



U.S. Department of Justice FY 2011 Budget Request

REDUCE THE THREAT, INCIDENCE AND PREVALENCE OF VIOLENT CRIME AND DRUG TRAFFICKING

+ \$121.9 million in Program Increases

FY 2011 Overview

Violent crime and drug trafficking continue to demand a significant federal response. Although the total amount of violent crime has not increased in recent years, the share of such crime that requires federal resources continues to grow; as regional street gangs increase their involvement with national and international gangs and drug trafficking organizations. For example, the number of identified violent street gangs increased by 21 percent between 2005 and 2008, while Mexican drug cartels operating along both sides of our Southwest Border continue to maintain drug distribution networks in more than 230 cities in 45 states. Additionally, in 2009, there were approximately 6,500 drug related murders in Mexico, an increase of more than 160 percent above 2007 levels. The Department of Justice requires significant resources to meet these challenges through its prosecutor-led, intelligence-driven strategy to address the interrelated threats of violent crime and drug trafficking.

The Department's request in this area includes funding for Project Gunrunner, the Bureau of Alcohol, Tobacco, Firearms & Explosives (ATF) Southwest Border firearms trafficking enforcement program and forensic support for Federal Bureau of Investigations (FBI) activities in Indian Country. The Department's request also includes significant expansion and investment to the Organized Crime Drug Enforcement Task Force (OCDETF) Program, which is the centerpiece of the Department's drug enforcement efforts. The request further includes funding to expand operational capability at the Drug Enforcement Administration's (DEA) El Paso Intelligence Center (EPIC) as well as improved intelligence exploitation ability along the Southwest Border and expanded drug enforcement operations in Mexico.

Given the scope of these challenges, the Department of Justice's FY 2011 Budget supports an increase of \$121.9 million and 60 positions, including 28 agents and 6 attorneys, to reduce the threat, incidence and prevalence of violent crime and drug trafficking. For FY 2011, approximately \$5 billion or 17 percent of the Department's total budget is dedicated to target these growing problems, including \$1 billion for federal law enforcement to help address violent crime and \$4 billion for federal drug enforcement and prosecution efforts. In addition, resources to assist DOJ's state, local and tribal law enforcement partners combat violent crime and drugs are requested within the Department's grant programs.

Program Increases

Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF)

- **Gunrunner (Annualization): \$11.8 million and 37 positions (25 agents)** to annualize funding and positions for three Gunrunner Teams received in the American Recovery and Reinvestment Act (ARRA) of 2009. Focused on combating firearms trafficking along the Southwest Border, these teams of agents, intelligence research specialists, and Industry Operations Investigators are an integral part of the Department's effort to stem the southbound flow of firearms and the drug violence fueled by these same weapons. The ARRA provided one-time funding to establish three Gunrunner Teams. The FY2011 request will enable ATF to continue the vital efforts the ARRA funding began. These continued operations will focus on repeating the successes demonstrated with ATF's summer 2009 Gunrunner Impact Teams initiative. During this time ATF temporarily redeployed assets to the Southwest Border, which resulted in 276 criminal investigations along with the seizure of 614 firearms in addition to currency, ammunition, and drugs. So far, 116 defendants have been recommended for prosecution with additional prosecutions expected in the near future. The requested funding in FY 2011 will provide permanent funding to continue these three teams.
- **Emergency Support Function No.13: \$1.2 million and 7 positions (3 agents)** to support ATF's role as the national law enforcement coordinator during national emergency events. There are no dedicated current services for this responsibility.

Criminal Division (CRM)

- **Southwest Border Enforcement: \$550,000 and 5 positions (3 attorneys)** to support gang, drug, and firearms investigation related activities. This proposal supports additional litigators for CRM's Gang Unit, which not only prosecutes complex gang cases but also provides support to federal, state, and local prosecutors and law enforcement. This request also supports additional resources for the Office of Enforcement Operations, which reviews and obtains approval for the use of Title III wiretaps. Finally, this request supports additional personnel for the CRM's Narcotic and Dangerous Drug Section and the Office of International Affairs. The additional support enables the Department to better investigate and prosecute drug cases, process extradition warrants, and address mutual legal assistance requests, particularly with Mexico. FY 2011 current services for this initiative are 39 positions (including 30 attorneys) and \$9.2 million.

Drug Enforcement Administration (DEA)

- **Southwest Border: \$54.2 million** to support DEA's enforcement efforts to stop the flow of drugs and the traffickers who smuggle them across the Southwest Border. This enhancement includes \$41.9 million in no year construction money to address increased demands at the El Paso Intelligence Center (EPIC) by expanding and renovating the existing EPIC facility. Also included is \$10.8 million to target Mexican cartels through

Sensitive Investigative Units. These resources will allow DEA to continue to augment DEA's drug enforcement operations in Mexico where the flow of drugs most directly threatens the United States. These funds will support the creation of four additional SIUs in Mexico, which will expand the program to the allowable ceiling of 250 personnel. Additionally, \$1.5 million is requested for servers and software licenses to enhance the capability of the EPIC System Portal (ESP), which allows users to share intelligence and to obtain reports in support of their investigations. Increased ESP infrastructure will allow DEA to accommodate 20,000 users on ESP. FY 2011 current services for these initiatives are 12 positions and \$13.6 million.

- **Intelligence Sharing:** \$4.9 million for additional storage and processing capabilities for the Special Operations Division (SOD) Speedway Program and infrastructure upgrades that will help DEA to better share information with the Intelligence Community. DEA's Speedway program provides intelligence on the communications of major national and international drug trafficking organizations. The requested enhancement to Speedway, which funds additional servers, processing capability, and storage infrastructure, will allow DEA to exploit more intelligence data than it currently can. FY 2011 current services for this initiative are 13 positions and \$31 million.

Note: Not included in this figure is the transfer from the Office of the Director of National Intelligence (ODNI) for \$300,000 to support an ODNI initiative. Although the transfer supports information sharing within the Intelligence Community, it will mainly support the Department's national security and counterterrorism efforts.

Federal Bureau of Investigation (FBI)

- **Violent Crime/Gangs and Indian Country: \$328,000 and 2 positions** to provide forensic support for Indian Country investigations. In addition, \$19 million is being requested as a reimbursable program through the Department of the Interior to support 81 additional positions (45 agents) investigating violent crimes within Indian Country. FY 2011 current services for these initiatives are 644 positions (47 agents) and \$224.2 million.

General Administration (GA)

- **Office of Tribal Justice: \$584,000 and 4 positions (3 attorneys)** to support the Office of Tribal Justice (OTJ). This increase is part of the process to establish base funding for the Office within the General Administration account. It is facilitated partly through the transfer of resources previously provided on a reimbursable basis from other components. This enhancement provides additional attorneys as well as funding for extraordinary travel costs to support and enhance the efforts of the Office of Tribal Justice. OTJ serves 563 tribal governments spread across 54 million acres of Indian Country. FY 2011 current services for this initiative are 4 positions (including 4 attorneys) and \$1.2 million.

Interagency Crime and Drug Enforcement (ICDE)

- **Southwest Border Enforcement Initiative: \$37.3 million and 158 positions (29 agents and 58 attorneys)** to provide for increased enforcement and prosecutorial activities along the Southwest Border and in interior regions of the United States significantly affected by Southwest Border Drug Trafficking. This enhancement supports a variety of initiatives:
 - **Mexico and Colombian Fugitive Apprehension: \$2.9 million and 6 positions (3 agents 1 attorney)** to enhance USMS' ability to assist Mexican and Colombian authorities in the location and apprehension of fugitives. These resources also support the Office of International Affairs (OIA) in its efforts to acquire evidence from foreign sources and process formal extradition requests.
 - **Co-Located Strike Forces: \$19.9 million and 50 positions (26 agents and 6 attorneys)** to expand OCDETF's co-located strike forces. This funding supports positions for and operational funding for the strike force member agencies, including ATF, FBI, USMS, and DEA. The OCDETF co-located strike forces have proven themselves to be one of the most effective models of agency collaboration.
 - **Intelligence: \$3.0 million and 4 positions (2 agents)** to expand the capacity of the OCDETF Fusion Center (OFC) and enable it to host more agency partners. These resources also support additional ATF staffing at the OFC.
 - **Southwest Border Threat Response Unit: 1.4 million and 11 positions (10 attorneys)** to provide additional resources for the review of Title III wiretap applications. This will enable the Office of Enforcement Operations, within the Criminal Division, to better support OCDETF Title III wiretap requests.
 - **Southwest Border Investigative and Prosecutorial Activities: \$10 million and 88 positions (41 attorneys)** to provide additional attorneys and support personnel to Southwest Border districts. These additional personnel are needed due to the increasing number and complexity of Southwest Border cases.

These increased resources will allow OCDETF to expand the number of high priority drug investigations it supports. FY 2011 current services for this initiative are 921 positions (including 609 agents and attorneys) and \$138.8 million. The Southwest Border Threat Response Unit is a new OCDETF initiative.

INTERPOL Washington

- **INTERPOL Operations and Command Center (IOCC): \$4.5 million and 5 positions** to expand the Notices Section to 24/7 staffing and enhance the IOCC's current technology. The IOCC is linked around the clock to more than 18,000 federal, state, and local law enforcement agencies in the United States. This funding will enable the Notices Section to be staffed around the clock, allowing it to handle notices and diffusions as it receives them. These enhancements to both staffing and technology will enable the IOCC to operate more efficiently and effectively, as well as to address critical workload needs. FY 2011 current services for this initiative are 23 positions and \$4.7million.

U.S. Marshals Service (USMS)

- **Technical Operations Group: \$6.4 million** is requested for electronic surveillance equipment so that the TOG can manage the increasing workload associated with fugitive apprehension. This funding will enable TOG to remain technologically current. FY 2011 current services for agency-wide fugitive apprehension are \$39.4 million.

FY 2011 Program Increase Summary
(Amount in \$000s)

Component/Initiative	Positions	Agents	Attorneys	Amount
Bureau of Alcohol, Tobacco, Firearms and Explosives	44	28	0	\$13,043
ARRA Southwest Border Gunrunner	37	25	0	11,815
Emergency Support Function #13	7	3	0	1,228
Criminal Division	5	0	3	\$550
Southwest Border Enforcement	5	0	3	550
Drug Enforcement Administration	0	0	0	\$59,182
Southwest Border	0	0	0	54,247
Intelligence Sharing	0	0	0	4,935
Federal Bureau of Investigation	2	0	0	\$328
Violent Crime/Gangs and Indian Country	2	0	0	328
General Administration	4	0	3	\$584
Office of Tribal Justice	4	0	3	584
Interagency Crime and Drug Enforcement	[158]	[29]	[58]	\$37,339
Southwest Border Violence Initiative	[158]	[29]	[58]	37,339
INTERPOL Washington	5	0	0	\$4,505
INTERPOL Operations and Command Center (IOCC)	5	0	0	4,505
United State Marshals Service	0	0	0	\$6,417
Technical Operations Group	0	0	0	6,417
Grand Total, Program Increases	60	28	6	\$121,948