



## **U.S. Department of Justice FY 2011 Budget Request**

### **MAINTAIN PRISONS, DETENTION, PAROLE AND JUDICIAL & COURTHOUSE SECURITY**

**+ \$527.5 million in Program Increases**

#### **FY 2011 Overview**

As a result of successful law enforcement policies, the number of criminal suspects appearing in federal court continues to grow, as does the number of individuals ordered detained and ultimately incarcerated. The Department's FY 2011 request provides the needed funding that will allow the Bureau of Prisons (BOP), Office of the Federal Detention Trustee (OFDT), U.S. Parole Commission (USPC) and U.S. Marshals Service (USMS) to continue to protect society by confining offenders in the controlled environments of prisons and contract- or community-based facilities; as well as offer self-improvement opportunities to offenders that will assist them in becoming law-abiding citizens and reduce the likelihood of recidivism.

The BOP operates 115 federal prisons and contracts for low security prison beds to confine more than 215,000 inmates in FY 2010; BOP projects that the federal prison population will increase by around 7,000 inmates in FY 2011. Therefore, program enhancements included in the FY 2011 Budget provide \$523.2 million in new program funding to support increases in BOP and OFDT operations. These additional funds will allow OFDT in particular to support an average daily detention population (ADDP) of approximately 62,100, to increase detention bed space in the Southwest Border region, and for increased prisoner transportation and medical costs associated with the rise in ADDP.

In addition, these program enhancements increase funding to support Second Chance Act initiatives and re-entry programs, including expanded re-entry transitional housing, BOP inmate correctional programs, and the District of Columbia Recidivism Reduction and Re-entry Enhancement, a new program that will be implemented by the USPC in FY 2011.

Finally, resources are requested to enhance the law enforcement efforts of the USMS, primarily their Special Operations Group (SOG), which supports USMS and other agencies with a rapidly deployable force of tactically trained officers. SOG provides tactical support for any incident involving the judiciary, district operations and witness security operations. The President's Budget also annualizes into the USMS base additional positions approved in FY 2009 (201 positions) and FY 2010 (700 positions) to support immigration enforcement, particularly along the Southwest Border.

All told, the FY 2011 Budget request includes \$527.5 million in program increases for the BOP, OFDT, USPC, and USMS. The FY 2011 Budget requests \$9 billion or approximately 30 percent

of the Department's total budget authority to maintain prisons, detention, and parole, and to provide judicial and courthouse security.

## Program Increases

### Bureau of Prisons (BOP)

BOP ensures that sentenced criminals are removed from society and housed in prisons and community-based facilities that are safe, humane, cost-efficient, and appropriately secure. A sufficient number of appropriately trained and equipped staff is one of the primary means of accomplishing this task.

- **Increase Current Staffing Levels: \$59.1 million** to fill 1,200 vacant correctional worker positions to safely manage the growing inmate population at BOP institutions. Operating the crowded Federal Prison System without commensurate personnel increases has placed severe demands on existing staff. The Department continues its ongoing commitment to increase prison institution staffing levels; the FY 2011 request supports correctional worker staffing at 93 percent of the authorized baseline level. In FY 2009, BOP was able to fund and staff 89 percent of authorized correctional worker positions and expects to fund 90 percent of authorized correctional worker positions in FY 2010. FY 2011 current services for all of BOP staffing funded by the Salaries and Expenses appropriation are \$3.8 billion.
- **Capacity Expansion: \$170.0 million and 6 positions** to purchase and renovate the Thomson Correctional Center, an Illinois state prison to expand high security prison capacity. The Thomson facility will be activated as a U.S. Penitentiary. The Department believes that renovating and re-purposing existing structures is a cost-efficient and environmentally responsible method of expanding federal prison system capacity. The new prison activation enhancement also funds constructive program opportunities for federal offenders, promoting an atmosphere conducive to positive change during incarceration to facilitate successful reentry and reintegration into society upon release. There are no current services for these initiatives.
- **New Prison Activations: \$95.4 million and 1,274 positions (652 correctional officers)** to begin the process of equipping and staffing FCI Berlin, NH (1,280 beds), a medium security federal correctional institution (\$28.5 million). Funding is provided to activate USP Thomson, IL (1,600 beds), a U.S. penitentiary (\$66.9 million). The prison activation enhancements also fund constructive program opportunities for federal offenders, promoting an atmosphere conducive to positive change during incarceration to facilitate successful reentry and reintegration into society upon release. There are no current services for this initiative.
- **Reentry Programs and Housing: \$25.9 million and 42 positions** to support reentry programs in BOP facilities and extend the average length of stay for inmates housed in residential reentry centers. This initiative supports BOP's federal prisoner reentry strategy and other associated requirements instituted by the Second Chance Act of 2007. FY 2011 current services for this BOP reentry related programs are \$564.4 million.

- **Prison Operations and Inmate Care: \$78.1 million** to support general prison operations and inmate care, including increases in food costs (\$15.9 million), contract bed wage and price costs (\$29.8 million), as well as increases associated with the FY 2011 projected inmate population growth in BOP facilities (\$32.4 million). FY 2011 current services for the Inmate Care decision unit is \$2.3 billion.

### **Office of Federal Detention Trustee (OFDT)**

OFDT is responsible for providing secure detention space to individuals who have been arrested and await final disposition of their cases.

- **Detainee Housing, Medical and Transportation: \$94.6 million** is provided to ensure that OFDT is able to pay for the housing, medical, and transportation costs for its detainee population. The requested funding will support an average projected daily detainee population of nearly 62,100. As OFDT must provide housing and other services to all detainees charged with a federal crime, resources are necessary to pay for the projected increase in the detainee population. FY 2011 current services for this initiative are \$1.4 billion.

*Note: The increase in detainee operation costs is significantly linked to bookings of illegal immigrants along the Southwest Border; therefore, detention housing resources are reflected in the Immigration Fact Sheet as a non-add.*

- **Program Oversight & Infrastructure: \$162,000 and 2 positions** to support OFDT's quality assurance program and provide additional management oversight for contract administration. FY 2011 current services for this initiative are \$10.7 million.

### **United States Parole Commission (USPC)**

USPC makes parole release decisions for eligible federal and District of Columbia prisoners, determines the conditions of parole or supervised release, issues warrants and revokes parole and supervised release for violation of the conditions of release. Through the administration of a national parole policy that enables the consistent application of rational guidelines, USPC promotes public safety through impartial decision-making that provides incentives for good behavior while discouraging recidivist conduct.

- **Recidivism Reduction and Reentry Program: \$514,000 and 6 positions** are provided to implement the District of Columbia Recidivism Reduction and Reentry Enhancement (D.C. RRARE). This initiative will support the reduction of prison overcrowding through reformed sentencing policies, lower recidivism rates, and expansion of alternatives to incarceration for low-risk, non-violent offenders. This is a new program; there are no current services for this initiative.

### **United States Marshals Service (USMS)**

USMS enforces federal laws and provides support to virtually all elements of the federal justice system. USMS duties include apprehending federal fugitives, protecting the federal judiciary, and exercising custody of federal prisoners and providing for their security and transportation to correctional facilities.

- **Special Operations Group (SOG): \$3.8 million and 14 positions (12 Deputy U.S. Marshals, or DUSMS)** are provided to expand the SOG, which supports USMS and other agencies with a rapidly deployable, highly trained force of tactically trained law enforcement officers. SOG provides critical tactical support for any incident involving the judiciary, district operations and witness security operations. FY 2011 current services for agency-wide Tactical Operations is \$37.9 million.

**FY 2011 Program Increases Summary**  
(Amount in \$000s)

Component/Initiative	Positions	Corrections Officers/ DUSMs	Amount
<b>Bureau of Prisons</b>	<b>1,316</b>	<b>652</b>	<b>\$428,429</b>
Increase Current Staffing Levels	[1,200]	[1,200]	59,055
Expand Capacity (Existing Facility Acquisition & Renovation)	6	0	170,000
New Prison Activations	1,274	652	95,379
Reentry Programs and Housing (Second Chance Act)	42	0	25,927
Prison Operations and Inmate Care	0	0	78,068
<b>Office of the Federal Detention Trustee</b>	<b>2</b>	<b>0</b>	<b>\$94,773</b>
Detainee Housing, Medical, and Transportation	0	0	94,611
Program Oversight & Infrastructure	2	0	162
<b>United States Parole Commission</b>	<b>6</b>	<b>0</b>	<b>\$514</b>
Recidivism Reduction and Reentry Program	6	0	514
<b>United States Marshals Service</b>	<b>14</b>	<b>12</b>	<b>\$3,764</b>
Special Operations Group	14	12	3,764
<b>Grand Total, Program Increases</b>	<b>1,344</b>	<b>664</b>	<b>\$527,480</b>