reduction in this program provides an offset in funding necessary for the consolidated grants program. This new consolidated program will fund a comprehensive array of prevention and intervention services for children and youth victims of domestic violence, dating violence, sexual assault and stalking. Additionally, it seeks to engage men and youth to work as allies to end violence against women and girls. The activities of the combined youth program directly supports strategic goal II, “Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People,” and Objective 2.1 “Strengthen partnerships for safer communities and enhance the Nation’s capacity to prevent, solve, and control crime.” Combining these programs would create more opportunities to engage men and expand prevention and intervention services to youth.

Funding

Base Funding

FY 2010 Enacted				FY 2011 President’s Budget				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	3,500	--	--	--	\$3,500	--	--	--	-- \$3,500

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	3,500	3,500
Decreases	--	--	--	--	(3,500)	(3,500)
Grand Total	--	--	--	--	--	--

I. Item Name: Children and Youth Exposed to Violence Grant Program

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program
 Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.
 Organizational Program: Children and Youth Exposed to Violence Grant Program
 Component Ranking of Item: 9 of 13

Program Reductions: Positions 0 Agt/Atty 0 FTE Dollars \$ - 3,000,000

Description of Item

The Children and Youth Exposed to Violence Grant Program, authorized by VAWA 2005 funds projects that seek to mitigate the effects of domestic violence, dating violence, sexual assault, and stalking on children and youth exposed to violence and reduce the risk of future victimization or perpetration of domestic violence, dating violence, sexual assault, and stalking. The program supports projects that provide services for children including direct counseling, advocacy, or mentoring. Projects funded under these grants must include support for the non-abusing parent or the child's caretaker.

Justification

This program is being consolidated into the new consolidated grants program.

Impact on Performance (Relationship of Reduction to Strategic Goals)

The reduction in this program provides an offset in funding necessary for the consolidated grants program. This new consolidated program will fund a comprehensive array of prevention and intervention services for children and youth victims of domestic violence, dating violence, sexual assault and stalking. Additionally, it seeks to engage men and youth to work as allies to end violence against women and girls. The activities of the combined youth program directly supports strategic goal II, “Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People,” and Objective 2.1 “Strengthen partnerships for safer communities and enhance the Nation’s capacity to prevent, solve, and control crime.” Combining these programs would create more opportunities to engage men and expand prevention and intervention services to youth.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	3,000	--	--	--	\$3,000	--	--	--	\$3,000

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	3,000	3,000
Decreases	--	--	--	--	(3,000)	(3,000)
Grand Total	--	--	--	--	--	--

J. Item Name: Grants to Engage Men and Youth in Preventing Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.

Organizational Program: Grants to Engage Men and Youth in Preventing Violence

Component Ranking of Item: 10 of 13

Program Reductions: Positions 0 Agt/Atty 0 FTE Dollars \$ - 3,000,000

Description of Item

The Engaging Men and Youth Program, created by VAWA 2005, funds projects that develop or enhance new or existing efforts to engage men and youth in preventing crimes of violence against women with the goal of developing mutually respectful, nonviolent relationships

Justification

This program is being consolidated into the new consolidated grants program.

Impact on Performance (Relationship of Reduction to Strategic Goals)

The reduction in this program provides an offset in funding necessary for the consolidated grants program. This new consolidated program will fund a comprehensive array of prevention and intervention services for children and youth victims of domestic violence, dating violence, sexual assault and stalking. Additionally, it seeks to engage men and youth to work as allies to end violence against women and girls. The activities of the combined youth program directly supports strategic goal II, “Prevent Crime, Enforce Federal Laws, and Represent the Rights of the American People,” and Objective 2.1 “Strengthen partnerships for safer communities and enhance the Nation’s capacity to prevent, solve, and control crime.” Combining these programs would create more opportunities to engage men and expand prevention and intervention services to youth.

Funding

Base Funding

FY 2009 Enacted				FY 2010 Enacted				FY 2011 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	3,000	--	--	--	\$3,000	--	--	--	-- \$3,000

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	3,000	3,000
Decreases	--	--	--	--	(3,000)	(3,000)
Grand Total	--	--	--	--	--	--

K. Item Name: National Tribal Sex Offender Registry

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.

Organizational Program: National Tribal Sex Offender Registry

Component Ranking of Item: 11 of 13

Program Reductions: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ - 1,000,000

Description of Item

Section 905 of VAWA 2005 authorizes the Attorney General to allow Indian Law enforcement agencies to access Federal criminal information databases in cases of domestic violence, dating violence, sexual assault, and stalking. The information obtained, is to be entered into a national tribal sex offender registry , and maintained by Indian Law enforcement agencies.

Justification

While OVW continues to strategize on the development and implementation of this initiative, funding is not recommended for this purpose in FY2012.

Impact on Performance (Relationship of Reduction to Strategic Goals)

The reduction in this program provides an offset necessary to fund program increases that support OVW core priorities.

Funding

Base Funding

FY 2010 Enacted				FY 2011 President’s Budget				FY 2012 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
--	--	--	\$1,000	--	--	--	\$1,000	--	--	--	\$1,000

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	--	1,000	1,000
Decreases	--	--	--	--	(1,000)	(1,000)
Grand Total	--	--	--	--	0	0

L. Item Name: OVW Management and Administration (Efficiencies)

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.1 Strengthen partnerships for safer communities and enhance the Nation’s Capacity to prevent, solve, and control crime.

Organizational Program: Children and Youth Exposed to Violence Grant Program

Component Ranking of Item: 12 and 13 of 13

Program Reductions: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ - 21,000

Description of Item

Efficiencies and cost savings in Administrative areas (e.g. printing, travel, supplies and equipment).

Justification

The Department is continually evaluating its programs and operations with the goal of achieving across-the-board economies of scale that result in increased efficiencies and cost savings. In FY 2012, the Department is focusing on areas in which savings can be achieved, which includes: printing, publications, travel, conferences, supplies, and general equipment. For the Office on Violence Against Women, these administrative efficiencies will result in an offset of \$17,000.

In addition, as desktops and laptops are used primarily for basic office automation applications (e.g., spreadsheets and word processing), replacing this inventory at a slower rate is expected to have minimal impact on Department operations. In FY 2012, the Department is proposing to extend the refresh rate of all desktops and laptops by one year. This technology refresh efficiency will result in an offset of \$4,000 for the Office on Violence Against Women.

Impact on Performance (Relationship of Reduction to Strategic Goals)

The administrative efficiency and technology refresh efficiency will not have a substantive impact on OVW.

Funding

Base Funding

FY 2010 Enacted				FY 2011 CR				FY 2012 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
--	--	--	\$15,708	--	--	--	\$15,708	--	--	--	16,142

Personnel Reduction Cost Summary

Not applicable.

Non-Personnel Reduction Cost Summary

Not applicable.

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)
Current Services	--	--	--	16,142	--	16,142
Decreases	--	--	--	-21	--	-21
Grand Total	--	--	--	16,121	--	16,121

Note: there is a program increase for salaries and expenses in the program increase section totaling \$7.027 million.

VII. EXHIBITS

Grant Exhibits

Management and Administration Exhibits