



## Federal Bureau of Investigation (FBI)

### FY 2017 Budget Request At A Glance

FY 2016 Enacted:	\$8,798.8 million (35,158 positions; 3,100 intelligence analysts; 13,084 agents)
Current Services Adjustments:	-\$108.0 million
Program Changes:	+\$811.6 million
FY 2017 Budget Request:	\$9,502.4 million (34,768 positions; 2,999 intelligence analysts; 12,892 agents)
Change From FY 2016 Enacted:	+\$703.6 million (+8.0%) (-390 positions; -101 intelligence analysts; -192 agents)

### Mission:

The mission of the FBI is to protect and defend the United States against terrorist and foreign intelligence threats, to uphold and enforce the criminal laws of the United States, and to provide leadership and criminal justice services to federal, state, municipal, and international agencies and partners.

### Organization:

The FBI is headed by a Director, who is appointed by the President and confirmed by the Senate. FBI Headquarters, located in Washington, DC, provides centralized operational, policy, and administrative support to FBI investigations. The FBI operates 56 field offices in major U.S. cities and over 350 resident agencies (RAs) throughout the country. RAs are satellite offices that allow the FBI to maintain a presence in and serve local communities. The FBI also operates over 60 Legal Attaché (Legat) offices and over 20 sub-offices in 70 foreign countries around the world. Additionally, there are several specialized facilities and analytical centers within the FBI that are located across the country, such as the Criminal Justice Information Services Division in Clarksburg, WV; the Terrorist Explosive Device Analytical Center in Huntsville, AL; and the FBI Academy and Laboratory at Quantico, VA.

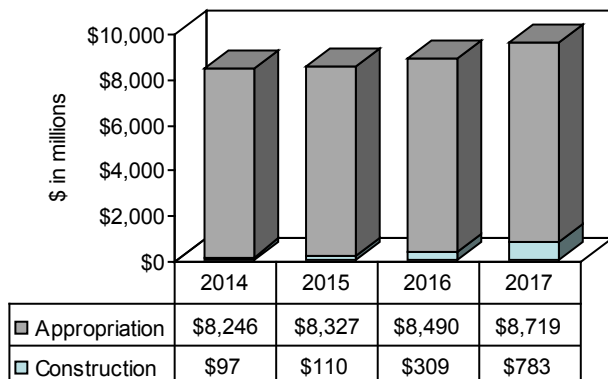
### Resources:

The FY 2017 budget request for FBI totals \$9,502 million, which is an 8.0% increase over the FY 2016 Enacted.

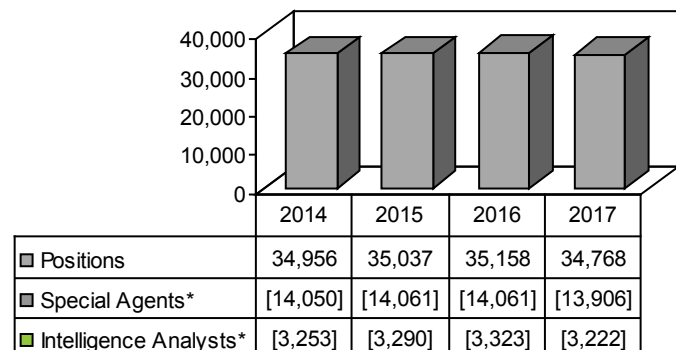
### Personnel:

The FBI's direct positions for FY 2017 total 34,768 positions. FBI's FY 2017 request includes a decrease of -390 positions from the FY 2016 Enacted of 35,158 direct positions.

Funding (FY 2014 - 2017)



Personnel (FY 2014 - 2017)



\* Includes Reimbursable Positions

## **FY 2017 Strategy:**

The FBI is an intelligence-driven and threat-focused national security organization with both intelligence and law enforcement responsibilities—the principal investigative arm of the U.S. Department of Justice and a full member of the U.S. Intelligence Community (IC). It has the authority and responsibility to investigate specific crimes assigned to it and to provide other law enforcement agencies with cooperative services, such as fingerprint identification, laboratory examinations, and training. This combination of authorities gives the FBI the unique ability to address national security and criminal threats that are increasingly intertwined and to shift between the use of intelligence tools, such as surveillance or recruiting sources, and law enforcement tools of arrest and prosecution. The FBI can shift seamlessly between intelligence collection and action allowing the agency to continue gathering intelligence on a subject to learn more about his social and financial network, and shift gears quickly to make an arrest if harm to an innocent person appears imminent. The threat of prosecution, in turn, is also used to encourage cooperation to support further intelligence gathering.

The FBI also gathers, shares, and analyzes intelligence—both to support its own investigations and those of its partners and to better understand and combat the security threats facing the United States. The FBI has divided its investigations into a number of programs, such as domestic and international terrorism, foreign counterintelligence, cyber, public corruption, civil rights, organized crime/drugs, white-collar crime, violent crimes and major offenders, and weapons of mass destruction. The FBI's investigative philosophy emphasizes close relations and information sharing with other federal, state, local, and international law enforcement and intelligence agencies. A significant number of FBI investigations are conducted in concert with other law enforcement agencies or as part of joint task forces.

The FBI's budget strategy is based on its understanding of current and future national security and criminal investigative threats. From this threat-based understanding, the FBI has identified critical enterprise-wide capabilities needed to perform its mission. This approach is used to plan for the FBI's future resource requirements with the caveat that it is not possible to predict with certainty who will be the future adversary. Future capabilities are designed to enable the FBI to address the range of expected national security threats and crime problems regardless of who perpetrates the act.

The FY 2017 budget will enable the FBI to meet these threats and crime problems and operate successfully in a challenging external environment. Included are key enhancements to expand the FBI's Cyber, Foreign Intelligence, Going Dark, Transnational Organized Crime Screening, and Physical Surveillance programs, and to support information technology infrastructure efforts and the National Instant Criminal Background Check System (NICS). The request also includes funding for operations and maintenance (O&M) of the Biometrics Technology Center in Clarksburg, WV.

## **FY 2017 Program Changes:**

### **Salaries and Expenses**

#### **Cyber:** \$85.1 million and 0 positions

The requested funding will build on the progress and development of the FBI's cyber efforts, which remain a priority for the Director. The FBI will obtain updated and sophisticated IT hardware, IT software, and contractors to expand the foundation of its offensive and defensive operations. Additionally, funding will provide cyber-related training for the FBI's workforce on technical matters and technology to combat highly sophisticated cyber threat actors. FY 2017 current services for this initiative are 1,753 positions (897 agents) and \$541.4 million.

#### **Foreign Intelligence and Insider Threat:** \$19.9 million and 0 positions

The requested funding will address threats posed by foreign intelligence and insiders. This initiative includes funding to acquire criminal activity data from multiple CJIS programs for the integration into the Continuous Evaluation (CE) Program per an Office of the Director of National Intelligence (ODNI) Director Decision Document (DDD). Current services for this initiative are 31 positions (17 agents) and \$25.8 million.

#### **Going Dark:** \$38.3 million and 0 positions

The requested funding will counter the threat of Going Dark, which includes the inability to access data because of challenges related to encryption, mobility, anonymization, and more. The FBI will develop and acquire tools for electronic device analysis, cryptanalytic capability, and forensic tools. Current services for this initiative are 39 positions (11 agents) and 31.0 million.

#### **Transnational Organized Crime:** \$6.8 million and 0 positions

The requested funding will augment existing information technology (IT) systems to create a consolidated Transnational Organized Criminal (TOC) Watchlist and to formalize the TOC screening processes. Current services for this initiative are 184 positions (14 agents) and \$83.7 million.

#### **IC ITE:** \$27.0 million and 0 positions

The request will increase the FBI's collaboration with the IC by leveraging IC Information Technology Enterprise (ITE). Current services for this initiative are three positions and \$10.3 million.

#### **Physical Surveillance:** \$8.2 million and 36 positions (18 agents)

The requested funding will improve the FBI's ability to conduct physical surveillance on the highest priority targets. Current services for this initiative are 1,770 positions (549 agents) and \$297.8 million.

#### **Biometrics Technology Center (BTC) O&M:** \$7.4 million and 0 positions

This request supports the Operations and Maintenance (O&M) requirements of the FBI's BTC, which is slated to be fully outfitted and occupied by the end of FY 2016. It contains two parts—the facility O&M of \$4.4 million and IT O&M of \$2.9 million. There are no current services for this requirement.

**NICS:** \$35.0 million and 0 positions

The request will sustain investments made in NICS during FY 2016 to enable the FBI to keep up with increases in the volume of firearms background checks. Current services for this initiative are 668 positions and \$86.1 million.

**Program Offset - Non-Recur FY 2016 Enhancements:** -\$73.6 million and -46 positions (-10 agents)

In the FY 2016 appropriation, the FBI received additional funding and positions to enhance several programs, including the Hazardous Devices School (HDS), the Terrorist Explosive Device Analytical Center (TEDAC), and programs that support the FBI's counterterrorism, counterintelligence, and physical surveillance capabilities. This funding is non-recurred in FY 2017.

**Program Offset - Permanent Personnel Reduction (380 FTE):** -\$57.0 million and -380 positions (-200 agents)

This reduction eliminates 380 lower priority positions, some of which are currently vacant and some of which will become vacant through attrition.

**Rescission - CJIS Balances:** -\$150.0 million and 0 positions

This reduction is from the automation funding portion of the fees collected for fingerprint-based criminal history record information checks.

**Balance Transfer to Construction:** -\$85.0 million and 0 positions

The FBI proposes to transfer S&E prior-year balances to Construction for the priority construction projects.

**Rescission - Balance Offsets:** -\$73.6 million and 0 positions

The rescission cancels \$53 million in prior year balances, \$12 million in GSA reimbursable work authority (RWAs), and \$9 million in excess TEDAC balances.

## Construction

**Data Center Transformation Initiative:** \$85.0 million and 0 positions

Funding is to continue the department's ongoing initiative to consolidate data centers into three Core Enterprise Facilities (CEFs). The Data Center Transformation Initiative is a multi-year effort to consolidate and optimize data center infrastructure and services. It will enhance security, mission responsiveness, reliability, and performance, while reducing the department's energy costs. There are no current services for this initiative.

**FBI Headquarters:** \$646.0 million and 0 positions

FBI Headquarters: \$646.0 million and 0 positions Funding is for planning and construction of the FBI's new headquarters facility. The current FBI headquarters is obsolete, inefficient, costly to maintain, and would be prohibitively expensive to modernize. Multiple satellite offices are located at leased locations throughout the National Capitol Region. The new facility will promote information sharing by exploiting synergies previously stovepiped in the FBI. Unifying the FBI headquarters personnel into a modern facility will allow it to better address its complex national security and crime prevention work. The FY 2016 Omnibus provided \$180 million in one-time funding for the new construction, and allows the FBI to use up to \$135 million of prior year balances for design and preconstruction activities. The FY 2017 request includes \$646 million for the FBI, \$759 million for GSA to complete the construction, and includes a provision to use up to \$315 million from prior year balances should additional funds be needed. Additionally, the FBI may use the proceeds from the sale of the current property to support this effort. There are no current services for this initiative.

**Program Offset - Reduced Secure Work Environment Requirement:** -\$16.5 million and 0 positions

The construction request also includes a \$16.5 million reduction for the Secure Work Environment (SWE) requirements. The reduction reflects the lower projected FY 2017 requirements for constructing Sensitive Compartmented Information Facilities (SCIF) and Sensitive Compartmented Information Network (SCINet).

**Federal Bureau of Investigation**

(Dollars in Thousands)

	FBI Salaries and Expenses			FBI Construction			Total		
	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount
<b>2015 Appropriation</b>	<b>35,037</b>	<b>31,773</b>	<b>8,326,569</b>	<b>0</b>	<b>0</b>	<b>110,000</b>	<b>35,037</b>	<b>31,773</b>	<b>8,436,569</b>
<b>2016 Enacted</b>	<b>35,158</b>	<b>33,372</b>	<b>8,489,786</b>	<b>0</b>	<b>0</b>	<b>308,982</b>	<b>35,158</b>	<b>33,372</b>	<b>8,798,768</b>
2016 Balance Rescission	0	0	-80,767	0	0	0	0	0	-80,767
<b>2016 Enacted</b>	<b>35,158</b>	<b>33,372</b>	<b>8,409,019</b>	<b>0</b>	<b>0</b>	<b>308,982</b>	<b>35,158</b>	<b>33,372</b>	<b>8,718,001</b>
<b>2017 Request</b>	<b>34,768</b>	<b>33,024</b>	<b>8,718,884</b>	<b>0</b>	<b>0</b>	<b>783,482</b>	<b>34,768</b>	<b>33,024</b>	<b>9,502,366</b>
<b>Change 2017 from 2016 Enacted</b>	<b>-390</b>	<b>-348</b>	<b>309,865</b>	<b>0</b>	<b>0</b>	<b>474,500</b>	<b>-390</b>	<b>-348</b>	<b>784,365</b>
<b>Technical Adjustments</b>									
Restoration of Rescission - FBI CJIS	0	0	80,767	0	0	0	0	0	80,767
<b>Total Technical Adjustments</b>	<b>0</b>	<b>0</b>	<b>80,767</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>80,767</b>
<b>Base Adjustments</b>									
Pay & Benefits	0	37	76,705	0	0	0	0	37	76,705
Domestic Rent & Facilities	0	0	49,412	0	0	0	0	0	49,412
Other Adjustments	0	0	2,719	0	0	0	0	0	2,719
Foreign Expenses	0	0	3,123	0	0	0	0	0	3,123
Non-Personnel Related Decreases	0	0	0	0	0	-240,000	0	0	-240,000
<b>Total Base Adjustments</b>	<b>0</b>	<b>37</b>	<b>131,959</b>	<b>0</b>	<b>0</b>	<b>-240,000</b>	<b>0</b>	<b>37</b>	<b>-108,041</b>
<b>2017 Current Services</b>	<b>35,158</b>	<b>33,409</b>	<b>8,621,745</b>	<b>0</b>	<b>0</b>	<b>68,982</b>	<b>35,158</b>	<b>33,409</b>	<b>8,690,727</b>
<b>Program Changes</b>									
<b>Increases:</b>									
FBI Headquarters	0	0	0	0	0	646,000	0	0	646,000
Cyber	0	0	85,138	0	0	0	0	0	85,138
Foreign Intelligence and Insider Threat	0	0	19,927	0	0	0	0	0	19,927
Going Dark	0	0	38,327	0	0	0	0	0	38,327
Transnational Organized Crime	0	0	6,779	0	0	0	0	0	6,779
IC ITE	0	0	26,997	0	0	0	0	0	26,997
Physical Surveillance	36	18	8,242	0	0	0	36	18	8,242
Biometrics Technology Center (BTC)	0	0	7,375	0	0	0	0	0	7,375
<b>O&amp;M</b>									
NICS	0	0	35,000	0	0	0	0	0	35,000
Data Center Transformation Initiative	0	0	0	0	0	85,000	0	0	85,000
<b>Subtotal, Program Increases</b>	<b>36</b>	<b>18</b>	<b>227,785</b>	<b>0</b>	<b>0</b>	<b>731,000</b>	<b>36</b>	<b>18</b>	<b>958,785</b>
<b>Decreases:</b>									
Program Non-Recur FY 2016 Enhancements	-46	-23	-73,646	0	0	0	-46	-23	-73,646
Program Offset - Permanent Personnel Reduction (380 FTE)	-380	-380	-57,000	0	0	0	-380	-380	-57,000
Reduced Secure Work Environment Requirement	0	0	0	0	0	-16,500	0	0	-16,500
<b>Subtotal, Program Decreases</b>	<b>-426</b>	<b>-403</b>	<b>-130,646</b>	<b>0</b>	<b>0</b>	<b>-16,500</b>	<b>-426</b>	<b>-403</b>	<b>-147,146</b>
<b>Total Program Changes</b>	<b>-390</b>	<b>-385</b>	<b>97,139</b>	<b>0</b>	<b>0</b>	<b>714,500</b>	<b>-390</b>	<b>-385</b>	<b>811,639</b>
<b>2017 Request</b>	<b>34,768</b>	<b>33,024</b>	<b>8,718,884</b>	<b>0</b>	<b>0</b>	<b>783,482</b>	<b>34,768</b>	<b>33,024</b>	<b>9,502,366</b>
Balance Transfer to Construction	0	0	-85,000	0	0	0	0	0	-85,000
Rescission - Balance Offsets	0	0	-73,586	0	0	0	0	0	-73,586
Rescission - CJIS Balances	0	0	-150,000	0	0	0	0	0	-150,000
<b>2017 Request with Rescission</b>	<b>34,768</b>	<b>33,024</b>	<b>8,410,298</b>	<b>0</b>	<b>0</b>	<b>783,482</b>	<b>34,768</b>	<b>33,024</b>	<b>9,193,780</b>
<b>Change 2017 from 2016 Enacted</b>	<b>-390</b>	<b>-348</b>	<b>1,279</b>	<b>0</b>	<b>0</b>	<b>474,500</b>	<b>-390</b>	<b>-348</b>	<b>475,779</b>

**FBI Salaries and Expenses**  
(Dollars in Thousands)

Comparison by activity and program	2016 Enacted			2017 Current Services		
	Pos.	FTE	Amount	Pos.	FTE	Amount
Intelligence	7,191	6,804	1,689,10	7,192	6,820	1,744,77
Counterterrorism/Counterintelligence	13,210	12,486	3,436,65	13,204	12,483	3,518,99
Criminal Enterprises/Federal Crimes	12,531	12,006	2,887,24	12,532	11,989	2,889,70
Criminal Justice Services	2,226	2,076	476,782	2,230	2,117	468,272
<b>Total</b>	35,158	33,372	8,489,78	35,158	33,409	8,621,74
Reimbursable FTE	0	3,054	0	0	3,054	0
Balance Rescission	0	0	-80,767	0	0	0
<b>Grand Total</b>	35,158	36,426	8,409,01	35,158	36,463	8,621,74

Comparison by activity and program	2017 Total Program Changes			2017 Request		
	Pos.	FTE	Amount	Pos.	FTE	Amount
Intelligence	-129	-125	-7,809	7,063	6,695	1,736,96
Counterterrorism/Counterintelligence	-138	-140	44,232	13,066	12,343	3,563,22
Criminal Enterprises/Federal Crimes	-118	-115	22,688	12,414	11,874	2,912,39
Criminal Justice Services	-5	-5	38,028	2,225	2,112	506,300
<b>Total</b>	-390	-385	97,139	34,768	33,024	8,718,88
Reimbursable FTE	0	0	0	0	3,054	0
Balance Rescission	0	0	-308,586	0	0	-308,586
<b>Grand Total</b>	-390	-385	-211,447	34,768	36,078	8,410,29

**FBI Construction**  
(Dollars in Thousands)

Comparison by activity and program	2016 Enacted			2017 Current Services		
	Pos.	FTE	Amount	Pos.	FTE	Amount
FBI Construction	0	0	308,982	0	0	68,982
<b>Total</b>	0	0	308,982	0	0	68,982
Reimbursable FTE	0	0	0	0	0	0
<b>Grand Total</b>	0	0	308,982	0	0	68,982

Comparison by activity and program	2017 Total Program Changes			2017 Request		
	Pos.	FTE	Amount	Pos.	FTE	Amount
FBI Construction	0	0	714,500	0	0	783,482
<b>Total</b>	0	0	714,500	0	0	783,482
Reimbursable FTE	0	0	0	0	0	0
<b>Grand Total</b>	0	0	714,500	0	0	783,482