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10 UNITED STATES DISTRICT COURT
11 NORTHERN DISTRICT OF CALIFORNIA
12 SAN FRANCISCO DIVISION

13
14 UNITED STATES OF AMERICA,

15 Plaintiff,

16 v.

17 STEPHEN C. ROLFE,

18 Defendant.
19

NO. CR 17-0123 ~~CRB~~ JD

PLEA AGREEMENT

20 I, Stephen C. Rolfe, and the United States Attorney's Office for the Northern District of
21 California ("the government") enter into this written plea agreement (the "Agreement") pursuant to
22 Rules 11(c)(1)(A) and 11(c)(1)(B) of the Federal Rules of Criminal Procedure:

23 The Defendant's Promises

24 1. I agree to plead guilty to Count One of the captioned Information charging me with
25 destruction, alteration, or falsification of records in federal investigations and bankruptcy, in violation of
26 18 U.S.C. § 1519. I agree that the elements of the offense are as follows: (1) I knowingly altered,
27 falsified, or made a false entry in a record or document; (2) with the intent to impede, obstruct, or
28 influence the investigation or proper administration of any matter or in contemplation of or in relation to

PLEA AGREEMENT
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FILED

MAR 15 2017

SUSAN Y. SOONG
CLERK, U.S. DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

Document No.

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District Court
Criminal Case Processing

1 any such matter; (3) within the jurisdiction of an agency of the United States.

2 I agree that the maximum penalties are as follows:

- | | | | |
|---|----|---------------------------------|-------------------------------|
| 3 | a. | Maximum prison term | 20 years |
| 4 | b. | Maximum fine | \$250,000, or twice gain/loss |
| 5 | c. | Maximum supervised release term | 3 years |
| 6 | d. | Restitution | To be determined |
| 7 | e. | Mandatory special assessment | \$100 |
| 8 | f. | Forfeiture | |

9 2. I agree that I am guilty of the offense to which I am pleading guilty, and I agree that the
10 following facts are true:

11 In or about September or October 2007, I was hired by Radiological Survey and Remedial
12 Services, LLC., commonly known as RSRS. Thereafter, in approximately 2008, I became a supervisor
13 at Tetra Tech EC, Inc. ("Tetra Tech"), in charge of a team of radiation control technicians ("RCTs")
14 engaged in the radiological remediation of soil at the former Hunters Point Naval Shipyard ("HPNS")
15 located in the Bayview District of San Francisco, California. I served in that role until approximately
16 August 2014. I was aware that Tetra Tech had been hired by the United States Navy ("U.S. Navy") to
17 perform the radiological remediation at HPNS.

18 While working for Tetra Tech, I reported to a Tetra Tech HPNS Project Manager, and a Tetra
19 Tech HPNS Lead Field Superintendent, among others. During this time period, RSRS was a sub-
20 contractor of Tetra Tech and I supervised several RSRS RCTs.

21 I understood that the radiological remediation of HPNS was being conducted by Tetra Tech for
22 the U.S. Navy under established sampling guidelines and protocols. My job at HPNS required me to
23 comply with a Task Specific Plan ("TSP") which identified, for a Building Series or Area, the number
24 and type of survey units that were to be sampled at specific locations. In general, I would receive
25 directions on a daily basis, including a survey unit map, identifying the sampling locations for a
26 particular survey unit. Once the Tetra Tech engineers marked these locations, I would supervise the
27 sampling of them by my RCTs.

28 Once the engineers had marked the survey unit sampling locations, the RCTs were expected to

1 take soil from each marked sampling location, bag and label the sample, then send it to a laboratory for
2 an analysis of, among other data, any radionuclides of concern. Chain of custody forms and tags
3 showing the precise location of each soil extraction as identified on the survey map were required for
4 each sample. In addition to these chain of custody forms and tags, I was also required to fill out a daily
5 "Building/Site Area Report and Survey Unit Tracking Sheet ('survey unit tracking sheet')," which
6 indicated the number of samples taken each day from a specific survey unit to document my team's
7 daily activities. I was aware that information from the chain of custody forms, including the sample
8 locations, was incorporated into the sampling analysis reports made by Tetra Tech and emailed to the
9 U.S. Navy.

10 During my work at HPNS, I was aware of U.S. Navy testing protocols which mandated that if a
11 laboratory analysis determined a sample of collected soil to be "hot"—that is, containing a higher than
12 allowable level of radionuclides of concern—then additional remediation, including more sampling, of
13 that survey unit was to be undertaken until all new collected samples passed laboratory analysis.

14 During 2012, I told the RCTs on my team to get "clean dirt" from areas known to be clean and
15 taken from outside the marked survey unit areas to use as substitute samples for the dirt from the marked
16 survey unit. I did this so that the survey unit would pass the laboratory analysis and not require further
17 remediation.

18 I am aware of at least two different sources of dirt for clean samples, "green dirt" from certain
19 locations known to be clean and "brown dirt" from a pile formerly located on H Street, southeast of
20 Building 606 at HPNS. During this time period, I estimate that I told my RCTs to get clean dirt outside
21 the designated survey units on approximately twenty occasions. On multiple occasions the switching of
22 this dirt was done inside a "conex" trailer on site in my presence. I knew on these occasions that the soil
23 locations reported in the chain of custody forms and the survey unit tracking sheets for these samples
24 were false, that is, that the locations reported on the forms regarding where the soil came from were
25 untrue. I would estimate that there were between ten to twenty occasions when I saw a chain of custody
26 form being filled out when I knew the data on the form was inaccurate. I directed the RCTs to switch
27 soil for samples 81-100 for Survey Unit 22, taken on August 23, 2012. On that occasion, I falsified data
28 on the survey unit tracking sheet in that I stated on the form the soil came from within that Survey Unit

1 when I know it did not. I also know that the sampling data from Survey Unit 22 incorporated into the
2 map and analyses sent by Tetra Tech to the U.S. Navy on August 29, 2012 was false.

3 I did not receive extra compensation for substituting "clean" soil for potentially contaminated
4 soil in a survey unit. My motivation came from pressure applied by the Tetra Tech supervisors. One
5 told me on multiple occasions to "get the hell out of that area," in reference to a particular survey unit
6 that was not testing clean. Another told me on more than one occasion that we were "not remediating
7 the whole goddam site." An Assistant HPNS Project Manager told me on numerous occasions to "get
8 clean dirt." I understood these statements as a direction to go outside the appropriate survey unit and get
9 dirt from other areas that was known to be clean, that is not containing excessive levels of radiation.

10 I knew that my conduct would impede the proper investigation and administration of the
11 radiological remediation being undertaken by the U.S. Navy at HPNS.

12 3. I agree to give up all rights that I would have if I chose to proceed to trial, including the
13 rights to a jury trial with the assistance of an attorney; to confront and cross-examine government
14 witnesses; to remain silent or testify; to move to suppress evidence or raise any other Fourth or Fifth
15 Amendment claims; to any further discovery from the government; and to pursue any affirmative
16 defenses and present evidence.

17 4. I agree to give up my right to appeal my conviction, the judgment, and orders of the
18 Court, as well as any aspect of my sentence, including any orders relating to forfeiture and/or restitution,
19 except that I reserve my right to claim that my counsel was ineffective.

20 5. I agree not to file any collateral attack on my conviction or sentence, including a petition
21 under 28 U.S.C. § 2255 or 28 U.S.C. § 2241, except that I reserve my right to claim that my counsel was
22 ineffective. I also agree not to seek relief under 18 U.S.C. §3582.

23 6. I agree not to ask the Court to withdraw my guilty plea at any time after it is entered. I
24 understand that by entering into this Agreement: (a) I agree that the facts set forth in Paragraph 2 of this
25 Agreement shall be admissible against me under Fed. R. Evid. 801(d)(2)(A) in any subsequent
26 proceeding, including at trial, in the event I violate any of the terms of this Agreement, and (b) I
27 expressly waive any and all rights under Fed. R. Crim. 11(f) and Fed. R. Evid. 410 with regard to the
28 facts set forth in Paragraph 2 of this Agreement in any such subsequent proceeding. I understand that

1 the government will not preserve any physical evidence obtained in this case.

2 7. I understand that the Court must consult the United States Sentencing Guidelines and
3 take them into account when sentencing, together with the factors set forth in 18 U.S.C. § 3553(a). I
4 also understand that the Court is not bound by the Guidelines calculations below; the Court may
5 conclude that a higher Guidelines range applies to me, and, if it does, I will not be entitled, nor will I ask
6 to withdraw my guilty plea. I further agree that regardless of the sentence that the Court imposes on me,
7 I will not be entitled, nor will I ask, to withdraw my guilty plea. I agree that the Sentencing Guidelines
8 offense level should be calculated as set forth below, and that other than joining in a possible
9 government downward departure pursuant to U.S.S.G. § 5K1.1 and/or 18 U.S.C. § 3553(e), I will not
10 ask for any other adjustment to or reduction in the offense level or for a downward departure or variance
11 from the Guidelines range as determined by the Court. The parties have reached no agreement
12 regarding my Criminal History Category.

- | | | | |
|----|----|--|----|
| 13 | a. | Base Offense Level, U.S.S.G. § 2J1.2(a): | 14 |
| 14 | b. | Fabrication of substantial number of records, U.S.S.G. § 2J1.2(b)(3) | 2 |
| 15 | b. | Acceptance of Responsibility: If I meet the requirements of U.S.S.G. § | -3 |
| 16 | | 3E1.1, through sentencing I may be entitled to a three level | |
| 17 | | reduction. | |
| 18 | e. | Adjusted Offense Level: | 13 |

19 I understand that regardless of the sentence that the Court imposes on me, I will not be entitled,
20 nor will I ask, to withdraw my guilty plea.

21 8. I agree that regardless of any other provision of this Agreement, the government may and
22 will provide the Court and the Probation Office with all information relevant to the charged offense and
23 the sentencing decision, including any victim impact statements and letters from the victims, and/or their
24 friends and family.

25 9. I agree that I will make a good-faith effort to pay any fine, forfeiture, or restitution I am
26 ordered to pay. I agree to pay the special assessment at the time of sentencing.

27 10. I agree to cooperate with the U.S. Attorney's Office before and after I am sentenced. My
28

1 cooperation will include, but will not be limited to, the following:

- 2 a. I will meet with the government when requested;
- 3 b. I will respond truthfully and completely to any and all questions put to me, whether in
- 4 interviews, before a grand jury, or at any trial or other proceeding;
- 5 c. I will provide all documents and other material asked for by the government;
- 6 d. I will testify truthfully at any grand jury, court, or other proceeding as requested by the
- 7 government;
- 8 e. I surrender any and all assets acquired or obtained directly or indirectly as a result of my
- 9 illegal conduct;
- 10 f. I will request continuances of my sentencing date, as necessary, until my cooperation is
- 11 completed.

12 11. I agree that the government's decision whether to file a motion pursuant to U.S.S.G. §
13 5K1.1, as described in the government promises section below, is based on its sole and exclusive
14 decision of whether I have provided substantial assistance and that decision will be binding on me. I
15 understand that the government's decision whether to file such a motion, or the extent of the departure
16 recommended by any motion, will not depend on whether convictions are obtained in any case. I also
17 understand that the Court will not be bound by any recommendation made by the government.

18 12. I agree not to commit or attempt to commit any crimes before sentence is imposed or
19 before I surrender to serve my sentence. I also agree not to violate the terms of my pretrial release; not
20 to intentionally provide false information to the Court, the Probation Office, Pretrial Services, or the
21 government; and not to fail to comply with any of the other promises I have made in this Agreement. I
22 agree that if I fail to comply with any promises I have made in this Agreement, then the government will
23 be released from all of its promises in this Agreement, including those set forth in the Government's
24 Promises Section below, but I will not be released from my guilty plea. I agree to abide by all of the
25 terms of my pre-trial release pending sentencing. However, I agree to be remanded to the custody of the
26 United States Marshal at any time prior to my sentencing if requested by Pre-Trial Services, Probation
27 or the government as ordered by the Court.

28 13. If I am prosecuted after failing to comply with any promises I made in this Agreement,

1 then (a) I agree that any statements I made to any law enforcement or other government agency or in
2 Court, whether or not made pursuant to the cooperation provisions of this Agreement, may be used in
3 any way; (b) I waive any and all claims under the United States Constitution, Rule 11(f) of the Federal
4 Rules of Criminal Procedure, Rule 410 of the Federal Rules of Evidence, or any other federal statute or
5 rule, to suppress or restrict the use of my statements, or any leads derived from those statements; and (c)
6 I waive any defense to any prosecution that it is barred by a statute of limitations, if the limitations
7 period has run between the date of this Agreement and the date I am indicted.

8 14. I agree that this Agreement contains all of the promises and agreements between the
9 government and me, that this Agreement supersedes all previous agreements that I had with the
10 government (including any "proffer" agreement), and I will not claim otherwise in the future. No
11 modification of this Agreement shall be effective unless it is in writing and signed by all parties.

12 15. I agree that the Agreement binds the U.S. Attorney's Office for the Northern District of
13 California only, and does not bind any other federal, state, or local agency.

14 The Government's Promises

15 16. The government agrees not to file any additional charges against the defendant that could
16 be filed as a result of the investigation that led to the captioned Information, so long as the defendant has
17 fully disclosed such conduct to the government and otherwise complied fully with this Agreement.

18 17. The government agrees to recommend a sentence no higher than the range associated
19 with the Guideline calculations set out in paragraph 7 above, unless the defendant fails to comply with
20 any promises in this Agreement or fails to accept responsibility. As noted in paragraph 8, the
21 government will provide the Court with any victim impact statements as well as letters from the
22 victim(s) and/or their friends and family and any sentencing requests that they make to the court are not
23 subject to any restrictions.

24 18. The government agrees not to use any statements made by the defendant pursuant to this
25 Agreement against him, unless the defendant fails to comply with any promises in this Agreement.

26 19. If, in its sole and exclusive judgment, the government decides that the defendant has
27 cooperated fully and truthfully, provided substantial assistance to law enforcement authorities within the
28 meaning of U.S.S.G. § 5K1.1, and otherwise complied fully with this Agreement, it will file with the

1 Court a motion under § 5K1.1 and/or 18 U.S.C. § 3553 that explains the nature and extent of the
2 defendant's cooperation and recommends a downward departure.

3 The Defendant's Affirmations


4 20. I agree that my participation in the District Court's Conviction Alternative Program is not
5 appropriate and that I will not request to be considered for and will not participate in that program as a
6 result of my convictions for this offense.

7 21. I confirm that I have had adequate time to discuss this case, the evidence, and the
8 Agreement with my attorney and that my attorney has provided me with all the legal advice that I
9 requested.

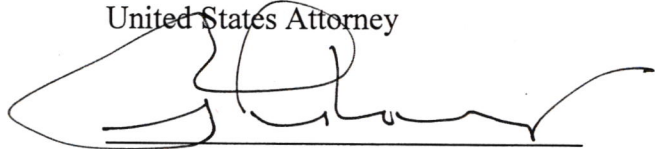
10 22. I confirm that while I considered signing this Agreement, and at the time I signed it, I
11 was not under the influence of any alcohol, drug, or medicine that would impair my ability to understand
12 the Agreement.

13 23. I confirm that my decision to enter a guilty plea is made knowing the charges that have
14 been brought against me, any possible defenses, and the benefits and possible detriments of proceeding
15 to trial. I also confirm that my decision to plead guilty is made voluntarily, and no one coerced or
16 threatened me to enter into this Agreement.

17
18 Dated: 3-14-17


STEPHEN C. ROLFE
Defendant

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21
22
23 Dated: 3/14/17

BRIAN J. STRETCH
United States Attorney

PHILIP J. KEARNEY
Assistant United States Attorney

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25
26 24. I have fully explained to my client all the rights that a criminal defendant has and all the
27 terms of this Agreement. In my opinion, my client understands all the terms of this Agreement and all
28 the rights my client is giving up by pleading guilty, and, based on the information now known to me, my

1 client's decision to plead guilty is knowing and voluntary.

2
3 Dated: 3-14-17



CHRISTOPHER MORALES

Attorney for Defendant