

**U.S. Department of Justice**Office on Violence Against Women (OVW)

# OVW Tribal Jurisdiction Reimbursement Program – Invitation to Apply for Waiver Reimbursement Expenses from Calendar Year 2024

**Assistance Listing Number: 16.059** 

Grants.gov Opportunity Number: O-OVW-2025-172424

Release Date: On or about July 24, 2025

**Deadline to submit SF-424 in Grants.gov:** 11:59 PM Eastern Time (ET) on August 26, 2025 **Deadline to submit application for waiver reimbursement in JustGrants:** 8:59 PM ET on

August 28, 2025

#### **Eligibility:**

Eligible applicants for waiver reimbursement are limited to: Federally Recognized Tribes invited to apply. For more information, see the <u>Eligibility Information</u> section of this Invitation to Apply.

#### **Contact Information**

For assistance with the requirements of this reimbursement program, email OVW at OVW.TribalJurisdiction@usdoj.gov. Applicants also may call OVW at 202-307-6026.

**Registration Information:** Applicants must ensure that their accounts with the following systems are active and up to date by August 8, 2025:

- i. System for Award Management (SAM) (https://sam.gov/content/entity-registration)
- ii. Grants.gov (https://www.grants.gov/applicants/applicant-registration)
- iii. JustGrants registration needs to be completed **ONLY** after successful submission of Step 1 of the application for waiver reimbursement as described below.

For more information, see the Prior to Application Submission section of this invitation to apply.

**Submission Information:** Applications for waiver reimbursement must be submitted to OVW through a two-step process that begins in Grants.gov and is completed in JustGrants:

**Step 1:** The applicant must **submit** by the Grants.gov deadline (11:59 PM ET on August 26, 2025) the required Application for Federal Assistance standard form (SF-424) in Grants.gov. To view the SF-424 prior to completing it in Grants.gov, applicants can go to the Package tab under

the funding opportunity that they're applying for and select Preview. The Preview then provides a link to the SF-424.

**Step 2:** The applicant must then submit the **full application for waiver reimbursement,** including required attachments, in JustGrants at <a href="https://justicegrants.usdoj.gov/">https://justicegrants.usdoj.gov/</a> by the JustGrants application deadline (8:59 PM ET on August 28, 2025). OVW encourages applicants to review the JustGrants website for more information, resources, and training.

Note that the Grants.gov and JustGrants deadlines are typically only a few days apart. For more information about application submission, see the <a href="How to Apply">How to Apply</a> section of this Invitation to Apply.

#### **Notification**

OVW anticipates notifying applicants of waiver reimbursement awards by October 1, 2025.

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# **Program Description**

#### Overview of OVW

OVW is a component of the United States Department of Justice (DOJ). Created in 1995, OVW administers programs authorized by the Violence Against Women Act (VAWA) and subsequent legislation and provides national leadership on issues of domestic violence, dating violence, sexual assault, and stalking. OVW funding supports coordinated community responses that provide services to victims and hold offenders accountable.

#### **About this OVW Program**

This program is authorized by 25 U.S.C. § 1304(h)(1). The Special Tribal Criminal Jurisdiction Reimbursement Program (Tribal Reimbursement Program, assistance listing #16.059) reimburses Tribal governments for expenses incurred in exercising "Special Tribal Criminal Jurisdiction" (STCJ) over non-Indians who commit certain covered crimes (the term "covered crime" means: assault of Tribal justice personnel; child violence; dating violence; domestic violence; obstruction of justice; sexual violence; sex trafficking; stalking; and violation of a protection order.)

VAWA 2022 authorized this reimbursement program to reimburse participating Tribes for expenses incurred in exercising STCJ. After consulting with Tribes, OVW issued implementing regulations for the program, which are available at <a href="eccFR-28CFR-Part-90-Subpart-C">ecFR-28CFR-Part-90-Subpart-C</a>. As required by the statute, these regulations provide the process for participating Tribes to request a waiver of the annual maximum allowable reimbursement (Waiver Reimbursement) if they incur costs in excess of that amount. This Invitation to Apply for Waiver Reimbursement implements that process for calendar year (CY) 2024.

#### **Program Scope**

Activities supported by this program are determined by statute, federal regulations, and OVW policies. If an applicant receives a waiver reimbursement award, the recipient is bound by this invitation to apply and the terms and conditions of the waiver reimbursement award.

Under the Tribal Reimbursement Program statute (34 U.S.C. § 1304(h)(1)(B)), eligible expenses for reimbursement include expenses and costs incurred in, relating to, or associated with the following:

- (i) investigating, making arrests relating to, making apprehensions for, or prosecuting covered crimes (including costs involving the purchasing, collecting, and processing of sexual assault forensic materials);
- (ii) detaining, providing supervision of, or providing services for persons charged with covered crimes (including costs associated with providing health care);
- (iii) providing indigent defense services for one or more persons charged with one or more covered crimes; and
- (iv) incarcerating, supervising, or providing treatment, rehabilitation, or reentry services for one or more persons charged with one or more covered crimes.

#### **Examples of Expenses Eligible for Reimbursement**

Participating Tribes may request reimbursement for expenses incurred in response to a report of a covered crime committed by a non-Indian such as:

- Law enforcement expenses, such as officer time, sexual assault kits and other evidentiary supplies, and testing, analysis, and storage of evidence.
- Prosecution expenses, such as staff time, expert witness fees, exhibits, witness costs, and copying costs.
- Defense counsel expenses, such as staff time, competency evaluations, exhibits, witness costs, and copying costs.
- Court expenses, such as judge and court staff time, jury fees, and court-ordered evaluations.
- Incarceration expenses, such as prison and jail costs and prisoner transportation costs, whether through contract or tribally owned facilities.
- Community supervision or re-entry expenses, such as probation, parole, offender evaluation and treatment, pre-sentence investigation costs, and monitoring fees.
- Offender medical and dental expenses not otherwise covered by insurance or federal sources.
- Indirect costs based on a current federally approved indirect cost rate agreement.
- Other costs incurred in, relating to, or associated with exercising STCJ.

More examples of expenses eligible for reimbursement are provided in the program regulations at 28 C.F.R. § 90.36.

The following expenses are not reimbursable under this program:

- Expenses associated with planning to exercise STCJ, such as code drafting.
- Training, including costs for training criminal justice personnel, court personnel, or others.
- Expenses incurred in exercising STCJ prior to or after calendar year 2024.
- Any expenses not incurred in, relating to, or associated with exercising STCJ.

### **Federal Award Information**

#### **Availability of Funds**

All waiver reimbursement awards are subject to the availability of appropriated funds as well as any modifications or additional requirements imposed by law. There is no guarantee that funds will be available in the future.

#### Type of Award

Pursuant to 28 C.F.R. § 90.35, each eligible Tribe that responds to this Invitation to Apply for Waiver Reimbursement and incurred eligible expenses in CY 2024 in excess of their initial allocation ("maximum allowable reimbursement") will receive a waiver of their maximum allowable reimbursement for CY 2024 in the form of a supplemental reimbursement award.

#### **Award Period and Amount**

The reimbursement period is 12 months, meaning that funds can only be used to reimburse expenses incurred in CY 2024, i.e., between January 1, 2024 and December 31, 2024.

Recipients will have 30 days from the date of award acceptance to draw down the waiver reimbursement funds.

As described in 28 C.F.R. § 90.32-.34, at the end of the calendar year, reimbursement recipients can request a waiver if expenses have exceeded their initial allocation (referred to as a "waiver of annual maximum"). If there is sufficient funding available, all Tribes requesting a waiver will be fully reimbursed. If not, each Tribe requesting a waiver will be reimbursed for the same percentage of their remaining expenses. See 28 C.F.R. § 90.35. OVW has \$3,140,175 in remaining funds available for CY 2024 waivers, using the methodology described in in 28 C.F.R. § 90.33.

OVW has the discretion to make reimbursement awards for lesser amounts than requested as described above and in 28 C.F.R. § 90.35.

#### **Program Requirements**

Tribes that receive waiver reimbursement awards under this program will be required to:

- 1. Retain documentation on file demonstrating that expenses were incurred in exercising STCJ, including the general accounting ledger and documentation to support each claimed expense, such as invoices, sales receipts, time sheets, indirect cost calculations, or other proof of expenses sufficient to meet the standards that the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (2 C.F.R. Part 200) provide for grants.
- 2. Retain documentation adequate for an audit for three years from the end of calendar year 2024. See 28 C.F.R. § 90.39 for more information on documenting expenses.

# **Eligibility Information**

#### **Eligible Applicants**

The following Tribes are invited to apply:

- 1. Bois Forte Reservation
- 2. Cherokee Nation
- 3. Chickasaw Nation
- 4. Eastern Band of Cherokee Indians
- 5. Grand Traverse Band of Ottawa and Chippewa Indians
- 6. Muscogee Creek Nation
- 7. Nez Perce Tribe
- 8. Pascua Yaqui Tribe
- 9. Quapaw Nation
- 10. Salt River Pima-Maricopa Indian Community
- 11. Sault Sainte Marie Tribe of Chippewa Indians
- 12. The Seminole Nation of Oklahoma
- 13. Suquamish Indian Tribe of The Port Madison Reservation
- 14. Tulalip Tribes of Washington

#### **Other Program Eligibility Requirements**

#### Certification of Eligibility

To apply for a reimbursement award, applicants must declare and certify in JustGrants that:

- (1) the applicant is a federally recognized Tribe exercising Special Tribal Criminal Jurisdiction (STCJ), as defined by 25 U.S.C. § 1304(a)(14) or section 812(5) of Public Law 117-103, over non-Indian offenders who commit any covered crime, as defined by 25 U.S.C. § 1304(a)(5) or section 812(1)(A) of Public Law 117-103; and
- (2) expenses described in the application for reimbursement are only those incurred in, relating to, or associated with the exercise of STCJ and do not include costs incurred in planning to exercise STCJ.

# **Application and Submission Information**

#### **Content and Form of Application Submission**

The information below (**Application Contents** through **How to Apply**) describes the full content and form of application submission.

#### **Application Contents**

Applications for reimbursement must include the required documents below and meet the program eligibility requirements. For a checklist of the full application contents, see the <u>Application Checklist</u> in the Other Information section of this notice of reimbursement opportunity.

- 1. Summary of actual eligible expenses by category from January 1, 2024 through December 31, 2024 (attachment in JustGrants).
- Certification of eligibility (completed in JustGrants when submitting application).

#### **Application for Federal Assistance (SF-424)**

Applicants must complete the SF-424 in Grants.gov as part of **Step 1 of the application submission process**. The SF-424 is generated when the applicant begins the submission process in Grants.gov. For Type of Applicant (box 9), do not select "Other". The amount of federal funding requested in the "Estimated Funding" section of this form (box 18a) should match the amount of the waiver reimbursement requested. This program does not require a match; therefore, the value for the Applicant line (box 18b) should be zero. The individual who is listed as "**Authorized Representative**" (box 21) must have the authority to apply for and accept grant awards on behalf of the Tribal government.

Intergovernmental Review (SF-424 Question 19): This invitation to apply ("funding opportunity") **is not** subject to Intergovernmental Review under Executive Order (E.O.) 12372. In completing the SF-424, an applicant is to answer question 19 by selecting the following response: "Program is not covered by E.O. 12372."

#### Standard Applicant Information (JustGrants 424 and General Agency Information)

This section in the JustGrants application is pre-populated with the SF-424 data submitted in Grants.gov. Applicants begin **Step 2 of the application submission process** by reviewing the Standard Applicant Information in JustGrants, making edits as needed, confirming the

Authorized Representative, verifying the legal name and address, and entering the ZIP code(s) for the areas affected by the reimbursement award.

#### **Summary of Expenses by Category (uploaded attachment in JustGrants)**

Applicants must submit a summary of actual eligible expenses from calendar year 2024 (in categories such as law enforcement, prosecution, indigent defense, pre-trial services, corrections, and probation). Requests for waiver reimbursement must be based on actual costs attributed to STCJ cases in each category. The summary must show how expenditures for each category were calculated, how initial allocation funds were spent, and by how much the actual expenditures exceeded the recipient's initial allocation. See 28 C.F.R. § 90.35(a). Applicants are not required to submit supporting documentation for claimed expenses but must retain all such documentation on file, as described in the Program Requirements section of this invitation to apply and 28 C.F.R. §§ 90.34, 90.35, and 90.39.

**Eligible Expenses:** Eligible expenses are described in detail in the Program Scope section of this notice and 2 C.F.R. § 90.36. Costs must be incurred in response to a report of a covered crime committed by a non-Indian, but there does not need to be an arrest or a prosecution for the offense. Ineligible expenses include those associated with planning to exercise STCJ, such as code drafting, and training for criminal justice personnel, court personnel, or others. OVW reimbursement waiver awards are governed by 2 C.F.R. Part 200 and the DOJ Financial Guide, as applicable, which include information on allowable costs, methods of payment, audit requirements, accounting systems, and financial records. For additional information on allowable and unallowable costs, see the Funding Restrictions section below.

#### **Funding Restrictions**

The following information is provided to help applicants develop a reimbursement request consistent with program requirements.

#### <u>Unallowable Costs</u>

The costs associated with the activities listed below are unallowable and must not be included in applicants' summary of expenses:

- 1. Lobbying.
- 2. Fundraising.
- 3. Purchase of real property.
- 4. Physical modifications to buildings, including minor renovations (such as painting or carpeting).
- Construction.

#### **Pre-Award Costs**

Pre-award costs are not allowed under this program.

#### **Indirect Cost Rate Agreement (if applicable)**

Applicants that intend to charge indirect costs through the use of a negotiated indirect cost rate must have a current, signed, federally approved indirect cost rate agreement and must upload and attach a copy of the agreement to their application in JustGrants. Applicants that do not have a current negotiated (including provisional) indirect cost rate may elect to charge a de minimis rate of 10% of modified total direct costs (MTDC).

#### **Disclosures and Assurances**

All applicants must review, complete, and submit all disclosures, assurances, and certifications as described below.

#### DOJ Certifications and Assurances for the Tribal Reimbursement Program

Applicants must read and acknowledge the DOJ Certifications and Assurances for the Tribal Reimbursement Program in JustGrants.

# DOJ Certifications Regarding Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements

Applicants must read and acknowledge these DOJ certifications in JustGrants.

#### **Declaration and Certification at Application Submission**

Applicants must read and acknowledge these declarations and certifications in JustGrants. This includes the certification of eligibility as shown in the Eligibility Information section of this invitation to apply.

# **Prior to Application Submission**

#### Unique Entity Identifier (UEI) and System for Award Management (SAM)

Entities must ensure their registrations with the following systems are active and up to date:

- SAM.gov: Registration with <u>SAM.gov</u> includes receiving a UEI and takes an average of 2 to 3 weeks.
- Grants.gov: Registration with <u>Grants.gov</u> takes an average of 1 week.
- JustGrants: Registration with JustGrants needs to be completed <u>ONLY</u> after successful submission of Step 1 of the application for reimbursement as described below under How to Apply.

OVW strongly encourages all applicants to ensure that all accounts are active and up to date, by August 8, 2025. Failure to do so may result in missing the application deadline and therefore not receiving a waiver reimbursement.

Applicants experiencing technical difficulties with SAM should go to <a href="https://www.fsd.gov/gsafsd\_sp.">https://www.fsd.gov/gsafsd\_sp.</a>

Applicants experiencing technical difficulties with Grants.gov should contact support@grants.gov.

Applicants experiencing technical difficulties with JustGrants should contact OVW.JustGrantsSupport@usdoj.gov.

# **How to Apply**

#### **Submission Dates and Times**

All applications for waiver reimbursement must be submitted electronically first in Grants.gov (SF-424) and then in JustGrants. The Grants.Gov deadline is 11:59 pm ET on August 26, 2025, and the JustGrants application deadline is 8:59 pm ET on August 28, 2025.

Applicants experiencing technical difficulties should refer to the contact information above for technical support. If an applicant must submit their application via email due to a technical difficulty, they must do so by the JustGrants application deadline.

**OVW** strongly encourages all applicants to begin the application submission process at least 48 hours prior to the Grants.gov application deadline. Applicants anticipating late submission should contact OVW via email at <a href="https://ovw.TribalJurisdiction@usdoj.gov">OVW.TribalJurisdiction@usdoj.gov</a> to provide an explanation for the delay and anticipated submission date. Submitting the application after the deadline may prevent OVW from making a waiver reimbursement award.

#### **Submission Information and Other Submission Requirements**

Applications for reimbursement must be submitted to OVW through a two-step process that begins in Grants.gov and is completed in JustGrants:

**Step 1:** The applicant must submit by the Grants.gov deadline (11:59 pm ET on August 26, 2025) the required Application for Federal Assistance standard form (SF-424) in Grants.gov. To view the form prior to completing it in Grants.gov, applicants can go to the Package tab under the funding opportunity that they're applying for and select Preview. The Preview then provides a link to the form.

**Step 2:** The applicant must then submit the full application for reimbursement, including attachments, in JustGrants at <a href="https://justicegrants.usdoj.gov/">https://justicegrants.usdoj.gov/</a> by the JustGrants application deadline (8:59 pm ET on August 28, 2025). OVW encourages applicants to review the <a href="<u>JustGrants">JustGrants</a></u> website for more information, resources, and training.

**Tip:** JustGrants functions better using a PC with Chrome or Edge web browser.

# **Application Review Information**

#### **Review Criteria and Selection Process**

All applications that are considered for waiver reimbursement awards will be subject to a programmatic review. The programmatic review consists of assessing the application for eligible expenses.

Prior to making an award, OVW is required to review and consider any information about applicants included in the designated integrity and performance system accessible through SAM. Applicants may review and comment on information about themselves that another federal awarding agency has previously entered. OVW will consider the applicant's comments as well as other information available in SAM in making its judgment about the risk posed by making an award to the applicant as described in 2 C.F.R. § 200.206.

Pursuant to 28 C.F.R. § 90.41, if reimbursement of specific expenses is denied, the participating Tribe may request review of the denial via a letter to the OVW Director stating the reason why the denied expense was eligible for reimbursement. OVW must receive the letter within 30 calendar days of the denial. The OVW Director will review the letter and notify the participating Tribe of a final decision within 30 days of receipt of the letter.

#### High-Risk Recipients

Based on DOJ's assessment of each recipient regarding current or previous funding, unresolved audit issues, delinquent programmatic and fiscal reporting, and prior performance, a

recipient may be designated "high-risk." Awards to high-risk recipients may carry special conditions such as increased monitoring and/or prohibitions on drawing down funds until certain requirements are met. High-risk recipients with substantial or persistent performance or compliance issues, long-standing open audits, or open criminal investigations may not be considered for reimbursement awards.

#### **Federal Award Administration Information**

#### **Federal Award Notices**

Applicants will receive OVW award notifications electronically from JustGrants (not Grants.gov). Recipients will be required to log into JustGrants to review and accept the waiver reimbursement award. The Authorized Representative must acknowledge having read and understood all sections of the award instrument and submit the required declaration and certification to accept the award; these steps will be completed electronically in JustGrants.

#### Administrative, National Policy, and Other Legal Requirements

#### Information for All Federal Award Recipients

Applicants selected for awards must agree to comply with additional legal, administrative, and national policy requirements. OVW strongly encourages applicants to review the information pertaining to these additional requirements prior to submitting an application. This information is available on <a href="OVW">OVW">OVW"</a>'s website in the Guide to Post-Award Requirements for the Tribal Reimbursement Program.

General terms and conditions for the Tribal Reimbursement Program are available on the <a href="OVW">OVW</a> website. These terms are subject to change prior to the issuance of the awards.

#### Civil Rights and Accessibility

Recipients must comply with applicable federal civil rights laws and nondiscrimination provisions. Taken together, these federal laws prohibit recipients from discriminating either in *employment* (subject to an exemption for certain faith-based organizations) or in the *delivery of services or benefits* based on race, color, national origin, sex, religion, or disability, and in the delivery of services or benefits based on age. In addition, VAWA, as amended, includes a nondiscrimination provision that covers any program or activity funded in whole or in part by OVW. 34 U.S.C. § 12291(b)(13)(A).

#### Sex-specific Programming

Recipients may provide sex-segregated or sex-specific programming if doing so is necessary for the essential operation of a program (e.g., in the case of women's safety), so long as the recipient provides comparable services to those who cannot be provided with the sex-segregated or sex-specific programming. *Id.* § 12291(b)(13)(B). More information on these obligations is available in the Application Companion Guide.

Serving victims effectively and supporting their safety and recovery requires programs to be accessible to people with disabilities and those who are Deaf or hard of hearing, to provide language access to individuals with limited English Proficiency, to ensure that any sex-segregated or sex-specific services are comparable, and generally to serve all survivors free from discrimination.

#### General Information about Post-Federal Award Reporting Requirements

Financial and performance reports are not required for this program.

# Federal Awarding Agency Contact(s)

For assistance with the requirements of this notice of waiver reimbursement opportunity, contact the following:

- Programmatic questions, contact this program at 202-307-6026 or <u>OVW.TribalJurisdiction@usdoj.gov</u> and reference this Invitation to Apply.
- Financial questions, contact 888-514-8556 or <a href="mailto:ovw.gfmd@usdoj.gov">ovw.gfmd@usdoj.gov</a>
- Technical questions:
  - o Grants.gov Applicant Support at 800-518-4726 or <a href="mailto:support@grants.gov">support@grants.gov</a>
  - OVW JustGrants Support at 1-866-655-4482 or OVW.JustGrantsSupport@usdoj.gov

#### Other Information

#### **Public Reporting Burden - Paperwork Reduction Act Notice**

Under the Paperwork Reduction Act, a person is not required to respond to a collection of information unless it displays a currently valid OMB control number. OVW tries to create forms and instructions that are accurate, easily understood, and not unnecessarily burdensome. The estimated average time to complete and file this form is 30 hours. Comments regarding the accuracy of this estimate or suggestions for simplifying this form can be submitted to the Office on Violence Against Women, U.S. Department of Justice, 145 N Street, NE, Washington, DC 20530.

Note: Any materials submitted as part of an application may be released pursuant to a request under the Freedom of Information Act.

#### **Application Checklist**

Applicants must submit a fully executed application to OVW, including all required supporting documentation. Prior to review, OVW will contact applicants for missing items.

| Application Document                                   | Date<br>Completed |
|--|-------------------|
| 1. Application for Federal Assistance: SF-424          |                   |
| 2. Summary of Actual Expenses by Category (attachment) |                   |
| 3. Indirect Cost Rate Agreement (if applicable)        |                   |