



## Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)

### FY 2014 Budget Request At A Glance

FY 2012 Enacted:	\$1,152 million (5,101 positions; 81 attorneys; 2,485 agents)
Current Services Adjustments:	+\$14.6 million
Program Changes:	+\$62.9 million
FY 2014 Budget Request:	\$1,230 million (5,192 positions; 81 attorneys; 2,611 agents)
Change From FY 2012 Enacted:	+\$78 million (+6.8%) (+91 positions; +126 agents)

#### Mission:

ATF protects our communities from violent criminals, criminal organizations, the illegal use and trafficking of firearms, the illegal use and storage of explosives, acts of arson and bombings, acts of terrorism, and the illegal diversion of alcohol and tobacco products. ATF regulates the firearms and explosives industries and Federal licensees to ensure that the rights afforded to every citizen under the Second Amendment are not diverted for criminal activity or gain. ATF partners with communities, industries, law enforcement, and public safety agencies to safeguard the public through information sharing, training, research, and the use of technology.

#### Resources:

The FY 2014 budget request for ATF totals \$1,230 million, which is a 6.8% increase over FY 2012 Enacted. A rescission of \$12.4 million in prior year balances from S&E is also proposed.

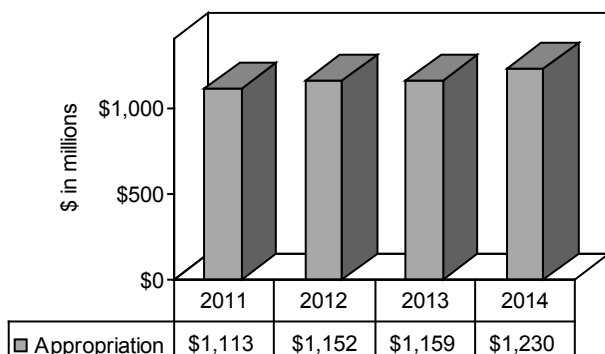
#### Organization:

ATF is headed by a Director, who is appointed by the President and confirmed by the Senate. During FY 2013, ATF operated a total of 25 Domestic Field Divisions. Also, during FY 2013, ATF maintains a presence in 14 international offices in 8 countries.

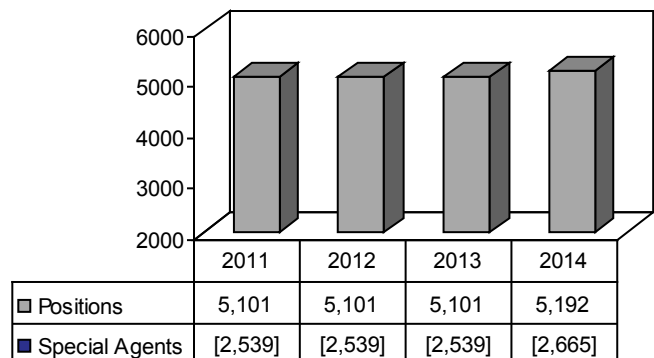
#### Personnel:

The ATF's direct positions for FY 2014 total 5,192 positions. ATF's FY 2014 request includes an increase of 91 positions over the FY 2012 Enacted level of 5,101 direct positions.

Funding (FY 2011 - 2014)



Personnel (FY 2011 - 2014)



\*Includes reimbursable agents

## **FY 2014 Strategy:**

ATF is dedicated to protecting the United States and its citizens from the illegal use of firearms and explosives in violent crime and acts of terrorism. In addition to investigating and preventing the illegal use of firearms and explosives, ATF promotes public safety by combating firearms trafficking, the improper use and storage of explosives, and the illegal diversion of alcohol and tobacco products. ATF is also the lead agency in investigations of arson and non-terrorism related bombings.

During FY 2012, ATF developed a revised business model entitled Frontline in response to identified management and operational vulnerabilities and as part of a continuing effort to improve efficiency. Frontline is a comprehensive and sustainable business model, focusing on business process standardization and accountability, which will be applied to ATF's criminal investigations, investigative services, and industry operations inspections. This new business model is the platform from which all ATF activities will be managed.

ATF operates a variety of programs to address firearms violence, arson and explosives related crime, and tobacco and alcohol diversion activities. Illegally trafficked firearms are the "tools of the trade" that violent offenders use to commit crimes against each other, law enforcement and innocent civilians. ATF's illegal firearms trafficking enforcement efforts focus on reducing violent crime by stemming the flow of firearms to violent criminals. ATF also identifies, investigates and arrests individuals and organizations that illegally supply firearms to prohibited individuals. Criminal groups and gangs threaten all communities across the U.S. ATF targets its investigative resources on areas experiencing the most violent crime, and partners with other Federal, state and local law enforcement agencies to dismantle these armed violent criminal organizations by targeting the "worst of the worst" in these organizations and through surges of investigative resources.

The illegal trafficking of firearms, domestically and overseas, remains a high priority for ATF and, therefore, ATF continues to operate enforcement groups to address firearms trafficking and violent crime along every U.S. border, and the Caribbean. As part of the Department's overall anti-trafficking efforts, ATF works to stem the illegal trafficking of weapons across the borders and reduce the firearms-driven violence occurring domestically and internationally. eTrace, one of the tools used in these efforts, is a critical component in assisting U.S. and Mexican authorities with vital intelligence on illegal trafficking of firearms to Mexico.

ATF has a long history of investigating fires and criminal bombings. ATF maintains the experience and expertise to detect, prevent, and respond to, acts of arson and bombings. ATF manages the U.S. Bomb Data Center (USBDC), participates in Joint Terrorism Task Forces (JTTF) and also supports the Terrorist Explosive Device Analytical Center (TEDAC). ATF's National Center for Explosives Training and Research (NCETR) consolidated ATF's explosives expertise, training and research at Redstone Arsenal, AL. The NCETR develops and enhances technical knowledge and partnerships across Federal, state and local law enforcement and public safety agencies.

## **FY 2014 Program Changes:**

**Enforcement, Inspections, and Tracing:** \$51.1 million and 255 positions (160 agents)

The requested funding will support the President's Gun Safety Initiative and increased violent crime efforts and inspections capabilities for ATF, as well as enhance crime gun tracing activities at ATF's National Tracing Center. The FY 2014 Current Services for this initiative are 2,937 positions (1,874 agents) and \$743.9 million.

**National Integrated Ballistics Information Network (NIBIN):** \$22.0 million

The requested funding of \$22.0 million, for a total of \$50.0 million, will significantly expand the NIBIN program and enhance ATF's ability to collect, report, and share ballistic intelligence with Federal, state, local and Tribal law enforcement partners, to identify, target, disrupt, and dismantle violent criminals, including serial shooters. The FY 2014 Current Services for this initiative are 19 positions (7 agents) and \$28.0 million.

**Program Offset - Administrative Efficiencies:** -\$7.4 million and -164 positions (-34 agents)

The Department is continually evaluating its programs and operations with the goal of achieving efficiencies and cost savings. In FY 2014, the Department is focusing on areas in which savings can be achieved, which include printing, publications, travel, conferences, supplies, and general equipment. For ATF, these administrative efficiencies will result in an offset of \$7.4 million. The offset also includes a reduction of 164 hollow positions, including 34 agent positions.

**Program Offset - IT Savings:** -\$2.7 million and 0 positions

The Department is actively reviewing its IT programs to identify efficiencies and improve performance. Some of the areas being reviewed include consolidation of commodity IT services and strategic sourcing. The Department is also improving IT governance, visibility, and program management. These efforts, along with those conducted by ATF, will result in an FY 2014 offset of \$2.7 million. FY 2014 current services for this initiative are \$132.2 million.

**Rescission - ATF S&E:** -\$12.4 million and 0 positions

The request proposes to rescind \$12.4 million in prior year unobligated balances.

## **Decision Unit Change:**

ATF has reviewed its enforcement and regulatory responsibilities and is proposing a new decision unit structure as part of the FY 2014 President's Budget. The FY 2014 Budget reflects a change from the old paradigm of commodity-based structure (i.e., Firearms, Arson & Explosives, and Alcohol & Tobacco) to a new framework reflecting Law Enforcement Operations and Investigative Support Services. This new structure better reflects ATF's mission activities and emphasis on reducing violent crime and protecting and serving the public. It also allows ATF to better use the resources available to support its law enforcement mission.

**Bureau of Alcohol, Tobacco, Firearms, and Explosives**

(Dollars in Thousands)

	ATF Salaries & Expenses		
	Pos	FTE***	Amount
<b>2012 Enacted</b>	<b>5,101</b>	<b>4,748</b>	<b>1,152,000</b>
<b>2013 Continuing Resolution with Supplemental*</b>	<b>5,101</b>	<b>4,748</b>	<b>1,159,280</b>
<b>2014 Request without Rescission</b>	<b>5,192</b>	<b>4,876</b>	<b>1,229,518</b>
<b>Change 2014 from 2012 Enacted</b>	<b>91</b>	<b>-149</b>	<b>77,518</b>
<b>Technical Adjustments</b>			
Adjustment - 2013 CR 0.612%	0	0	-7,050
Adjustment - Hurricane Sandy Relief	0	0	-230
<b>Total Technical Adjustments</b>	<b>0</b>	<b>0</b>	<b>-7,280</b>
<b>Base Adjustments</b>			
ATB Transfers	0	0	3,833
Pay & Benefits	0	0	8,427
Domestic Rent & Facilities	0	0	-2,797
Other Adjustments	0	0	5,382
Foreign Expenses	0	0	-258
<b>Total Base Adjustments</b>	<b>0</b>	<b>0</b>	<b>14,587</b>
<b>2014 Current Services</b>	<b>5,101</b>	<b>4,748</b>	<b>1,166,587</b>
<b>Program Changes</b>			
<b>Increases:</b>			
Enforcement, Inspections, and Tracing	255	128	51,078
NIBIN	0	0	22,000
<b>Subtotal, Program Increases</b>	<b>255</b>	<b>128</b>	<b>73,078</b>
<b>Decreases:</b>			
Program Offset - Administrative Efficiencies	-164	0	-7,399
Program Offset - IT Savings	0	0	-2,748
<b>Subtotal, Program Decreases</b>	<b>-164</b>	<b>0</b>	<b>-10,147</b>
<b>Total Program Changes</b>	<b>91</b>	<b>128</b>	<b>62,931</b>
<b>2014 Request</b>	<b>5,192</b>	<b>4,876</b>	<b>1,229,518</b>
Rescission - ATF S&E	0	0	-12,400

\* The 2013 Continuing Resolution includes the 0.612% funding above current rate, provided by P.L. 112-175, sec. 101 (c).

\*\* The transfer of LEWC functions and funding was proposed for transfer in the FY 2013 Budget to the ATF (\$2.6 million).

\*\*\* The FTE for FY 2012 is actual and for FY 2013 and FY 2014 are estimates.

**ATF Salaries & Expenses**

(Dollars in Thousands)

Comparison by activity and program	FY 2012 Enacted			2014 Current Services		
	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount
Law Enforcement Operations	4,411	4,106	996,172	4,411	4,106	1,027,771
Investigative Support Services	690	642	155,828	690	642	138,816
<b>Total</b>	<b>5,101</b>	<b>4,748</b>	<b>1,152,000</b>	<b>5,101</b>	<b>4,748</b>	<b>1,166,587</b>
Reimbursable FTE	0	55	0	0	55	0
<b>Grand Total</b>	<b>5,101</b>	<b>4,803</b>	<b>1,152,000</b>	<b>5,101</b>	<b>4,803</b>	<b>1,166,587</b>

Comparison by activity and program	2014 Total Program Changes			2014 Request		
	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount
Law Enforcement Operations	79	111	35,393	4,490	4,217	1,063,164
Investigative Support Services	12	17	27,538	702	659	166,354
<b>Total</b>	<b>91</b>	<b>128</b>	<b>62,931</b>	<b>5,192</b>	<b>4,876</b>	<b>1,229,518</b>
Reimbursable FTE	0	0	0	0	55	0
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>62,931</b>	<b>5,192</b>	<b>4,931</b>	<b>1,229,518</b>
Rescission - ATF	0	0	-12,400	0	0	-12,400

**Bureau of Alcohol, Tobacco, Firearms and Explosives**  
Salaries and Expenses

Decision unit restructuring crosswalk

(Dollars in Thousands)

Comparison by Activity and Program	Prior Decision Unit Structure			New Decision Unit Structure								
	FY 2012 Enacted			Law Enforcement Operations			Investigative Support Services			Total		
	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount	Perm Pos.	FTE	Amount
Firearms	3,826	3,561	875,520	3,308	3,080	757,091	518	481	118,429	3,826	3,561	875,520
Arson & Explosives	1,173	1,092	253,440	1,015	944	219,158	158	148	34,282	1,173	1,092	253,440
Alcohol & Tobacco	102	95	23,040	88	82	19,923	14	13	3,117	102	95	23,040
<b>Total</b>	<b>5,101</b>	<b>4,748</b>	<b>1,152,000</b>	<b>4,411</b>	<b>4,106</b>	<b>996,172</b>	<b>714</b>	<b>665</b>	<b>161,280</b>	<b>5,101</b>	<b>4,748</b>	<b>1,152,000</b>
<b>Reimbursable FTE</b>		<b>55</b>			<b>55</b>						<b>55</b>	
<b>Grand Total</b>	<b>5,101</b>	<b>4,803</b>	<b>1,152,000</b>	<b>4,411</b>	<b>4,161</b>	<b>996,172</b>	<b>714</b>	<b>665</b>	<b>161,280</b>	<b>5,101</b>	<b>4,803</b>	<b>1,152,000</b>