

**FOREIGN CLAIMS SETTLEMENT COMMISSION OF
THE UNITED STATES**

U.S. DEPARTMENT OF JUSTICE

2012 ANNUAL REPORT

FOREIGN CLAIMS SETTLEMENT COMMISSION
OF THE UNITED STATES

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- - -

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U.S. Department of Justice
Foreign Claims Settlement Commission
of the United States

Washington, D.C. 20579

LETTER OF TRANSMITTAL

To the President of the Senate
and the Speaker of the House of Representatives
of the 113th Congress

Pursuant to the War Claims Act of 1948, as amended, and the International Claims Settlement Act of 1949, as amended, the Foreign Claims Settlement Commission of the United States submits for your review its Annual Report for Calendar Year 2012. The Commission is an independent agency organized for administrative purposes within the U.S. Department of Justice.

We appreciate the continued support of the Congress for the Commission's international claims programs.

A handwritten signature in black ink, appearing to read "Timothy J. Feighery". The signature is written in a cursive style.

Timothy J. Feighery
Chairman

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SECTION I: THE COMMISSION

A. Introduction

The Foreign Claims Settlement Commission of the United States is an independent, quasi-judicial federal agency. The Commission's primary mission is to receive, examine, adjudicate, and render final decisions with respect to claims of U.S. nationals against foreign governments.

The Commission was established on July 1, 1954, under Reorganization Plan No. 1 of 1954, which abolished the War Claims Commission and the International Claims Commission and transferred their functions to the present Commission. In 1980, the Commission was transferred by Public Law 96-209 to the Department of Justice for administrative purposes as a separate agency within the Department. By statute, decisions of the Commission with respect to claims are final and conclusive on all questions of law and fact, and are not subject to review by any official of the United States, or by any court.

1. Work of the Commission

The Commission's authority to administer claims programs arises from three sources. First, Congress may authorize the Commission to adjudicate claims through legislation. Second, pursuant to 22 U.S.C. § 1623(a)(1)(B), the Commission may administer a program for claims arising out of the nationalization or other taking of property that are included within the terms of a claims agreement between the United States and a foreign government. Finally, the Commission can administer a program, pursuant to 22 U.S.C. § 1623(a)(1)(C), for any claims included in a category of claims against a foreign government that is referred to the Commission by the Department of State. In addition, 22 U.S.C. § 2370, authorizes the Commission, upon the request of the President, to evaluate expropriated property, determine the full value of any property nationalized, expropriated, seized, or

subjected to discriminatory actions, and to render an advisory report to the President within ninety days of such a request.

Programs administered by the Commission have included claims for losses suffered either as a result of military operations during World War II, including damage to and loss of property therefrom, or as a result of the nationalization or other taking of property by foreign governments. These have included claims against the governments of (in alphabetical order): Albania, Bulgaria, China, Cuba, Czechoslovakia, Egypt, Ethiopia, German Democratic Republic (East Germany), Hungary, Iran, Panama, Poland, Romania, the Soviet Union, Vietnam, and Yugoslavia. The Commission has also adjudicated claims of U.S. military personnel and civilians captured or interned during World War II and the Korean and Vietnam conflicts. In addition, between 1996 and 1998 the Commission adjudicated claims of U.S. citizens persecuted by Nazi Germany during World War II. The Commission is currently adjudicating death, physical injury, commercial, and other claims against Libya arising from certain terrorist incidents that occurred prior to June 30, 2006. The jurisdiction of the Commission and its two predecessor commissions has encompassed the administration of forty-five claims programs in which more than 740,000 claims were filed and awards were granted in excess of \$3.6 billion.

In some instances, Congress authorizes the adjudication of claims before there are funds available to pay awards. In such cases, the Commission adjudicates the claims and certifies its decisions to the Secretary of State as a “pre-settlement adjudication” of the claims. The Department of State can then use these decisions as a basis for negotiating a claims settlement agreement at some future date. The Commission has concluded pre-adjudication programs with respect to losses asserted against Cuba, China, the German Democratic Republic, and Vietnam.

The Commission also provides, upon request, technical assistance to the Department of State in conducting government-to-government claims settlement negotiations. In addition, the

Commission furnishes information contained in its records pertaining to the international and war-related claims programs it has conducted in the past, as requested by claimants, their heirs, Congress, attorneys, researchers, other members of the public, and the Departments of Treasury, State, Interior, and Defense. Upon request, it also provides advice that includes preliminary planning, evaluation of proposed claims legislation, and acts as a liaison with other Federal agencies concerning claims-related issues.

2. Composition

The Commission is composed of a Chairman, who serves on a full-time basis, and two Commissioners, who serve on a part-time basis. They are appointed by the President for fixed terms of office, normally three years, and are confirmed by the United States Senate. On November 15, 2010, President Obama nominated Timothy J. Feighery to serve as Chairman, and on March 10, 2011, the Senate confirmed his nomination. On March 21, 2011, he was sworn in as Chairman. Commissioner Rafael E. Martinez, whose term expired on September 30, 2010, continued in office through 2012. He may continue in office until the Senate confirms a successor to his position. Professor Anuj C. Desai was nominated on April 7, 2011. The Senate confirmed his nomination on March 29, 2012, and on April 6, 2012, he was sworn in as a Commissioner. On September 19, 2012, President Obama nominated Sylvia M. Becker to succeed Commissioner Martinez. As of the end of 2012, Ms. Becker's nomination was still pending.

The Chairman and Commissioners are responsible for adjudicating claims and issuing decisions. The Chairman is vested with sole administrative authority for the Commission, while the Department of Justice is responsible for providing administrative support services to the agency. The Commission employs a small staff of legal and administrative personnel. On December 31, 2012, Jaleh F. Barrett retired as Chief Counsel after 22 years of service.

3. Source of Funds and Payment of Claims

The Chairman prepares the Commission's budget requests within the procedures established by the Department of Justice; the Attorney General submits the requests to the Director of the Office of Management and Budget as proposed by the Chairman.

Amounts paid by foreign governments to the United States for the purpose of settling claims are required to be covered into special funds in the Treasury of the United States, out of which the Secretary of the Treasury is authorized and directed to make payment of claims certified by the Commission. The Department of Treasury is further required to deduct five percent from any amount covered into each special fund for deposit as miscellaneous receipts in the United States Treasury to reimburse the United States for expenses incurred in the settlement of claims. While these funds do not directly support the Commission's operations, the Department of Treasury has recovered millions of dollars through deductions from the various settlement funds that the United States obtained from foreign governments during the years of the Commission's existence.

B. Procedure and Administration of Claims Programs

By statute (22 U.S.C. §§ 1622g and 1623(h)), the decisions of the Commission are final and conclusive on all questions of fact and law and are not subject to review by any other official, department, or agency of the United States, or by any court by mandamus or otherwise. This prohibition against judicial or other review makes it imperative that the Commission adhere to appropriate administrative and legal procedures to ensure claimants have a full and fair opportunity to present their claims.

When a claims program is commenced, appropriate claim forms and detailed instructions, including the deadline for filing claims, are forwarded to anyone who requests them or has, at any time, indicated to the Commission an interest in filing a claim in

that program. In addition, the Commission makes the claim forms and instructions available to potential claimants via the world-wide web (www.justice.gov/fcsc). The Commission also publicizes the program through notices in the *Federal Register* and press releases to the news media, and by notifying relevant organizations and congressional offices.

Once the Commission has received a completed claim form with related exhibits, documents, or other evidence, the Commission's staff undertakes a careful examination and, if necessary, seeks additional information or evidence from the claimant or other sources to enable the claimant to establish the requisite elements of a claim (i.e., U.S. nationality, ownership, value, and the date and circumstances of the asserted loss). Although the claimant has the burden of proof, the adjudication of a claim is non-adversarial, and the Commission's staff endeavors to assist each claimant in establishing a compensable claim while at the same time discharging its obligation to protect the public interest opposed to the allowance of any unjust or unfounded claims. After a claim is fully developed, it is presented to the Commission for adjudication.

Following a full review of the claim and all supporting material, the Commission issues a written "Proposed Decision." This Proposed Decision is forwarded to the claimant or claimant's counsel who is advised of the right to file an objection in writing within a specified period of time if the claimant is dissatisfied and believes there are grounds for a more favorable decision. The claimant may submit, in writing, any additional evidence and argument in support of the objection and may also request an oral hearing before the Commission to present evidence and argument. Thereafter, the Commission reconsiders the entire record and renders its determination by issuing a "Final Decision."

If no timely objection is received on a claim, the Proposed Decision is automatically entered as the Commission's Final Decision. However, even after the issuance of a Final Decision, the

regulations of the Commission permit the filing of a petition to reopen a claim for further consideration based upon newly-discovered evidence. Additionally, if information comes to the attention of the Commission from sources other than the claimant, the Commission may reopen, on its own motion, a claim that has already become final.

In most claims programs, a time limit is set by statute within which the Commission must complete the adjudication of the claims. After the specified date, the Commission no longer has authority to accept additional claims for adjudication or to reconsider any claim which was determined in that particular program.

To fully apprise claimants of the basis of the Commission's determinations, the decisions of the Commission set forth the reasons for the action taken and include specific findings of fact and conclusions of law regarding each aspect of the claim. In most programs, the amount of funds available to pay the Commission's awards is limited, often resulting in *pro rata* payment of awards by the Department of the Treasury. The Commission therefore must ensure that the award entered in each claim is fully supported, and based upon the same criteria as all other awards.

The Commission's responsibility is discharged upon entry of the Final Decision and certification of the claimant's award to the Secretary of the Treasury, who has sole jurisdiction, under specific statutory authority, to make payments out of the funds established for that purpose.

SECTION II: CURRENT YEAR'S ACTIVITIES

A. Claims Against Albania

During 2012, the Commission continued to receive and adjudicate claims under its Albanian Claims Program. The Commission began administering this program in 1995, following

the conclusion of an agreement between the United States and Albania providing for settlement of U.S. nationals' property claims against Albania in exchange for a lump-sum payment of \$2 million by Albania to the United States. *Agreement on the Settlement of Certain Outstanding Claims*, U.S.-Alb., Mar. 10, 1995, TIAS 12611. The agreement was approved by the Albanian Parliament and took effect on April 18, 1995. These claims arose following the establishment of the Albanian Communist regime of Enver Hoxha at the end of World War II.

As a result of various efforts to generate public awareness about the claims program, the Commission continued to receive claims of U.S. nationals against Albania and, by the end of 2012, had received a total of 351 claims. In 2012, the Commission adjudicated two further claims. Despite the continued work in the program, there still remains in the Albanian Claims Settlement Fund in the U.S. Treasury a substantial balance, which is available to any additional eligible claimants who file claims. As noted in prior Annual Reports, in April 2006 an amendment to the 1995 settlement agreement eliminated the residency requirement which had previously left the Commission with no choice but to deny the claims of numerous American claimants that otherwise were compensable. As a result, the Commission is able to reopen those claims on its own motion for further adjudication.

B. Claims Against Libya

As part of the process toward normalization of diplomatic relations, the United States and Libyan Governments concluded an agreement on August 14, 2008 which included a provision for the settlement of U.S. nationals' claims against Libya arising out of certain terrorist incidents occurring prior to June 30, 2006. *Claims Settlement Agreement Between the United States of America and the Great Socialist People's Libyan Arab Jamahiriya*, 2008 U.S.T. Lexis 72. The Agreement provided for a lump-sum payment of \$1.5 billion in settlement of all claims of U.S. nationals arising out of these incidents. By letter dated December 11, 2008, U.S.

Department of State Legal Adviser John B. Bellinger, III, requested, pursuant to 22 U.S.C. § 1623(a)(1)(C), that the Commission adjudicate claims of U.S. nationals against Libya for physical injury. This referral letter is reprinted as Exhibit 1, below. On March 23, 2009, the Commission published notice in the *Federal Register* announcing the commencement of the Libya Claims Program pursuant to Title I of the International Claims Settlement Act of 1949 (“ICSA”) and the Legal Adviser’s December referral letter. *Notice of Commencement of Claims Adjudication Program*, 74 Fed. Reg. 12,148 (March 23, 2009). The Commission set a deadline of July 23, 2009 for the filing of claims. Approximately fifty claims were received pursuant to this first referral letter; by the end of 2012, the Commission had issued Final Decisions in all fifty of these claims, awarding \$100.5 million to U.S. nationals under the first referral.

By a second letter dated January 15, 2009, the Legal Adviser referred six additional categories of claims for adjudication and certification by the Commission. This second referral letter is reprinted as Exhibit 2, below. On July 7, 2009, the Commission published notice in the *Federal Register* announcing the commencement of adjudication of claims under this portion of the Libya Claims Program. *Notice of Commencement of Claims Adjudication Program*, 74 Fed. Reg. 32,193 (July 7, 2009). The Commission set a deadline of July 7, 2010 for the filing of claims under this referral. By letter dated March 26, 2010, Deputy Legal Adviser Jonathan B. Schwartz amended Attachment 1 to the January Referral Letter to include one additional case as part of the “Pending Litigation” described therein. This letter amending the second referral is reprinted as Exhibit 3, below. The Commission received 195 claims pursuant to the second referral letter and has rendered proposed decisions in all of these claims. As of December 31, 2012, the Commission has issued Final Decisions in 167 of 195 claims, and awarded over \$239.8 million to U.S. nationals under this second referral, bringing the total to \$339,808,250.00 that the Commission has awarded in the Libya Claims Program.

EXHIBIT 1

THE LEGAL ADVISER DEPARTMENT OF STATE WASHINGTON

DECEMBER 11, 2008

The Honorable Mauricio J. Tamargo, Chairman,
Foreign Claims Settlement Commission of the U.S.
Department of Justice
Washington, DC 20579

Dear Mr. Tamargo:

On August 14, 2008, the United States entered into the Claims Settlement Agreement Between the United States of America and the Great Socialist People's Libyan Arab Jamahiriya ("Claims Settlement Agreement"). On October 31, the Secretary of State certified, pursuant to the Libyan Claims Resolution Act ("LCRA"), that the United States Government "has received funds pursuant to the claims agreement that are sufficient to ensure . . . payment of the settlements referred to in section 654(b) of division J of the Consolidated Appropriations Act, 2008 (Pub. L. 110-161; 121 Stat. 2342); and . . . fair compensation of claims of nationals of the United States for wrongful death or physical injury in cases pending on the date of enactment of this Act against Libya . . .". Also on October 31, 2008, in Executive Order 13477, the President ordered that claims of United States nationals coming within the terms of the Claims Settlement Agreement "are espoused by the United States." Executive Order 13477 directed the Secretary of State to establish procedures governing applications by United States nationals with claims coming within the terms of the Claims Settlement Agreement, and it prohibited United States nationals from asserting or maintaining such claims "except under the procedures provided for by the Secretary of State." Following receipt of the settlement amount provided for in the Claims Settlement Agreement, the Department of State has

undertaken to distribute payments for certain claims within the scope of Article I of the Agreement: the Pan Am 103 and LaBelle Discotheque settlement claims, as well as death claims set forth by named parties in cases pending in U.S. courts on the date of enactment of the LCRA.

Pursuant to the discretionary authority under 22 U.S.C. § 1623(a)(1)(C) delegated to me by the Secretary of State, I am referring another category of claims within the scope of Article I of the Agreement to the Foreign Claims Settlement Commission of the United States (“Commission”) for adjudication and certification. We believe the Commission is particularly well-suited to undertake this task. The Commission is requested to make determinations with respect to the claims described below, in accordance with the provisions of 22 U.S.C. § 1621 *et seq.*, the Claims Settlement Agreement and the LCRA. I have enclosed at Attachment 1 a list of cases pending in U.S. courts on the date of enactment of the LCRA in which plaintiffs allege an injury that may fall into this category (“Pending Litigation”).

Category of Referred Claims: This category shall consist of claims of U.S. nationals for physical injury, provided that (1) the claim meets the standard for physical injury adopted by the Commission; (2) the claim is set forth as a claim for injury other than emotional distress alone by a named party in the Pending Litigation; and (3) the Pending Litigation against Libya and its agencies or instrumentalities; officials, employees, and agents of Libya or Libya’s agencies or instrumentalities; and any Libyan national (including natural and juridical persons) has been dismissed before the claim is submitted to the Commission.

As contemplated in the LCRA, claimants with “physical injury” claims in Pending Litigation are to receive “fair compensation.” For such claims, the Administration assured Congress that “fair compensation” would include amounts comparable to what was provided for physical injuries in the LaBelle Discotheque settlement - a fixed amount of \$3 million per physical injury claimant. We recommend that the Commission award this fixed amount for a claim that meets the criteria described above for this category.

Please direct any inquiries you may have to the Department of State's Office of International Claims and Investment Disputes, Suite 203, South Building, 2430 E Street, NW, Washington, DC, 20037-2800.

Sincerely,

/s/ John B. Bellinger, III

Attachment 1

Baker v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 03-cv-749; *Pflug v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 08-505.

Clay v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 06-cv-707.

Estate of John Buonocore III v. Socialist Libyan Arab Jamahiriya (D.D.C.) 06-cv-727; *Simpson v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 08-529.

Franqui v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 06-cv-734.

Harris v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 06-cv-732.

Knowland v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 08-cv-1309.

McDonald v. Socialist People's Arab Jamahiriya (D.D.C.) 06-cv-729.

Patel v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 06-cv-626.

Simpson v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 00-cv-1722.

EXHIBIT 2

THE LEGAL ADVISER
DEPARTMENT OF STATE
WASHINGTON

JANUARY 15, 2009

The Honorable Mauricio J. Tamargo,
Chairman,
Foreign Claims Settlement Commission of the United States
Department of Justice
Washington, DC 20579

Dear Mr. Tamargo:

On August 14, 2008, the United States entered into the Claims Settlement Agreement Between the United States of America and the Great Socialist People's Libyan Arab Jamahiriya ("Claims Settlement Agreement"). On October 31, the Secretary of State certified, pursuant to the Libyan Claims Resolution Act ("LCRA"), that the United States Government "has received funds pursuant to the claims agreement that are sufficient to ensure . . . payment of the settlements referred to in section 654(b) of division J of the Consolidated Appropriations Act, 2008 (Pub. L. 110-161; 121 Stat. 2342); and . . . fair compensation of claims of nationals of the United States for wrongful death or physical injury in cases pending on the date of enactment of this Act against Libya . . .". Also on October 31, 2008, in Executive Order 13477, the President ordered that claims of United States nationals coming within the terms of the Claims Settlement Agreement "are espoused by the United States." Executive Order 13477 directed the Secretary of State to establish procedures governing applications by United States nationals with claims coming within the terms of the Claims Settlement Agreement, and it prohibited United States nationals from asserting or maintaining such claims "except under the procedures provided for by the Secretary of State." Following receipt of the settlement amount provided for in the Claims Settlement Agreement, the

Department of State has undertaken to distribute payments for certain claims within the scope of Article I of the Claims Settlement Agreement: the Pan Am 103 and LaBelle Discotheque settlement claims, as well as death claims set forth by named parties in cases pending in U.S. courts on the date of enactment of the LCRA.

On December 11, 2008, pursuant to the discretionary authority under 22 U.S.C. § 1623(a)(1)(C) delegated to me by the Secretary of State, I referred one category of claims within the scope of Article I of the Claims Settlement Agreement to the Foreign Claims Settlement Commission of the United States (“Commission”) for adjudication and certification: claims for physical injury. With this letter, under this same discretionary authority, I am referring additional categories of claims for adjudication and certification. Again, we believe the Commission is particularly well-suited to undertake this task. The Commission is requested to make determinations with respect to six categories of claims (Categories A, B, C, D, E and F, below) in accordance with the provisions of 22 U.S.C. § 1621 *et seq.*, the Claims Settlement Agreement and the LCRA. I have enclosed at Attachment 1 a list of cases pending in U.S. courts on the date of enactment of the LCRA in which plaintiffs allege a claim relevant to this referral (“Pending Litigation”).

Category A: This category of claims shall consist of claims by U.S. nationals who were held hostage or unlawfully detained in violation of international law, provided that (1) the claimant meets the standard for such claims adopted by the Commission; (2) the claim was set forth as a claim for injury other than emotional distress alone by the claimant named in the Pending Litigation; (3) the Pending Litigation against Libya¹ has been dismissed before the claim is submitted to the Commission; and (4) the claimant did not receive an award pursuant to our referral of December 11, 2008. Given the amount we recommended for physical injury claims in

¹ Except where specifically stated otherwise, for purposes of the criteria in Categories A, B, C, D, and F, “Libya” shall include Libya and its agencies or instrumentalities; officials, employees, and agents of Libya or Libya’s agencies or instrumentalities; and any Libyan national (including natural and juridical persons).

our December 11, 2008 referral, we believe and recommend that a fixed amount of \$1 million would be an appropriate level of compensation for all damages for a claim that meets the applicable standards under Category A.

Category B: This category shall consist of claims of U.S. nationals for mental pain and anguish who are living close relatives of a decedent whose death formed the basis of a death claim compensated by the Department of State provided that (1) the claim was set forth as a claim for emotional distress, solatium, or similar emotional injury by the claimant named in the Pending Litigation; (2) the claimant is not eligible for compensation from the associated wrongful death claim, and the claimant did not receive any compensation from the wrongful death claim; (3) the claimant has not received any compensation under any other part of the Claims Settlement Agreement, and does not qualify for any other category of compensation in this referral; and (4) the Pending Litigation against Libya has been dismissed before the claim is submitted to the Commission. We believe and recommend that a fixed amount of \$200,000 would be an appropriate level of compensation for a claim that meets the applicable standards under Category B.

Category C: This category shall consist of claims of U.S. nationals for compensation for wrongful death, in addition to amounts already recovered under the Claims Settlement Agreement, where there is a special circumstance in that the claimants obtained a prior U.S. court judgment in the Pending Litigation awarding damages for wrongful death, provided that (1) the Commission determines that the existence of a prior U.S. court judgment for wrongful death warrants compensation in addition to the amount already recovered under the Claims Settlement Agreement; and (2) the Pending Litigation against Libya has been dismissed before the claim is submitted to the Commission. If the Commission decides to award additional compensation for claims that meet these criteria, we recommend that the Commission award an appropriate amount up to but no more than the amount of the part of the judgment awarded to the decedent's estate as against the state of Libya or its agencies or

instrumentalities, minus any interest awarded in that judgment and minus any award to the decedent's estate given by the Department of State.

Category D: This category shall consist of claims of U.S. nationals for compensation for physical injury in addition, to amounts already recovered under the Commission process initiated by our December 11, 2008 referral, provided that (1) the claimant has received an award pursuant to our December 11, 2008 referral; (2) the Commission determines that the severity of the injury is a special circumstance warranting additional compensation, or that additional compensation is warranted because the injury resulted in the victim's death; and (3) the Pending Litigation against Libya has been dismissed before the claim is submitted to the Commission. If the Commission decides to award additional compensation for claims that meet these criteria, we recommend that the Commission award up to but no more than an additional \$7 million per claim (offering the possibility that some injury cases will be compensated at the \$10 million level of the wrongful death claims processed by the Department of State).

Category E: This category shall consist of claims of U.S. nationals for wrongful death or physical injury resulting from one of the terrorist incidents listed in Attachment 2 ("Covered Incidents"), incidents which formed the basis for Pending Litigation in which a named U.S. plaintiff alleged wrongful death or physical injury, provided that (1) the claimant was not a plaintiff in the Pending Litigation; and (2) the claim meets the standard for physical injury or wrongful death, as appropriate, adopted by the Commission. If the Commission decides to award compensation for these claims, we recommend that the Commission take into account the fixed amounts awarded by the Department of State for wrongful death claims and recommended for physical injury claims in our December 11, 2008 referral.

Category F: This category shall consist of commercial claims of U.S. nationals provided that (1) the claim was set forth by the claimant named in the Pending Litigation; (2) the Commission determines that the claim would be compensable under the applicable legal principles; and (3) the Pending Litigation against Libya has been dismissed before the claim is submitted to the Commission.

Please direct any inquiries you may have to the Department of State's Office of International Claims and Investment Disputes, Suite 203, South Building, 2430 E Street, NW, Washington, DC, 20037-2800.

Sincerely,
/s/ John B. Bellinger, III

Attachment 1¹
("Pending Litigation")

Baker v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 03-cv-749; *Pflug v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 08-cv-505.

Certain Underwriters at Lloyds London v. Great Socialist People's Libyan Arab Jamahiriya (D.D.C.) 06-cv-731.

Clay v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 06-cv-707.

Collett v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 01-cv-2103.

¹ Included in this list are cases in which plaintiffs allege hostage taking or unlawful detention, emotional distress, wrongful death, physical injury, or commercial loss, without consideration of whether plaintiffs would meet the other criteria in the relevant category. For example, every case is included in which a plaintiff alleges emotional distress, without considering whether he or she would be eligible for compensation from an associated wrongful death claim.

Cummock v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 02-cv-2134.

Estate of John Buonocore III v. Great Socialist Libyan Arab Jamahiriya (D.D.C.) 06-cv-727; *Simpson v. Great Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 08-cv-529.

Fisher v. Great Socialist People's Libyan Arab Jamahiriya (D.D.C.) 04-cv-2055.

Franqui v. Syrian Arab Republic, et al. (D.D.C.) 06-cv-734.

Hagerman v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 02-cv-2147.

Harris v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 06-cv-732.

Hartford Fire Insurance Company v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 98-cv-3096.

Kilburn v. Islamic Republic of Iran, et al. (D.D.C.) 01-cv-1301.

Knowland v. Great Socialist People's Libyan Arab Jamahiriya (D.D.C.) 08-cv-1309.

La Reunion Aerienne v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 05-cv-1932.

McDonald v. Socialist People's Arab Jamahiriya (D.D.C.) 06-cv-729.

MacQuarrie v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 04-cv-176.

Patel v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 06-cv-626.

Pugh v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 02-cv-2026.

Simpson v. Socialist People's Libyan Arab Jamahiriya (D.D.C.) 00-cv-1722.

Attachment 2
("Covered Incidents" for Purposes of Category E)

May 30, 1972 attack at Lod Airport in Israel, as alleged in *Franqui v. Syrian Arab Republic, et al.* (D.D.C.) 06-cv-734.

December 17, 1983 vehicle bomb explosion near Harrods Department Store in Knightsbridge, London, England, as alleged in *McDonald v. Socialist People's Arab Jamahiriya* (D.D.C.) 06-cv-729.

November 30, 1984 (approximate) kidnapping and subsequent death of Peter C. Kilburn, as alleged in *Kilburn v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 01-cv-1301.

March 25, 1985 (approximate) kidnapping and subsequent death of Alec L. Collett, as alleged in *Collett v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 01-cv-2103.

November 23, 1985 hijacking of Egypt Air flight 648, as alleged in *Certain Underwriters at Lloyds London v. Great Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 06-cv-731 and *Baker v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 03-cv-749/*Pflug v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 08-cv-505.

December 27, 1985 attack at the Leonardo da Vinci Airport in Rome, Italy, as alleged in *Estate of John Buonocore III v. Great Socialist Libyan Arab Jamahiriya* (D.D.C.) 06-cv-727/*Simpson v. Great Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 08-cv-529.

December 27, 1985 attack at the Schwechat Airport in Vienna, Austria, as alleged in *Knowland v. Great Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 08-cv-1309.

April 5, 1986 bombing of the La Belle Discotheque in Berlin, Germany, as alleged in *Clay v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 06-cv-707 and *Harris v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 06-cv-732.

September 5, 1986 hijacking of Pan Am flight 73, as alleged in *Patel v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 06-cv-626.

Detention beginning February 10, 1987 of the passengers and crew of the private yacht "Carin II," as alleged in *Simpson v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 00-cv-1722.

December 21, 1988 bombing of Pan Am flight 103, as alleged in *Cummock v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 02-cv-2134, *Fisher v. Great Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 04-cv-2055, *Hagerman v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 02-cv-2147, *Hartford Fire Insurance Company v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 98-cv-3096, and *MacQuarrie v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 04-cv-176.

September 19, 1989 bombing of UTA flight 772, as alleged in *La Reunion Aérienne v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 05-cv-1932 and *Pugh v. Socialist People's Libyan Arab Jamahiriya* (D.D.C.) 02-cv-2026.

EXHIBIT 3

UNITED STATES DEPARTMENT OF STATE

Washington, D.C. 20520

MARCH 26, 2010

Ms. Jaleh Barrett
Chief Counsel
Foreign Claims Settlement Commission of the United States
Department of Justice
Washington, DC 20579

Dear Ms. Barrett:

On January 15, 2009, pursuant to the discretionary authority under 22 U.S.C. § 1623(a)(1)(C) delegated by the Secretary of State to the Legal Adviser and Deputy Legal Advisers of the Department then-Legal Adviser Mr. John B. Bellinger, III, referred several categories of claims within the scope of Article I of the Claims Settlement Agreement Between the United States of America and the Great Socialist People's Libyan Arab Jamahiriya to the Foreign Claims Settlement Commission. Enclosed as Attachment 1 to that referral letter was a list of cases pending in U.S. courts on the date of enactment of the Libyan Claims Resolution Act, which were defined as "Pending Litigation" for purposes of the referral letter. Attachment 1 to the January 15, 2009 referral letter should have included the following case, which the Department inadvertently omitted from the list:

*Beecham, et al. v. Great Socialist People's Libyan Arab
Jamahiriya, et al.* (D.D.C.) 01-02243

As we stated in a footnote to Attachment 1: "Included in this list are cases in which plaintiffs allege hostage taking or unlawful detention, emotional distress, wrongful death, physical injury, or

commercial loss, without consideration of whether plaintiffs would meet the other criteria in the relevant category. For example, every case is included in which a plaintiff alleges emotional distress, without considering whether he or she would be eligible for compensation from an associated wrongful death claim.”

Sincerely,

/s/ Jonathan B. Schwartz
Deputy Legal Adviser

C. Claims Against Iraq

On September 2, 2010, the Governments of the United States and Iraq concluded an agreement that included provisions for the settlement of claims of U.S. nationals who had been victims of the Saddam Hussein regime prior to October 7, 2004, as well as claims of U.S. servicemen injured in a 1987 terrorist attack. *Claims Settlement Agreement Between the Government of the United States of America and the Government of the Republic of Iraq*. The Agreement provided for a lump-sum payment of \$400 million by Iraq in settlement of all claims of U.S. nationals that fell within the terms of the Agreement.

By letter dated November 14, 2012, U.S. Department of State Legal Adviser Harold Hongju Koh, requested, pursuant to 22 U.S.C. § 1623(a)(1)(C), that the Commission adjudicate claims of U.S. nationals against Iraq for personal injury. This letter is reprinted as Exhibit 4, below. On December 7 and 18, 2012, the Commission published notices in the *Federal Register* notifying its intention to collect claimant information and proposing to establish a new system of records. The information and record system will enable the Commission to carry out its statutory responsibility to determine the validity and amount of the claims submitted to the Commission as against Iraq.

EXHIBIT 4

THE LEGAL ADVISER
DEPARTMENT OF STATE
WASHINGTON

NOVEMBER 14, 2012

The Honorable Timothy J. Feighery, Chairman,
Foreign Claims Settlement Commission of the United States
Department of Justice
Washington, DC 20579

Dear Mr. Feighery:

On September 2, 2010, The United States entered into the Claims Settlement Agreement Between the Government of the United States of America and the Government of the Republic of Iraq (“Claims Settlement Agreement”). The Claims Settlement Agreement was approved by the Iraqi Parliament, and on June 21, 2011, Iraq transferred the \$400 million settlement amount to the U.S. Treasury. The Claims Settlement Agreement covers claims of U.S. nationals against Iraq that “arise from alleged personal injury (whether physical or non-physical, including emotional distress) or death caused by any act of torture, extrajudicial killing, aircraft sabotage, hostage-taking, or the provision of material support or resources for such an act” for acts that occurred prior to October 7, 2004, as well as physical injury claims that were the subject of an exchange of diplomatic notes in 1990. The Agreement settled and extinguished all claims falling within its ambit, and the United States agreed to terminate all legal proceedings in U.S. courts arising from such claims, to nullify all attachments and judgments obtained in connection with such claims, and to preclude all further U.S. litigation based on such claims. Following the receipt of the settlement funds transferred by Iraq, the Department of State has undertaken to distribute payments for certain claims covered by the

Claims Settlement Agreement, including claims of former prisoners of war, claims of the spouses of prisoners of war, claims of former hostages and human shields with unpaid judgments against Iraq or those with pending litigation against Iraq, and compensation for U.S. servicemen injured in the 1987 attack on the U.S.S. Stark.

Pursuant to the discretionary authority under 22 U.S.C. §1623(a)(1)(C) delegated to me by the Secretary of State, I am referring a category of claims within the scope of the Claims Settlement Agreement to the Foreign Claims Settlement Commission of the United States (“Commission”) for adjudication and certification. We believe that the Commission is particularly well-suited to undertake this task. The Commission is requested to make determinations with respect to the claims described below, in accordance with the provisions of 22 U.S.C. §1621 et seq.

Category of Referred Claims: This category shall consist of claims of U.S. nationals for compensation for serious personal injuries knowingly inflicted upon them by Iraq¹ in addition to amounts already recovered under the Claims Settlement Agreement for claims of hostage-taking² provided that (1) the claimant has already received compensation under the Claims Settlement Agreement from the Department of State³ for his or her claim of hostage-taking, and such compensation did not include economic loss based on a judgment against Iraq, and (2) the Commission determines that the severity of the serious personal injury suffered is a special circumstance warranting additional compensation. For the purposes of this referral, “serious personal injury” may include

¹ For purposes of this referral, “Iraq” shall mean the Republic of Iraq, the Government of the Republic of Iraq, any agency or instrumentality of the Republic of Iraq, and any official, employee or agent of the Republic of Iraq acting within the scope of his or her office, employment or agency.

² Hostage-taking, in this instance, would include unlawful detention by Iraq that resulted in an inability to leave Iraq or Kuwait after Iraq invaded Kuwait on August 2, 1990.

³ The payment already received by that the claimant under the Claims Settlement Agreement compensated the claimant’s for his or her experience for the entire duration of the period in which the claimant was held hostage or was subject to unlawful detention and encompassed physical, mental, and emotional injuries generally associated with such captivity or detention.

instances of serious physical, mental, or emotional injury arising from sexual assault, coercive interrogation, mock execution, or aggravated physical assault.

If the Commission decides to award compensation for claims that meet these criteria, we recommend that the Commission award up to but no more than \$1.5 million per claim.

Please direct any inquiries you may have to the Department of State's Office of International Claims and Investment Disputes, Suite 203, South Building, 2430 E St, NW, Washington, DC 20038-2800.

Sincerely,

/s/ Harold Hongju Koh
Legal Adviser

D. Helms-Burton Act/Claims Against Cuba

The Cuban Liberty and Democratic Solidarity (LIBERTAD) Act of 1996 (also known as the Helms-Burton Act) includes as Title III a provision authorizing U.S. nationals whose property in Cuba was confiscated by the Castro regime to bring federal court actions against foreign entities "trafficking" in those properties. The legislation contemplates that, with limited exceptions, the courts hearing these cases will adopt the valuations determined in awards issued by the Commission in its Cuban Claims Programs, conducted from 1965 to 1972 (the first Cuba Claims Program; *see* Section IV, subsection A.8, below) and from 2005 to 2006 (the second Cuba Claims Program; *see* Section IV, subsection A.19, below). In cases where a plaintiff was not eligible to file a claim in the Commission's Cuban Claims Program (i.e., was not a U.S. national at the time of confiscation), the legislation authorized the United States District Courts, beginning in March 1998, to appoint the Commission as Special Master to make determinations on issues such as ownership and valuation of property for use in court actions.

In January and July 2012, President Obama continued to invoke his authority under the statute to suspend the right to file Title III actions, citing the national interests of the United States. Nevertheless, during 2012 the Commission continued to receive requests to examine files from its Cuban Claims Programs. Some of these requests were from attorneys advising foreign investors wishing to avoid involvement with any property in Cuba that is the subject of a certified claim in the Cuban Claims Programs. In addition, representatives from the Department of State continued to examine files in connection with the Department's responsibility under Title IV of the Helms-Burton Act, which requires the exclusion from the United States of foreign individuals associated with corporations or other entities "trafficking" in property that is the subject of a certified claim in the Cuban Claims Programs.

E. Registry of Claims Against Iraq

In 2012 the Commission continued to receive requests from individuals to be added to its Iraq Claims Registration Program (*Notice of Registration of Potential Claims Against Iraq*, 61 Fed. Reg. 25,897 (May 23, 1996)), and inquiries from members of the public regarding a program for formal adjudication of certain classes of claims of U.S. nationals against Iraq that fell outside the jurisdiction of the United Nations Compensation Commission ("UNCC"). The UNCC, located in Geneva, Switzerland, had jurisdiction over most claims of U.S. nationals against Iraq. The UNCC's work is now completed.

F. Prisoner-Of-War and Civilian Internee Claims

During 2012, the Commission continued to have jurisdiction under Pub. L. 91-289 (50 U.S.C. App. §§ 2004 and 2005) to receive and adjudicate claims by U.S. Armed Forces personnel and civilians, or their survivors, for compensation based on inadequate food rations and inhumane treatment received while held as prisoners of war or internees during the Vietnam conflict. However,

no new claims were received during the year. The Commission also continued to serve as a repository of records on U.S. military veterans and civilians captured or interned during World War II, the Korean conflict, the U.S.S. Pueblo incident, and the Vietnam conflict.

G. Modernization of Claims Records

In 2012, the Commission continued efforts to improve service to the public and other federal agencies by continuing to scan Commission decisions from past programs into a searchable database format. The Commission has created an electronic compilation of all of the Proposed and Final Decisions issued in its claims programs since the early 1950s. Previously, most of the decisions of the Commission were only available in a paper format with limited search capabilities. The computer application associated with the electronic data will now allow researchers to conduct full text searches of the Commission's decisions and will enhance the research capabilities of claimants appearing before the Commission. This compilation is currently available for use at the Commission's office by appointment, and the Commission has been working with National Archives and Records Administration to make these decisions available on the world-wide web.

In 2012, the Commission also continued to make more of its decisions from active programs available to the public and other federal agencies. The Commission has made all of its decisions and orders in the Albania Claims program and the Libya Claims program available on the Commission's website.

SECTION III: POSSIBLE FUTURE PROGRAMS

A. Advisory Program

Under the Foreign Assistance Act of 1961, (as amended by Pub. L. 88-205, approved December 16, 1963, 77 Stat. 386 (22 U.S.C. § 2370)) (“Hickenlooper Amendment”), the President is authorized to suspend assistance to the government of any country which, on or after January 1, 1962, has nationalized or expropriated the property of U.S. nationals, taken steps to repudiate or annul contracts with U.S. nationals, or imposed discriminatory taxation or restrictive conditions having the effect of seizing ownership or control of property of U.S. nationals, and has failed to take appropriate steps to discharge its obligations under international law.

The Hickenlooper Amendment extends the jurisdiction of the Commission from determination and adjudication of claims to an advisory capacity in the area of foreign expropriations and other seizures of American-owned property. Under the amendment, the Commission is authorized, upon the request of the President, to evaluate expropriated property, determine the full value of any property nationalized, expropriated, seized, or subjected to discriminatory actions, and to render an advisory report to the President within ninety days after such request. Unless authorized by the President, the Commission may not publish its advisory report except to the citizen or entity owning the property at issue.

B. Guam War Claims

The Commission’s participation in the work of the Advisory Committee organized by the Department of the Interior under the Federal Advisory Committee Act, known as the Guam War Claims Review Commission (“GWCRC”), is described and discussed at length in the Commission’s Annual Reports to Congress for 2003

and 2004 (2003 FCSC Ann. Rep. 7; 2004 FCSC Ann. Rep. 7). As required by statute, the GWCRC terminated in 2004.

In May 2012, Congresswoman Bordallo sought to include in the National Defense Authorization Act (“NDAA”) for FY 2013 an amendment that would include the language of H.R. 44, which was previously introduced in the House of Representatives to authorize the Commission to conduct a supplemental war claims compensation program for the people of Guam. The amendment was unsuccessful and the language of H.R. 44 was not included in the NDAA for FY 2013 that was passed by Congress and signed into law by the President.

SECTION IV: SUMMARY OF PAST PROGRAMS

A. Claims Under the International Claims Settlement Act of 1949

The jurisdiction of the Commission and its predecessor, the International Claims Commission, has encompassed the administration of twenty-one claims programs under the authority of the seven titles of the International Claims Settlement Act of 1949, as amended. Pub. L. 455, 81st Congress, approved March 10, 1950, 64 Stat. 12 (22 U.S.C. § 1621 *et seq.*) (“ICSA”). These programs have involved claims of U.S. nationals for losses in specific foreign countries as a result of the nationalization or other taking of property during specific periods of time by the governments of those countries. These twenty-one claims programs are briefly summarized below. Statistics and other relevant information on the programs appear in Sections V and VI of this report.

1. Yugoslavia - First Program

The provisions of Title I of the ICSA (22 U.S.C. § 1623(a)(1)(A)) authorized the International Claims Commission, predecessor to the Foreign Claims Settlement Commission, to administer a program to determine the validity and amount of claims

of U.S. nationals for the nationalization or other taking of property included within the terms of the U.S. - Yugoslavia Claims Settlement Agreement of July 19, 1948, 62 Stat. 2658. That agreement resulted in a fund of \$17 million from which payments were made on the awards granted in the claims. The first Yugoslavia Claims Program was completed on December 31, 1954.

2. Panama

Under section 4(a) of Title I of the ICSA (22 U.S.C. §1623 (a)(1)(B)), the International Claims Commission was authorized to adjudicate claims of U.S. nationals for the nationalization or other taking of property included within the terms of any claims settlement agreement thereafter concluded between the United States and a foreign government (exclusive of governments against which the United States declared the existence of a state of war during World War II). Pursuant to this authorization, the International Claims Commission administered a program to determine U.S. nationals' property claims against the Government of Panama following the conclusion of a claims settlement agreement between the Governments of the United States and Panama on October 11, 1950. This agreement resulted in a fund of \$400,000 for payments on the awards granted in the claims. The Panamanian Claims Program was completed on December 31, 1954.

3. Bulgaria, Hungary, and Romania - First Programs

Title II of the ICSA (22 U.S.C. § 1631a) provided for the vesting and liquidation of enemy assets which had been blocked by the United States during World War II, and Title III (22 U.S.C. § 1641a) provided for the deposit of the proceeds into separate special funds, according to the respective enemy government ownership of those assets prior to blocking. Pub. L. 285, 84th Congress, approved August 9, 1955, Titles II, III, 69 Stat. 562 (22 U.S.C. §§ 1631a, 1641a). The proceeds were deposited into funds by the Department of the Treasury, which were designated the Bulgarian Claims Fund, the Hungarian Claims Fund, and the Romanian

Claims Fund, for payments on awards granted by the Commission in claims against those governments under Title III of the ICOSA.

Pursuant to 22 U.S.C. § 1641b, the Commission considered claims of U.S. nationals for losses arising out of war damages, nationalization, compulsory liquidation, or other taking of property prior to August 9, 1955, by the Governments of Bulgaria, Hungary, and Romania. Pub. L. 285, 84th Congress, Title III, approved August 9, 1955, 69 Stat. 570 (22 U.S.C. § 1641b). The Commission was also authorized to consider claims of U.S. nationals for losses based on the failure of those governments to meet certain debt obligations expressed in the currency of the United States. Payments on the awards granted in these claims were made from the appropriate claims funds created under the ICOSA. The amounts available from these funds for payments were: Bulgarian Claims Fund, \$2,676,234.49; Hungarian Claims Fund, \$2,235,750.65; and Romanian Claims Fund, \$20,164,212.68. The Bulgarian, Hungarian, and Romanian Claims Programs were completed on August 9, 1959.

4. Italy - First Program

Title III of the ICOSA (22 U.S.C. § 1641c) also authorized the Commission to consider claims of U.S. nationals against Italy for losses resulting from war damages during World War II sustained in areas outside of Italy and outside of the territories ceded by Italy under the Treaty of Peace concluded on September 15, 1947. (Claims for losses arising from war damages sustained within Italy and within the territories ceded by Italy were compensated by Italy under the Treaty of Peace.) Under a subsequent amendment to § 1641c, the Commission was further authorized to reconsider claims filed by persons who were U.S. nationals on the date of authorization of the claims program, even though they had not been U.S. nationals on the date of the losses upon which their claims were based. In addition, the Commission was authorized to reconsider claims wherein the claimant had a direct ownership interest in a corporation regardless of the per centum of ownership vested in the individual. Pub. L. 85-604, approved August 8, 1958,

72 Stat. 531 (22 U.S.C. § 1641c). Awards granted by the Commission were paid out of the Italian Claims Fund. That fund was established with the sum of \$5 million paid to the United States by the Government of Italy, pursuant to a Memorandum of Understanding concluded by the two governments which became effective on August 14, 1947. *Memorandum of Understanding Regarding Settlement of Certain Wartime Claims and Related Matters*, U.S. - Italy, Aug. 14, 1947, 61 Stat. 3962. The Italian Claims Program was completed on August 9, 1959, as required by the statute. Reconsideration of the Italian claims was completed on May 31, 1960.

5. Soviet Union

Between 1956 and 1959, the Commission also administered a Soviet Claims Program pursuant to separate provisions of Title III of the ICSA (22 U.S.C. § 1641d). Those provisions authorized the Commission to consider claims of U.S. nationals arising prior to November 16, 1933, against the Soviet Government, and claims of U.S. nationals based on liens held on property in the United States assigned to the United States Government by the Government of the Union of Soviet Socialist Republics under the Litvinov Assignment of November 16, 1933. This program was completed on August 9, 1959.

Partial payments on awards in these claims were made out of the proceeds derived from liquidation of the assets acquired by the United States under the Litvinov Assignment. The funds so derived totaled \$8,658,722.43. The balance of the awards, however, remains unpaid and outstanding, pending conclusion of a final claims settlement agreement between the United States and what are now the republics of the former Soviet Union.

6. Czechoslovakia - First Program

Upon enactment of Title IV of the ICSA (22 U.S.C. § 1642 *et seq.*), the Commission commenced a program to determine the

validity and amount of claims of U.S. nationals against the Government of Czechoslovakia based upon losses resulting from the nationalization or other taking of property by that government. Pub. L. 85-604, approved August 8, 1958, 72 Stat. 527. The funds for payment of awards granted by the Commission in these claims were derived from the sale in 1954 of certain Czechoslovakian assets in the United States. The net proceeds for the funds amounted to \$8,540,768.41. On September 15, 1962, as required by statute, the program was completed. Subsequently, additional funds in the amount of \$74,550,000 were obtained through conclusion of a claims settlement agreement with Czechoslovakia in 1982. (For information concerning the Commission's second Czechoslovakian Claims Program, see subsection C.3, below.)

7. Poland

On July 16, 1960, the Governments of the United States and Poland entered into a claims settlement agreement under which the Government of Poland agreed to pay the sum of \$40 million to the United States over a period of twenty years in full settlement and discharge of claims of U.S. nationals arising between May 8, 1945, and the date the agreement was concluded. *Agreement Regarding Claims of Nationals of the United States*, U.S.-Pol., July 16, 1960, 11 U.S.T. 1953. The Commission was authorized to adjudicate the claims covered by this agreement under 22 U.S.C. § 1623(a)(1)(B). The Polish Claims Program was completed on March 31, 1966.

8. Cuba - First Program

Title V of the ICOSA (22 U.S.C. § 1643 *et seq.*), enacted on October 16, 1964 authorized the Commission to determine the amount and validity of claims of U.S. nationals against the Government of Cuba, based upon: (1) losses resulting from the nationalization, expropriation, intervention, or other taking of, or special measures directed against, property by that government; and (2) the disability or death of U.S. nationals resulting from actions taken by or under the authority of that government. Pub. L. 88-666, approved October 16, 1964, 73 Stat. 1110. The program covered

claims for losses which occurred between January 1, 1959, when the Castro regime took power, and October 16, 1964, the program's authorization date.

When the program was authorized, there were no funds available with which to make payment on the claims, and the statute precluded Congress' appropriation of funds for such payments. The statute provided only for the determination of the validity and amounts of such claims, and for the certification of the Commission's findings to the Secretary of State for use in the future negotiation of a claims settlement agreement with the Government of Cuba. The Cuban Claims Program was completed on July 6, 1972. The Commission adjudicated a total of 8,816 claims in the program, of which it found 5,911 to be compensable. The adjudicated total principal value of those claims was \$1,851,057,358.00.

9. Yugoslavia - Second Program

A second claims agreement was concluded between the Governments of the United States and Yugoslavia on November 5, 1964, covering claims against the Government of Yugoslavia which arose subsequent to the 1948 agreement (*see* subsection A.1, above) and providing a fund of \$3.5 million for payments on awards. *Agreement Regarding Claims of United States Nationals, U.S.-Yugo.*, Nov. 5, 1964, 16 U.S.T. 1. The second Yugoslavia Claims Program was administered by the Commission under authority of section 4(a) of Title I of the ICOSA (22 U.S.C. § 1623(a)(1)(B)). The program was completed on July 15, 1969.

10. China - First Program

The first China Claims Program was administered pursuant to an amendment to Title V of the ICOSA. Pub. L. 89-780, approved November 6, 1966, 80 Stat. 1365 (22 U.S.C. § 1643 *et seq.*). That amendment authorized the Commission to determine claims of U.S. nationals against the Government of the People's Republic of China

(PRC) based on (1) losses resulting from the nationalization, expropriation, intervention, or other taking of, or special measures directed against, property by that government; and (2) the disability or death of U.S. nationals resulting from actions taken by or under the authority of that government. The program covered claims for losses which occurred between October 1, 1949, when the PRC government ascended to power, and November 6, 1966, the program's authorization date.

When the program was authorized, no funds were available with which to make payment on the claims. In this case as well, the statute provided only for the determination of the validity and amounts of such claims and the certification of the Commission's findings to the Secretary of State for use in the future negotiation of a claims settlement agreement with the PRC. The first China Claims Program was completed on July 6, 1972.

Subsequently, the Governments of the United States and the PRC concluded a formal claims agreement settling claims of U.S. nationals which arose between October 1, 1949, and May 11, 1979 (the date of the agreement). Pursuant to the provisions of this agreement, the PRC agreed to pay a total of \$80.5 million to the United States for deposit in a China Claims Fund established by the Department of the Treasury. Under the agreement, the schedule of payments to the Department of the Treasury provided for an initial payment of \$30 million on October 1, 1979 and five annual payments of \$10.1 million on October 1 of each year thereafter, beginning in 1980 and ending in 1984. Pursuant to the statutory payment provisions in section 8 of Title I of the ICSA (22 U.S.C. § 1627(f)), payments were made from the China Claims Fund by the Department of the Treasury on the losses certified in this program, and also on the awards certified in the second China Claims Program. (*See* subsection A.15, below.)

11. Bulgaria and Romania - Second Programs

On July 2, 1963, the United States concluded a formal claims settlement agreement with the Government of Bulgaria. *Agreement Regarding Claims of United States Nationals and Related Financial Matters*, U.S.-Bulg., July 2, 1963, 14 U.S.T. 969. Under that agreement, the Government of Bulgaria paid the sum of \$400,000 in settlement of claims of U.S. nationals. This amount was deposited into the Bulgarian Claims Fund to supplement the amount derived from the prior liquidation of Bulgarian assets for payments on awards granted by the Commission in both Bulgarian claims programs. (*See* subsection A.3, above.)

On March 30, 1960, the United States concluded a formal claims settlement agreement with the Government of Romania. *Settlement of Claims of United States Nationals and Other Financial Matters*, U.S.-Rom., Mar. 30, 1960, 11 U.S.T. 317. That agreement provided for the payment of the sum of \$2.5 million in settlement of claims of U.S. nationals. This amount was deposited into the Romanian Claims Fund to supplement the amount derived from the prior liquidation of Romanian assets for payments on awards granted by the Commission in both Romanian claims programs. (*See* subsection A.3, above.)

An amendment to Title III of the ICSA (22 U.S.C. § 1641b) authorized the Commission to consider claims against Bulgaria and Romania which arose after the first programs were authorized (*see* subsection A.3, above) but prior to the effective date of the claims settlement agreements with the governments of those countries. Pub. L. 90-421, approved July 24, 1968, 82 Stat. 420 (22 U.S.C. § 1641b). The second Bulgarian and Romanian Claims Programs were completed on December 24, 1971, as required by the amendment.

12. Italy - Second Program

The second Italian Claims Program was administered pursuant to a further amendment to Title III of the ICSA; in effect,

this was an extension of the first Italian Claims Program (*see* subsection A.4, above). Pub. L. 90-421, approved July 24, 1968, 82 Stat. 422 (22 U.S.C. § 1641c). The Commission was authorized to consider claims of U.S. nationals who were eligible to file in the first Italian Claims Program, but who failed to file, as well as claims of U.S. nationals against Italy which arose in certain areas ceded by Italy under the Treaty of Peace, including the Dodecanese Islands. Excluded from consideration were claims of persons who had previously received compensation in the first Italian Claims Program or under the Treaty of Peace with Italy. Payments on awards granted by the Commission in this program were made from the balance remaining in the Italian Claims Fund following payment of the awards granted in the first Italian Claims Program. This second program was completed on December 24, 1971.

13. Hungary - Second Program

On March 6, 1973, the United States concluded a formal claims settlement agreement with the Government of Hungary under which that government agreed to pay the sum of \$18.9 million, to be paid in installments, in settlement of claims of U.S. nationals. *Agreement Regarding the Settlement of Claims, U.S.-Hung., Mar. 6, 1973, 24 U.S.T. 522.* These payments were deposited in the Hungarian Claims Fund to supplement the amount derived from the prior liquidation of Hungarian assets for payments on awards granted by the Commission in both Hungarian claims programs. (*See* subsection A.3, above.) The final installment payment was made on June 9, 1980.

As in the second programs for Bulgaria and Romania, under a subsequent amendment to Title III of the ICSA (22 U.S.C. § 1641b), Congress authorized the Commission to determine claims of U.S. nationals against the Government of Hungary based on nationalization or other taking of property between August 9, 1955, the date on which the first Hungarian Claims Program was approved, and March 6, 1973, the date of the agreement with Hungary. Pub. L. 93-460, approved October 20, 1974, 88 Stat. 1386 (22 U.S.C. § 1641b). The Commission was also authorized to

adjudicate certain claims which should have been filed in the first Hungarian Claims Program, but were not, due to an administrative error which caused notices of that program to be mailed to non-existent addresses. The second Hungarian Claims Program was completed on May 16, 1977.

14. German Democratic Republic (East Germany)

Title VI of the ICSA (22 U.S.C. § 1644 *et seq.*) authorized the Commission to receive and determine claims against the German Democratic Republic (GDR) for losses which arose from the nationalization, expropriation or other taking by that government of property interests of U.S. nationals. Pub. L. 94-542, approved October 18, 1976, 90 Stat. 2509 (22 U.S.C. § 1644 *et seq.*). When the program was authorized, no funds were available for payment of the awards issued by the Commission. The program was completed on May 16, 1981.

The Department of State subsequently conducted negotiations with the GDR - and, after the unification of Germany on October 1, 1990 with the Federal Republic of Germany - to obtain a claims settlement providing funds for payment of the Commission's awards. Those negotiations culminated in the signing of a settlement agreement on May 13, 1992, in which Germany assented to payment of up to \$190 million to settle and discharge the claims against it. *Agreement Concerning the Settlement of Certain Property Claims*, U.S.-F.R.G., May 13, 1992, TIAS 11959. Its initial payment was \$160 million, with up to an additional \$30 million to be paid if needed. The agreement allowed claimants to elect either to accept payment of their Commission awards or to waive their right to payment in order to pursue claims for their properties under German law. 1992 FCSC Ann. Rep. 87. In April 1997, the United States and Germany exchanged diplomatic notes fixing the amount of "final transfer" under the May 1992 agreement at \$102,010,961.47 to cover the claims of claimants who elected to receive payment of their Commission awards. 1997 FCSC Ann. Rep. 28.

15. China - Second Program

As discussed in subsection A.10, above, in 1972 the Commission completed the first China Claims Program, adjudicating claims of U.S. nationals which arose between October 1, 1949 and November 6, 1966. On May 11, 1979, an agreement was entered into with the People's Republic of China settling claims of U.S. nationals arising through the date of that agreement. *Agreement Concerning the Settlement of Claims*, U.S.-P.R.C., May 11, 1979, 30 U.S.T. 1957. The Commission thereafter proceeded under section 4(a) of Title I of the ICSA (22 U.S.C. § 1623(a)(1)(B)) to adjudicate claims by U.S. nationals which arose between November 6, 1966 and May 11, 1979. The awards granted in the second China Claims Program were also paid out of the funds received under the 1979 agreement. The Commission completed the second China Claims Program on July 31, 1981.

16. Vietnam

On February 25, 1986, the Commission completed a program to determine the validity and amount of claims of U.S. nationals against the Socialist Republic of Vietnam arising from the nationalization or other taking of property on or after April 29, 1975, when the Government of the Republic of Vietnam (South Vietnam) was overthrown. The program was authorized under Title VII of the Act. Pub. L. 96-606, approved December 28, 1980, 94 Stat. 3534 (22 U.S.C. § 1645 *et seq.*). A claims settlement agreement was concluded with the Socialist Republic of Vietnam on January 28, 1995, which provided funds in the total amount of \$203,504,248.00 for payment of the Commission's awards. *Agreement Concerning the Settlement of Certain Property Claims*, U.S.-Vietnam, Jan. 28, 1995, TIAS 12602.

17. Ethiopia

On December 19, 1985, the United States Government concluded a compensation agreement with the Provisional Military

Government of Socialist Ethiopia for the settlement of claims against that government arising as a result of the nationalization, expropriation, or other taking of, or restrictive measures directed against, property rights or interests of U.S. nationals. *Compensation Agreement*, U.S.-Eth., Dec. 19, 1985, TIAS 11193. The agreement provided for payment to the United States of a total of \$7 million as compensation for the claimants, with \$5.5 million of that amount paid in ten equal semi-annual installments ending in January 1991.

Exercising its authority under section 4(a) of Title I of the ICSA (22 U.S.C. § 1623(a)(1)(B)), on March 31, 1986, the Commission began adjudication of the claims covered by the settlement agreement, and set a program completion date of September 30, 1987. During the course of the program, the Commission issued decisions on a total of 45 claims. It found 27 of those claims to be compensable, and made awards amounting to \$14,387,510.96 in principal and \$10,024,589.00 in interest. Following completion of the program on September 30, 1987, the Commission certified the awards to the Secretary of the Treasury for payment, in accordance with section 5 of the ICSA (22 U.S.C. § 1624).

18. Egypt

On June 29, 1990, the Commission completed the adjudication of claims against the Government of Egypt, pursuant to its authority under section 4(a) of Title I of the ICSA (22 U.S.C. § 1623(a)(1)(B)). The claims were based on uncompensated “nationalization, expropriation, confiscation and other restrictive measures of or against” U.S. nationals’ property between January 1, 1952 and October 27, 1976. Initial decisions on most of the claims were issued by the Office of the Legal Adviser in the Department of State, following entry into force of the U.S.-Egyptian Claims Settlement Agreement of 1976. *Agreement Concerning Claims of Nationals of the United States*, U.S.-Egypt, May 1, 1976, 27 U.S.T. 4214 (entered into force Oct. 27, 1976). However, to expedite distribution of the amounts remaining from the original \$10 million

paid to the United States under the agreement, the Legal Adviser requested, by letter dated May 11, 1989, that the Commission take jurisdiction over the claims and determine the claimants' entitlement to share proportionately in those remaining funds. In most of the claims, this was accomplished by issuance of awards of interest, which had not been included in the awards made by the Department of State.

During the course of the program, the Commission issued decisions on a total of 85 claims, out of which 83 were found to be compensable. In these, it made awards, including principal and interest, in the total amount of \$5,189,236.64.

19. Cuba - Second Program

By letter dated July 15, 2005, Secretary of State Condoleezza Rice, pursuant to her authority under 22 U.S.C. § 1623(a)(1)(C), requested that the Commission conduct a second Cuban Claims Program. This letter is reprinted on page 16 of the Commission's Annual Report to Congress for 2005 (2005 FCSC Ann. Rep. 16). As specified in the Secretary of State's referral letter, the purpose of the program was to effect the adjudication and certification by the Commission of claims for uncompensated taking of U.S. nationals' property by the Cuban government that arose after May 1, 1967, and were not adjudicated in the Commission's original Cuban Claims Program, conducted between 1965 and 1972. (*See* subsection A.8, above.) The Commission published notice of the commencement of the claims program in the *Federal Register* on August 11, 2005 (*Notice of Commencement of Claims Adjudication Program and of Program Completion Date*, 70 Fed. Reg. 46,890 (Aug. 11, 2005)), in accordance with its usual procedures, and set a filing period of six months and a program length of twelve months, as specified in the Secretary of State's letter. The notice announced that the filing deadline was February 13, 2006, and that the program would end on August 11, 2006.

The Commission received five claims during the six month filing period; awards were issued in two claims and three claims were denied. Following the completion of the program in August 2006, the Commission certified the awards to the Secretary of State for use in future negotiations of a lump-sum claims settlement agreement with the Cuban government.

B. Claims Under The War Claims Act of 1948

1. Title I

Pursuant to Title I of the War Claims Act of 1948 (Pub. L. 896, 80th Congress, approved July 3, 1948, 62 Stat. 1240 (50 U.S.C. App. § 2001 *et seq.*) and amendments thereto (WCA), the Commission and its other predecessor, the War Claims Commission, were authorized to administer ten prisoner-of-war (POW) and civilian internee compensation programs and four war damage and loss compensation programs. These programs consisted of (in chronological order):

- Section 6(b): Claims of service members in the Armed Forces of the United States who were imprisoned by the enemy during World War II and who were not fed in accordance with the standards prescribed by the Geneva Convention of July 27, 1929 (50 U.S.C. App. § 2005(b));
- Section 5(a): Claims of American citizens who were interned or in hiding in specified areas in the Pacific during World War II (50 U.S.C. App. § 2004(a));
- Section 7(a): Claims of religious organizations in the Philippines or their personnel for goods and services furnished to civilian American internees and members of the Armed Forces of the United States who were held as prisoners of war during World War II (50 U.S.C. App. § 2006(a));

- Section 6(d): Claims of members of the Armed Forces of the United States who were mistreated while imprisoned by the enemy during World War II (50 U.S.C. App. § 2005(d));
- Sections 7(b) and (c): Claims of United States-affiliated religious organizations in the Philippines for damage or destruction of educational, medical and welfare institutions and other connected non-religious facilities during World War II (50 U.S.C. App. § 2006(b-c));
- Section 6(e): Claims of members of the Armed Forces of the United States captured during the Korean conflict (50 U.S.C. App. § 2005(e));
- Section 5(g): Claims of civilian American internees in Korea during the Korean conflict (50 U.S.C. App. § 2004(g));
- Section 5(f): Claims of civilian American employees of contractors interned by the Japanese forces during World War II (50 U.S.C. App. § 2004(f));
- Section 15: Claims of Americans who were captured and held as POWs while serving in the Allied Forces during World War II (50 U.S.C. App. § 2014);
- Section 16: Claims of American merchant seamen interned during World War II (50 U.S.C. App. § 2015);
- Section 17: Claims of American citizens and business entities for losses as a result of the sequestration of accounts, deposits and other credits in the Philippines by the Imperial Japanese Government (50 U.S.C. App. § 2016);

- Section 7(h): Claims of non-United States affiliated religious organizations in the Philippines of the same denomination as those of religious organizations functioning in the United States or their personnel for the value of relief furnished to American civilians and POWs and for damage to or loss of educational institutions and other connected non-religious facilities during World War II (50 U.S.C. App. § 2006(h));
- Section 5(h): Claims based upon the death or imprisonment of Guamanians by the Japanese forces on Wake Island during World War II (50 U.S.C. App. § 2004(h)); and
- Section 6(e): Claims of military and civilian personnel assigned to duty on board the U.S.S. Pueblo who were captured by the military forces of North Korea on January 23, 1968, and thereafter imprisoned by the Government of North Korea (50 U.S.C. App. § 2005(e)).

2. Title II

Under the authority of Title II of the WCA (Pub. L. 87-846, approved October 22, 1962, 76 Stat. 1107 (50 U.S.C. App. § 2017 *et seq.*)), the Commission also administered the General War Claims Program. In this program, the Commission determined the validity and amount of claims of U.S. nationals for loss or destruction of, or physical damage to, property located in certain specified areas of Europe and the Pacific and for certain deaths and personal injuries resulting from military operations during World War II. Section 615 of Pub. L. 94-542, approved October 18, 1976, allowed consideration of protests relating to awards in decisions on these claims issued during the last ten calendar days of the program (May 7-17, 1967).

* * * * *

All of the above programs were completed by the dates specified by Congress in the authorizing statutes. Citations to reports and statistics on the programs are included in Sections V and VI of this Annual Report.

Funds for the payment of claims and administrative expenses in all but three of the programs conducted under the WCA were derived from the liquidation of Japanese and German assets under the control of the Attorney General of the United States, which had been blocked and vested in the United States during World War II under the Trading With the Enemy Act, rather than from Congressional appropriations from the general revenues of the United States. These funds were deposited in the War Claims Fund, a special fund established in the Department of the Treasury for this purpose. The three exceptions mentioned above were the programs for compensation of POW and civilian internee claims arising from the Korean conflict and from the U.S.S. Pueblo incident. Funds for payment of claims and expenses for administration of these programs were appropriated by the Congress.

C. Claims Under Other Statutory Authority

1. Philippines

The Commission was authorized to administer a Philippine Claims Program pursuant to Public Law 87-616, (approved August 30, 1962, 76 Stat. 411, as amended by Pub. L. 88-94, approved August 12, 1963, 77 Stat. 122 (50 U.S.C. App. §§ 1751-1763 note)). This statute provided for the recertification of the unpaid balances of awards previously granted by the United States-Philippine War Damage Commission under the Philippine Rehabilitation Act of 1946, as compensation for damage to and destruction of property in the Philippines during World War II. This legislation did not authorize the filing of any new claims or the reconsideration of any previously filed claims. It authorized additional payments only to persons or the successors of persons to

whom payments had been made on account of awards granted by the Philippine War Damage Commission, which had completed its functions on March 31, 1951. This program was completed on December 23, 1964.

2. Lake Ontario

Public Law 87-587 (approved August 15, 1962, 76 Stat. 387) gave the Commission the unique assignment of conducting a program to determine the validity and amounts of claims of citizens of the United States for damages caused during 1951 and 1952 by the Government of Canada's construction and maintenance of the Gut Dam in the Saint Lawrence River. The Commission's responsibility was to adjudicate the claims and report its findings and conclusions to the President of the United States for such action as he might deem appropriate. The statute further provided that, if an agreement was concluded between the Governments of the United States and Canada for arbitration or adjudication of these claims, the Commission would discontinue its activities and transfer its records to the Secretary of State.

The program was commenced in November 1962 and extensive research and development of claims was conducted. However, an agreement with Canada was concluded in March of 1965 and, as directed by the statute, the Commission immediately discontinued the program and transferred its records to the Department of State.

3. Czechoslovakia - Second Program

As discussed in subsection A.6, above, in 1962, the Commission completed its first Czechoslovakian Claims Program, in which it adjudicated claims by U.S. nationals arising between January 1, 1945, and August 8, 1958. On December 29, 1981, Congress enacted the Czechoslovakian Claims Settlement Act of 1981 (Pub. L. 97-127, 95 Stat. 1675 (22 U.S.C. note prec. § 1642)), approving a claims settlement agreement which had been reached

between the United States and Czechoslovakia. *See Agreement on the Settlement of Certain Outstanding Claims and Financial Issues*, U.S.-Czechoslovakia, Jan. 29, 1982, TIAS 11264. Under that agreement, the Government of Czechoslovakia paid to the United States a total of \$81.5 million in settlement of all claims which had arisen up to the date of the agreement.

The claims statute directed that three accounts be created out of the total settlement amount. The first account, amounting to \$74.55 million, was set aside to make further payments on the unpaid balance of awards made in the first Czechoslovakia Claims Program. The second account in the amount of \$1.5 million was established to pay claimants who had suffered losses subsequent to August 8, 1958. The statute also directed the Commission to conduct a program to determine such claims. A third account, consisting of the remainder of settlement funds available, \$5.4 million, was set aside to make *ex gratia* payments to certain claimants whose claims had previously been denied due to their lack of U.S. citizenship on the date of loss. The Commission was directed to re-adjudicate the claims of those claimants and to find them valid if the owner of the confiscated property had become a U.S. citizen by February 26, 1948. This was referred to informally as the “Beneš” claims program, because the claims at issue in it had originally arisen during the term of the socialist Czech president Edouard Beneš. On February 24, 1985, the Commission completed the second Czechoslovakian Claims Program, including the “Beneš” claims program, as required by the 1982 claims statute.

4. Iran

On May 13, 1990, the United States concluded an agreement with the Government of Iran providing for the lump-sum settlement of claims of U.S. nationals against Iran of under \$250,000 per claim (“small claims”), which had been pending against Iran at the Iran-U.S. Claims Tribunal (“the Tribunal”) in The Hague, Netherlands. *Settlement Agreement in Claims of Less Than \$250,000, Case No. 86 and Case No. B38* (the “Settlement Agreement”). The claimants

had filed these claims through the Department of State following the conclusion of the Algiers Accords by the United States and Iran on January 19, 1981.

To ensure that the Commission would be able to implement an agreement settling the small claims, Congress enacted legislation in 1985 giving the Commission standby jurisdiction to adjudicate the claims once an agreement was reached. Pub. L. 99-93, approved August 16, 1985, 99 Stat. 437 (50 U.S.C. § 1701 note). That jurisdiction became effective when the Settlement Agreement was approved by the Tribunal, which took place on June 22, 1990. *Iran - U.S. Claims Tribunal Award No. 483*.

In addition to the unresolved small claims, the agreement covered a block of small claims that the claimants had withdrawn from the Tribunal, a second block that the Tribunal had dismissed for lack of jurisdiction, and a third block that had been filed with the Department of State too late to meet the Tribunal's January 19, 1982 filing deadline. Also included were certain claims of the United States based on loans from the U.S. Agency for International Development (USAID) to the Imperial Government of Iran. Under the terms of the agreement, Iran transferred \$105 million to the United States in en bloc settlement of all of these categories of claims.

On June 28, 1990, the Department of State formally transferred responsibility for the small claims to the Commission, as provided in the Settlement Agreement, and began transferring the files pertaining to the claims from the Tribunal to Washington, D.C. In addition, the Department issued a formal determination dividing the settlement fund between the small claims and the USAID loan claims, allocating \$50 million to the former and \$55 million to the latter.

The Iran Claims Program was completed on February 24, 1995; by May 1995, the payment process had been substantially

completed. The Commission published its final report on the claims program in its 1995 Annual Report. 1995 FCSC Annual Report 5-9.

5. Holocaust Survivors Claims Program

The Commission conducted the Holocaust Survivors Claims Program pursuant to a September 1995 agreement between the United States and the Federal Republic of Germany settling the claims of certain individuals who, as U.S. nationals, suffered “loss of liberty or damage to body or health” through persecution by the German Nazi regime. *Agreement Concerning Final Benefits to Certain United States Nationals Who Were Victims of National Socialist Measures of Persecution*, U.S.-F.R.G., Sept. 19, 1995, TIAS 13019. The Commission was granted authority to implement the agreement and conduct the program on January 26, 1996, upon enactment of Public Law 104-91, as amended by Public Law 104-99, enacting into law House Report 104-378 (22 U.S.C. § 1644 note).

The Commission began receiving claims in the spring of 1996 and in 1997 issued a Proposed Decision and a Final Decision setting forth its findings and conclusions on the scope of the program; these are reprinted in its 1997 Annual Report. By September 19, 1997, the Commission had issued individual Proposed Decisions on all of the claims received in the program, and by the end of February 1998 it had issued Final Decisions on all of the objections to those Proposed Decisions. In March 1998, the Commission certified the decisions issued in the program to the Secretaries of State and Treasury, in accordance with the claims statute. Following this certification, the Department of State began negotiations with the Government of the Federal Republic of Germany to obtain a lump-sum settlement of the claims found compensable in the Commission’s program. In December 1998, the United States and Germany succeeded in concluding an agreement in principle on a settlement. The agreement was subsequently implemented via an exchange of diplomatic notes and made public on January 25, 1999. *See Supplementary Agreement to the*

Agreement of September 19, 1995, Concerning Final Benefits to Certain United States Nationals Who Were Victims of National Socialist Measures of Persecution, U.S.-F.R.G., TIAS 13019 (entered into force Jan. 25, 1999). These notes were reprinted in the Commission's 1999 Annual Report. 1999 FCSC Ann. Rep. 8.

The agreement provided for a lump-sum payment by Germany to the United States of 34.5 million Deutsche Marks (approximately \$18.5 million), to be made as soon as funds in that amount were appropriated by the German Parliament. The actual transfer of the funds took place on June 7, 1999, and the Department of the Treasury immediately began the process of disbursing award payments to the eligible claimants.

Under both the terms of the Commission's jurisdictional statute and the terms of the U.S.-German diplomatic exchanges, the identities of individual claimants, the number of claims received and awarded, and the amounts of the individual awards may not be publicly disclosed. Accordingly, this program is not included in the index and tables that appear in Sections V and VI of this report.

SECTION V: COMPLETED PROGRAMS INDEX

A. International Claims Settlement Act of 1949

Claims Against	Title of Act	Statutory Authority	
		Public Law	Title 22, U.S. Code
Bulgaria			
- First Program	III	84-285	1641b
- Second Program	III	90-421	1641b
China			
- First Program	V	89-780	1643
- Second Program	I	81-455	1623(a)
Cuba			
- First Program	V	88-666	1643
- Second Program	I	81-455 105-277	1623(a)
Czechoslovakia*	IV	85-604	1642
Egypt	I	81-455	1623(a)
Ethiopia	I	81-455	1623(a)
German Democratic Republic	VI	94-542	1644
Hungary			
- First Program	III	84-285	1641b
- Second Program	III	93-460	1641b
Italy			
- First Program	III	84-285	1641c
- Second Program	III	90-421	1641c
Panama	I	81-455	1623(a)
Poland	I	81-455	1623(a)
Romania			
- First Program	III	84-285	1641b
- Second Program	III	90-421	1641b
Soviet Union	III	84-285	1641d
Vietnam	VII	96-606	1645
Yugoslavia			
- First Program	I	81-455	1623(a)
- Second Program	I	81-455	1623(a)

*The second Czechoslovakian Claims Program was authorized by the Czechoslovakian Claims Settlement Act of 1981. See C. Under Other Statutory Authority, below.

B. War Claims Act of 1948

Type of Claim	Section of Act	Statutory Authority	
		Public Law	Title 50, U.S. Code App.
A. CIVILIAN INTERNEE			
Korean Conflict	5(g)	83-615	2004(g)
U.S.S. Pueblo Incident	6(e)	91-289	2005(e)
Vietnam Conflict	5(i)	91-289	2004(i)
World War II (Pacific area)			
- Guamanians (Wake I.)	5(h)	87-617	2004(h)
- U.S. Citizens	5(a)	80-896	2004(a)
- Employees of Contractors	5(f)	83-744	2004(f)
World War II (Worldwide)			
- Merchant Seamen	16	83-744	2015
B. DAMAGE OR LOSS OF PROPERTY			
World War II (Philippines)			
- Bank Accounts	17	83-744	2016
- Religious Organizations			
- Non-U.S. Affiliated	7(h)	84-997	2006(h)
- U.S. Affiliated Aid to U.S. Armed Forces	7(a)	80-896	2006(a)
- Educational & Other non-Religious Facilities	7(b-c)	82-303	2006(b-c)
World War II General	202	87-846 *(94-542)	2017(a) *(2017i, j, note)
C. PRISONER OF WAR			
Korean Conflict	6(e)	83-615	2005(e)
U.S.S. Pueblo Incident	6(e)	91-289	2005(e)
Vietnam Conflict	6(f)	91-289	2005(f)
World War II U.S. Armed Forces			
- Inadequate food rations	6(b)	80- 896	2005(b)
- Inhumane treatment	6(d)	82-303	2005(d)
U.S. Citizens Allied Armed Forces	15	83-744	2014

*Authorized protest period for claims decisions issued during last ten days of General War Claims Program.

C. Under Other Statutory Authority

Title of Claims Program	Statutory Authority	
	Public Law	U.S. Code
Iran	99-93	50 U.S.C. 1701 note
Lake Ontario	87-587	
Philippine	87-616	50 U.S.C. App. 1751-1763 note
Second Czechoslovakian	97-127	22 U.S.C. note prec. 1642
Holocaust Survivors	105-99	22 U.S.C. 1644 note

SECTION VI: COMPLETED PROGRAMS TABLE

A. International Claims Settlement Act of 1949 (Program Details)

Title/Country	Program Dates		No. of Awards	No. of Denials
	Filing Deadline	Completion		
Title I				
Yugoslavia-First	6/30/51	12/31/54	876	671
Yugoslavia-Second	1/15/68	7/15/69	519	1,354
Panama	8/4/52	12/31/54	62	5
Poland	3/31/62	3/31/66	5,022	5,147
China-Second	8/31/79	7/31/81	3	78
Ethiopia	9/30/86	9/30/87	27	18
Egypt	11/30/89	6/29/90	83	2
Cuba-Second	2/13/06	8/11/06	2	3
Title III				
Bulgaria-First	9/30/56	8/9/59	217	174
Bulgaria-Second	6/30/70	12/24/71	13	49
Hungary-First	9/30/56	8/9/59	1,153	1,572
Hungary-Second	5/15/75	5/16/77	365	1,159
Romania-First	9/30/56	8/9/59	498	575
Romania-Second	6/30/70	12/24/71	85	300
Italy-First	9/30/56	8/9/59	482	1,764
Italy-Second	6/30/70	12/24/71	90	324
Soviet Union	4/02/56	8/9/59	1,925	2,205
Title IV				
Czechoslovakia	9/15/59	9/15/62	2,630	1,346
¹Czechoslovakia - Second				
- "Beneš" Claims	None	2/24/85	128	
- Post-1958 Claims	2/24/83	2/24/85	327	1,292
Title V				
Cuba-First	5/1/67	7/6/72	5,911	2,905
China-First	7/6/69	7/6/72	378	198
Title VI				
German Democratic Republic	5/16/78	5/16/81	1,899	1,999
Title VII				
Vietnam	2/25/83	2/25/86	192	342
Iran Claims Act				
Iran	6/22/90	2/24/95	1,066	² 2,000

¹ Under an agreement signed on January 29, 1982, the Czechoslovakian Government paid \$81.5 million for settlement of all claims of U.S. nationals between January 1, 1945 and February 2, 1982. Under the Czechoslovakian Claims Settlement Act of 1981 (Pub. L. 97-127) Congress established a \$74.55 million fund for further payment of awards under Title IV and authorized the Commission to redetermine certain claims for losses of property owned by persons who became U.S. nationals on or before February 26, 1948, and to adjudicate claims for losses arising after August 8, 1958, the end of the period covered by the first Czechoslovakian Claims Program. Funds of \$5.4 million and \$1.5 million, respectively, were set aside by Congress for payment of these awards.

² Includes 578 claims that were ordered dismissed.

B. International Claims Settlement Act of 1949 (Awards and Payments)

Title/Country	Principal Amt. of Awards	Funds for Payment	Approx. Pro Rata % of Awards Paid
Title I			
Yugoslavia-First	\$18,417,113	\$17,000,000	91%
Yugoslavia-Second	\$9,685,093	\$3,500,000	36.1%
Panama	\$441,892	\$400,000	90%
Poland	\$100,737,682	\$40,000,000	33%
China-Second	\$176,455	¹ \$80,500,000	\$1,000 plus 39.03%
Ethiopia	\$14,387,511	\$7,000,000	\$1,000 plus 48.55%
Egypt	² \$5,885,369	\$10,000,000	100% of principal plus 81.13% of Interest
Cuba-Second	\$51,144,926.95	(None)	
Title III			
Bulgaria-First	\$4,684,186	\$2,676,234	\$1,000 plus 69.71%
Bulgaria-Second	\$141,400	\$400,000	\$1,000 plus 69.71%
Hungary-First	\$58,277,458	\$2,235,751	³ \$1,000 plus 37%
Hungary-Second	\$3,729,228	\$18,900,000	³ \$1,000 plus 37%
Romania-First	\$60,011,348	\$20,164,213	\$1,000 plus 37.84%
Romania-Second	\$1,091,102	\$2,500,000	\$1,000 plus 37.84%
Italy-First	\$2,239,413	\$5,000,000	100% plus Interest (\$762,294)
Italy-Second	\$348,934	\$1,086,520	100% plus Interest (\$110,652)
Soviet Union	\$70,466,019	\$8,658,722	\$1,000 plus 9.717%
Title IV			
Czechoslovakia	⁴ \$113,645,205	\$8,540,768	\$1,000 plus 5.30%
		\$74,550,000	70.93%
Czechoslovakia- Second			
- "Beneš" Claims	\$43,906,382	\$5,400,000	12.30%
- Post-1958 Claims	\$5,120,928	\$1,500,000	29.29%
Title V			
Cuba-First	\$1,851,057,358	(None)	
China-First	\$196,681,841	\$80,500,000	\$1,000 plus 39.03%
Title VI			
German Democratic Republic	\$77,880,353	\$102,010,961	100% of principal plus approx. 50% of Interest
Title VII			
Vietnam	\$99,471,984	\$203,504,248	100% of principal plus 80.30% of Interest
Iran Claims Act			
Iran	\$41,570,936	\$57,822,759	100% of principal plus 34.96% of Interest

¹ Also covers awards issued in the first China Claims Program under Title V of the Act.

² Includes awards in the principal amount of \$5,767,610.34 issued by the Department of State before transfer of the claims to the Commission in 1989.

³ \$1,000 plus 40% paid on war damage claims in which awards were granted in this program (38.5% from War Claims Fund).

⁴ Includes both principal and interest, since payment priorities and limitations under this Title were based on the total amount of awards whereas such priorities and limitations under Titles I and III were based on prorated payments on principal amount of awards, prior to making payments on awards of interest. Breakdown of Czechoslovakia awards amount is: principal - \$72,614,634; interest - \$41,030,571.

C. War Claims Act of 1948 (Program Details)

Authority	Type of Claim	Filing Period
Title I §		
6(b)	Members of U.S. Armed Forces held as prisoners of war during World War II-\$1 per day for inadequate food rations.	1/30/50-3/31/52
5(a)	U.S. civilians interned by Japanese or in hiding in U.S. territories and possessions during World War II-\$60 per month.	1/30/50-3/31/52
7(a)	U.S. affiliated religious organizations and personnel for reimbursement for aid furnished to U.S. Armed Forces and civilians during World War II in Philippines.	1/30/50-3/31/52
6(d)	Members of U.S. Armed Forces held as prisoners of war during World War II-\$1.50 per day for forced labor and inhumane treatment.	4/9/52-8/1/54
7(b-c)	U.S. affiliated religious organizations for damage or loss of educational and other non-religious facilities in Philippines during World War II.	4/9/52-8/1/54
6(e)	Members of U.S. Armed Forces held as prisoners of war during the Korean Conflict-\$2.50 per day.	8/21/54-8/21/55
5(g)	U.S. civilians interned or in hiding during Korean Conflict \$60 per month.	8/21/54-8/21/55
5(f)	U.S. civilian employees of contractors interned by Japanese in U.S. Territories and possessions during World War II-\$60 per month.	8/31/54-8/31/55
15	U.S. citizens serving in Armed Forces of U.S. Allies held as prisoners of war during World War II-\$2.50 per day.	8/31/54-8/31/55
16	U.S. merchant seamen interned during World War II (not covered under Sec. 5(a))- \$60 per month.	8/31/54-8/31/55
17	Sequestration of bank accounts of U.S. civilians, members of U.S. Armed Forces, U.S. business firms, and bank institutions in Philippines during World War II.	8/31/54-8/31/55
7(h)	Non-U.S. affiliated religious organizations in Philippines of same denomination of religious organizations functioning in U.S. for reimbursement for aid and damages as covered under Sec. 7(a-c).	8/6/56-2/6/57
5(h)	Detention benefits to Guamanians captured by Japanese on Wake Island during World War II-\$60 per month.	8/31/62-2/28/63
6(e)	Civilians and members of U.S. Armed Forces assigned to U.S.S. Pueblo who were held as prisoners by North Korea-\$2.50 per day.	9/16/70-6/24/71
Title II §		
202	War damage or loss of property in certain Eastern European countries, and in territories occupied or attacked by Japanese forces during World War II; damage to ships; losses to insurers, and by passengers on ships.	7/15/63-1/15/65 ¹ (11/8/76-2/7/77)

¹These dates represent protests and additional awards granted pursuant to Section 615 of Public Law 94-542, approved October 18, 1976.

D. War Claims Act of 1948 (Awards and Payments)

Authority	Number of Claims	No. of Denials	No. of Awards	Amount of Awards	Program Completed
Title I §					
6(b)	286,315	¹ 106,590	179,725	\$49,935,899	3/31/55
5(a)	23,000	13,740	9,260	\$13,679,329	3/31/55
7(a)	10,194	10,159	35	\$2,858,560	3/31/55
6(d)	254,228	75,328	178,900	\$73,492,926	3/31/55
7(b-c)	89	41	48	\$17,238,597	3/31/55
6(e)	9,877	427	9,450	\$8,874,458	8/21/56
5(g)	10	0	10	\$16,774	8/21/56
5(f)	2,968	746	2,222	\$4,082,086	8/31/56
15	266	59	206	\$335,836	8/31/56
16	385	214	171	\$333,594	8/31/56
17	3,626	459	3,167	\$10,570,917	8/31/56
7(h)	109	67	42	\$8,711,482	2/6/58
5(h)	35	0	35	\$91,782	12/31/63
6(e)	82	0	82	\$68,256	6/24/71
Title II §					
202	22,605	15,566	7,039	² \$334,783,630	5/17/67
	³ (4)	³ (1)	³ (3)	³ (\$1,026,548)	³ (3/4/77)
Totals, All Programs	613,789	223,396	390,392	\$526,100,674	

¹ Many thousands of claims for prisoner-of-war compensation were filed by residents in U.S. possessions and territories occupied by enemy forces during World War II who were not officially listed as members of duly recognized units of the Armed Forces of the U.S. during World War II. Those claimants were ineligible to receive prisoner of war compensation, which accounts for the high number of disallowances.

² As of December 31, 1974, the cumulative amount available in the War Claims fund for payment of claims was \$417,145,075. 1974 FCSC Ann. Rep. 13. Pursuant to Section 103 of Public Law 87-846, enacted on October 22, 1962, payment of awards was to be made in the order of priority set forth in Section 213 of Title II of the War Claims Act of 1948, as amended by the 1962 Act.

³ These dates, numbers, and amounts represent protests and additional awards granted pursuant to Section 615 of Public Law 94-542, approved October 18, 1976.

SECTION VII: LIST OF CHAIRS AND COMMISSIONERS

WHITNEY GILLILLAND, Chairman, August 6, 1954 to November 15, 1959

HENRY J. CLAY, August 6, 1954 to August 15, 1958

PEARL CARTER PACE, August 6, 1954 to November 30, 1959; **Chair**, December 1, 1959 to March 28, 1961

ROBERT L. KUNZIG, August 21, 1958 to January 19, 1961

THOMAS W.S. DAVIS, December 2, 1959 to March 28, 1961

EDWARD D. RE, Chairman, March 29, 1961 to February 27, 1968

LAVERN R. DILWEG, April 14, 1961 to January 2, 1968

THEODORE JAFFE, March 29, 1961 to October 21, 1971

LEONARD v. B. SUTTON, Chairman, March 28, 1968 to October 21, 1969

SIDNEY FREIDBERG, June 24, 1968 to August 24, 1970

LYLE S. GARLOCK, Chairman, February 25, 1970 to October 31, 1973; continued as Commissioner until July 30, 1975

KIERAN O'DOHERTY, June 22, 1972 to October 21, 1973

J. RAYMOND BELL, Chairman, November 1, 1973 to October 21, 1977

WILFRED J. SMITH, August 28, 1974 to October 21, 1979

ROBERT E. LEE, April 7, 1976 to October 21, 1978

RICHARD W. YARBOROUGH, Chairman, December 8, 1978 to October 21, 1981

FRANCIS L. JUNG, June 28, 1980 to December 6, 1981

RALPH W. EMERSON, December 31, 1980 to August 28, 1981

FRANK H. CONWAY, August 31, 1981 to November 2, 1994

J. RAYMOND BELL, Chairman, October 22, 1981 to September 6, 1983

JOSEPH W. BROWN, December 7, 1981 to March 15, 1988

BOHDAN A. FUTEY, Chairman, May 3, 1984 to May 27, 1987

ROBERT J. KABEL, March 15, 1988 to February 1, 1991

STANLEY J. GLOD, Chairman, August 12, 1988 to September 8, 1992

BENJAMIN F. MARSH, February 1, 1991 to November 3, 1994

JAMES H. GROSSMAN, Chairman, September 8, 1992 to November 26, 1993

DELISSA A. RIDGWAY, Chair, October 13, 1994 to May 28, 1998

RICHARD T. WHITE, November 3, 1994 to September 21, 2002

JOHN R. LACEY, November 4, 1994 to December 31, 2000; **Chairman**, February 15, 2001 to December 20, 2001

LARAMIE F. MCNAMARA, January 12, 2001 to December 20, 2001

MAURICIO J. TAMARGO, Chairman, February 6, 2002 to February 18, 2010

JEREMY H. GONZALEZ IBRAHIM, March 20, 2003 to March 2, 2006

STEPHEN C. KING, March 2, 2006 to May 29, 2009

RAFAEL E. MARTINEZ, May 28, 2008 to present

TIMOTHY J. FEIGHERY, Chairman, March 21, 2011 to present

ANUJ C. DESAI, April 6, 2012 to present

