

# Office of Justice Programs



## **Privacy Impact Assessment** for the Congressional Badge of Bravery

Issued by:

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## **Section 1: Executive Summary**

***Provide a high-level overview of the project or information technology (e.g., application, tool, automated process) in non-technical terms that describes the project or information technology, its purpose, how the information technology operates to achieve that purpose, the general types of information involved, how information may be used and shared, and why a Privacy Impact Assessment was conducted. (Note: this section is an overview; the questions below elicit more detail.)***

In 2008, Congress passed the Law Enforcement Congressional Badge of Bravery Act (Public Law 110-298) (as implemented in 42 U.S.C. § 15251, Authorization of a Badge) creating the Law Enforcement Congressional Badge of Bravery Medal (CBOB) award. The CBOB award honors exceptional acts of bravery in the line of duty by federal, state, and local law enforcement officers. The medals are awarded annually by the U.S. Attorney General and Congressional representatives.

To initiate this process, once a year (usually in December) recommendations for the CBOB are submitted to the U.S. Department of Justice (DOJ), Office of Justice Programs (OJP), Bureau of Justice Assistance (BJA). Recommendations for nominations are submitted by the head of any executive, legislative, or judicial branch entity of a federal, state, or local government that employs federal, state or local law enforcement officers.

When the nomination period is open, all nominations must be submitted through the online CBOB Nomination System. The CBOB website both accepts and manages the review of nominations for the prestigious CBOB award. The online CBOB Nomination System achieves this purpose by having both external access to receive nominations as well as internal access functions for specific users to review submitted nominations (discussed below).

## **Section 2: Purpose and Use of the Information Technology**

***2.1 Explain in more detail than above the purpose of the project or information technology, the type of technology used (e.g., databases, video conferencing, artificial intelligence, machine learning, privacy enhancing technologies), why the information is being collected, maintained, or disseminated, and how the information will help achieve the Component's purpose, for example, for criminal or civil law enforcement purposes, intelligence activities, and administrative matters, to conduct analyses to identify previously unknown areas of concern or patterns.***

The public-facing website collects information from the nominator and requires the nominator to complete an online nomination application. The public-facing aspects of the site are accessible to all members of the public and collect personally identifiable information (PII) about individual nominees recommended for the award to include (1) a written narrative, of not more than 2 pages, describing the circumstances under which the nominee performed the act of bravery; (2) the full name of the nominee; (3) the home mailing address of the nominee; (4) the agency in which the nominee served on the date when such nominee performed the act of bravery; (5) the occupational title and grade or

rank of the nominee; (6) the field office address of the nominee on the date when such nominee performed the act of bravery; and (7) the number of years of government service by the nominee as of the date when such nominee performed the act of bravery.

The internal CBOB website maintains and disseminates the electronic nomination applications containing PII of each CBOB nominee, amongst those granted access only. Those granted access to the internal operations of the CBOB website are members of the Federal Law Enforcement Congressional Badge of Bravery Board, members of the State and Local Law Enforcement Congressional Badge of Bravery Board, and members of BJA staff needing access to the system. This system contains the following about active CBOB applications for the current submission year:

- Application ID, Submission Date, Applicant's Name, Nominator's Name, Number of Internal/External Comments, Last Commented On, and status of the application.
- Displays of the applications search results: by default, the results are sorted by Application ID. The results can be re-sorted by Submission Date, Applicant's Name, Nominator's Name, Total Number of External/Internal Comments, Last Commented On, and Status.
- A search of active CBOB applications can show: Application ID or a combination of the following: Applicant/Nominator/Witnesses, First Name, Last Name, Gender, City, State, Date Range of Event, and/or Summary.
- Application status updates are also shown such as "Held" to "Finalist," "Winner," "Not Selected," or "Under Internal Review;" from "Finalist" to "Not Selected" or "Winner;" from "Under Internal Review" to "Finalist."

The seven-member Federal Law Enforcement Congressional Badge of Bravery Board includes a member jointly appointed by the majority leader and minority leader of the Senate; a member jointly appointed by the Speaker and minority leader of the U.S. House of Representatives; a member from the DOJ appointed by the U.S. Attorney General; two members from the Federal Law Enforcement Officers Association (FLEOA); and two members from the National Fraternal Order of Police (FOP).

Additionally, the nine-member State and Local Law Enforcement Congressional Badge of Bravery Board includes a member jointly appointed by the majority leader and minority leader of the Senate; a member jointly appointed by the Speaker and minority leader of the U.S. House of Representatives; a member from the DOJ appointed by the U.S. Attorney General; two members of the FOP; a member from the National Association of Police Organizations (NAPO); a member from the National Organization of Black Law Enforcement Executives (NOBLE); a member from the International Association of Chiefs of Police (IACP); and a member of the National Sheriffs' Association (NSA).

**2.2 *Indicate the legal authorities, policies, or agreements that authorize collection of the information. (Check all that apply and include citations/references.)***

Authority	Citation/Reference
Statute	28 U.S.C. § 530C, Authority to use available funds; 34 U.S.C. § 10102, Duties and functions of the Assistant Attorney General; 42 U.S.C. § 15251, Authorization of a Badge.
Executive Order	
Federal regulation	
Agreement, memorandum of understanding, or other documented arrangement	
Other (summarize and provide copy of relevant portion)	

### **Section 3: Information in the Information Technology**

**3.1** *Indicate below what types of information that may be personally identifiable in Column (1) will foreseeably be collected, handled, disseminated, stored and/or accessed by this information technology, regardless of the source of the information, whether the types of information are specifically requested to be collected, and whether particular fields are provided to organize or facilitate the information collection. Please check all that apply in Column (2) and indicate to whom the information relates in Column (3). Note: This list is provided for convenience; it is not exhaustive. Please add to “other” any other types of information.*

(1) General Categories of Information that May Be Personally Identifiable	(2) Information is collected, processed, disseminated, stored and/or accessed by this information technology (please check each applicable row)	(3) The information relates to: A. DOJ/Component Employees, Contractors, and Detailees; B. Other Federal Government Personnel; C. Members of the Public - US Citizens or Lawful Permanent Residents (USPERs); D. Members of the Public - Non-USPERs	(4) Comments
<i>Example: Personal email address</i>	<i>X</i>	<i>B, C and D</i>	<i>Email addresses of members of the public (US and non-USPERs)</i>
<b>Name</b>	X	A,B,&C	Full name, includes federal, state and local public safety officer nominee and nominators.
<b>Date of birth or age</b>			
<b>Place of birth</b>			
<b>Sex</b>	X	B & C	The nominee’s sex.
<b>Race, ethnicity, or citizenship</b>			
<b>Religion</b>			

(1) General Categories of Information that May Be Personally Identifiable	(2) Information is collected, processed, disseminated, stored and/or accessed by this information technology (please check each applicable row)	(3) The information relates to: A. DOJ/Component Employees, Contractors, and Detainees; B. Other Federal Government Personnel; C. Members of the Public - US Citizens or Lawful Permanent Residents (USPERs); D. Members of the Public - Non-USPERs	(4) Comments
Social Security Number (full, last 4 digits or otherwise truncated)	X	B & C	The SSN is captured within the Authorization for Release of Information Form (Form 85P) that must be completed and uploaded in connection with the submitted CBOB nomination.
Tax Identification Number (TIN)			
Driver's license			
Alien registration number			
Passport number			
Mother's maiden name			
Vehicle identifiers			
Personal mailing address	X	B & C	Home address, email address, phone number of nominee. (As to nominators, only the business address, business email address, and business phone numbers may be collected).
Personal e-mail address	X	B & C	Home address, email address, phone number of nominee. (As to nominators, only the business address, business email address, and business phone numbers may be collected).
Personal phone number	X	B & C	Home address, email address, phone number of nominee. (As to nominators, only the business address, business email address, and business phone numbers may be collected).
Medical records number			
Medical notes or other medical or health information	X	B, & C	CBOB nominee candidate's health information about injuries sustained or resulting disabilities during the act of bravery may be included.
Financial account information			
Applicant information	X	B & C	Nominee's Title, Full Name; Gender; Home Address; Email; and Contact Number, Nominator's Title, First and Last Name; Agency Address; Email; and Contact Number, Bravery Event Information: Date of Event; City, County or Township; State; and Summary of Act of Bravery.
Education records			

(1) General Categories of Information that May Be Personally Identifiable	(2) Information is collected, processed, disseminated, stored and/or accessed by this information technology (please check each applicable row)	(3) The information relates to: A. DOJ/Component Employees, Contractors, and Detailees; B. Other Federal Government Personnel; C. Members of the Public - US Citizens or Lawful Permanent Residents (USPERs); D. Members of the Public - Non-USPERs	(4) Comments
Military status or other information			
Employment status, history, or similar information	X	B & C	Consists of the name of the public safety agency that the nominee works for.
Employment performance ratings or other performance information, e.g., performance improvement plan			
Certificates			
Legal documents	X	B & C	If a guardian is appointed by a court and completes the Authorization for Release of Information form, then the court document confirming the guardianship must be submitted.
Device identifiers, e.g., mobile devices			
Web uniform resource locator(s)			
Foreign activities			
Criminal records information, e.g., criminal history, arrests, criminal charges			
Juvenile criminal records information			
Civil law enforcement information, e.g., allegations of civil law violations			
Whistleblower, e.g., tip, complaint, or referral			
Grand jury information			
Information concerning witnesses to criminal matters, e.g., witness statements, witness contact information			
Procurement/contracting records			
Proprietary or business information			
Location information, including continuous or intermittent location tracking capabilities			
<i>Biometric data:</i>			
- Photographs or photographic identifiers			

(1) General Categories of Information that May Be Personally Identifiable	(2) Information is collected, processed, disseminated, stored and/or accessed by this information technology (please check each applicable row)	(3) The information relates to: A. DOJ/Component Employees, Contractors, and Detainees; B. Other Federal Government Personnel; C. Members of the Public - US Citizens or Lawful Permanent Residents (USPERs); D. Members of the Public - Non-USPERs	(4) Comments
- Video containing biometric data			
- Fingerprints			
- Palm prints			
- Iris image			
- Dental profile			
- Voice recording/signatures			
- Scars, marks, tattoos			
- Vascular scan, e.g., palm or finger vein biometric data			
- DNA profiles			
- Other (specify)			
<i>System admin/audit data:</i>	X	A, B, & C	The following information is collected and stored for internal OJP users who access the system: user ID, date/time of last access, email address, status (active/inactive), and role. The following information is collected and stored for external peer reviewers: user ID, date/time of last access, email address, status (active/inactive), and role.
- User ID	X	A, B, & C	Collected and stored for internal OJP users and external peer reviewers.
- User passwords/codes			The system connects with Digital Identity and Access Management Directory (DIAMD) for account authorization so no password data is collected and stored.
- IP address			
- Date/time of access	X	A, B, & C	Collected and stored for internal OJP users and external peer reviewers.
- Queries run			
- Contents of files			
Other (please list the type of info and describe as completely as possible):			

**3.2 Indicate below the Department's source(s) of the information. (Check all that apply.)**

Directly from the individual to whom the information pertains:				
In person		Hard copy: mail/fax	Online	X

Phone		Email	
Other (specify):			

<b>Government sources:</b>					
Within the Component	X	Other DOJ Components	X	Other federal entities	X
State, local, tribal	X	Foreign (identify and provide the international agreement, memorandum of understanding, or other documented arrangement related to the transfer)			
Other (specify):					

<b>Non-government sources:</b>					
Members of the public	X	Public media, Internet		Private sector	
Commercial data brokers					
Other (specify):					

## Section 4: Information Sharing

**4.1** *Indicate with whom the component intends to share the information and how the information will be shared or accessed, such as on a case-by-case basis by manual secure electronic transmission, external user authorized accounts (i.e., direct log-in access), interconnected systems, or electronic bulk transfer.*

Recipient	How information will be shared			
	Case-by-case	Bulk transfer	Direct log-in access	Explain specifics of the sharing, as well as how these disclosures will support and are compatible with the purposes of the collection.
Within the Component			X	To complete required vetting, CBOB nominees complete and submit an Authorization For Release Of Information form. OJP staff can directly access records within the CBOB system as needed for review.



Recipient	How information will be shared			
	Case-by-case	Bulk transfer	Direct log-in access	Explain specifics of the sharing, as well as how these disclosures will support and are compatible with the purposes of the collection.
DOJ Components			X	To complete required vetting, CBOB nominees complete and submit an Authorization For Release of Information Form to OJP staff. OJP's Designated Officer for the CBOB program sends the form via JEFS to designated staff within JMD and CRT who upload the record into to the FBI Enterprise for background vetting.
Federal entities	X			Information from the system may be shared with the CBOB Review Boards members. Each committee reviewer receives direct access to view (but not edit) nomination records to which they are assigned.
State, local, tribal gov't entities	X			Information from the system may be shared with the CBOB Review Boards members.
Public	X			Information from the system may be shared with the CBOB Review Boards members. Each committee reviewer receives direct access to view (but not edit) nomination records to which they are assigned.
Counsel, parties, witnesses, and possibly courts or other judicial tribunals for litigation purposes				
Private sector				
Foreign governments				
Foreign entities				
Other (specify):				

**4.2** *If the information will be released to the public for “[Open Data](#)” purposes, e.g., on [data.gov](#) (a clearinghouse for data from the Executive Branch of the federal government), and/or for research or statistical analysis purposes, explain whether—and, if so, how—the information will be de-identified, aggregated, or otherwise privacy protected.*

N/A

## **Section 5: Notice, Consent, Access, and Amendment**

- 5.1** *What kind of notice, if any, will be provided to individuals informing them about the collection, use, sharing or other processing of their PII, e.g., a Privacy Act § 552a(e)(3) notice? Will a System of Records Notice (SORN) be published in the Federal Register providing generalized notice to the public? Will any other notices be provided? If no notice is provided to individuals or the general public, please explain.*

Users are presented with a link to a Privacy Act 552a(e)(3) notice. There is also a privacy policy on the webpage that states information will only be used to fulfill purposes of communication or to perform aggregated analysis to improve services. See the DOJ Privacy Policy, available at <https://www.justice.gov/doj/privacy-policy>. An applicable SORN has been published in the Federal Register and is listed in Section 7.

- 5.2** *What, if any, opportunities will there be for individuals to voluntarily participate in the collection, use or dissemination of information in the system, for example, to consent to collection or specific uses of their information? If no opportunities, please explain why.*

Users are presented with a link to the Privacy Act 552a(e)(3) notice. The notice complies with all subsection (e)(3) requirements, including stating that providing information in this system is voluntary, outlining the potential effects of not providing all or any part of the requested information, and providing a link to applicable SORN with providing notification about routine uses.

- 5.3** *What, if any, procedures exist to allow individuals to gain access to information in the system pertaining to them, request amendment or correction of said information, and receive notification of these procedures (e.g., Freedom of Information Act or Privacy Act procedures)? If no procedures exist, please explain why.*

As provided in the OJP Awards Systems System of Records Notice (SORN), individuals seeking to contest or amend records maintained in this system of records must direct their requests to the address indicated in the “Record Access Procedures” paragraph in the SORN. All requests to contest or amend records must be in writing and the envelope and letter should be clearly marked “Privacy Act Amendment Request.” All requests must state clearly and concisely what record is being contested, the reasons for contesting it, and the proposed amendment to the record. Some information may be exempt from the amendment provisions. An individual who is the subject of a record in this system of records may contest or amend those records that are not exempt. A determination of whether a record is exempt from the amendment provisions will be made after a request is received.

More information regarding the DOJ’s procedures for amending or contesting records in accordance with the Privacy Act can be found at 28 CFR § 16.46, “Requests for Amendment or Correction of Records.”

## **Section 6: Maintenance of Privacy and Security Controls**

**6.1** *The Department uses administrative, technical, and physical controls to protect information. Indicate the controls below. (Check all that apply).*

X	<p><b>The information is secured in accordance with Federal Information Security Modernization Act (FISMA) requirements, including development of written security and privacy risk assessments pursuant to National Institute of Standards and Technology (NIST) guidelines, the development and implementation of privacy controls and an assessment of the efficacy of applicable privacy controls. Provide date of most recent Authorization to Operate (ATO) (if the system operates under an Authorization to Use (ATU) or other authorization mechanism, provide related details wherever an ATO is referenced):</b></p> <p>Digital Experience (DEx) Platform ATO granted 12/16/2022 and expires 12/22/2025.</p> <p><b>If an ATO has not been completed, but is underway, provide status or expected completion date:</b> N/A</p> <p><b>Unless such information is sensitive and release of the information could pose risks to the component, summarize any outstanding plans of actions and milestones (POAMs) for any privacy controls resulting from the ATO process or risk assessment and provide a link to the applicable POAM documentation:</b> N/A</p>
	<p><b>This system is not subject to the ATO processes and/or it is unclear whether NIST privacy controls have been implemented and assessed. Please explain:</b> N/A</p>
X	<p><b>This information or information system has been assigned a security category as defined in Federal Information Processing Standards (FIPS) Publication 199, Standards for Security Categorization of Federal Information and Information Systems, based on the information it contains and consistent with NIST SP 800-60 v.2 rev.1, Guide for Mapping Types of Information and Information Systems to Security Categories: Appendices. Specify and provide a high-level summary of the justification, which may be detailed in the system security and privacy plan:</b></p> <p>The actual elements of information within the CBOB have been assigned a FIPS security categorization of Moderate, pursuant to the “high water mark” standard. This categorization is based on universal categorization of Moderate assessments in Confidentiality, Integrity, and Availability for both its Personal Identity and Authentication as well as its Official Information Dissemination Information Types.</p>
X	<p><b>Monitoring, testing, or evaluation has been undertaken to safeguard the information and prevent its misuse. Specify:</b></p> <p>CBOB is subject to an annual internal assessment of OJP’s defined Core Controls conducted throughout the course of the Fiscal Year. DOJ’s annual Core Control assessment includes the testing and evaluation of the security and privacy controls safeguarding the information within the system. In addition, OJP monitors the monthly continuous monitoring submissions</p>

	from Cloud Service Providers (CSPs) for all Cloud Service Offerings (CSOs) supporting CBOB in accordance with FedRAMP Continuous Monitoring requirements.
X	<p><b>Auditing procedures are in place to ensure compliance with security and privacy standards. Explain how often system logs are reviewed or auditing procedures conducted:</b></p> <p>This system has been integrated with the OJP Security Information &amp; Event Management (SIEM) tool Splunk, which forwards logs to Splunk for auditing purposes. The audit trail captures any changes to the CBOB users' data by DOJ personnel. OJP Cybersecurity teams monitor logs in accordance with DOJ security control requirements, which require monitoring on a weekly basis.</p>
X	<p><b>Contractors that have access to the system are subject to information security, privacy and other provisions in their contract binding them under the Privacy Act, other applicable laws, and as required by DOJ policy.</b></p> <p>All DOJ contracts that implicate PII, including contracts by which the Department obtains embedded contract personnel who process users' PII implicated by CBOB, are required under DOJ Acquisition Procurement Notice APN-21-07A to include the DOJ-02 Contractor Privacy Requirements clause, which satisfies the relevant requirements of the Privacy Act and other applicable law, regulation, and policy.</p>
X	<p><b>Each component is required to implement foundational privacy-related training for all component personnel, including employees, interns, and contractors, when personnel on-board and to implement refresher privacy training annually. Indicate whether there is additional training specific to this system, and if so, please describe:</b></p> <p>All Department personnel whose primary job responsibilities affect CBOB users, must complete training on the Attorney General Guidelines for Victim and Witness Assistance, which provides relevant and valuable guidance on handling victim information.</p>

**6.2 Explain key privacy and security administrative, technical, or physical controls that are designed to minimize privacy risks. For example, how are access controls being utilized to reduce the risk of unauthorized access and disclosure, what types of controls will protect PII in transmission, and how will regular auditing of role-based access be used to detect possible unauthorized access?**

Access controls have been designed to preserve and protect PII. Role-based access is ensured in the system to minimize any role-based vulnerabilities. CBOB application is defined and configured to provide access based on the principles of Least Privilege, only approved privileged users are provided access to the CBOB with roles in the application based on least privilege access needed to perform function. CBOB leverages the organization's identity management system DIAM to provide password security which has been implemented using OJP-specified complexity rules.

PII in transmission is protected by usage of HTTPS (to ensure secure communication between users and the relevant website(s)), and TLS (Transport Security Layer) cryptographic protocol, version 1.2 or better.

Automated auditing of all information access types will be provided by the operating system and application software using OJP SIEM Splunk.

Privacy risks are also minimized with physical controls. CBOB is hosted within the Aquia platform which houses the systems servers and infrastructure and has implemented physical security protocols to protect the business premises and information systems from unauthorized access, damage, and interference.

- 6.3** *Indicate how long the information will be retained to accomplish the intended purpose, and how it will be disposed of at the end of the retention period. (Reference the applicable retention schedule approved by the National Archives and Records Administration, if available.) If the project involves artificial intelligence and/or machine learning, indicate if the information is used for training AI models, and if so, how this will impact data retention and disposition.*

Records in this system are retained and disposed of in accordance with the National Archives and Records Administration, General Records Schedule 5.7: “Administrative Management and Oversight Records” for records about administrative management activities in Federal agencies.

## **Section 7: Privacy Act**

- 7.1** *Indicate whether information related to U.S. citizens or aliens lawfully admitted for permanent residence will be retrieved by a personal identifier (i.e., indicate whether information maintained by this information technology will qualify as “records” maintained in a “system of records,” as defined in the Privacy Act of 1974, as amended).*

\_\_\_\_\_ No.        X   Yes.

- 7.2** *Please cite and provide a link (if possible) to existing SORNs that cover the records, and/or explain if a new SORN is being published:*

OJP-019, OJP Award Nomination System, last published in full at 89 Fed. Reg. 83906 (Oct. 18, 2024), available at <https://www.govinfo.gov/content/pkg/FR-2024-10-18/pdf/2024-23950.pdf>.

## **Section 8: Privacy Risks and Mitigation**

*When considering the proposed use of the information, its purpose, and the benefit to the Department of the collection and use of this information, what privacy risks are associated with the collection, use, access, dissemination, and maintenance of the information and how are those risks being mitigated? For projects involving the use of artificial intelligence and/or machine learning, identify the privacy risks uniquely associated with the use of AI/ML, and*

***how those risks are being mitigated, for example the risk of output inaccuracies and mitigations in the form of testing, continuous monitoring, training, secondary review, etc.***

- There is a privacy risk arising from the collection of inaccurate or outdated information on individuals. In order to mitigate this risk, the online CBOB Nomination System collects information from a variety of sources, including:
  - The person nominating a person for an award
  - The person(s) being nominated for an award
  - The FBI and other DOJ components for results of background vetting
  - CBOB Review Board members for nomination input and result
- There is a privacy risk of collection of information without proper consent. In order to ensure that individuals provide informed consent to the collection of personal information, users of the online CBOB Nomination System are presented with a link to the Privacy Act 552a(e)(3) notice.
- There is a privacy risk of potential unauthorized access to PII in the system and loss of access to data. In order to mitigate these risks, OJP maintains several security and privacy administrative, technical, and physical controls over the information, including:
  - Secure transmission and storage: This information is captured via web forms which are transmitted over HTTPS into the DEx BJA website. The system leverages cloud service providers that maintain an authority to operate in accordance with applicable laws, rules, and policies, including Federal Risk and Authorization Management Program (FedRAMP) requirements. Internet connections are protected by multiple firewalls.
  - Access controls: Once captured, this data is only visible to site managers within the given site. In addition to the site manager role, the user must also authenticate via DIAMD (two-factor authentication) in order to access this data. The demographics metadata is protected by both a security role in DEx (site manager) as well as DIAMD (two-factor authentication).
  - Backups: Backup information will be maintained in accordance with a government contract that requires adherence to applicable laws, rules, and policies.
  - Vulnerability scans: Security personnel conduct periodic vulnerability scans using DOJ-approved software to ensure security compliance and security logs are enabled for all computers to assist in troubleshooting and forensics analysis during incident investigations.