



U.S. Department of Justice FY 2010 Budget Request

STATE & LOCAL LAW ENFORCEMENT

Including the Second Chance Act

+ \$510.6 million in Enhancements

FY 2010 Overview

The FY 2010 Budget requests a total of \$2.6 billion for state and local assistance programs. This funding is in addition to any amounts included in the American Recovery and Reinvestment Act (Recovery Act) of 2009, which provides \$4 billion in grant funding in FY 2009 to 2010. Together, these funds will allow DOJ to substantially increase the support provided to our state and local partners who fight violent crime and help protect our national security. This request includes a \$510.6 million increase for state and local law enforcement, including funds to implement the Second Chance Act of 2007.

The Department is committed to helping state and local communities hire 50,000 police officers through COPS grants. These grants enable state and local police agencies to increase the number of officers available for targeted patrols and other strategies designed to prevent and reduce crime during the economic downturn. The budget request provides an additional \$298 million for the COPS Hiring program, which is in addition to the \$1 billion included for COPS in the Recovery Act. When combined with the Recovery Act funds, the COPS program will fund over 7,000 additional officers through grants awarded by the end of FY 2010.

The most recent national-level recidivism study shows that two-thirds of ex-offenders released in 1994 came back into contact with the criminal justice system within three years of their release. To address America's post-incarceration crisis, the budget requests funds to implement the Second Chance Act, which attempts to break the cycle of criminal recidivism. The budget request makes a significant down payment on the Second Chance Act by funding \$114 million in Prisoner Reentry programming in DOJ in 2010, including an additional \$75 million in grant program and research funding, as well as \$14 million for federal inmate skills development. Increased funding will be used to provide drug treatment, mentoring, and other transitional services to help ex-offenders successfully integrate into society and lead productive lives.

New Investments

Office of Community Oriented Policing Services: \$336.0 million

- **COPS Hiring Grants: \$298 million** for COPS Hiring Program. Since 1995, the COPS Office has funded the addition of nearly 117,000 officers across the country. This funding will be used to expand these efforts and continue to support the efforts of state, local, and tribal law enforcement agencies in meeting the challenge of keeping their communities safe. When combined with the \$1 billion provided in Recovery Act resources, the COPS program will be able to fund over 7,000 additional officers through grants awarded by the end of FY 2010. There is \$0 in current services for this program.
- **COPS Community Policing Development (CPD)/Training and Technical Assistance: \$12 million** for CPD. This program provides funding to advance the practice of community policing in law enforcement agencies through training and technical assistance and the development of COPS knowledge resources (innovative community policing strategies, applied research, guidebooks, publications and best practices). With additional funding for CPD, agencies will receive the resources they need to successfully increase their capacity to implement community policing, the premier law enforcement strategy as articulated by law enforcement officials across the Nation. There is \$4 million in current services for this program.
- **COPS Salaries and Expenses (S&E): \$6 million and 22 positions** for management and administration costs. The additional funding will be used to increase COPS' federal staff. In addition to hiring federal staff, the increase for COPS S&E will be invested in contracts to maintain and improve data systems and services to provide more efficient and effective customer service to grantees. Essential data system improvements that will be implemented with the additional S&E resources include upgrading data systems that allow for the timely and accurate reporting to federal and non-federal entities and a phased-in approach to making all COPS records electronic and more directly accessible to staff and to grantees. There is \$31.5 million in current services for this COPS Salaries and Expenses.
- **Police Integrity: \$20 million** to improve police-community relationships and strengthen community trust in law enforcement. Areas of potential focus for this funding include reducing racial profiling, early intervention systems for law enforcement personnel, protecting civil rights, and examining police relationships with immigrant communities. There is \$0 in current services for this program.

Office of Justice Programs: \$160.8 million

- **Second Chance Act: \$75.0 million** to reduce the rate of criminal recidivism, increase public safety, and help states, local government, and Indian Tribes to

better address the growing population of criminal offenders who return to their communities and commit new crimes. Programs and projects that these resources will fund include: Adult and Juvenile Offender Demonstration Projects, Mentoring Grants to Nonprofit Organizations, and a National Adult and Juvenile Offender Resource Center. Within this total, \$10 million will be set-aside for research. This initiative will be coordinated with the Department of Labor. The budget request provides a total increase of \$88.8 million for Second Chance Act implementation, of which, \$75.0 million is for OJP and \$13.8 million is for the Bureau of Prisons (discussed below). There is \$25 million in current services for this initiative under OJP.

- **Bureau of Justice Statistics (BJS) – National Crime Victimization Survey (NCVS): \$15.0 million** to modernize the NCVS. The NCVS is the nation’s primary source of information on criminal victimization. The NCVS enables BJS to estimate the likelihood of victimization by rape, sexual assault, robbery, assault, theft, household burglary, and motor vehicle theft for the population as a whole as well as for segments of the population such as women, the elderly, members of various racial groups, city dwellers, or other groups. However, with the current design and funding levels, NCVS does not produce statistically reliable yearly data on victimizations at the state and local level necessary to inform policy decisions. This funding will provide BJS with the ability to identify and test various methodological improvements to redesign the program to provide better sub-national data, more concurrent information on emerging trends and issues, and to improve the cost efficiency of the data collection process. There is \$26 million in current services for this initiative.
- **Coverdell Grants: \$10 million** to award grants to states and units of local government to improve the quality and timeliness of forensic science and medical examiner services. There is \$25 million in current services for this initiative.
- **Residential Substance Abuse Treatment Program: \$20 million** to provide grants to state, local, and tribal governments to help them develop residential substance abuse treatment programs in correctional facilities and community-based aftercare services for probationers and parolees. There is \$10 million in current services for this initiative.
- **Drug, Mental Health and Problem-Solving Courts: \$9 million** to assist state, local, and tribal governments in developing multi-faceted strategies that bring courts together with other criminal justice, social services, and public health agencies to develop system-wide responses to offenders affected by underlying social and psychological issues, such as substance abuse and mental disorders, that the traditional court system is not designed to effectively address. There is \$50 million in current services for this initiative.
- **Community-Based Violence Prevention Initiative: \$25 million** to fund programs that adopt a comprehensive public health approach to investigate the

causes of youth violence and implement a community-based strategy to prevent youth violence by addressing both the symptoms and causes of neighborhood violence. There is \$0 in current services for this initiative.

- **Salaries and Expenses: \$6.8 million and 5 positions** for the Office of Justice Programs to administer Second Chance Act grant funding and to meet other workload demands. There is \$153.4 million in current services for the Office of Justice Programs' Salaries and Expenses.
- **Crime Victims Fund (CVF): \$65 million in mandatory funding.** The request will increase funding for CVF-supported victims services. There is \$635 million in current services for CVF.

Federal Prison System: \$13.8 million

- **Second Chance Act: \$13.8 million and 121 positions** for implementation of the Inmate Skills Development Program to assist in successful reentry and reintegration into society. The program works to assess a prisoner's skill levels at the beginning of imprisonment term and generates a skills development plan for each prisoner to monitor skills enhancement and reentry readiness throughout incarceration. This funding is consistent with President Obama's past efforts to "provide job training, substance abuse and mental health counseling, and employment opportunities to ex-offenders," and his promise to "improve ex-offender employment and job retention rates."¹ The budget request provides a total increase of \$88.8 million for Second Chance Act implementation, of which, \$75.0 million is for OJP and \$13.8 million is for the Bureau of Prisons. There is \$0 in current services for this initiative under the Bureau of Prisons.

¹ "Barack Obama and Joe Biden: Supporting Urban Prosperity," *available at* www.barackobama.com/pdf/issues/UrbanFactSheet.pdf.

**FY 2010 Investment Summary
(Amount in \$000)**

| Bureau/Initiative | Positions | Amount |
|---|------------------|------------------|
| Community Oriented Policing Services | 22 | \$336,000 |
| Officer Hiring Program | 0 | 298,000 |
| Community Policing Development | 0 | 12,000 |
| Salaries and Expenses ^{1/} | 22 | 6,000 |
| Police Integrity | 0 | 20,000 |
| Office of Justice Programs | 5 | \$160,797 |
| Bureau of Justice Statistics – National Crime Victimization Survey | 0 | 15,000 |
| Second Chance Act ^{2/} | 0 | 75,000 |
| Salaries and Expenses -- Administration of Second Chance and Other Workload ^{1/} | 5 | 6,797 |
| Coverdell Grants ^{2/} | 0 | 10,000 |
| Residential Substance Abuse Treatment Program | 0 | 20,000 |
| Drug, Mental Health and Problem-Solving Courts | 0 | 9,000 |
| Community-Based Violence Prevention Initiative | 0 | 25,000 |
| Crime Victims Fund | 0 | [65,000] |
| Federal Prison System | 121 | \$13,778 |
| Second Chance Act | 121 | 13,778 |
| Grand Total, New Investments | 148 | \$510,575 |

1/ Included in the Office of Justice Programs, Salaries and Expenses request.

2/ Included in the Community Oriented Policing Services request. Funding will be managed by the Office of Justice Programs.