J	Case 3:11-cr-00329-JM Document 2 Filed 01/31/11 Page 1 of 34		
1 2 3 4 5 6	LAURA E. DUFFY United States Attorney ERIC J. BESTE Assistant United States Attorney California State Bar No. 226089 Federal Office Building 880 Front Street, Room 6293 San Diego, California 92101-8893 Telephone: (619) 557-5104 Fax: (619) 557-7055 Email: Eric.Beste@usdoj.gov		
7 8 9 10 11 12	DENIS J. MCINERNEY Chief, Fraud Section STEPHEN J. SPIEGELHALTER Trial Attorney, Fraud Section United States Department of Justice Criminal Division 1400 New York Avenue, NW Washington, DC 20530 Telephone: (202) 307-1423 Fax: (202) 514-6118 Email: Stephen.Spiegelhalter@usdoj.gov		
13 14 15	Attorneys for Plaintiff United States of America		
	UNITED STATES DISTRICT COURT		
16	FOR THE SOUTHERN DISTRICT OF CALIFORNIA UNITED STATES OF AMERICA. ) Case No. '11CR 0329 JM		
17	)		
18	Plaintiff, ) ) <b>DEFERRED PROSECUTION AGREEMENT</b>		
19	v. )		
20	MAXWELL TECHNOLOGIES, INC., )		
21	) Defendant. )		
22	)		
23	The United States Department of Justice, Criminal Division,		
24	Fraud Section and the United States Attorney's Office for the		
25	Southern District of California (collectively, the "Department")		
26	and defendant Maxwell Technologies, Inc. ("Maxwell"), by its		
27	undersigned representatives and attorneys, pursuant to authority		
28	granted by Maxwell's Board of Directors, enter into this deferred		

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1 prosecution agreement (the "Agreement"). The terms and conditions 2 of this Agreement are as follows:

3

### Criminal Information and Acceptance of Responsibility

4 1. Maxwell acknowledges and agrees that the Department will 5 file a two-count Criminal Information in the United States District 6 Court for the Southern District of California charging Maxwell with 7 violating: (i) the anti-bribery provisions of the Foreign Corrupt 8 Practices Act ("FCPA"), Title 15, United States Code, Section 9 (ii) the FCPA's books-and-records 78dd-1 (Count One); and 10 provisions, Title 15, United States Code, Section 78m (Count Two). 11 In so doing, Maxwell knowingly waives: (a) its right to indictment 12 on these charges, as well as all rights to a speedy trial pursuant 13 to the Sixth Amendment to the United States Constitution, Title 18, 14 United States Code, Section 3161, and Federal Rule of Criminal 15 Procedure 48(b); and (b) any objection with respect to venue. 16 Maxwell consents to the filing of the Information, as provided 17 under the terms of this Agreement, in the United States District 18 Court for the Southern District of California.

19 2. Maxwell admits, accepts, and acknowledges that it is 20 responsible for the acts of its officers, employees, subsidiaries, 21 and agents as charged in the Information and the Statement of 22 Facts, attached hereto as Exhibit A, which is incorporated by 23 reference into this Agreement, and that the allegations described 24 in the Information and the facts described in Attachment A are true 25 and accurate. Should the Department pursue the prosecution that 26 is deferred by this Agreement, Maxwell agrees that it will neither 27 contest the admissibility of nor contradict the facts as stated in 28

the Information and the Statement of Facts in any such proceeding,
 including any guilty plea or sentencing proceeding.

3

### Term of the Agreement

This Agreement is effective for a period beginning on the 4 3. 5 date on which the Information is filed and ending three (3) years 6 and seven (7) calendar days from that date (the "Term"). However, 7 Maxwell agrees that, in the event that the Department determines, 8 in its sole discretion, that Maxwell has knowingly violated any 9 provision of this Agreement, an extension or extensions of the term 10 of the Agreement may be imposed by the Department, in its sole 11 discretion, for up to a total additional time period of one (1) 12 year, without prejudice to the Department's right to proceed as 13 provided in Paragraphs 15-18 below. Any extension of the Agreement 14 extends all terms of this Agreement, including the terms of 15 Maxwell's self-reporting requirements under Paragraphs 10-12, for 16 an equivalent period. Conversely, in the event the Department 17 finds, in its sole discretion, that there exists a change in 18 circumstances sufficient to eliminate the need for Maxwell's 19 continued self-reporting as described in Paragraphs 10-12, and that 20 the other provisions of this Agreement have been satisfied, the 21 Term of the Agreement may, in the Department's sole discretion, be 22 terminated early.

23

### Relevant Considerations

4. The Department enters into this Agreement based on the individual facts and circumstances presented by this case and Maxwell. Among the facts considered were: (a) Maxwell voluntarily disclosed its FCPA violations to both the Department of Justice and the Securities and Exchange Commission; (b) Maxwell cooperated with

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the Department's investigation of Maxwell and others; (c) Maxwell 1 | 2 undertook remedial measures, including the implementation of an 3 enhanced compliance program, and agreed to undertake further 4 remedial measures as contemplated by this Agreement; (d) Maxwell 5 agreed to continue to cooperate with the Department in any ongoing investigation of the conduct of Maxwell and its employees, agents, 6 7 consultants, contractors, subcontractors, subsidiaries, and others relating to violations of the FCPA; and (e) the impact on Maxwell, 8 9 including collateral consequences, of a guilty plea or criminal 10 conviction.

11 5. Maxwell shall continue to cooperate fully with the 12 Department in any and all matters relating to corrupt payments and 13 related false books and records and internal controls. At the 14 Department's request, Maxwell shall also cooperate fully with the 15 Department and other domestic or law enforcement foreign 16 authorities and agencies, as well as with the Multilateral 17 Development Banks ("MDBs"), in any investigation of Maxwell, or any 18 of its present and former officers, directors, employees, agents, 19 consultants, contractors, subcontractors, and subsidiaries, or any 20 other party, in any and all matters relating to corrupt payments, 21 related false books and records, and inadequate internal controls. 22 Maxwell agrees that its cooperation shall include, but is not 23 limited to, the following:

a. Maxwell shall truthfully disclose all factual
information not protected by a valid claim of attorney-client
privilege or work-product doctrine with respect to its activities
and those of its present and former directors, officers, employees,
agents, consultants, contractors, subcontractors, and subsidiaries

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1 concerning all matters relating to corrupt payments and related 2 false books and records and inadequate internal controls, about 3 which Maxwell has any knowledge or about which the Department may 4 This obligation of truthful disclosure includes the inquire. 5 obligation of Maxwell to provide to the Department, upon request, 6 any document, record or other tangible evidence relating to such 7 corrupt payments, false books and records, or inadequate internal 8 controls about which the Department may inquire of Maxwell.

9 Upon request of the Department, with respect to any b. 10 issue relevant to its investigation of corrupt payments in 11 connection with Maxwell's operations, related false books and 12 records, and inadequate internal controls, Maxwell shall designate 13 knowledgeable employees, agents or attorneys to provide to the 14 Department the information and materials described in Paragraph 15 5(a) above, on Maxwell's behalf. It is further understood that 16 Maxwell must at all times provide complete, truthful, and accurate 17 information.

18 With respect to any issue relevant the с. to 19 Department's investigation of corrupt payments, related false books 20 and records, and inadequate internal controls in connection with 21 Maxwell's operations, or any of its present or former subsidiaries 22 or affiliates, Maxwell shall use its best efforts to make available 23 for interviews or testimony, as requested by the Department, 24 present or former officers, directors, employees, agents and 25 consultants of Maxwell, as well as the officers, directors, 26 employees, consultants of agents and contractors and 27 subcontractors. This obligation includes, but is not limited to, 28 sworn testimony before a federal grand jury or in federal trials,

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1 as well as interviews with federal law enforcement and regulatory 2 authorities. Cooperation under this Paragraph shall include 3 identification of witnesses who, to Maxwell's knowledge, may have 4 material information regarding the matters under investigation.

5 d. With respect to any information, testimony, 6 documents, records or other tangible evidence provided to the 7 Department pursuant to this Agreement, Maxwell consents to any and 8 all disclosures to other governmental authorities, including United 9 States authorities and those of a foreign government, and the MDBs, 10 of such materials as the Department, in its sole discretion, shall 11 deem appropriate.

12

28

### Payment of Monetary Penalty

13 6. The Department and Maxwell agree that the applicable 14 monetary penalty shall be calculated pursuant to the United States 15 Sentencing Guidelines ("USSG" or "Sentencing Guidelines"). 16 Application of the USSG to determine the applicable fine range 17 yields the following analysis:

18 The 2010 USSG Manual is applicable to this matter. a. 19 Base Offense Level. Based upon USSG §§ 2C1.1 and b. 20 2B1.1, the total offense level is 32, calculated as follows: 21 Base offense level (§ 2C1.1(a)(2)): 12 22 Benefit Received of \$2.5-\$7M 23 (§§ 2C1.1(b)(2), 2B1.1(b)(1)(J)): +18 24 Involved more than one bribe (§ 2C1.1(b)(1)) <u>+ 2</u> 25 Total Offense Level: 32 26 с. Base Fine. Based upon USSG § 8C2.4(a)(2), the base 27 fine is \$17,500,000.

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1 d. Culpability Score. Based upon USSG § 8C2.5, the 2 culpability score is 3, calculated as follows: 3 5 Base score (§ 8C2.5(a)): 4 High-level personnel (§ 8C2.5(b)(3)(A)(i)) +3 5 Voluntary Disclosure, Cooperation, 6 Acceptance (\$ 8C2.5(q)(1)) <u>-5</u> 7 Total Culpability Score: 3 8 Calculation of Fine Range. Based upon USSG §8C2.7, e. 9 the total fine range is \$10,500,000 to \$21,000,000, calculated as 10 follows: 11 \$17,500,000 Base Fine (§ 8C2.4(d)): 12 Multipliers (§ 8C2.6): [0.60 - 1.20]13 Total Fine Range (§ 8C2.7): \$10,500,000 - \$21,000,000 14 <u>Agreed Criminal Penalty.</u> The Department and Maxwell f. 15 agree that the appropriate criminal penalty in this case is 16 \$8,000,000, or approximately 25 percent below the bottom of the 17 applicable Sentencing Guidelines range of \$10,500,000, in 18 recognition of, among other considerations, Maxwell's voluntary 19 disclosure of the illegal conduct, its full cooperation with the 20 investigations of the Department and the Securities and Exchange 21 Commission, and its commitments in this Agreement. 22 7. Payment Schedule. Maxwell will make three (3) fixed 23 payments, the first due ten (10) business days after execution of 24 this agreement. The second payment will be due twelve (12) months 25 after the first payment. The third and final payment will be due 26 twenty-four (24) months after the first payment. 27 \$3,500,000 Initial Payment 28 Second Payment \$2,250,000

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1 \$2,250,000 Third Payment 2 8. The \$8,000,000 penalty is final and shall not be 3 refunded. Furthermore, nothing in this Agreement shall be deemed 4 an agreement by the Department that \$8,000,000 is the maximum 5 penalty that may be imposed in any future prosecution, and the 6 Department is not precluded from arguing in any future prosecution 7 that the Court should impose a higher fine, although the Department 8 agrees that under those circumstances, it will recommend to the 9 Court that any amount paid under this Agreement should be offset 10 against any fine the Court imposes as part of a future judgment. 11 Maxwell acknowledges that no tax deduction may be sought in 12 connection with the payment of any part of this \$8,000,000 penalty.

13

### Conditional Release from Criminal Liability

14 9. In return for Maxwell's full and truthful cooperation, 15 and its compliance with the terms and conditions of this Agreement, 16 the Department agrees, subject to paragraphs 15 through 18, below, 17 not to use any information related to the conduct described in the 18 Statement of Facts, attached hereto as Exhibit A, against Maxwell 19 or any of its wholly owned or controlled subsidiaries in any 20 criminal or civil case, except: (a) in a prosecution for perjury 21 or obstruction of justice; (b) in a prosecution for making a false 22 statement; (c) in a prosecution or other proceeding relating to any 23 crime of violence; or (d) in a prosecution or other proceeding 24 relating to a violation of any provision of Title 26 of the United 25 States Code. In addition, the Department agrees, except as 26 provided herein, that it will not bring any criminal case against 27 Maxwell or any of its wholly-owned or controlled subsidiaries 28 related to the conduct of present and former officers, directors,

employees, agents, consultants, contractors and subcontractors, as
 described in the Statement of Facts, attached hereto as Exhibit A.

a. This Paragraph does not provide any protection
against prosecution for any corrupt payments, false books and
records, or inadequate internal controls, if any, that occur in the
future by Maxwell, or by any of its officers, directors, employees,
agents, consultants, contractors, subcontractors, and subsidiaries,
irrespective of whether disclosed by Maxwell.

9 b. In addition, this Paragraph does not provide any
10 protection against prosecution of any present or former officer,
11 director, employee, shareholder, agent, consultant, contractor, or
12 subcontractor of Maxwell for any violations committed by them.

13

### Corporate Compliance Program and Reporting Requirements

14 10. Maxwell represents that it has implemented and will 15 continue to implement a compliance and ethics program designed to 16 prevent and detect violations of the FCPA and other applicable 17 anti-corruption laws throughout its operations, including those of 18 its subsidiaries, affiliates, agents, and joint ventures, and those 19 of its contractors and subcontractors with responsibilities that 20 include interacting with foreign officials or other high risk 21 Implementation of these policies and procedures shall activities. 22 not be construed in any future enforcement proceeding as providing 23 immunity or amnesty for any crimes not disclosed to the Department 24 as of the date of signing of this Agreement for which Maxwell would 25 otherwise be responsible.

Il. In order to address any deficiencies in its internal controls, policies, and procedures, Maxwell represents that it has undertaken, and will continue to undertake in the future, in a

manner consistent with all of its obligations under this Agreement, 1 a review of 2 its existing internal controls, policies, and 3 procedures regarding compliance with the FCPA and other applicable 4 anti-corruption laws. If necessary and appropriate, Maxwell will 5 adopt new or modify existing internal controls, policies, and 6 procedures in order to ensure that Maxwell maintains: (a) a system 7 of internal accounting controls designed to ensure the making and 8 keeping of fair and accurate books, records, and accounts; and (b) 9 a rigorous anti-corruption compliance code, standards, and 10 procedures designed to detect and deter violations of the FCPA and 11 other applicable anti-corruption laws. The internal controls 12 system and compliance code, standards, and procedures will include, 13 but not be limited to, the minimum elements set forth in Attachment 14 C, which is incorporated by reference into this Agreement.

15 12. Maxwell agrees that it will report to the Department 16 periodically, at no less than 12-month intervals during а 17 three-year term, regarding remediation and implementation of the 18 compliance program and internal controls, policies, and procedures 19 described in Attachment C. Should Maxwell discover credible 20 evidence that questionable or corrupt payments or questionable or 21 corrupt transfers of property or interests may have been offered, 22 promised, paid, or authorized by any Maxwell entity or person, or 23 any entity or person working directly for Maxwell (including its 24 subsidiaries, affiliates, and any agent), or that related false 25 books and records have been maintained, Maxwell shall promptly 26 report such conduct to the Department. During this three-year 27 period, Maxwell shall: (1) conduct an initial review and submit an 28

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1 initial report, and (2) conduct and prepare at least two (2)
2 follow-up reviews and reports, as described below:

3 By no later than one (1) year from the date this a. 4 Agreement is executed, Maxwell shall submit to the Department a 5 written report setting forth a complete description of its 6 remediation efforts to date, its proposals reasonably designed to 7 improve Maxwell's internal controls, policies, and procedures for 8 ensuring compliance with the FCPA and other applicable anti-9 corruption laws, and the proposed scope of the subsequent reviews. 10 The report shall be transmitted to Deputy Chief - FCPA Unit, Fraud Section, Criminal Division, U.S. Department of Justice, 1400 New 11 12 York Avenue, NW, Bond Building, Fourth Floor, Washington, DC 13 20530. Maxwell may extend the time period for issuance of the 14 report with prior written approval of the Department.

b. Maxwell shall undertake at least two (2) follow-up reviews, incorporating the Department's views on Maxwell's prior reviews and reports, to further monitor and assess whether Maxwell's policies and procedures are reasonably designed to detect and prevent violations of the FCPA and other applicable anticorruption laws.

c. The first follow-up review and report shall be completed by no later than one (1) year after the initial review. The second follow-up review and reports shall be completed by no later than one (1) year after the completion of the preceding follow-up review.

26 d. Maxwell may extend the time period for submission
27 of any of the follow-up reports with prior written approval of the
28 Department.

Def.'s Initials KK

# Deferred Prosecution

2 13. In consideration of: (a) Maxwell's past and future 3 cooperation described in Paragraph 5 above; (b) Maxwell's payment 4 of a monetary criminal penalty of \$8,000,000; and (c) Maxwell's 5 voluntary disclosure of its illegal conduct and implementation and maintenance of remedial measures, including the enhanced compliance 6 7 code and self-monitoring as described in Paragraphs 10 through 12 above, the Department agrees that any prosecution of Maxwell for 8 9 the conduct set forth in the Statement of Facts be and hereby is 10 deferred for the Term of this Agreement.

11 14. The Department further agrees that if Maxwell fully 12 complies with all of its obligations under this Agreement, the 13 Department will not continue the criminal prosecution against 14 Maxwell described in Paragraph 1 and, at the conclusion of the 15 Term, this Agreement shall expire. Within thirty (30) days of the 16 Agreement's expiration, the Department shall seek dismissal with 17 prejudice of the Criminal Information filed against Maxwell 18 described in Paragraph 1.

19

### Breach of the Agreement

20 15. If, during the Term of this Agreement, the Department 21 determines, in its sole discretion, that Maxwell has (a) committed 22 any felony under federal law subsequent to the signing of this 23 Agreement, (b) at any time provided deliberately false, incomplete, 24 or misleading information, or (c) otherwise breached the Agreement, 25 Maxwell shall thereafter be subject to prosecution for any federal 26 criminal violation of which the Department has knowledge, and the 27 information and the facts described in the Statement of Facts, 28 attached hereto as Exhibit A, may be pursued by the Department in

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1 the U.S. District Court for the Southern District of California or 2 any other venue appropriate under law. Any such prosecution may 3 be premised on information provided by Maxwell. Any such 4 prosecution that is not time-barred by the applicable statute of 5 limitations on the date of the signing of this Agreement may be 6 commenced against Maxwell notwithstanding the expiration of the 7 statute of limitations between the signing of this Agreement and 8 the expiration of the Term plus one (1) year. Thus, by signing 9 this Agreement, Maxwell agrees that the statute of limitations with 10 respect to any prosecution that is not time-barred on the date of 11 the signing of this Agreement shall be tolled for the Term plus one 12 (1) year.

13 In the event that the Department determines that Maxwell 16. 14 has breached this Agreement, the Department agrees to provide 15 Maxwell with written notice of such breach prior to instituting any 16 prosecution resulting from such breach. Maxwell shall, within 17 thirty (30) days of receipt of such notice, have the opportunity 18 to respond to the Department in writing to explain the nature and 19 circumstances of such breach, as well as the actions Maxwell has 20 taken to address and remediate the situation, which explanation the 21 Department shall consider in determining whether to institute a 22 prosecution.

17. In the event that the Department determines that Maxwell has breached this Agreement: (a) all statements made by or on behalf of Maxwell to the Department or to the Court, including the Statement of Facts attached hereto as Exhibit A, and any testimony given by Maxwell before a grand jury, a court, or any tribunal, or at any legislative hearings, whether prior or subsequent to this

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1 Agreement, or any leads derived from such statements or testimony, 2 shall be admissible in evidence in any and all criminal proceedings 3 brought by the Department against Maxwell; and (b) Maxwell shall not assert any claim under the United States Constitution, Rule 4 5 11(f) of the Federal Rules of Criminal Procedure, Rule 410 of the 6 Federal Rules of Evidence, or any other federal rule, that 7 statements made by or on behalf of Maxwell prior or subsequent to 8 this Agreement, and any leads derived therefrom, should be 9 The decision whether conduct or statements of any suppressed. 10 individual will be imputed to Maxwell for the purpose of 11 determining whether Maxwell has violated any provision of this 12 Agreement shall be in the sole discretion of the Department.

13 18. Maxwell acknowledges that the Department has made no 14 representations, assurances, or promises concerning what sentence 15 may be imposed by the Court if Maxwell breaches this Agreement and 16 this matter proceeds to judgment. Maxwell further acknowledges 17 that any such sentence is solely within the discretion of the Court 18 and that nothing in this Agreement binds or restricts the Court in 19 the exercise of such discretion.

20

### Sale or Merger of Maxwell

19. Maxwell agrees that in the event it sells, merges, or transfers all or substantially all of its business operations as they exist as of the date of this Agreement, whether such sale is structured as a stock or asset sale, merger or transfer, it shall include in any contract for sale, merger, or transfer a provision binding the purchaser, or any successor in interest thereto, to the obligations described in this Agreement.

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Def.'s Initials KR

### Public Statements by Maxwell

2 20. Maxwell expressly agrees that it shall not, through 3 present or future attorneys, officers, directors, employees, agents 4 or any other person authorized to speak for Maxwell make any public 5 statement, in litigation or otherwise, contradicting the acceptance of responsibility by Maxwell set forth above or the facts described 6 7 in the attached Statement of Facts, attached hereto as Exhibit A. 8 Any such contradictory statement shall, subject to cure rights of 9 Maxwell described below, constitute a breach of this Agreement and 10 Maxwell thereafter shall be subject to prosecution as set forth in 11 Paragraphs 15-18 of this Agreement. The decision whether any 12 public statement by any such person contradicting a fact contained 13 in the Statement of Facts will be imputed to Maxwell for the 14 purpose of determining whether Maxwell has breached this Agreement 15 shall be at the sole discretion of the Department. If the 16 Department determines that a public statement by any such person 17 contradicts in whole or in part a statement contained in the 18 Statement of Facts, the Department shall so notify Maxwell, and 19 Maxwell may avoid a breach of this Agreement by publicly 20 repudiating such statement(s) within five (5) business days after 21 notification. Consistent with the obligations of Maxwell as set 22 forth above, Maxwell shall be permitted to raise defenses and to 23 assert affirmative claims in civil and regulatory proceedings 24 relating to the matters set forth in the Statement of Facts. This 25 Paragraph does not apply to any statement made by any present or 26 former employee of Maxwell in the course of any criminal, 27 regulatory, or civil case initiated against such individual, unless 28 such individual is speaking on Maxwell's behalf.

Def.'s Initials <u>LR</u>

1 21. Maxwell agrees that if it or any of its direct or 2 indirect affiliates or subsidiaries issues a press release in 3 connection with this Agreement, Maxwell shall first consult the 4 Department to determine whether (a) the text of the release or 5 proposed statements at the press conference are true and accurate 6 with respect to matters between the Department and Maxwell; and (b) 7 the Department has no objection to the release.

8 22. The Department agrees to bring to the attention of 9 governmental and other debarment authorities the facts and 10 circumstances relating to the nature of the conduct underlying this 11 Agreement, including the nature and quality of Maxwell's 12 cooperation and remediation. By agreeing to provide this 13 information to debarment authorities, the Department is not 14 agreeing to advocate on Maxwell's behalf, but rather is providing 15 facts to be evaluated independently by the debarment authorities.

16

### Limitations on Binding Effect of Agreement

17 23. This Agreement is binding on Maxwell and the Department 18 but specifically does not bind any other federal agencies, or any 19 state, local or foreign law enforcement or regulatory agencies, or 20 any other authorities, although the Department will bring Maxwell's 21 cooperation and compliance with its other obligations under this 22 Agreement to the attention of such agencies and authorities if 23 requested to do so by Maxwell.

### 24

### <u>Notice</u>

24. Any notice to the Department under this Agreement shall
be given by personal delivery, overnight delivery by a recognized
delivery service, or registered or certified mail, addressed to the
Deputy Chief - FCPA Unit, Fraud Section, Criminal Division, U.S.

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1	Department of Justice, Fourth Floor, 1400 New York Avenue, N.W.,
2	Washington, DC 20530, and for Maxwell addressed to Kevin Royal (or
3	his successor), Chief Financial Officer, Maxwell Technologies, 5271
. 4	Viewridge Court, Suite 100, San Diego, CA 92123, and Jeffrey
5	Higgins, Esq., Gunderson Dettmer, 11682 El Camino Real, Suite 100
6	San Diego, CA 92130. Notice shall be effective upon actual
7	receipt by the Department or Maxwell.
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- 17 - Def.'s Initials

### Complete Agreement

2 25. This Agreement sets forth all the terms of the agreement 3 between Maxwell and the Department. No amendments, modifications 4 or additions to this Agreement shall be valid unless they are in 5 writing and signed by the Department, the attorneys for Maxwell, 6 and a duly authorized representative of Maxwell. 7 Dated: 1 ania , 2011. AGREED: 8 9 FOR MAXWELL TECHNOLOGIES, INC.: 10 Date: January 25, 2011 By: 11 KEVIN ROYAL Chief Financial Officer 12 January 25,2011 By: 13 Date: 14 JEFFREY HIGGINS Gunderson Dettmer Stough 15 Villeneuve Franklin & Hachigian, LLP 16 FOR THE DEPARTMENT OF JUSTICE: 17 DENIS J. MCINERNEY Chief, Fraud Section 18 .et 19 Date: 2011 By: STEPAEN J. SPIEGELHALTER 20 Trial Attorney, Fraud Section 21 United States Department of Justice Criminal Division, Fraud Section 22 1400 New York Ave., N.W. Washington, D.C. 20005 23 (202)  $\overline{3}07 - 1423$ SPECIAL ASST. U.S. ATTORNEY 24 SOUTHERN DIST. OF CALIFORNIA 25 LAURA E. DUFFY United States Attorney 26 27 Date: Jon 27, 2011 By: 28 ERIC J. BESTE Assistant United States Attorney

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### COMPANY OFFICER'S CERTIFICATE

.2	I have read this Agreement and carefully reviewed every part
3	of it with outside counsel for Maxwell Technologies, Inc.
4	("Maxwell"). I understand the terms of this Agreement and
• 5	voluntarily agree, on behalf of Maxwell, to each of its terms.
6	Before signing this Agreement, I consulted outside counsel for
7	Maxwell. Counsel fully advised me of Maxwell's rights, of possible
8	defenses, of the Sentencing Guidelines' provisions, and of the
9	consequences of entering into this Agreement.
10	I have carefully reviewed the terms of this Agreement with
11	Maxwell's Board of Directors. I have been advised and caused
12	Maxwell's outside counsel to advise the Board of Directors fully
13	of Maxwell's rights, of possible defenses, of the Sentencing
14	Guidelines' provisions, and of the consequences of entering into
15	the Agreement.
16	No promises or inducements have been made other than those

made ements 17 contained in this Agreement. Furthermore, no one has threatened 18 or forced me, or to my knowledge any person authorizing this 19 Agreement on Maxwell's behalf, in any way to enter into this 20 Agreement. Ι am also satisfied with outside counsel's 21 representation in this matter. I certify that I am the Chief 22 Financial Officer for Maxwell Technologies, Inc.

Date: Janvery 25 , 2011 24

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By:

Kevin S. Royal Chief Financial Officer Maxwell Technologies, Inc.

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### CERTIFICATE OF COUNSEL

I am counsel for Maxwell Technologies, Inc. ("Maxwell") in 2 the matter covered by this Agreement. In connection with such 3 representation, I have examined relevant Maxwell documents and have 4 discussed the terms of this Agreement with the Maxwell Board of 5 Directors. Based on our review of the foregoing materials and 6 discussions, I am of the opinion that: the representative of 7 Maxwell has been duly authorized to enter into this Agreement on 8 Maxwell's behalf and that this Agreement has been duly and validly 9 authorized, executed, and delivered on Maxwell's behalf and is a 10 valid and binding obligation of Maxwell. Further, I have carefully 11 reviewed the terms of this Agreement with the Board of Directors, 12 Maxwell's Chief Financial Officer, Kevin Royal, and Maxwell's 13 Attorney and Patent Engineer. I have fully advised them of 14 Maxwell's rights, of possible defenses, of the Sentencing 15 16 Guidelines' provisions, and of the consequences of entering into 17 this Agreement. To my knowledge, Maxwell's decision to enter into this Agreement, based on the authorization of the Board of 18 19 Directors, is an informed and voluntary one. 20 January 25, 2011 Date: c 21 22 By: 23 Jeffrey F Higgi Gunderson Dettmer Stough Villeneuve Franklin & Hachigian, LLP 24 25 26 27 28

Def.'s Initials K.R.

1	ATTACHMENT A	
2	STATEMENT OF FACTS	
3	The following Statement of Facts is incorporated by reference	
4	as part of the Deferred Prosecution Agreement ("the Agreement")	
5	between the United States Department of Justice, Criminal Division,	
6	Fraud Section and the United States Attorney's Office for the	
7	Southern District of California (collectively, the "Department")	
8	and Maxwell Technologies, Inc. ("Maxwell"), and the parties hereby	
9	agree and stipulate that the following information is true and	
10	accurate. As set forth in	
11	Paragraph 2 of the Agreement, Maxwell admits, accepts, and	
12	acknowledges that it is responsible for the acts of its officers,	
13	employees, and agents as set forth below.	
14	RELEVANT ENTITIES AND INDIVIDUALS	
15	The Defendant	
16	1. MAXWELL TECHNOLOGIES, INC. ("MAXWELL"), a manufacturer	
17	of energy storage and power delivery products, was incorporated in	
18	Delaware, headquartered in San Diego, California, and had	
19	manufacturing capabilities in the United States, Switzerland, and	
. 20	China. MAXWELL's shares were registered with the Securities and	
21	Exchange Commission ("SEC") pursuant to Section 12(b) of the	
22	Securities Exchange Act of 1934. MAXWELL's shares traded on the	
23	NASDAQ under the symbol "MXWL."	
21		

24 2. As an issuer of publicly traded securities registered
25 pursuant to Section 12(b) of the Securities Exchange Act of 1934,
26 Title 15, United States Code, Section 781, MAXWELL was required to
27 file periodic reports with the SEC under Section 13 of the
28 Securities Exchange Act, Title 15 United States Code, Section 78m.

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Accordingly, MAXWELL was an "issuer" within the meaning of the
 FCPA, Title 15, United States Code, Section 78dd-1.

3 Other Relevant Maxwell Entities and Individuals

4 3. MAXWELL TECHNOLOGIES S.A. ("MAXWELL S.A."), previously 5 known as Montena Components Ltd., was a wholly owned subsidiary of 6 MAXWELL that manufactured and sold high-voltage capacitors in 7 several countries, including China. MAXWELL S.A. was incorporated 8 and headquartered in Switzerland. MAXWELL S.A.'s financial results 9 were consolidated with MAXWELL's throughout the relevant period. MAXWELL S.A., although separately incorporated, shared employees, 10 11 officers, and personnel, and, where specified, undertook the acts 12 set forth herein with the authorization, knowledge and subject to 13 the control of MAXWELL.

4. "Executive A," a citizen of the United States, was a
senior executive at MAXWELL in its San Diego office during portions
of the relevant period and, after resignation, continued to draw
a salary from MAXWELL for services as a "corporate planner."

18 5. "Executive B," a citizen of the United States, was a 19 senior executive at MAXWELL in its San Diego office for portions 20 of the relevant period. After Executive B's resignation, 21 "Executive B" continued to work part-time for MAXWELL for the 22 remainder of the relevant period pursuant to a Transition 23 Agreement.

6. "Executive C," a citizen of the United States, was a
 senior executive at MAXWELL in the finance department in San Diego
 during portions of the relevant period.

27 7. "Executive D," a citizen of the United States, was
28 MAXWELL's "Operations Controller, Europe" during portions of the

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relevant period and later became MAXWELL's Controller. Although
 Executive D at times worked in Switzerland, at all times relevant,
 Executive D was a MAXWELL employee.

8. "Executive E," a citizen of Switzerland, was MAXWELL
S.A.'s Vice President and General Manager for portions of the
relevant period. Executive E later became MAXWELL S.A.'s Senior
Vice President and General Manager.

9. "Agent 1," a Chinese national, was a third-party agent
9 responsible for MAXWELL S.A.'s high-voltage capacitor sales to
10 Chinese customers from at least 2002 until May 2009.

### 11 Maxwell's Customers

12 10. Pinggao Group Co. Ltd. (formerly Pingdingshan High 13 Voltage Switchgear Works) ("Pinggao Group") was a state-owned 14 manufacturer of electric-utility infrastructure in Henan Province, 15 People's Republic of China ("PRC" or "China").

16 11. New Northeast Electric Shenyang HV Switchgear Co., Ltd.
17 ("Shenyang HV") was a state-owned manufacturer of electric-utility
18 infrastructure in Liaoning Province, PRC.

19 12. Xi-an XD High Voltage Apparatus Co., Ltd. a/k/a Xi'an 20 Shinky High Voltage Electric Co., Ltd. ("Xi-an XD") was a state-21 owned manufacturer of electric-utility infrastructure in Shaanxi 22 Province, PRC.

# 23

### THE BRIBERY SCHEME

# 24 Generally

13. From at least July 2002 through in or about May 2009,
MAXWELL and its subsidiaries paid approximately \$2,789,131 to Agent
1 to be distributed to Chinese foreign officials, in return for
securing contracts that profited MAXWELL.

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1 14. MAXWELL and its subsidiaries accomplished these payments 2 by using Agent 1 to market and sell MAXWELL's high voltage 3 of capacitors to Chinese consumers MAXWELL'S capacitors, substantially all of which were Chinese state-owned entities. 4 5 During the relevant period, Agent 1 requested quotes from MAXWELL 6 S.A. on behalf of prospective Chinese state-owned entities. Upon 7 Agent 1's instruction, MAXWELL S.A. added an "extra" 20 percent to 8 the quoted amounts to arrive at a higher price for MAXWELL S.A.'s 9 high-voltage equipment. MAXWELL S.A. then invoiced the Chinese 10 state-owned entities for equipment at the higher-priced rate, which 11 the state-owned entities paid upon receipt of the equipment. Agent 12 1 invoiced MAXWELL S.A. for the "extra" 20 percent added to quoted 13 prices, which Agent 1 classified in Agent 1's invoices as either 14 "extra amount" or "special arrangement" fees. Upon receipt, Agent 15 1 distributed the "extra amounts" to officials at the Chinese 16 state-owned entities, including employees at including Pinggao 17 Group, Shenyang HV, and Xi-an XD.

## 18 Knowledge Within MAXWELL'S U.S. Management

19 15. MAXWELL's management within the United States 20 discovered, tacitly approved, concealed and caused to be concealed 21 the bribery scheme outlined above. For instance:

A. In October 2002, MAXWELL sent Executive D to assist
 with the integration of the finance function as a result of
 MAXWELL's acquisition of MAXWELL S.A.

B. On November 20, 2002, Executive D sent an email to
MAXWELL's most senior officers, then located in the Southern
District of California and elsewhere, reporting that
Executive D discovered that "there is a payment that is made

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to a Chinese bank account in relation to selling . . . equipment." Executive D concluded that "[i]t would appear that this payment is a kick-back, pay-off, bribe, whatever you want to call it, given that we cannot obtain an invoice or other document that identifies what the payment is for. This type of payment is in violation of US trade laws." Executive D then asked Executive A, Executive B, and Executive C for advice on how "we should handle this situation."

10 С. Executive В, then MAXWELL'S Chief Operating 11 Officer, replied that "this is a well know [sic] issue" and 12 that Executive B would dispatch another MAXWELL employee who 13 had "familiarity with the issues and solutions" to assist 14 Executive D. Executive B also instructed that there be "[n]o 15 more emails please."

16 16. Following the payments' discovery by MAXWELL's senior 17 management in the United States, under Executive E's oversight and 18 direct supervision, payments to Agent 1, which Agent 1 then passed 19 on to officials at Chinese state-owned entities, only increased. 20 In 2002, MAXWELL S.A. paid approximately USD\$165,000 to Agent 1. 21 In 2008, MAXWELL S.A. paid nearly USD\$1.1 million to Agent 1.

22 Accounting for "Extra Amounts" and "Special Arrangement" Fees

23 17. For all relevant periods, MAXWELL periodically filed and 24 caused to be filed with the SEC financial statements and reports 25 disclosing, among other things, MAXWELL's financial data and an 26 MAXWELL's financial condition analysis of and results of 27 MAXWELL's statements and reports accounted for operations. 28 payments of "extra amounts" and "special arrangement" fees paid as

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1 bribes to officials at state-owned entities as sales-commission 2 expenses in MAXWELL's books, records, and accounts. In its Form 3 10-Q filing for the quarter ended March 31, 2009, MAXWELL 4 reclassified the amounts and fees for current and prior periods as 5 a reduction in revenue.

### ATTACHMENT B

### CERTIFICATE OF CORPORATE RESOLUTIONS

3 WHEREAS, Maxwell Technologies, Inc. ("Maxwell" or the 4 "Company") has been engaged in discussions with the United States 5 Department of Justice, Criminal Division, Fraud Section (the "Department") regarding certain improper payments to foreign 6 7 officials to facilitate the award of contracts and assist in 8 obtaining business for the Company and the recording of such 9 payments on the Company's books and records; and

10 WHEREAS, in order to resolve such discussions, it is proposed 11 that the Company enter into a certain agreement with the 12 Department; and

WHEREAS, the Company's outside counsel, Jeffrey Higgins and Jerome Roth, have advised the Board of Directors of the Company of its rights, possible defenses, the Sentencing Guidelines' provisions, and the consequences of entering into such agreement with the Department;

Therefore, the Board of Directors has RESOLVED that:

19 1. The Company (a) consents to the filing of a two-count 20 Information charging Maxwell with violations of the anti-bribery 21 and books-and-records provisions of the Foreign Corrupt Practices 22 Act ("FCPA"), Title 15, United States Code, Sections 78dd-1 and 23 78m, respectively; (b) waives indictment on such charges and enters 24 into a deferred prosecution agreement with the Department; and (c) 25 agrees to accept a monetary criminal penalty against Maxwell of 26 \$8,000,000, and to pay \$8,000,000 to the United States Treasury 27 with respect to the conduct described in the Information;

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2. The Chief Financial Officer, Kevin Royal, is hereby authorized, empowered and directed, on behalf of the Company, to execute the Deferred Prosecution Agreement substantially in such form as reviewed by this Board of Directors at this meeting with such changes as the Chief Financial Officer, Mr. Royal, may approve;

7 3. Maxwell's Chief Financial Officer, Mr. Royal, is hereby 8 authorized, empowered, and directed to take any and all actions as 9 may be necessary or appropriate and to approve the forms, terms, 10 or provisions of any agreement or other documents as may be 11 necessary or appropriate, to carry out and effectuate the purpose 12 and intent of the foregoing resolutions; and

4. All of the actions of Maxwell's Chief Financial Officer,
Mr. Royal, which actions would have been authorized by the
foregoing resolutions except that such actions were taken prior to
the adoption of such resolutions, are hereby severally ratified,
confirmed, approved, and adopted as actions on behalf of the
Company.

19 Date: January 25, 2011

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By:

Corporate Secretary Maxwell Technologies, Inc.

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### ATTACHMENT C

### CORPORATE COMPLIANCE PROGRAM

In order to address deficiencies in its internal controls, 3 policies, and procedures regarding compliance with the Foreign 4 Corrupt Practices Act ("FCPA"), Title 15, United States Code, 5 Section 78dd-1, et seq., and other applicable anti-corruption laws, 6 Maxwell Technologies, Inc. and its subsidiaries (collectively, 7 "Maxwell") agree to continue to conduct, in a manner consistent 8 with all of its obligations under this Agreement, appropriate 9 its existing internal controls, policies, reviews of and 10 procedures. 11

Where necessary and appropriate, Maxwell agrees to adopt new 12 or to modify existing internal controls, policies, and procedures 13 in order to ensure that it maintains: (a) a system of internal 14 accounting controls designed to ensure that Maxwell makes and keeps 15 fair and accurate books, records, and accounts; and (b) a rigorous 16 anti-corruption compliance code, standards, and procedures designed 17 to detect and deter violations of the FCPA and other applicable 18 anti-corruption laws. At a minimum, this should include, but not 19 be limited to, the following elements to the extent that they are 20 not already part of Maxwell's existing internal controls, policies 21 and procedures: 22

1. Maxwell will develop and promulgate а clearly 23 articulated and visible corporate policy against violations of the 24 FCPA, including its anti-bribery, books and records, and internal 25 controls provisions, other applicable and counterparts 26 (collectively, the "anti-corruption laws"), which policy shall be 27 memorialized in a written compliance code. 28

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Maxwell will ensure that its senior management provides
 strong, explicit, and visible support and commitment to its
 corporate policy against violations of the anti-corruption laws and
 its compliance code.

5 3. Maxwell will develop and promulgate compliance standards 6 and procedures designed to reduce the prospect of violations of the 7 anti-corruption laws and Maxwell's compliance code and will take 8 appropriate measures to encourage and support the observance of 9 ethics and compliance standards and procedures against foreign 10 bribery at all levels of Maxwell. These standards and procedures 11 shall apply to all directors, officers, and employees and, where 12 necessary and appropriate, outside parties acting on Maxwell's 13 behalf in a foreign jurisdiction, including but not limited to, 14 agents and intermediaries, consultants, representatives, 15 distributors, teaming partners, contractors and suppliers, 16 consortia, and joint venture partners (collectively, "agents and 17 business partners"), and shall notify all employees that compliance 18 with the standards and procedures is the duty of individuals at all 19 levels of Maxwell. Such standards and procedures shall include 20 policies governing:

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a. Gifts;

22	b.	Hospitality, entertainment, and expenses;
23	c.	Customer travel;
24	d.	Political contributions;
25	e.	Charitable donations and sponsorships;
26	f.	Facilitation payments; and
27	g.	Solicitation and extortion.
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1 4. Maxwell will develop these compliance standards and 2 procedures, including internal controls, ethics, and compliance 3 programs on the basis of a risk assessment addressing the individual circumstances of the company, in particular the foreign 4 bribery risks facing the company, including, but not limited to, 5 6 its geographical organization, interactions with various types and 7 levels of government officials, industrial sector of operation, 8 involvement in joint-venture arrangements, importance of licenses 9 and permits in the company's operations, degree of governmental 10 oversight and inspection, and volume and importance of goods and 11 personnel clearing through customs and immigration.

5. Maxwell shall review its compliance standards and procedures, including internal controls, ethics, and compliance programs, no less than annually, and updated as appropriate, taking into account relevant developments in the field and evolving international and industry standards, and update and adapt as necessary to ensure the continued effectiveness of the company's internal controls, ethics, and compliance programs.

19 Maxwell will assign responsibility to one or more senior 6. 20 corporate executives of Maxwell for the implementation and 21 oversight of compliance with policies, standards, and procedures 22 regarding the anti-corruption laws. Such corporate official(s) 23 shall have direct reporting obligations to independent monitoring 24 bodies, including internal audit, Maxwell's Board of Directors, or 25 any appropriate committee of the Board of Directors, and shall have 26 an adequate level of autonomy from management as well as sufficient 27 resources and authority to maintain such autonomy.

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7. Maxwell will ensure that it has a system of financial
 and accounting procedures, including a system of internal controls,
 reasonably designed to ensure the maintenance of fair and accurate
 books, records, and accounts to ensure that they cannot be used for
 the purpose of foreign bribery or concealing such bribery.

6 8. Maxwell will implement mechanisms designed to ensure 7 that the policies, standards, and procedures of Maxwell regarding 8 the anti-corruption laws are effectively communicated to all 9 directors, officers, employees, and, where appropriate, agents and 10 business partners. These mechanisms shall include: (a) periodic 11 training for all directors, officers, and employees, and, where 12 necessary and appropriate, agents and business partners; and (b) 13 annual certifications by all such directors, officers, and 14 employees, and, where necessary and appropriate, agents, and 15 business partners, certifying compliance with the training 16 requirements.

9. Maxwell will maintain, or where necessary establish, an
effective system for:

19 a. Providing guidance and advice to directors, 20 officers, employees, and, where appropriate, agents and business 21 partners, on complying with Maxwell's compliance policies, 22 standards, and procedures, including when they need advice on an 23 urgent basis on in any foreign jurisdiction in which the company 24 operates;

b. Internal and, where possible, confidential reporting by, and protection of, directors, officers, employees, and, where appropriate, agents and business partners, not willing to violate professional standards or ethics under instructions or

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pressure from hierarchical superiors, as well as for directors, officers, employee, and, where appropriate, agents and business partners, willing to report breaches of the law or professional standards or ethics concerning anti-corruption occurring within the company, suspected criminal conduct, and/or violations of the compliance policies, standards, and procedures regarding the anti-corruption laws for directors, officers, employees, and, where necessary and appropriate, agents and business partners; and

9 c. Responding to such requests and undertaking10 appropriate action in response to such reports.

11 10. Maxwell will institute appropriate disciplinary 12 procedures to address, among other things, violations of the 13 anti-corruption laws and Maxwell's compliance and ethics program 14 by Maxwell's directors, officers, and employees. Maxwell shall 15 implement procedures to ensure that where misconduct is discovered, 16 reasonable steps are taken to remedy the harm resulting from such 17 misconduct, and to ensure that appropriate steps are taken to 18 prevent further similar misconduct, including assessing the 19 internal controls, ethics, and compliance program and making 20 modifications necessary to ensure the program is effective.

21 11. Maxwell will institute appropriate due diligence and 22 compliance requirements pertaining to the retention and oversight 23 of all agents and business partners, including:

a. Properly documented risk-based due diligence
 pertaining to the hiring and appropriate and regular oversight of
 agents and business partners;

b. Informing agents and business partners of Maxwell's
commitment to abiding by laws on the prohibitions against foreign

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1 bribery, and of Maxwell's ethics and compliance standards and 2 procedures or other measures for preventing and detecting such 3 bribery; and

4 c. Seeking a reciprocal commitment from agents and
5 business partners.

6 12. Where necessary and appropriate, Maxwell will include 7 standard provisions in agreements, contracts, and renewals thereof 8 with all agents and business partners that are reasonably 9 calculated to prevent violations of the anti-corruption laws, which 10 depending include: upon the circumstances, (a) may, 11 anti-corruption representations and undertakings relating to 12 compliance with the anti-corruption laws; (b) rights to conduct 13 audits of the books and records of the agent or business partner 14 to ensure compliance with the foregoing; and (c) rights to 15 terminate an agent or business partner as a result of any breach 16 of anti-corruption laws, and regulations or representations and 17 undertakings related to such matters.

18 13. Maxwell will conduct periodic review and testing of the 19 compliance code, standards, and procedures designed to evaluate and 20 improve their effectiveness in preventing and detecting violations 21 of anti-corruption laws and Maxwell's compliance and ethics 22 programs, taking into account relevant developments in the field 23 and evolving international and industry standards.

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