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9	IN THE UNITED STATES DISTRICT COURT		
10	FOR THE EASTERN DISTRICT OF WASHINGTON		
11	United States of America,		
12) Case No. 24-5033 12 Plaintiff,		
13	13		
14	v.)		
15	Donald J. Taylor,		
16	Defendant)		
17	17		
18	COMPLAINT FOR PERMANENT INJUNCTION AND OTHER RELIEF		
	The United States of America, at the request of a delegate of the Secretary of the		
19	Treasury and at the direction of the Attorney General, brings this action under 26 U.S.C		
20	§§ 7402(a) and 7407 to enjoin Donald J. Taylor, any entity through which he conducts		
21	business, and anyone acting in concert or participation with him, from directly o		
22	indirectly:		
23	a. Acting as a federal tax return preparer, including preparing, directing th		
24	preparation of, or assisting in the preparation of federal tax ret	preparation of, or assisting in the preparation of federal tax returns, amended	
25	25	tax returns, or other related documents and forms for any other person o	
26	entity other than himself or his lawful spouse;		
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28	28		

- b. Aiding and assisting in preparing federal tax returns that Taylor knows or reasonably should know will result in the understatement of any tax liability or the overstatement of a federal tax refund;
- c. Owning, managing, controlling, working for, profiting from, or volunteering for any business or entity engaged in tax return preparation;
- d. Using an Electronic Filing Identification Number ("EFIN"), Employer Identification Number ("EIN"), Preparer Tax Identification Number ("PTIN"), Social Security Number ("SSN"), Taxpayer Identification Number ("TIN"), or any other federally issued identification number in order to file or remit federal income tax returns for other persons or entities;
- e. Using, maintaining, renewing, obtaining, transferring, selling, or assigning any PTIN(s) or EFIN(s);
- f. Engaging in any activity subject to penalty under 26 U.S.C. §§ 6694, 6695, 6701, or any other penalty provision in the Internal Revenue Code; and
- g. Engaging in conduct that substantially interferes with the proper administration and enforcement of the Internal Revenue laws and from promoting any false tax scheme.

JURISDICTION AND VENUE

- 1. This Court has jurisdiction under 28 U.S.C. §§ 1340 and 1345, and 26 U.S.C. §§ 7402 and 7407.
- 2. Venue is proper in this Court under 28 U.S.C. §§ 1391 and 1396 because Taylor resides in this judicial district and a substantial part of the actions giving rise to this suit took place within this judicial district.

DEFENDANT DONALD J. TAYLOR

- 3. Donald J. Taylor is a paid tax return preparer who prepares federal income tax returns for others.
- 4. Between 2002 through 2008, Taylor worked for the IRS as an IRS Revenue Agent in the Small Business/Self-Employed Division.

5. As a Revenue Agent, Taylor investigated and audited taxpayers.

Paid Tax Return Preparation at the Accounting Firm

- 6. In 2009, Taylor left the IRS and entered a private accounting practice at the accounting firm of Thomas M. Owen, CPA, PLLC ("Firm"), located at 100 N. Morain St. #202, Kennewick, WA 99336.
 - 7. Taylor's current titles at the Firm are tax manager and tax preparer.
 - 8. Taylor prepares tax returns without supervision or review at the Firm.
- 9. Anyone who prepares or helps prepare federal tax returns for compensation must obtain and annually renew from the IRS a Preparer Tax Identification Number ("PTIN").
- 10. PTINs are issued to individual tax return preparers and are not transferrable.
 - 11. The IRS issued Taylor the following PTIN: PXXXX3228.

Taylor was an IRS Registered Enrolled Agent

- 12. Enrolled Agent status is the highest credential given by the IRS to tax return preparers.
- 13. To become an Enrolled Agent, tax return preparers must show substantial knowledge of federal tax law.
 - 14. Taylor became an Enrolled Agent on February 11, 2009.
- 15. Taylor was granted Enrolled Agent status through his experience as a former IRS Revenue Agent.
 - 16. Taylor would advertise to customers that he was an Enrolled Agent.
- 17. In order to maintain this status, Enrolled Agents must adhere to ethical standards and complete 72 hours of continuing education every three years.
 - 18. Taylor status as an Enrolled Agent became inactive on April 1, 2023.
- 19. Taylor's status as an Enrolled Agent became inactive because he failed to provide proof that he completed the required hours for continued education for the years 2020 through 2022.

TAYLOR HAS A HISTORY OF RECKLESS OR WILLFUL UNDERSTATEMNT OF HIS CUSTOMER'S TAX LIABILITIES, FOR WHICH HE HAS BEEN PENALIZED

- 20. Taylor's abusive tax practices have already resulted in the assessment of tax return preparer return penalties against him.
- 21. 26 U.S.C. § 6694(b) provides that any tax return preparer who prepares a return or a claim for refund that reflects an understatement of liability shall be subject to a minimum penalty of \$5,000 if any part of the understatement is due to the preparer's willful or reckless conduct.
- 22. On October 20, 2014, the IRS assessed four return-preparer penalties against Taylor, pursuant to 26 U.S.C. § 6694(b), for the reckless or willful understatement of tax liability on the returns or refund claims of his customers. The penalties were for tax years 2007-2009 and totaled \$15,000.
- 23. On October 20 and 27, 2014, the IRS assessed four additional § 6694(b) penalties against Taylor for the reckless or willful understatement of tax liability on the returns or refund claims of his customers. The penalties were for tax years 2007-2010 and totaled \$12,000.
- 24. On February 16, 2015, the IRS assessed additional § 6694(b) penalties against Taylor for the reckless or willful understatement of tax liability on the returns or refund claims of his customers. The penalties were for tax years 2009 and 2010, totaling \$35,250.
- 25. Each of these penalties was assessed against Taylor because he prepared tax returns that understated his customers' tax liabilities. Taylor submitted tax returns without verifying facts and took positions contrary to the rules and regulations of tax law.
- 26. During the IRS's investigation of these § 6694(b) assessments, Taylor told the IRS that he was "just a copy boy" not exercising due diligence verifying the numbers provided by his customers.

27. The § 6694(b) civil penalties described above did not correct Taylor's abusive behavior; Taylor continues to prepare returns that violate the internal revenue laws by engaging in the same conduct he was previously penalized for.

TAYLOR'S ABUSIVE S CORPORATION TAX RETURN SCHEME

- 28. Taylor has engaged in an abusive scheme on behalf of his customers in an attempt to take advantage of the differences between running a business as a sole proprietor and an S corporation.
- 29. A sole proprietor is someone who owns an unincorporated business by themselves. A sole proprietor reports any income and expenses of the business on Schedule C of their individual Form 1040, federal income tax return. The overall income (or loss) from Schedule C is reported as a line item on the individual's Form 1040 and is a component of the taxpayer's adjusted gross income ("AGI").
- 30. S corporations are small businesses corporations that are not taxed at the corporate level. Rather, net income derived from an S corporation is taxed only at the shareholder level. Thus, for federal income tax purposes, an S corporation's items of income, deduction, loss, or credit retain their character and are "passed through" to the owner(s) of the corporation and reported on their individual Forms 1040.
- 31. The S corporation reports its income, deduction, and loss on a Form 1120-S ("U.S. Income Tax Return for an S Corporation"). The S corporation reports each shareholder's share of its income and deductions on Schedule K-1 (Form 1065). This Schedule K-1 must be provided by the S corporation to the shareholder and included with the shareholder's Form 1040 tax return as a component in determining the shareholder's Form 1040 tax liability.
- 32. Many of Taylor's customers own a business that was once operated as a sole proprietorship. Many of these businesses are in the service industry. For these customers, if the business was not already an LLC, Taylor would advise the customers to set up an LLC and then elect the LLC to be taxed as a S corporation.

- 33. Most of Taylor's customers did not understand what it means to be an LLC taxable as an S corporation. They continued to run the business as if it were a sole proprietorship, including, for example:
 - a. co-mingling personal with business expenses,
 - b. drawing funds from the S corporation to pay personal expenses without any reporting any distributions on the Forms 1120-S, and
 - c. expensing personal vehicles using a standard mileage on the Form 1120-S, with no accountable plan or reimbursement policy.
- 34. This scheme reduced individual income taxes, payroll taxes, and self-employment taxes.
- 35. Put simply, Taylor prepares false S corporation information returns and individual income tax returns for his customers, abusing the S corporation's formalities to reduce his customers' overall tax liability.
- 36. Taylor uses Form 1120-S returns in at least three ways to perpetuate fraud on the United States.
 - a. First, Taylor willfully or recklessly claims false or unsubstantiated deductions to reduce tax liability without doing due diligence as to whether the deductions can be verified.
 - b. Second, Taylor decreases his customer's income and employment taxes by taking deductions for employee paid expenses and employer reimbursements without an accountable plan or reimbursement policy, which is against IRS regulations.
 - c. Third, Taylor reduces Social Security tax liability for his employeeshareholder customers by unreasonably decreasing the amount of wages they receive and correspondingly increasing the amount of S corporation distributions made to them.
- These schemes are described more specifically below.

Unlawful Personal and Unsubstantiated Business Deduction Scheme

- 37. Taylor willfully or recklessly submits unsubstantiated and personal expenses deducted on the Form 1120-S to reduce his customer's taxable income.
- 38. 26 U.S.C § 162(a) allows businesses to deduct all ordinary and necessary expenses paid or incurred during the taxable year in carrying on any trade or business. By contrast, under 26 U.S.C § 262, "no deduction shall be allowed for personal, living, or family expenses." Taxpayers are required to maintain records to support all expenses for which a deduction is claimed. *See* 26 U.S.C § 6001; Treas. Reg. § 1.6001-1(e) (books and records "shall be kept at all times available for inspection by authorized internal revenue officers or employees, and shall be retained so long as the contents thereof may become material in the administration of any internal revenue law.").
- 39. Taylor fails to ascertain whether his customers qualify for the expenses he claims on Forms 1120-S, and whether his customers maintained adequate proof that the expenses being claimed can be substantiated if audited by the IRS.

Employer Paid Reimbursements without Accountable Plan Scheme

- 40. Taylor submits personal business deductions on behalf of his customer's S corporations even though the S corporations do not have accountable plans or reimbursement policies that meet IRS regulations.
- 41. An accountable plan is an IRS-approved reimbursement program that allows a business to reimburse employees for business expenses they incur as part of their work. The business is then able to deduct those reimbursed amounts as if the business had incurred the initial expense. When using an accountable plan, reimbursements for business expenses are not considered compensation to employees. The benefit to the business is that these reimbursements do not increase payroll taxes due on wages or an employee's income tax liability. S corporations with no accountable plan, or with one that does not follow IRS regulations, must include the reimbursements to the employee's wages, which increases the businesses' total tax liability.

42. Taylor submits personal deductions on behalf of his customers, without accountable plans. Rather than add the reimbursements to the employee's wages—as required by IRS regulations—Taylor treats them as if the business had an Accountable Plan to reduce his customer's tax liability.

Unreasonable Compensation to Shareholder Officer Scheme

- 43. Taylor structures his customers' S corporations in a way to avoid paying taxes by unreasonably decreasing the amount of wages shareholder-employees receive from the S corporation and correspondingly increasing the amount the S corporation distributes to them.
- 44. Because wages paid to shareholder-employees of S corporations are subject to Social Security taxes (i.e., Federal Insurance Contributions Act and Federal Unemployment Tax Act taxes), while S corporation distributions are not, shareholder-employees have an opportunity for significant tax savings by withdrawing funds from the S corporation in the form of distributions rather than wages.
- 45. Taylor has continually, repeatedly, knowingly, or recklessly prepared federal income tax returns for his customers that fraudulently under-report or reduce his customers' taxable income by submitted tax returns without verifying facts, deducting bogus expenses, and took positions contrary to the rules and regulations of tax law.

EXAMPLES OF TAYLOR'S FRAUDULENT TAX RETURN PREPARATION Business 1

46. Taylor helped set up Business 1 ("B1") as an S corporation. Taylor prepared and filed B1's 2020 Form 1120-S tax return. Taylor deceitfully reported that B1 owned a building worth \$70,000, land worth \$20,000 and mortgage of \$89,930, taking a depreciation deduction of \$2,545. Taylor also falsely claimed a \$17,577 outside services deduction for the cost of a new roof for this same building. According to Customer 1 ("C1"), who is the President of B1, Taylor knew that B1 did not own any building, land, or have a mortgage. Further, CI stated that Taylor knew who actually owned the building (another officer of B1), because Taylor prepares the actual owner's personal income tax

return. Taylor also falsely claimed many deductions, including \$28,259 labeled as supplies, \$3,747 as salon product, \$1,177 labeled as travel, and \$1,891 labeled as auto and truck expenses. B1 does not have an accountable plan, reimbursement policy and does not pay a vehicle allowance. According to C1, the supplies and salon product should not have been expensed.

Business 2

47. Taylor prepared and filed Business 2's ("B2") 2020 Form 1120-S tax return. Taylor falsely expensed \$67,471 in depreciation for three vehicles. According to the Customer 2 ("C2"), Taylor knew the vehicles were privately owned. B2 does not have an accountable plan, reimbursement policy and does not pay a vehicle allowance. Taylor falsely claimed many deductions including \$12,833 as auto and truck expenses, \$14,017 as insurance, \$640 as repairs and maintenance, and \$1,863 as telephone. According to C2, the officers use company bank cards to pay the insurance, gas, and maintenance of privately owned vehicles. Nor does B2 own telephone accounts and the accounts Taylor falsely expensed belonged to one of the shareholders personally.

Business 3

- 48. Taylor prepared and filed Business 3's ("B3") 2018 and 2019 Form 1120-S tax returns and Customer 3's ("C3") individual Forms 1040 for the same years. C3 started B3 as a sole proprietorship. At Taylor's suggestion, B3 became a Limited Liability Company electing to be taxed as a S corporation. C3 is the only person who provides services and works on behalf of B3.
- 49. On the 2018 Form 1120-S, Taylor reported \$24,000 in officer compensation to C3. He reported \$30,000 in officer compensation in 2019. B3's 2018 and 2019 Profit & Loss Statements did not reflect any officer compensation or salaries and wages paid. Although required, Taylor prepared no payroll reports or W-2s for 2018 and 2019 or advise C3 to do so, even though Taylor reported officer salary on the business returns.
- 50. On B3's 2018 Form 1120-S, Taylor deceitfully claimed \$4,594 labeled as "Taxes US Treasury," which was C3's personal federal income tax liability.

- 51. Likewise, for tax years 2018 and 2019, Taylor falsely claimed auto expenses of \$3,692 and \$4,060, respectively. B3 does not have title to any vehicles. C3 used his own car and would track miles driven for business. B3's books and records did not identify any auto expenses being paid and reported by B3. B3 does not have an accountable plan or reimbursement policy and does not pay a vehicle allowance. C3 told the IRS that he never prepared written reimbursement requests for reimbursements to B3, nor did Taylor instruct him to do so per IRS requirement for employee paid reimbursements under the accountable plan rules.
- 52. Taylor claimed office expenses in the amount of \$1,728 and \$1,829, on B3's 2018 and 2019 return, respectively. According to C3, only \$76 was spent on office expenses in 2018. The remaining \$1,650 from 2018, and the \$1,829 in 2019 were fabricated by Taylor.
- 53. On B3's 2018 return, Taylor likewise claimed a fabricated deprecation of \$701 for a bookcase. No capital assets were seen as purchased in 2018 in the business' books and records, nor did C3 provide the information to Taylor. Taylor also claimed \$87 in fabricated advertising expenses on the 2018 return. No advertising expenses were seen in the business' books and records, nor did C3 provide advertising documentation to Taylor.

Business 4

54. Taylor prepared and filed Business 4's ("B4") 2020 Form 1120-S tax return. Customer 4 ("C4") told the IRS that B4 operated as a sole proprietorship, and they are not sure why the business was changed to a S corporation. Taylor falsely claimed many unsubstantiated business deductions including \$6,710 as auto and truck expenses, \$29,186 as repairs and maintenance, and \$22,366 as "insurance." B4 does not have an accountable plan, reimbursement policy and does not pay a vehicle allowance. B4 does not own any vehicles, or assets. According to C4, B4 pays for their personal vehicles, gas, repairs and insurance. Taylor falsely claimed a \$17,780 depreciation deduction for

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26 27 28 unknown assets valued at \$79,560 according to the balance sheet. Taylor did not attach a depreciation schedule.

Business 5

55. Taylor prepared and filed Business 5's ("B5") 2019 Form 1120-S tax return. Taylor claimed \$376,675 as other deductions. An IRS examination concluded that Customer 5 failed to verify \$43,466 of these deductions. Taylor, without proof, claimed \$4,603.87 labeled truck and auto expenses, \$15,500 for employee reimbursement expenses, \$3,000 for supplies expenses, and \$2,062 for "training expenses." Taylor duplicated \$18,300 of employment services expenses. Taylor also duplicated \$18,300 of employment services expense (Line 18 of the 2019 Form 1120-S), which was also claimed as part of the other deductions (Line 19 of the 2019 Forms 1120-S).

Business 6

Taylor prepared and filed Business 6's ("B6") 2019 Form 1120-S tax return. 56. According to Customer 6 ("C6"), Taylor did not ask them to fill out a questionnaire or organizer before the preparation of the return. C6 told the IRS that the officers took about \$45,000 in distributions in 2020, and that those distributions would be visible in QuickBooks. Although C6 gave B6's QuickBooks to Taylor, Taylor did not report any distributions. Taylor falsely depreciated a Toyota Tundra on the depreciation schedule with a \$66,475 cost basis. C6 owned the Toyota Tundra, not B6. Taylor falsely claimed a \$2,991 depreciation for the Tundra. Taylor also took a deduction of \$10,867 for insurance expenses, which includes insurance for the personally owned Tundra. Taylor also falsely took a \$9,351 deduction for automobile expenses.

Business 7

57. Taylor prepared and filed Business 7's ("B7") 2019 Form 1120-S tax return. B7 does not have an accountable plan, reimbursement policy and does not pay a vehicle allowance. Taylor did not report any distributions or fringe benefits. Taylor falsely took a \$46,422 depreciation deduction for both qualified property (other than listed property) and listed property. According to Taylor, the listed properties include five trucks valued

 at \$198,000. C7 either personal owned or personally guaranteed the trucks claimed on B7's return. B7's 2020 balance sheet classifies the personal vehicles as assets with the loans for the vehicles as liabilities. Based on the status of the vehicles, they should not have been deducted as corporate expenses. Yet Taylor depreciated the vehicles (all of which were placed in service in 2020) in the following ways: \$25,000 for a 1981 Kenworth, \$31,000 for a 2015 Ram 3500, \$49,000 for a 2017 Ram 3500 and \$66,000 for a 2018 Ram 3500. Taylor should have known that no vehicle is able to be depreciated under 26 U.S.C. § 179. Taylor also falsely deducted \$2,543 in automobile expenses, and \$15,197 in truck fuel. All payments or expensing costs of the personal vehicles are a fringe benefit and should be reported on the W-2 subject to employment taxes. Taylor reported Gross Receipts of \$321,092, Compensation of officers of \$23,580, total expenses of \$349,244 for a loss of \$28,152 in 2020 that then flowed to the joint shareholder's Form 1040. Taylor unreasonably reported \$23,580 for one shareholder and did not report any W-2 wages paid to the second shareholder.

Business 8

58. Taylor prepared and filed Business 8's ("B8") 2019 Form 1120-S tax return. Taylor claimed \$11,479 in auto and truck expenses based on mileage reimbursement for the business use of the sole shareholder's vehicle. When asked by the IRS to support these expenses, B8 could not provide a copy of any reimbursement policy or copies of any written requests for reimbursement. Nor did B8 establish that the expenses were incurred for business purposes; no documents were provided to show the amount of reimbursement payments made to Customer 8.

Business 9

- 59. Taylor prepared and filed Business 9's ("B9's") 2017, 2018, and 2019 Form 1120-S tax returns, B9's sole shareholder's, Customer 9 ("C9"), individual l Forms 1040, and payroll tax returns for B9 and C9.
- 60. C9 did not have any education or background in bookkeeping, taxation, or accounting and no knowledge of S corporation tax law.

- 61. On B9's 2017, 2018, and 2019 Forms 1120-S, Taylor reported unreasonably low officer compensation to C9 in the amount of \$2,000, \$24,900, and \$14,600, respectively. Taylor did not report any distributions from B9 on the 1120-S or on the K-1 issued to C9. During an audit, no books were provided for years 2018 and 2019. After bank statements were summonsed for tax year 2017, it was discovered that C9 received net payments of \$24,958 from B9. Likewise, summonsed bank records for 2018 show net payments from B9 to C9 totaling \$95,878. Summonsed bank records for 2019 show net payments to C9 from B9 totaling \$153,639, from which Taylor reported \$14,600 as wages and \$54,643 as distributions. Based on the examination, the IRS concluded that C9 received officer compensation of \$26,958 in 2017, \$95,878 in 2018 and \$98,996 in 2019.
- 62. On B9's 2017, 2018, and 2019 returns, Taylor falsely deducted \$23,976 in 2017; \$28,321 in 2018; \$24,596 in 2019 labeled as other deductions. B9 failed to provide documentation to support these expenses. When the IRS summonsed Taylor's workpapers, no information existed that could be attributed to the claimed deductions.
- 63. For the 2018 and 2019 returns, Taylor falsely expensed purchases totaling \$12,087 in 2018 and \$66,664 in 2019 as cost of goods sold. B9 failed to provide documentation to support these expenses. When the IRS summonsed Taylor's workpapers, no information existed that could be attributed to the expenses.

Business 10

64. Taylor prepared and filed Business 10's ("B10") 2020 Form 1120-S tax return. B10 does not have a bookkeeper and does not keep any ledger for the business. Customer 10 ("C10") told the IRS that personal assets of the employee-shareholder are co-mingled with B10's business expenses. On B10's return, Taylor falsely claimed \$750 in accounting fees, \$939 in insurance expenses, \$899 for internet expenses, and \$2,152 for a phone expenses. C10 told the IRS that the internet was for personal use, and that the phone was C10's personal phone. C10 told the IRS that a personal car is used to commute back forth to work every day. C10 told the IRS that B10 does not have an accountable plan, reimbursement policy and does not pay a vehicle allowance. According to C10,

Taylor never asked whether B10 had a reimbursement policy or accountable plan. C10 told the IRS that B10 does not have any assets or cars. On the return, Taylor falsely depreciated an unknown building claiming \$1,875.

HARM TO THE UNITED STATES

- 65. Taylor's conduct harms the United States in several respects:
 - a. The returns he prepares misreport his customers' tax liabilities and he claims refunds for customers, which they otherwise would not have been entitled to receive.
 - b. Taylor's customers are under-reporting and under-paying their correct tax liabilities.
 - c. On most returns prepared by Taylor and examined by the IRS, the IRS has identified many problems, including continual and repeated claims of false expenses and deductions and under-reporting of customers' income.
- 66. For tax year 2017, Taylor prepared 2,894 tax returns, of which 209 were Form 1120-S returns. The IRS randomly interviewed 25 customers of Taylor's 209 Form 1120-S customers. Based on the IRS's interviews, the IRS estimates a 100% error rate on the 209 returns prepared by Taylor. The IRS audited six of the 209 Form 1120-S customers. The total tax harm to the government on these six returns was \$431,745, or an average of \$71,957.50 per exam. Based on these audits, the IRS estimates a 100% error rate on the 209 returns prepared by Taylor for a total deficiency of \$11,129,911.83 with an average deficiency of \$53,253.17.
- 67. For tax year 2018, Taylor prepared 2,507 tax returns, of which 193 were Form 1120-S returns. The IRS randomly audited 38 of Taylor's 193 Form 1120-S customers. Based on these audits, the IRS estimates a 92% error rate on these Form 1120-S returns with a total deficiency of \$20,291,344.55 and an average tax deficiency of \$105,136.50 per exam.

- 68. For tax year 2019, Taylor prepared 2,416 tax returns, of which 186 were Form 1120-S returns. The IRS randomly audited 33 of Taylor's 186 Form 1120-S customers. Based on the Form 1120-S audits, the IRS estimates a 94% error rate on these Form 1120-S returns with total deficiency of \$9,380,241.58 and an average tax deficiency of \$50,431.41 per exam.
- 69. For tax year 2020, Taylor prepared 3,148 tax returns, of which 191 were Form 1120-S returns. The IRS randomly interviewed 19 of Taylor's 186 Form 1120-S customers. Based on the Form 1120-S interviews, the IRS estimates a 100% error rate on these Form 1120-S returns with total deficiency of \$1,710,666.37 and an average tax deficiency of \$8,956.37 per exam.
- 70. In total, Taylor prepared and filed 779 Form 1120-S returns between tax years 2017 and 2020. Based on the IRS's investigation, there is a 96% error rate and total tax harm to the United States of \$42,512,164.34, or an average of \$56,607.41 per exam.
- 71. Taylor's misconduct is both wide in scope and longstanding. Taylor has continued to take unreasonable positions preparing returns that understate the liabilities despite the prior assessment of § 6694(b) preparer penalties for the 2007 to 2011 tax years.
- 72. Taylor's customers have been harmed because they paid fees to prepare proper tax returns, but Taylor prepared returns that substantially understated his customers' correct tax liabilities or created or inflated improper refunds. Many customers now face large income tax deficiencies and may be liable for sizable penalties and interest.
- 73. Along with the direct harm caused by preparing tax returns that understate his customers' tax liabilities or overstate their refunds, Taylor's misconduct harms the public at large by undermining public confidence in the federal tax system and encouraging widespread violations of the internal revenue laws.
- 74. As a result of Taylor's activities, the United States is harmed because the IRS must devote some of its resources to identifying their customers, ascertaining their correct tax liabilities, pursuing refunds erroneously issued, and collecting additional taxes and penalties.

75. Taylor's illegal conduct also causes intangible harm to honest tax return preparers, because by preparing returns that falsely or fraudulently inflate their customers' refunds, Taylor gains an unfair competitive advantage over tax return preparers who prepare returns in accordance with the law and who as a result may have fewer customers.

76. Taylor's conduct is more serious because he was previously employed by the IRS. As part of his training, he would have known of a return preparer's duty of due diligence, and of the consequences of failing to discharge that obligation.

COUNT I: Injunction Under 26 U.S.C. § 7407

- 77. The United States incorporates by reference the allegations in the preceding paragraphs.
- 78. 26 U.S.C. § 7407 authorizes a district court to enjoin a tax return preparer from specified misconduct (which is described in 26 U.S.C. §§ 6694 and 6695, and 26 U.S.C. § 7407 itself) if the court finds that the preparer has engaged in such conduct and injunctive relief is appropriate to prevent the recurrence of such conduct. Additionally, if the court finds that a preparer has continually or repeatedly engaged in such conduct, and the court finds that a narrower injunction (*i.e.*, prohibiting only specific enumerated conduct) would be insufficient to prevent the person's interference with the proper administration of the internal revenue laws, the court may enjoin the person from acting as a federal tax return preparer.
- 79. To issue such an injunction, the court must find: (1) that the preparer has engaged in conduct subject to penalty under 26 U.S.C. § 6694; and (2) that injunctive relief is appropriate to prevent the occurrence of the conduct.
- 80. Under 26 U.S.C. § 6694(a), a tax return preparer is subject to penalty if he prepares a return or claim for refund understating a customer's tax liability based on a position for which there was not a reasonable belief that the position would more likely than not be sustained on the merits, and the preparer knew or should have known of the position.

- 81. Under 26 U.S.C. § 6694(b), a tax return preparer is subject to penalty for a willful attempt in any way to understate the liability for tax on the return or claim, and for a reckless or intentional disregard of internal revenue rules or regulations.
- 82. Under 26 U.S.C. § 7701(a)(36), a "tax return preparer" is defined as a person who prepares for compensation or who employs one or more persons to prepare for compensation, any return or a substantial portion thereof.
 - 83. Taylor is a tax return preparer as defined by 26 U.S.C. § 7701(a)(36).
- 84. Taylor has continually and repeatedly engaged in conduct subject to penalty under 26 U.S.C. §§ 6694 and 6695 by preparing federal income tax returns that understate his customers' liabilities for which he knew or should have known there was no substantial authority, or willfully understated his customers' tax liabilities by claiming overstated refunds.
- 85. Taylor took unreasonable positions for which there was no substantial authority and willfully filed false tax returns (26 U.S.C. § 6694(a)) and/or filed in reckless disregard of the tax rules or regulations (26 U.S.C. § 6694(b)). Taylor's continual and repeated violations of 26 U.S.C. § 6694 fall within 26 U.S.C. § 7407(b)(1)(A) and (D). As explained above, Taylor prepares returns that understate tax liabilities and overstate of refunds based on items reported on customers' tax returns that are unreasonable, willful, reckless, and blatantly false. Thus, Taylor's conduct is subject to an injunction under 26 U.S.C. § 7407.
- 86. If Taylor is not enjoined, Taylor is likely to continue to prepare and file false and fraudulent tax returns, causing economic loss to the United States, causing the United States to commit finite resources to the examination of his customers, and exposing his customers to large liabilities that include penalties and interest.
- 87. Taylor's continual and repeated violations of 26 U.S.C. § 6694 including the repeated improper use of Form 1120-S tax returns and bogus claims of business income/expenses, unreimbursed employee business expenses, low or fabricated compensation of officers, fabrication of expenses without the consent or knowledge of

the taxpayer, fabricated balance sheets (Schedule L) on Forms1120-S demonstrate that a narrow injunction prohibiting only specific conduct would be insufficient to prevent Taylor's interference with the proper administration of the internal revenue laws.

88. Thus, he should be permanently barred from acting as a federal tax return preparer under 26 U.S.C. § 7407.

COUNT II: Injunction Under 26 U.S.C. § 7408

- 89. The United States incorporates by reference the allegations in the preceding paragraphs.
- 90. 26 U.S.C. § 7408 authorizes a district court to enjoin any person from engaging in conduct subject to penalty under 26 U.S.C. § 6701 if injunctive relief is appropriate to prevent recurrence of such conduct. 26 U.S.C. § 7408(c)(1).
- 91. Any person who advises or assists in the "preparation or presentation of any portion of a [federal tax] return . . . who knows (or has reason to believe) that such portion will be used in connection with any material matter arising under the internal revenue laws, and who knows that such portion (if it is so used) would result in an understatement of the liability for tax of another person," is subject to penalty under 26 U.S.C. § 6701(a).
- 92. Taylor repeatedly engages in conduct subject to penalty under 26 U.S.C. § 6701(a).
 - a. Taylor prepares federal tax returns for customers that he knows will understate his customers' correct tax liabilities.
 - b. Taylor knowingly prepares returns that claim false or unsubstantiated deductions to reduce tax liability without doing due diligence as to whether the deductions can be verified.
 - c. Taylor takes deductions for employee paid expenses and employer reimbursements without the business having accountable plans or reimbursement policies against IRS regulations.

- d. Taylor reduces Social Security tax liability for his employee-shareholder customers by unreasonably decreasing the amount of wages they receive and correspondingly increasing the amount of S corporation distributions made to them.
- 93. If the Court does not enjoin Taylor, he is likely to continue to engage in conduct subject to penalty under 26 U.S.C. § 6701(a). Taylor has continued his abusive actions after he first learned about the § 6694(b) preparer penalties in February 2013. There is sufficient evidence to demonstrate that the specified conduct is likely to recur given that Taylor has continued to take unreasonable positions preparing returns that understate the liabilities despite the prior assessment of § 6694(b) preparer penalties for the 2007 to 2011 tax years. Penalties alone will not change Taylor's behavior given that he has already been assessed substantial penalties with no change in behavior. Because Taylor's abusive actions are widespread over many customers and tax years.
 - 94. Injunctive relief is therefore appropriate under 26 U.S.C. § 6701(a).

COUNT III: Injunction Under 26 U.S.C. § 7402(a)

- 95. The United States incorporates by reference the allegations in the preceding paragraphs.
- 96. 26 U.S.C. § 7402(a) authorizes a district court to issue orders of injunction as may be necessary or appropriate to enforce the internal revenue laws.
- 97. As alleged above, Taylor has engaged in conduct that substantially interferes with the enforcement of the internal revenue laws.
- 98. Unless enjoined, Taylor is likely to continue to engage in such improper conduct and interfere with the enforcement of the internal revenue laws. If Taylor is not enjoined, the United States will suffer irreparable injury by wrongfully providing federal income tax refunds to individuals not entitled to receive them, much of which may never be discovered and recovered. The United States will also suffer irreparable injury because it will have to devote substantial time and resources auditing Taylor's customers to detect future returns understating the customers' liability or overstating their refund.

- 99. While the United States will suffer irreparable injury if Taylor is not enjoined, he will not be harmed by being compelled to obey the law.
- 100. Enjoining Taylor is in the public interest because an injunction, backed by the Court's contempt powers if needed, will stop Taylor's illegal conduct and the harm it causes the United States. The Court should therefore impose injunctive relief under 26 U.S.C. § 7402(a).

COUNT IV: Disgorgement under 26 U.S.C. § 7402(a)

- 101. The United States incorporates by reference the allegations in the preceding paragraphs.
- 102. 26 U.S.C. § 7402 authorizes a district court to issue orders, judgments, and decrees as may be necessary or appropriate for enforcing the internal revenue laws.
- 103. Taylor's conduct described above in the preceding paragraphs, substantially interferes with the enforcement of the internal revenue laws and has caused the United States to issue tax refunds to individuals not entitled to receive them and to issue refunds larger than what taxpayers were entitled to receive. Taylor has unjustly profited at the expense of the United States by charging customers fees for preparing and filing false returns that understated the customer's tax liability.
- 104. Taylor is not entitled to these ill-gotten gains. But for the Taylor's conduct, the refunds issued would have been smaller or no refunds would have been issued at all.
- 105. The Court should enter an order under 26 U.S.C. § 7402(a) requiring Taylor to disgorge to the United States the ill-gotten gains (in the form of fees subtracted from customers' tax refunds and of payments made by customers) that Taylor received for preparing federal tax returns making false and/or fraudulent claims, including those that contained: (1) false or unsubstantiated deductions to reduce tax liability, (2) deductions for employee paid expenses and employer reimbursements without the business having accountable plans or reimbursement policies, and 3) reporting unreasonably low wages to employee-shareholders and correspondingly issuing higher distributions to reduce Social Security tax liability.

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RELIEF SOUGHT

WHEREFORE, Plaintiff, the United States of America, prays for judgment on Counts I through IV of the complaint as follows:

- A. That the Court find that Taylor has continually and repeatedly engaged in conduct subject to penalty under 26 U.S.C. §§ 6694 and 6695 and that injunctive relief is appropriate under 26 U.S.C. § 7407 to bar him from acting as a federal tax return preparer or operating a business that prepares federal tax returns to prevent recurrence of that conduct and that a narrower injunction prohibiting only this specific misconduct would be insufficient;
- B. That the Court find that Taylor engaged in conduct subject to penalty under 26 U.S.C.§ 6701 and that injunctive relief is appropriate under 26 U.S.C.§ 7408 to prevent recurrence of that conduct;
- C. That the Court find that Taylor engaged in conduct that substantially interferes with the enforcement of the internal revenue laws, and that injunctive relief is appropriate to prevent the recurrence of that conduct under the Court's inherent equity powers and 26 U.S.C. § 7402(a);
- D. That the Court, under I.R.C. §§ 7402, 7407 and 7408, enter a permanent injunction prohibiting Taylor from:
 - Acting as a federal tax return preparer or requesting, assisting in, or directing the preparation or filing of federal tax returns, amended returns, or related documents or forms for any person or entity other than himself;
 - Preparing or assisting in preparing federal tax returns that he knows or reasonably should know would result in an understatement of tax liability or the overstatement of federal tax refund(s) as penalized by 26 U.S.C. § 6694;
 - Owning, operating, managing, working in, investing in, providing capital
 or loans to, receiving fees or remuneration from, controlling, licensing,
 consulting with, or franchising a tax return preparation business;

- 4. Providing office space, equipment or services for, or in any other way facilitating, the work of any person or entity that prepares, assists in the preparation of, or files federal tax returns or other federal tax documents or forms for others or represents persons before the IRS;
- Training, advising, counseling, instructing, or teaching anyone regarding tax preparation, or creating or providing anyone with cheat sheets, memoranda, directions, instructions or manuals relating to the preparation of a federal tax return;
- 6. Advertising tax return preparation services through any medium, including print, radio, television, online, and social media;
- 7. Maintaining, assigning, holding, using, or obtaining a PTIN or an Electronic Filing Identification Number (EFIN);
- 8. Representing any person in connection with any matter before the IRS;
- 9. Employing any person to work as a federal tax return preparer;
- 10. Referring any person to a tax preparation firm or a tax return preparer, or otherwise suggesting that a person use any tax preparation firm or tax return preparer;
- 11. Selling, providing access, or otherwise transferring to any person some or all proprietary assets generated by his tax return preparation activities, including, but not limited to, Customer lists.
- 12. Engaging in any other activity subject to penalty under 26 U.S.C. §§ 6694, 6701, or any other penalty provision in the Internal Revenue Code; and
- 13. Engaging in any conduct that substantially interferes with the proper administration and enforcement of the internal revenue laws.
- E. The Court should enter an order under 26 U.S.C. § 7402(a) requiring Taylor to disgorge to the United States the ill-gotten gains (in the form of fees subtracted from customers' tax refunds and of payments made by customers) that Taylor's firm received from Taylor's customers for the tax returns Taylor prepared.

- F. That the Court, pursuant to 26 U.S.C. §§ 7402(a) and 7407, order Taylor to prominently post a copy of this order of permanent injunction (with dimensions of at least 12 by 24 inches) at all physical locations where Taylor conducts any type of business and requiring Taylor to prominently post an electronic copy of the permanent injunction on any website or social media site or social media profile that Taylor maintains or creates over the next five years, excluding solely personal social media;
- G. That the Court, pursuant to 26 U.S.C. §§ 7402(a) and 7407, order Taylor to produce to counsel for the United States, within 30 days of the Court's order, a list that identifies by name, social security number, address, email address and telephone number and tax period(s) all persons for whom Taylor prepared federal tax returns or claims for a refund, for tax years beginning January 1, 2016, and continuing through this litigation;
- H. That the Court, pursuant to 26 U.S.C. §§ 7402(a) and 7407, order Taylor, within 30 days of receiving the Court's order, to contact by email, if an email address is known, or otherwise by U.S. mail, all persons for whom Taylor prepared federal tax returns, amended tax returns, or claims for refund since January 1, 2017, as well as all employees or independent contractors Taylor has had since January 1, 2017, and to inform them of the permanent injunction entered against Taylor by sending each of them a copy of the order of permanent injunction, with no other text, enclosures, or attachments unless approved in writing by the Department of Justice;
- I. That the Court, pursuant to 26 U.S.C §§ 7402 and 7407, order Taylor to disclose and surrender to the Secretary of the Treasury or his delegate all PTINs as well as any EFIN numbers held by held by, assigned to, or used by Taylor.
- J. That the Court, pursuant to 26 U.S.C. §§ 7402(a) and 7407, order Taylor, within 45 days of receiving the Court's order, to file a declaration, signed under penalty of perjury, confirming that Taylor have received a copy of the Court's order and are complying with the terms described in Paragraphs D-I of this Complaint;
- K. That this Court permit the United States to conduct post-judgment discovery to ensure Taylor's compliance with the permanent injunction;

L. That this Court retain jurisdiction over Taylor and over this action to enforce any injunction entered against him; and

M. That this Court grant the United States any other relief that the Court finds appropriate.

Dated: April 2, 2024

Respectfully submitted,

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