



## U.S. Department of Justice FY 2017 Budget Request

### NATIONAL SECURITY

**+\$781 Million in Program Increases,  
including \$15 Million in State, Local and Tribal Programs**

### FY 2017 Overview

As the Attorney General remarked in December 2015, “my highest priorities are the security of our country and the safety of the American people.” National security threats are constantly evolving, requiring additional investments to adapt to those threats in innovative ways. The FY 2017 Budget provides \$781 million in program increases to counter violent extremism, improve intelligence collection and analysis, strengthen foreign partnerships, and address critical law enforcement technology challenges.

Today’s national security and crime threats require that the Federal Bureau of Investigation (FBI) maintain an interconnected and nimble workforce. The complexities of today’s national security work dictate that the FBI be in an interconnected workspace to promote internal information sharing. A new modern FBI facility will consolidate disparate worksites into one common location and exploit synergies previously stovepiped in the FBI. The men and women of the FBI are critical to protecting national security, and this request demonstrates our commitment to invest in their safety and provide them with an appropriate environment conducive to their important work.

The FY 2017 request supports a comprehensive national security strategy towards countering violent extremism (CVE) in U.S. communities. The recent tragedy in San Bernardino is a painful reminder that this work is critical to achieving a peaceful society, and the department is committed to addressing the multi-faceted nature of this crime problem in FY 2017. Supported by Community Oriented Policing Services (COPS) and the Office of Justice Programs (OJP) grants, the department will foster community-led CVE efforts and emphasize trusted partnerships between public safety agencies and local residents and community organizations. Grant funding through the OJP will also provide training and assistance to local efforts and continue to support research to better understand violent extremism and advance evidence-based strategies for prevention and intervention. U.S. Attorneys will expand their community presence and enhance federal engagement and support to local communities. These efforts will work to counter violent extremism encouraged by both international and homegrown actors.

The department must continue to address worldwide threats by enhancing its intelligence capacity and capabilities and strengthening coordination with foreign partners. The FY 2017 request includes resources for the FBI to improve collaboration with the Intelligence Community (IC) through enhanced intelligence programs and leveraging the common IC information technology (IT) infrastructure. The request also supports the FBI’s new Biometrics Technology Center, which will enhance biometric investigations. The request will also improve the FBI’s

ability to conduct physical surveillance on the highest priority targets. The FY 2017 request includes resources to improve evidence sharing and extraditions with our foreign partners and overseas security sector assistance programs operations. The department's foreign experts are best situated to build the strong overseas partnerships that are essential to joint efforts to fight terrorism and transnational crime.

The FBI must also adapt to evolving communication technologies, anonymization, and encryption. Law enforcement faces an increased threat of Going Dark – the degradation of law enforcement's ability to lawfully access, collect, and intercept real-time communications and stored data. The FY 2017 request includes critical resources to develop and acquire tools to address the challenges Going Dark poses to law enforcement and national security.

## FY 2017 Program Increases

The department requests a total of \$781 million in program increases to address four critical national security areas:

### **FBI Headquarters**

The current FBI headquarters is obsolete, inefficient, costly to maintain, and would be prohibitively expensive to modernize. The request includes funding for the FBI and GSA to begin planning and construction of the new facility.

### **FBI**

- **FBI Headquarters: \$646.0 million (non-personnel)**  
The department's FY 2017 request includes \$646 million for the consolidation of multiple satellite offices leased in the national capital region into the new FBI Headquarters. GSA's Federal Building Fund will also provide \$759 million for this construction. Additionally, the FBI may use the proceeds from the sale of the current property to support this effort. The new facility will promote information sharing by exploiting synergies previously stovepiped in the FBI. Unifying the FBI headquarters personnel into a modern facility will allow it to better address its complex national security and crime prevention work.

### **CVE**

The department will deter radicalization and violent extremism within the United States through locally-driven prevention and intervention efforts and research.

### **COPS**

- **CVE: \$3.0 million**  
This new initiative provides \$3 million in COPS grants so that law enforcement agencies nationwide can better partner with local residents, business owners, community groups, and other stakeholders to build resilience against violent extremism. Additionally, this program will fund a single award for coordination, evaluation, and technical assistance efforts across multiple demonstration project sites.

## OJP

- **CVE: \$6.0 million**  
The request supports a new grant program that would provide modest amounts of funding to community organizations to support flexible, locally-developed, community-led CVE models. The suggested approach emphasizes close coordination with federal partners, knowledge building, and model development by requiring an action research component, technical assistance, and program assessment.
- **Domestic Radicalization: \$4.0 million**  
The independent line-item request would help the OJP's National Institute of Justice continue its research to better understand violent extremism and related phenomena, and advance evidence-based strategies for effective prevention and intervention. In FY 2016, this program was funded at \$4.0 million as a set-aside within the Byrne Justice Assistance Grant Program.
- **CVE Training and Technical Assistance: \$2.0 million**  
The funding will provide training and technical assistance in support of state, local, and tribal efforts to counter violent extremism.

## United States Attorneys

- **CVE: \$2.4 million and 10 positions**  
The U.S. Attorneys play a critical role in enhancing federal engagement with and support to local communities that may be targeted by violent extremists. The department's request will further develop and implement the CVE initiative by supporting the placement of Community Resilience Coordinators (CRCs) within ten United States Attorneys' offices (USAOs) that currently are participating, or will participate, in community resilience initiatives. Offices currently staff these initiatives as a collateral duty, and they have determined that the issue of violent extremism warrants dedicated staffing and subject matter expertise within priority districts.

## **Intelligence**

The FY 2017 following enhancements will strengthen the department's ability to share information with the intelligence community, protect the nation posed by foreign intelligence and insider threats, and continue the integration of new and enhanced biometric technologies into operations.

## **FBI**

- **Intelligence Community IT Enterprise: \$27.0 million (non-personnel)**  
The requested funding will increase collaboration with the IC by leveraging the Intelligence Community's Information Technology Enterprise (IC ITE) components and services. IC ITE lays the groundwork that will enhance the FBI's ability to share information through improved infrastructure, capabilities, business operations, governance, oversight, and strategic partnerships. The current services for this initiative are three positions and \$10.3 million.
- **Biometrics Technology Center O&M: \$7.4 million (non-personnel)**  
This request supports the Operations and Maintenance (O&M) requirements of the FBI's BTC, which is slated to be fully outfitted and occupied by the end of FY 2016. There are no current services for this requirement.
- **Physical Surveillance: \$8.2 million and 36 positions (18 agents)**  
The requested funding will improve the FBI's ability to conduct surveillance on the highest priority and most dangerous targets. FY 2017 current services for this initiative are 1,770 positions (549 agents) and \$297.8 million.
- **Foreign Intelligence and Insider Threat: \$19.9 million (non-personnel)**  
The requested funding will address threats posed by foreign intelligence and insiders. This initiative includes funding for Continuous Evaluation per the Office of the Director of National Intelligence (ODNI) Director Decision Document (DDD). FY 2017 current services for this initiative are 31 positions (17 agents) and \$25.8 million.

## **Foreign Partnerships**

The department is committed to building new foreign partnerships and improving existing ones. The request includes additional funding to enhance technical assistance and training, as well as transform the manner in which we provide legal assistance to our international partners.

## **Criminal Division (CRM)**

- **Mutual Legal Assistance Treaty: \$10.0 million and 97 positions (54 attorneys)**  
This request supports the Criminal Division's efforts to reform the Mutual Legal Assistance Treaty (MLAT) process. To protect our national security, we must transform the manner in which we conduct international mutual legal assistance in criminal and counterterrorism matters. Without such a transformation, our international law enforcement relationships and the multi-stakeholder model of internet governance are all

at risk. The FY 2017 current services for this initiative are 90 positions (61 attorneys) and \$19.9 million.

- **International Law Enforcement and Justice Development: \$5.0 million and 61 positions (8 attorneys)**

Through International Criminal Investigative Training Assistance Program (ICITAP) and Office of Overseas Prosecutorial Development Assistance and Training (OPDAT), the Department of Justice plays a central role in the policy formulation, strategic development, and implementation of global assistance programs that further U.S. national security interests. The Presidential Policy Directive 23 on Security Sector Assistance (PPD-23) calls for an integrated interagency approach to international security sector assistance. This request will provide a permanent base budget for ICITAP and OPDAT's headquarters operations and allow the department to continue its important work in this arena. Current services for this initiative are 20 positions (9 attorneys) and \$4.1 million.

## INTERPOL

- **INTERPOL Washington Operations: \$1.4 million and 2 positions**

As an integral U.S. source for international law enforcement intelligence, the U.S. National Central Bureau (USNCB) is experiencing a significant increase in demand from state, local, tribal, federal, and international agencies for services and assistance due to significant rises in transnational crime and the risk associated with international terrorism.

This funding increase will enable the USNCB to hire additional staff and contractor support necessary to process the significant increase in query traffic seen in the past five years and future growth expected in the next few years. For example, entries from the National Crime Information Center and the Department of Homeland Security have increased 55 percent and 192 percent respectively from FY 2011 to FY 2015. The accurate and timely processing of incoming requests is critical to the USNCB's ability to provide timely investigative support to federal, state, local, and foreign law enforcement agencies. Funding will allow INTERPOL to help locate or provide intelligence on fugitives wanted for crimes that include homicide, child sexual abuse, terrorism, and other serious felonies entering United States undetected and becoming a significant threat to public safety and national security. Current services for this program are 72 positions and \$31.0 million.

## **Going Dark**

As technology and the means by which people communicate advance, the law enforcement community must adapt to ensure that it has the necessary tools to track dangerous criminals and terrorists. The request provides critical resources to address this threat.

## **FBI**

- **Going Dark: \$38.3 million (non-personnel)**

The requested funding will counter the threat of Going Dark, which includes the inability to access data because of challenges related to encryption, mobility, anonymization, and more. The FBI will develop and acquire tools for electronic device analysis, cryptanalytic capability, and forensic tools. Current services for this initiative are 39 positions (11 agents) and \$31.0 million.

**FY 2017 Program Increases Summary**  
**(Amount in \$000s)**

Component/Initiative	Component	Positions	Agts/Attys	Amount
<b>FBI Headquarters</b>				
FBI Headquarters	FBI	0	0	\$646,000
<b>Subtotal, FBI Headquarters</b>		<b>0</b>	<b>0</b>	<b>\$646,000</b>
<b>Countering Violent Extremism</b>				
CVE	COPS	0	0	\$3,000
CVE	OJP	0	0	6,000
Domestic Radicalization	OJP	0	0	4,000
Training and Technical Assistance	OJP	0	0	2,000
CVE	USA	10	0	2,426
<b>Subtotal, Countering Violent Extremism</b>		<b>10</b>	<b>0</b>	<b>\$17,426</b>
<b>Intelligence</b>				
Intelligence Community IT Enterprise	FBI	0	0	\$26,997
Biometrics Technology Center O&M	FBI	0	0	7,375
Physical Surveillance	FBI	36	18	8,242
Foreign Intelligence and Insider Threat	FBI	0	0	19,927
<b>Subtotal, Information &amp; Intelligence Sharing</b>		<b>36</b>	<b>18</b>	<b>\$62,541</b>
<b>Foreign Partnerships</b>				
Mutual Legal Assistance Treaty Reform	CRM	97	54	\$10,000
International Law Enforcement and Justice Development	CRM	61	8	5,000
INTERPOL Washington Operations	IPOL	2	0	1,430
<b>Subtotal, Foreign Partnerships</b>		<b>160</b>	<b>62</b>	<b>\$16,430</b>
<b>Going Dark</b>				
Going Dark	FBI	0	0	\$38,327
<b>Subtotal, Going Dark</b>		<b>0</b>	<b>0</b>	<b>\$38,327</b>
<b>Total, Program Increases</b>		<b>206</b>	<b>80</b>	<b>\$780,724</b>

*NOTE: Amounts requested by OJP and COPS for National Security are also captured in the department's State, Local and Tribal Assistance Fact Sheet.*