# IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF GEORGIA ATLANTA DIVISION

UNITED STATES OF AMERICA,

Plaintiff,

v.

THE STATE OF GEORGIA; THE GEORGIA STATE ELECTION BOARD; and BRAD RAFFENSPERGER, in his official capacity as Georgia Secretary of State, Civil Action No.

Defendants.

# **COMPLAINT**

The United States of America, plaintiff herein, alleges:

1. In March 2021, the Georgia legislature enacted an omnibus election

bill known as Georgia Senate Bill 202 (2021) ("SB 202"). See Exhibit 1. The

legislature passed the bill against the backdrop of:

• Georgia's history of discrimination against Black Georgians,

demographic shifts in the state leading to an increase in the number of

Black voters and other voters of color;

• A dramatic increase in Black Georgians' use of absentee voting

- Heavily publicized Black voter mobilization efforts (including efforts to overcome long lines in precincts serving Black voters); and
- Black Georgians' unprecedented recent successes in electing candidates of choice.
- 2. In particular, SB 202's provisions:
- Prohibit government entities from mailing unsolicited absentee ballot applications and impose substantial fines on third-party organizations that send follow-up absentee ballot applications;
- Require most voters who lack certain identification numbers to photocopy another form of identification each time they request an absentee ballot, reduce the period of time in which voters may apply for an absentee ballot, and restrict the use and availability of drop boxes to return that ballot;
- Prohibit distributing food and water to voters waiting in line to cast their ballots; and
- Prohibit counting out-of-precinct provisional ballots unless they are cast after 5 p.m. on Election Day.

The Georgia legislature enacted SB 202 with knowledge of the disproportionate effect that these provisions (collectively, the "challenged provisions), both singly

and together, would have on Black voters' ability to participate in the political process on an equal basis with white voters.

3. The Attorney General files this action pursuant to Sections 2 and 12(d) of the Voting Rights Act, 52 U.S.C. §§ 10301 & 10308(d), to enforce the voting rights guaranteed by the Fourteenth and Fifteenth Amendments to the United States Constitution.

4. In this action, the Attorney General challenges portions of SB 202, which was signed into law on March 25, 2021, and makes significant changes to Georgia's election laws.

5. In enacting SB 202, the Georgia General Assembly intended to deny or abridge the right of Black Georgians to vote on account of race or color.

### **JURISDICTION AND VENUE**

The Court has jurisdiction of this action pursuant to 28 U.S.C.
 §§ 1331, 1345, and 2201 and 52 U.S.C. § 10308(f).

7. Venue is proper in this court under 28 U.S.C.  $\S$  90(a)(2) and 1391(b).

### <u>PARTIES</u>

8. The Voting Rights Act authorizes the Attorney General to file a civil action on behalf of the United States of America seeking injunctive, preventive, and permanent relief for violations of Section 2 of the Act. 52 U.S.C. § 10308(d).

9. Defendant Georgia is one of the states of the United States of America.

10. Defendant Georgia State Election Board is the state agency responsible for promulgating rules and regulations relating to the election process in Georgia.

11. Defendant Brad Raffensperger is the Georgia Secretary of State, the State's chief election officer, and since SB 202 went into effect, an ex officio nonvoting member of the State Election Board. His office oversees election activities in Georgia, including voter registration as well as the administration of state and federal elections. He is sued in his official capacity.

### **ALLEGATIONS**

### **Population and Voter Participation Data**

12. According to the 2010 Census, the State of Georgia had a total population of 9,687,653. Of those individuals, 5,413,920 (55.9%) were non-Hispanic white, and 2,964,781 (30.6%) were non-Hispanic Black.

13. According to the 2010 Census, the voting-age population of Georgia
was 7,196,101, of whom 4,242,514 (59%) were non-Hispanic white, and 2,088,277
(29%) were non-Hispanic Black.

According to the 2019 American Community Survey 1-Year
Estimates, Georgia had 7,581,837 voting-age citizens, of whom 4,367,617 (57.6%)
were non-Hispanic white, and 2,493,514 (32.9%) were Black.

15. In the past three decades, Georgia's Black population has grown in size and in its proportion of Georgia's total population. The number of Black residents increased 70.7 percent from 1990 to 2010 according to decennial Census counts, and Black residents' share of Georgia's total population increased from 26.8 percent of the population in 1990 to 30.6 percent in 2010. According to 2010 and 2019 American Community Survey 1-Year Estimates, the number and proportion of Black residents continued to grow in those nine years: Black population size increased by 13.9 percent and the Black proportion of Georgia's percent.

16. According to 2010 and 2019 American Community Survey 5-Year Estimates, 69 percent of the Black population growth in the past decade occurred in the Atlanta region, where nine of the ten counties with the greatest increase in Black population are located.

17. Georgia's four most populous counties are Fulton, Cobb, DeKalb, and Gwinnett Counties. They are located in the metro Atlanta area. These four counties also contain the largest Black voting-age populations in Georgia.

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18. As of May 12, 2021, Georgia had 7,395,688 registered voters, of whom 3,896,526 (52.7%) were non-Hispanic white; 2,215,230 (30.0%) were non-Hispanic Black; 273,270 (3.7%) were Hispanic; 196,030 (2.7%) were Asian or Pacific Islander; and 18,465 (0.2%) were American Indian or Alaskan Native.

19. According to data from the State, although the turnout rate among Black voters in Georgia has increased in recent elections, it continues to lag behind that of white voters. For example, in the January 2021 runoff, 54.24 percent of Black registrants voted, compared to 64.11 percent of white registrants, a difference of 9.87 percentage points. In November 2020, 59.97 percent of Black registrants voted, compared to 72.59 percent of white registrants, a difference of 12.62 percentage points. In November 2018, 53.89 percent of Black registrants voted, compared to 62.18 percent of white registrants, a difference of 8.29 percentage points.

20. The white share of the electorate has dropped in the past decade, from66.3 percent in 2010 to 58.9 percent in 2018 and 58.2 percent in 2020.

21. Black voters in Georgia have traditionally been less likely to vote by mail than white voters, but that began to change in 2018, when 6.89 percent of

Black voters, compared to 4.24 percent of white voters, cast an absentee ballot in the November election.<sup>1</sup>

22. Absentee voting spiked in 2020, during the COVID-19 pandemic, particularly among Black voters. In November 2020, 29.27 percent of Black voters cast an absentee ballot, compared to 23.88 percent of white voters. In the January 2021 general election runoff, 27.65 percent of Black voters cast an absentee ballot, compared to 21.72 percent of white voters.

### <u>Socio-Economic Data</u>

23. Data from the American Community Survey show wide economic disparities between Black and white residents in Georgia.

24. According to the 2019 American Community Survey 1-Year Estimates, 18.8 percent of Black residents in Georgia live in poverty, compared to 9.0 percent of non-Hispanic white residents. Black residents in Georgia also have a lower per capita income (\$24,215) than non-Hispanic white residents (\$40,348).

25. According to the 2019 American Community Survey 1-Year Estimates, the unemployment rate for Black residents in Georgia was almost twice the rate for non-Hispanic white residents (6.9% compared to 3.7%).

<sup>&</sup>lt;sup>1</sup> Throughout this document, the terms "absentee ballot" and "absentee voting" are used to refer to absentee-by-mail voting.

26. According to the 2019 American Community Survey 1-Year Estimates, Black residents in Georgia were less likely than non-Hispanic white residents to have a high school degree (87.9% compared to 91.2%) and less likely to have a Bachelor's degree or higher (24.8% compared to 36.5%).

27. According to the 2019 American Community Survey 1-Year Estimates, Black residents in Georgia were more likely than non-Hispanic white residents to have moved within their county of residence in the preceding year (7.4% compared to 5.2%).

28. According to the 2019 American Community Survey 1-Year Estimates, Black residents in Georgia were less likely than non-Hispanic white residents to have Internet access at home (80.4% with access compared to 87.4%).

29. According to the 2015-2019 American Community Survey 5-Year Estimates, Black households in Georgia were more than three times as likely as non-Hispanic white households to lack access to a vehicle (12.9% with access compared to 3.9%).

### The State of Georgia's History of Discrimination

30. The history of official racial discrimination against Black citizens in Georgia with regard to voting is longstanding, well-documented, and recognized by Federal courts. *See, e.g., Brooks v. State Bd. of Elections*, 848 F. Supp. 1548,

1560 (S.D. Ga. 1994) ("It is wholly unnecessary . . . to recount the voluminous details of Georgia's history in this Order. . . Generally, Georgia has a history chocked full of racial discrimination at all levels."); *Wright v. Sumter Cnty. Bd. of Elections and Registration*, 301 F. Supp. 3d 1297, 1323-24 (M.D. Ga. 2018) (finding that Georgia's history of discrimination impeded political participation among Black Americans).

31. Based on its history of racial discrimination, Georgia was subject to the preclearance requirement of Section 5 of the Voting Rights Act when it was enacted in 1965, by virtue of being covered under the formula set forth in Section 4(b) of the Voting Rights Act. 28 C.F.R. pt. 51 App. Under Section 5, covered jurisdictions were required to obtain preclearance from the United States Attorney General or from a three-judge court of the United States District Court for the District of Columbia prior to implementing any voting change. 52 U.S.C. § 10304(a). Georgia remained subject to Section 5 until the decision of the Supreme Court in *Shelby County v. Holder*, 570 U.S. 529 (2013).

32. To obtain preclearance under Section 5, covered jurisdictions in Georgia were required to demonstrate that voting changes "neither ha[d] the purpose nor w[ould] have the effect of denying or abridging the right to vote on account of race[,] color," or "member[ship] [in] a language minority group." 52 U.S.C. §§ 10304(a), 10303(f)(2).

33. From 1968 to 2013, the Attorney General interposed objections under Section 5 of the Voting Rights Act to at least 177 submissions in Georgia, finding that either the State or one of the covered political subdivisions within the State had failed to show that the proposed changes would not have the purpose or effect of denying or abridging the right to vote on account of race or color or membership in a language minority group.

34. Since 1982, plaintiffs secured favorable outcomes in at least 74 lawsuits brought against governmental units in Georgia under Section 2 of the Voting Rights Act, and that count is almost certainly underinclusive. At least five of these lawsuits resulted in reported judicial decisions; at least 69 were settled favorably without a reported decision.

### **Provisions of SB 202**

35. SB 202 makes multiple significant changes to Georgia's election laws.
Among other changes, SB 202 alters existing law by (a) prohibiting governmental entities from distributing unsolicited absentee ballot applications (SB 202 § 25);
(b) imposing onerous fines on civic organizations that distribute duplicate and follow-up applications (§ 25); (c) requiring voters who do not have identification

issued by the Georgia Department of Driver Services to photocopy another form of identification in order to request an absentee ballot (§ 25); (d) limiting the period of time during which registrants can request absentee ballots (§ 25); (e) limiting the use of absentee ballot drop boxes (§ 26); (f) banning the distribution of food or drink to persons waiting in line to vote (§ 33); and (g) prohibiting jurisdictions from counting out-of-precinct provisional ballots if they were cast before 5 p.m. on Election Day (§ 34).

# A. Government-Mailed Absentee Ballot Applications

36. To encourage mail-in voting during the June 2020t primary election, the Secretary of State mailed absentee ballot applications to all of the (then) 6.9 million active registrants on the voter rolls.

37. Absentee voting hit record levels in the June 2020 primary.

38. The Secretary of State did not mail unsolicited absentee ballot applications prior to the November 2020 general election or the January 2021 runoff election, instead opting to create an online absentee ballot request system. Only voters with a State-issued driver's license or non-driver's license identification number could use this online system to request an absentee ballot.

39. The Secretary's decision not to distribute unsolicited absentee ballot applications for the November 2020 and January 2021 elections followed criticism

from the Georgia House Speaker, David Ralston, who warned that mailing applications to all active registered voters would "drive up turnout." Speaker Ralston further claimed that increased turnout would be "extremely devastating" to election outcomes that he favored.<sup>2</sup>

40. SB 202 prohibits state and local governments from mailing absentee ballot applications to registered voters unless specifically requested by the voter or an authorized relative of the voter. SB 202 § 25.

41. Under SB 202, a request for an absentee ballot must be made in writing, using a form that is available on the Secretary of State's website, among other places.

42. Under Georgia law, most voters must submit a new absentee ballot application for each election. Only voters of "advanced age or disability," and overseas and military voters, are exempt from this requirement. O.C.G.A. § 21-2-381(a)(1)(G).

# **B.** <u>Third-Party-Provided Absentee Ballot Applications</u>

43. In advance of the 2020 elections, civic engagement organizations provided registrants with blank absentee ballot applications to help ensure that they

<sup>&</sup>lt;sup>2</sup> Live Call-In with House Speaker Ralston, Fetch Your News TV (April 1, 2020), https://www.youtube.com/watch?v=NQz431l4qmQ.

would be able to vote if they chose to do so. SB 202 now requires that private entities distributing absentee ballot applications may send them "only to individuals who have not already requested, received, or voted an absentee ballot," and imposes a penalty of up to \$100 per duplicate absentee ballot application. Senders who rely on information provided by the Secretary of State within five days before they mail applications to registrants are not liable for violations of the provision. SB 202 § 25.

44. Civic engagement organizations have criticized the new provisions, noting that compliance will be burdensome; that the fines are substantial; and that many registrants had not received an absentee ballot after making an initial request prior to the 2020 elections and, in those instances, benefited from receiving assistance with sending follow-up requests.

# **<u>C.</u>** Identification Requirement for Requesting an Absentee Ballot

45. Since 2006, in-person voters in Georgia have been required to show photo identification. *See* O.C.G.A. § 21-2-417. Prior to SB 202, absentee voters were exempt from this requirement.

46. Instead, election officials would compare the signature on a voter's absentee ballot envelope with the voter's signature in the voter file.

47. SB 202 imposes new identification requirements at two stages of the absentee voting process.

48. First, at the request stage, voters must include on their absentee ballot application the identification number from their Georgia driver's license or personal identification card issued by the Georgia Department of Driver Services (collectively "DDS-issued ID"). If they do not have DDS-issued ID, they must provide a copy of another form of identification, such as a utility bill. SB 202 § 25.

49. Second, when returning their absentee ballot, voters must print their DDS-issued ID number on the absentee ballot envelope. If they do not have DDS-issued ID, voters must print the last four digits of their Social Security number. If they do not have either DDS-issued ID or a Social Security number, voters must include a copy of another form of identification, such as a utility bill, with the absentee ballot. SB 202 § 28.

50. The option to provide the last four digits of the voter's Social Security number, in lieu of a DDS-issued ID number, is not available when a voter requests an absentee ballot.

51. During the legislative debates on SB 241, a predecessor bill to SB202, a sponsor described the bill as allowing voters to list the last four digits of

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their Social Security number when requesting an absentee ballot. When another legislator pointed out that the bill did not actually include that provision, the sponsor said that a future version of the bill would include it.

52. During the legislative debate, supporters of SB 202 did not explain why the use of the last four digits of a voter's Social Security number was sufficient to verify identity when a voter returned a completed absentee ballot, but was not sufficient to verify identity when a voter requested an absentee ballot.

53. In February 2021, when the legislature was considering adopting new election legislation, Gabriel Sterling, the Chief Operating Officer of the Georgia Secretary of State's office, publicly claimed through Twitter that 99.9 percent of Georgia voters had the last four digits of their Social Security numbers in the State's voter registration system. Mr. Sterling also claimed that 97 percent of Georgia voters had driver's license numbers in the system.

54. Data show, however, that Black Georgians are less likely to possess the DDS-issued ID number needed to request an absentee ballot than white voters, and that about 56 percent of the voters who do not have a driver's license number associated with their registration are Black (even though Black Georgians represent about 29 percent of registered voters).

#### **D.** Window to Request Absentee Ballots

55. Before the passage of SB 202, registrants could request an absentee ballot as early as 180 days before an election and as late as four days before an election. *See*, *e.g.*, Georgia Secretary of State, Elections Division, *Absentee Voting: a Guide to Registered Voters 2020*, at p. 5 (noting that voters may request absentee ballots "between 180 days prior to the election and the end of the business day on the Friday before Election Day").

56. SB 202 shortens this request period. Under SB 202, voters can begin requesting absentee ballots 78 days before the election, and the last day to request an absentee ballot is 11 days before Election Day. SB 202 § 25.

57. Because of changes made to the election calendar under SB 202, which now provides only 28 days between a primary or general election and the runoff, *see* SB 202 § 42, the new deadline results in a particularly short time period for requesting absentee ballots for runoff elections (*i.e.*, voters must request their absentee ballot for a runoff election by the 17th day after Election Day).

58. In the November 2020 general election, Black voters were more likely than white voters to request absentee ballots between ten and four days before Election Day—a period of time that is closed to such requests under SB 202. In addition, of the absentee ballots requested during this period, those that were successfully cast and counted were disproportionately cast by Black voters.

59. Black voters were also more likely to request an absentee ballot between ten and four days before the January 5, 2021 general runoff election. Again, of the absentee ballots requested during this period, those that were successfully cast and counted were disproportionately cast by Black voters.

#### **<u>E.</u> Drop Boxes**

60. In response to concerns about COVID, the State Election Board passed an emergency rule for the June 9, 2020 primary election that allowed voters to return their absentee ballots in drop boxes. *See* State Election Board Rule 183-1-14-0.6-.14. The drop boxes were required to be "on county or municipal government property generally accessible to the public," with a video recording device to monitor each location. *Id.* §§ (2) & (4).

61. Drop boxes were available until the close of polls on Election Day, and many were accessible after hours in the days leading up to the election.

62. The emergency rule was later extended to allow the use of drop boxes through the January 5, 2021 general runoff election.

63. Drop boxes were widely used by voters during the November 2020 and January 2021 elections, particularly in the metro-Atlanta area. For example, Fulton County had 38 drop box locations in each election, and Gwinnett County had 23 in each election.

64. According to the Cobb County Elections Director, 60 percent of the absentee ballots returned in Cobb County during the November 2020 election were placed in a drop box.<sup>3</sup> After drop boxes' widespread use in the November 2020 election, some metro-Atlanta counties, like DeKalb County, added more drop boxes for the January 2021 runoff election.

65. The rejection rate for late-arriving absentee ballots dropped substantially in 2020, compared to past elections.

66. In recent elections, late ballots were disproportionately cast by Black voters.

67. SB 202 requires each county to have one drop box, but limits additional drop boxes to "the lesser of either one drop box for every 100,000 active registered voters in the county or the number of advance voting locations in the county." SB 202 § 26.

<sup>&</sup>lt;sup>3</sup> Julia Marnin, *Number of Election Ballot Drop Boxes Falls From 38 to 8 in Fulton County, Georgia*, Newsweek (Apr. 19, 2021, 3:27 PM), https://www.newsweek.com/number-election-ballot-drop-boxes-falls-38-8-fulton-county-georgia-1584803.

68. Under SB 202, drop boxes must be located at early voting sites or the registrar's office. Absent a declaration of emergency by the Governor, drop boxes must be stationed indoors. In addition, drop boxes can only operate during voting hours, and must close permanently at the close of the early voting period, *i.e.* the Friday before Election Day. The drop boxes must now also be under constant surveillance by an election official, law enforcement officer, or licensed security guard. SB 202 § 26.

69. Put differently, SB 202 limits the use of drop boxes to those times and locations where voters could opt to vote in person, instead.

70. By requiring that drop boxes close permanently at the end of the early voting period, SB 202 also ensures that voters who attempt to return their absentee ballot in the three days before or on Election Day will no longer be able to use drop boxes as a reliable alternative to mailing their ballot. This is particularly important in light of a federal court's finding that in 2018, 85% of absentee ballots rejected as untimely "arrived within seven (7) days [after] Election Day, implying that many were mailed either before or on Election Day." *New Georgia Project v. Raffensperger*, 484 F. Supp. 3d 1265, 1305 (N.D. Ga. 2020), *order stayed on other grounds by* 976 F.3d 1278 (11th Cir. 2020).

71. SB 202's limits on the number of drop boxes that each county may deploy will cause a precipitous decline in drop box availability in the counties that are home to the largest number of Black voters in the State. Specifically, SB 202 limits Fulton County to about eight drop boxes, Gwinnett County to about six, and DeKalb and Cobb Counties to about five each.

## **<u>F.</u>** Food and Drink Distribution

72. Before the passage of SB 202, various groups and organizations distributed food and water to persons waiting in long lines to vote. These efforts were frequently run by Black-led community organizations to provide respite to waiting voters at majority-minority polling places, which have been disproportionately plagued by long lines.

73. For example, according to one report, about two thirds of the polling places that remained open late during the June 2020 primary election to accommodate waiting voters were in majority-Black neighborhoods.

74. SB 202 prohibits giving food and water to persons waiting in line to vote. SB 202 § 33. Poll workers may make "available self-service water from an unattended receptacle." *Id.* 

75. SB 202 will prevent churches, non-profit organizations, and other groups from sharing food and water to encourage voters not to abandon long lines to vote due to hunger or thirst.

# G. Out-of-Precinct Provisional Ballots

76. Prior to the enactment of SB 202, voters could cast a provisional ballot at any precinct in the county in which the voters are registered, and the votes cast on such ballots were counted for all races in which the voters would have been eligible to vote if they had cast a regular ballot at the correct precinct. *See* O.C.G.A. § 21-2-419(c)(2) (2020). Georgia has counted such out-of-precinct provisional ballots since at least 2002.

77. SB 202 prohibits local jurisdictions from counting such ballots if they were cast before 5 p.m. on Election Day.

78. Under SB 202, voters casting an out-of-precinct provisional ballot after 5 p.m. must execute a sworn statement, witnessed by a poll official, stating the reason why the voters are unable to vote at their assigned precinct. SB 202 § 34.

79. Data from past elections indicates that prohibiting the counting of provisional ballots cast in the voter's county but outside the voter's assigned

precinct will mean the rejection of several thousand votes that would have been counted in prior elections.

80. For a variety of reasons, including higher rates of residential mobility and less access to transportation among Black Georgians, Black voters can be expected to cast disproportionately more of these rejected ballots than white voters.

#### SB 202's Historical Background

81. SB 202's passage followed a series of historic wins by multiple Black-preferred candidates, a significant and well-publicized rise in Black political mobilization and voting strength, shifting racial demographics in the State, including an increase in the number of Black and Latino voters, and changes to the State's typical election procedures that resulted from the ongoing pandemic, including a notable increase in absentee voting.

82. In 2020, the total Black population in Georgia was rising, particularly in the metro-Atlanta area, and Black Georgians constituted a growing share of the total population.

83. Black voter turnout rose, not only in the 2018 midterm election and the 2020 presidential election, but also in the 2021 runoff election, compared to past runoff elections. Indeed, Black turnout dropped less than white turnout between the November 2020 general election and the January 2021 runoff election,

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which defied typical voting patterns for Black voters. The notable turnout was a direct reflection of the increasingly successful Black-led mobilization efforts in Georgia that encouraged participation by voters of color and low-propensity voters.

84. Black Georgians undertook substantial new efforts to harness their political power in 2018 when Stacey Abrams, a Black candidate, ran for governor. The 2018 election yielded high turn-out among Black voters and other voters of color and specifically encouraged their use of absentee ballots.

85. During early voting and on Election Day in 2018, advocates and organizations helped to ensure that voters who faced long lines (often voters of color) had basic food and water. Community leaders served free food at Pittman Park Recreation Center—a predominantly Black precinct in Fulton County where hundreds waited in long lines—to make sure their neighbors were not so hungry that they abandoned the line.

86. As they had in 2018, civic organizations, churches, and advocacy organizations again helped to ensure that voters facing long lines in 2020 had food and water.

87. At the same time, the ongoing pandemic had changed election processes in Georgia. Chief among the pandemic-related changes was a dramatic increase in the use of absentee ballots. The Secretary of State's efforts to open access to absentee voting and the counties' encouragement of after-hours drop boxes as alternatives to returning absentee ballots by mail facilitated the rise of absentee voting.

88. Black-led mobilization efforts also emphasized absentee voting.

89. These mobilization efforts led to the popular public perception that Black voter turnout was increasing, driven in large part by absentee voting, and that this growing turnout was providing Black voters with increased opportunities to elect Black-preferred candidates of choice.

90. In the November 2020 election, nearly 30 percent of Black voters in Georgia voted by absentee ballot, compared to fewer than 7 percent in 2018.

91. The November 2020 general election in Georgia resulted in historic firsts that reflected significant demographic and political shifts in the State. For example, Vice President Kamala Harris became the first Black and Indian-American Vice President ever elected.

92. Reverend Raphael Warnock, who is Black, advanced to a runoff election against incumbent Senator Kelly Loeffler.

93. Black political mobilization continued for the January 2021 runoff election. Once again, many voters cast absentee ballots—including via drop

boxes—and voter mobilization organizations directed a great deal of effort at turning out Georgia's Black community.

94. A record number of voters, nearly 4.5 million, cast ballots in the January runoff election, about 88 percent of the number who voted in the November general election.

95. Some precincts, primarily precincts in Fulton County, saw an increase in turnout between the November 2020 and January 2021 elections.

96. On January 5, 2021, with strong turnout among Black voters, the State of Georgia elected its first Black Senator, Reverend Raphael Warnock, and its first Jewish-American Senator, Jon Ossoff.

97. This overall rise in Black political success occurred against the backdrop of virulent racial appeals. Two years earlier, during the 2018 Georgia gubernatorial contest, a racist robocall referred to candidate Stacey Abrams as "Negress Stacey Abrams" and "a poor man's Aunt Jemima."

98. Throughout the 2020 campaign, and particularly during the runoff for the U.S. Senate seats, there was a similar atmosphere. One campaign ran a digital advertisement against Mr. Ossoff that included an anti-Semitic trope of an enlarged nose, and a U.S. Senate candidate mispronounced and mocked the pronunciation of then-Senator Kamala Harris' first name during a campaign event, despite having been her Senate colleague for four years.

99. One phone caller threatened to behead Reverend Warnock and referred to the church at which he is a pastor, Ebenezer Baptist—the church once pastored by Rev. Martin Luther King, Jr.—using a vile racial epithet. The church had to filter comments on its social media pages given the significant number of racist comments relating to Rev. Warnock's candidacy.

100. The historic contests in 2020 and 2021 in Georgia garnered significant media attention, particularly because of the success of Black-led mobilization efforts and the narrow margins in the presidential election.

101. Legal requirements, combined with the increased use of absentee ballots, explained the delays in announcing the results of the November 2020 election. For example, Georgia law requires that absentee ballots be tabulated no earlier than 7 a.m. on Election Day. O.C.G.A. § 21-2-386(a)(5). It also requires that voters be given until three days after the election to cure their rejected ballot. O.C.G.A. § 21-2-417(b) (giving provisional ballot voters three days to provide voter ID if they were unable to provide it at the polls); O.C.G.A. § 21-2-386(a)(1)(C) (giving absentee ballot voters three days to correct or address a rejected ballot). 102. Still, despite a dearth of evidence, accusations of fraud around the absentee voting process and the tabulation of votes circulated widely.

103. In the wake of the November 2020 general election, the country witnessed an unprecedented campaign to overturn the results of a presidential election. Many of these exceptional events were focused on Georgia.

104. On December 2, 2020, lawyers behind several lawsuits seeking to overturn presidential election results in multiple states hosted a press conference at a "Stop the Steal" event in Alpharetta, Georgia. They reiterated unfounded claims of voter fraud, called on Georgia Governor Brian Kemp to be locked up, and encouraged voters to boycott the January runoff unless the Governor called a special session to change the State's election laws and procedures in response to their claims of an allegedly rigged election.

105. A number of lawmakers in the Georgia Senate, who subsequently helped draft, promote, and pass SB 202, issued a statement in support of an unsuccessful lawsuit brought by the State of Texas asking the United States Supreme Court to overturn Georgia's election results.

106. Misinformation resulted in threats to election workers. In late November, an election recount observer recorded a Dominion Voting Systems employee in Gwinnett County and alleged that the employee, who is a racial minority, was manipulating votes. A GIF with a slow-swinging noose aimed at the worker was later created and death threats were made against the election worker.

107. State and local election officials in Georgia consistently debunked allegations of widespread fraud, and conducted two statewide recounts pursuant to state law: one initiated by the Secretary of State because of the closeness of the vote tallies in the presidential race, and a second done at the request of one of the presidential campaigns.

108. Neither recount changed the outcome, and on December 7, the Secretary of State recertified the final 2020 presidential results. The Secretary dismissed continuing concerns of fraud because "the evidence, the actual evidence, [and] the facts tell us a different story."<sup>4</sup>

109. A barrage of lawsuits alleging voter fraud were brought, and although nearly all of the lawsuits were dropped, dismissed, or settled out-of-court, the issues raised in them became blueprints for the proposed election changes in the Georgia General Assembly's 2021-2022 Legislative Session. These lawsuits often included allegations focused on counties containing significant numbers of Black voters and other voters of color.

<sup>&</sup>lt;sup>4</sup> Georgia Secretary of State Update on 2020 Election Results, C-Span (Dec. 7, 2020), https://www.c-span.org/video/?507078-1/georgia-final-2020-presidential-recount-results.

110. Some of the same attorneys involved in the lawsuits testified at state legislative committee hearings about election legislation that would eventually find its way into SB 202. In particular, during a state Senate Judiciary subcommittee hearing in early December 2020, lawyers replayed misleading video footage of mostly Black Fulton County election workers tabulating ballots, alleging that the video contained evidence of voter fraud, although these allegations had already been debunked by the Secretary of State's office. The lawyers also presented individuals who alleged, among other things, that absentee ballots had been cast fraudulently. At least one member of the Senate Ethics Committee, the committee to which many of the election bills in the then-upcoming 2021-2022 Legislative Session were later referred, attended that hearing.

111. In an April 2021 CNN Interview, Lt. Governor Geoff Duncan acknowledged that the momentum for SB 202 was fueled by the very misinformation sowed in those committee hearings.

# Legislative History and Enactment of SB 202

112. On January 11, 2021, six days after the runoff election, Georgia's2021-2022 Legislative Session began. The Session lasted for 40 legislative days,during which nearly 80 election-related bills were introduced and considered.

113. Election-related bills had traditionally been referred to the Governmental Affairs Committee, but on January 7, Georgia House Speaker David Ralston announced a stand-alone, special committee on election integrity in Georgia. The House referred its election bills to this special committee, chaired by Representative Barry Fleming.

114. Rep. Fleming had already made his intentions for new election legislation clear in a November 15, 2020 op-ed for the Augusta Chronicle, in which he compared the "always-suspect absentee balloting process," to the "shady part of town down near the docks you do not want to wander into because the chance of being shanghaied is significant."<sup>5</sup>

115. On February 17, 2021, SB 202 was introduced in the Senate with only white sponsors. The bill was three pages.

116. On March 3, 2021, the Senate Ethics Committee held a hearing on the three-page version of SB 202. Chairman Max Burns introduced it as a "straightforward bill" to address confusion resulting from multiple absentee ballot applications being sent to voters.

<sup>5</sup> Barry Fleming, *Guest Column: Republican Party wins on Election Day, and future is bright*, The Augusta Chronicle (Nov. 15, 2020), https://www.augustachronicle.com/story/opinion/columns/guest/2020/11/15/guest-column-republican-party-wins-on-election-day-and-future-is-bright/43155971/.

117. SB 202 passed favorably out of the Committee on March 3. On March 8, the Senate passed the three-page version of SB 202 with minimal floor debate. It passed along party lines with no support from Black legislators.

118. On March 17, Chairman Fleming introduced a substitute version of SB 202 at a hearing of the House Special Committee on Election Integrity. The now 90-page bill included numerous sections from other elections bills.

119. Rep. Burnough, a Black representative from Clayton County, said that she had not received the omnibus version of the bill until one hour before the hearing. She also noted that Senator Burns, who sponsored the original version of SB 202, did not testify about any of the changes, as is customary for a bill substitute.

120. Witnesses had minimal time to read and comment on the new version of SB 202 prior to the hearing.

121. The Special Committee on Election Integrity met again the following day, March 18. Rep. Burnough confirmed that the omnibus version of SB 202 was still not publicly available on the General Assembly's website.

122. At this committee meeting, proponents of the bill alleged that absentee voting needed to be more secure. Rep. Chuck Martin, a white

representative from Fulton County, remarked that absentee voting is "the portion of the voting process that is most open to foolishness."

123. Most witnesses criticized the bill, citing, among other things, the bill's harmful impacts on voters of color. Tonnie Adams, Heard County Elections Supervisor and Legislative Committee Chairman for the Georgia Election Officials Association, contended that SB 202's restrictions rendered drop boxes useless.

124. Witnesses also expressed concern with procedural issues, including that the bill lacked a fiscal note and was not posted online, and that it was difficult to obtain permission to testify remotely.

125. The House Special Committee met again on March 22 to discuss some amendments to the bill, and within an hour, the Committee voted favorably on its 90-page substitute to the original three-page SB 202.

126. Numerous legislators continued to voice concerns about the bill. Rep. Kimberly Alexander inquired about the lack of fiscal note, a legislative item traditionally attached to an omnibus bill.

127. Rep. Burnough objected to the cap on the number of drop boxes a county may use, predicting that it would particularly hurt Fulton County, leading to long lines and reduced voting access.

128. The subsequent House floor debate, held on March 25, lasted less than two hours. Supporters insisted that the bill would restore integrity in the vote, while opponents noted that it would suppress the Black vote and that the voter fraud concerns were pretextual.

129. Representatives also expressed process concerns. Rep. Alexander reminded the House that officials from the Association County Commissioners of Georgia ("ACCG") testified that more time was needed to understand the fiscal and logistical impacts. Rep. Debbie Bucker expressed concern that the legislative process had been so swift and the bill had contained so many changes, "the House website couldn't even keep up."

130. Once again, legislators voted along party lines and the omnibus version of SB 202 moved to the Senate that same day. No Black representative voted for the bill.

131. The Senate floor debate began with a discussion over the lack of a fiscal note. Lt. Governor Duncan eventually ruled that a fiscal note was not required, despite Senator Elena Parent pointing specifically to O.C.G.A. §§ 28-5-42 and 28-5-49 as requiring its inclusion because the bill clearly required certain State and county expenditures.

132. Once again, legislators passed SB 202 along party lines, and no Black senator voted for the bill.

133. Governor Kemp signed SB 202 later that same day, behind closed doors and before a group of supporters that did not include any people of color. When Rep. Park Cannon, who is Black, attempted to witness the signing, she was arrested.

# Passage of SB 202 was Motivated by Discriminatory Purpose

134. SB 202 was enacted with the purpose of denying or abridging the right of Black Georgians to vote on account of their race or color.

135. Against a history of voting discrimination in Georgia, demographic shifts in the voting population and changes in Black voters' participation and mobilization, and Black Georgians' unprecedented successes in electing candidates of choice, Georgia enacted SB 202 with knowledge of the disproportionate effect that numerous provisions, both singly and together, would have on Black voters' ability to participate in the political process on an equal basis with white voters.

136. As outlined previously in this Complaint, race continues to be a significant and, oftentimes, decisive factor in the State of Georgia's electoral process in that:

- (a). Georgia's history of voting-related discrimination against Blackvoters is long-standing, well-documented, and judicially recognized;
- (b). Georgia has an extensive, judicially recognized history of racially polarized voting, which continues to the present day;
- (c). SB 202 compounds the discriminatory effects of racially polarized voting on racial minorities in Georgia by disproportionately reducing the probability that Black Georgians will be able to satisfy the State's new, restrictive criteria and be able to cast a ballot;
- (d). Georgia has used voting practices or procedures that enhance the opportunity for discrimination against Black voters;
- (e). Black Georgians continue to suffer the effects of official discrimination, including a history of discrimination in voting-related activities. The continued effects of discrimination, including Black Georgians' markedly lower socioeconomic conditions relative to white citizens, hinder their ability to participate effectively in the political process;
- (f). Racial appeals have characterized a number of political campaigns in Georgia, including during the 2020 election cycle, which was immediately followed by the passage of SB 202;

- (g). Many elected officials in Georgia have not been responsive to the particularized needs of Black residents; and
- (h). The lack of evidence of voter fraud in the 2020 election cycle, and numerous statements from the Secretary of State's office debunking voter fraud claims, tend to undermine the justifications proffered by proponents of SB 202, providing evidence that the proffered rationales for the bill's provisions are tenuous.

137. The impact of the challenged provisions, both individually and collectively, will weigh more heavily on Black voters.

138. Prior to voting to enact SB 202, members of the Georgia legislature knew of the disproportionate effect the challenged provisions would have on the ability of Black voters to participate equally in the franchise.

139. The first five challenged provisions—which prohibit government entities from distributing unsolicited absentee ballot applications, impose substantial fines on third-party organizations that send follow-up absentee ballot applications, require voters without a DDS-issued ID to copy another form of ID when they request an absentee ballot, shorten the window to request an absentee ballot, and limit the use of absentee ballot drop boxes—each make, and are
intended to make, absentee voting incrementally more burdensome and less accessible.

140. Together, these five provisions introduce new impediments at every step of the absentee voting process: obtaining an application, completing and timely submitting the application, and timely returning a completed absentee ballot.

141. The General Assembly adopted these changes after Black voters began disproportionately using absentee voting, and Black voters will be disproportionately impacted by each of these new obstacles.

142. In addition, Black voters have been more likely than white voters to submit absentee ballot applications closer to Election Day, including during the final week of the request period, which SB 202 eliminates.

143. Because Black voters are less likely than white voters to have a DDSissued identification number associated with their voter record, they will be disproportionately burdened by the obligation to include a copy of an alternative identification when requesting an absentee ballot, particularly as the legislature chose not to permit voters to use the last four digits of their Social Security number when making requests for absentee ballots. 144. In recent elections, Black voters have also been more likely than white voters to have an absentee ballot rejected because it arrived late.

145. By reducing access to absentee voting at each step of the process curtailing access to absentee ballot applications, imposing an early deadline and new identification requirement for requesting absentee ballots, and limiting access to drop boxes for timely return of completed ballots—SB 202 will push more Black voters to in-person voting, where they will be more likely than white voters to confront long lines, and where SB 202 imposes additional impediments to casting a ballot by banning the distribution of food and water to voters waiting in long lines and prohibiting the counting of most out-of-precinct provisional ballots.

146. Because of socioeconomic conditions linked to past and present race discrimination, these additional burdens will weigh more heavily on Black voters. For example, because they are more likely to live in poverty and less likely to have Internet access than white Georgians, Black Georgians have less access to online methods for requesting an absentee ballot. Because Black Georgians are less likely than white Georgians to have access to a vehicle, traveling to a registrar's office to obtain an application in person is also more burdensome.

147. For similar reasons, traveling to the correct precinct after waiting in line at an incorrect precinct, or accessing one of the few drop boxes remaining in

metro-Atlanta counties under SB 202, will be disproportionately burdensome for Black voters.

148. Thus, SB 202's provisions curbing access to absentee voting and making it more difficult to successfully cast a ballot in person will interact with historical and ongoing discrimination to disproportionately impair Black voters' opportunity to participate in the political process.

149. All of the challenged provisions will have a cumulative negative effect on the ability of Black Georgians to participate in the political process.

150. The Georgia Legislature voted to enact SB 202 with the knowledge of Georgia's history of voting discrimination against Black citizens and socioeconomic disparities experienced by Black citizens.

151. The sequence of events leading to the enactment of SB 202 provides additional evidence that race was a factor in passing SB 202.

152. In the years preceding SB 202, the Black proportion of the State's population grew steadily, and the white share of the electorate fell. Black voters became disproportionately likely to vote via absentee ballot compared to white voters, and Black-led mobilization efforts received prominent press coverage. This culminated in 2020 with Black Georgians achieving historic successes in electing their candidates of choice, including helping to elect the country's first Black Vice

President and electing the State's first Black U.S. Senator—each time defeating the candidate preferred by a majority of white voters.

153. White legislators who supported SB 202 were aware of these trends as they were happening.

154. In response to proliferating claims of voter fraud, two statewide recounts confirmed the November presidential election results, the Secretary of State's office rebuked voter fraud claims in no uncertain terms, and numerous lawsuits alleging voter fraud were dismissed or rejected by both federal and state courts. Nonetheless, white state legislators persistently relied on these debunked allegations of voter fraud to justify their enactment of SB 202, even after being warned by other legislators about the disproportionately negative effects the bill would have on Black Georgians' ability to cast ballots.

155. Despite the significance of the changes to existing election laws contained in SB 202, the House Special Committee on Election Integrity began debate on the new, 90-page omnibus version of the bill before it was publicly available on the General Assembly's website and over the objection of witnesses who had not been given the opportunity to review the bill prior to testifying. One Representative on the committee said that she had not received the omnibus version until just an hour before the hearing. The Special Committee passed SB 202 five days later.

156. This timeline severely limited opportunities for consideration and comment by interested members of the public.

157. The legislative history of SB 202 indicates that the Georgia General Assembly departed from its normal procedural practice in passing the bill. Consideration of all election bills was stripped from the usual standing House committee and given instead to a Special Committee set up for that purpose, chaired by a representative who publicly recognized his goal of making absentee voting harder. The Special Committee accepted from the Senate a three-page bill about duplicate absentee ballot applications and turned it into a 90-page omnibus bill, with minimal notice to either the public or other representatives. The bill's original sponsor did not present the significant changes in the bill substitute to the Special Committee. Despite several questions regarding the lack of a fiscal note, the inevitable state and county expenditures that the bill would necessitate, and state law provisions requiring fiscal notes for such expenditures, legislators declined to include a fiscal note with the omnibus bill.

158. In the absence of relief under Sections 3(a) and (c) of the VotingRights Act, 52 U.S.C. § 10302(a) & (c), providing for the assignment of federal

observers and court-ordered preclearance, Georgia will continue to violate the Voting Rights Act and the voting guarantees of the Fourteenth and Fifteenth Amendments in the future.

# **CAUSE OF ACTION**

# Section 2 of the Voting Rights Act, 52 U.S.C. § 10301

159. The United States re-alleges and incorporates by reference the allegations set forth in all prior paragraphs of this Complaint.

160. Section 2 of the Voting Rights Act, 52 U.S.C. § 10301, prohibits the enforcement of any voting qualification or prerequisite to voting or any standard, practice, or procedure that has either the purpose or the result of denying or abridging the right to vote on account of race, color, or membership in a language minority group.

161. The challenged provisions of SB 202 were adopted with the purpose of denying or abridging Black citizens' equal access to the political process, in violation of Section 2. These provisions include the following:

(a). the ban on government entities mailing unsolicited absentee ballot request forms to voters (Section 25);

(b). onerous fines on third party groups that distribute duplicate or followup absentee ballot request forms to voters (Section 25); (c). the requirement that voters who do not have a DDS-issued ID number associated with their voter registration record photocopy another form of ID in order to request an absentee ballot and are not permitted to use the last four digits of their Social Security number to verify their identity for such requests (Section 25);

(d). the new deadline for requesting absentee ballots 11 days beforeElection Day (Section 25);

(e). the cutback in the number of drop boxes permitted and the prohibition on using drop boxes after hours and in the days leading up to the election (Section 26);

(f). the ban on groups providing food and water in a non-partisan way to voters facing long lines at the polls (Section 33); and

(g). the prohibition on counting most out-of-precinct provisional ballots (Section 34).

162. Due to disparities in social and economic conditions caused by historical and ongoing discrimination, including higher rates of poverty and unemployment, lower educational attainment, and less access to the Internet and transportation, Black voters will be disproportionately burdened by the challenged provisions of SB 202.

163. For example, Black voters in Georgia have disproportionately voted by absentee ballot in recent elections, but SB 202 makes absentee voting less accessible by erecting new hurdles at every step of the process. Together, these obstacles will push Black voters toward in-person voting, where they will be more likely than white voters to confront long lines, and where, because of SB 202, they will face additional impediments to successfully casting a ballot that will be counted.

164. Further, the Georgia Legislature knew from debate within the General Assembly and witness testimony at hearings that SB 202 would harm Black voters, yet it rushed through a hasty process to pass SB 202 while relying on debunked and pretextual claims of voter fraud as a rationale.

165. Unless enjoined by order of this Court, Defendants will continue toviolate Section 2 by implementing and enforcing the challenged provisions of SB202.

# **PRAYER FOR RELIEF**

WHEREFORE, the United States of America prays that this Court enter an order:

1) Declaring that challenged provisions of SB 202 (including the relevant portions of Sections 25, 26, 33, and 34) were adopted and are

being enforced with the purpose of denying or abridging the right to vote on account of race, color, or membership in a language minority group in violation of Section 2 of the Voting Rights Act, 52 U.S.C. § 10301, and the voting guarantees of the Fourteenth and Fifteenth Amendments to the United States Constitution;

2) Enjoining the Defendants, their agents and successors in office, and all persons acting in concert with them, from enforcing the requirements of the challenged provisions of SB 202 (including the relevant portions of Sections 25, 26, 33, and 34), and enjoining Defendants and their agents and successors in office from excessively limiting the number of absentee ballot drop boxes and prohibiting their availability after hours and in the days leading up to the election;

3) Authorizing the appointment of Federal observers, pursuant to Section 3(a) of the Voting Rights Act, 52 U.S.C. § 10302(a), to observe elections in Georgia;

4) Retaining jurisdiction and requiring certain new voting changes
for Georgia be subject to a preclearance requirement pursuant to Section
3(c) of the Voting Rights Act, 52 U.S.C. § 10302(c); and

5) Ordering such additional relief as the interests of justice may

require, together with the costs and disbursements in maintaining this

action.

Dated: June 25, 2021

KURT R. ERSKINE Acting United States Attorney Northern District of Georgia

LORI BERANEK Civil Chief, Civil Division Northern District of Georgia

/s/ Aileen Bell Hughes

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# **Exhibit 1**

## Senate Bill 202

By: Senators Burns of the 23rd, Miller of the 49th, Dugan of the 30th, Ginn of the 47th, Anderson of the 24th and others

## **AS PASSED**

# A BILL TO BE ENTITLED AN ACT

1 To comprehensively revise elections and voting; to amend Chapter 2 of Title 21 of the 2 Official Code of Georgia Annotated, relating to elections and primaries generally, so as to 3 revise a definition; to provide for the establishment of a voter intimidation and illegal 4 election activities hotline; to limit the ability of the State Election Board and the Secretary of State to enter into certain consent agreements, settlements, and consent orders; to provide 5 6 that the Secretary of State shall be a nonvoting ex officio member of the State Election 7 Board; to provide for the appointment, confirmation, term, and removal of the chairperson 8 of the State Election Board; to revise provisions relating to a quorum of such board; to 9 require the Secretary of State to support and assist the State Election Board; to provide for 10 the appointment of temporary and permanent replacement superintendents; to provide for procedures; to provide for performance reviews of local election officials requested by the 11 State Election Board or local governing authorities; to provide for a definition; to provide for 12 appointment and duties of performance review boards; to provide for reports of performance 13 14 review boards; to provide for promulgation of rules and regulations; to provide additional 15 requirements on the State Election Board's power to adopt emergency rules and regulations; 16 to provide that no election superintendents or boards of registrars shall accept private funding; to provide that the State Election Board shall develop methods for distribution of 17 18 donations; to provide that certain persons may serve as poll workers in other than the county

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19 of their residence; to provide for the appointment of acting election superintendents in the event of a vacancy or incapacitation in the office of judge of the probate court of counties 20 without a board of elections; to provide for resumption of the duties of election 21 superintendent upon the filling of such vacancy; to provide for the compensation of such 22 acting election superintendents: to provide for the reduction in size of certain precincts under 23 certain circumstances; to provide for notice when polling places are relocated; to provide for 24 certain reports; to provide limitations on the use of buses and other moveable facilities; to 25 provide that the name and designation of the precinct appears on every ballot; to provide for 26 allocation of voting equipment by counties and municipalities; to provide for the manner of 27 handling the death of a candidate prior to a nonpartisan election; to provide that no candidate 28 shall take or be sworn into any elected public office unless such candidate has received a 29 majority of the votes cast for such office except as otherwise provided by law; to provide for 30 participation in a multistate voter registration system; to revise procedures and standards for 31 32 challenging electors; to provide for the printing of ballots on safety paper; to provide for the time and manner for applying for absentee ballots; to provide for certain limitations and 33 sanctions on the distribution of absentee ballot applications; to provide for the manner of 34 processing of absentee ballot applications; to provide for absentee ballot drop boxes and the 35 requirements therefor; to provide for the time and manner of issuing absentee ballots; to 36 provide for the manner of voting and returning absentee ballots; to revise the times for 37 advance voting; to limit changes to advance voting locations in the period prior to an 38 election; to provide notice requirements for changes of advance voting locations; to provide 39 for the processing and tabulation of absentee ballots; to provide sanctions for improperly 40 opening an absentee ballot; to provide for certain elector identification for absentee balloting; 41 to provide for monitors and observers; to provide for poll watcher training; to provide for 42 43 restrictions on the distribution of certain items within close proximity to the polls on election days; to provide for the voting and processing of provisional ballots; to provide for 44 duplication panels for defective ballots that cannot be processed by tabulating machines; to 45

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46 provide for ranked choice voting for military and overseas voters; to revise the time for 47 runoffs; to revise eligibility to vote in runoffs; to provide for the deadline for election certification; to provide for a pilot program for the scanning and publishing of ballots; to 48 provide for the inspection and copying of original ballots by certain persons following the 49 completion of a recount; to provide for special primaries and special elections to fill 50 vacancies in certain offices; to provide for public notice and observation of preparation of 51 voting equipment; to provide for observation of elections and ballot processing and counting; 52 53 to provide for the filling of vacancies in certain offices; to prohibit observing or attempting 54 to observe how a voter marks or has marked his or her ballot or inducing a voter to do so; to prohibit the acceptance of a ballot for return without authorization; to prohibit the 55 photographing or other recording of ballots and ballot markers; to amend Chapter 35 of Title 56 36 of the Official Code of Georgia Annotated, relating to home rule powers, so as to provide 57 for the delay of reapportionment of municipal corporation election districts when census 58 59 numbers are delayed; to amend Title 50 of the Official Code of Georgia Annotated, relating 60 to general provisions regarding state government, so as to provide for the submission and suspension of emergency rules by the State Election Board; to provide that scanned ballot 61 62 images are public records; to provide for legislative findings; to provide a short title; to provide for related matters; to provide for effective dates; to repeal conflicting laws; and for 63 64 other purposes.

## 65 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

66

## **SECTION 1.**

67 This Act shall be known and may be cited as the "Election Integrity Act of 2021."

68

#### **SECTION 2.**

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69 The General Assembly finds and declares that:

70 (1) Following the 2018 and 2020 elections, there was a significant lack of confidence in

71 Georgia election systems, with many electors concerned about allegations of rampant voter

suppression and many electors concerned about allegations of rampant voter fraud;

73 (2) Many Georgia election processes were challenged in court, including the subjective

signature-matching requirements, by Georgians on all sides of the political spectrum before

75 and after the 2020 general election;

76 (3) The stress of the 2020 elections, with a dramatic increase in absentee-by-mail ballots

and pandemic restrictions, demonstrated where there were opportunities to update existing

78 processes to reduce the burden on election officials and boost voter confidence;

(4) The changes made in this legislation in 2021 are designed to address the lack of elector
confidence in the election system on all sides of the political spectrum, to reduce the
burden on election officials, and to streamline the process of conducting elections in
Georgia by promoting uniformity in voting. Several examples will help explain how these
goals are achieved;

(5) The broad discretion allowed to local officials for advance voting dates and hours led to significant variations across the state in total number of hours of advance voting, depending on the county. More than 100 counties have never offered voting on Sunday and many counties offered only a single day of weekend voting. Requiring two Saturday voting days and two optional Sunday voting days will dramatically increase the total voting hours for voters across the State of Georgia, and all electors in Georgia will have access to multiple opportunities to vote in person on the weekend for the first time;

(6) Some counties in 2020 received significant infusions of grant funding for election
operations, while other counties received no such funds. Promoting uniformity in the
distribution of funds to election operations will boost voter confidence and ensure that there

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94 is no political advantage conferred by preferring certain counties over others in the95 distribution of funds;

96 (7) Elections in Georgia are administered by counties, but that can lead to problems for 97 voters in counties with dysfunctional election systems. Counties with long-term problems 98 of lines, problems with processing of absentee ballots, and other challenges in 99 administration need accountability, but state officials are limited in what they are able to 100 do to address those problems. Ensuring there is a mechanism to address local election 101 problems will promote voter confidence and meet the goal of uniformity;

102 (8) Elections are a public process and public participation is encouraged by all involved, 103 but the enthusiasm of some outside groups in sending multiple absentee ballot applications 104 in 2020, often with incorrectly filled-in voter information, led to significant confusion by 105 electors. Clarifying the rules regarding absentee ballot applications will build elector 106 confidence while not sacrificing the opportunities for electors to participate in the process; 107 (9) The lengthy absentee ballot process also led to elector confusion, including electors 108 who were told they had already voted when they arrived to vote in person. Creating a 109 definite period of absentee voting will assist electors in understanding the election process 110 while also ensuring that opportunities to vote are not diminished, especially when many 111 absentee ballots issued in the last few days before the election were not successfully voted 112 or were returned late;

(10) Opportunities for delivering absentee ballots to a drop box were first created by the State Election Board as a pandemic response. The drop boxes created by rule no longer existed in Georgia law when the emergency rules that created them expired. The General Assembly considered a variety of options and constructed a system that allows the use of drop boxes, while also ensuring the security of the system and providing options in emergency situations;

(11) The lengthy nine-week runoffs in 2020 were exhausting for candidates, donors, and
electors. By adding ranked choice voting for military and overseas voters, the run-off

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period can be shortened to a more manageable period for all involved, easing the burdenon election officials and on electors;

(12) Counting absentee ballots in 2020 took an incredibly long time in some counties.
Creating processes for early processing and scanning of absentee ballots will promote
elector confidence by ensuring that results are reported quickly;

(13) The sanctity of the precinct was also brought into sharp focus in 2020, with many
groups approaching electors while they waited in line. Protecting electors from improper
interference, political pressure, or intimidation while waiting in line to vote is of paramount
importance to protecting the election system and ensuring elector confidence;

(14) Ballot duplication for provisional ballots and other purposes places a heavy burden
on election officials. The number of duplicated ballots has continued to rise dramatically
from 2016 through 2020. Reducing the number of duplicated ballots will significantly
reduce the burden on election officials and creating bipartisan panels to conduct duplication
will promote elector confidence;

(15) Electors voting out of precinct add to the burden on election officials and lines for
other electors because of the length of time it takes to process a provisional ballot in a
precinct. Electors should be directed to the correct precinct on election day to ensure that
they are able to vote in all elections for which they are eligible;

(16) In considering the changes in 2021, the General Assembly heard hours of testimony
from electors, election officials, and attorneys involved in voting. The General Assembly
made significant modifications through the legislative process as it weighed the various
interests involved, including adding further weekend voting, changing parameters for
out-of-precinct voting, and adding transparency for ballot images; and

144 (17) While each of the changes in this legislation in 2021 stands alone and is severable

145 under Code Section 1-1-3, the changes in total reflect the General Assembly's considered

146 judgment on the changes required to Georgia's election system to make it "easy to vote and

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hard to cheat," applying the lessons learned from conducting an election in the 2020pandemic.

149

# **SECTION 3.**

150 Chapter 2 of Title 21 of the Official Code of Georgia Annotated, relating to elections and
151 primaries generally, is amended by revising paragraph (35) of Code Section 21-2-2, relating
152 to definitions, as follows:

153 "(35) 'Superintendent' means:

154 (A) Either the judge of the probate court of a county or the county board of elections,

155 the county board of elections and registration, the joint city-county board of elections,

156 or the joint city-county board of elections and registration, if a county has such;

157 (B) In the case of a municipal primary, the municipal executive committee of the

political party holding the primary within a municipality or its agent or, if none, the

159 county executive committee of the political party or its agent;

160 (C) In the case of a nonpartisan municipal primary, the person appointed by the proper
161 municipal executive committee; and

(D) In the case of a municipal election, the person appointed by the governing
authority pursuant to the authority granted in Code Section 21-2-70; and

164 (E) In the case of the State Election Board exercising its powers under subsection (f)

165 of Code Section 21-2-33.1, the individual appointed by the State Election Board to

- 166 <u>exercise the power of election superintendent.</u>"
- 167

# **SECTION 4.**

168 Said chapter is further amended by revising Code Section 21-2-3, which was previously169 reserved, as follows:

170 "21-2-3.

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171 The Attorney General shall have the authority to establish and maintain a telephone hotline 172 for the use of electors of this state to file complaints and allegations of voter intimidation 173 and illegal election activities. Such hotline shall, in addition to complaints and reports 174 from identified persons, also accept anonymous tips regarding voter intimidation and election fraud. The Attorney General shall have the authority to review each complaint or 175 allegation of voter intimidation or illegal election activities within three business days or 176 as expeditiously as possible and determine if such complaint or report should be 177 178 investigated or prosecuted. Reserved."

179

## **SECTION 5.**

180 Said chapter is further amended by revising Code Section 21-2-30 relating to creation,
181 composition, terms of service, vacancies, quorum, seal, bylaws, and meetings of the State
182 Board of Elections as follows:

183 *"*21-2-30.

184 (a) There is created a state board to be known as the State Election Board, to be composed 185 of the Secretary of State a chairperson elected by the General Assembly, an elector to be 186 elected by a majority vote of the Senate of the General Assembly at its regular session held 187 in each odd-numbered year, an elector to be elected by a majority vote of the House of 188 Representatives of the General Assembly at its regular session held in each odd-numbered 189 year, and a member of each political party to be nominated and appointed in the manner 190 provided in this Code section. No person while a member of the General Assembly shall 191 serve as a member of the board. 192 (a.1)(1) The chairperson shall be elected by the General Assembly in the following

193 <u>manner: A joint resolution which shall fix a definite time for the nomination and election</u>

194 of the chairperson may be introduced in either branch of the General Assembly. Upon

195 passage of the resolution by a majority vote of the membership of the Senate and House

196 of Representatives, it shall be the duty of the Speaker of the House of Representatives to

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197 call for the nomination and election of the chairperson at the time specified in the 198 resolution, at which time the name of the qualified person receiving a majority vote of the membership of the House of Representatives shall be transmitted to the Senate for 199 200 confirmation. Upon the qualified person's receiving a majority vote of the membership 201 of the Senate, he or she shall be declared the duly elected chairperson; and the Governor 202 shall be notified of his or her election by the Secretary of the Senate. The Governor is directed to administer the oath of office to the chairperson and to furnish the chairperson 203 with a properly executed commission of office certifying his or her election. 204 (2) The chairperson of the board shall be nonpartisan. At no time during his or her 205 service as chairperson shall the chairperson actively participate in a political party 206 207 organization or in the campaign of a candidate for public office, nor shall he or she make any campaign contributions to a candidate for public office. Furthermore, to qualify for 208 appointment as chairperson, in the two years immediately preceding his or her 209 210 appointment, a person shall not have qualified as a partisan candidate for public office, 211 participated in a political party organization or the campaign of a partisan candidate for

- 212 public office, or made any campaign contributions to a partisan candidate for public
- 213 <u>office.</u>

(3) The term of office of the chairperson shall continue until a successor is elected as
 provided in paragraph (1) of this subsection. In the event of a vacancy in the position of

- 216 chairperson at a time when the General Assembly is not in session, it shall be the duty of
- the Governor and the Governor is empowered and directed to appoint a chairperson
- 218 possessing the qualifications as provided in this subsection who shall serve as chairperson
- 219 <u>until the next regular session of the General Assembly, at which time the nomination and</u>
- 220 election of a chairperson shall be held by the General Assembly as provided in
- 221 paragraph (1) of this subsection.
- (b) A member elected by a house of the General Assembly shall take office on the day
- following the adjournment of the regular session in which elected and shall serve for a term

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224 of two years and until his or her successor is elected and gualified, unless sooner removed. 225 An elected member of the board may be removed at any time by a majority vote of the 226 house which elected him or her. In the event a vacancy should occur in the office of such 227 a member of the board at a time when the General Assembly is not in session, then the 228 President of the Senate shall thereupon appoint an elector to fill the vacancy if the prior 229 incumbent of such office was elected by the Senate or appointed by the President of the 230 Senate; and the Speaker of the House of Representatives shall thereupon appoint an elector 231 to fill the vacancy if the prior incumbent of such office was elected by the House of 232 Representatives or appointed by the Speaker of the House of Representatives. A member 233 appointed to fill a vacancy may be removed at any time by a majority vote of the house 234 whose presiding officer appointed him or her.

235 (c) Within 30 days after April 3, 1968, the state executive committee of each political 236 party shall nominate a member of its party to serve as a member of the State Election Board 237 and, thereupon, the Governor shall appoint such nominee as a member of the board to serve 238 for a term of two years from the date of the appointment and until his or her successor is 239 elected and qualified, unless sooner removed. Thereafter, such state executive committee 240 shall select a nominee for such office on the board within 30 days after a vacancy occurs 241 in such office and shall also select a nominee at least 30 days prior to the expiration of the 242 term of each incumbent nominated by it; and each such nominee shall be immediately 243 appointed by the Governor as a member of the board to serve for the unexpired term in the 244 case of a vacancy, and for a term of two years in the case of an expired term. Each 245 successor, other than one appointed to serve an unexpired term, shall serve for a term of 246 two years; and the terms shall run consecutively from the date of the initial gubernatorial 247 appointment. No person shall be eligible for nomination by such state executive committee 248 unless he or she is an elector and a member in good standing of the political party of the 249 committee. Such a member shall cease to serve on the board and his or her office shall be

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abolished if and when his or her political organization shall cease to be a 'political party'as defined in Code Section 21-2-2.

(d) The Secretary of State shall be the chairperson of the board an ex officio nonvoting
member of the board. Three voting members of the board shall constitute a quorum, and
no vacancy on the board shall impair the right of the quorum to exercise all the powers and
perform all the duties of the board. The board shall adopt a seal for its use and bylaws for
its own government and procedure.

(e) Meetings shall be held whenever necessary for the performance of the duties of the
board on call of the chairperson or whenever any two of its members so request. Minutes
shall be kept of all meetings of the board and a record kept of the vote of each member on
all questions coming before the board. The chairperson shall give to each member of the
board prior notice of the time and place of each meeting of the board.

(f) If any member of the board, other than the Secretary of State, shall qualify as a candidate for any public office which is to be voted upon in any primary or election regulated by the board, that member's position on the board shall be immediately vacated and such vacancy shall be filled in the manner provided for filling other vacancies on the board."

267

# **SECTION 6.**

268 Said chapter is further amended in Code Section 21-2-33.1, relating to enforcement of 269 chapter, by adding new subsections to read as follows:

- 270 "(f) After following the procedures set forth in Code Section 21-2-33.2, the State Election
- 271 Board may suspend county or municipal superintendents and appoint an individual to serve
- 272 as the temporary superintendent in a jurisdiction. Such individual shall exercise all the
- 273 powers and duties of a superintendent as provided by law, including the authority to make
- 274 <u>all personnel decisions related to any employees of the jurisdiction who assist with carrying</u>

- 275 out the duties of the superintendent, including, but not limited to, the director of elections,
- 276 the election supervisor, and all poll officers.
- 277 (g) At no time shall the State Election Board suspend more than four county or municipal
- 278 <u>superintendents pursuant to subsection (f) of this Code section.</u>
- 279 (h) The Secretary of State shall, upon the request of the State Election Board, provide any
- 280 and all necessary support and assistance that the State Election Board, in its sole discretion,
- 281 determines is necessary to enforce this chapter or to carry out or conduct any of its duties."
- 282

# **SECTION 7.**

283 Such chapter is further amended in Subpart 1 of Part 1 of Article 2, relating to the State

284 Election Board, by adding a new Code section to read as follows:

285 "<u>21-2-33.2.</u>

286 (a) The governing authority of a county or municipality, as applicable, following a 287 recommendation based on an investigation by a performance review board pursuant to 288 Code Section 21-2-106 may petition the State Election Board, through the Secretary of 289 State, for extraordinary relief pursuant to this Code section. In addition, the State Election 290 Board, on its own motion or following a recommendation based on an investigation by a 291 performance review board pursuant to Part 5 of this article, may pursue the extraordinary 292 relief provided in this Code section. 293 (b) Upon receiving a petition or taking appropriate action pursuant to subsection (a) of this 294 Code section, the State Election Board shall conduct a preliminary investigation to 295 determine if sufficient cause exists to proceed to a full hearing on the petition. Such

296 preliminary investigation shall be followed by a preliminary hearing which shall take place

297 not less than 30 days nor more than 90 days after the Secretary of State receives the

298 petition. Service of the petition shall be made by hand delivery or by statutory overnight

299 delivery to the Secretary of State's office. At such preliminary hearing, the State Election

300 Board shall determine if sufficient cause exists to proceed to a full hearing on the petition

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301 or if the petition should be dismissed. The State Election Board shall promulgate rules and 302 regulations for conducting such preliminary investigation and preliminary hearing. 303 (c) Following the preliminary hearing described in subsection (b) of this Code section, the 304 State Election Board may suspend a county or municipal superintendent pursuant to this 305 Code section if at least three members of the board find, after notice and hearing, that: 306 (1) By a preponderance of the evidence, a county or municipal superintendent has 307 committed at least three violations of this title or of State Election Board rules and 308 regulations, in the last two general election cycles; and the county or municipal 309 superintendent has not sufficiently remedied the violations; or 310 (2) By clear and convincing evidence, the county or municipal superintendent has, for 311 at least two elections within a two-year period, demonstrated nonfeasance, malfeasance, 312 or gross negligence in the administration of the elections. 313 (d) A majority of the members of a board of elections, board of elections and registration, 314 or county commission; a probate judge who serves as election superintendent, or, for a sole 315 commissioner form of government, a sole commissioner may petition the Secretary of State 316 to continue any hearing scheduled pursuant to this Code section. Upon a showing of good 317 cause, the State Election Board may in its sound discretion continue any such hearing. 318 Notwithstanding any other provision of law, deliberations held on such petition by the State 319 Election Board shall not be open to the public; provided, however, that testimony shall be 320 taken in an open meeting and a vote on the recommendation shall be taken in an open 321 meeting following the hearing or at the next regularly scheduled meeting. 322 (e)(1) If the State Election Board makes a finding in accordance with subsection (c) of 323 this Code section, it may suspend the superintendent or board of registrars with pay and 324 appoint an individual to serve as the temporary superintendent. The temporary 325 superintendent who is appointed shall be otherwise qualified to serve or meet the 326 necessary qualifications within three months of appointment.

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327	(2) Any superintendent suspended under this Code section may petition the State
328	Election Board for reinstatement no earlier than 30 days following suspension and no
329	later than 60 days following suspension. In the event that a suspended superintendent or
330	registrar does not petition for reinstatement within the allotted time period, his or her
331	suspension shall be converted into permanent removal, and the temporary superintendent
332	shall become a permanent superintendent subject to removal by the jurisdiction not less
333	than nine months after his or her appointment.
334	(3) If, after the expiration of the nine-month period following the appointment, the
335	jurisdiction removes the permanent superintendent, any provisions of local or general law
336	governing appointment of the superintendent shall govern the appointment of the
337	superintendent.
338	(4) If, at any time after the expiration of the nine-month period following the
339	appointment, at least three members of the State Election Board find, after notice and
340	hearing, that the jurisdiction no longer requires a superintendent appointed under this
341	Code section, any provisions of local or general law governing appointment of the
342	superintendent shall govern the appointment of the superintendent.
343	(f) Upon petition for reinstatement by a superintendent suspended pursuant to a finding
344	under paragraph (1) of subsection (c) of this Code section, the State Election Board shall
345	conduct a hearing for the purpose of receiving evidence relative to whether the
346	superintendent's continued service as superintendent is more likely than not to improve the
347	ability of the jurisdiction to conduct elections in a manner that complies with this chapter.
348	The suspended superintendent shall be given at least 30 days' notice prior to such hearing
349	and such hearing shall be held no later than 90 days after the petition is filed in accordance
350	with Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act,' except that the
351	State Election Board shall have the power to call witnesses and request documents on its
352	own initiative. If the State Election Board denies the petition, it shall be deemed a final
353	agency decision under Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act,'

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- and it may be appealed in a manner consistent with Code Section 50-13-19. The Attorney
- 355 General or his or her designee shall represent the interests of the State Election Board in
- 356 <u>any such judicial review.</u>
- 357 (g) A local government shall not expend any public funds for attorneys' fees or expenses
- of litigation relating to the proceedings initiated pursuant to this Code section except to the
   extent such fees and expenses are incurred prior to and through the recommendation of the
- 360 State Election Board as provided in subsection (c) of this Code section; provided, however,
- that nothing in this subsection shall be construed to prohibit an insurance provider from
- 362 covering attorneys' fees or expenses of litigation under an insurance policy. Any
- 363 <u>suspended superintendent who is reinstated by the State Election Board pursuant to this</u>
- 364 Code section may be reimbursed by the local government for his or her reasonable
- 365 <u>attorneys' fees and related expenses incurred in pursuing such reinstatement.</u>
- 366 (h) For purposes of this Code section, where a judge of probate court serves as the
- 367 superintendent, the suspension authorized by this Code section shall apply only to the judge
- 368 <u>of probate court's duties as a superintendent and not as a judge of probate court.</u>
- 369 (i) When the State Election Board exercises its authority under subsection (f) of Code
- 370 <u>Section 21-2-33.1, the jurisdiction involved shall not diminish or reduce the funds already</u>
- 371 <u>budgeted or appropriated by the jurisdiction pursuant to Code Section 21-2-71 and shall</u>
- 372 pay any necessary and reasonable funds over that amount, as determined by the temporary
- 373 superintendent, to faithfully carry out their obligations under Code Section 21-2-70."0
- 374

# **SECTION 8.**

- 375 Said chapter is further amended in Subpart 1 of Part 1 of Article 2, relating to the State 376 Election Board, by adding new Code sections to read as follows:
- 377 ″<u>21-2-35.</u>
- 378 (a) Notwithstanding any other provision of this chapter, Chapter 3 of Title 38, relating to
- 379 emergency management, or Chapter 13 of Title 50, the "Georgia Administrative Procedure

- 380 Act," to the contrary, the State Election Board may only adopt emergency rules or
- 381 regulations in circumstances of imminent peril to public health, safety, or welfare. To
- 382 adopt any such emergency rule or regulation, in addition to any other rule-making
- 383 requirement of this chapter or Chapter 13 of Title 50, the State Election Board shall:
- 384 (1) Give notice to the public of its intended action;
- 385 (2) Immediately upon the setting of the date and time of the meeting at which such
- 386 <u>emergency rule or regulation is to be considered give notice by email of its intended</u>
- 387 <u>action to:</u>
- 388 (A) The Governor;
- 389 (B) The Lieutenant Governor;
- 390 (C) The Speaker of the House of Representatives;
- 391 (D) The chairpersons of the standing committees of each house of the General
- 392 <u>Assembly tasked with election matters:</u>
- 393 (E) Legislative counsel; and
- 394 (F) The chief executive officer of each political party registered pursuant to subsection
- 395 (a) of Code Section 21-2-110; and
- 396 (3) State in the notices required by paragraphs (1) and (2) of this subsection the nature
- 397 of the emergency and the manner in which such emergency represents an imminent peril
- 398 <u>to public health, safety, or welfare.</u>
- 399 (b) Upon adoption or promulgation of any emergency rule or regulation pursuant to this
- 400 Code section, a majority of the State Election Board shall certify in writing that such
- 401 emergency rule or regulation was made in strict and exact compliance with the provisions
- 402 of this chapter and subsection (e) of Code Section 50-13-4.
- 403 (c) In the event of any conflict between this Code section and any provision of Chapter 13
- 404 of Title 50, this Code section shall govern and supersede any such conflicting provision.

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# 405 <u>21-2-36.</u>

- 406 The State Election Board, the members thereof, the Secretary of State, and any of their
- 407 attorneys or staff, at least five business days prior to entering into any consent agreement,
- 408 settlement, or consent order that limits, alters, or interprets any provision of this chapter,
- 409 shall notify the House of Representatives and Senate Committees on the Judiciary of such
- 410 proposed consent agreement, settlement, or consent order."
- 411

# **SECTION 9.**

412 Said chapter is further amended by revising Code Section 21-2-71, relating to payment by413 county or municipality of superintendent's expenses, as follows:

414 "21-2-71.

415 (a) The governing authority of each county or municipality shall appropriate annually and

416 from time to time, to the superintendent of such county or municipality, the funds that it

shall deem necessary for the conduct of primaries and elections in such county or
municipality and for the performance of his or her other duties under this chapter,
including:

420 (1) Compensation of the poll officers, custodians, and other assistants and employees421 provided for in this chapter;

422 (2) Expenditures and contracts for expenditures by the superintendent for polling places;

423 (3) Purchase or printing, under contracts made by the superintendent, of all ballots and
424 other election supplies required by this chapter, or which the superintendent shall
425 consider necessary to carry out the provisions of this chapter;

426 (4) Maintenance of all voting equipment required by this chapter, or which the427 superintendent shall consider necessary to carry out this chapter; and

428 (5) All other expenses arising out of the performance of his or her duties under this429 chapter.

- 430 (b) No superintendent shall take or accept any funding, grants, or gifts from any source
- 431 <u>other than from the governing authority of the county or municipality, the State of Georgia,</u>
- 432 <u>or the federal government.</u>
- 433 (c) The State Election Board shall study and report to the General Assembly a proposed
- 434 method for accepting donations intended to facilitate the administration of elections and
- 435 <u>a method for an equitable distribution of such donations state wide by October 1, 2021.</u>"
- 436 **SECTION 10.**
- 437 Said chapter is further amended in Part 3 of Article 2, relating to superintendents, by adding
- 438 a new Code section to read as follows:
- 439 ″<u>21-2-74.1.</u>
- 440 (a) If a county does not have a board of elections and:
- 441 (1) There is a vacancy in the office of judge of the probate court that has not been filled
- 442 pursuant to Code Section 15-9-10 or 15-9-11; or
- 443 (2) The judge of the probate court is incapacitated and unable to perform the duties of
- 444 <u>the election superintendent for a period of more than five days;</u>
- 445 The chief judge of the superior court in the circuit to which the county is assigned shall
- 446 appoint a qualified individual to serve as the acting election superintendent during such
- 447 <u>vacancy or incapacitation.</u>
- 448 (b) Upon the filling of a vacancy in the office of judge of the probate court pursuant to
- 449 <u>Code Section 15-9-10 or 15-9-11, the judge of the probate court shall resume the duties of</u>
- 450 <u>the election superintendent.</u>
- 451 (c) The sole county commissioner or the board of county commissioners shall fix the
- 452 <u>compensation of the individual who serves as acting election superintendent until the</u>
- 453 vacancy is filled or the incapacitation ends. The compensation shall be paid from the
- 454 general funds of the county."

**SECTION 11.** 

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455

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456 Said chapter is further amended by revising subsection (a) of Code Section 21-2-92, relating
457 to qualifications of poll officers, service during municipal election or primary, and Student
458 Teen Election Participant (STEP) program, as follows:

459 "(a)(1) Poll officers appointed pursuant to Code Sections 21-2-90 and 21-2-91 shall be judicious, intelligent, and upright citizens of the United States, residents of or otherwise 460 461 employed by the county in which they are appointed except as otherwise provided in 462 paragraph (2) of this subsection or, in the case of municipal elections, residents of or 463 otherwise employed by the municipality in which the election is to be held or of the 464 county in which that municipality is located, 16 years of age or over, and shall be able to 465 read, write, and speak the English language. No poll officer shall be eligible for any 466 nomination for public office or to be voted for at a primary or election at which the poll 467 officer shall serve. No person who is otherwise holding public office, other than a 468 political party office, shall be eligible to be appointed as or to serve as a poll officer. A 469 parent, spouse, child, brother, sister, father-in-law, mother-in-law, son-in-law, 470 daughter-in-law, brother-in-law, or sister-in-law of a candidate shall not be eligible to 471 serve as a poll officer in any precinct in which such candidate's name appears on the 472 ballot in any primary or election.

473 (2) A poll officer may be allowed to serve in a county that adjoins the county in which

474 such poll officer resides if, in the discretion of the election superintendent of the county

475 in which such person resides, the waiver of such county residency or county employment

476 requirements of paragraph (1) of this subsection do not impair the ability of the county

477 to provide adequate staff for the performance of election duties under this chapter and if,

478 in the discretion of the county election superintendent in which such person wishes to

479 serve, sufficient need for more poll officers exists."

480

# SECTION 12.

"Part 5

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481 Said chapter is further amended in Article 2, relating to supervisory boards and officers, by

482 adding a new part to read as follows:

483

484 <u>21-2-105.</u>

- 485 <u>As used in this part, the term 'local election official' means:</u>
- 486 (1) A county board of elections or a county board of elections and registration
- 487 <u>established pursuant to Code Section 21-2-40;</u>
- 488 (2) A judge of the probate court fulfilling the role of election superintendent; or
- 489 (3) A municipal election superintendent.
- 490 <u>21-2-106.</u>
- 491 (a) The following officials may request that a performance review of a local election

492 <u>official be conducted:</u>

493 (1) The governing authority of the same jurisdiction as the local election official;

494 (2) For counties represented by more than three members of the Georgia House of

- 495 Representatives and Georgia Senate, at least two members of the Georgia House of
- 496 <u>Representatives and two members of the Georgia Senate who represent the county; and</u>

497 (3) For counties represented by fewer than four members of the Georgia House of

- 498 Representatives and Georgia Senate, at least one member of the Georgia House of
- 499 <u>Representatives and one member of the Georgia Senate who represent the county.</u>

500 Such request shall be transmitted to the State Election Board which shall appoint an

501 independent performance review board within 30 days after receiving such resolution. The

- 502 <u>State Election Board shall appoint three competent persons to serve as members of the</u>
- 503 performance review board, one of whom shall be an employee of the elections division of

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- 504 the Secretary of State and two of whom shall be local election officials, provided that no 505 such appointee shall be a local election official for the county or municipality, as 506 applicable, under review. 507 (b) It shall be the duty of a performance review board to make a thorough and complete investigation of the local election official with respect to all actions of the local election 508 509 official regarding the technical competency in the maintenance and operation of election 510 equipment, proper administration and oversight of registration and elections, and compliance with state law and regulations. The performance review board shall issue a 511 512 written report of its findings to the Secretary of State, the State Election Board, and the 513 local governing authority which shall include such evaluations, judgments, and 514 recommendations as it deems appropriate. The local governing authority shall reimburse 515 the members of the performance review board for reasonable expenses incurred in the 516 performance of their duties, including mileage, meals, lodging, and costs of materials. 517 (c) The findings of the report of the review board under subsection (b) of this Code section 518 or of any audit or investigation performed by the State Election Board may be grounds for 519 removal of one or more local election officials pursuant to Code Section 21-2-33.2.
- 520 <u>21-2-107.</u>
- 521 (a) The State Election Board shall appoint an independent performance review board on
- 522 its own motion if it determines that there is evidence which calls into question the
- 523 competence of a local election official regarding the oversight and administration of
- 524 <u>elections, voter registration, or both, with state law and regulations.</u>
- 525 (b) The State Election Board shall appoint three competent persons to serve as members
- 526 of the performance review board, one of whom shall be an employee of the elections
- 527 division of the office of Secretary of State and two of whom shall be local election
- 528 officials, provided that none of the three appointees shall be a local election official for the
- 529 <u>county or municipality under review.</u>

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- 530 (c) The performance review board shall issue a written report of its findings to the State
- 531 Election Board and the Secretary of State and the applicable local governing authority,
- 532 which shall include such evaluations, judgments, and recommendations as it deems
- 533 appropriate. The local governing authority shall reimburse the members of the
- 534 performance review board for reasonable expenses incurred in the performance of their
- 535 duties, including mileage, meals, lodging, and costs of materials.
- 536 (d) The findings of the report of the performance review board under subsection (c) of this
- 537 Code section or of any audit or investigation performed by the State Election Board may
- 538 <u>be grounds for removal of a local election official pursuant to Code Section 21-2-33.2.</u>
- 539 <u>21-2-108.</u>
- 540 The State Election Board shall promulgate such rules and regulations as may be necessary
- 541 for the administration of this part."
- 542

# **SECTION 13.**

543 Said chapter is further amended in Code Section 21-2-134, relating to withdrawal, death, or

544 disqualification of candidate for office, return of qualifying fee, and nomination certificate,

545 by adding a new subsection to read as follows:

546 "(g) In the event of the death of a candidate on the ballot in a nonpartisan election prior to

547 such nonpartisan election, such candidate's name shall remain on the ballot and all votes

548 cast for such candidate shall be counted. If the deceased candidate receives the requisite

549 <u>number of votes to be elected, such contest shall be handled as a failure to fill the office</u>

550 <u>under Code Section 21-2-504</u>. If the deceased candidate receives enough votes to be in a

551 run-off election, such run-off election shall be conducted as provided in Code

552 Section 21-2-501 and the candidates in such runoff shall be determined in accordance with

553 paragraph (2) of subsection (a) of Code Section 21-2-501."

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21

554

#### **SECTION 14.**

555 Said chapter is further amended by revising subsection (f) of Code Section 21-2-212, relating 556 to county registrars, appointment, certification, term of service, vacancies, compensation and 557 expenses of chief registrar, registrars, and other officers and employees, and budget 558 estimates, as follows:

559 "(f) The board of registrars of each county shall prepare annually a budget estimate in 560 which it shall set forth an itemized list of its expenditures for the preceding two years and 561 an itemized estimate of the amount of money necessary to be appropriated for the ensuing 562 year and shall submit the same at the time and in the manner and form other county budget 563 estimates are required to be filed. No board of registrars shall take or accept any funding, 564 grants, or gifts from any source other than from the governing authority of the county, the 565 State of Georgia, or the federal government."

566

## **SECTION 15.**

567 Said chapter is further amended by revising Code Section 21-2-229, relating to challenge of 568 applicant for registration by other electors, notice and hearing, and right of appeal, as 569 follows:

570 *"*21-2-229.

571 (a) Any elector of a county or municipality may challenge the qualifications of any person 572 applying to register to vote in the county or municipality and may challenge the 573 qualifications of any elector of the county or municipality whose name appears on the list 574 of electors. Such challenges shall be in writing and shall specify distinctly the grounds of 575 the challenge. There shall not be a limit on the number of persons whose qualifications such elector may challenge. 576 577 (b) Upon such challenge being filed with the board of registrars, the registrars shall set a 578 hearing on such challenge within ten business days after serving notice of the challenge.

579 Notice of the date, time, and place of the hearing shall be served upon the person whose

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qualifications are being challenged along with a copy of such challenge and upon the elector making the challenge within ten business days following the filing of the challenge. The person being challenged shall receive at least three days' notice of the date, time, and place of the hearing. Such notice shall be served either by first-class mail addressed to the mailing address shown on the person's voter registration records or in the manner provided in subsection (c) of Code Section 21-2-228.

586 (c) The burden shall be on the elector making the challenge to prove that the person being 587 challenged is not qualified to remain on the list of electors. The board of registrars shall 588 have the authority to issue subpoenas for the attendance of witnesses and the production 589 of books, papers, and other material upon application by the person whose qualifications 590 are being challenged or the elector making the challenge. The party requesting such 591 subpoenas shall be responsible to serve such subpoenas and, if necessary, to enforce the 592 subpoenas by application to the superior court. Any witness so subpoenaed, and after 593 attending, shall be allowed and paid the same mileage and fee as allowed and paid 594 witnesses in civil actions in the superior court.

(d) After the hearing provided for in this Code section, the registrars shall determine said challenge and shall notify the parties of their decision. If the registrars uphold the challenge, the person's application for registration shall be rejected or the person's name removed from the list of electors, as appropriate. The elector shall be notified of such decision in writing either by first-class mail addressed to the mailing address shown on the person's voter registration records or in the manner provided in subsection (c) of Code Section 21-2-228 for other notices.

(e) Either party shall have a right of appeal from the decision of the registrars to the
superior court by filing a petition with the clerk of the superior court within ten days after
the date of the decision of the registrars. A copy of such petition shall be served upon the
other parties and the registrars. Unless and until the decision of the registrars is reversed
by the court, the decision of the registrars shall stand.

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- 607 (f) Failure to comply with the provisions of this Code section by the board of registrars
- 608 shall subject such board to sanctions by the State Election Board."
- 609

# **SECTION 16.**

610 Said chapter is further amended by revising Code Section 21-2-230, relating to challenge of
611 persons on list of electors by other electors, procedure;, hearing, and right of appeal, as
612 follows:

613 *"*21-2-230.

614 (a) Any elector of the county or municipality may challenge the right of any other elector 615 of the county or municipality, whose name appears on the list of electors, to vote in an 616 election. Such challenge shall be in writing and specify distinctly the grounds of such 617 challenge. Such challenge may be made at any time prior to the elector whose right to vote 618 is being challenged voting at the elector's polling place or, if such elector cast an absentee 619 ballot, prior to 5:00 P.M. on the day before the election absentee ballots are to begin to be 620 scanned and tabulated; provided, however, that challenges to persons voting by absentee 621 ballot in person at the office of the registrars or the absentee ballot clerk shall be made prior 622 to such person's voting. There shall not be a limit on the number of persons whose 623 qualifications such elector may challenge. 624 (b) Upon the filing of such challenge, the board of registrars shall immediately consider 625 such challenge and determine whether probable cause exists to sustain such challenge. If 626 the registrars do not find probable cause, the challenge shall be denied. If the registrars

627 find probable cause, the registrars shall notify the poll officers of the challenged elector's 628 precinct or, if the challenged elector voted by absentee ballot, notify the poll officers at the 629 absentee ballot precinct and, if practical, notify the challenged elector and afford such

- 630 elector an opportunity to answer.
- 631 (c) If the challenged elector appears at the polling place to vote, such elector shall be given
- 632 the opportunity to appear before the registrars and answer the grounds of the challenge.
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(d) If the challenged elector does not cast an absentee ballot and does not appear at the
polling place to vote and if the challenge is based on grounds other than the qualifications
of the elector to remain on the list of electors, no further action by the registrars shall be
required.

(e) If the challenged elector cast an absentee ballot and it is not practical to conduct a
hearing prior to the close of the polls and the challenge is based upon grounds other than
the qualifications of the elector to remain on the list of electors, the absentee ballot shall
be treated as a challenged ballot pursuant to subsection (e) of Code Section 21-2-386. No
further action by the registrars shall be required.

(f) If the challenged elector does not cast an absentee ballot and does not appear at the
polling place to vote and the challenge is based on the grounds that the elector is not
qualified to remain on the list of electors, the board of registrars shall proceed to hear the
challenge pursuant to Code Section 21-2-229.

646 (g) If the challenged elector cast an absentee ballot and the challenge is based upon 647 grounds that the challenged elector is not qualified to remain on the list of electors, the 648 board of registrars shall proceed to conduct a hearing on the challenge on an expedited 649 basis prior to the certification of the consolidated returns of the election by the election 650 superintendent. The election superintendent shall not certify such consolidated returns 651 until such hearing is complete and the registrars have rendered their decision on the 652 challenge. If the registrars deny the challenge, the superintendent shall proceed to certify 653 the consolidated returns. If the registrars uphold the challenge, the name of the challenged 654 elector shall be removed from the list of electors and the ballot of the challenged elector 655 shall be rejected and not counted and, if necessary, the returns shall be adjusted to remove 656 any votes cast by such elector. The elector making the challenge and the challenged elector 657 may appeal the decision of the registrars in the same manner as provided in subsection (e) 658 of Code Section 21-2-229.

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659 (h) If the challenged elector appears at the polls to vote and it is practical to conduct a 660 hearing on the challenge prior to the close of the polls, the registrars shall conduct such 661 hearing and determine the merits of the challenge. If the registrars deny the challenge, the 662 elector shall be permitted to vote in the election notwithstanding the fact that the polls may 663 have closed prior to the time the registrars render their decision and the elector can actually 664 vote, provided that the elector proceeds to vote immediately after the decision of the registrars. If the registrars uphold the challenge, the challenged elector shall not be 665 666 permitted to vote and, if the challenge is based upon the grounds that the elector is not 667 qualified to remain on the list of electors, the challenged elector's name shall be removed 668 from the list of electors.

669 (i) If the challenged elector appears at the polls to vote and it is not practical to conduct 670 a hearing prior to the close of the polls or if the registrars begin a hearing and subsequently 671 find that a decision on the challenge cannot be rendered within a reasonable time, the 672 challenged elector shall be permitted to vote by casting a challenged ballot on the same 673 type of ballot that is used by the county or municipality for provisional ballots. Such 674 challenged ballot shall be sealed in double envelopes as provided in subsection (a) of Code 675 Section 21-2-419 and, after having the word 'Challenged,' the elector's name, and the 676 alleged cause of the challenge written across the back of the outer envelope, the ballot shall 677 be deposited by the person casting such ballot in a secure, sealed ballot box 678 notwithstanding the fact that the polls may have closed prior to the time the registrars make 679 such a determination, provided that the elector proceeds to vote immediately after such 680 determination of the registrars. In such cases, if the challenge is based upon the grounds 681 that the challenged elector is not qualified to remain on the list of electors, the registrars 682 shall proceed to finish the hearing prior to the certification of the consolidated returns of 683 the election by the election superintendent. If the challenge is based on other grounds, no 684 further action shall be required by the registrars. The election superintendent shall not 685 certify such consolidated returns until such hearing is complete and the registrars have

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686 rendered their decision on the challenge. If the registrars deny the challenge, the 687 superintendent shall proceed to certify the consolidated returns. If the registrars uphold the 688 challenge, the name of the challenged elector shall be removed from the list of electors and 689 the ballot of the challenged elector shall be rejected and not counted and, if necessary, the 690 returns shall be adjusted to remove any votes cast by such elector. The elector making the 691 challenge and the challenged elector may appeal the decision of the registrars in the same 692 manner as provided in subsection (e) of Code Section 21-2-229. 693 (i) Failure to comply with the provisions of this Code section by the board of registrars

- 694 shall subject such board to sanctions by the State Election Board."
- 695

## **SECTION 17.**

Said chapter is further amended in subsection (b) of Code Section 21-2-232, relating to
removal of elector's name from list of electors, by adding a new paragraph to read as follows: *"(3)* Once becoming a member of the nongovernmental entity described in subsection (d)
of Code Section 21-2-225, the Secretary of State shall obtain regular information from
such entity regarding electors who may have moved to another state, died, or otherwise
become ineligible to vote in Georgia. The Secretary of State shall use such information
to conduct list maintenance on the list of eligible electors."

703

# **SECTION 18.**

Said chapter is further amended by revising Code Section 21-2-263, relating to reduction in
size of, or provision of additional voting equipment or poll workers to, precincts containing
more than 2,000 electors when voting in such precincts at previous general election not
completed one hour after closing of polls, as follows:

708 *"*21-2-263.

709 (a) If, at the previous general election, a precinct contained more than 2,000 electors and 710 if all those electors desiring to vote had not completed voting one hour following the 711 closing of the polls, the superintendent shall either reduce the size of said precinct so that 712 it shall contain not more than 2,000 electors in accordance with the procedures prescribed 713 by this chapter for the division, alteration, and consolidation of precincts no later than 60 714 days before the next general election or provide additional voting equipment or poll 715 workers, or both, before the next general election. For administering this Code section, the 716 chief manager of a precinct which contained more than 2,000 electors at the previous 717 general election shall submit a report thereof, under oath, to the superintendent as to the 718 time required for completion of voting by all persons in line at the time the polls were 719 closed. Any such change in the boundaries of a precinct shall conform with the 720 requirements of subsection (a) of Code Section 21-2-261.1.

721 (b) If, at the previous general election, a precinct contained more than 2,000 electors and 722 if electors desiring to vote on the day of the election had to wait in line for more than one 723 hour before checking in to vote, the superintendent shall either reduce the size of such 724 precinct so that it shall contain not more than 2,000 electors in accordance with the 725 procedures prescribed by this chapter for the division, alteration, and consolidation of 726 precincts no later than 60 days before the next general election or provide additional voting 727 equipment or poll workers, or both, before the next general election. For administering this 728 Code section, the chief manager of a precinct which contained more than 2,000 electors at 729 the previous general election shall submit a report thereof to the superintendent of the 730 reported time from entering the line to checking in to vote. Such wait time shall be 731 measured no fewer than three different times throughout the day (in the morning, at midday, and prior to the close of polls) and such results shall be recorded on a form 732 provided by the Secretary of State. Any such change in the boundaries of a precinct shall 733 734 conform with the requirements of subsection (a) of Code Section 21-2-261.1."

735

# SECTION 19.

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Said chapter is further amended by revising subsection (a) of Code Section 21-2-265, relating
to duty of superintendent to select polling places, change, petition objecting to proposed
change, space for political parties holding primaries, facilities for disabled voters, selection
of polling place outside precinct to better serve voters, and restriction on changing polling
place on or near date of election, as follows:

741 "(a) The superintendent of a county or the governing authority of a municipality shall 742 select and fix the polling place within each precinct and may, either on his, her, or its own 743 motion or on petition of ten electors of a precinct, change the polling place within any 744 precinct. Except in case of an emergency or unavoidable event occurring within ten days 745 of a primary or election, which emergency or event renders any polling place unavailable 746 for use at such primary or election, the superintendent of a county or the governing 747 authority of a municipality shall not change any polling place until notice of the proposed 748 change shall have been published for once a week for two consecutive weeks in the legal 749 organ for the county or municipality in which the polling place is located. Additionally, 750 on the first election during the seven days before and on the day of the first election 751 following such change, a notice of such change shall be posted on the previous polling 752 place and at three other places in the immediate vicinity thereof. Each notice posted shall 753 state the location to which the polling place has been moved and shall direct electors to the 754 new location. At least one notice at the previous polling place shall be a minimum of four 755 feet by four feet in size. The occupant or owner of the previous polling place, or his or her 756 agent, shall be notified in writing of such change at the time notice is published in the legal 757 organ."

758

#### **SECTION 20.**

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759 Said chapter is further amended by revising subsections (a) and (b) of Code 760 Section 21-2-266, relating to use of public buildings as polling places, use of portable or 761 movable facilities, and unrestricted access to residential communities, as follows:

762 ''(a) In selecting polling places and advance voting locations, the superintendent of a 763 county or the governing authority of a municipality shall select, wherever practicable and consistent with subsection (d) of Code Section 21-2-265, schoolhouses, municipal 764 765 buildings or rooms, or other public buildings for that purpose. In selecting polling places 766 and advance voting locations, the superintendent of a county or the governing authority of 767 a municipality shall give consideration to the comfort and convenience those places to be 768 selected will provide to both electors and poll officers. School, county, municipal, or other 769 governmental authorities, upon request of the superintendent of a county or the governing 770 authority of a municipality, shall make arrangements for the use of their property for 771 polling places or advance voting locations; provided, however, that such use shall not 772 substantially interfere with the use of such property for the purposes for which it is 773 primarily intended.

(b) The superintendent of a county or the governing authority of a municipality shall have discretion to procure and provide portable or movable polling facilities of adequate size for any precinct; provided, however, that buses and other readily movable facilities shall only be used in emergencies declared by the Governor pursuant to Code Section 38-3-51 to supplement the capacity of the polling place where the emergency circumstance occurred."

779

### **SECTION 20A.**

Said chapter is further amended by revising subsection (a) of Code Section 21-2-284, relating
to form of official primary ballot and attestation regarding receiving value in exchange for
vote, as follows:

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783	"(a) In each primary separate official ballots shall be prepared for the political party
784	holding the primary. At the top of each ballot shall be printed in prominent type the words
785	'OFFICIAL PRIMARY BALLOT OF PARTY FOR,' followed by the
786	name and designation of the precinct for which it is prepared and the name and date of the
787	primary."
788	SECTION 20B.
789	Said chapter is further amended by revising Code Section 21-2-284.1, relating to form of
790	ballot in nonpartisan municipal primaries, as follows:
791	"21-2-284.1.
792	In the case of nonpartisan municipal primaries, the form of the official nonpartisan primary
793	ballot shall conform insofar as practicable to the form of the official primary ballot as
794	detailed in Code Section 21-2-284, including the printing of the name and designation of
795	the precinct on the top of the ballot, except that:
796	(1) The following shall be printed at the top of each ballot in prominent type:
797	'OFFICIAL NONPARTISAN PRIMARY BALLOT OF
798	
799	(Name of Municipality)';
800	(2) There shall be no name or designation of any political organization nor any words,
801	designation, or emblems descriptive of a candidate's political affiliation printed under or
802	after any candidate's name which is printed on the ballot; and
803	(3) The incumbency of a candidate seeking election for the public office he or she then

804 holds shall be indicated on the ballot."

**SECTION 20C.** 

21

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Said chapter is further amended by revising subsection (a) of Code Section 21-2-285, relating
to form of official election ballot, attestation on receipt of benefit in exchange for vote, and
when an election is not required, as follows:

809 "(a) At the top of each ballot for an election shall be printed in prominent type the words

810 'OFFICIAL BALLOT,' followed by the <u>name and</u> designation of the precinct for which it

811 is prepared and the name and date of the election."

812

## **SECTION 21.**

813 Said chapter is further amended by revising Code Section 21-2-285.1, relating to form of
814 ballot, run-off election, and declaration of prevailing candidate in nonpartisan elections, as
815 follows:

816 *"*21-2-285.1.

817 The names of all candidates for offices which the General Assembly has by general law or 818 local Act provided for election in a nonpartisan election shall be printed on each official 819 primary ballot; and insofar as practicable such offices to be filled in the nonpartisan 820 election shall be separated from the names of candidates for party nomination to other 821 offices by being listed last on each ballot, with the top of that portion of each official 822 primary ballot relating to the nonpartisan election to have printed in prominent type the 823 words 'OFFICIAL NONPARTISAN ELECTION BALLOT.' In addition, there shall be a 824 ballot that contains just the official nonpartisan election ballot available for electors who 825 choose not to vote in a party primary. Such ballot shall have printed at the top the name and 826 designation of the precinct. Directions that explain how to cast a vote, how to write in a 827 candidate, and how to obtain a new ballot after the elector spoils his or her ballot shall 828 appear immediately under the caption, as specified by rule or regulation of the State 829 Election Board. Immediately under the directions, the name of each such nonpartisan 830 candidate shall be arranged alphabetically by last name under the title of the office for

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831 which they are candidates and be printed thereunder. The incumbency of a candidate 832 seeking election for the public office he or she then holds shall be indicated on the ballot. 833 No party designation or affiliation shall appear beside the name of any candidate for 834 nonpartisan office. An appropriate space shall also be placed on the ballot for the casting 835 of write-in votes for such offices. In the event that no candidate in such nonpartisan 836 election receives a majority of the total votes cast for such office, there shall be a 837 nonpartisan election runoff between the candidates receiving the two highest numbers of 838 votes; and the names of such candidates shall be placed on the official ballot at the general 839 primary runoff in the same manner as prescribed in this Code section for the nonpartisan 840 election and there shall be a separate official nonpartisan election runoff run-off ballot for 841 those electors who do not choose or are not eligible to vote in the general primary runoff. 842 In the event that only nonpartisan candidates are to be placed on a run-off ballot, the form 843 of the ballot shall be as prescribed by the Secretary of State or election superintendent in 844 essentially the same format as prescribed for the nonpartisan election. Except as provided in subsection (g) of Code Section 21-2-134, the The candidate having a majority of the 845 846 votes cast in the nonpartisan election or the candidate receiving the highest number of votes 847 cast in the nonpartisan election runoff shall be declared duly elected to such office."

848

## **SECTION 21A.**

849 Said chapter is further amended by revising paragraph (3) of subsection (b) of Code 850 Section 21-2-286, relating to printing specifications, numbering, and binding of ballots, as 851 follows:

852 "(3) Ballots printed by an electronic ballot marker shall be designed as prescribed by the
853 Secretary of State to ensure ease of reading by electors, provided that each ballot shall
854 have the name and designation of the precinct printed at the top."

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21

855

## **SECTION 21B.**

856 Said chapter is further amended by revising Code Section 21-2-287, relating to form of 857 absentee ballot, as follows:

858 *"*21-2-287.

The form for the absentee ballot shall be in substantially the same form as the official ballots used in the precincts, except it shall be printed with only the name stub and without a number strip and may shall have the precinct <u>name and</u> designation printed or stamped thereon."

863

## **SECTION 22.**

Said chapter is further amended by revising subsection (b) of Code Section 21-2-367, relating
to installation of systems, number of systems, and good working order, as follows:

866 "(b)(1) In each precinct in which optical scanning voting systems are used <u>in a state-wide</u>

867 general election, the county or municipal governing authority, as appropriate, election

868 <u>superintendent</u> shall provide at least one voting booth or enclosure for each 250 electors
869 therein, or fraction thereof.

870 (2) For any other primary, election, or runoff, the county or municipal election

871 superintendent may provide a greater or lesser number of voting booths or enclosures if,

872 after a thorough consideration of the type of election, expected turnout, the number of

873 electors who have already voted by advance voting or absentee ballot, and other relevant

874 <u>factors that inform the appropriate amount of equipment needed, such superintendent</u>

875 determines that a different amount of equipment is needed or sufficient. Such

876 determination shall be subject to the provisions of Code Section 21-2-263."

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21

877

## **SECTION 23.**

878 Said chapter is further amended by revising Code Section 21-2-372, relating to ballot 879 description, as follows:

880 "21-2-372.

881 Ballots shall be of suitable design, size, and stock to permit processing by a ballot scanner

and shall be printed in black ink on clear, white, or colored material. Other than ballots

883 delivered electronically to qualified electors who are entitled to vote by absentee ballot

884 under the federal Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C.

885 Section 20301, et seq., the ballots shall be printed on security paper that incorporates

886 <u>features which can be used to authenticate the ballot as an official ballot but which do not</u>

887 <u>make the ballot identifiable to a particular elector.</u>"

## 888

# **SECTION 23A.**

Said chapter is further amended in Code Section 21-2-379.23, relating to requirements for
ballot display for electronic ballot markers, role of Secretary of State, and printed paper
ballot controls during recount, by adding a new subsection to read as follows:

892 "(e) Each ballot printed by an electronic ballot marker shall include the name and

- 893 <u>designation of the precinct at the top.</u>"
- 894

# **SECTION 24.**

895 Said chapter is further amended by revising subsection (c) of Code Section 21-2-379.25,

relating to programming for ballot design and style, verification, appointment of custodians,and role of custodians, as follows:

898 "(c) On or before the third day preceding a primary or election, including special primaries,

special elections, and referendum elections, the superintendent shall have each electronic

900 ballot marker tested to ascertain that it will correctly record the votes cast for all offices and

901 on all questions and produce a ballot reflecting such choices of the elector in a manner that

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902 the State Election Board shall prescribe by rule or regulation. Public notice of the time and 903 place of the test shall be made at least five days prior thereto; provided, however, that, in 904 the case of a runoff, the public notice shall be made at least three days prior thereto. The 905 superintendent of each county or municipality shall publish such notice on the homepage 906 of the county's or municipality's publicly accessible website associated with elections, if 907 the county or municipality maintains a publicly accessible website, and in a newspaper of 908 general circulation in the county or municipality and by posting in a prominent location in 909 the county or municipality. Such notice shall state the date, time, and place or places where preparation and testing of the voting system components for use in the primary or election 910 will commence, that such preparation and testing shall continue from day to day until 911 912 complete, and that representatives Representatives of political parties and bodies, news 913 media, and the public shall be permitted to observe such tests. The superintendent of the 914 county or municipality shall also provide such notice to the Secretary of State who shall 915 publish on his or her website the information received from superintendents stating the 916 dates, times, and locations for preparation and testing of voting system components. 917 However, such representatives of political parties and bodies, news media, and the public 918 shall not in any manner interfere with the preparation and testing of voting system 919 The advertisement in the newspaper of general circulation shall be components. 920 prominently displayed, shall not be less than 30 square inches, and shall not be placed in the section of the newspaper where legal notices appear." 921

922

#### **SECTION 25.**

923 Said chapter is further amended by revising Code Section 21-2-381, relating to making of
924 application for absentee ballot, determination of eligibility by ballot clerk, furnishing of
925 applications to colleges and universities, and persons entitled to make application, as follows:
926 "21-2-381.

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927 (a)(1)(A) Except as otherwise provided in Code Section 21-2-219 or for advance 928 voting described in subsection (d) of Code Section 21-2-385, not more earlier than 180 929 78 days or less than 11 days prior to the date of the primary or election, or runoff of 930 either, in which the elector desires to vote, any absentee elector may make, either by 931 mail, by facsimile transmission, by electronic transmission, or in person in the registrar's or absentee ballot clerk's office, an application for an official ballot of the 932 933 elector's precinct to be voted at such primary, election, or runoff. To be timely 934 received, an application for an absentee-by-mail ballot shall be received by the board 935 of registrars or absentee ballot clerk no later than 11 days prior to the primary, election, 936 or runoff. For advance voting in person, the application shall be made within the time period set forth in subsection (d) of Code Section 21-2-385. 937

(B) In the case of an elector residing temporarily out of the county or municipality or
a physically disabled elector residing within the county or municipality, the application
for the elector's absentee ballot may, upon satisfactory proof of relationship, be made
by such elector's mother, father, grandparent, aunt, uncle, sister, brother, spouse, son,
daughter, niece, nephew, grandchild, son-in-law, daughter-in-law, mother-in-law,
father-in-law, brother-in-law, or sister-in-law of the age of 18 or over.

944 (C)(i) Any person applying for an absentee-by-mail ballot shall make application in 945 writing on the form made available by the Secretary of State. In order to confirm the 946 identity of the voter, such form shall require the elector to provide his or her name, 947 date of birth, address as registered, address where the elector wishes the ballot to be 948 mailed, and the number of his or her Georgia driver's license or identification card 949 issued pursuant to Article 5 of Chapter 5 of Title 40. If such elector does not have a Georgia driver's license or identification card issued pursuant to Article 5 of Chapter 5 950 of Title 40, the elector shall affirm this fact in the manner prescribed in the application 951 and the elector shall provide a copy of a form of identification listed in subsection (c) 952 of Code Section 21-2-417. The form made available by the Secretary of State shall 953

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954 include a space to affix a photocopy or electronic image of such identification. The 955 Secretary of State shall develop a method to allow secure electronic transmission of 956 such form. The application shall be in writing and shall contain sufficient information 957 for proper identification of the elector; the permanent or temporary address of the 958 elector to which the absentee ballot shall be mailed; also include the identity of the 959 primary, election, or runoff in which the elector wishes to vote; and the name and 960 relationship of the person requesting the ballot if other than the elector; and an oath 961 for the elector or relative to write his or her usual signature with a pen and ink 962 affirming that the elector is a qualified Georgia elector and the facts presented on the 963 application are true. Submitting false information on an application for an absentee 964 ballot shall be a violation of Code Sections 21-2-560 and 21-2-571. 965 (ii) A blank application for an absentee ballot shall be made available online by the 966 Secretary of State and each election superintendent and registrar, but neither the 967 Secretary of State, election superintendent, board of registrars, other governmental 968 entity, nor employee or agent thereof shall send absentee ballot applications directly 969 to any elector except upon request of such elector or a relative authorized to request 970 an absentee ballot for such elector. No person or entity other than a relative 971 authorized to request an absentee ballot for such elector or a person signing as 972 assisting an illiterate or physically disabled elector shall send any elector an absentee 973 ballot application that is prefilled with the elector's required information set forth in 974 this subparagraph. No person or entity other than the elector, a relative authorized to 975 request an absentee ballot for such elector, a person signing as assisting an illiterate 976 or physically disabled elector with his or her application, a common carrier charged with returning the ballot application, an absentee ballot clerk, a registrar, or a law

with returning the ballot application, an absentee ballot clerk, a registrar, or a law
 enforcement officer in the course of an investigation shall handle or return an elector's
 completed absentee ballot application. Handling a completed absentee ballot
 application by any person or entity other than as allowed in this subsection shall be

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981	a misdemeanor. Any application for an absentee ballot sent to any elector by any
982	person or entity shall utilize the form of the application made available by the
983	Secretary of State and shall clearly and prominently disclose on the face of the form:
984	This is NOT an official government publication and was NOT provided to you
985	by any governmental entity and this is NOT a ballot. It is being distributed by
986	[insert name and address of person, organization, or other entity distributing such
987	document or material].'
988	(iii) The disclaimer required by division (ii) of this subparagraph shall be:
989	(I) Of sufficient font size to be clearly readable by the recipient of the
990	communication;
991	(II) Be contained in a printed box set apart from the other contents of the
992	communication; and
993	(III) Be printed with a reasonable degree of color contrast between the background
994	and the printed disclaimer.
995	(D) Except in the case of physically disabled electors residing in the county or
996	municipality or electors in custody in a jail or other detention facility in the county or
997	municipality, no absentee ballot shall be mailed to an address other than the permanent
998	mailing address of the elector as recorded on the elector's voter registration record or
999	a temporary out-of-county or out-of-municipality address. Upon request, electors held
1000	in jails or other detention facilities who are eligible to vote shall be granted access to
1001	the necessary personal effects for the purpose of applying for and voting an absentee
1002	ballot pursuant to this chapter.
1003	(E) Relatives applying for absentee ballots for electors must also sign an oath stating
1004	that facts in the application are true.
1005	(F) If the elector is unable to fill out or sign such elector's own application because of
1006	illiteracy or physical disability, the elector shall make such elector's mark, and the

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person filling in the rest of the application shall sign such person's name below it as awitness.

1009 (G) Any elector meeting criteria of advance age or disability specified by rule or 1010 regulation of the State Election Board or any elector who is entitled to vote by absentee 1011 ballot under the federal Uniformed and Overseas Citizens Absentee Voting Act, 42 1012 U.S.C. Section 1973ff, et seq., as amended, may request in writing on one application 1013 a ballot for a presidential preference primary held pursuant to Article 5 of this chapter 1014 and for a primary as well as for any runoffs resulting therefrom and for the election for 1015 which such primary shall nominate candidates as well as any runoffs resulting 1016 therefrom. If not so requested by such person, a separate and distinct application shall 1017 be required for each primary, run-off primary, election, and run-off election. Except 1018 as otherwise provided in this subparagraph, a separate and distinct application for an 1019 absentee ballot shall always be required for any special election or special primary.

(2) A properly executed registration card submitted under the provisions of
subsection (b) of Code Section 21-2-219, if submitted within 180 days of a primary or
election in which the registrant is entitled to vote, shall be considered to be an application
for an absentee ballot under this Code section, or for a special absentee ballot under Code
Section 21-2-381.1, as appropriate.

1025 (3)(A) All persons or entities, other than the Secretary of State, election superintendents, boards of registrars, and absentee ballot clerks, that send applications 1026 1027 for absentee ballots to electors in a primary, election, or runoff shall mail such 1028 applications only to individuals who have not already requested, received, or voted an 1029 absentee ballot in the primary, election, or runoff. Any such person or entity shall 1030 compare its mail distribution list with the most recent information available about which electors have requested, been issued, or voted an absentee ballot in the primary, 1031 1032 election, or runoff and shall remove the names of such electors from its mail distribution list. A person or entity shall not be liable for any violation of this 1033

- subparagraph if such person or entity relied upon information made available by the
   Secretary of State within five business days prior to the date such applications are
   mailed.
- 1037(B) A person or entity in violation of subparagraph (A) of this paragraph shall be1038subject to sanctions by the State Election Board which, in addition to all other possible1039sanctions, may include requiring such person or entity to pay restitution to each affected1040county or municipality in an amount up to \$100.00 per duplicate absentee ballot1041application that is processed by the county or municipality due to such violation or the1042actual cost incurred by each affected county or municipality for the processing of such
- 1043 <u>duplicate absentee ballot applications.</u> Reserved.
- 1044 (4) In extraordinary circumstances as described in Code Section 21-2-543.1, the registrar 1045 or absentee ballot clerk shall determine if the applicants are eligible to vote under this 1046 Code section and shall either mail or issue the absentee ballots for the election for 1047 representative in the United States Congress to an individual entitled to make application 1048 for absentee ballot under subsection (d) of this Code section the same day any such 1049 application is received, so long as the application is received by 3:00 P.M., otherwise no 1050 later than the next business day following receipt of the application. Any valid absentee 1051 ballot shall be accepted and processed so long as the ballot is received by the registrar or 1052 absentee ballot clerk not later than 45 days after the ballot is transmitted to the absent 1053 uniformed services voter or overseas voter, but in no event later than 11 days following 1054 the date of the election.

(b)(1) Upon receipt of a timely application for an absentee ballot, a registrar or absentee
ballot clerk shall enter thereon the date received. The registrar or absentee ballot clerk
shall verify the identity of the applicant and determine, in accordance with the provisions
of this chapter, if the applicant is eligible to vote in the primary or election involved. In
order to be found eligible to vote an absentee ballot by mail verify the identity of the
applicant, the registrar or absentee ballot clerk shall compare the identifying information

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1061 applicant's name, date of birth, and number of his or her Georgia driver's license or 1062 identification card issued pursuant to Article 5 of Chapter 5 of Title 40 on the application 1063 with the information on file in the registrar's office and, if the application is signed by the 1064 elector, compare the signature or mark of the elector on the application with the signature 1065 or mark of the elector on the elector's voter registration card. If the application does not 1066 contain the number of the applicant's Georgia driver's license or identification card issued 1067 pursuant to Article 5 of Chapter 5 of Title 40, the registrar or absentee ballot clerk shall 1068 verify that the identification provided with the application identifies the applicant. In 1069 order to be found eligible to vote an absentee ballot in person at the registrar's office or 1070 absentee ballot clerk's office, such person shall show one of the forms of identification 1071 listed in Code Section 21-2-417 and the registrar or absentee ballot clerk shall compare 1072 the identifying information on the application with the information on file in the 1073 registrar's office.

1074 (2) If found eligible, the registrar or absentee ballot clerk shall certify by signing in the1075 proper place on the application and then:

1076 (A) Shall mail the ballot as provided in this Code section;

(B) If the application is made in person, shall issue the ballot to the elector within the
confines of the registrar's or absentee ballot clerk's office as required by Code
Section 21-2-383 if the ballot is issued during the advance voting period established
pursuant to subsection (d) of Code Section 21-2-385; or

1081 (C) May deliver the ballot in person to the elector if such elector is confined to a1082 hospital.

(3) If found ineligible or if the application is not timely received, the clerk or the board
of registrars shall deny the application by writing the reason for rejection in the proper
space on the application and shall promptly notify the applicant in writing of the ground
of ineligibility, a copy of which notification should be retained on file in the office of the
board of registrars or absentee ballot clerk for at least one year. However, an absentee

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1088 ballot application shall not be rejected solely due to an apparent a mismatch between the 1089 signature identifying information of the elector on the application and the signature 1090 identifying information of the elector on file with the board of registrars. In such cases, 1091 the board of registrars or absentee ballot clerk shall send the elector a provisional 1092 absentee ballot with the designation 'Provisional Ballot' on the outer oath envelope and 1093 information prepared by the Secretary of State as to the process to be followed to cure the 1094 signature discrepancy. If such ballot is returned to the board of registrars or absentee 1095 ballot clerk prior to the closing of the polls on the day of the primary or election, the 1096 elector may cure the signature discrepancy by submitting an affidavit to the board of 1097 registrars or absentee ballot clerk along with a copy of one of the forms of identification 1098 enumerated in subsection (c) of Code Section 21-2-417 before the close of the period for 1099 verifying provisional ballots contained in subsection (c) of Code Section 21-2-419. If the board of registrars or absentee ballot clerk finds the affidavit and identification to be 1100 1101 sufficient, the absentee ballot shall be counted as other absentee ballots. If the board of 1102 registrars or absentee ballot clerk finds the affidavit and identification to be insufficient, 1103 then the procedure contained in Code Section 21-2-386 shall be followed for rejected 1104 absentee ballots.

(4) If the registrar or clerk is unable to determine the identity of the elector from
information given on the application <u>or if the application is not complete or if the oath on</u>
the application is not signed, the registrar or clerk should promptly write <u>contact the</u>
<u>elector in writing to request the necessary</u> additional information <u>and a signed copy of the</u>
oath.

(5) In the case of an unregistered applicant who is eligible to register to vote, the clerk or the board shall immediately mail a blank registration card as provided by Code Section 21-2-223, and such applicant, if otherwise qualified, shall be deemed eligible to vote by absentee ballot in such primary or election, if the registration card, properly completed, is returned to the clerk or the board on or before the last day for registering

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to vote in such primary or election. If the closing date for registration in the primary or election concerned has not passed, the clerk or registrar shall also mail a ballot to the applicant, as soon as it is prepared and available; and the ballot shall be cast in such primary or election if returned to the clerk or board not later than the close of the polls on the day of the primary or election concerned.

(c) In those counties or municipalities in which the absentee ballot clerk or board of
registrars provides application forms for absentee ballots, the clerk or board shall provide
such quantity of the application form to the dean of each college or university located in
that county as said dean determines necessary for the students of such college or university.
(d)(1) A citizen of the United States permanently residing outside the United States is

entitled to make application for an absentee ballot from Georgia and to vote by absentee
ballot in any election for presidential electors and United States senator or representative
in Congress:

(A) If such citizen was last domiciled in Georgia immediately before his or herdeparture from the United States; and

(B) If such citizen could have met all qualifications, except any qualification relating
to minimum voting age, to vote in federal elections even though, while residing outside
the United States, he or she does not have a place of abode or other address in Georgia.

1133 (2) An individual is entitled to make application for an absentee ballot under paragraph

(1) of this subsection even if such individual's intent to return to Georgia may beuncertain, as long as:

(A) He or she has complied with all applicable Georgia qualifications and requirements
which are consistent with 42 U.S.C. Section 1973ff concerning absentee registration for
and voting by absentee ballots;

(B) He or she does not maintain a domicile, is not registered to vote, and is not voting
in any other state or election district of a state or territory or in any territory or
possession of the United States; and

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1142 (C) He or she has a valid passport or card of identity and registration issued under the 1143 authority of the Secretary of State of the United States or, in lieu thereof, an alternative 1144 form of identification consistent with 42 U.S.C. Section 1973ff and applicable state 1145 requirements, if a citizen does not possess a valid passport or card of identity and 1146 registration.

(e) The State Election Board is authorized to promulgate reasonable rules and regulations
for the implementation of paragraph (1) of subsection (a) of this Code section. Said rules
and regulations may include provisions for the limitation of opportunities for fraudulent
application, including, but not limited to, comparison of voter registration records with
death certificates."

## 1152

### SECTION 26.

1153 Said chapter is further amended by revising Code Section 21-2-382, relating to additional
1154 sites as additional registrar's office or place of registration for absentee ballots, as follows:
1155 "21-2-382.

1156 (a) Any other provisions of this chapter to the contrary notwithstanding, the board of 1157 registrars may establish additional sites as additional registrar's offices or places of 1158 registration for the purpose of receiving absentee ballots under Code Section 21-2-381 and 1159 for the purpose of voting absentee ballots advance voting under Code Section 21-2-385, 1160 provided that any such site is a building that is a branch of the county courthouse, a 1161 courthouse annex, a government service center providing general government services, 1162 another government building generally accessible to the public, or a location building that 1163 is used as an election day polling place, notwithstanding that such location building is not 1164 a government building.

(b) Any other provisions of this chapter to the contrary notwithstanding, in all counties of
this state having a population of 550,000 or more according to the United States decennial
census of 1990 or any future such census, any <u>building that is a</u> branch of the county

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courthouse or courthouse annex established within any such county shall be an additional registrar's or absentee ballot clerk's office or place of registration for the purpose of receiving absentee ballots under Code Section 21-2-381 and for the purpose of voting absentee ballots advance voting under Code Section 21-2-385.

(c)(1) A board of registrars or absentee ballot clerk shall establish at least one drop box 1172 1173 as a means for absentee by mail electors to deliver their ballots to the board of registrars 1174 or absentee ballot clerk. A board of registrars or absentee ballot clerk may establish 1175 additional drop boxes, subject to the limitations of this Code section, but may only 1176 establish additional drop boxes totaling the lesser of either one drop box for every 1177 100,000 active registered voters in the county or the number of advance voting locations in the county. Any additional drop boxes shall be evenly geographically distributed by 1178 1179 population in the county. Drop boxes established pursuant to this Code section shall be 1180 established at the office of the board of registrars or absentee ballot clerk or inside 1181 locations at which advance voting, as set forth in subsection (d) of Code 1182 Section 21-2-385, is conducted in the applicable primary, election, or runoff and may be open during the hours of advance voting at that location. Such drop boxes shall be closed 1183 1184 when advance voting is not being conducted at that location. All drop boxes shall be 1185 closed when the advance voting period ends, as set forth in subsection (d) of Code 1186 Section 21-2-385. The drop box location shall have adequate lighting and be under 1187 constant surveillance by an election official or his or her designee, law enforcement 1188 official, or licensed security guard. During an emergency declared by the Governor 1189 pursuant to Code Section 38-3-51, drop boxes may be located outside the office of the 1190 board of registrars or absentee ballot clerk or outside of locations at which advance voting 1191 is taking place, subject to the other limitations of this Code section. 1192 (2) The opening slot of a drop box shall not allow ballots to be tampered with or

removed and shall be designed to minimize the ability for liquid or other substances that

1194 may damage ballots to be poured into the drop box. A drop box shall be labeled

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1195	"OFFICIAL ABSENTEE BALLOT DROP BOX" and shall clearly display the signage
1196	developed by the Secretary of State pertaining to Georgia law with regard to who is
1197	allowed to return absentee ballots and destroying, defacing, or delaying delivery of
1198	<u>ballots.</u>
1199	(3) The board of registrars or absentee ballot clerk shall arrange for the collecting and
1200	return of ballots deposited at each drop box at the conclusion of each day where advance
1201	voting takes place. Collection of ballots from a drop box shall be made by a team of at
1202	least two people. Any person collecting ballots from a drop box shall have sworn an oath
1203	in the same form as the oath for poll officers set forth in Code Section 21-2-95. The
1204	collection team shall complete and sign a ballot transfer form upon removing the ballots
1205	from the drop box which shall include the date, time, location, number of ballots,
1206	confirmation that the drop box was locked after the removal of the ballots, and the
1207	identity of each person collecting the ballots. The collection team shall then immediately
1208	transfer the ballots to the board of registrars or absentee ballot clerk, who shall process
1209	and store the ballots in the same manner as absentee ballots returned by mail are
1210	processed and stored. The board of registrars, absentee ballot clerk, or a designee of the
1211	board of registrars or absentee ballot clerk shall sign the ballot transfer form upon receipt
1212	of the ballots from the collection team. Such form shall be considered a public record
1213	pursuant to Code Section 50-18-70.
1214	(4) At the beginning of voting at each advance location where a drop box is present, the
1215	manager of the advance voting location shall open the drop box and confirm on the
1216	reconciliation form for that advance voting location that the drop box is empty. If the
1217	drop box is not empty, the manager shall secure the contents of the drop box and
1218	immediately inform the election superintendent, board of registrars, or absentee ballot
1219	clerk, who shall inform the Secretary of State."

1220

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#### **SECTION 27.**

1221 Said chapter is further amended by revising Code Section 21-2-384, relating to preparation
1222 and delivery of supplies, mailing of ballots, oath of absentee electors and persons assisting
1223 absentee electors, master list of ballots sent, challenges, and electronic transmission of
1224 ballots, as follows:

1225 *"*21-2-384.

(a)(1) The superintendent shall, in consultation with the board of registrars or absentee
ballot clerk, prepare, obtain, and deliver before the date specified in paragraph (2) of this
subsection an adequate supply of official absentee ballots to the board of registrars or
absentee ballot clerk for use in the primary or election or as soon as possible prior to a
runoff. Envelopes and other supplies as required by this article may be ordered by the
superintendent, the board of registrars, or the absentee ballot clerk for use in the primary
or election.

1233 (2) The board of registrars or absentee ballot clerk shall mail or issue official absentee ballots to all eligible applicants not more than 49 29 days but not less than 45 25 days 1234 1235 prior to any presidential preference primary, general primary other than a municipal 1236 general primary, general election other than a municipal general election, or special 1237 primary or special election in which there is a candidate for a federal office on the ballot; 1238 22 days prior to any municipal general primary or municipal general election; and as soon 1239 as possible prior to any runoff. In the case of all other special primaries or special 1240 elections, the board of registrars or absentee ballot clerk shall mail or issue official 1241 absentee ballots to all eligible applicants within three days after the receipt of such ballots 1242 and supplies, but no earlier than 22 days prior to the election; provided, however, that 1243 should official absentee ballots shall be issued to any elector of the jurisdiction be 1244 permitted to vote by absentee ballot who is entitled to vote by absentee ballot under the 1245 federal Uniformed and Overseas Citizen Absentee Voting Act, 52 U.S.C. Section 20301, 1246 et seq., as amended, beginning 49 days prior to a federal primary or election, all eligible

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1247 applicants of such jurisdiction shall be entitled to vote by absentee ballot beginning 49 1248 <del>days prior to such primary or election</del> and not later than 45 days prior to a federal primary 1249 or election. As additional applicants who submitted timely applications for an absentee 1250 ballot are determined to be eligible, the board or clerk shall mail or issue official absentee 1251 ballots to such additional applicants immediately upon determining their eligibility; 1252 provided, however, that no absentee ballot shall be mailed by the registrars or absentee 1253 ballot clerk on the day prior to a primary or election and provided, further, that no 1254 absentee ballot shall be issued on the day prior to a primary or election. For all timely 1255 received applications for absentee ballots, the board of registrars or absentee ballot clerk shall mail or issue absentee ballots, provisional absentee ballots, and notices of rejection 1256 as soon as possible upon determining their eligibility within the time periods set forth in 1257 this subsection. During the period for advance voting set forth in Code Section 21-2-385, 1258 the board of registrars or absentee ballot clerk shall make such determinations and mail 1259 or issue absentee ballots, provisional absentee ballots, and notices of rejection of 1260 application within three days after receiving a timely application for an absentee ballot. 1261 The board of registrars or absentee ballot clerk shall, within the same time periods 1262 1263 specified in this subsection, electronically transmit official absentee ballots to all electors 1264 who have requested to receive their official absentee ballot electronically and are entitled 1265 to vote such absentee ballot under the federal Uniformed and Overseas Citizens Absentee 1266 Voting Act, 42 U.S.C. Section 1973ff 52 U.S.C. Section 20301, et seq., as amended. 1267 (3) The date a ballot is voted in the registrar's or absentee ballot clerk's office or the date a ballot is mailed or issued to an elector and the date it is returned shall be entered on the 1268 1269 application record therefor. (4) Notwithstanding any other provision of this chapter, an elector confined in a hospital 1270

1271 <u>may make application for an absentee ballot</u> The delivery of an absentee ballot to a 1272 person confined in a hospital may be made by the registrar or clerk on the day of a

1273 primary or election or during a five-day ten-day period immediately preceding the day

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of such primary or election. <u>Such application shall immediately be processed and, if such</u>
 applicant is determined to be eligible, the board of registrars or absentee ballot clerk may
 deliver the absentee ballot to such elector.

(5) In the event an absentee ballot which has been mailed by the board of registrars or
absentee ballot clerk is not received by the applicant, the applicant may notify the board
of registrars or absentee ballot clerk and sign an affidavit stating that the absentee ballot
has not been received. The board of registrars or absentee ballot clerk shall then issue a
second absentee ballot to the applicant and cancel the original ballot issued. The affidavit
shall be attached to the original application. A second application for an absentee ballot
shall not be required.

1284 (b) Except for ballots voted within the confines of the registrar's or absentee ballot clerk's 1285 office, in addition to the mailing envelope addressed to the elector, the superintendent, 1286 board of registrars, or absentee ballot clerk shall provide two envelopes for each official 1287 absentee ballot, of such size and shape as shall be determined by the Secretary of State, in 1288 order to permit the placing of one within the other and both within the mailing envelope. 1289 On the smaller of the two envelopes to be enclosed in the mailing envelope shall be printed 1290 the words 'Official Absentee Ballot' and nothing else. On the back of the The larger of the 1291 two envelopes to be enclosed within the mailing envelope shall be printed contain the form 1292 of oath of the elector and the oath for persons assisting electors, as provided for in Code 1293 Section 21-2-409, and the penalties provided for in Code Sections 21-2-568, 21-2-573, 1294 21-2-579, and 21-2-599 for violations of oaths; and on a place for the elector to print his 1295 or her name; a signature line; a space for the elector to print the number of his or her 1296 Georgia driver's license or identification card issued pursuant to Article 5 of Chapter 5 of 1297 Title 40; a space for the elector to mark to affirm that he or she does not have a Georgia 1298 driver's license or identification card issued pursuant to Article 5 of Chapter 5 of Title 40; 1299 a space for the elector to print his or her date of birth; and a space for the elector to print 1300 the last four digits of his or her social security number, if the elector does not have a

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1301 Georgia driver's license or state identification card issued pursuant to Article 5 of Chapter 5 1302 of Title 40. The envelope shall be designed so that the number of the elector's Georgia driver's license or identification card issued pursuant to Article 5 of Chapter 5 of Title 40, 1303 the last four digits of the elector's social security number, and the elector's date of birth 1304 1305 shall be hidden from view when the envelope is correctly sealed. Any person other than 1306 the elector who requested the ballot, an authorized person who is assisting the elector 1307 entitled to assistance in voting pursuant to Code Section 21-2-409, an absentee ballot clerk, 1308 registrar, or law enforcement officer in the course of an investigation who knowingly 1309 unseals a sealed absentee ballot envelope shall be guilty of a felony. On the face of such envelope shall be printed the name and address of the board of registrars or absentee ballot 1310 1311 clerk. The larger of the two envelopes shall also display the elector's name and voter 1312 registration number. The mailing envelope addressed to the elector shall contain the two 1313 envelopes, the official absentee ballot, the uniform instructions for the manner of preparing 1314 and returning the ballot, in form and substance as provided by the Secretary of State, 1315 provisional absentee ballot information, if necessary, and a notice in the form provided by the Secretary of State of all withdrawn, deceased, and disqualified candidates and any 1316 1317 substitute candidates pursuant to Code Sections 21-2-134 and 21-2-155 and nothing else. 1318 The uniform instructions shall include information specific to the voting system used for 1319 absentee voting concerning the effect of overvoting or voting for more candidates than one 1320 is authorized to vote for a particular office and information concerning how the elector may 1321 correct errors in voting the ballot before it is cast including information on how to obtain 1322 a replacement ballot if the elector is unable to change the ballot or correct the error. The 1323 uniform instructions shall prominently include specific instructions stating that the elector shall mark his or her ballot in private and sign the oath by writing his or her usual signature 1324 with a pen and ink under penalty of false swearing that the elector has not allowed any 1325 person to observe the marking of his or her ballot other than an authorized person lawfully 1326 assisting the elector if the elector is entitled to assistance, the elector's child under 18 years 1327

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1328 of age, or any child under 12 years of age and that the elector will not permit any 1329 unauthorized person to deliver or return the voted ballot to the board of registrars. The 1330 uniform instructions shall include a list of authorized persons who may deliver or return 1331 the voted ballot to the board of registrars on behalf of the elector as provided in subsection 1332 (a) of Code Section 21-2-385. The uniform instructions shall include the contact 1333 information of the Secretary of State which may be used by the elector to report any 1334 unauthorized person requesting to observe the elector voting his or her ballot or the 1335 elector's voted ballot or any unauthorized person offering to deliver or return the voted 1336 ballot to the board of registrars. 1337 (c)(1) The oaths referred to in subsection (b) of this Code section shall be in substantially 1338 the following form: 1339 I, the undersigned, do swear (or affirm) under penalty of false swearing that I am a citizen of the United States and of the State of Georgia; that I possess the qualifications 1340 1341 of an elector required by the laws of the State of Georgia; that I am entitled to vote in 1342 the precinct containing my residence in the primary or election in which this ballot is 1343 to be cast; that I am eligible to vote by absentee ballot; that I have not marked or mailed 1344 any other absentee ballot, nor will I mark or mail another absentee ballot for voting in 1345 such primary or election; nor shall I vote therein in person; and that I have read and 1346 understand the instructions accompanying this ballot; and that I have carefully complied 1347 with such instructions in completing this ballot; that I have marked and sealed this 1348 ballot in private and have not allowed any unauthorized person to observe the voting 1349 of this ballot or how this ballot was voted except those authorized under state and 1350 federal law; and that I will not give or transfer this ballot to any person not authorized 1351 by law to deliver or return absentee ballots. I understand that the offer or acceptance 1352 of money or any other object of value to vote for any particular candidate, list of candidates, issue, or list of issues included in this election constitutes an act of voter 1353 1354 fraud and is a felony under Georgia law.

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1355				
1356			Signature or Mark of Elector	
1357				
1358			Printed Name of Elector	
1359		Oath of Person Assisting Elector (if any):		
1360		I, the undersigned, do swear (or affirm) that I	assisted the above-named elector in	
1361		marking such elector's absentee ballot as such el	ector personally communicated such	
1362		elector's preference to me; and that such elector	or is entitled to receive assistance in	
1363		voting under provisions of subsection (a) of Co	de Section 21-2-409.	
1364		This, the day of,		
1365				
1366			Signature of Person Assisting	
1367			Elector	
1368				
1369			Printed Name of Person	
1370			Assisting Elector	
1371		Reason for assistance (Check appropriate square):		
1372		$\Box$ Elector is unable to read the English language	ge.	
1373		$\Box$ Elector requires assistance due to physical disability.		
1374		The forms upon which such oaths are printed shall	The forms upon which such oaths are printed shall contain the following information:	
1375		Georgia law provides that any person who know	wingly falsifies information so as to	
1376		vote illegally by absentee ballot or who illegally gives or receives assistance in voting,		
1377		as specified in Code Section 21-2-568 or 21-2-5	573, shall be guilty of a felony.	

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1378 (2) In the case of absent uniformed services or overseas voters, if the presidential
1379 designee under Section 705(b) of the federal Help America Vote Act promulgates a
1380 standard oath for use by such voters, the Secretary of State shall be required to use such
1381 oath on absentee ballot materials for such voters and such oath shall be accepted in lieu
1382 of the oath set forth in paragraph (1) of this subsection.

(d) Each board of registrars or absentee ballot clerk shall maintain for public inspection
a master list, arranged by precincts, setting forth the name and residence of every elector
to whom an official absentee ballot has been sent. Absentee electors whose names appear
on the master list may be challenged by any elector prior to 5:00 P.M. on the day before
the primary or election absentee ballots are to begin being scanned and tabulated.

(e)(1) The election superintendent shall prepare special absentee run-off ballots for
 general primaries and general elections for use by qualified electors who are entitled to
 vote by absentee ballot under the federal Uniformed and Overseas Citizens Absentee

1391 Voting Act, 52 U.S.C. Section 20301, et seq.

1392 (2) Such special absentee run-off ballots for the general primary shall list the titles of all

1393 offices being contested at the general primary and the candidates qualifying for such

general primary for each office and shall permit the elector to vote in the general primary
runoff by indicating his or her order of preference for each candidate for each office. A

1396 separate ballot shall be prepared for each political party, but a qualified elector under this

<u>separate banot shan be prepared for each pontiear party, but a quanned elector ander this</u>

1397 <u>subsection shall be mailed only the ballot of the political party in whose primary such</u>

1398 elector requests to vote. The Secretary of State shall prepare instructions for use with

1399 <u>such special absentee run-off ballots, including instructions for voting by mail using an</u>

1400 electronically transmitted ballot. Such ballot shall be returned by the elector in the same

1401 manner as other absentee ballots by such electors who are entitled to vote by absentee

1402 <u>ballot under the federal Uniformed and Overseas Citizens Absentee Voting Act, 52</u>

1403 <u>U.S.C. Section 20301, et seq.</u>

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1404	(3) Such special absentee run-off ballots for the general election shall list the titles of all
1405	offices being contested at the general election and the candidates qualifying for such
1406	general election for each office and shall permit the elector to vote in the general election
1407	runoff by indicating his or her order of preference for each candidate for each office.
1408	(4) To indicate order of preference for each candidate for each office to be voted on, an
1409	elector shall put the numeral '1' next to the name of the candidate who is the elector's first
1410	choice for such office, the numeral '2' for the elector's second choice, and so forth, in
1411	consecutive numerical order, such that a numeral indicating the elector's preference is
1412	written by the elector next to each candidate's name on the ballot. An elector shall not
1413	be required to indicate preference for more than one candidate for an office if the elector
1414	so chooses.
1415	(5) A special absentee run-off ballot shall be enclosed with each general primary
1416	absentee ballot sent to an elector who is entitled to vote by absentee ballot under the
1417	federal Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. Section 20301,
1418	et seq., along with instructions on how to cast the special absentee run-off ballot and the
1419	two envelopes to be used in returning such ballot as provided in subsection (b) of this
1420	Code section, provided that the envelopes bear the notation of 'Official Overseas/Military
1421	General Primary Run-off Ballot.' An elector shall be sent only the ballot containing the
1422	candidates of the political party in whose primary such elector desires to vote.
1423	(6) A special absentee run-off ballot shall be enclosed with each general election
1424	absentee ballot sent to an elector entitled to vote by absentee ballot under the federal
1425	Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. Section 20301, et seq.,
1426	along with instructions on how to cast the special absentee run-off ballot and the two
1427	envelopes to be used in returning such ballot as provided in subsection (b) of this Code
1428	section, provided that the envelopes bear the notation of 'Official Overseas/Military
1429	General Election Run-off Ballot.' The State Election Board shall by rule or regulation
1430	establish procedures for the transmission of blank absentee ballots by mail and by

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1431 electronic transmission for all electors who are entitled to vote by absentee ballot under 1432 the federal Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. 1433 Section 20302 20301, et seq., as amended, and by which such electors may designate 1434 whether the elector prefers the transmission of such ballots by mail or electronically, for use in county, state, and federal primaries, elections, and runoffs in this state and, if the 1435 1436 Secretary of State finds it to be feasible, for use in municipal primaries, elections, and 1437 runoffs. If no preference is stated, the ballot shall be transmitted by mail. The State 1438 Election Board shall by rule or regulation establish procedures to ensure to the extent 1439 practicable that the procedures for transmitting such ballots shall protect the security and 1440 integrity of such ballots and shall ensure that the privacy of the identity and other 1441 personal data of such electors who are entitled to vote by absentee ballot under the federal 1442 Uniformed and Overseas Citizens Absentee Voting Act, 52 U.S.C. Section 20302 20301, 1443 et seq., as amended, to whom a blank absentee ballot is transmitted under this Code 1444 section is protected throughout the process of such transmission."

1445

#### **SECTION 28.**

Said chapter is further amended by revising subsections (a) and (d) of and adding a new
subsection to Code Section 21-2-385, relating to procedure for voting by absentee ballot and
advance voting, to read as follows:

1449 "(a) At any time after receiving an official absentee ballot, but before the day of the 1450 primary or election, except electors who are confined to a hospital on the day of the 1451 primary or election, the elector shall vote his or her absentee ballot, then fold the ballot and 1452 enclose and securely seal the same in the envelope on which is printed 'Official Absentee 1453 Ballot.' This envelope shall then be placed in the second one, on which is printed the form 1454 of the oath of the elector; the name and oath of the person assisting, if any; and other 1455 required identifying information. The elector shall then fill out, subscribe, and swear to the 1456 oath printed on such envelope. In order to verify that the absentee ballot was voted by the

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1457 elector who requested the ballot, the elector shall print the number of his or her Georgia 1458 driver's license number or identification card issued pursuant to Article 5 of Chapter 5 of Title 40 in the space provided on the outer oath envelope. The elector shall also print his 1459 1460 or her date of birth in the space provided in the outer oath envelope. If the elector does not 1461 have a Georgia driver's license or state identification card issued pursuant to Article 5 of 1462 Chapter 5 of Title 40, the elector shall so affirm in the space provided on the outer oath 1463 envelope and print the last four digits of his or her social security number in the space 1464 provided on the outer oath envelope. If the elector does not have a Georgia driver's license, 1465 identification card issued pursuant to Article 5 of Chapter 5 of Title 40, or a social security 1466 number, the elector shall so affirm in the space provided on the outer oath envelope and 1467 place a copy of one of the forms of identification set forth in subsection (c) of Code 1468 Section 21-2-417 in the outer envelope. Such envelope shall then be securely sealed and 1469 the elector shall then personally mail or personally deliver same to the board of registrars 1470 or absentee ballot clerk, provided that mailing or delivery may be made by the elector's 1471 mother, father, grandparent, aunt, uncle, brother, sister, spouse, son, daughter, niece, 1472 nephew. grandchild, son-in-law, daughter-in-law, mother-in-law, father-in-law, 1473 brother-in-law, sister-in-law, or an individual residing in the household of such elector. 1474 The absentee ballot of a disabled elector may be mailed or delivered by the caregiver of 1475 such disabled elector, regardless of whether such caregiver resides in such disabled 1476 elector's household. The absentee ballot of an elector who is in custody in a jail or other 1477 detention facility may be mailed or delivered by any employee of such jail or facility 1478 having custody of such elector. An elector who is confined to a hospital on a primary or 1479 election day to whom an absentee ballot is delivered by the registrar or absentee ballot 1480 clerk shall then and there vote the ballot, seal it properly, and return it to the registrar or 1481 absentee ballot clerk. If the elector registered to vote for the first time in this state by mail 1482 and has not previously provided the identification required by Code Section 21-2-220 and 1483 votes for the first time by absentee ballot and fails to provide the identification required by

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Code Section 21-2-220 with such absentee ballot, such absentee ballot shall be treated as a provisional ballot and shall be counted only if the registrars are able to verify the identification and registration of the elector during the time provided pursuant to Code Section 21-2-419."

1488 "(d)(1) There shall be a period of advance voting that shall commence:

1489 (A) On the fourth Monday immediately prior to each primary or election; and

(B) On the fourth Monday immediately prior to a runoff from a general primary;

1491 (C) On the fourth Monday immediately prior to a runoff from a general election in

1492 which there are candidates for a federal office on the ballot in the runoff; and

1493 (D)(B) As soon as possible prior to a runoff from any other general primary or election

in which there are only state or county candidates on the ballot in the runoff but no later
than the second Monday immediately prior to such runoff

1496 and shall end on the Friday immediately prior to each primary, election, or runoff. 1497 Voting shall be conducted during normal business hours beginning at 9:00 A.M. and 1498 ending at 5:00 P.M. on weekdays, other than observed state holidays, during such period 1499 and shall be conducted on the second Saturday and third Saturdays during the hours of 1500 9:00 A.M. through 5:00 P.M. and, if the registrar or absentee ballot clerk so chooses, the 1501 second Sunday, the third Sunday, or both the second and third Sundays prior to a primary 1502 or election during the hours of 9:00 A.M. through 4:00 P.M. determined by the registrar 1503 or absentee ballot clerk, but no longer than 7:00 A.M. through 7:00 P.M.; provided, 1504 however, that in primaries and elections in which there are no federal or state candidates 1505 on the ballot, no Saturday voting hours shall be required; and provided, further, that, if 1506 such second Saturday is a public and legal holiday pursuant to Code Section 1-4-1, if 1507 such second Saturday follows a public and legal holiday occurring on the Thursday or 1508 Friday immediately preceding such second Saturday, or if such second Saturday 1509 immediately precedes a public and legal holiday occurring on the following Sunday or 1510 Monday, such advance voting shall not be held on such second Saturday but shall be held

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1511 on the third Saturday prior to such primary or election beginning at 9:00 A.M. and ending 1512 at 5:00 P.M. Except as otherwise provided in this paragraph, counties and municipalities 1513 the registrars may extend the hours for voting beyond regular business hours to permit advance voting from 7:00 A.M. until 7:00 P.M. and may provide for additional voting 1514 locations pursuant to Code Section 21-2-382 to suit the needs of the electors of the 1515 1516 jurisdiction at their option; provided, however, that voting shall occur only on the days specified in this paragraph and counties and municipalities shall not be authorized to 1517 1518 conduct advance voting on any other days.

(2) The registrars or absentee ballot clerk, as appropriate, shall provide reasonable notice
to the electors of their jurisdiction of the availability of advance voting as well as the
times, dates, and locations at which advance voting will be conducted. In addition, the
registrars or absentee ballot clerk shall notify the Secretary of State in the manner
prescribed by the Secretary of State of the times, dates, and locations at which advance
voting will be conducted.

1525 (3) The board of registrars shall publish the dates, times, and locations of the availability 1526 of advance voting in its jurisdiction on the homepage of the county's publicly accessible 1527 website associated with elections or registrations, or if the county does not have such a 1528 website, in a newspaper of general circulation, and by posting in a prominent location in 1529 the county, no later than 14 days prior to the beginning of the advance voting period for a general primary, special primary, general election, or special election and no later than 1530 1531 seven days prior to the beginning of the advance voting period for any run-off election. 1532 Any new advance voting locations added after that deadline shall be published in the 1533 same manner as soon as possible. The board of registrars shall not remove any advance voting location after the notice of such location is published, except in the case of an 1534 emergency or unavoidable event that renders a location unavailable for use. Any changes 1535 that are made due to an emergency or unavoidable event after a notice of a location has 1536

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- been published shall be published as soon as possible in the same manner set forth in this
  paragraph.
- 1539 (e) On each day of an absentee voting period, each county board of registrars or 1540 municipal absentee ballot clerk shall report for the county or municipality to the Secretary 1541 of State and post on the county or municipal website, or if the county or municipality does not maintain such a website, a place of public prominence in the county or 1542 municipality, not later than 10:00 A.M. on each business day the number of persons to 1543 1544 whom absentee ballots have been issued, the number of persons who have returned 1545 absentee ballots, and the number of absentee ballots that have been rejected. Additionally, on each day of an advance voting period, each county board of registrars 1546 or municipal absentee ballot clerk shall report to the Secretary of State and post on the 1547 county or municipal website, or if the county or municipality does not maintain such a 1548 1549 website, a place of public prominence in the county or municipality, not later than 10:00 1550 A.M. on each business day the number of persons who have voted at the advance voting 1551 sites in the county or municipality. During the absentee voting period and for a period of three days following a primary, election, or runoff, each county board of registrars or 1552 1553 municipal absentee ballot clerk shall report to the Secretary of State and post on the county or municipal website, or if the county or municipality does not maintain such a 1554 1555 website, a place of public prominence in the county or municipality, not later than 10:00 1556 A.M. on each business day the number of persons who have voted provisional ballots, the 1557 number of provisional ballots that have verified or cured and accepted for counting, and the number of provisional ballots that have been rejected." 1558
- 1559

## **SECTION 29.**

1560 Said chapter is further amended by revising Code Section 21-2-386, relating to safekeeping,1561 certification, and validation of absentee ballots, rejection of ballot, delivery of ballots to
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1562 manager, duties of managers, precinct returns, and notification of challenged elector, as1563 follows:

1564 *"*21-2-386.

(a)(1)(A) The board of registrars or absentee ballot clerk shall keep safely, unopened,
and stored in a manner that will prevent tampering and unauthorized access all official
absentee ballots received from absentee electors prior to the closing of the polls on the
day of the primary or election except as otherwise provided in this subsection.

1569 (B) Upon receipt of each ballot, a registrar or clerk shall write the day and hour of the 1570 receipt of the ballot on its envelope. The registrar or clerk shall then compare the 1571 number of the elector's Georgia driver's license number or state identification card issued pursuant to Article 5 of Chapter 5 of Title 40 and date of birth entered on the 1572 1573 absentee ballot envelope identifying information on the oath with the same information 1574 on file in his or her office, shall compare the signature or mark on the oath with the 1575 signature or mark on the absentee elector's voter registration card or the most recent 1576 update to such absentee elector's voter registration card and application for absentee 1577 ballot or a facsimile of said signature or mark taken from said card or application, and 1578 shall, if the information and signature appear to be valid and other identifying 1579 information appears to be correct, contained in the elector's voter registration records. 1580 If the elector has affirmed on the envelope that he or she does not have a Georgia 1581 driver's license or state identification card issued pursuant to Article 5 of Chapter 5 of 1582 Title 40, the registrar or clerk shall compare the last four digits of the elector's social 1583 security number and date of birth entered on the envelope with the same information 1584 contained in the elector's voter registration records. The registrar or clerk shall also confirm that the elector signed the oath and the person assisting the elector, if any, 1585 1586 signed the required oath. If the elector has signed the elector's oath, the person assisting 1587 has signed the required oath, if applicable, and the identifying information entered on 1588 the absentee ballot envelope matches the same information contained in the elector's

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voter registration record, the registrar or clerk shall so certify by signing or initialing
his or her name below the voter's oath. Each elector's name so certified shall be listed
by the registrar or clerk on the numbered list of absentee voters prepared for his or her
precinct.

1593 (C) If the elector has failed to sign the oath, or if the signature identifying information 1594 entered on the absentee ballot envelope does not appear to be valid match the same 1595 information appearing in the elector's voter registration record, or if the elector has 1596 failed to furnish required information or information so furnished does not conform 1597 with that on file in the registrar's or clerk's office, or if the elector is otherwise found 1598 disqualified to vote, the registrar or clerk shall write across the face of the envelope 1599 'Rejected,' giving the reason therefor. The board of registrars or absentee ballot clerk 1600 shall promptly notify the elector of such rejection, a copy of which notification shall be 1601 retained in the files of the board of registrars or absentee ballot clerk for at least two 1602 years. Such elector shall have until the end of the period for verifying provisional 1603 ballots contained in subsection (c) of Code Section 21-2-419 to cure the problem 1604 resulting in the rejection of the ballot. The elector may cure a failure to sign the oath, 1605 an invalid signature nonmatching identifying information, or missing information by 1606 submitting an affidavit to the board of registrars or absentee ballot clerk along with a 1607 copy of one of the forms of identification enumerated in subsection (c) of Code 1608 Section 21-2-417 before the close of such period. The affidavit shall affirm that the 1609 ballot was submitted by the elector, is the elector's ballot, and that the elector is 1610 registered and qualified to vote in the primary, election, or runoff in question. If the 1611 board of registrars or absentee ballot clerk finds the affidavit and identification to be 1612 sufficient, the absentee ballot shall be counted.

(D) An elector who registered to vote by mail, but did not comply with subsection (c)
of Code Section 21-2-220, and who votes for the first time in this state by absentee
ballot shall include with his or her application for an absentee ballot or in the outer oath

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1616 envelope of his or her absentee ballot either one of the forms of identification listed in 1617 subsection (a) of Code Section 21-2-417 or a copy of a current utility bill, bank 1618 statement, government check, paycheck, or other government document that shows the 1619 name and address of such elector. If such elector does not provide any of the forms of 1620 identification listed in this subparagraph with his or her application for an absentee 1621 ballot or with the absentee ballot, such absentee ballot shall be deemed to be a 1622 provisional ballot and such ballot shall only be counted if the registrars are able to 1623 verify current and valid identification of the elector as provided in this subparagraph 1624 within the time period for verifying provisional ballots pursuant to Code 1625 Section 21-2-419. The board of registrars or absentee ballot clerk shall promptly notify 1626 the elector that such ballot is deemed a provisional ballot and shall provide information 1627 on the types of identification needed and how and when such identification is to be 1628 submitted to the board of registrars or absentee ballot clerk to verify the ballot.

(E) Three copies of the numbered list of voters shall also be prepared for such rejected
absentee electors, giving the name of the elector and the reason for the rejection in each
case. Three copies of the numbered list of certified absentee voters and three copies of
the numbered list of rejected absentee voters for each precinct shall be turned over to
the poll manager in charge of counting the absentee ballots and shall be distributed as
required by law for numbered lists of voters.

1635 (F) All absentee ballots returned to the board or absentee ballot clerk after the closing 1636 of the polls on the day of the primary or election shall be safely kept unopened by the 1637 board or absentee ballot clerk and then transferred to the appropriate clerk for storage 1638 for the period of time required for the preservation of ballots used at the primary or 1639 election and shall then, without being opened, be destroyed in like manner as the used 1640 ballots of the primary or election. The board of registrars or absentee ballot clerk shall 1641 promptly notify the elector by first-class mail that the elector's ballot was returned too 1642 late to be counted and that the elector will not receive credit for voting in the primary

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or election. All such late absentee ballots shall be delivered to the appropriate clerk andstored as provided in Code Section 21-2-390.

1645 (G) Notwithstanding any provision of this chapter to the contrary, until the United 1646 States Department of Defense notifies the Secretary of State that the Department of 1647 Defense has implemented a system of expedited absentee voting for those electors 1648 covered by this subparagraph, absentee ballots cast in a primary, election, or runoff by 1649 eligible absentee electors who reside outside the county or municipality in which the 1650 primary, election, or runoff is held and are members of the armed forces of the United 1651 States, members of the merchant marine of the United States, spouses or dependents of 1652 members of the armed forces or merchant marine residing with or accompanying such 1653 members, or overseas citizens that are postmarked by the date of such primary, election, 1654 or runoff and are received within the three-day period following such primary, election, 1655 or runoff, if proper in all other respects, shall be valid ballots and shall be counted and 1656 included in the certified election results.

1657 (2)(A) Beginning at 8:00 A.M. on the third Monday prior to After the opening of the 1658 polls on the day of the primary, election, or runoff, the registrars or absentee ballot 1659 elerks election superintendent shall be authorized to open the outer oath envelope on 1660 which is printed the oath of the elector of absentee ballots that have been verified and 1661 accepted pursuant to subparagraph (a)(1)(B) of this Code section, in such a manner as 1662 not to destroy the oath printed thereon; provided, however, that the registrars or 1663 absentee ballot clerk shall not be authorized to remove the contents of such outer 1664 envelope, or to open the inner envelope marked 'Official Absentee Ballot,' except as 1665 otherwise provided in this Code section and scan the absentee ballot using one or more 1666 ballot scanners. At least three persons who are registrars, deputy registrars, poll 1667 workers, or absentee ballot clerks must be present before commencing; and three 1668 persons who are registrars, deputy registrars, or absentee ballot clerks shall be present 1669 at all times while the outer absentee ballot envelopes are being opened and the absentee

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1670 ballots are being scanned. After opening the outer envelopes, the ballots shall be safely 1671 and securely stored until the time for tabulating such ballots. However, no person shall 1672 tally, tabulate, estimate, or attempt to tally, tabulate, or estimate or cause the ballot 1673 scanner or any other equipment to produce any tally or tabulate, partial or otherwise, 1674 of the absentee ballots cast until the time for the closing of the polls on the day of the 1675 primary, election, or runoff except as provided in this Code section. Prior to beginning 1676 the process set forth in this paragraph, the superintendent shall provide written notice 1677 to the Secretary of State in writing at least seven days prior to processing and scanning 1678 absentee ballots. Such notice shall contain the dates, start and end times, and location 1679 or locations where absentee ballots will be processed and scanned. The superintendent 1680 shall also post such notice publicly in a prominent location in the superintendent's office 1681 and on the home page of the county election superintendent's website, if the county 1682 election superintendent maintains such a website. The Secretary of State shall publish 1683 on his or her website the information he or she receives from superintendents stating 1684 the dates, times, and locations where absentee ballots will be processed. 1685 (B) The proceedings set forth in this paragraph shall be open to the view of the public,

1686 but no person except one employed and designated by the superintendent shall touch 1687 any ballot or ballot container. Any person involved in processing and scanning 1688 absentee ballots shall swear an oath, in the same form as the oath for poll officers 1689 provided in Code Section 21-2-95, prior to beginning the processing and scanning of 1690 absentee ballots. The county executive committee or, if there is no organized county 1691 executive committee, the state executive committee of each political party and political 1692 body having candidates whose names appear on the ballot for such election shall have the right to designate two persons and each independent and nonpartisan candidate 1693 1694 whose name appears on the ballot for such election shall have the right to designate one 1695 person to act as monitors for such process. In the event that the only issue to be voted 1696 upon in an election is a referendum question, the superintendent shall also notify in

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#### 21 SB 202/AP 1697 writing the chief judge of the superior court of the county who shall appoint two electors of the county to monitor such process. While viewing or monitoring the 1698 1699 process set forth in this paragraph, monitors and observers shall be prohibited from: 1700 (i) In any way interfering with the processing or scanning of absentee ballots or the 1701 conduct of the election; 1702 (ii) Using or bringing into the room any photographic or other electronic monitoring 1703 or recording devices, cellular telephones, or computers; 1704 (iii) Engaging in any form of campaigning or campaign activity; 1705 (iv) Taking any action that endangers the secrecy and security of the ballots; 1706 (v) Touching any ballot or ballot container; 1707 (vi) Tallying, tabulating, estimating, or attempting to tally, tabulate, or estimate, whether partial or otherwise, any of the votes on the absentee ballots cast; and 1708 1709 (vii) Communicating any information that they see while monitoring the processing 1710 and scanning of the absentee ballots, whether intentionally or inadvertently, about any 1711 ballot, vote, or selection to anyone other than an election official who needs such information to lawfully carry out his or her official duties. 1712 1713 The State Election Board shall promulgate rules requiring reconciliation (C) 1714 procedures: prompt and undelayed scanning of ballots after absentee ballot envelopes 1715 are opened; secrecy of election results prior to the closing of the polls on the day of a 1716 primary, election, or runoff; and other protections to protect the integrity of the process 1717 set forth in this paragraph. 1718 (3) A county election superintendent may, in his or her discretion, after 7:00 A.M. on the 1719 day of the primary, election, or runoff open the inner envelopes in accordance with the 1720 procedures prescribed in this subsection and begin tabulating the absentee ballots. If the 1721 county election superintendent chooses to open the inner envelopes and begin tabulating such ballots prior to the close of the polls on the day of the primary, election, or runoff, 1722

1723 the superintendent shall notify in writing, at least seven days prior to the primary,

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1724 election, or runoff, the Secretary of State of the superintendent's intent to begin the 1725 absentee ballot tabulation prior to the close of the polls. The county executive committee 1726 or, if there is no organized county executive committee, the state executive committee of 1727 each political party and political body having candidates whose names appear on the ballot for such election in such county shall have the right to designate two persons and 1728 1729 each independent and nonpartisan candidate whose name appears on the ballot for such 1730 election in such county shall have the right to designate one person to act as monitors for 1731 such process. In the event that the only issue to be voted upon in an election is a 1732 referendum question, the superintendent shall also notify in writing the chief judge of the 1733 superior court of the county who shall appoint two electors of the county to monitor such 1734 process.

(4) The county election superintendent shall publish a written notice in the
superintendent's office of the superintendent's intent to begin the absentee ballot
tabulation prior to the close of the polls and publish such notice at least one week prior
to the primary, election, or runoff in the legal organ of the county.

(5) The process for opening the inner <u>absentee ballot</u> envelopes, <u>scanning absentee</u> <u>ballots</u>, <del>of</del> and tabulating absentee ballots on the day of a primary, election, or runoff as</del> provided in this subsection shall be <del>a confidential process</del> <u>conducted in a manner</u> to maintain the secrecy of all ballots and to protect the disclosure of any balloting information before 7:00 P.M. on election day. No absentee ballots shall be tabulated before 7:00 A.M. on the day of a primary, election, or runoff.

(6) All persons conducting the tabulation of absentee ballots during the day of a primary,
election, or runoff, including the vote review panel required by Code Section 21-2-483,
and all monitors and observers shall be sequestered until the time for the closing of the
polls. All such persons shall have no contact with the news media; shall have no contact
with other persons not involved in monitoring, observing, or conducting the tabulation;
shall not use any type of communication device including radios, telephones, and cellular

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1751 telephones; shall not utilize computers for the purpose of e-mail email, instant messaging, 1752 or other forms of communication; and shall not communicate any information concerning the tabulation until the time for the closing of the polls; provided, however, that 1753 1754 supervisory and technical assistance personnel shall be permitted to enter and leave the area in which the tabulation is being conducted but shall not communicate any 1755 1756 information concerning the tabulation to anyone other than the county election 1757 superintendent; the staff of the superintendent; those persons conducting, observing, or 1758 monitoring the tabulation; and those persons whose technical assistance is needed for the 1759 tabulation process to operate.

(7) The absentee ballots shall be tabulated in accordance with the procedures of this
chapter for the tabulation of absentee ballots. As such ballots are tabulated, they shall be
placed into locked ballot boxes and may be transferred to locked ballot bags, if needed,
for security. The persons conducting the tabulation of the absentee ballots shall not cause
the tabulating equipment to produce any count, partial or otherwise, of the absentee votes
cast until the time for the closing of the polls except as otherwise provided in this Code
section.

1767 (b) When requested by the superintendent, but not earlier than the third Monday prior to 1768 a primary, election, or runoff As soon as practicable after 7:00 A.M. on the day of the 1769 primary, election, or runoff, in precincts other than those in which optical scanning 1770 tabulators are used, a registrar or absentee ballot clerk shall deliver the official absentee 1771 ballot of each certified absentee elector, each rejected absentee ballot, applications for such ballots, and copies of the numbered lists of certified and rejected absentee electors to the 1772 1773 manager in charge of the absentee ballot precinct of the county or municipality, which shall 1774 be located in the precincts containing the county courthouse or polling place designated by 1775 the municipal superintendent. In those precincts in which optical scanning tabulators are 1776 used, such absentee ballots shall be taken to the tabulation center or other place location 1777 designated by the superintendent, and the superintendent or official receiving such absentee

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ballots shall issue his or her receipt therefor. Except as otherwise provided in this Code
section, in no event shall the counting of the ballots begin before the polls close.

1780 (c) The superintendent shall cause the verified and accepted absentee ballots to be opened and tabulated as provided in this Code section. A Except as otherwise provided in this 1781 1782 Code section, after the close of the polls on the day of the primary, election, or runoff, a 1783 manager shall then open the outer envelope in such manner as not to destroy the oath 1784 printed thereon and shall deposit the inner envelope marked 'Official Absentee Ballot' in 1785 a ballot box reserved for absentee ballots. In the event that an outer envelope is found to 1786 contain an absentee ballot that is not in an inner envelope, the ballot shall be sealed in an 1787 inner envelope, initialed and dated by the person sealing the inner envelope, and deposited 1788 in the ballot box and counted in the same manner as other absentee ballots, provided that 1789 such ballot is otherwise proper. Such manager with two assistant managers, appointed by 1790 the superintendent, with such clerks as the manager deems necessary shall count the 1791 absentee ballots following the procedures prescribed by this chapter for other ballots, 1792 insofar as practicable, and prepare an election return for the county or municipality 1793 showing the results of the absentee ballots cast in such county or municipality.

1794 (d) All absentee ballots shall be counted and tabulated in such a manner that returns may 1795 be reported by precinct; and separate returns shall be made for each precinct in which 1796 absentee ballots were cast showing the results by each precinct in which the electors reside. 1797 The superintendent shall utilize the procedures set forth in this Code section to ensure that 1798 the returns of verified and accepted absentee ballots cast are reported to the public as soon 1799 as possible following the closing of the polls on the day of the primary, election, or runoff. 1800 Failure to utilize these procedures to ensure that the returns of verified and accepted 1801 absentee ballots are reported as soon as possible following the close of polls shall subject 1802 the superintendent to sanctions by the State Election Board. If a superintendent fails to 1803 report the returns of verified and accepted absentee ballots by the day following the

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1804 <u>election at 5:00 P.M., the State Election Board may convene an independent performance</u>
1805 review board pursuant to Code Section 21-2-107.

1806 (e) If an absentee elector's right to vote has been challenged for cause, a poll officer shall 1807 write 'Challenged,' the elector's name, and the alleged cause of challenge on the outer 1808 envelope and shall deposit the ballot in a secure, sealed ballot box; and it shall be counted 1809 as other challenged ballots are counted. Where direct recording electronic voting systems 1810 are used for absentee balloting and a challenge to an elector's right to vote is made prior to 1811 the time that the elector votes, the elector shall vote on a paper or optical scanning ballot 1812 and such ballot shall be handled as provided in this subsection. The board of registrars or 1813 absentee ballot clerk shall promptly notify the elector of such challenge.

(f) It shall be unlawful at any time prior to the close of the polls for any person to discloseor for any person to receive any information regarding the results of the tabulation of

1816 absentee ballots except as expressly provided by law."

## 1817

## **SECTION 30.**

1818 Said chapter is further amended in Code Section 21-2-390, relating to delivery of election 1819 materials to clerk of superior court or city clerk after primary or election and accounting for 1820 ballots by registrars or municipal absentee ballot clerks, by designating the existing text as 1821 subsection (a) and adding a new subsection to read as follows:

1822 "(b) The Secretary of State shall be authorized to inspect and audit the information 1823 contained in the absentee ballot applications or envelopes at his or her discretion at any 1824 time during the 24 month retention period. Such audit may be conducted state wide or in 1825 selected counties or cities and may include the auditing of a statistically significant sample 1826 of the envelopes or a full audit of all of such envelopes. For this purpose, the Secretary of 1827 State or his or her authorized agents shall have access to such envelopes in the custody of 1828 the clerk of superior court or city clerk."

1829

#### **SECTION 31.**

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1830 Said chapter is further amended in Code Section 21-2-403, relating to time for opening and
1831 closing of polls, by redesignating the existing text as subsection (a) and adding a new
1832 subsection to read as follows:

1833 "(b) Poll hours at a precinct may be extended only by order of a judge of the superior court

1834 of the county in which the precinct is located upon good cause shown by clear and

1835 convincing evidence that persons were unable to vote at that precinct during a specific

1836 period or periods of time. Poll hours shall not be extended longer than the total amount of

1837 time during which persons were unable to vote at such precinct. Any order extending poll

1838 hours at a precinct beyond 9:00 P.M. shall be by written order with specific findings of fact

1839 <u>supporting such extension.</u>"

1840

### **SECTION 32.**

1841 Said chapter is further amended by revising subsections (c) and (e) of Code 1842 Section 21-2-408, relating to poll watchers, designation, duties, removal for interference with 1843 election, reports by poll watchers of infractions or irregularities, and ineligibility of 1844 candidates to serve as poll watchers, as follows:

1845 "(c) In counties or municipalities using direct recording electronic (DRE) voting systems 1846 or optical scanning voting systems, each political party may appoint two poll watchers in 1847 each primary or election, each political body may appoint two poll watchers in each 1848 election, each nonpartisan candidate may appoint one poll watcher in each nonpartisan 1849 election, and each independent candidate may appoint one poll watcher in each election to 1850 serve in the locations designated by the superintendent within the tabulating center. Such 1851 designated locations shall include the check-in area, the computer room, the duplication 1852 area, and such other areas as the superintendent may deem necessary to the assurance of 1853 fair and honest procedures in the tabulating center. The locations designated by the 1854 superintendent shall ensure that each poll watcher can fairly observe the procedures set

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1855 <u>forth in this Code section.</u> The poll watchers provided for in this subsection shall be
1856 appointed and serve in the same manner as other poll watchers."

- 1857 ''(e) No person shall be appointed or be eligible to serve as a poll watcher in any primary or election in which such person is a candidate. No person shall be eligible to serve as a 1858 1859 poll watcher unless he or she has completed training provided by the political party. 1860 political body, or candidate designating the poll watcher. Upon request, the Secretary of 1861 State shall make available material to each political party, political body, or candidate that 1862 can be utilized in such training but it shall be the responsibility of the political party, 1863 political body, or candidate designating the poll watcher to instruct poll watchers in their 1864 duties and in applicable laws and rules and regulations. Each political party, political body, 1865 or candidate shall, in their written designation of poll watchers, certify under oath that the
- 1866 named poll watchers have completed the training required by this Code section."
- 1867

## SECTION 33.

1868 Said chapter is further amended by revising subsections (a) and (e) of Code 1869 Section 21-2-414, relating to restrictions on campaign activities and public opinion polling 1870 within the vicinity of a polling place, cellular phone use prohibited, prohibition of candidates 1871 from entering certain polling places, and penalty, as follows:

1872 "(a) No person shall solicit votes in any manner or by any means or method, nor shall any
1873 person distribute or display any campaign material, nor shall any person give, offer to give,
1874 or participate in the giving of any money or gifts, including, but not limited to, food and
1875 drink, to an elector, nor shall any person solicit signatures for any petition, nor shall any
1876 person, other than election officials discharging their duties, establish or set up any tables
1877 or booths on any day in which ballots are being cast:
1878 (1) Within 150 feet of the outer edge of any building within which a polling place is

1879 established;

1880 (2) Within any polling place; or

1881 (3) Within 25 feet of any voter standing in line to vote at any polling place.

These restrictions shall not apply to conduct occurring in private offices or areas whichcannot be seen or heard by such electors."

1884 "(e) This Code section shall not be construed to prohibit a poll officer from distributing 1885 materials, as required by law, which are necessary for the purpose of instructing electors 1886 or from distributing materials prepared by the Secretary of State which are designed solely 1887 for the purpose of encouraging voter participation in the election being conducted <u>or from</u> 1888 <u>making available self-service water from an unattended receptacle to an elector waiting in</u> 1889 <u>line to vote</u>."

1890

## **SECTION 34.**

1891 Said chapter is further amended by revising subsections (a) and (b) of Code 1892 Section 21-2-418, relating to provisional ballots, as follows:

1893 "(a) If a person presents himself or herself at a polling place, absentee polling place, or 1894 registration office in his or her county of residence in this state for the purpose of casting 1895 a ballot in a primary or election stating a good faith belief that he or she has timely 1896 registered to vote in such county of residence in such primary or election and the person's 1897 name does not appear on the list of registered electors, the person shall be entitled to cast 1898 a provisional ballot in his or her county of residence in this state as provided in this Code 1899 section. If the person presents himself or herself at a polling place in the county in which 1900 he or she is registered to vote, but not at the precinct at which he or she is registered to 1901 vote, the poll officials shall inform the person of the polling location for the precinct where 1902 such person is registered to vote. The poll officials shall also inform such person that any 1903 votes cast by a provisional ballot in the wrong precinct will not be counted unless it is cast 1904 after 5:00 P.M. and before the regular time for the closing of the polls on the day of the 1905 primary, election, or runoff and unless the person executes a sworn statement, witnessed

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1906 by the poll official, stating that he or she is unable to vote at his or her correct polling place

1907 prior to the closing of the polls and giving the reason therefor.

1908 (b) Such person voting a provisional ballot shall complete an official voter registration 1909 form and a provisional ballot voting certificate which shall include information about the 1910 place, manner, and approximate date on which the person registered to vote. The person 1911 shall swear or affirm in writing that he or she previously registered to vote in such primary 1912 or election, is eligible to vote in such primary or election, has not voted previously in such 1913 primary or election, and meets the criteria for registering to vote in such primary or 1914 election. If the person is voting a provisional ballot in the county in which he or she is 1915 registered to vote but not at the precinct in which he or she is registered to vote during the 1916 period from 5:00 P.M. to the regular time for the closing of the polls on the day of the 1917 primary, election, or runoff, the person shall execute a sworn statement, witnessed by the 1918 poll official, stating that he or she is unable to vote at his or her correct polling place prior 1919 to the closing of the polls and giving the reason therefor. The form of the provisional ballot 1920 voting certificate shall be prescribed by the Secretary of State. The person shall also present the identification required by Code Section 21-2-417." 1921

1922

## **SECTION 35.**

1923 Said chapter is further amended by revising Code Section 21-2-419, relating to validation of1924 provisional ballots and reporting to Secretary of State, as follows:

1925 "21-2-419.

(a) A person shall cast a provisional ballot on the same type of ballot that is utilized by the
county or municipality. Such provisional ballot shall be sealed in double envelopes as
provided in Code Section 21-2-384 and shall be deposited by the person casting such ballot
in a secure, sealed ballot box.

1930 (b) At the earliest time possible after the casting of a provisional ballot, but no later than

1931 the day after the primary or election in which such provisional ballot was cast, the board

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1932 of registrars of the county or municipality, as the case may be, shall be notified by the 1933 election superintendent that provisional ballots were cast in the primary or election and the 1934 registrars shall be provided with the documents completed by the person casting the 1935 provisional ballot as provided in Code Section 21-2-418. Provisional ballots shall be 1936 securely maintained by the election superintendent until a determination has been made 1937 concerning their status. The board of registrars shall immediately examine the information 1938 contained on such documents and make a good faith effort to determine whether the person 1939 casting the provisional ballot was entitled to vote in the primary or election. Such good 1940 faith effort shall include a review of all available voter registration documentation, 1941 including registration information made available by the electors themselves and 1942 documentation of modifications or alterations of registration data showing changes to an 1943 elector's registration status. Additional sources of information may include, but are not 1944 limited to, information from the Department of Driver Services, Department of Family and 1945 Children Services, Department of Natural Resources, public libraries, or any other agency 1946 of government including, but not limited to, other county election and registration offices. 1947 (c)(1) If the registrars determine after the polls close, but not later than three days 1948 following the primary or election, that the person casting the provisional ballot timely registered to vote and was eligible and entitled to vote in the precinct in which he or she 1949 voted in such primary or election, the registrars shall notify the election superintendent 1950 1951 and the provisional ballot shall be counted and included in the county's or municipality's 1952 certified election results.

(2) If the registrars determine after the polls close, but not later than three days following
the primary or election, that the person voting the provisional ballot timely registered and
was eligible and entitled to vote in the primary or election but voted in the wrong
precinct, then the board of registrars shall notify the election superintendent <u>only if such</u>
person voted between the hours of 5:00 P.M. and the regular time for the closing of the
polls on the day of the primary, election, or runoff and provided the sworn statement

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1959 required by subsection (b) of Code Section 21-2-418. The superintendent shall count 1960 such person's votes which were cast for candidates in those races for which the person 1961 was entitled to vote but shall not count the votes cast for candidates in those races in which such person was not entitled to vote. The superintendent shall order the proper 1962 1963 election official at the tabulating center or precinct to prepare an accurate duplicate ballot 1964 containing only those votes cast by such person in those races in which such person was 1965 entitled to vote for processing at the tabulating center or precinct, which shall be verified 1966 in the presence of a witness. Such duplicate ballot shall be clearly labeled with the word 1967 'Duplicate,' shall bear the designation of the polling place, and shall be given the same 1968 serial number as the original ballot. The original ballot shall be retained and the sworn 1969 statement required by subsection (b) of Code Section 21-2-418 shall be transmitted to the Secretary of State with the certification documents required by paragraph (4) of 1970 1971 subsection (a) of Code Section 21-2-497 and such statement shall be reviewed by the 1972 State Election Board.

1973 (3) If the registrars determine that the person casting the provisional ballot did not timely 1974 register to vote or was not eligible or entitled to vote in the precinct in which he or she 1975 voted in such primary or election or shall be unable to determine within three days 1976 following such primary or election whether such person timely registered to vote and was 1977 eligible and entitled to vote in such primary or election, the registrars shall so notify the 1978 election superintendent and such ballot shall not be counted. The election superintendent 1979 shall mark or otherwise document that such ballot was not counted and shall deliver and 1980 store such ballots with all other ballots and election materials as provided in Code 1981 Section 21-2-500.

(d)(1) At the earliest time possible after a determination is made regarding a provisional
ballot, the board of registrars shall notify in writing those persons whose provisional
ballots were not counted that their ballots were not counted because of the inability of the
registrars to verify that the persons timely registered to vote or other proper reason. The

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registrars shall process the official voter registration form completed by such persons
pursuant to Code Section 21-2-418 and shall add such persons to the electors list if found
qualified.

1989 (2) At the earliest time possible after a determination is made regarding a provisional

ballot, the board of registrars shall notify in writing those electors who voted in the wrongprecinct and whose votes were partially counted of their correct precinct.

1992 (e) The board of registrars shall complete a report in a form designated by the Secretary

1993 of State indicating the number of provisional ballots cast and counted in the primary or 1994 election."

1995

## **SECTION 36.**

1996 Said chapter is further amended in Part 1 of Article 11, relating to general provisions1997 regarding preparation for and conduct of primaries and elections, by adding new Code1998 sections to read as follows:

1999 ″<u>21-2-420.</u>

2000 (a) After the time for the closing of the polls and the last elector voting, the poll officials

2001 <u>in each precinct shall complete the required accounting and related documentation for the</u>

2002 precinct and shall advise the election superintendent of the total number of ballots cast at

2003 such precinct and the total number of provisional ballots cast. The chief manager and at

2004 <u>least one assistant manager shall post a copy of the tabulated results for the precinct on the</u>

2005 door of the precinct and then immediately deliver all required documentation and election

2006 materials to the election superintendent. The election superintendent shall then ensure that

2007 <u>such ballots are processed, counted, and tabulated as soon as possible and shall not cease</u>

2008 such count and tabulation until all such ballots are counted and tabulated.

2009 (b) The election superintendent shall ensure that each precinct notifies the election

2010 superintendent of the number of ballots cast and number of provisional ballots cast as soon

2011 <u>as possible after the time for the closing of the polls and the last elector votes. The election</u>

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- 2012 superintendent shall post such information publicly. The State Election Board shall
- 2013 promulgate rules and regulations regarding how such information shall be publicly posted
- 2014 to ensure transparency, accuracy, and security.
- 2015 <u>21-2-421.</u>
- 2016 (a) As soon as possible but not later than 10:00 P.M. following the close of the polls on
- 2017 the day of a primary, election, or runoff, the election superintendent shall report to the
- 2018 <u>Secretary of State and post in a prominent public place the following information:</u>
- 2019 (1) The number of ballots cast at the polls on the day of the primary, election, or runoff,
- 2020 <u>including provisional ballots cast;</u>
- 2021 (2) The number of ballots cast at advance voting locations during the advance voting
- 2022 period for the primary, election, or runoff; and
- 2023 (3) The total number of absentee ballots returned to the board of registrars by the
- 2024 <u>deadline to receive such absentee ballots on the day of the primary, election, or runoff.</u>
- 2025 (b) Upon the completion of the report provided for in subsection (a) of this Code section,
- 2026 the election superintendent shall compare the total number of ballots received as reported
- 2027 in subsection (a) of this Code section and the counting of the ballots in the primary,
- 2028 election, or runoff minus any rejected and uncured absentee ballots, uncounted provisional
- 2029 ballots, and any other uncounted ballots, with the total number of ballots cast in the
- 2030 primary, election, or runoff. The results of such comparison and all explanatory materials
- 2031 shall be reported to the Secretary of State. The reason for any discrepancy shall be fully
- 2032 investigated and reported to the Secretary of State."
- 2033

# **SECTION 37.**

2034 Said chapter is further amended by revising subsections (a) and (d) of Code 2035 Section 21-2-437, relating to procedure as to count and return of votes generally and void 2036 ballots, as follows:

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2037 "(a) After the polls close and as soon as all the ballots have been properly accounted for 2038 and those outside the ballot box as well as the voter's certificates, numbered list of voters, 2039 and electors list have been sealed, the poll officers shall open the ballot box and take 2040 therefrom all ballots contained therein. In primaries in which more than one ballot box is 2041 used, any ballots or stubs belonging to another party holding its primary in the same polling 2042 place shall be returned to the ballot box for the party for which they were issued. In 2043 primaries, separate tally and return sheets shall be prepared for each party, and separate 2044 poll officers shall be designated by the chief manager to count and tally each party's ballot. 2045 Where the same ballot box is being used by one or more parties, the ballots and stubs shall 2046 first be divided by party before being tallied and counted. The ballots shall then be counted 2047 one by one and a record made of the total number. Then the chief manager, together with such assistant managers and other poll officers as the chief manager may designate, under 2048 2049 the scrutiny of one of the assistant managers and in the presence of the other poll officers, 2050 shall read aloud the names of the candidates marked or written upon each ballot, together 2051 with the office for which the person named is a candidate, and the answers contained on 2052 the ballots to the questions submitted, if any; and the other assistant manager and clerks 2053 shall carefully enter each vote as read and keep account of the same in ink on a sufficient 2054 number of tally papers, all of which shall be made at the same time. All ballots, after being 2055 removed from the box, shall be kept within the unobstructed view of all persons in the 2056 voting room until replaced in the box. No person, while handling the ballots, shall have 2057 in his or her hand any pencil, pen, stamp, or other means of marking or spoiling any ballot. 2058 The poll officers shall immediately proceed to canvass and compute the votes cast and shall 2059 not adjourn or postpone the canvass or computation until it shall have been fully 2060 completed, except that, in the discretion of the superintendent, the poll officers may stop 2061 the counting after all contested races and questions are counted, provided that the results 2062 of these contested races and questions are posted for the information of the public outside

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2063 the polling place and the ballots are returned to the ballot box and deposited with the
2064 superintendent until counting is resumed on the following day."

2065 (d) Any ballot marked so as to identify the voter shall be void and not counted, except a 2066 ballot cast by a challenged elector whose name appears on the electors list; such challenged 2067 vote shall be counted as prima facie valid but may be voided in the event of an election 2068 contest. Any ballot marked by anything but pen or pencil shall be void and not counted. 2069 Any erasure, mutilation, or defect in the vote for any candidate shall render void the vote 2070 for such candidate but shall not invalidate the votes cast on the remainder of the ballot, if 2071 otherwise properly marked. If an elector shall mark his or her ballot for more persons for 2072 any nomination or office than there are candidates to be voted for such nomination or 2073 office, or if, for any reason, it may be impossible to determine his or her choice for any 2074 nomination or office, his or her ballot shall not be counted for such nomination or office; 2075 but the ballot shall be counted for all nominations or offices for which it is properly 2076 marked. Unmarked ballots or ballots improperly or defectively marked so that the whole 2077 ballot is void shall be set aside and shall be preserved with other ballots. In primaries, 2078 votes cast for candidates who have died, withdrawn, or been disqualified shall be void and 2079 shall not be counted. Except as provided in subsection (g) of Code Section 21-2-134 2080 regarding nonpartisan elections, in In elections, votes for candidates who have died or been 2081 disqualified shall be void and shall not be counted."

2082

#### **SECTION 38.**

2083 Said chapter is further amended by revising subsection (a) of Code Section 21-2-438, relating2084 to ballots identifying voter, not marked, or improperly marked declared void, as follows:

2085 "(a) Any ballot marked so as to identify the voter shall be void and not counted, except a
2086 ballot cast by a challenged elector whose name appears on the electors list; such challenged
2087 vote shall be counted as prima facie valid but may be voided in the event of an election
2088 contest. Any ballot marked by anything but pen or pencil shall be void and not counted.

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2089 Any erasure, mutilation, or defect in the vote for any candidate shall render void the vote 2090 for such candidate but shall not invalidate the votes cast on the remainder of the ballot, if 2091 otherwise properly marked. If an elector shall mark his or her ballot for more persons for 2092 any nomination or office than there are candidates to be voted for such nomination or 2093 office, or if, for any reason, it may be impossible to determine his or her choice for any 2094 nomination or office, his or her ballot shall not be counted for such nomination or office; 2095 but the ballot shall be counted for all nominations or offices for which it is properly 2096 marked. Ballots not marked or improperly or defectively marked so that the whole ballot 2097 is void, shall be set aside and shall be preserved with the other ballots. In primaries, votes 2098 cast for candidates who have died, withdrawn, or been disqualified shall be void and shall 2099 not be counted. Except as provided in subsection (g) of Code Section 21-2-134 regarding nonpartisan elections, in In elections, votes for candidates who have died or been 2100 2101 disqualified shall be void and shall not be counted."

2102

#### **SECTION 38A.**

2103 Said chapter is further amended by revising subsection (a) of Code Section 21-2-480, relating2104 to caption for ballots, party designations, and form and arrangement, as follows:

2105 "(a) At the top of each ballot for an election in a precinct using optical scanning voting 2106 equipment shall be printed in prominent type the words 'OFFICIAL BALLOT,' followed 2107 by the <u>name and</u> designation of the precinct for which it is prepared and the name and date 2108 of the election."

2109

#### SECTION 38B.

2110 Said chapter is further amended by revising Code Section 21-2-482, relating to absentee 2111 ballots for precincts using optical scanning voting equipment, as follows:

2112 "21-2-482.

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2113 Ballots in a precinct using optical scanning voting equipment for voting by absentee 2114 electors shall be prepared sufficiently in advance by the superintendent and shall be 2115 delivered to the board of registrars as provided in Code Section 21-2-384. Such ballots 2116 shall be marked 'Official Absentee Ballot' and shall be in substantially the form for ballots 2117 required by Article 8 of this chapter, except that in counties or municipalities using voting 2118 machines, direct recording electronic (DRE) units, or ballot scanners, the ballots may be 2119 in substantially the form for the ballot labels required by Article 9 of this chapter or in such 2120 form as will allow the ballot to be machine tabulated. Every such ballot shall have printed 2121 on the face thereof the following:

'I understand that the offer or acceptance of money or any other object of value to votefor any particular candidate, list of candidates, issue, or list of issues included in this

election constitutes an act of voter fraud and is a felony under Georgia law.'

2125 The form for either ballot shall be determined and prescribed by the Secretary of State and

2126 shall have printed at the top the name and designation of the precinct."

## 2127

## **SECTION 39.**

Said chapter is further amended by revising subsection (f) of Code Section 21-2-483, relating
to counting of ballots, public accessibility to tabulating center and precincts, execution of
ballot recap forms, and preparation of duplicate ballots, as follows:

2131 "(f) If it appears that a ballot is so torn, bent, or otherwise defective that it cannot be 2132 processed by the tabulating machine, the superintendent, in his or her discretion, may order the proper election official at the tabulating center or precinct a duplication panel to prepare 2133 a true duplicate copy for processing with the ballots of the same polling place, which shall 2134 be verified in the presence of a witness. In a partisan election, the duplication panel shall 2135 2136 be composed of the election superintendent or a designee thereof and one person appointed by the county executive committee of each political party having candidates whose names 2137 appear on the ballot for such election, provided that, if there is no organized county 2138

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2139 executive committee for a political party, the person shall be appointed by the state executive committee of the political party. In a nonpartisan election or an election 2140 2141 involving only the presentation of a question to the electors, the duplication panel shall be composed of the election superintendent or a designee thereof and two electors of the 2142 county or municipality. In the case of a nonpartisan county or municipal election or an 2143 election involving only the presentation of a question to the electors, the two elector 2144 members of the panel shall be appointed by the chief judge of the superior court of the 2145 2146 county or municipality in which the election is held. In the case of a municipality which is located in more than one county, the two elector members of the panel shall be appointed 2147 by the chief judge of the superior court of the county in which the city hall of the 2148 2149 municipality is located. The election superintendent may create multiple duplication panels to handle the processing of such ballots more efficiently. All duplicate ballots shall be 2150 2151 clearly labeled by the word 'duplicate,' shall bear the designation of the polling place, and 2152 shall be given the same serial number as the defective ballot contain a unique number that 2153 will allow such duplicate ballot to be linked back to the original ballot. The defective ballot shall be retained." 2154

2155

#### **SECTION 40.**

2156 Said chapter is further amended by revising Code Section 21-2-492, relating to computation
2157 and canvassing of returns, notice of when and where returns will be computed and canvassed,
2158 blank forms for making statements of returns, and swearing of assistants, as follows:

2159 "21-2-492.

The superintendent shall arrange for the computation and canvassing of the returns of votes cast at each primary and election at his or her office or at some other convenient public place at the county seat or municipality <u>following the close of the polls on the day of such</u> <u>primary or election</u> with accommodations for those present insofar as space permits. An interested candidate or his or her representative shall be permitted to keep or check his or

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2165 her own computation of the votes cast in the several precincts as the returns from the same 2166 are read, as directed in this article. The superintendent shall give at least one week's notice 2167 prior to the primary or election by publishing same in a conspicuous place in the 2168 superintendent's office, of the time and place when and where he or she will commence and 2169 hold his or her sessions for the computation and canvassing of the returns; and he or she 2170 shall keep copies of such notice posted in his or her office during such period. The 2171 superintendent shall procure a sufficient number of blank forms of returns made out in the 2172 proper manner and headed as the nature of the primary or election may require, for making 2173 out full and fair statements of all votes which shall have been cast within the county or any 2174 precinct therein, according to the returns from the several precincts thereof, for any person 2175 voted for therein, or upon any question voted upon therein. The assistants of the 2176 superintendent in the computation and canvassing of the votes shall be first sworn by the 2177 superintendent to perform their duties impartially and not to read, write, count, or certify 2178 any return or vote in a false or fraudulent manner."

2179

#### **SECTION 41.**

2180 Said chapter is further amended by revising subsections (a) and (k) of Code 2181 Section 21-2-493, relating to computation, canvassing, and tabulation of returns, 2182 investigation of discrepancies in vote counts, recount procedure, certification of returns, and 2183 change in returns, and adding a new subsection to read as follows:

2184 "(a) The superintendent shall, at or before 12:00 Noon after the close of the polls on the 2185 day following the <u>of a</u> primary or election, at his or her office or at some other convenient 2186 public place at the county seat or in the municipality, of which due notice shall have been 2187 given as provided by Code Section 21-2-492, publicly commence the computation and 2188 canvassing of the returns and continue the same <u>until all absentee ballots received by the</u> 2189 <u>close of the polls, including those cast by advance voting, and all ballots cast on the day</u> 2190 of the primary or election have been counted and tabulated and the results of such

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2191 tabulation released to the public and, then, continuing with provisional ballots as provided 2192 in Code Sections 21-2-418 and 21-2-419 and those absentee ballots as provided in 2193 subparagraph (a)(1)(G) of Code Section 21-2-386 from day to day until completed. For 2194 this purpose, the superintendent may organize his or her assistants into sections, each of which whom may simultaneously proceed with the computation and canvassing of the 2195 2196 returns from various precincts of the county or municipality in the manner provided by this 2197 Upon the completion of such computation and canvassing, the Code section. 2198 superintendent shall tabulate the figures for the entire county or municipality and sign, 2199 announce, and attest the same, as required by this Code section."

2200 "(j.1) The Secretary of State shall create a pilot program for the posting of digital images
2201 of the scanned paper ballots created by the voting system.

2202 (k) As the returns from each precinct are read, computed, and found to be correct or 2203 corrected as aforesaid, they shall be recorded on the blanks prepared for the purpose until 2204 all the returns from the various precincts which are entitled to be counted shall have been 2205 duly recorded; then they shall be added together, announced, and attested by the assistants 2206 who made and computed the entries respectively and shall be signed by the superintendent. 2207 The consolidated returns shall then be certified by the superintendent in the manner 2208 required by this chapter. Such returns shall be certified by the superintendent not later than 2209 5:00 P.M. on the second Friday Monday following the date on which such election was 2210 held and such returns shall be immediately transmitted to the Secretary of State; provided, 2211 however, that such certification date may be extended by the Secretary of State in his or 2212 her discretion if necessary to complete a precertification audit as provided in Code Section 21-2-498." 2213

2214

21

## **SECTION 42.**

2215 Said chapter is further amended by revising Code Section 21-2-501, relating to number of2216 votes required for election, as follows:

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21

## 2217 "21-2-501.

2218 (a)(1) Except as otherwise provided in this Code section, no candidate shall be 2219 nominated for public office in any primary or special primary or elected to public office 2220 in any election or special election or shall take or be sworn into such elected public office 2221 unless such candidate shall have received a majority of the votes cast to fill such 2222 nomination or public office. In instances where no candidate receives a majority of the 2223 votes cast, a run-off primary, special primary runoff, run-off election, or special election 2224 runoff between the candidates receiving the two highest numbers of votes shall be held. 2225 Unless such date is postponed by a court order, such run-off primary, special primary 2226 runoff, run-off election, or special election runoff shall be held as provided in this 2227 subsection.

(2) In the case of a runoff from a general primary or a special primary or special election
 held in conjunction with a general primary, the runoff shall be held on the Tuesday of the

2230 ninth week following such general primary.

(3) In the case of a runoff from a general election for a federal office or a runoff from a
 special primary or special election for a federal office held in conjunction with a general
 election, the runoff shall be held on the Tuesday of the ninth week following such general
 election.

(4) In the case of a runoff from a general election for an office other than a federal office
or a runoff from a special primary or special election for an office other than a federal
office held in conjunction with a general election, the runoff shall be held on the
twenty-eighth day after the day of holding the preceding general or special primary or
general or special election.

2240 (5) In the case of a runoff from a special primary or special election for a federal office

2241 not held in conjunction with a general primary or general election, the runoff shall be held

2242 on the Tuesday of the ninth week following such special primary or special election.

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2243 (6) In the case of a runoff from a special primary or special election for an office other 2244 than a federal office not held in conjunction with a general primary or general election, 2245 the runoff shall be held on the twenty-eighth day after the day of holding the preceding 2246 special primary or special election; provided, however, that, if such runoff is from a 2247 special primary or special election held in conjunction with a special primary or special 2248 election for a federal office and there is a runoff being conducted for such federal office, 2249 the runoff from the special primary or special election conducted for such other office 2250 may be held in conjunction with the runoff for the federal office.

 $\begin{array}{l} 2251 \quad (7)(2) \quad \text{If any candidate eligible to be in a runoff withdraws, dies, or is found to be} \\ 2252 \quad \text{ineligible, the remaining candidates receiving the two highest numbers of votes shall be} \\ 2253 \quad \text{the candidates in the runoff.} \end{array}$ 

(8)(3) The candidate receiving the highest number of the votes cast in such run-off
primary, special primary runoff, run-off election, or special election runoff to fill the
nomination or public office sought shall be declared the winner.

(9)(4) The name of a write-in candidate eligible for election in a runoff shall be printed
 on the election or special election run-off ballot in the independent column.

2259 (10)(5) The run-off primary, special primary runoff, run-off election, or special election 2260 runoff shall be a continuation of the primary, special primary, election, or special election 2261 for the particular office concerned. Only the electors who were are duly registered to 2262 vote and not subsequently deemed disgualified to vote in the primary, special primary, 2263 election, or special election runoff for candidates for that particular office shall be entitled 2264 to vote therein, and only those votes cast for the persons designated as candidates in such 2265 run-off primary, special primary runoff, run-off election, or special election runoff shall be counted in the tabulation and canvass of the votes cast. No elector shall vote in a 2266 2267 run-off primary or special primary runoff in violation of Code Section 21-2-224.

(b) For the purposes of this subsection, the word 'plurality' shall mean the receiving by onecandidate alone of the highest number of votes cast. If the municipal charter or ordinances

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of a municipality as now existing or as amended subsequent to September 1, 1968, provide that a candidate may be nominated or elected by a plurality of the votes cast to fill such nomination or public office, such provision shall prevail. Otherwise, no municipal candidate shall be nominated for public office in any primary or elected to public office in any election unless such candidate shall have received a majority of the votes cast to fill such nomination or public office.

2276 (c) In instances in which no municipal candidate receives a majority of the votes cast and 2277 the municipal charter or ordinances do not provide for nomination or election by a plurality 2278 vote, a run-off primary or election shall be held between the candidates receiving the two 2279 highest numbers of votes. Such runoff shall be held on the twenty-eighth day after the day 2280 of holding the first primary or election, unless such run-off date is postponed by court 2281 order.; provided, however, that, in the case of a runoff from a municipal special election 2282 that is held in conjunction with a special election for a federal office and not in conjunction 2283 with a general primary or general election, the municipality may conduct such runoff from 2284 such municipal special election on the date of the special election runoff for the federal 2285 office. Only the electors entitled to vote in the first primary or election shall be entitled to 2286 vote in any run-off primary or election resulting therefrom; provided, however, that no No 2287 elector shall vote in a run-off primary in violation of Code Section 21-2-216. The run-off 2288 primary or election shall be a continuation of the first primary or election, and only those 2289 votes cast for the candidates receiving the two highest numbers of votes in the first primary 2290 or election shall be counted. No write-in votes may be cast in such a primary, run-off 2291 primary, or run-off election. If any candidate eligible to be in a runoff withdraws, dies, or 2292 is found to be ineligible, the remaining candidates receiving the two highest numbers of votes shall be the candidates in such runoff. The municipal candidate receiving the highest 2293 2294 number of the votes cast in such run-off primary or run-off election to fill the nomination 2295 or public office sought shall be declared the winner. The municipality shall give written

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notice to the Secretary of State of such runoff as soon as such municipality certifies thepreceding primary, special primary, election, or special election.

2298 (d) The name of a municipal write-in candidate eligible for election in a municipal runoff

shall be printed on the municipal run-off election ballot in the independent column.

2300 (e) In all cities having a population in excess of 100,000 according to the United States

2301 decennial census of 1980 or any future such census, in order for a municipal candidate to

2302 be nominated for public office in any primary or elected to public office in any municipal

election, he or she must receive a majority of the votes cast.

2304 (f) Except for presidential electors, to be elected to public office in a general election, a

2305 candidate must receive a majority of the votes cast in an election to fill such public office.

2306 To be elected to the office of presidential electors, no slate of candidates shall be required

2307 to receive a majority of the votes cast, but that slate of candidates shall be elected to such

- 2308 office which receives the highest number of votes cast."
- 2309

## **SECTION 43.**

2310 Said chapter is further amended by revising Code Section 21-2-540, relating to conduct of 2311 special elections generally, as follows:

2312 "21-2-540.

21

2313 (a)(1) Every special primary and special election shall be held and conducted in all 2314 respects in accordance with the provisions of this chapter relating to general primaries 2315 and general elections; and the provisions of this chapter relating to general primaries and 2316 general elections shall apply thereto insofar as practicable and as not inconsistent with 2317 any other provisions of this chapter. All special primaries and special elections held at the time of a general primary, as provided by Code Section 21-2-541, shall be conducted 2318 by the poll officers by the use of the same equipment and facilities, insofar as practicable, 2319 as are used for such general primary. All special primaries and special elections held at 2320 2321 the time of a general election, as provided by Code Section 21-2-541, shall be conducted

by the poll officers by the use of the same equipment and facilities, so far insofar as
practicable, as are used for such general election.

- 2324 (2) If a vacancy occurs in a partisan office to which the Governor is authorized to
- 2325 <u>appoint an individual to serve until the next general election, a special primary shall</u>
  2326 precede the special election.

2327 (b) At least 29 days shall intervene between the call of a special primary and the holding 2328 of same, and at least 29 days shall intervene between the call of a special election and the 2329 holding of same. The period during which candidates may qualify to run in a special 2330 primary or a special election shall remain open for a minimum of two and one-half days. 2331 Special primaries and special elections which are to be held in conjunction with the 2332 presidential preference primary, a state-wide general primary, or state-wide general 2333 election shall be called at least 90 days prior to the date of such presidential preference 2334 primary, state-wide general primary, or state-wide general election; provided, however, that 2335 this requirement shall not apply to special primaries and special elections held on the same date as such presidential preference primary, state-wide general primary, or state-wide 2336 2337 general election but conducted completely separate and apart from such state-wide general 2338 primary or state-wide general election using different ballots or voting equipment, 2339 facilities, poll workers, and paperwork. Notwithstanding any provision of this subsection 2340 to the contrary, special elections which are to be held in conjunction with the state-wide 2341 general primary or state-wide general election in 2014 shall be called at least 60 days prior 2342 to the date of such state-wide general primary or state-wide general election.

(c)(1) Notwithstanding any other provision of law to the contrary, a special primary or
special election to fill a vacancy in a county or municipal office shall be held only on one
of the following dates which is at least 29 days after the date of the call for the special
election:

(A) In odd-numbered years, any such special primary or special election shall only beheld on:

- (i) The third Tuesday in March;
- (ii) The third Tuesday in June;
- 2351 (iii) The third Tuesday in September; or
- (iv) The Tuesday after the first Monday in November; and
- (B) In even-numbered years, any such <u>special primary or</u> special election shall only beheld on:
- (i) The third Tuesday in March; provided, however, that in the event that a special
  primary or special election is to be held under this provision in a year in which a
  presidential preference primary is to be held, then any such special primary or special
  election shall be held on the date of and in conjunction with the presidential
  preference primary;
- 2360 (ii) The date of the general primary; or
- 2361 (iii) The Tuesday after the first Monday in November;

2362 provided, however, that, in the event that a special primary or special election to fill a 2363 federal or state office on a date other than the dates provided in this paragraph has been 2364 scheduled and it is possible to hold a special primary or special election to fill a vacancy 2365 in a county, municipal, or school board office in conjunction with such special primary 2366 or special election to fill a federal or state office, the special primary or special election 2367 to fill such county, municipal, or school board office may be held on the date of and in 2368 conjunction with such special primary or special election to fill such federal or state 2369 office, provided all other provisions of law regarding such primaries and elections are 2370 met.

(2) Notwithstanding any other provision of law to the contrary, a special election to
present a question to the voters shall be held only on one of the following dates which is
at least 29 days after the date of the call for the special election:

(A) In odd-numbered years, any such special election shall only be held on the thirdTuesday in March or on the Tuesday after the first Monday in November; and

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- (B) In even-numbered years, any such special election shall only be held on:
- (i) The date of and in conjunction with the presidential preference primary if one isheld that year;
- (ii) The date of the general primary; or
- 2380 (iii) The Tuesday after the first Monday in November.
- 2381 (3) The provisions of this subsection shall not apply to:
- (A) Special elections held pursuant to Chapter 4 of this title, the 'Recall Act of 1989,'
- to recall a public officer or to fill a vacancy in a public office caused by a recallelection; and
- (B) Special primaries or special elections to fill vacancies in federal or state publicoffices.

(d) Except as otherwise provided by this chapter, the superintendent of each county ormunicipality shall publish the call of the <u>special primary or</u> special election.

2389 (e)(1) Candidates in special elections for partisan offices that are not preceded by special

primaries shall be listed alphabetically on the ballot and may choose to designate on the

ballot their party affiliation. The party affiliation selected by a candidate shall not be

- changed following the close of qualifying.
- 2393 (2) Candidates in special primaries shall be listed alphabetically on the ballot."
- 2394

# **SECTION 44.**

Said chapter is further amended by revising subsection (b) of Code Section 21-2-541, relating
to holding of special primary or election at time of general primary or election and inclusion
of candidates and questions in special primary or election on ballot, as follows:

2398 "(b) If the times specified for the closing of the registration list for a special primary or 2399 special election are the same as those for a general primary or general election, the 2400 candidates and questions in such special primary or <u>special</u> election shall be included on 2401 the ballot for such general primary or <u>general</u> election. In such an instance, the name of

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the office and the candidates in such <u>special primary or</u> special election shall appear on the

ballot in the position where such names would ordinarily appear if such contest was a

2404 general primary or <u>general</u> election."

2405

## **SECTION 45.**

2406 Said chapter is further amended by revising Code Section 21-2-542, relating to special 2407 election for United States senator vacancy and temporary appointment by Governor, as 2408 follows:

2409 *"*21-2-542.

2410 Whenever a vacancy shall occur in the representation of this state in the Senate of the 2411 United States, such vacancy shall be filled for the unexpired term by the vote of the electors 2412 of the state at a special primary to be held at the time of the next general primary followed 2413 by a special election to be held at the time of the next November state-wide general 2414 election, occurring at least 40 days after the occurrence of such vacancy; and it shall be the 2415 duty of the Governor to issue his or her proclamation for such special primary and special 2416 election. Until such time as the vacancy shall be filled by an election as provided in this 2417 Code section, the Governor may make a temporary appointment to fill such vacancy."

2418

## **SECTION 46.**

2419 Said chapter is further amended in Article 14, relating to special elections and primaries
2420 generally and municipal terms of office, by adding a new Code section to read as follows:
2421 "21-2-546.

2422 <u>Notwithstanding any other law to the contrary, in each county in this state in which there</u>

2423 is a civil and magistrate court established by local Act of the General Assembly, vacancies

2424 in the office of chief judge of such court caused by death, retirement, resignation, or

2425 <u>otherwise shall be filled by the appointment of a qualified person by the Governor to serve</u>

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- 2426 <u>until a successor is duly elected and qualified and until January 1 of the year following the</u>
- 2427 <u>next general election which is more than six months following such person's appointment.</u>"
- 2428

# **SECTION 47.**

Said chapter is further amended by revising subsection (a) of Code Section 21-2-568, relating
to entry into voting compartment or booth while another voting, interfering with elector,
inducing elector to reveal or revealing elector's vote, and influencing voter while assisting,

2432 as follows:

2433 "(a) Any person who knowingly:

2434 (1) Goes into the voting compartment or voting machine booth while another is voting

- or marks the ballot or registers the vote for another, except in strict accordance with thischapter;
- 2437 (2) Interferes with any elector marking his or her ballot or registering his or her vote;
- 2438 (3) Attempts to induce any elector <del>before depositing his or her ballot</del> to show how he or
- she marks or has marked his or her ballot; or
- 2440 (4) Discloses to anyone how another elector voted, without said elector's consent, except
- when required to do so in any legal proceeding; or
- 2442 (5) Accepts an absentee ballot from an elector for delivery or return to the board of
- 2443 registrars except as authorized by subsection (a) of Code Section 21-2-385
- 2444 shall be guilty of a felony."
- 2445

# **SECTION 48.**

- 2446 Said chapter is further amended in Article 15, relating to miscellaneous offenses, by adding
- 2447 new Code sections to read as follows:
- 2448 ″<u>21-2-568.1.</u>
- 2449 (a) Except while providing authorized assistance in voting under Code Section 21-2-409
- 2450 and except for children authorized to be in the enclosed space under subsection (f) of Code

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- 2451 Section 21-2-413, no person shall intentionally observe an elector while casting a ballot in
- 2452 <u>a manner that would allow such person to see for whom or what the elector is voting.</u>
- 2453 (b) Any person who violates the provisions of subsection (a) of this Code section shall be
- 2454 guilty of a felony.
- 2455 <u>21-2-568.2.</u>
- 2456 (a) It shall be illegal for any person to use photographic or other electronic monitoring or
- 2457 recording devices, cameras, or cellular telephones, except as authorized by law, to:
- 2458 (1) Photograph or record the face of an electronic ballot marker while a ballot is being
- 2459 voted or while an elector's votes are displayed on such electronic ballot marker; or
- 2460 (2) Photograph or record a voted ballot.
- 2461 (b) Any person who violates subsection (a) of this Code section shall be guilty of a
- 2462 <u>misdemeanor.</u>"
- 2463

# **SECTION 49.**

2464 Chapter 35 of Title 36 of the Official Code of Georgia Annotated, relating to home rule 2465 powers, is amended by revising subsection (a) of Code Section 36-35-4.1, relating to 2466 reapportionment of election districts for municipal elections, as follows:

2467 "(a) Subject to the limitations provided by this Code section, the governing authority of 2468 any municipal corporation is authorized to reapportion the election districts from which 2469 members of the municipal governing authority are elected following publication of the 2470 United States decennial census of 1980 or any future such census. Such reapportionment 2471 of districts shall be effective for the election of members to the municipal governing authority at the next regular general municipal election following the publication of the 2472 2473 decennial census; provided, however, that, if the publication of the decennial census occurs within 120 days of the next general or special municipal election, such reapportionment of 2474

2475 <u>districts shall be effective for any subsequent special election and the subsequent general</u>
 2476 <u>municipal election</u>."

2477

## **SECTION 50.**

Title 50 of the Official Code of Georgia Annotated, relating to state government, is amended by revising subsection (b) of Code Section 50-13-4, relating to procedural requirements for adoption, amendment, or repeal of rules, emergency rules, limitation on action to contest rule, and legislative override, as follows:

2482 (b) If any agency finds that an imminent peril to the public health, safety, or welfare, 2483 including but not limited to, summary processes such as guarantines, contrabands, seizures, 2484 and the like authorized by law without notice, requires adoption of a rule upon fewer than 2485 30 days' notice and states in writing its reasons for that finding, it may proceed without 2486 prior notice or hearing or upon any abbreviated notice and hearing that it finds practicable 2487 to adopt an emergency rule. Any such rule adopted relative to a public health emergency 2488 shall be submitted as promptly as reasonably practicable to the House of Representatives 2489 and Senate Committees on Judiciary, provided that any such rule adopted relative to a state 2490 of emergency by the State Election Board shall be submitted as soon as practicable but not 2491 later than 20 days prior to the rule taking effect. Any emergency rule adopted by the State 2492 Election Board pursuant to the provisions of this subsection may be suspended upon the 2493 majority vote of the House of Representatives or Senate Committees on Judiciary within 2494 ten days of the receipt of such rule by the committees. The rule may be effective for a 2495 period of not longer than 120 days but the adoption of an identical rule under paragraphs 2496 (1) and (2) of subsection (a) of this Code section is not precluded; provided, however, that 2497 such a rule adopted pursuant to discharge of responsibility under an executive order 2498 declaring a state of emergency or disaster exists as a result of a public health emergency, 2499 as defined in Code Section 38-3-3, shall be effective for the duration of the emergency or 2500 disaster and for a period of not more than 120 days thereafter."

2501

## **SECTION 51.**

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2502 Said title is further amended in Code Section 50-18-71, relating to right of access to public

2503 records, timing, fees, denial of requests, and impact of electronic records, by adding a new 2504 subsection to read as follows:

2505 "(k) Scanned ballot images created by a voting system authorized by Chapter 2 of Title 21

- 2506 shall be public records subject to disclosure under this article."
- 2507

## **SECTION 52.**

2508 (a) Sections 21, 23, 25, 27, 28, and 29 of this Act shall become effective on July 1, 2021.

2509 (b) All other sections of this Act shall become effective upon its approval by the Governor

2510 or upon its becoming law without such approval.

# **SECTION 53.**

2512 All laws and parts of laws in conflict with this Act are repealed.

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JS44 (Rev. 10/2020 NDGA)

#### **CIVIL COVER SHEET**

The JS44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form is required for the use of the Clerk of Court for the purpose of initiating the civil docket record. (SEE INSTRUCTIONS ATTACHED)

I. (a) PLAINTIFF(S)		DEFENDANT(S)	
The United States of America		The State of Georgia, The Georgia State Election Board, and Brad Raffensperger, in his official capacity as Georgia Secretary of State	
		8	
(b) COUNTY OF RESIDENCE OF FIRST LISTED PLAINTIFF		COUNTY OF RESIDENCE OF FIRST LISTED DEFENDANT	
(c) ATTORNEYS (FIRM NAME, ADDRESS, TELEPHONE N F-MAIL ADDRESS)	UMBER, AND	ATTORNEYS (IF KNOWN)	
T. Christian Herren, Jr., John A. Russ IV, Jasmyn G. Richardson, Ernest A. McFarland, Elizabeth M. Ryan U.S. Department of Justice 4 Constitution Square, 150 M Street NE, Room 8.923 Washington, D.C. 20530. 800-253-3931		Georgia Attorney General Christopher M. Carr Special Assistant Attorney General Bryan P. Tyson	
II. BASIS OF JURISDICTION (PLACE AN "X" IN ONE BOX ONLY)	(PLACE A	ZENSHIP OF PRINCIPAL PARTIES N "X" IN ONE BOX FOR PLAINTIFF AND ONE BOX FOR DEFENDANT) (FOR DIVERSITY CASES ONLY)	
I U.S. GOVERNMENT       3 FEDERAL QUESTION (U.S. GOVERNMENT NOT A PARTY)         2 U.S. GOVERNMENT       4 DIVERSITY (INDICATE CITIZENSHIP OF PARTIES IN ITEM III)		PLF     DEF       FIZEN OF THIS STATE     4     4     INCORPORATED OR PRINCIPAL PLACE OF BUSINESS IN THIS STATE       FIZEN OF ANOTHER STATE     5     5     INCORPORATED AND PRINCIPAL PLACE OF BUSINESS IN ANOTHER STATE       FIZEN OR SUBJECT OF A     6     6     FOREIGN NATION	
IV. ORIGIN (PLACE AN "X "IN ONE BOX ONLY) I ORIGINAL PROCEEDING	4 REINSTATED O REOPENED	DR TRANSFERRED FROM 5 ANOTHER DISTRICT (Specify District) TRANSFER JUDGE JUDGMENT	
MULTIDISTRICT 8 LITIGATION - DIRECT FILE			
V. CAUSE OF ACTION (CITE THE U.S. CIVIL STATUT	E UNDER WHICH YOU	ARE FILING AND WRITE A BRIEF STATEMENT OF CAUSE - DO NOT CITE	
The United States files this action pursuant to In this action, the United States challenges pro 52 U.S.C. 10301.	Sections 2 and ovisions of Geo	d 12(d) of the Voting Rights Act, 52 U.S.C. §§ 10301 & 10308. orgia's Senate Bill 202 under Sec. 2 of the Voting Rights Act,	
IF COMPLEX, CHECK REASON BELOW)			
I. Unusually large number of parties.	🗌 6. Probl	ems locating or preserving evidence	
2. Unusually large number of claims or defenses.	7. Pendi	ng parallel investigations or actions by government.	
☑ 3. Factual issues are exceptionally complex	🗹 8. Multi	ple use of experts.	
$\checkmark$ 4. Greater than normal volume of evidence.	9. Need	for discovery outside United States boundaries.	
□ 5. Extended discovery period is needed.	0. Existe	ence of highly technical issues and proof.	
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OR OFFICE USE ONLY			
ECEIPT # AMOUNT \$ JDGE MAG JUDGE	APPLYING		
(Referral)	MALOREO	F SUIT CAUSE OF ACTION	

#### VI. NATURE OF SUIT (PLACE AN "X" IN ONE BOX ONLY)

CONTRACT - "0" MONTHS DISCOVERY TRACK 150 RECOVERY OF OVERPAYMENT & ENFORCEMENT OF JUDGMENT 152 RECOVERY OF DEFAULTED STUDENT LOANS (Excl. Veterans) 153 RECOVERY OF OVERPAYMENT OF VETERAN'S BENEFITS	CIVIL RIGHTS - "4" MONTHS DISCOVERY TRACK 440 OTHER CIVIL RIGHTS 441 VOTING 442 EMPLOYMENT 443 HOUSING/ ACCOMMODATIONS 443 HOUSING/ ACCOMMODATIONS 445 AMERICANS with DISABILITIES - Employment 446 AMERICANS with DISABILITIES - Other 448 EDUCATION	SOCIAL SECURITY - "0" MONTHS DISCOVERY TRACK 861 HIA (1395ff) 862 BLACK LUNG (923) 863 DIWC (405(g)) 863 DIWC (405(g)) 864 SSID TITLE XVI 865 RSID (405(g))
CONTRACT - "4" MONTH'S DISCOVERY TRACK  120 MARINE 130 MILLER ACT 140 NEGOTIABLE INSTRUMENT 151 MEDICARE ACT 160 STOCKHOLDERS' SUITS 190 OTHER CONTRACT 195 CONTRACT PRODUCT LIABILITY 196 FRANCHISE  REAL PROPERTY - "4" MONTH'S DISCOVERY TRACK 210 LAND CONDEMNATION 220 FORECLOSURE 230 RENT LEASE & EJECTMENT 240 TORTS TO LAND 245 TORT PRODUCT LIABILITY 290 ALL OTHER REAL PROPERTY TORTS - PERSONAL INJURY - "4" MONTH'S DISCOVERY TRACK 310 AIRPLANE 315 AIRPLANE PRODUCT LIABILITY 320 ASSAULT, LIBEL & SLANDER 330 FEDERAL EMPLOYERS' LIABILITY 340 MARINE 345 MARINE PRODUCT LIABILITY 350 MOTOR VEHICLE 355 MOTOR VEHICLE PRODUCT LIABILITY 360 OTHER PROSONAL INJURY - REDICAL MALPRACTICE 367 PERSONAL INJURY - PRODUCT LIABILITY 367 PERSONAL INJURY PRODUCT LIABILITY 368 ASBESTOS PERSONAL INJURY PRODUCT LIABILITY	IMMIGRATION - "0" MONTHS DISCOVERY TRACK         462 NATURALIZATION APPLICATION         463 OTHER IMMIGRATION ACTIONS         PRISONER PETITIONS - "0" MONTHS DISCOVERY         100 MOTIONS TO VACATE SENTENCE         310 HABEAS CORPUS         463 HABEAS CORPUS         463 HABEAS CORPUS         463 HABEAS CORPUS         463 HABEAS CORPUS         310 HABEAS CORPUS         310 HABEAS CORPUS         351 HABEAS CORPUS         353 HABEAS CORPUS         353 HABEAS CORPUS         354 HABEAS CORPUS         355 HABEAS CORPUS         355 HABEAS CORPUS         355 HABEAS CORPUS         355 HABEAS CORPUS         550 CIVIL RIGHTS - Filed Prose         550 CIVIL RIGHTS - Filed by Counsel         550 CIVIL RIGHTS - Filed by Counsel         550 CIVIL RIGHTS - Filed by Counsel         FORFEITURE/PENALTY - "4" MONTHS DISCOVERY         110 SG 881         620 DRUG RELATED SEIZURE OF PROPERTY         11 USC 881         630 OTHER         LABOR - "4" MONTHS DISCOVERY TRACK         10 SO OTHER         10 SO OTHER	FEDERAL TAX SUITS - "4" MONTHS DISCOVERY TRACK         870 TAXES (U.S. Plainiff or Defendant)         871 IRS - THIRD PARTY 26 USC 7609         OTHER STATUTES - "4" MONTHS DISCOVERY         TRACK         375 FALSE CLAIMS ACT         376 Qui Tam 31 USC 3729(a)         400 STATE REAPPORTIONMENT         410 BANKS AND BANKING         430 BONS AND BANKING         450 COMMERCEACC RATESETC.         460 BEPORTATION         470 RACKETEER INFLUENCED AND CORRUPT         0RGANIZATIONS         480 CONSUMER CREDIT         485 TELEPHONE CONSUMER PROTECTION ACT         490 CABLE/SATELLITE TV         980 OTHER STATUTORY ACTIONS         891 AGRICULTURAL ACTS         893 FREEDOMO FINFORMATION ACT 899         894 DAMINISTRATIVE PROCEDURES ACT / REVIEW OR APPEAL OF AGENCY DECISION         950 CONSTITUTIONALITY OF STATE STATUTES         OTHER STATUTES - "8" MONTHS DISCOVERY         TRACK         410 ANTITRUST         850 SECURITIES / COMMODITIES / EXCHANGE         OTHER STATUTES - "0" MONTHS DISCOVERY         TRACK         410 ANTITRUST         896 CARBITRATION (Confirm / Vacate / Order / Modify)
TORTS - PERSONAL PROPERTY - "4" MONTHS         DISCOVERY TRACK         370 OTHER FRAUD         371 TRUTH N LENDING         380 OTHER PERSONAL PROPERTY DAMAGE         383 PROPERTY DAMAGE PRODUCT LIABILITY         BANKRUPTCY - "0" MONTHS DISCOVERY TRACK         422 APPEAL 28 USC 158         422 WITHDRAWAL 28 USC 157	TRACK 820 COPYRIGHTS 840 TRADEMARK 830 DEFEND TRADE SECRETS ACT OF 2016 (DTSA) PROPERTY RIGHTS - "8" MONTHS DISCOVERY TRACK 830 PATENT 835 PATENT-ABBREVIATED NEW DRUG APPLICATIONS (ANDA) - a/k/a Hatch-Waxman cases	* PLEASE NOTE DISCOVERY TRACK FOR EACH CASE TYPE. SEE LOCAL RULE 26.3

☐ CHECK IF CLASS ACTION UNDER F.R.Civ.P. 23 DEMAND S\_\_\_\_\_\_ JURY DEMAND ☐ YES ☑ NO (CHECK YES <u>ONLY</u> IF DEMANDED IN COMPLAINT)

#### VIII. RELATED/REFILED CASE(S) IF ANY JUDGE\_\_\_\_\_Judge J.P. Boulee

DOCKET NO. See attached list

CIVIL CASES ARE DEEMED RELATED IF THE PENDING CASE INVOLVES: (CHECKAPPROPRIATE BOX)

- □ 1. PROPERTY INCLUDED IN AN EARLIER NUMBERED PENDING SUIT.
- 2. SAME ISSUE OF FACT OR ARISES OUT OF THE SAME EVENT OR TRANSACTION INCLUDED IN AN EARLIER NUMBERED PENDING SUIT.
- □ 3. VALIDITY OR INFRINGEMENT OF THE SAME PATENT, COPYRIGHT OR TRADEMARK INCLUDED IN AN EARLIER NUMBERED PENDING SUIT.
- 4. APPEALS ARISING OUT OF THE SAME BANKRUPTCY CASE AND ANY CASE RELATED THERETO WHICH HAVE BEEN DECIDED BY THE SAME
- BANKRUPTCY JUDGE.
- **5.** REPETITIVE CASES FILED BY <u>PRO SE</u> LITIGANTS.
- 6. COMPANION OR RELATED CASE TO CASE(S) BEING SIMULTANEOUSLY FILED (INCLUDE ABBREVIATED STYLE OF OTHER CASE(S)):

□ 7. EITHER SAME OR ALL OF THE PARTIES AND ISSUES IN THIS CASE WERE PREVIOUSLY INVOLVED IN CASE NO. DISMISSED, This case □ IS □ IS NOT (check one box) SUBSTANTIALLY THE SAME CASE.

, WHICH WAS

Jasmin	M.P.
SIGNATURE OF ATTORNEY OF	RECORD

2021 DATE

United States v. State of Georgia, et al.

VIII. Related Cases

1:21-cv-1229

1:21-cv-1259

1:21-cv-1284

1:21-cv-1333

1:21-cv-1390

1:21-ev-1728

1:21-cv-2070