



## U.S. Department of Justice FY 2015 Budget Request

### STATE, LOCAL AND TRIBAL ASSISTANCE

**\$3.0 Billion in Total Funding**

#### FY 2015 Overview

The Department continues to support its partnerships with state, local, and tribal entities. The FY 2015 Budget maintains those commitments to state, local, and tribal law enforcement partners without cutting the Department's federal operational role. Simultaneously, efficiencies are identified to ensure that federal resources are being targeted to the most effective grant programs. The FY 2015 discretionary and mandatory request for state, local, and tribal law enforcement assistance is \$3.0 billion.

The FY 2015 request for OJP totals \$2.3 billion, including \$1.5 billion for discretionary grant programs, \$891.0 million for mandatory grant programs, and a \$59.0 million rescission of prior year balances. It includes \$329.4 million in enhancements for an indigent defense initiative, an evaluation clearinghouse, HOPE Opportunity Probation with Enforcement nationwide program, and Second Chance. The request includes funding to establish Byrne Incentive Grants and Juvenile Justice Realignment Incentive Grants; these programs will provide supplementary awards to states and localities using base formula grant funds for evidence-based purposes. Offsets include programs that are less data driven or results oriented, such as the State Criminal Alien Assistance Program.

The FY 2015 request for COPS totals \$248.0 million. The COPS request includes \$274.0 million for grants, of which \$247.0 million is to continue the COPS Hiring Program. It includes \$70.5 million in enhancements for COPS Hiring and Tribal Law Enforcement. It also includes a rescission of prior year balances of \$26.0 million, which is reflected as an offsetting decrease to the total FY 2015 COPS request.

The FY 2015 request for OVW totals \$410.3 million, including \$422.5 million for grants and a \$12.2 million rescission of prior year balances. It includes \$8.8 million for the Legal Assistance to Victims Program, Campus Violence, Grants to Support Families in the Justice System, and the Transitional Housing Program. The request for OVW continues the Administration's strong commitment to providing federal leadership in developing the Nation's capacity to reduce violence against women through programs such as the Services, Training, Officers, and Prosecutors Program and Sexual Assault Services Program.

The FY 2015 base discretionary budget meets the cap levels set by the Bipartisan Budget Act of 2013. In addition, the FY 2015 Budget's Opportunity, Growth, and Security Initiative includes targeted investments for state and local justice assistance grants with additional investments for OJP, COPS, and OVW.

## **Program Increases**

### **Office of Community Oriented Policing Services (COPS)**

**Tribal Law Enforcement:** An additional \$3.5 million is requested for a total of \$20.0 million to address the law enforcement needs of Indian Country. Many tribal law enforcement agencies face a range of unique obstacles that often challenge their ability to promote and sustain community policing effectively. Unlike municipal police agencies, many tribes still lack basic technology to modernize their departments, such as laptops installed in police vehicles. The officer-to-population ratio still remains higher on Indian reservations than in any other jurisdictions across the country. Finally, tribal law enforcement has a unique challenge of patrolling large areas of uninhabited land. FY 2015 current services are \$16.5 million.

**COPS Hiring Program:** An increase of \$67.0 million for a total of \$247.0 million for this program will be used to fund officers and thereby support the efforts of state, local, and tribal law enforcement agencies in meeting the challenge of keeping their communities safe. Within this amount, \$15.0 million will be dedicated specifically towards hiring of tribal law enforcement officers, \$15.0 million will be for community policing development activities, and \$10.0 million will support the COPS Collaborative Reform Model of technical assistance to assist law enforcement agencies with significant law enforcement-related issues. FY 2015 current services resources for this initiative are \$180.0 million.

### **Office of Justice Programs (OJP)**

**National Institute of Justice:** An increase of \$7.5 million is requested for the National Institute of Justice (NIJ) for a total of \$47.5 million. Included within this total is \$3.0 million for social science research on indigent defense. The requested funds will support grants and agreements to build research knowledge and translate it into practice and policy to improve the justice system. NIJ's strategic plan for these funds centers on *translational research* to transform criminal justice practice and policy. NIJ's strategic plan for translational research has four essential components, each of which would be expanded with \$1.8 million of the enhancement requested: (1) generating knowledge; (2) building and sustaining the research infrastructure; (3) supporting the adoption of research evidence in practice and policy; and (4) innovative dissemination and communication. Together, they provide the means to reach the strategic goal of Translating Research into Policy and Practice (TRIPP). These four interlocking objectives build on NIJ's ongoing investments in social, physical, and forensic science and extend their impact by connecting the research more explicitly with effective criminal justice practice and policy. The remaining \$2.7 million will support civil legal aid research to help coordinate and improve research and data collection to provide legal professionals and policy makers with more timely and detailed data to improve the nation's civil legal assistance programs.

**Bureau of Justice Statistics:** An increase of \$10.4 million is requested for a total of \$55.4 million for the Bureau of Justice Statistics (BJS). Included within this total is \$1.0 million for a National Survey of Public Defenders and \$1.5 million for a National Public Defenders Reporting Program. BJS's national data collections play an important role in providing statistical evidence needed for criminal justice policy decision makers. In particular, these programs provide the critical data infrastructure supporting the Administration's commitment to focus on data-driven, evidence- and information-based, "smart on crime" approaches to reduce crime. Requested

funding will also allow BJS to explore the feasibility of statistical collections in important topical priority areas, including: recidivism and reentry, prosecution and adjudication, criminal justice data improvements and victimization statistics.

**Evaluation Clearinghouse:** An increase of \$2.0 million for a total of \$3.0 million to expand OJP's [CrimeSolutions.gov](http://CrimeSolutions.gov) website, which consolidates rigorous research into a central, reliable, and credible resource to inform practitioners and policy makers about what works in criminal justice, juvenile justice, and crime victim services, and to help them integrate these findings into programmatic and policy decisions. The requested enhancement will be used for the review and incorporation of additional research, as well as the harmonization and integration of ratings of research from related clearinghouses. The site is a searchable online database of evidence-based programs covering a range of justice-related topics, including corrections, courts, crime prevention, substance abuse, juveniles, law enforcement, forensics, and victims. It includes information on more than 150 programs and assigns "evidence ratings" – effective, promising, or no effects -- to indicate whether the research proves that a program achieves its goals. The initiative's three goals are: improving the quantity and quality of evidence OJP generates; integrating evidence into program, practice and policy decisions within OJP and the field; and improving the translation of evidence into practice.

**Forensics Initiative:** The FY 2015 budget request includes \$6.0 million for this initiative, an increase of \$2.0 million above the enacted level. This program will strengthen and enhance the practice of forensic sciences. Included is \$3.0 million for the National Institute of Standards and Technology for measurement science and standards in support of forensic science as well as funding to support the Forensic Science Advisory Committee, chaired by the Attorney General and the Director of the National Institute of Standards and Technology.

**Byrne Competitive Grants:** An additional \$1.5 million is requested for a total of \$15.0 million. This program supports the implementation of evidence-based and data-driven strategies on issues of national significance, as well as builds state, local, and tribal capacity for criminal justice planning and program development. The FY 2015 current services for this program is \$13.5 million.

**Byrne Incentive Grants:** The FY 2015 budget requests \$15.0 million for a new program that will make supplemental incentive awards to state and local Byrne Justice Assistance Grant (JAG) Program grantees who choose to use a portion of their JAG funding to support strategies, activities, and interventions that have a strong evidence base, or are promising and will be coupled with rigorous evaluation to determine their effectiveness.

**Residential Substance Abuse Treatment (RSAT):** An additional \$4.0 million is requested for this program, for a total of \$14.0 million. The RSAT formula grant program is a federally recognized program that helps state, local and tribal governments develop residential and aftercare services to substance involved inmates that research shows need but do not receive services in specialized settings. RSAT grantees must foster partnerships between correctional staff and the treatment community to create programs in secure settings that help offenders overcome their substance abuse problems and prepare for reentry into society. In any given year, approximately 30,000 participants are provided specialized residential substance and aftercare services designed to help them become substance abuse- and crime- free, develop skills to obtain adequate employment, and lead productive lives in the community. By focusing on offenders

involved in substance abuse in U.S. prisons and jails, states and tribal governments are able to achieve cost efficiency while simultaneously addressing the treatment needs of an important subpopulation of offenders who are found to drive most jurisdictions' recidivism rates. Therefore, an increase in RSAT funding would enable states and units of local and tribal government to expand much needed substance abuse treatment services to a subpopulation of offenders that need it most, thereby reducing the treatment gap for such individuals. There is \$10.0 million in FY 2015 current services for this program.

**Problem-Solving Justice:** The FY 2015 budget requests \$44.0 million for this new program that will consolidate two successful programs – the Drug Court and Mentally Ill Offender programs – and build on their accomplishments by expanding the use of problem-solving strategies at the state, local and tribal levels. This program will provide policy development, training, technical assistance, and grant funding for jurisdictions to develop a continuum of responses to crime problems and offenders (particularly drug involved and mentally ill offenders), informed by science, that appropriately address offender risks and needs.

**Project HOPE:** An additional \$6.0 million is requested for this program, for a total of \$10.0 million. This project is modeled after a successful court-based program initiated in 2004 called Project HOPE Opportunity Probation with Enforcement (HOPE) program. The nationwide program identifies probationers with a high risk for re-offending, focusing on reducing drug use, new crimes, and incarceration. Offenders are deterred from using drugs and committing crimes by frequent and random drug tests, backed by swift and certain jail stays, along with treatment, when necessary. This funding will be used for replicating the use of “swift and certain” sanctions in probation at additional sites. There is \$4.0 million in FY 2015 current services for this program.

**Indigent Defense/Answering Gideon’s Call:** The FY 2015 budget requests \$5.4 million for a new initiative, “Answering Gideon’s Call”, to support the objectives of the Department of Justice’s (DOJ) Access to Justice (ATJ) efforts to assess and improve the quality of indigent defense services in the U.S. This program, administered by the Bureau of Justice Assistance (BJA), will provide funding and other resources to encourage state and local criminal court culture change as it relates to indigent defense; ensuring that no person faces potential time in jail without first having the aid of a lawyer with the time, ability and resources to present an effective defense, as required by the United States Constitution. This initiative supports a comprehensive approach to providing all criminal defendants effective legal representation, changing the culture of ordinary injustice that is prevalent in the United States.

**Civil Legal Aid:** The FY 2015 budget requests \$5.0 million to develop and administer a new competitive grant program to incentivize statewide civil legal aid planning processes and system improvements supporting innovative efforts to improve and expand civil legal assistance services.

**Procedural Justice:** The FY 2015 budget requests \$9.0 million for a new program that will provide grants and technical assistance to state, local, and tribal courts and juvenile justice agencies to support innovative efforts to improve perceptions of fairness in the juvenile justice system and build community trust in these institutions.

**NICS Improvement Act:** The FY 2015 requests this program as its own separate line-item rather than as a carve-out.

**Community Teams to Reduce the Sexual Assault Kits (SAK) Backlog:** The FY 2015 budget requests \$35.0 million for a new grant program for communities to develop plans and identify the most critical needs to address sexual assault prevention, investigation, prosecution and services, including addressing their untested SAKs at law enforcement agencies or backlogged crime labs.

**Second Chance Act:** An additional \$47.3 million is requested for this program, for a total of \$115.0 million. This program provides employment assistance, substance abuse treatment, housing, family programming, mentoring, victims support, and other services that can help reduce re-offending and violations of probation and parole. Of this amount, \$10.0 million will be used to improve probation and parole supervision efforts. A total of \$5.0 million is for Children of Incarcerated Parents demonstrations to enhance and maintain parental and family relationships for incarcerated parents as a reentry/recidivism reduction strategy. Up to \$30.0 million may be used for performance-based awards for Pay-for-Success projects, which engage social investors, the Federal government, and States or localities to collaboratively finance effective interventions. Of this amount, up to \$10.0 million will be for Pay For Success Programs implementing the Permanent Supportive Housing Model. There are \$67.8 million in FY 2015 current services for this program.

**Defending Childhood/Children Exposed to Violence Initiative:** An additional \$15.0 million is requested for this program, for a total of \$23.0 million to fund demonstration sites and provide training and technical assistance. This initiative builds on what has been learned from past and current activities, and will both advance effective practices at the state, local, and tribal levels and increase our knowledge and understanding of the issue, leading to better, more coordinated and comprehensive policy responses. There is \$8.0 million in FY 2015 current services for this program.

**Justice Reinvestment Initiative (JRI):** The FY 2015 budget requests \$30.0 million for this program, an increase of \$2.5 million. Funding would support state and local policymakers' efforts to design policies that deter prison and jail expenditures by developing state-specific, data-driven policies that save taxpayer dollars and direct some of those savings to strategies that can make communities safer and stronger. The initiative is a major investment in the evidence-based Justice Reinvestment strategy, which will help OJP's state, local and tribal partners identify ways to improve the availability of services that can reduce offenders' risk for recidivism, such as housing, substance abuse treatment, employment training, and positive social and family support for offenders returning to communities. Expanding its investment in this program is an essential part of OJP's efforts to help state, local, and tribal justice systems adjust to the nation's current economic climate and find ways to improve public safety while controlling the growing cost of criminal justice programs, especially the costs associated with jail and prison populations. There is \$27.5 million in FY 2015 current services for this program.

**Byrne Criminal Justice Innovation (BCJI) Program:** An additional \$19.0 million is requested for this program, for a total of \$29.5 million. These resources are used to target neighborhoods that produce a significant proportion of crime or type of crime within the larger community or jurisdiction. Research shows that while the United States is at a 30-year crime low, there are still

jurisdictions where crime is increasing or chronically high. These communities often face many challenges-- high poverty, unemployment and crime rates-- while also having limited infrastructure, schools and resources to support residents' needs. BCJI is a community-based strategy that aims to prevent and control violent crime, drug abuse and gang activity in designated high crime neighborhoods by providing funding to support partnerships between law enforcement agencies and community-based organizations that balance targeted enforcement with prevention, intervention, and neighborhood restoration services. The program models place- and evidence-based collaborative strategies for improving public safety, revitalizing neighborhoods, and forging partnerships with stakeholders at the federal, state, local, and tribal levels. By collaborating with the Departments of Housing and Urban Development and Education, BCJI will support strategies to comprehensively address these needs. There is \$10.5 million in FY 2015 current services for this program.

**Cybercrime and Intellectual Property Enforcement Program:** An additional \$5.0 million is requested for this program, for a total of \$15.0 million to provide grants, training, and technical assistance to support efforts to combat economic, high-technology, and internet crimes, including the intellectual property crimes of counterfeiting and piracy. The program would also support crime analysis, delivery of evidence-based crime fighting technology - including information sharing systems, software and hardware development, mobile communication solutions to support law enforcement, and re-entry offender case management systems – through grants, training, and technical assistance. There is \$10.0 million in FY 2015 current services for this program.

**Delinquency Prevention Program:** The Delinquency Prevention Program (commonly referred to as Title V) will receive a \$27.0 million increase for a total of \$42.0 million. Of this total, \$10.0 million will be used to continue the Juvenile Justice and Education Collaboration Assistance (JJECA) Program. Under JJECA, grants may be used to establish and implement community partnerships between schools, police, and the juvenile justice system. There is \$15.0 million in FY 2015 current services for the Delinquency Prevention Program.

**Juvenile Accountability Block Grant:** The FY 2015 budget requests \$30.0 million to re-establish the Juvenile Accountability Block Grants (JABG) program, which funds block grants to states to support a variety of accountability-based programs. The basic premise underlying the JABG program is that both the juvenile offender and the juvenile justice system are held accountable. For the juvenile offender, accountability means an assurance of facing individualized consequences through which the juvenile offender is made aware of and held responsible for the loss, damage, or injury that the victim experiences.

**National Forum on Youth Violence Prevention:** An additional \$3.0 million is requested for this program, for a total of \$4.0 million for this initiative. The Forum was created for participating localities to share challenges and promising strategies with each other and to explore how federal agencies can better support local efforts to curb youth and gang violence. There is \$1.0 million in FY 2015 current services for this program.

**Improving Juvenile Indigent Defense Program:** The FY 2015 budget requests \$5.4 million for this new initiative, which supports the objectives of DOJ's ATJ Initiative to assess and improve the quality of indigent defense services in the U.S. This program will provide funding and other resources to develop effective, well-resourced model juvenile indigent defender

offices; and develop and implement standards of practice and policy for the effective management of such offices. The program will also provide cost-effective and innovative training for the juvenile indigent defense bar and court-appointed counsel working on behalf of juvenile indigent defendants, particularly in rural, remote and underserved areas.

**Community-Based Violence Prevention Initiatives:** An additional \$12.5 million is requested for this program, for a total \$18.0 million to fund programs that adopt a comprehensive public health approach that investigates the causes of youth violence and implements a community-based strategy to prevent youth violence by addressing both the symptoms and causes of neighborhood violence. There is \$5.5 million in FY 2015 current services for this program.

**Girls in the Juvenile Justice System:** An additional \$1.0 million is requested for this program, for a total \$2.0 million that will provide competitive demonstration grants focusing on girls in the juvenile justice system through responses and strategies that consider gender and the special needs of girls. There is \$1.0 million in FY 2015 current services for this program.

**Juvenile Justice Realignment Incentive Grants:** The FY 2015 budget requests \$10.0 million for this new initiative, which will provide incentive grants to assist states that use Juvenile Accountability Block Grant (JABG) Program funds for evidence-based juvenile justice system realignment to foster better outcomes for system-involved youth, less costly use of incarceration, improved system accountability, and increased public safety.

**Crime Victims Fund:** The FY 2015 budget requests an \$810.0 million obligation limitation for the Crime Victims Fund, which is \$65.0 million above the FY 2014 level. Included within this total are \$10.0 million to establish a program to help domestic trafficking victims, \$20.0 million for the Vision 21 strategy to assist tribal victims of crime, and \$25.0 million for further implementing Vision 21. Vision 21 will fund initiatives that will address the need for more victim-related data, research and program evaluation; holistic legal assistance for crime victims; resources for tribal victims; support of national hot lines, on-line, and other programs that serve American crime victims at the national and international level; and capacity building to provide technology- and evidence-based training and technical assistance.

### **Office on Violence Against Women (OVW)**

**Transitional Housing:** An additional \$250,000 for a total of \$25 million to help victims rebuild their lives and find safe housing. FY 2015 current services are \$24.8 million

**Legal Assistance to Victims Program:** An additional \$5.5 million for a total of \$42.5 million to enhance safety for victims and their dependent children. Legal assistance is a proven strategy to reduce domestic violence and curb future assaults, particularly through access to civil orders of protection. FY 2015 current services are \$37.0 million.

**Grants to Support Families in the Justice System (Safe Havens/Court Training Consolidation):** An additional \$1.0 million for a total of \$16.0 million to provide comprehensive support to victims of domestic violence and their families in the civil justice system, and address the problems faced by domestic violence victims and protective parents of child sexual abuse victims in a more comprehensive way. FY 2015 current services are \$15.0 million.

**Campus Violence Program:** An additional \$2.0 million to for a total of \$11.0 million to reduce sexual assault, domestic violence, dating violence, and stalking on campus. FY 2015 current services are \$9.0 million.

**FY 2015 Program Increases Summary**  
Amounts in (\$000s)

<b>Component/Initiative</b>	<b>Amount</b>
<b>Community Oriented Policing Services</b>	<b>\$70,500</b>
Tribal Law Enforcement	3,500
COPS Hiring Program	67,000
<b>Office of Justice Programs</b>	<b>\$329,450</b>
National Institute of Justice	7,500
Bureau of Justice Statistics	10,400
Evaluation Clearinghouse	2,000
Forensic Initiative	2,000
Byrne Competitive Grants	1,500
Byrne Incentive Grants	15,000
Residential Substance Abuse Treatment (RSAT)	4,000
Problem-Solving Justice	44,000
Project HOPE	6,000
Indigent Defense Initiative/ Answering Gideon's Call	5,400
Civil Legal Aid	5,000
Procedural Justice	9,000
NICS Improvement Act	5,000
Community Teams To Reduce Sexual Assault Kit (SAK) Backlog	35,000
Second Chance Act:	47,250
Defending Childhood/ Children Exposed to Violence Initiative	15,000
Justice Reinvestment Initiative (JRI)	2,500
Byrne Criminal Justice Innovation (BCJI) Program	19,000
Cybercrime and Intellectual Property Enforcement	5,000



Program	
Delinquency Prevention Program	27,000
Juvenile Accountability Block Grant	30,000
National Forum on Youth Violence Prevention	3,000
Improving Juvenile Indigent Defense Program	5,400
Community-Based Violence Prevention Initiatives	12,500
Girls in the Juvenile Justice System	1,000
Juvenile Justice Realignment Incentive Grants	10,000
<b>Office of Justice Programs</b>	<b>[\$65,000]</b>
Crime Victims Fund	[65,000]
Cap Increase	[10,000]
Vision 21	[25,000]
Vision 21 -- Tribal Victims of Violence Grants	[20,000]
Domestic Trafficking Victims Grants	[10,000]
<b>Component/Initiative</b>	<b>Amount</b>
<b>Office on Violence Against Women (OVW)</b>	<b>\$8,750</b>
Transitional Housing	250
Legal Assistance to Victims Program	5,500
Grants to Support Children in the Justice System	1,000
Campus Violence Program	2,000
<b>Grand Total, Program Increases</b>	<b>\$408,700</b>