

**U.S. Department of Justice  
FY 2015 Performance BUDGET**



**Violence Against Women Act Grants**



U.S. Department of Justice  
Office on Violence Against Women (OVW)



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***Congressional Submission  
March 6, 2014***

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# I. Overview for the Office on Violence Against Women

## 1. Introduction

The FY 2015 request for the Office on Violence Against Women (OVW) totals \$422,500,000, including 70 positions and 63 FTE. This FY 2015 request is \$5,500,000 above the FY 2014 enacted budget. The FY 2015 base discretionary budget meets the cap levels set by the Bipartisan Budget Act of 2013. In addition, the FY 2015 Budget's Opportunity, Growth, and Security Initiative includes targeted investments for State and local justice assistance grants, with additional investments for OVW.

OVW is proposing several program increases to enhance our partnerships with States, local governments, tribal governments, and nonprofit organizations, to provide communities with the much needed resources to combat violence against women. These increases include \$5.5 million for the Legal Assistance for Victims (LAV) Program, \$1 million for the Grants to Support Families in the Justice System Program, \$250 thousand for the Transitional Housing Program, and \$2 million for the Campus Program. Please see page 9 of this document for a Summary of Program Changes.

An average of 1,329 women and men have been killed by an intimate partner each year between 2000 and 2011,<sup>1</sup> 1.27 million women are raped each year,<sup>2</sup> and 5.429 million women and men experience *severe* physical assault by an intimate partner each year.<sup>3</sup>

### **VAWA Is a Smart Investment: Saving Lives, Saving Money**

VAWA has led to significant improvements in the criminal and civil justice systems.<sup>4</sup> Findings from a nationwide assessment indicate that VAWA grants were associated with reductions in rape and assault.<sup>5</sup> In fact, between 1993 and 2012, the number of individuals killed by an intimate partner declined by 37% for women and 63% for men.<sup>6</sup> The annual incidence of domestic violence dropped by 64% from 1993 to 2010.<sup>7</sup> Even small investments in VAWA have been shown to make a difference on the ground.<sup>8</sup>

VAWA has been successful by funding proven-effective interventions, such as legal assistance and protection order enforcement, across grant programs. This pays dividends; a recent study showed that the state of Kentucky averted \$85 million in costs by reducing violence and improving victims' quality of life through protection orders.<sup>9</sup>

VAWA-funded interventions including domestic violence courts, sexual assault forensic examiner programs, and specialized law enforcement and prosecution units generate tangible results such as more and better evidence and increased offender compliance, and significantly increase the likelihood of successful prosecution.<sup>10</sup> Victim services not only improve outcomes for victims, but also enable victims to better cooperate with police, prosecution, and courts.<sup>11</sup>



## **OVW Priority Areas**

Four priorities guided the FY 2015 budget request of the Office: 1) supporting essential services for victims in difficult economic circumstances; 2) reducing sexual assault; 3) reaching underserved communities; and 4) ensuring meaningful evaluation of programs and implementation of evidence-based practices.

### ***Supporting essential services for victims***

The first focal point for the Office is supporting core services for victims in a time when many service providers are experiencing both decreased funding from the states and increased requests for services. OVW's largest program, the Services-Training-Officers-Prosecutors (STOP) Program, provides formula funds to states to address state-specific needs related to violence against women, including law enforcement, prosecution, courts, and victim services.

### ***Reducing sexual assault***

Through research and experience in the field, OVW has identified key areas in prosecution, forensic evidence gathering, policing, and victim services that can reduce the incidence of sexual assault and better respond to these crimes. We know more now about how rapists avoid detection and prosecution, commit serial crimes, and target victims. Holding these perpetrators accountable for their crimes, helping victims rebuild their lives, and preventing future rapes are essential to reducing sexual assault nationwide.

### ***Reaching underserved communities***

One of the most important efforts OVW can undertake is to ensure that our programs are available to meet the needs of all victims, regardless of demographic or geographic community. OVW has been working with service providers and the states to identify and reach those groups that have traditionally faced barriers to accessing necessary victim services and protections. Among the underserved populations we have specifically targeted include people of color, individuals with disabilities, elderly women, immigrant and refugee women, women in the military, and lesbian, gay, bisexual, and transgender (LGBT) victims of violence, all of whom experience a heightened vulnerability to victimization. OVW also recognizes the unique responsibility of the federal government to women in tribal communities, and we are committed to working with tribal governments to restore safety for American Indian and Alaska Native women.

### ***Ensuring meaningful evaluation of programs and implementation of evidence-based practices***



OVW is developing an evaluation plan to facilitate nationwide implementation of promising and evidence-based programs, practices, and policies. The evaluation plan will enable the Office to better identify promising programs addressing domestic violence, sexual assault, stalking, and dating violence; identify and develop a plan to address evaluation gaps in OVW-funded programs; and assist grantees with translating research findings into programmatic and policy changes. This focus on evaluation will provide useful feedback to our grantees and the field, victims and survivors, advocacy organizations, Congress, the Administration, and other relevant constituencies. This budget requests a dedicated set-aside of up to three percent for this purpose. One example of how OVW has prioritized the replication of evidence-based practices is the

Homicide Reduction Initiative. The initiative is funding 12 jurisdictions to implement and evaluate the effectiveness of models that have successfully reduced domestic violence homicides in other jurisdictions through identifying potential victims of domestic violence-related homicide and monitoring high-risk offenders. Funds for this initiative are requested in FY 2015 to expand the project to high-need cities.

## **2. Background**

The mission of OVW is to provide federal leadership in developing the nation's capacity to reduce domestic violence, dating violence, sexual assault, and stalking through the implementation of the Violence Against Women Act.

Since its inception in 1995, OVW has awarded over \$5 billion in grants and cooperative agreements, and has launched a multifaceted approach to implementing VAWA. By forging state, local, and tribal partnerships among police, prosecutors, judges, victim advocates, health care providers, faith leaders, and others, OVW grant programs help provide victims with the protection and services they need to pursue safe and healthy lives, while simultaneously enabling communities to hold offenders accountable for their violence.



Along with OVW's responsibility for the administration of VAWA grants, OVW's authorizing statute outlines several additional duties for the OVW Director. These include:

- 1) Maintaining liaison with the judicial branches of the federal and state governments;
- 2) Providing information on violence against women to the President, Congress, the judiciary, state, local, and tribal governments, and members of the public on matters relating to violence against women;
- 3) Serving as the DOJ representative on domestic task forces, committees, or commissions addressing policy or issues relating to violence against women;
- 4) Representing the U.S. on matters related to violence against women in international fora;
- 5) Providing technical assistance, coordination, and support to other DOJ components in efforts to develop policy and to enforce federal laws relating to violence against women; and
- 6) Providing technical assistance, coordination, and support to agencies across federal, state, local, and tribal agencies in efforts to develop policy, provide technical assistance, and improve coordination among agencies carrying out efforts to eliminate violence against women.

## **3. Challenges**

OVW's greatest challenges in the next two years will be 1) to make progress in addressing the high levels of sexual assault in the United States; 2) to support core services for victims across the country as programs compete for scarce resources; and 3) to build the infrastructure

necessary to fulfill OVW's statutorily envisioned role as the nation's leading voice on ending violence against women.

#### **4. Environmental Accountability**

OVW is committed to integrating environmental accountability and continues to pursue ways to reduce the Department's impact on the environment by instituting office-wide *Green* practices. OVW is involved in the Department of Justice and the District of Columbia Recycling Programs. This program provides recycling bins for plastic and paper throughout the Office and requires quarterly inspection of recycling plans and efforts. OVW purchases recycled copier paper, reuses packing material, purchases ink and toner cartridges from companies that provide credit for recycling, and shuts down computers and other office equipment before leaving each day. Automatic light controls have been installed in all rooms and the restrooms have low-flow toilets. In 2012, OVW acquired the capacity to access webinars and video conferencing from the office and uses a free conference call service. Management has encouraged the staff to use webinars and video conferencing whenever possible to reduce travel. Teleworking for staff with long commutes has been expanded to reduce vehicle emissions. OVW will continue to develop ways to reduce its carbon footprint and save money in the process.

## II. Summary of Program Changes

Item Name	Description				Page
		Pos.	FTE	Dollars (\$000)	
Legal Assistance for Victims	OVW requests a grant funding increase for the LAV Program to strengthen legal assistance for adult and youth victims of domestic violence, dating violence, sexual assault, and stalking who are seeking relief in legal matters arising as a consequence of that abuse or violence. For FY 2015, OVW requests an increase in the appropriation for the LAV Program to \$42,500,000, \$5,500,000 above the FY 2014 enacted level.	0	0	+5,500	
Grants to Support Families in the Justice System	OVW requests a grant funding increase for the Justice for Families Program to improve court responses to adult and youth victims, and provide an opportunity for communities to support the supervised visitation and safe exchange of children in situations involving domestic violence, dating violence, child abuse, sexual assault, or stalking. For FY 2015, OVW requests an increase in the appropriation for the Justice for Families Program to \$16,000,000, \$1,000,000 above the FY 2014 enacted level.	0	0	+\$1,000	
Campus Program	OVW requests a grant funding increase for the Campus Program to strengthen on-campus victim services and advocacy, security, and investigative strategies to prevent and prosecute violent crimes against women on campuses. For FY 2015, OVW requests an increase in the appropriation for the Campus Program to \$11,000,000, \$2,000,000 above the FY 2014 enacted level.	0	0	+\$2,000	
Transitional Housing Program	OVW requests a grant funding increase for the Transitional Housing Program to strengthen services for transitional housing, short-term housing assistance, and related support services. For FY 2015, OVW requests a small increase in the appropriation for the Transitional Housing Program, from the FY 2014 enacted level of \$24,750,000 to \$25,000,000.	0	0	+\$250	
Research and Evaluation of Violence Against Women (NIJ)	In order to maintain an overall funding level of \$422,500,000, OVW requests a small reduction to NIJ Research on Violence Against Women. The FY 2015 President's request is \$3,000,000, \$250,000 less than the FY 2014 enacted level.	0	0	-\$250	

### III. Appropriations Language and Analysis of Appropriations Language

#### Violence Against Women Prevention and Prosecution Programs

For grants, contracts, cooperative agreements, and other assistance for the prevention and prosecution of violence against women, as authorized by the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3711 et seq.) ("the 1968 Act"); the Violent Crime Control and Law Enforcement Act of 1994 (Public Law 103-322) ("the 1994 Act"); the Victims of Child Abuse Act of 1990 (Public Law 101-647) ("the 1990 Act"); the Prosecutorial Remedies and Other Tools to end the Exploitation of Children Today Act of 2003 (Public Law 108-21); the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5601 et seq.) ("the 1974 Act"); the Victims of Trafficking and Violence Protection Act of 2000 (Public Law 106-386) ("the 2000 Act"); the Violence Against Women and Department of Justice Reauthorization Act of 2005 (Public Law 109-162) ("the 2005 Act"); and the Violence Against Women Reauthorization Act of 2013 (Public Law 113-4) ("the 2013 Act"); and for related victims services, [\$417,000,000] \$422,500,000 to remain available until expended: Provided, That except as otherwise provided by law, not to exceed 5 percent of funds made available under this heading may be used for expenses related to evaluation, training, and technical assistance: *Provided further, That, in addition to any amounts that are otherwise available (or authorized to be made available) for the research and evaluation purposes set forth in section 40002(b)(7) of the 1994 Act, up to 3 percent of funds made available under this heading may be used for such purposes, except that this proviso shall not apply to funds provided for grants to combat violence against women, as authorized by part T of the 1968 Act, and grants for sexual assault victims assistance, as authorized by section 41601(b) of the 1994 Act: Provided further, That section 8(e) of Public Law 108-79 (42 U.S.C. 15607(e)) shall not apply to funds appropriated to or administered by the Office on Violence Against Women, including funds appropriated in previous appropriations acts that remain available for obligation: Provided further, That of the amount provided—*

- (1) \$193,000,000 is for grants to combat violence against women, as authorized by part T of the 1968 Act;
- (2) [\$24,750,000] \$25,000,000 is for transitional housing assistance grants for victims of domestic violence, dating violence, stalking or sexual assault as authorized by section 40299 of the 1994 Act;
- (3) [\$3,250,000] \$3,000,000 is for the National Institute of Justice for research and evaluation of violence against women and related issues addressed by grant programs of the Office on Violence Against Women, which shall be transferred to "Research, Evaluation and Statistics" for administration by the Office of Justice Programs;
- (4) \$10,000,000 is for a grant program to provide services to advocate for and respond to youth victims of domestic violence, dating violence, sexual assault, and stalking; assistance to children and youth exposed to such violence; programs to engage men and youth in preventing such violence; and assistance to middle and high school students through education and other services related to such violence: Provided, That unobligated balances available for the programs authorized by sections 41201, 41204, 41303 and 41305 of the 1994 Act, prior to its amendment by the 2013 Act, shall be available for this program: Provided further, That 10 percent of the total amount available for this grant program shall be available for grants under the program authorized by section 2015 of the 1968 Act: Provided further, That the definitions and grant conditions in section 40002 of the 1994 Act shall apply to this program;

- (5) \$50,000,000 is for grants to encourage arrest policies as authorized by part U of the 1968 Act, of which \$4,000,000 is for a homicide reduction initiative;
- (6) \$27,000,000 is for sexual assault victims assistance, as authorized by section 41601 of the 1994 Act;
- (7) [\$36,000,000] \$33,000,000 is for rural domestic violence and child abuse enforcement assistance grants, as authorized by section 40295 of the 1994 Act;
- (8) [\$9,000,000] \$11,000,000 is for grants to reduce violent crimes against women on campus, as authorized by section 304 of the 2005 Act;
- (9) [\$37,000,000] \$42,500,000 is for legal assistance for victims, as authorized by section 1201 of the 2000 Act;
- (10) \$4,250,000 is for enhanced training and services to end violence against and abuse of women in later life, as authorized by section 40802 of the 1994 Act;
- (11) [\$15,000,000] \$16,000,000 is for grants to support families in the justice system, as authorized by section 1301 of the 2000 Act: Provided, That unobligated balances available for the programs authorized by section 1301 of the 2000 Act and section 41002 of the 1994 Act, prior to their amendment by the 2013 Act, shall be available for this program;
- (12) \$5,750,000 is for education and training to end violence against and abuse of women with disabilities, as authorized by section 1402 of the 2000 Act;
- (13) \$500,000 is for the National Resource Center on Workplace Responses to assist victims of domestic violence, as authorized by section 41501 of the 1994 Act;
- (14) \$1,000,000 is for analysis and research on violence against Indian women, including as authorized by section 904 of the 2005 Act: Provided, That such funds may be transferred to "Research, Evaluation and Statistics" for administration by the Office of Justice Programs; and
- (15) \$500,000 is for [the Office on Violence Against Women to [establish] a national clearinghouse that provides training and technical assistance on issues relating to sexual assault of American Indian and Alaska Native women.

(cancellation)

Of the unobligated balances from prior year appropriations available under this heading, \$12,200,000 are hereby permanently cancelled: Provided, That no amounts may be cancelled from amounts that were designated by the Congress as an emergency requirement pursuant to the Concurrent Resolution on the Budget or the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

**Analysis of Appropriations Language**

- The FY 2015 request includes a research and evaluation set-aside of up to three percent of OVW discretionary funding.
- The FY 2015 request includes language that would exclude OVW's STOP Violence Against Women Formula Grant Program from a five-percent mandatory reallocation or reduction of funds that may be imposed on states under the Prison Rape Elimination Act (PREA). Beginning in FY 2014, if states cannot certify compliance with certain PREA standards, they will lose five percent of covered DOJ grant funds unless they provide an assurance that they will use five percent of such funds toward achieving full compliance with the standards. Due to a change to the STOP Program statute made by the Violence Against Women Reauthorization Act of 2013, which permits states to fund rape crisis centers to help victims of sexual assault in prison, the bulk of STOP Program funding

will be subject to this five-percent reallocation/reduction requirement. Imposing the PREA funding requirement on STOP awards, however, would create a significant and unintended hardship for STOP subgrantees, particularly victim service providers.

Detailed PREA Explanation: Under the Prison Rape Elimination Act (PREA), states that receive Department of Justice grant funding for “prison purposes” must certify that they are in compliance with the DOJ National Standards to Prevent, Detect, and Respond to Prison Rape, 42 U.S.C. 15607(e), or else be subject to the loss or reallocation of specified funding. Beginning in FY 2014, if states cannot certify compliance, they will lose 5% of covered DOJ grant funds unless they provide an assurance that they will use 5% of such funds toward achieving full compliance with the standards. The Violence Against Women Reauthorization Act of 2013 added a new purpose area to the Department’s STOP Violence Against Women Formula Grant Program statute to permit states to use STOP funds to address sexual assault in correctional and detention settings. 42 U.S.C. 3796gg (b)(17). While preparing to administer this PREA provision for FY 2014, subsequent to passage of VAWA 2013, the Department determined that this new STOP purpose area is a “prison purpose,” and that the PREA reduction/reallocation provision therefore applies to STOP awards. In particular, the reduction/reallocation will be assessed on 95% of a state’s STOP award, because 5% of the awards must be allocated to courts and these funds could not be used to achieve compliance with the DOJ PREA standards.

The Department is proposing language that would exclude STOP funding from the PREA reduction/reallocation. We believe that the inclusion of the STOP program was an unintended consequence of the VAWA 2013 amendment, which itself was originally proposed by the Department to encourage states to fund rape crisis centers to help victims of sexual assault in prisons. When Congress enacted the PREA reduction/reallocation in 2003, the STOP program would not have been a “covered” program because, at that time, its purpose areas solely addressed offender accountability and victim safety, without any mention of prisons.

- Deletes language stating that OVW is to establish a Sexual Assault Clearinghouse. This national clearinghouse opened in the fall of 2013; therefore, the appropriation language should no longer say ‘to establish’. Further, the clearinghouse is technically the TA provider’s clearinghouse (not OVWs), so the wording was updated.

## IV. Decision Unit Justification

### A. Prevention and Prosecution of Violence Against Women and Related Victim Services Program (Referred to as Office on Violence Against Women (OVW))

<b>Office on Violence Against Women - Grants OVW Appropriation</b>	<b>Perm. Pos.</b>	<b>FTE</b>	<b>Amount</b>
2013 Enacted w/Rescissions & Sequester	0	0	387,864,000
2014 Enacted	0	0	417,000,000
Adjustments to Base and Technical Adjustments	0	0	
2015 Current Services	0	0	417,000,000
2015 Program Increases	0	0	8,750,000
2015 Program Offsets	0	0	3,250,000
2015 Request	0	0	422,500,000
<b>Total Change 2014-2015</b>	<b>0</b>	<b>0</b>	<b>5,500,000</b>
<b>Office on Violence Against Women - Management and Administration</b>			
2013 Enacted with Sequester	70	58	[17,460,000]
2013 Prior Year Balance Rescission	0	0	[0]
2013 Enacted w/Balance Rescissions & Sequester	70	58	[17,460,000]
2014 Enacted	70	63	[18,771,672]
Adjustments to Base and Technical Adjustments		0	[187,000]
2015 Current Services	70	70	[18,959,672]
2015 Program Increases	0	0	[0]
2015 Program Offsets	0	0	[0]
2015 Request	70	63	[18,959,672]
<b>Total Change 2014-2015</b>	<b>0</b>	<b>0</b>	<b>[187,000]</b>
<b>Office on Violence Against Women TOTAL</b>			422,500,000

## 1. Grant Program Descriptions

As a result of changes to the VAWA grant programs authorized by VAWA 1994 and subsequent legislation outlined in the recent reauthorization of VAWA, OVW will administer four formula and 14 discretionary grant programs. These grants are designed to develop the nation’s capacity to reduce domestic violence, dating violence, sexual assault, and stalking by strengthening services to victims and holding offenders accountable for their crimes.

### a. Formula Grant Programs

#### (1) Service-Training-Officers-Prosecutors Violence Against Women Formula Grant Program (STOP Program) – \$193,000,000

The STOP Program was initially authorized by VAWA in 1994 and was reauthorized and amended by the Violence Against Women Acts of 2000, 2005 and 2013 (VAWA 2000, VAWA 2005 and VAWA 2013). The STOP Program promotes a coordinated, multidisciplinary approach to enhancing advocacy and improving the criminal justice system’s response to violent crimes against women. It encourages the development and improvement of effective law enforcement and prosecution strategies as well as victim advocacy and services – including legal services for victims – in cases involving violent crimes against women.



STOP is the cornerstone of VAWA, funding the most essential elements of state, territorial, and tribal responses to violence against women. STOP has supported significant improvements in the criminal and civil justice systems. One study finds that VAWA has “significantly strengthened victims’ involvement with criminal justice authorities such as prosecutors and court officers”<sup>12</sup> while other researchers have concluded that the “STOP program has been critical to law enforcement and prosecution training, and the development of specialized units.”<sup>13</sup>

*The STOP funding has provided the county with the ability to serve all emergency protective orders in a fast and efficient manner. Prior to this funding, nearly 70% of the county's orders were not served in an appropriate time frame, if served at all. By providing funding for an officer whose sole purpose is to serve these orders throughout the county, the 70% number has been decreased to 20%.  
—City of Williamsburg, Kentucky*

The recent reauthorization added the following significant new purpose areas: developing and promoting legislation and policies to enhance best practices for responding to domestic violence, dating violence, sexual assault, and stalking; developing Sexual Assault Response Teams and related coordinated community responses to sexual assault; improving investigation and prosecution of sexual assault cases and appropriate treatment of victims; responding to sexual assault against men, women, and

youth in correctional settings; responding to backlogs of sexual assault evidence, including developing protocols and policies for notifying and involving victims; improving responses to male and female victims whose ability to access traditional services and responses is affected by their sexual orientation or gender identity; and supporting prevention or educational programming (limited to 5% of the award amount).

By statute, each state receives a base amount of \$600,000. Remaining funds are awarded to states based on population, as determined by United States Census Bureau data, including tribal populations.

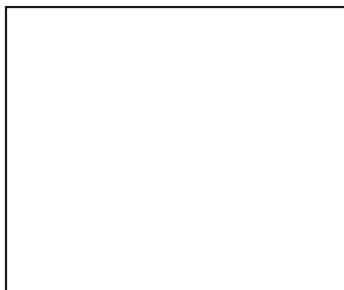
**(2) Sexual Assault Services Program (SASP) – \$27,000,000**

*SASP funding allows us to ... operate our two 24-hour hotlines, providing an integral link for those in need in our community as well as the ability to respond immediately to the needs of survivors reporting their crimes to law enforcement. Without funding, we feel that our response to survivors in the community would be severely crippled, leaving many without the valuable services that assist them on the journey to healing from a sexual assault.*  
—North County Rape Crisis Center, California

SASP was authorized by VAWA 2005 and is the first federal funding stream solely dedicated to the provision of direct intervention and related assistance for victims of sexual assault. SASP encompasses five different funding streams for states and territories, tribes, state sexual assault coalitions, tribal coalitions, and culturally specific organizations. Overall, the purpose of SASP is to provide intervention, advocacy, accompaniment, support services, and related assistance for adult, youth, and child victims of sexual assault, family and household members of victims, and those collaterally affected by the sexual assault.

SASP helps survivors heal from sexual assault trauma by funding direct intervention and assistance, including 24-hour sexual assault hotlines, crisis intervention, and medical and criminal justice accompaniment. Victim service organizations such as rape crisis centers provide these interventions. Sixty-five percent of SASP appropriated funds are awarded to states and territories through a population-based formula. The recent reauthorization adjusted the SASP funding formula to provide the District of Columbia and Puerto Rico with the same share as states and to increase the percentage share for territories.

**(3) Grants to State Sexual Assault and Domestic Violence Coalitions Program (State Coalitions Program) – funded by set-aside**



In VAWA 2000, Congress authorized grants to state sexual assault and domestic violence coalitions. The State Coalitions Program provides federal financial assistance to state coalitions to support the coordination of state victim services activities, and collaboration and coordination with federal, state, and local entities engaged in violence against women activities. The program is funded by a statutory set-aside from the STOP Program. The SASP State Coalitions funding stream also is administered through this Program.

Statewide sexual assault and domestic violence coalitions work across their states to improve systemic responses to victims and ensure quality services are provided by local rape crisis centers, domestic violence shelters, and other victim service providers. These coalitions support victim service providers in their states through training and technical assistance, public awareness, and advocacy.

**(4) Tribal Domestic Violence and Sexual Assault Coalitions Grant Program (Tribal Coalitions Program) – funded by set-asides**

The Tribal Coalitions Program, first authorized by VAWA 2000 and amended by subsequent legislation, builds the capacity of survivors, advocates, Indian women’s organizations, and victim service providers to form nonprofit, nongovernmental tribal domestic violence and sexual assault coalitions to end violence against American Indian and Alaska Native women. The

program is funded by statutory set-asides from the STOP Program and SASP. VAWA 2013 changed the program from discretionary to formula.

Tribal Coalitions Program grants are used to increase awareness of domestic violence, dating violence, sexual assault, and stalking committed against American Indian and Alaska Native women; enhance the response to violence against women at the tribal, federal, and state levels; develop and promote legislation, policies and best practices; and identify and provide technical assistance to coalition membership and tribal reservation communities to enhance access to essential services.

## **b. Discretionary Grant Programs**

### **(1) Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program (Arrest Program) – \$50,000,000**

*This grant has allowed one investigator in each law enforcement agency to completely focus on domestic violence, protection orders, sexual assault, and stalking cases ... so they can better serve the victims and hopefully increase the abusers' accountability. The detectives now make contact with all victims and speak with them one-to-one, if possible, to help them with resources and assistance.*  
—South Dakota Office of the U.S. Attorney General

The Arrest Program was initially authorized by VAWA 1994 and was reauthorized and amended by VAWA 2000, VAWA 2005, and VAWA 2013. The Arrest Program is designed to encourage state, local, and tribal governments and courts to treat domestic violence, dating violence, sexual assault, and stalking as serious violations of criminal law requiring coordination between victim service providers, staff from population specific organizations, and representatives from the criminal justice system. The program challenges the whole community to communicate, identify problems, and share ideas that will result in new responses and the application of best practices to enhance victim safety and offender accountability.

The recent reauthorization added the following significant new purpose areas: training prosecutors; improving the response of the criminal justice system to immigrant victims; developing and promoting legislation and policies to enhance best practices for responding to domestic violence, dating violence, sexual assault, and stalking; developing Sexual Assault Forensic Examiner programs; developing Sexual Assault Response Teams or similar CCRs to sexual assault; improving investigation and prosecution of sexual assault and treatment of victims; providing HIV testing, counseling, and prophylaxis for victims; addressing sexual assault evidence backlogs including notifying and involving victims; and developing multi-disciplinary high-risk teams for reducing domestic violence and dating violence homicides. In addition, state, tribal, and territorial coalitions and victim service providers that are in partnerships with states, tribes and units of local governments are now eligible to apply to the Arrest Program. The recent reauthorization also set aside 5% of the Program's appropriation for Tribal Coalitions Program grants and required that 25% of Program appropriation is available for projects that address sexual assault.

### **(2) Legal Assistance for Victims Grant Program (LAV Program) – \$42,500,000**

The LAV Program was funded under a special initiative by Congress in 1998, later authorized by VAWA 2000, and reauthorized by VAWA 2005 and VAWA 2013. The Program funds projects that address the civil and criminal legal needs of victims of domestic

violence, dating violence, sexual assault, and stalking. The LAV program supports legal services to victims seeking relief in legal matters relating to or arising out of their victimization as well as expands pro bono legal assistance for victims. Criminal assistance under the LAV Program does *not* include criminal defense. At least 25% of LAV Program grants support projects focused on providing legal assistance to victims of sexual assault. Three percent of LAV Program funding is set aside for grants to programs that assist victims within the jurisdiction of an Indian tribe.

**(3) Rural Sexual Assault, Domestic Violence, Dating Violence, and Stalking Assistance Program (Rural Program) – \$33,000,000**

The Rural Program was established by Congress in VAWA 1994 and reauthorized by VAWA 2000, VAWA 2005, and VAWA 2013. The primary purpose of the Rural Program is to enhance the safety of children, youth, and adults who are victims of domestic violence, dating violence, sexual assault, and stalking by supporting projects uniquely designed to address and prevent these crimes in rural jurisdictions. The Rural Program encourages collaboration between victim advocates, law enforcement officers, pre-trial service personnel, prosecutors, judges and other court personnel, probation and parole officers, and faith- and/or community-based leaders to reduce violence and ensure that victim safety is paramount in providing services to victims and their children. The program supports services for victims, including legal assistance as well as strategies to address sexual assault and special needs of victims in remote areas.



The Rural Program is required to award no less than 75% of available funds to projects in rural states. The Rural Program is required to set aside no less than 25% to 40% of funds, depending on annual appropriations, for activities that meaningfully address sexual assault.

**(4) The Education and Training to End Violence Against and Abuse of Women with Disabilities Grant Program (Disabilities Program) – \$5,750,000**

The Disabilities Program was first authorized by Congress in VAWA 2000 and expanded to include victim services in VAWA 2005 and reauthorized by VAWA 2013. The goal of the Disabilities Program is to create sustainable, systemic change that will both hold offenders accountable and result in effective services for individuals with disabilities who are victims of domestic violence, dating violence, sexual assault, and stalking. The Disabilities Program supports education, cross training, services, capacity building and the establishment of multidisciplinary teams at the local level.

*This grant funding has allowed us to fund staff time in ten agencies working in the fields of domestic violence, sexual assault and disability services for the sole purpose of trying to make services more accessible for individuals with disabilities! This has truly been a wonderful opportunity.  
—Day One, Rhode Island*

**(5) Grants to Reduce Domestic Violence, Dating Violence, Sexual Assault, and Stalking On Campus Program (Campus Program) – \$11,000,000**

*This program enables us to reach students at the most vulnerable time in their young adult lives. We have an opportunity to educate first year students about violence, offer services to those previously victimized, and offer opportunities for them to become involved in campus and community anti-violence groups.  
—Eastern Kentucky University*

The Campus Program, first authorized in the Higher Education Amendments of 1998 and reauthorized by VAWA 2000, 2005 and VAWA 2013 is designed to encourage institutions of higher education to adopt comprehensive, coordinated responses to

domestic violence, dating violence, sexual assault, and stalking. The Campus Program strengthens on-campus victim services and advocacy, security, and investigative strategies to prevent and prosecute violent crimes against women on campuses. The recent reauthorization increased focus on underserved populations and mandated that all grantees comply with specified minimum requirements: institutions of higher education receiving Campus Program grants must provide prevention education on violence against women for all incoming students, train campus law enforcement or security staff on appropriate responses to violence against women, train members of campus judicial or disciplinary boards on the unique dynamics of violence against women, and create a coordinated community response to violence against women to enhance victim safety and assistance, and to hold offenders accountable.

**(6) Grants to Support Families in the Justice System (Justice for Families Program) – \$16,000,000**

The Justice for Families Program, authorized by VAWA 2013, replaces the Supervised Visitation and Court Training and Improvements Programs with a new grant program to improve civil and criminal justice system responses to families with histories of domestic violence, sexual assault, dating violence, stalking, and cases involving allegations of child sexual abuse. The program also provides an opportunity for communities to support supervised visitation and safe exchange of children in situations involving domestic violence, dating violence, child abuse, sexual assault, or stalking. The Justice for Families Program also supports the promotion of legislation and policies that improve court responses to these cases; training court personnel, child protective services workers and others; providing resources in juvenile court matters; providing civil legal assistance to victims and non-offending parents (where the other parent is represented); and collecting data and providing training and technical assistance to address civil justice needs of victims.

**(7) Enhanced Training and Services to End Violence Against and Abuse of Women in Later Life Program (Abuse in Later Life Program) – \$4,250,000**



The Enhanced Training and Services to End Violence Against and Abuse of Women in Later Life Program (Abuse in Later Life Program) was created by Congress in VAWA 2000 and expanded by VAWA 2005 and VAWA 2013. Under this grant program, OVW funds projects that create multidisciplinary partnerships with law enforcement agencies, prosecutors' offices, victim services providers, and organizations that assist older individuals and that provide a comprehensive approach to addressing elder abuse. The recent reauthorization also included a requirement that all grantees provide multidisciplinary training programs, serve victims, establish community coordinated responses to elder abuse, and conduct cross training. Those trained under the Abuse in Later Life Program are taught to look for signs of all types of abuse of older victims, including but not limited to physical abuse, neglect, financial exploitation, and sexual assault.

**(8) Transitional Housing Assistance Grants for Victims of Sexual Assault, Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program (Transitional Housing Program) – \$25,000,000**

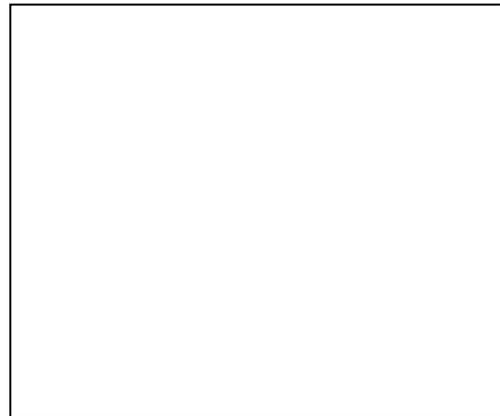
*One client that left after being with us for 17 months was able to get out of debt, pay cash for a vehicle, get a job, and keep her children safe. Without this program, she never would have been safe from her abuser, let alone [been able to] move forward and be independent. She said over and over, "I don't even know if I and my kids would be alive today, had it not been for this program."  
—New Hope Regional Foundation, Nebraska*

The Transitional Housing Program, first authorized by the PROTECT Act of 2003 and reauthorized by VAWA 2005 and VAWA 2013, focuses on a holistic, victim-centered approach to transitional housing services that move individuals into permanent housing. Grants support programs that provide assistance to victims of domestic violence, dating violence, sexual assault, and stalking who are in need of transitional housing, short-term housing assistance, and related support services including those designed to help victims secure employment. In addition to rental assistance or residence in a transitional housing facility, grantees may offer

individualized services such as counseling, support groups, safety planning, advocacy, licensed child care, employment services, transportation vouchers, and referrals to other agencies.

**(9) Consolidated Youth Program – \$10,000,000**

The Consolidated Youth Program was enacted in the FY 2012, FY 2013 and FY 2014 Appropriation Acts, which consolidated the purpose areas of four previously funded programs under one competitive program. The four programs included in the FY 2012, FY 2013 and FY 2014 consolidations were: Services to Advocate for and Respond to Youth (Youth Services), Grants to Assist Children and Youth Exposed to Violence (CEV), Engaging Men and Youth in Preventing Domestic Violence (EMY), and Supporting Teens through Education and Prevention (STEP). This consolidation allowed OVW to leverage resources for maximum impact in communities by funding comprehensive projects that include both youth service and prevention components. It also permitted OVW to reduce the number of solicitations required for staff to develop and process, although staff do continue to oversee open grants awarded in previous years under the four consolidated programs. The Administration requested, and Congress appropriated, funding for this consolidated program in FY 2014.



In VAWA 2013, Congress effected a partial statutory consolidation of the four underlying programs by creating two new programs, the Creating Hope Through Outreach, Options, Services, and Education for Children and Youth (CHOOSE) Program (consolidating the purpose areas of Youth Services and STEP) and the Saving Money and Reducing Tragedies Through Prevention (SMART) Program (consolidating the purpose areas of CEV and EMY). At this time, OVW is not requesting an appropriation for these bifurcated programs.

First, the fully consolidated program enables OVW to support more comprehensive projects designed to serve young victims and break the cycle of violence in their lives; in contrast, the two new programs – and, in particular, the SMART Program – will not permit OVW to fund a full range of both services and prevention work by one jurisdiction or entity. Second, if the new programs are implemented in FY 2015, OVW will be forced to administer grants from *seven* youth and prevention programs: the old Youth Services, Children Exposed to Violence, Engaging Men and Youth and STEP awards; the recent Consolidated Youth awards; and the new SMART and CHOOSE awards. Not only would this unnecessarily tax staff resources, it could

create confusion among the entities OVW funds. Therefore, consistent with the 2014 enacted language, OVW recommends maintaining the one consolidated program and deferring implementation of the SMART and CHOOSE programs at this time.

**(10) Grants to Indian Tribal Governments Program (Tribal Governments Program) – funded by set-asides**

The Tribal Governments Program is designed to enhance the ability of tribes to respond to violent crimes against American Indian women including domestic violence, dating violence, sexual assault, stalking, and sex trafficking; enhance victim safety, and develop education and prevention strategies. Congress authorized the program in Title IX of VAWA 2005 to replace OVW’s STOP Violence Against Indian Women Program. The Tribal Governments Program is funded by set-asides from six other OVW grant programs: STOP, Arrest, Rural, LAV, Justice for Families, and Transitional Housing.



The Tribal Government Program awards funds to tribal governments and their designees to develop a comprehensive, multi-faceted response to violence against Indian women. Funds may be used for a broad spectrum of activities: developing and enhancing tribal governments’ response to violence against Indian women; strengthening tribal criminal justice systems; improving services for Indian women who are victims of

violence; creating community education and prevention campaigns; addressing the needs of children who witness domestic violence; providing supervised visitation and safe exchange programs; providing transitional housing assistance; providing legal advice and representation to survivors of violence; developing and promoting legislation, policies and best practices; and addressing teen dating violence.

**(11) Grants to Enhance Culturally Specific Services for Victims of Domestic Violence, Dating Violence, Sexual Assault, and Stalking (Culturally Specific Services Program) – funded by set-asides**

The Culturally Specific Services Program, authorized by VAWA 2005 and amended by VAWA 2013, funds projects that promote the maintenance and replication of existing successful domestic violence, dating violence, sexual assault, and stalking community-based programs providing culturally and linguistically specific services and other resources. The focus of the grant program is directed toward racial and ethnic minority groups including American Indians (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians and other Pacific Islanders, Blacks and Hispanics. The program also supports the development of innovative culturally and linguistically specific strategies and projects to enhance access to services and resources for victims of violence against women.

OVW-funded projects increase a community’s capacity to provide culturally and linguistically specific victim services; strengthen criminal justice interventions; and expand the leadership of culturally

*Central Brooklyn Domestic Violence Program has also noticed that clients from immigrant communities are referring friends and family members to the program— a testament to the fact that culturally sensitive, multi-lingual services greatly benefit clients.  
—Borough of Brooklyn, New York*

and linguistically specific programs. The Culturally Specific Services Program is funded through statutory set-asides in five other OVW grant programs – the LAV, Rural, Abuse in Later Life, Disabilities, and Arrest Programs.

**(12) Sexual Assault Services Program (SASP Program) – Grants to Culturally Specific Programs – funded by set-aside**

The SASP Grants to Culturally Specific Program addresses the unique challenges that survivors from culturally specific communities face when seeking assistance, such as linguistic and cultural barriers. The focus of the grant program is directed toward racial and ethnic minority groups including American Indians (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians and other Pacific Islanders, Blacks and Hispanics. Many advocates report that survivors are more inclined to seek services from organizations that are familiar with their culture, language, and background. Culturally specific community-based organizations are more likely to understand the complex obstacles to accessing services for these individuals.

**(13) Sexual Assault Services Program (SASP Program) – Tribal Governments Grants Program – funded by set-aside**

The SASP Tribal Governments Program provides funding for the operation of sexual assault programs or projects in Indian Country and Alaska Native Villages to support the establishment, maintenance, and expansion of programs and projects to assist those victimized by sexual assault.

**(14) Grants for Outreach and Services to Underserved Populations – funded by set-asides from STOP and Arrest Programs**

Section 108 of VAWA 2013 directed that the Attorney General set aside funding from the Arrest Program and the STOP Program to develop and implement outreach strategies targeted at adult or youth victims of domestic violence, dating violence, sexual assault, or stalking in underserved populations and to provide victim services for these populations.

**c. Other Funding**

**(1) Analysis and Research on Violence Against Indian Women – \$1,000,000**

Section 904 of VAWA 2005 directed that the National Institute of Justice (NIJ) conduct a baseline study of violence against Indian women and further directed that OVW convene a task force to support that study. NIJ's program of research is examining violence committed against American Indian women in Indian Country, including domestic violence, dating violence, sexual assault, stalking, and murder. The program will also evaluate the effectiveness of the federal, state, and tribal response to violence against Indian women and propose recommendations for improvements. Section 904 also required the Attorney General to establish a Task Force to assist NIJ in developing and implementing its program of research on violence against Indian women. The Task Force met on March 7 and 8, 2013. Section 907 of VAWA 2013 reauthorized the baseline study through fiscal year 2015.

**(2) NIJ Research on Violence Against Women – \$3,000,000**



The NIJ Violence Against Women Research and Evaluation Program promotes the safety of women and their family members, and strives to increase the efficiency and effectiveness of the criminal justice system's response to domestic violence, dating violence, sexual assault, and stalking. NIJ provides grants to researchers to study the causes and correlations of violence against women. In addition, it creates partnerships with federal agencies to promote collaborative research, conducts field tests to examine new approaches to

combating violence against women, and evaluates the effectiveness of those initiatives.

**(3) Homicide Reduction Initiative – Grants to Encourage Arrest Policies Program – funded by set-aside**

This initiative is designed to use promising and evidence-based practices to address the urgent problem of domestic violence-related homicide, especially in those jurisdictions in which these homicides are either increasing or not declining. For 2015, \$4,000,000 will be made available from the Grants to Encourage Arrest Policies Program. In March 2013, \$2.3 million in grants were awarded.

**(4) National Tribal Sex Offender and Protection Order Registry – not requested**

Section 905 of VAWA 2005 authorizes the Attorney General to allow Indian Law enforcement agencies to access Federal criminal information databases in cases of domestic violence, dating violence, sexual assault, and stalking. The information obtained is to be entered into a national tribal sex offender and protection order registry, and will be maintained by Indian Law enforcement agencies. OVW issued a solicitation for the development of a registry in December 2012. OVW received two applications, neither of which proposed viable projects, so no award was made.

**(5) National Resource Center – Workplace Response (Workplace Initiative) – \$500,000**

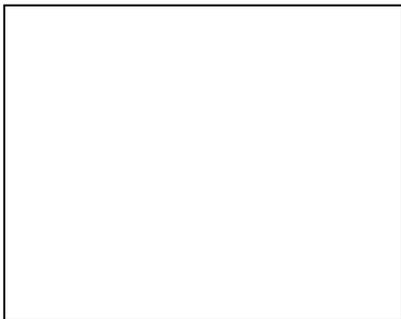
VAWA 2005 and VAWA 2013 provide for an award to establish and operate a National Resource Center on Workplace Responses to assist victims of domestic, dating violence, sexual assault, and stalking. OVW entered into a cooperative agreement with Futures Without Violence, Legal Momentum, and six other partners to develop this Center, which provides information, resources, tools, and technical assistance to employers and labor organizations to better equip them to respond to victims. These efforts address the needs of employees in cases of domestic violence, dating violence, sexual assault, and stalking impacting the workplace. The Center includes a website, [www.workplacesrespond.org](http://www.workplacesrespond.org), featuring model policies, training curricula, and information on relevant state and federal laws.

**(6) Indian Country Sexual Assault Clearinghouse – \$500,000**

OVW has funded the establishment of a national clearinghouse on the sexual assault of American Indian and Alaska Native women. OVW entered into a cooperative agreement with the Southwest Center for Law and Policy to develop this clearinghouse. The National Indian Country Clearinghouse on Sexual Assault (NICCSA) website ([www.niccsa.org](http://www.niccsa.org)) was launched in February 2014. The site is a valuable tool for professionals promoting safety, justice, and healing for American Indian and Alaska Native victims of sexual violence. The NICCSA clearinghouse is designed as a one-stop shop for information on sexual violence against American Indian and Alaska Native women and teen girls and includes a toll-free hotline to provide personalized assistance in solving complex legal, forensic, and programmatic challenges for tribal callers. The website also hosts a directory of all certified Sexual Assault Nurse Examiners (SANEs) in the country (searchable by state).

The project offers technical assistance to individual tribes in assessing the feasibility of developing and implementing a SANE/SART response in their communities. A limited number of tribes will be able to receive on-site assistance with developing and implementing a systemic response to sexual assault.

**d. Management and Administration Expenses – funded by set-aside [\$18,959,672]**



In 1994, the landmark Violence Against Women Act directed the Attorney General to implement grant programs and other directives intended to combat violence against women. In 1995, the Violence Against Women Grants Office was created within OJP to administer the grant programs authorized by VAWA. Simultaneously, a separate policy office, the Violence Against Women Office, was created and housed within the Office of the Associate Attorney General. In 1998, the two offices merged under the authority of the Assistant Attorney General of OJP. In late 2002, the 21<sup>st</sup> Century Department of Justice

Reauthorization Act established OVW as a separate and distinct office, headed by a Director to be nominated by the President and confirmed by the Senate, to provide national leadership to improve the Nation’s response to violence against women. In 2003, the Attorney General, in consultation with Congress, established OVW as a separate office outside of OJP.

Since that time, OVW has been working to become an independent office with the full staffing and administrative services to support the statutory mission of the Office. Each year, OVW has positioned itself to become more self-sufficient in performing its grant management and oversight functions. Prior to FY 2009, OVW management and administration (M&A) funding levels were developed by assessing (in line with the statutory caps on M&A) a percentage of program dollars. In FY 2009, OVW was allocated M&A funding through a separate Department of Justice Salaries and Expense Appropriation.

In FY 2012, FY 2013, and FY 2014, OVW’s M&A expenses were not expressly provided for in the Appropriations Act; the joint explanatory statement noted that M&A should be supported with program funding. The FY 2015 request seeks this same structure, which excludes peer review costs and certain program contract costs.

M&A expenses include staff salaries and benefits, travel for site visits, training expenses, space, telecommunications, and other necessary expenses to support the mission of OVW. Reimbursable services provided by OJP for grants financial services are also included in these costs.

The Office of the Director comprises the Director (vacant), Chief of Staff (career), Deputy Director for Tribal Affairs (career), and four Schedule C appointments: Principal Deputy Director; Deputy Director for Policy (vacant); Confidential Assistant to the Director; and Special Assistant. This team is responsible for Office oversight and coordination of policy development, program development, and the management and administration of OVW.

OVW staff is divided into five divisions: Program; Administration; Budget and Financial Management; Legal Counsel; and Policy, Communication and Evaluation. First, the Program Division has primary responsibility for the development, oversight, and day-to-day management of all grant programs and approximately 2,300 grant awards administered by OVW. Functions include, but are not limited to: researching and developing newly authorized grant programs; drafting solicitations (requests for proposals); responding to programmatic inquiries; overseeing and conducting internal review and peer review of all applications; analyzing final application scores and recommending a diverse pool of projects for support; drafting and processing all necessary award documents; developing and conducting annual “new grantee” orientation programs; assisting grantees with implementing their projects; ensuring compliance with federal regulations; identifying appropriate technical assistance; monitoring grantee progress in meeting their goals and objectives; developing, implementing, and managing substantive technical assistance for grant recipients; and developing and overseeing national demonstration initiatives to test promising practices.

Incorporated within the Program Division is the Grants Financial Management Unit, established in 2010. This Unit provides a complete array of grants financial management services, including reviewing all program solicitations for financial and administrative completeness and accuracy; reviewing and approving all application budgets; processing grant awards, including grant adjustment notifications to applicants; reviewing pre-agreement cost requests; providing technical assistance to OVW staff, applicants and recipients on financial matters; providing financial management training; and providing assistance with grant award close-outs.

Second, the Administration Division is responsible for providing administrative service and guidance to OVW’s executives, managers, and staff in the areas of acquisition services, records management, human resources, voice and data communications, information technology, and facilities coordination.

Third, the Budget and Financial Management Division manages OVW's budget and finance functions related to the office, and provides audit liaison. The Division is responsible for formulating and executing OVW’s budget, establishing performance measures and setting performance targets, providing guidance and advice on policies related to budget and financial management, performing non-grant accounting and fiscal operations, and providing liaison services for both program and financial audits.

Fourth, the Legal Counsel Division provides legal and policy support for the administration of OVW and its grant programs. Legal Counsel Division responsibilities include providing legal

advice and guidance to OVW's management, staff, and award recipients to ensure compliance with applicable laws and regulations; reviewing and development of legislation, regulations, and policies regarding violence against women; reviewing and preparing reports for Congress; drafting speeches and testimony; and administering the Office's ethics and Freedom of Information Act (FOIA) programs.

Finally, the Policy, Communication, and Evaluation Division coordinates all press and media events for the Office; develops and disseminates resource materials; updates the website; writes speeches and talking points for senior staff; facilitates outreach to leaders in the field to identify and address emerging issues; coordinates meetings and exchanges with international delegations and manages OVW's evaluation initiatives. This division advises OVW's management on policy issues.

2. Performance and Resources Tables

PERFORMANCE AND RESOURCES TABLE												
Decision Unit: Prevention and Proscution of Violence Against Women and Related Victim services Program												
RESOURCES			Target		Projected Actual		Projected		Changes		Requested (Total)	
			FY 2013		FY 2013		FY 2014		Current Services Adjustments and FY 2015 Program Changes		FY 2015 Request	
Total Costs and FTE (reimbursable FTE are included, but reimbursable costs are bracketed and not included in the total)			FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
			[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]
TYPE	STRATEGIC OBJECTIVE	PERFORMANCE	FY 2013		FY 2013		FY 2014		Current Services Adjustments and FY 2015 Program Changes		FY 2015 Request	
Program Activity	2.2		FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
	2.2	OVW Programs	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]
Performance Measure: Outcome	2.2	Number of communities with improved capacity for a coordinated community response to domestic violence, dating violence, sexual assault, and stalking		4275		5035		5008				5158
Performance Measure: Outcome	2.2	Percent of victims requesting services who received them		92.4		97		93				96
Performance Measure: Efficiency	2.2	Application processing time		119 days		114 days		120 days				116 days

Data Definition, Validation, Verification, and Limitations: Beginning in FY 14, OVW will include formula data with the discretionary data for performance measures, where applicable.

2. Performance and Resources Tables

			FY 2013		FY 2013		FY 2014		Current Services Adjustments and FY 2015 Program Changes		FY 2015 Request	
<b>Total Costs and FTE</b> (reimbursable FTE are included, but reimbursable costs are bracketed and not included in the total)			FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
			[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]
TYPE	STRATEGIC OBJECTIVE	PERFORMANCE	FY 2013		FY 2013		FY 2014		Current Services Adjustments and FY 2015 Program Changes		FY 2015 Request	
Program Activity			FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
	2.2	OVW Programs	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]
Performance Measure: Output	2.2	The number of grant funded multi-disciplinary training events that have occurred		12,569		13944		24,189				24,915
Performance Measure: Efficiency	2.2	Number of people trained		294,329		344191		536,674				552775
Performance Measure: Output	2.2	Number of temporary and final protection orders granted		N/A		N/A		827503				852329

Data Definition, Validation, Verification, and Limitations: Beginning in FY 14, OVW will begin including formula data with the discretionary data for all performance measures, where applicable. N/A = not applicable because this is a new performance measure.

2. Performance and Resources Tables

RESOURCES			Target		Projected Actual		Projected		Changes		Requested (Total)	
			FY 2013		FY 2013		FY 2014		Current Services Adjustments and FY 2015 Program Changes		FY 2015 Request	
Total Costs and FTE (reimbursable FTE are included, but reimbursable costs are bracketed and not included in the total)			FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
			[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]
TYPE	STRATEGIC OBJECTIVE	PERFORMANCE	FY 2013		FY 2013		FY 2014		Current Services Adjustments and FY 2015 Program Changes		FY 2015 Request	
			FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
Program Activity	2.2	OVW Programs	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]
Performance Measure: Workload	2.2	Number of applications received		1813		1798		1860				1915
Performance Measure: Workload	2.2	Number of grants and cooperative agreements managed by OVW		1903		2324		2000				2060
Performance Measure: Outcome	2.2	Percentage of felony domestic violence and sexual assault convictions, including deferred adjudications, out of cases disposed of*		N/A		N/A		75%				78%

Data Definition, Validation, Verification, and Limitations: Beginning in FY 14, OVW will include formula data with the discretionary data for performance measures, where applicable. \*Note: Data from this measure comes from the STOP subgrantees using funds for prosecution activities.

2. Performance and Resources Tables

			FY 2013		FY 2013		FY 2014		Current Services Adjustments and FY 2015 Program Changes		FY 2015 Request	
<b>Total Costs and FTE</b> (reimbursable FTE are included, but reimbursable costs are bracketed and not included in the total)			FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
			[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]
TYPE	STRATEGIC OBJECTIVE	PERFORMANCE	FY 2013		FY 2013		FY 2014		Current Services Adjustments and FY 2015 Program Changes		FY 2015 Request	
Program Activity			FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
	2.2	OVW Programs	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]	[ ]
Performance Measure: Workload	2.2	Average number of grants and cooperative agreements managed per OVW Grant Program Specialist	NA		NA		45					45
Performance Measure: Workload	2.2	Grant Adjustment Notifications in GMS - Time of submission in GMS to time of initial action	NA		NA		2 days					2 days
Performance Measure: Workload	2.2	Percent of conditional budget clearances issued by OVW	NA		NA		15%					15%
Data Definition, Validation, Verification, and Limitations: OVW will begin reporting data for these three new workload measures in this table in FY14.												

PERFORMANCE MEASURE TABLE										
Decision Unit: Prevention and Prosecution of Violence Against Women and Related Victim Services Program										
Strategic Objective	Performance Report and Performance Plan Targets		FY 2009	FY 2010	FY 2011	FY 2012	FY 2013		FY 2014	FY 2015
			Actual	Actual	Actual	Actual	Target	Actual	Target	Target
2.2	Outcome Measure	Number of communities with improved capacity for a coordinated community response to domestic violence, dating violence, sexual assault, and stalking	4303	4388	4546	4996	4275	5035	5008	5158
2.2	Performance Measure	The number of grant funded multi-disciplinary training events that have occurred	12369	12395	13132	14653	12569	13944	24189	24915
2.2	Outcome Measure	Percent of victims requesting services who received them	96.90%	97.50%	97.70%	97.51%	92.40%	97%	93.00%	96.00%
2.2	Performance Measure	Number of people trained	276646	314246	316767	349325	294329	344191	536674	552775
2.2	Efficiency Measure	Application processing time	100 days	108 days	117 days	132 days	119 days	114 days	120 days	116 days
2.2	Performance Measure	Number of temporary and final protection orders granted	N/A	N/A	N/A	N/A	N/A	N/A	827503	852329
2.2	Outcome Measure	Percentage of felony domestic violence and sexual assault felony convictions, including deferred adjudications, out of cases disposed of*	N/A	N/A	N/A	N/A	N/A	N/A	75%	78%
<p><b>Data Definition, Validation, Verification, and Limitations: Beginning in FY 14, OVW will include formula data with the discretionary data for performance measures, where applicable. *Note: Data from this measure comes from the STOP subgrantees using funds for prosecution activities. N/A = not available. This is a new performance measure.</b></p>										

### **3. Performance, Resources, and Strategies**

#### **a. Performance Plan and Report for Outcomes**

OVW has undertaken a significant effort to implement a system for measuring the effectiveness of projects supported by VAWA grant monies. The VAWA Measuring Effectiveness Initiative is an intensive effort to improve how we measure and monitor the work of OVW grantees. In 2001, OVW entered into a cooperative agreement with the Muskie School of Public Service's Catherine E. Cutler Institute for Child and Family Policy (the Muskie School) to develop and implement state-of-the-art reporting tools to capture the effectiveness of VAWA grant funding. Since that time, the VAWA Measuring Effectiveness Initiative has developed, revised, and refined computerized progress report forms for grantees to collect this information and report online through the Grants Management System.

OVW and the Measuring Effectiveness Initiative tailored each grant program's form to reflect the different statutorily authorized activities that grantees perform, as well as to collect uniform information on victims served, demographics, and common activities that occur across several programs. These progress report forms provide OVW with extraordinarily comprehensive and consistent data regarding grantee activities.

#### Sample Program Data

The data from our grantees show that VAWA funding makes a difference in the way that communities across America help victims and hold offenders accountable. For example, in the six-month reporting period from July to December 2012 alone, OVW discretionary program grantees reported:

- Over 121,400 victims were served.<sup>i</sup>
- Over 251,600 services were provided to victims.<sup>ii</sup>
- Nearly 2,800 arrests were made for violation of protection orders and more than 343,200 protection orders were granted in jurisdictions that receive funding from OVW's Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program.
- From 2008 to 2012, OVW Arrest Program-funded prosecutors' offices accepted for prosecution 73% of sexual assault cases. Seventy-five percent of felony sexual assault cases prosecuted by those offices resulted in conviction or deferred adjudication.

Sub-grantees receiving funding awarded by States through OVW's STOP Violence Against Women Formula Grant Program (STOP Program) reported, in calendar year 2012:

- More than 430,300 victims were served.

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<sup>i</sup> An additional 2,211 families were served by Safe Havens grantees, 4,078 children and 80 dependents were served by Transitional Housing grantees, and 78 families were served by Tribal Government grantees.

<sup>ii</sup> Because victims were reported only once in each category of service provided, this number represents the minimum number of times services were provided to victims by discretionary grantees from July-December 2012.

- Over 861,600 services were provided to victims.<sup>iii</sup>
- More than 3,300 arrests were made for violations of protection orders.

Funds not only help the victims who receive services, but are also used by OVW grantees to change the way our criminal justice system responds to domestic violence, dating violence, sexual assault, and stalking:

- During the three-year period from January 2010 through December 2012, OVW's discretionary grantees reported training over one million individuals, including 132,433 law enforcement officers, 24,203 prosecutors, and 26,568 court personnel.
- For calendar years 2010, 2011, and 2012 combined, STOP sub-grantees reported training nearly 675,000 individuals, including 196,304 law enforcement officers, 21,331 prosecutors, and 27,469 court personnel.
- On average, OVW STOP grantees were able to accept 75% of sexual assault cases for prosecution from 2008-2012, and 79% of those ended in a conviction or deferred adjudication.

Sub-grantees receiving funding awarded by States through OVW's Sexual Assault Services Formula Grant Program (SASP Program) reported, in calendar year 2012:

- More than 39,000 victims were served.
- Over 90,000 services were provided to victims. Because victims were reported only once in each category or service provided, this number represents the minimum number of times services were provided to victims by SASP sub-grantees in 2012.

## **b. Strategies to Accomplish Outcomes**

OVW has a comprehensive technical assistance initiative that provides training and technical assistance to grantees to carry out evidence-based and effective programs that increase offender accountability and enhance victim services. All new grantees are required to attend an orientation to help them understand the requirements of the program and best practices in their focus area and resources available to assist them in carrying out their program.

In addition, OVW monitors all grantees to ensure statutory and program compliance, including: reviewing semi-annual/annual progress reports submitted via GMS; reviewing quarterly financial status reports to monitor project progress through drawdown activity; and conducting one risk assessment yearly for each active grant. The risk assessment is completed using the Grant Assessment Tool (GAT) and is used to determine monitoring activities. OVW developed a Grants Monitoring Manual in FY 2011 and conducts regular trainings for program division staff. This manual outlines the policies and procedures necessary for conducting proper oversight of OVW grants and cooperative agreements. The manual improves the quality and consistency of OVW monitoring and help make monitoring practices more uniform across OVW programs.

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<sup>iii</sup> Because victims were reported only once in each category or service provided, this number represents the minimum number of times services were provided to victims by STOP sub-grantees in 2012.

OVW is launching an overarching plan to improve program evaluation and adoption of evidence-based practices. The plan includes:

- Utilizing the Intergovernmental Personnel Act (IPA) Mobility Program to temporarily employ an expert in the field of program evaluation to assist us in promoting and building promising and evidence-based practices in the field of violence against women. A noted researcher has accepted this position and is now on board.
- Examining existing literature reviews on research/evaluation findings specific to programs and/or interventions that are or could be supported by OVW-administered grant programs;
- Identifying gaps in research on interventions and/or programs that are or could be supported by OVW-administered grant programs;
- Identifying promising and evidence-based programs and/or interventions that are or could be supported by OVW-administered grant programs;
- Identifying and prioritizing programs and/or interventions that are or could be supported by OVW-administered grant programs for evaluation; and
- Launching a 5 year plan to evaluate OVW-administered grant programs and VAWA-funded interventions to increase and enhance evidence-based grantmaking.

## V. Program Increases by Item

### A. Item Name: **Legal Assistance for Victims (LAV) Program**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.2 Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America's crime victims.  
3.1 Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.

Organizational Program: Legal Assistance for Victims Program

Component Ranking of Item: 1 of 4

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ 5,500,000

#### Description of Item

OVW requests a grant funding increase for the LAV Program to strengthen legal assistance for adult and youth victims of domestic violence, dating violence, sexual assault, and stalking who are seeking relief in legal matters arising as a consequence of that abuse or violence. For FY 2015, OVW requests an increase in the appropriation for the LAV Program to \$42,500,000, \$5,500,000 above the FY 2014 enacted appropriation of \$37,000,000.

#### Justification

Since 1998, OVW has administered the LAV Program, the primary vehicle for delivering legal assistance to victims of domestic violence, dating violence, sexual assault, and stalking. The increased availability of legal services appears to play a particularly significant role in reducing domestic violence.<sup>14</sup> An especially crucial role of legal services is assisting women in civil court to obtain orders of protection. Obtaining a protection order has been shown in multiple studies to reduce future assault and improve quality of life.<sup>15</sup> Even when orders were violated, there was a substantial reduction in subsequent abuse.<sup>16</sup>

VAWA recognizes that access to legal services enhances safety for victims and their dependent children. Without this crucial assistance, victims may not be able to overcome legal and economic obstacles to achieving safety for themselves and their children.

According to the National Network to End Domestic Violence's annual census, of the unmet requests throughout the year, the second highest request is for legal representation.<sup>17</sup> On September 12, 2012, 53% of programs were able to accompany a victim to court, but only 11% were able to assist victims with legal representation.<sup>18</sup> "Obtaining legal services in rural North Dakota is almost impossible," reported an advocate in NNEDV's report.

"There are few attorneys in our area who practice family law and those who do require a retainer that victims cannot afford."<sup>19</sup>

In the *six months* from July to December 2012, 34,425 victims were served with LAV Program funds. Of those, 11,292 with attaining a protection order, 9,493 received assistance with a divorce, 8,980 with custody issues, and 5,939 with child/spousal support. Grantees trained 14,801 professionals at 639 total trainings.<sup>20</sup> LAV is OVW's most consistently competitive grant program. In FY 2013 the LAV Program received 250 applications requesting \$94,346,884. OVW supported 72 projects for \$29,166,611.

**Impact on Performance**

The LAV Program makes courts and the legal system more accessible to victims and plays a key role in reducing domestic violence. The activities of this program directly support Strategic Goal II, “Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America’s crime victims,” as well as Strategic Goal III, Objective 3.1, “Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.” With additional funds, the LAV Program will be better able to uphold the rights of America’s crime victims.

**Funding**

**Base Funding**

FY 2013 Enacted w/ Resc. & Sequestration				FY 2014 Enacted				FY 2015 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
0	0	0	\$38,181	0	0	0	\$37,000	0	0	0	\$37,000

**Non-Personnel Increase Cost Summary**

Non-Personnel Item	Unit Cost	Quantity	FY 2015 Request (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Program Increase	5,500	1	\$5,500	0	0
Total Non-Personnel	5,500	1	5,500	0	0

**Total Request for this Item**

	Pos	Agt/ Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Current Services	0	0	0	0	37,000	37,000	0	0
Increases	0	0	0	0	5,500	5,500	0	0
Grand Total	0	0	0	0	\$42,500	\$42,500		

**B. Item Name:** **Grants to Reduce Domestic Violence, Dating Violence, Sexual Assault, and Stalking On Campus Program (Campus Program)**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.2 Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America's crime victims.  
3.1 Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.

Organizational Program: Grants to Reduce Domestic Violence, Dating Violence, Sexual Assault, and Stalking On Campus Program (Campus Program)

Component Ranking of Item: 2 of 4

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ 2,000,000

Description of Item

OVW requests a grant funding increase for the Campus Program to strengthen on-campus victim services and advocacy, security, and investigative strategies to prevent and prosecute violent crimes against women on campuses. For FY 2015, OVW requests \$11,000,000 for the Campus Program, a \$2,000,000 increase above the FY 2014 appropriation of \$9,000,000.

Justification



The Campus Program, first authorized in the Higher Education Amendments of 1998 and reauthorized by VAWA 2000, 2005 and VAWA 2013 encourages institutions of higher education to adopt comprehensive, coordinated responses to domestic violence, dating violence, sexual assault, and stalking. Campus Program grantees must provide prevention education on violence against women for all incoming students, train campus law enforcement or security staff on appropriate responses, train members of campus judicial or disciplinary boards on the unique dynamics of this violence, and create a coordinated community response to enhance victim safety and assistance and hold offenders accountable. Campus-based sexual violence prevention programs have been found to increase active bystander behavior – students intervening to stop or prevent a sexual assault.<sup>21</sup>

Nineteen percent of undergraduate women reported experiencing completed or attempted sexual assault since entering college.<sup>22</sup> Most of these assaults were committed by someone the victim knows.<sup>23</sup> In one study, over 80% of undetected college rapists reported committing rapes of women who were incapacitated because of drugs or alcohol.<sup>24</sup> Many college rapists create “cases” that victims are least likely to report and that prosecutors are less likely to prosecute.<sup>25</sup>

Campuses often fail to respond effectively to college rapists,<sup>26</sup> who continue to offend. In one study, 63% of rapists reported committing repeat rapes, averaging six each.<sup>27</sup> More than two-

thirds (68%) of the repeat rapists admitted to other forms of interpersonal violence, averaging 14 violent acts. Their level of violence was nearly 10 times that of non-rapists, and nearly 3.5 times that of single-act rapists.<sup>28</sup>

In the *six months* from July to December 2012, Campus grantees provided services to 1,203 victims and trained 12,179 professionals over the course of 619 trainings. Nearly 290,000 incoming students were educated.<sup>29</sup> In FY 2013, OVW received 115 applications requesting a total of \$34,561,636. OVW funded 28 projects totaling just over \$7.3 million.

Impact on Performance

The Campus Program responds to Strategic Goal II, Objective 2.2, “Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America’s crime victims,” and Strategic Goal III, “Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.” With additional funds, the Campus Program will be better able to prevent and intervene in crimes against vulnerable college students.

**Funding**

Base Funding

FY 2013 Enacted w/ Resc. & Sequestration				FY 2014 Enacted				FY 2015 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$8,381	0	0	0	\$9,000	0	0	0	\$9,000

Non-Personnel Increase Cost Summary

Non-Personnel Item	Unit Cost	Quantity	FY 2015 Request (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Program Increase	2,000	1	2,000	0	0
Total Non-Personnel	2,000	1	2,000	0	0

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Current Services	0	0	0	0	9,000	9,000	0	0
Increases	0	0	0	0	2,000	2,000	0	0
Grand Total	0	0	0	0	\$11,000	\$11,000	0	0

**C. Item Name: Grants to Support Families in the Justice System (Justice for Families Program)**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.2 Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America's crime victims.  
3.1 Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.

Organizational Program: Grants to Support Families in the Justice System (Justice for Families Program)

Component Ranking of Item: 3 of 4

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ 1,000,000

Description of Item

OVW requests a grant funding increase for the Justice for Families Program to improve court responses to adult and youth domestic violence, dating violence, sexual assault, and stalking victims, and provide an opportunity for communities to support the supervised visitation and safe exchange of children in situations involving domestic violence, dating violence, child abuse, sexual assault, or stalking. For FY 2015, OVW requests \$16,000,000 for the Justice for Families Program; an increase of \$1,000,000 above the FY 2014 enacted level of \$15,000,000.

Justification

When domestic violence occurs, the abused parent and the children are at a heightened risk for abuse during the period of separation and after divorce.<sup>30</sup> In fact, abuse, harassment, and stalking continue at high rates, and sometimes escalate considerably, after the victim has separated from the abuser.<sup>31</sup> Research has found when an abuser threatens to harm a woman's children if she leaves him, she is at significant risk for being killed by her partner, a rate that is nine times greater than for other abused mothers.<sup>32</sup> The consequences of children's exposure to violence – often exacerbated by decisions in family court that do not account for the violence – are significant and widespread. By keeping families and children safe, Justice for Families-funded programs play a crucial role in breaking the cycle of violence.

Approximately 15.5 million children are exposed to domestic violence every year.<sup>33</sup> Half of men who batter their wives also abuse their children.<sup>34</sup> Children's exposure to violence, whether as victims or witnesses, is often associated with long-term physical, psychological, and emotional harm.<sup>35</sup> Girls who were sexually abused as children are at greater risk for future dating violence and sexual assault.<sup>36</sup> Children exposed to violence are also at a higher risk of engaging in criminal behavior later in life and perpetuating a cycle of violence.<sup>37</sup> In fact, exposure to domestic and sexual violence as a child is a significant contributing factor to youth violence."<sup>38</sup>

In most cases, even when primary custody is awarded to the non-abusive parent, courts allow contact between abusive parents and their children. Without appropriate safeguards in place, visitation and custody exchanges can be used by abusers as opportunities to perpetrate further

abuse against victims and their children. Custody evaluators do not always recommend visitation arrangements that safeguard children and parents.<sup>39</sup> A supervised visitation and exchange center specifically designed to identify tactics of abuse and to intervene on behalf of victims and children can minimize trauma from visitation with an abusive parent.<sup>40</sup> Equally important is improving the capacity of courts to respond to the dynamics of domestic violence and child sexual assault and equipping court personnel with tools and training to make informed decisions.

*The survivor...stated, "I wasn't sure I could trust that someone could keep my family safe . . . But I saw how you kept an ongoing relationship with me and my son's father and that made all the difference."  
—Dallas County, Texas*

**Impact on Performance**

The Justice for Families Program specifically addresses Strategic Goal II, Objective 2.2, “Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America’s crime victims,” as well as Strategic Goal III, Objective 3.1, “Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.” With additional funds, the Justice for Families Program will be better able to uphold the rights of crime victims – both adults and children.

**Funding**

**Base Funding**

FY 2013 Enacted w/ Resc. & Sequestration				FY 2014 Enacted				FY 2015 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$14,434	0	0	0	\$15,000	0	0	0	\$15,000

**Non-Personnel Increase Cost Summary**

Non-Personnel Item	Unit Cost	Quantity	FY 2015 Request (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Program Increase	1,000	1	\$1,000	0	0
Total Non-Personnel	1,000	1	1,000	0	0

**Total Request for this Item**

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Current Services	0	0	0	0	15,000	15,000	0	0
Increases	0	0	0	0	1,000	1,000	0	0
Grand Total	0	0	0	0	\$16,000	\$16,000	0	0

**D. Item Name: Transitional Housing Assistance Grants for Victims of Sexual Assault, Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program (Transitional Housing Program)**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Organizational Program: Transitional Housing Assistance Grants for Victims of Sexual Assault, Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program (Transitional Housing Program)

Strategic Goal(s) & Objective(s): 2.2 Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America's crime victims.  
3.1 Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.

Component Ranking of Item: 4 of 4

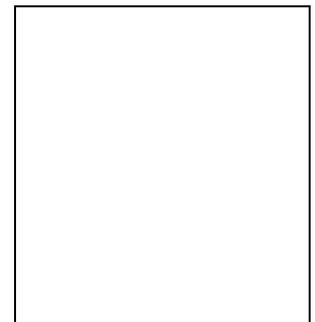
Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$250,000

Description of Item

OVW requests a grant funding increase for the Transitional Housing Program to strengthen services for transitional housing, short-term housing assistance, and related support services for individuals who are homeless or in need of transitional housing or other housing assistance as a result of fleeing a situation of sexual assault, domestic violence, dating violence, or stalking. For FY 2015, OVW requests a small funding increase for the Transitional Housing Program, from the FY 2014 enacted level of \$24,750,000 to \$25,000,000.

Justification

Transitional housing is designed to bridge the gap between emergency and permanent housing, and VAWA-funded programs also offer supportive services to help victims develop self-sufficiency. Over 80% of survivors entering emergency shelters identified "finding housing I can afford" as a need, second only to "safety for myself" (85%).<sup>41</sup> Without transitional housing, many victims are forced to return to abusers or face homelessness.



Little affordable housing exists for victims who are starting their lives over with no resources after fleeing abuse.<sup>42</sup> Victims face barriers in accessing those few affordable rental units; a study in 2008, found that 65% of the test applicants looking for housing on behalf of a domestic violence survivor were either refused housing entirely or were offered more unfavorable lease terms and conditions than a non-victim.<sup>43</sup> Abusers also commonly sabotage a victim's economic stability, making victims more vulnerable to homelessness.<sup>44</sup>

The Transitional Housing Program responds by funding transitional housing and supportive services for victims, their children, and other dependents. Grant-funded programs provide housing units, rental vouchers, and victim-centered services such as case management, housing

advocacy, counseling, job training, child care, transportation, and other assistance. These services, along with the housing itself, are crucial to the future self-sufficiency of victims.

The Transitional Housing Program has a strong record of helping victims secure permanent housing. From 2009 to 2012, 70-80% of victims exited from the transitional housing program to permanent housing. Victims also report perceiving a lower risk of violence after their stay in transitional housing. From 2009 to 2012, 83-90% of victims stated they now had a lower risk of experiencing violence.

**Impact on Performance**

The Transitional Housing Program is a crucial bridge from emergency shelter to permanent housing, enabling victims to build lives free from violence. The activities of this program directly support Strategic Goal II, Objective 2.2, “Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America’s crime victims,” as well as Strategic Goal III, Objective 3.1, “Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.”

**Funding**

**Base Funding**

FY 2013 Enacted w/ Resc. & Sequestration				FY 2014 Enacted				FY 2015 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$23,281	0	0	0	\$24,750	0	0	0	\$24,750

**Non-Personnel Increase Cost Summary**

Non-Personnel Item	Unit Cost	Quantity	FY 2015 Request (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Program Increase	250	1	\$250	0	0
Total Non-Personnel	250	1	250	0	0

**Total Request for this Item**

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Current Services	0	0	0	0	\$24,750	\$24,750	0	0
Increases	0	0	0	0	250	250	0	0
Grand Total	0	0	0	0	\$25,000	\$25,000	0	0

## VI. Program Offsets by Item

**A. Item Name:** **Rural Sexual Assault, Domestic Violence, Dating Violence, and Stalking Assistance Program (Rural Program)**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.2 Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America's crime victims.  
3.1 Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.

Organizational Program: Rural Sexual Assault, Domestic Violence, Dating Violence, and Stalking Assistance Program (Rural Program)

Component Ranking of Item: 1 of 2

Program Offset: Positions \_\_\_ Agt/Atty \_\_\_\_\_ FTE \_\_\_ Dollars -\$3,000,000

### Description of Item

In order to maintain an overall funding level of \$422,500,000, OVW must reduce funding for the Rural Program by \$3,000,000 from the FY 2014 appropriation. The FY 2015 President's request for the Rural Program is \$33,000,000, \$3,000,000 less than the FY 2014 enacted level of \$36,000,000.

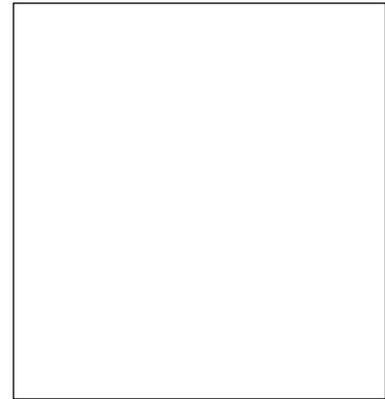
The primary purpose of the Rural Program is to enhance the safety of children, youth, and adults who are victims of domestic violence, dating violence, sexual assault, and stalking by supporting projects uniquely designed to address and prevent these crimes in rural jurisdictions. The Rural Program encourages collaboration between victim advocates, law enforcement officers, pre-trial service personnel, prosecutors, judges and other court personnel, probation and parole officers, and faith- and/or community-based leaders to reduce violence and ensure that victim safety is paramount in providing services to victims and their children. The program supports services for victims, including legal assistance as well as strategies to address sexual assault and special needs of victims in remote areas.

### Justification

The Rural Program is among OVW's most flexible and funds everything from emergency shelter to specialized police units to sexual assault forensic exams to therapy for victims of child sexual abuse. The Rural Program funds some of the most successful, evidence based programs supported by VAWA: specialized police and prosecution;<sup>45</sup> domestic violence courts;<sup>46</sup> sexual assault forensic exams;<sup>47</sup> and victim services.<sup>48</sup>

The Rural Program provides jurisdictions with the opportunity to design community responses, policies, and programs to address their unique social, economic, and geographic conditions. Rural grantees implement

strategies to protect women and their children who live in diverse locations such as small towns, migrant camps, pueblos, reservations, ranches, mining areas, fishing villages, and farming communities. The Rural Program works with underserved communities within rural areas, particularly immigrant and American Indian/Alaska Native victims. Some grantees operate in extremely remote areas, some in rural cities, and others are operating regional or statewide projects.



Impact on Performance

Reducing funding to the Rural Program is necessary to support needed increases in other programs, which impact Strategic Goal II, Objective 2.2, “Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America’s crime victims,” and Strategic Goal III, Objective 3.1, “Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.”

**Funding**

Base Funding

FY 2013 Enacted w/ Resc. & Sequestration				FY 2014 Enacted				FY 2015 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	33,990	0	0	0	36,000	0	0	0	36,000

Non-Personnel Offset Cost Summary

Non-Personnel Item	Unit Cost	Quantity	FY 2015 Request (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
	(3,000)	1	(3,000)	0	0
Total Non-Personnel	(3,000)	1	(3,000)	0	0

Total Offset for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Current Services	0	0	0	0	36,000	36,000	0	0
Offset	0	0	0	0	(3,000)	(3,000)	0	0
Grand Total	0	0	0	0	\$33,000	\$33,000	0	0

**B. Item Name: NIJ Research on Violence Against Women**

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Strategic Goal(s) & Objective(s): 2.2 Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America’s crime victims.  
3.1 Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.

Organizational Program: NIJ Research on Violence Against Women

Component Ranking of Item: 2 of 2

Program Offset: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ -250,000

Description of Item

In order to maintain an overall funding level of \$422,500,000, OVW requests a small reduction to NIJ Research on Violence Against Women. The FY 2015 President’s request is \$3,000,000, \$250,000 less than the FY 2014 enacted level of \$3,250,000.

Justification

The NIJ Violence Against Women Research and Evaluation Program promotes the safety of women and their family members, and strives to increase the efficiency and effectiveness of the criminal justice system’s response to domestic violence, dating violence, sexual assault, and stalking. NIJ provides grants to researchers to study the causes and correlations of violence against women. In addition, it creates partnerships with federal agencies to promote collaborative research, conducts field tests to examine new approaches to combating violence against women, and evaluates the effectiveness of those initiatives. Reducing funding to this Program is necessary to support needed increases in other programs.

Impact on Performance

NIJ Research on Violence Against Women addresses Strategic Goal II, Objective 2.2, “Prevent and intervene in crimes against vulnerable populations; uphold the rights of, and improve services to, America’s crime victims,” as well as Strategic Goal III, Objective 3.1, “Promote and strengthen relationships and strategies for the administration of justice with state, local, tribal, and international law enforcement.” This essential research will not be curtailed by this offset.

**Funding**

Base Funding

FY 2013 Enacted w/ Resc. & Sequestration				FY 2014 Enacted				FY 2015 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
<u>0</u>	<u>0</u>	<u>0</u>	<u>3,259</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>3,250</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>\$3,250</u>

## Non-Personnel Offset Cost Summary

Non-Personnel Item	Unit Cost	Quantity	FY 2015 Request (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
	(250)	1	(250)	0	0
Total Non-Personnel	(250)	1	(250)	0	0

## Total Offset for this Item

	Pos	Agt/ Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2016 Net Annualization (change from 2015) (\$000)	FY 2017 Net Annualization (change from 2016) (\$000)
Current Services	0	0	0	0	3,250	3,250	0	0
Offset	0	0	0	0	(250)	(250)	0	0
Grand Total	0	0	0	0	\$3,000	\$3,000	0	0

## **VII. EXHIBITS**

### Grant Exhibits

### Management and Administration Exhibits

### Endnotes

<sup>1</sup> Federal Bureau of Investigation. Uniform Crime Report (UCR) Supplementary Homicide Reports (SHR).

<http://www.fbi.gov/about-us/cjis/ucr/ucr-publications#Crime>

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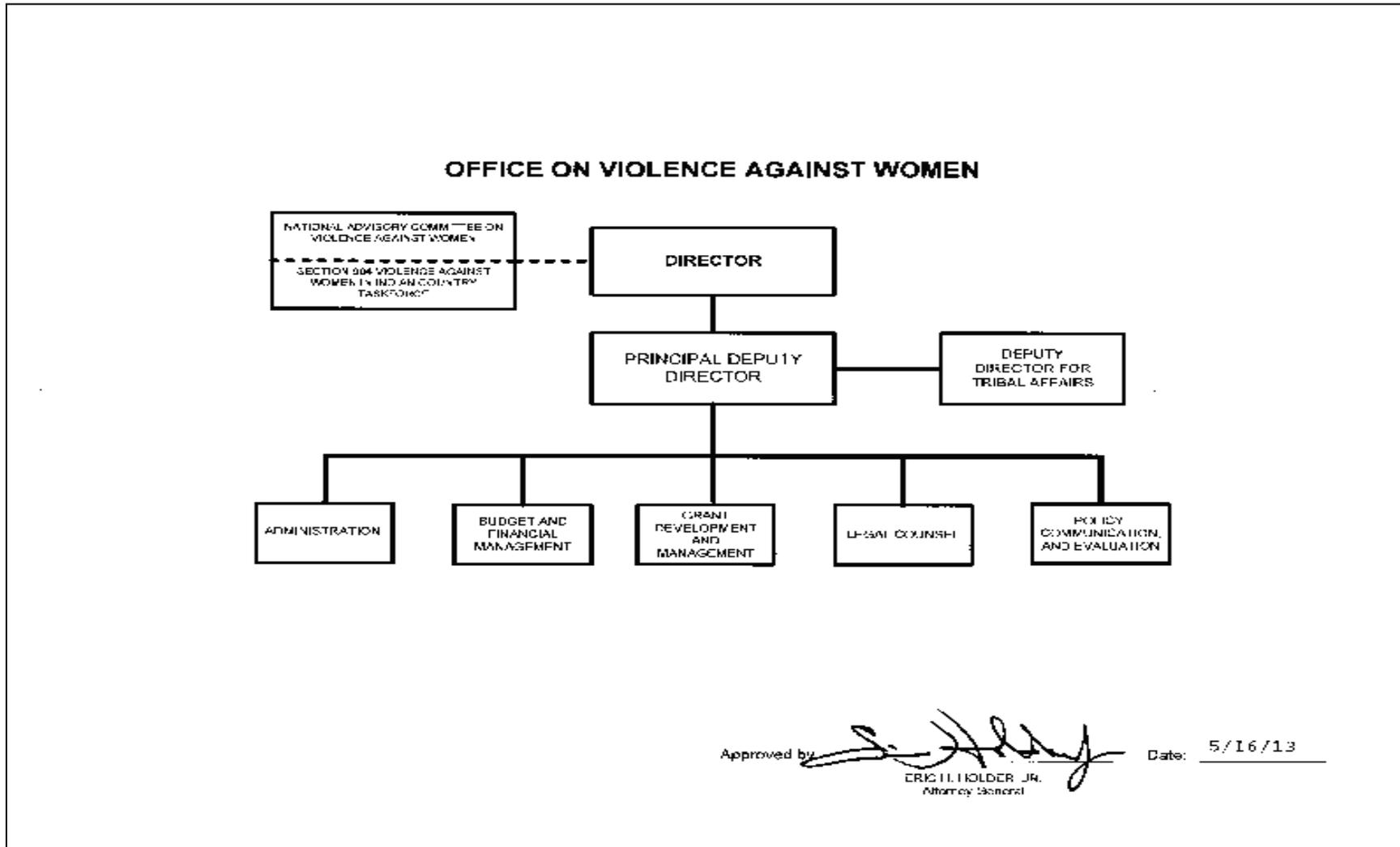
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**A: Organizational Chart -OVW Grant Programs**



**B. Summary of Requirements**

**Summary of Requirements**  
Office on Violence Against Women  
Grant Programs  
(Dollars in Thousands)

	FY 2015 Request		
	Direct Pos.	Estimate FTE	Amount
<b>2013 Enacted</b>	<b>0</b>	<b>0</b>	<b>416,500</b>
2013 Rescissions (1.877% & 0.2%)			-8,635
2013 Sequester			-20,001
2013 Balance Rescission			-12,000
<b>Total 2013 Enacted (with Rescissions and Sequester)</b>	<b>0</b>	<b>0</b>	<b>375,864</b>
<b>2014 Enacted</b>	<b>0</b>	<b>0</b>	<b>417,000</b>
2014 Balance Rescission			-12,200
<b>Total 2014 Enacted (with Balance Rescission)</b>	<b>0</b>	<b>0</b>	<b>404,800</b>
<b>Technical Adjustments</b>			
Restoration of FY 14 Prior Year Balance Rescission	0	0	12,200
<b>Total Technical Adjustments</b>			<b>12,200</b>
<b>Total Technical and Base Adjustments</b>	<b>0</b>	<b>0</b>	<b>12,200</b>
<b>2015 Current Services</b>	<b>0</b>	<b>0</b>	<b>417,000</b>
<b>Program Changes</b>			
Increases			
Transitional Housing			250
Legal Assistance to Victims			5,500
Consolidated Grants to Support Families in the Justice System			1,000
Campus Violence			2,000
Subtotal, Increases	<b>0</b>	<b>0</b>	<b>8,750</b>
Offsets:			
Research and Evaluation of Violence Against Indian Women (NIJ)			-250
Rural Domestic Violence & Child Enforcement Assistance			-3,000
Subtotal, Offsets	0	0	<b>-3,250</b>
<b>Total Program Changes</b>	<b>0</b>	<b>0</b>	<b>5,500</b>
<b>2015 Total Request</b>	<b>0</b>	<b>0</b>	<b>422,500</b>
2015 Balance Rescission [if applicable]			-12,200
<b>2015 Total Request (with Balance Rescission)</b>	<b>0</b>	<b>0</b>	<b>410,300</b>
2014 - 2015 Total Change	0	0	5,500

Note: The FTE for FY 2013 is actual and for FY 2014 and FY 2015 is estimated.

**B. Summary of Requirements**

**Summary of Requirements**  
Office on Violence Against Women  
Grant Programs  
(Dollars in Thousands)

Program Activity	2013 Enacted with Rescissions and Sequester			2014 Enacted			2015 Technical and Base Adjustments			2015 Current Services		
	Direct Pos.	Actual FTE	Amount	Direct Pos.	Est. FTE	Amount	Direct Pos.	Est. FTE	Amount	Direct Pos.	Est. FTE	Amount
<b>Prevention and Prosecution of Violence Against Women</b>												
STOP Program	0	0	176,005	0	0	193,000	0	0	0	0	0	193,000
Transitional Housing	0	0	23,281	0	0	24,750	0	0	0	0	0	24,750
NIJ Research and Development	0	0	3,259	0	0	3,250	0	0	0	0	0	3,250
Arrest Program	0	0	46,562	0	0	50,000	0	0	0	0	0	50,000
Sexual Assault Svcs Program	0	0	23,281	0	0	27,000	0	0	0	0	0	27,000
Homicide Reduction Initiative	0	0	[3,725]	0	0	[4,000]	0	0	0	0	0	[4,000]
Rural Program	0	0	33,990	0	0	36,000	0	0	0	0	0	36,000
Campus Program	0	0	8,381	0	0	9,000	0	0	0	0	0	9,000
Legal Assistance to Victims (LAV)	0	0	38,181	0	0	37,000	0	0	0	0	0	37,000
Abuse in Later Life Program	0	0	3,958	0	0	4,250	0	0	0	0	0	4,250
Consolidated Grants to Support Families in the Justice System	0	0	14,434	0	0	15,000	0	0	0	0	0	15,000
Safe Havens: Supervised Visitation Program	0	0	0	0	0	0	0	0	0	0	0	0
Court Training & Improvement	0	0	0	0	0	0	0	0	0	0	0	0
Disabilities Program	0	0	5,355	0	0	5,750	0	0	0	0	0	5,750
Consolidated Grants Program	0	0	9,312	0	0	10,000	0	0	0	0	0	10,000
Engaging Men & Youth Program	0	0	0	0	0	0	0	0	0	0	0	0
Supporting Teens Through Education	0	0	0	0	0	0	0	0	0	0	0	0
Children & Youth Exposed	0	0	0	0	0	0	0	0	0	0	0	0
Youth Advocacy	0	0	0	0	0	0	0	0	0	0	0	0
Sexual Assault Clearing House - Indian Country	0	0	466	0	0	500	0	0	0	0	0	500
Indian Women - Analysis & Research	0	0	931	0	0	1,000	0	0	0	0	0	1,000
National Resource Center - Workplace Response	0	0	466	0	0	500	0	0	0	0	0	500
Tribal Government Grants Program	0	0	[31,588]	0	0	[35,465]	0	0	0	0	0	[35,675]
Tribal Coalition Grants	0	0	[3,376]	0	0	[6,216]	0	0	0	0	0	[6,216]
<b>Total Direct</b>	<b>0</b>	<b>0</b>	<b>387,864</b>	<b>0</b>	<b>0</b>	<b>417,000</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>417,000</b>
Balance Rescission			-12,000			-12,200			12,200			
Total Direct with Rescission			375,864			404,800			12,200			417,000
Reimbursable FTE		0			0			0			0	
Total Direct and Reimb. FTE		0			0			0			0	
Other FTE:												
LEAP		0			0			0			0	
Overtime		0			0			0			0	
Grand Total, FTE		0			0			0			0	

B. Summary of Requirements

**Summary of Requirements**  
Office on Violence Against Women  
Grant Programs  
(Dollars in Thousands)

Program Activity	2015 Increases			2015 Offsets			2015 Request		
	Direct Pos.	Est. FTE	Amount	Direct Pos.	Est. FTE	Amount	Direct Pos.	Est. FTE	Amount
<b>Prevention and Prosecution of Violence Against Women</b>									
STOP Program	0	0	0	0	0	0	0	0	193,000
Transitional Housing	0	0	250	0	0	0	0	0	25,000
NIJ Research and Development	0	0	0	0	0	-250	0	0	3,000
Arrest Program	0	0	0	0	0	0	0	0	50,000
Sexual Assault Svcs Program	0	0	0	0	0	0	0	0	27,000
Homicide Reduction Initiative	0	0	0	0	0	0	0	0	[4,000]
Rural Program	0	0	0	0	0	-3,000	0	0	33,000
Campus Program	0	0	2,000	0	0	0	0	0	11,000
Legal Assistance to Victims (LAV)	0	0	5,500	0	0	0	0	0	42,500
Abuse in Later Life Program	0	0	0	0	0	0	0	0	4,250
Consolidated Grants to Support Families in the Justice System	0	0	1,000	0	0	0	0	0	16,000
Safe Havens: Supervised Visitation Program	0	0	0	0	0	0	0	0	0
Court Training & Improvement	0	0	0	0	0	0	0	0	0
Disabilities Program	0	0	0	0	0	0	0	0	5,750
Consolidated Grants Program	0	0	0	0	0	0	0	0	10,000
Engaging Men & Youth Program	0	0	0	0	0	0	0	0	0
Supporting Teens Through Education	0	0	0	0	0	0	0	0	0
Children & Youth Exposed	0	0	0	0	0	0	0	0	0
Youth Advocacy	0	0	0	0	0	0	0	0	0
Sexual Assault Clearing House - Indian Country	0	0	0	0	0	0	0	0	500
Indian Women - Analysis & Research	0	0	0	0	0	0	0	0	1,000
National Resource Center - Workplace Response	0	0	0	0	0	0	0	0	500
Tribal Government Grants Program	0	0	0	0	0	0	0	0	[35,675]
Tribal Coalition Grants	0	0	0	0	0	0	0	0	[6,216]
<b>Total Direct</b>	<b>0</b>	<b>0</b>	<b>8,750</b>	<b>0</b>	<b>0</b>	<b>-3,250</b>	<b>0</b>	<b>0</b>	<b>422,500</b>
Balance Rescission			0			-12,200			-12,200
<b>Total Direct with Rescission</b>			<b>8,750</b>			<b>-15,450</b>			<b>410,300</b>
Reimbursable FTE		0			0			0	
Total Direct and Reimb. FTE		0			0			0	
Other FTE:								0	
LEAP		0			0			0	
Overtime		0			0			0	
<b>Grand Total, FTE</b>		<b>0</b>			<b>0</b>			<b>0</b>	

C. Program Changes by Decision Unit

**FY 2015 Program Increases/Offsets by Decision Unit**

Office on Violence Against Women

Grant Programs

(Dollars in Thousands)

Program Increases	Prevention and Prosecution of Violence Against Women				Total Increases			
	Direct Pos.	Agt./ Atty.	Est. FTE	Amount	Direct Pos.	Agt./ Atty.	Est. FTE	Amount
Transitional Housing	0	0	0	250	0	0	0	250
Campus Program	0	0	0	2,000	0	0	0	2,000
Legal Assistance to Victims (LAV)	0	0	0	5,500	0	0	0	5,500
Consolidated Grants to Support Families in the Justice System	0	0	0	1,000	0	0	0	1,000
<b>Total Program Increases</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>8,750</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>8,750</b>

Program Offsets	Prevention and Prosecution of Violence Against Women				Total Offsets			
	Direct Pos.	Agt./ Atty.	Est. FTE	Amount	Direct Pos.	Agt./ Atty.	Est. FTE	Amount
NIJ Research and Development	0	0	0	-250	0	0	0	-250
Rural Program	0	0	0	-3,000	0	0	0	-3,000
<b>Total Program Offsets</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>-3,250</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>-3,250</b>

D. Resources by DOJ Strategic Goal and Strategic Objective

**Resources by Department of Justice Strategic Goal/Objective**  
 Office on Violence Against Women  
 Grant Programs  
 (Dollars in Thousands)

Strategic Goal and Strategic Objective	2013 Enacted with Rescissions and Sequester		2014 Enacted		2015 Current Services		2015 Increases		2015 Offsets		2015 Total Request	
	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount
<b>Goal 1 Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law</b>												
1.1 Prevent, disrupt, and defeat terrorist operations before they occur.	0	0	0	0	0	0	0	0	0	0	0	0
1.2 Prosecute those involved in terrorist acts.	0	0	0	0	0	0	0	0	0	0	0	0
1.3 Combat espionage against the United States.	0	0	0	0	0	0	0	0	0	0	0	0
<b>Subtotal, Goal 1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Goal 2 Prevent Crime, Protect the Rights of the American People, and enforce Federal Law</b>												
2.1 Combat the threat, incidence, and prevalence of violent crime.	0	0	0	0	0	0	0	0	0	0	0	0
2.2 Prevent and intervene in crimes against vulnerable of violent crime.	0	387,864	0	417,000	0	417,000	0	8,750	0	-3,250	0	422,500
2.3 Combat the threat, trafficking, and use of illegal drugs and the diversion of licit drugs.	0	0	0	0	0	0	0	0	0	0	0	0
2.4 Combat corruption, economic crimes, and international organized crime.	0	0	0	0	0	0	0	0	0	0	0	0
2.5 Promote and protect Americans' civil rights.	0	0	0	0	0	0	0	0	0	0	0	0
2.6 Protect the federal fisc and defend the interests of the United States.	0	0	0	0	0	0	0	0	0	0	0	0
<b>Subtotal, Goal 2</b>	<b>0</b>	<b>387,864</b>	<b>0</b>	<b>417,000</b>	<b>0</b>	<b>417,000</b>	<b>0</b>	<b>8,750</b>	<b>0</b>	<b>-3,250</b>	<b>0</b>	<b>422,500</b>
<b>Goal 3 Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal and International Levels.</b>												
3.1 Promote and Strengthen relationship and strategies for the administration of justice with state, local, tribal and international law enforcement.	0	0	0	0	0	0	0	0	0	0	0	0
3.2 Protect judges, witnesses, and other participants in federal proceedings; apprehend fugitives; and ensure the appearance of criminal defendants for judicial proceedings or confinement.	0	0	0	0	0	0	0	0	0	0	0	0
3.3 Provide for the safe, secure, humane, and cost-effective confinement of detainees awaiting trial and/or sentencing, and those of the custody of the Federal Prison System.	0	0	0	0	0	0	0	0	0	0	0	0
3.4 Adjudicate all immigration cases promptly and impartially in accordance with due process.	0	0	0	0	0	0	0	0	0	0	0	0
<b>Subtotal, Goal 3</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>TOTAL</b>	<b>0</b>	<b>387,864</b>	<b>0</b>	<b>417,000</b>	<b>0</b>	<b>417,000</b>	<b>0</b>	<b>8,750</b>	<b>0</b>	<b>-3,250</b>	<b>0</b>	<b>422,500</b>

NOTE: Excludes Balance Rescission and/or Supplemental Appropriations.

F. Crosswalk of 2013 Availability

**Crosswalk of 2013 Availability**  
Office on Violence Against Women  
Grant Programs  
(Dollars in Thousands)

Program Activity	2013 Appropriation Enacted w/o Balance Rescission			Balance Rescission			Sequester			Reprogramming/Transfers			Carryover	Recoveries/ Refunds	2013 Estimate		
	Direct Pos.	Estim. FTE	Amount	Direct Pos.	Estim. FTE	Amount	Direct Pos.	Estim. FTE	Amount	Direct Pos.	Estim. FTE	Amount	Amount	Amount	Direct Pos.	Estim. FTE	Amount
STOP Program			185,082			-2,664			-9,076				4,248	748			178,338
Transitional Housing			24,482			-1,191			-1,201			-400	607	1,677			23,974
NIJ Research and Development			3,427			0			-168					1,831			5,089
Arrest Program			48,963			-2,911			-2,401				2,057	3,448			49,156
Sexual Assault Svcs Program			24,482			-512			-1,201				688	176			23,634
Homicide Reduction Initiative			[3,917]			0			[-192]				3,811				3,811
Rural Program			35,743			-584			-1,753				1,848	1,199			36,453
Campus Program			8,813			-285			-432				185	338			8,618
Legal Assistance to Victims (LAV)			40,150			-1,219			-1,969				1,156	1,398			39,516
Abuse in Later Life Program			4,162			-116			-204				360	596			4,799
Consolidated Grants to Support Families in the Justice System			15,179			-1,334			-744				350				13,451
Safe Havens: Supervised Visitation Program														1,368			1,368
Court Training & Improvement																	0
Disabilities Program			5,631			-112			-276				258	91			5,593
Consolidated Grants Program			9,792			0			-480				8,793				18,104
Engaging Men & Youth Program																	0
Supporting Teens Through Education																	0
Children & Youth Exposed														254			254
Youth Advocacy																	0
Sexual Assault Clearing House - Indian Country			490			0			-24								466
Indian Women - Analysis & Research			979			0			-48				65				996
National Resource Center - Workplace Response			490			-34			-24				34				466
Tribal Registry Program			0			0			0				3,910				3,910
Tribal Government Grants Program			[31,588]			-884							1,336	1,275			1,726
Tribal Coalition Grants			[3,376]			-156							171	35			50
2005 Safe Start Project : OJP/OJJDP														228			228
Salaries and Expenses	70	58	[17,460]	0	0	0	0	0	0	0	0	0	5,130	1,058	70	58	6,188
<b>Total Direct</b>	<b>70</b>	<b>58</b>	<b>407,865</b>	<b>0</b>	<b>0</b>	<b>-12,000</b>	<b>0</b>	<b>0</b>	<b>-20,001</b>	<b>0</b>	<b>0</b>	<b>-400</b>	<b>35,006</b>	<b>15,717</b>	<b>70</b>	<b>58</b>	<b>426,187</b>
Reimbursable FTE		0			0			0			0						0
Total Direct and Reimb. FTE		58			0			0			0						58
Other FTE:																	
LEAP		0			0			0			0						0
Overtime		0			0			0			0						0
<b>Grand Total, FTE</b>		<b>58</b>			<b>0</b>			<b>0</b>			<b>0</b>						<b>58</b>

**Reprogramming/Transfers**

\$400K was transferred to NIJ/OJP for FY 2013.

**Carryover:**

OVW had \$35.006M of carry over from FY2012, of this amount, \$29.876M is program dollars, and \$5.129M is salaries and expenses.

**Recoveries/Refunds:**

Actual Recoveries as of September 30, 2013 were \$15.717M, which includes \$14.659M in program funds and \$1.058M in salaries and expenses.

G. Crosswalk of 2014 Availability

**Crosswalk of 2014 Availability**  
Office on Violence Against Women  
Grant Programs  
(Dollars in Thousands)

Program Activity	FY 2014 Enacted			Reprogramming/Transfers			Carryover	Recoveries/ Refunds	2014 Availability		
	Direct Pos.	Estim. FTE	Amount	Direct Pos.	Estim. FTE	Amount	Amount	Amount	Direct Pos.	Estim. FTE	Amount
STOP Program	0	0	193,000	0	0	0	245	3,940	0	0	197,185
Transitional Housing			24,750				441	519			25,710
NIJ Research and Development			3,250			-3,250					0
Arrest Program			50,000				1,166	716			51,881
Sexual Assault Svcs Program			27,000				616	430			28,046
Homicide Reduction Initiative			[4,000]				1,828				1,828
Rural Program			36,000				3,322	348			39,669
Campus Program			9,000				129	25			9,154
Legal Assistance to Victims (LAV)			37,000				429	114			37,544
Abuse in Later Life Program			4,250				454	269			4,973
Consolidated Grants to Support Families in the Justice System			15,000					634			15,634
Safe Havens: Supervised Visitation Program			0				73				73
Court Training & Improvement			0				42				42
Disabilities Program			5,750				7	174			5,931
Consolidated Grants Program			10,000				1,283	29			11,312
Engaging Men & Youth Program			0								0
Supporting Teens Through Education			0								0
Children & Youth Exposed			0								0
Youth Advocacy			0								0
Sexual Assault Clearing House - Indian Country			500				0				500
Indian Women - Analysis & Research			1,000								1,000
National Resource Center - Workplace Response			500				1				501
Tribal Registry			0				3,910				3,910
Tribal Government Grants Program			[35,465]				390	1,170			1,560
Tribal Coalition Grants			[6,216]				1	107			108
2005 Safe Start Project : OJP/OJJDP			0				228				
Salaries and Expenses			[18,772]				5,223	-108			5,115
<b>Total Direct</b>	<b>0</b>	<b>0</b>	<b>417,000</b>	<b>0</b>	<b>0</b>	<b>-3,250</b>	<b>19,787</b>	<b>8,367</b>	<b>0</b>	<b>0</b>	<b>441,904</b>
Balance Rescission			-12,200								-12,200
Total Direct with Rescission			404,800								404,800
Reimbursable FTE		0			0		0			0	
Total Direct and Reimb. FTE		0			0		19,787			0	
Other FTE:											
LEAP		0			0		0			0	
Overtime		0			0		0			0	
Grand Total, FTE		0			0		19,787			0	

**Reprogramming/Transfers**

\$3.250M is to be transferred to OJP/NIJ for Research, Evaluation and Statistics as per the Consolidated Appropriations Act, 2014.

**Carryover:**

OVW had \$19.787M of carry over from FY2013, of this amount, \$14.564M is program dollars, and \$5.223M is salaries and expenses.

**Recoveries/Refunds:**

OVW has recovered \$8.367M in no year funds as of January 31, 2014. Estimated total recoveries for FY 2014 are \$15M.

J. Financial Analysis of Program Changes

**Financial Analysis of Program Changes**

Office on Violence Against Women

Grant Programs

(Dollars in Thousands)

Grant Programs	Prevention & Prosecution of Violence Against Women												Total Program Changes	
	Increase		Increase		Increase		Increase		Offset		Offset		Direct Pos.	Amount
	Transitional Housing		Campus Program		Legal Assistance to Victims Program		Consolidated Grants to Support Families in the Justice System		NIJ Research and Development		NIJ Research and Development			
	Direct Pos.	Amount	Direct Pos.	Amount	Direct Pos.	Amount	Direct Pos.	Amount	Direct Pos.	Amount	Direct Pos.	Amount	Direct Pos.	Amount
Grants		250		2,000		5,500		1,000		-250		-3,000		5,500
<b>Total Program Change Requests</b>	<b>0</b>	<b>250</b>	<b>0</b>	<b>2,000</b>	<b>0</b>	<b>5,500</b>	<b>0</b>	<b>1,000</b>	<b>0</b>	<b>-250</b>	<b>0</b>	<b>-3,000</b>	<b>0</b>	<b>5,500</b>

K. Summary of Requirements by Object Class

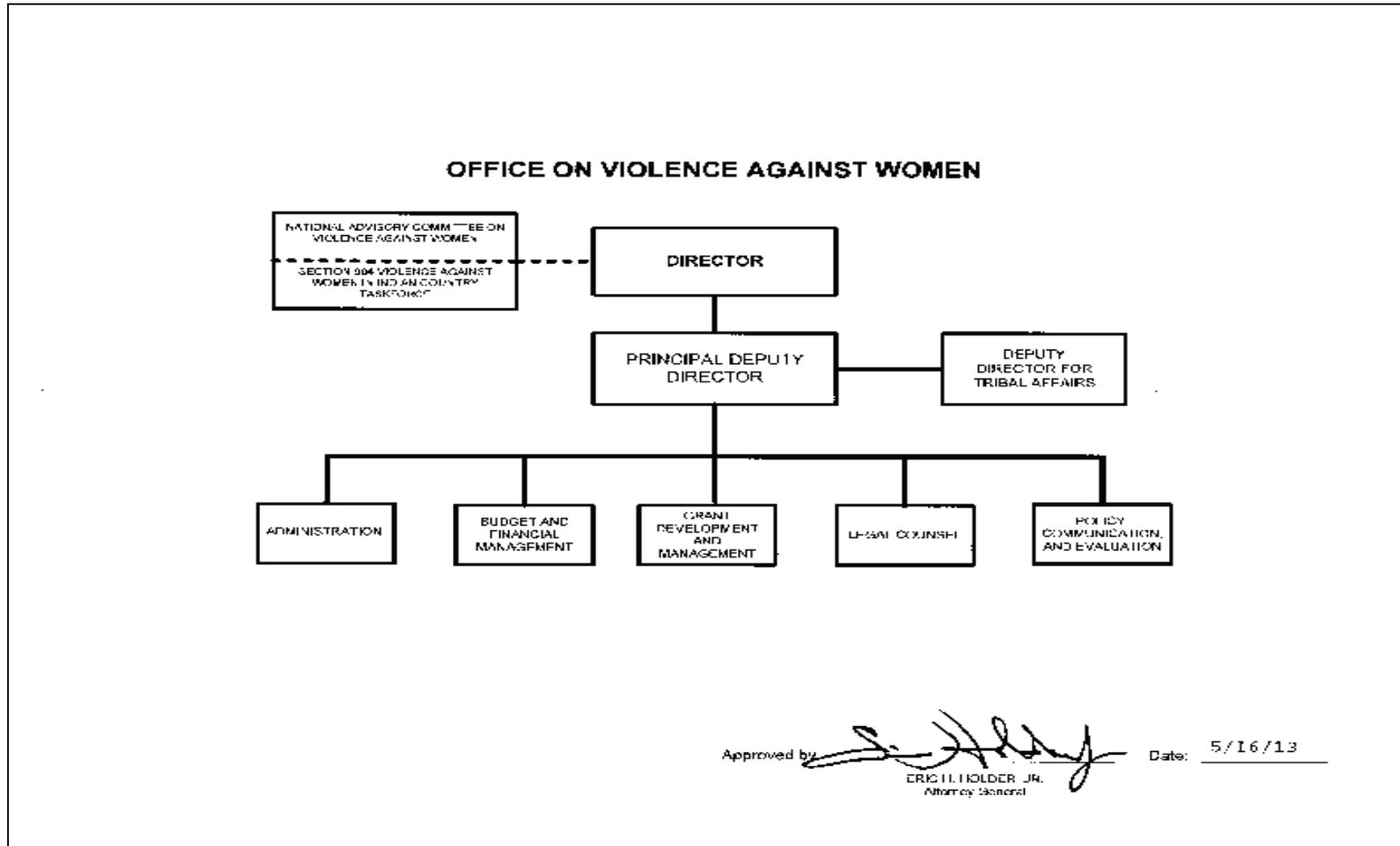
Summary of Requirements by Object Class

Office on Violence Against Women  
Grant Programs/Salaries and Expenses  
(Dollars in Thousands)

Object Class	2013 Actuals*		2014 Availability		2015 Request		Increase/Decrease	
	Direct FTE	Amount	Direct FTE	Amount	Direct FTE	Amount	Direct FTE	Amount
11.1 Full-Time Permanent*	55	5,333	60	7,376	60	7,462	0	86
11.3 Other than Full-Time Permanent	3	703	3	957	3	957	0	0
11.5 Other Personnel Compensation	0	3	0	0	0	0	0	0
<i>Overtime</i>	0	0	0	0	0	0	0	0
<i>Other Compensation</i>	0	0	0	0	0	0	0	0
11.8 Special Personal Services Payments	0	0	0	110	0	110	0	0
<b>Total</b>	<b>58</b>	<b>6,039</b>	<b>63</b>	<b>8,443</b>	<b>63</b>	<b>8,529</b>	<b>0</b>	<b>86</b>
<b>Other Object Classes</b>								
12.0 Personnel Benefits		1,806		2,379		2,480		101
13.0 Benefits for former personnel		0		0		0		0
21.0 Travel and Transportation of Persons		252		420		420		0
22.0 Transportation of Things		9		36		36		0
23.1 Rental Payments to GSA		1,665		1,676		1,676		0
23.2 Rental Payments to Others		48		51		51		0
23.3 Communications, Utilities, and Miscellaneous Charges		560		751		751		0
24.0 Printing and Reproduction		8		25		25		0
25.1 Advisory and Assistance Services		2,022		4,822		2,157		-2,665
25.2 Other Services from Non-Federal Sources		209		550		550		0
25.3 Other Goods and Services from Federal Sources	0	14,734	0	10,005	0	10,005		0
25.4 Operation and Maintenance of Facilities		0		12		12		0
25.5 Research and Development Contracts		0		0		0		0
25.6 Medical Care		5		5		5		0
25.7 Operation and Maintenance of Equipment		0		8		8		0
25.8 Subsistence and Support of Persons		0		0		0		0
26.0 Supplies and Materials		41		80		80		0
31.0 Equipment		37		100		100		0
32.0 Land and Structures		0		0		0		0
41.0 Grants, Subsidies, and Contributions	0	378,965	0	419,174	0	392,365		-26,809
42.0 Insurance Claims and Indemnities		0		0		0		0
<b>Total Obligations</b>		<b>406,400</b>		<b>448,537</b>		<b>419,250</b>		<b>-29,287</b>
Subtract - Unobligated Balance, Start-of-Year		-35,006		-19,787		0		19,787
Subtract - Transfers/Reprogramming		400		3,250		3,250		0
Subtract - Rescissions		12,000		0		0		0
Subtract - Recoveries/Refunds		-15,717		-15,000				15,000
Add - Unobligated End-of-Year, Available		19,787		0		0		0
Add - Unobligated End-of-Year, Expiring		0		0		0		0
<b>Total Direct Requirements</b>	<b>0</b>	<b>387,864</b>	<b>0</b>	<b>417,000</b>	<b>0</b>	<b>422,500</b>	<b>0</b>	<b>5,500</b>
Balance Rescission				-12,200		-12,200		
<b>Total Direct Requirements with Balance Rescission</b>				<b>404,800</b>		<b>410,300</b>		
Reimbursable FTE								
Full-Time Permanent	0		0		0		0	
23.1 Rental Payments to GSA (Reimbursable)		0		0		0		0
25.3 Other Goods and Services from Federal Sources - DHS Security (Reimbursable)		0		0		0		0

\* The \$9 million in full-time personnel costs reflected in MAX for 2013 is an error. It should have been \$7 million for personnel and \$ 2 million for civilian benefits.

## A: Organizational Chart -Management and Administration



**B. Summary of Requirements**

**Summary of Requirements**  
Office on Violence Against Women  
Salaries and Expenses  
(Dollars in Thousands)

	FY 2015 Request		
	Direct Pos.	Estimate FTE	Amount
<b>2013 Enacted</b>	<b>70</b>	<b>58</b>	<b>18,749</b>
2013 Rescissions (1.877% & 0.2%)			-389
2013 Sequester			-900
<b>Total 2013 Enacted (with Rescissions and Sequester)</b>	<b>70</b>	<b>58</b>	<b>17,460</b>
<b>2014 Enacted</b>	<b>70</b>	<b>63</b>	<b>18,772</b>
2014 Balance Rescission	<b>0</b>	<b>0</b>	<b>0</b>
<b>Total 2014 Enacted (with Balance Rescission)</b>	<b>70</b>	<b>63</b>	<b>18,772</b>
<b>Base Adjustments</b>			
2015 Pay Raise	0	0	64
Annualization of 2014 Pay Raise	0	0	22
FERS Rate Increase	0	0	78
Health Insurance	0	0	11
Retirement	0	0	12
<b>Total Technical and Base Adjustments</b>	<b>0</b>	<b>0</b>	<b>187</b>
<b>2015 Current Services</b>	<b>0</b>	<b>0</b>	<b>18,959</b>
<b>2015 Total Request</b>	<b>0</b>	<b>0</b>	<b>18,959</b>
2015 Balance Rescission [if applicable]			0
<b>2015 Total Request (with Balance Rescission)</b>	<b>0</b>	<b>0</b>	<b>18,959</b>
2014 - 2015 Total Change	0	0	187

Note: The FTE for FY 2013 is actual and for FY 2014 and FY 2015 is estimated.

**B. Summary of Requirements**

**Summary of Requirements**  
Office on Violence Against Women  
Salaries and Expenses  
(Dollars in Thousands)

Program Activity	2013 Enacted with Rescissions and Sequester			2014 Enacted			2015 Technical and Base Adjustments			2015 Current Services		
	Direct Pos.	Est. FTE	Amount	Direct Pos.	Est. FTE	Amount	Direct Pos.	Est. FTE	Amount	Direct Pos.	Est. FTE	Amount
Management and Administration	70	58	17,460	70	63	18,772	0	0	187	70	63	18,959
<b>Total Direct</b>	<b>70</b>	<b>58</b>	<b>17,460</b>	<b>70</b>	<b>63</b>	<b>18,772</b>	<b>0</b>	<b>0</b>	<b>187</b>	<b>70</b>	<b>63</b>	<b>18,959</b>
Balance Rescission			0			0			0			0
Total Direct with Rescission			17,460			18,772			187			18,959
Reimbursable FTE		0			0			0			0	
Total Direct and Reimb. FTE		58			63			0			63	
Other FTE:												
LEAP		0			0			0			0	
Overtime		0			0			0			0	
Grand Total, FTE		58			63			0			63	

Program Activity	2015 Increases			2015 Offsets			2015 Request		
	Direct Pos.	Est. FTE	Amount	Direct Pos.	Est. FTE	Amount	Direct Pos.	Est. FTE	Amount
Management and Administration	0	0	0	0	0	0	70	63	18,959
<b>Total Direct</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>70</b>	<b>63</b>	<b>18,959</b>
Balance Rescission			0			0			0
Total Direct with Rescission			0			0			18,959
Reimbursable FTE		0			0			0	
Total Direct and Reimb. FTE		0			0			63	
Other FTE:									
LEAP		0			0			0	
Overtime		0			0			0	
Grand Total, FTE		0			0			63	

D. Resources by DOJ Strategic Goal and Strategic Objective

**Resources by Department of Justice Strategic Goal/Objective**  
 Office on Violence Against Women  
 Salaries and Expenses  
 (Dollars in Thousands)

Strategic Goal and Strategic Objective	2013 Enacted with Rescissions and Sequester		2014 Enacted		2015 Current Services		2015 Increases		2015 Offsets		2015 Total Request	
	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount	Direct/Reimb FTE	Direct Amount
<b>Goal 1 Prevent Terrorism and Promote the Nation's Security Consistent with the Rule of Law</b>												
1.1 Prevent, disrupt, and defeat terrorist operations before they occur.	0	0	0	0	0	0	0	0	0	0	0	0
1.2 Prosecute those involved in terrorist acts.	0	0	0	0	0	0	0	0	0	0	0	0
1.3 Combat espionage against the United States.	0	0	0	0	0	0	0	0	0	0	0	0
<b>Subtotal, Goal 1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Goal 2 Prevent Crime, Protect the Rights of the American People, and enforce Federal Law</b>												
2.1 Combat the threat, incidence, and prevalence of violent crime.	0	0	0	0	0	0	0	0	0	0	0	0
2.2 Prevent and intervene in crimes against vulnerable of violent crime.	58	17,460	63	18,772	63	18,772	0	187	0	0	63	18,959
2.3 Combat the threat, trafficking, and use of illegal drugs and the diversion of licit drugs.	0	0	0	0	0	0	0	0	0	0	0	0
2.4 Combat corruption, economic crimes, and international organized crime.	0	0	0	0	0	0	0	0	0	0	0	0
2.5 Promote and protect Americans' civil rights.	0	0	0	0	0	0	0	0	0	0	0	0
2.6 Protect the federal fisc and defend the interests of the United States.	0	0	0	0	0	0	0	0	0	0	0	0
<b>Subtotal, Goal 2</b>	<b>58</b>	<b>17,460</b>	<b>63</b>	<b>18,772</b>	<b>63</b>	<b>18,772</b>	<b>0</b>	<b>187</b>	<b>0</b>	<b>0</b>	<b>63</b>	<b>18,959</b>
<b>Goal 3 Ensure and Support the Fair, Impartial, Efficient, and Transparent Administration of Justice at the Federal, State, Local, Tribal and International Levels.</b>												
3.1 Promote and Strengthen relationship and strategies for the administration of justice with state, local, tribal and international law enforcement.	0	0	0	0	0	0	0	0	0	0	0	0
3.2 Protect judges, witnesses, and other participants in federal proceedings; apprehend fugitives; and ensure the appearance of criminal defendants for judicial proceedings or confinement.	0	0	0	0	0	0	0	0	0	0	0	0
3.3 Provide for the safe, secure, humane, and cost-effective confinement of detainees awaiting trial and/or sentencing, and those of the custody of the Federal Prison System.	0	0	0	0	0	0	0	0	0	0	0	0
3.4 Adjudicate all immigration cases promptly and impartially in accordance with due process.	0	0	0	0	0	0	0	0	0	0	0	0
<b>Subtotal, Goal 3</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>TOTAL</b>	<b>58</b>	<b>17,460</b>	<b>63</b>	<b>18,772</b>	<b>63</b>	<b>18,772</b>	<b>0</b>	<b>187</b>	<b>0</b>	<b>0</b>	<b>63</b>	<b>18,959</b>

## E. Justification for Technical and Base Adjustments

### Justifications for Technical and Base Adjustments

Office on Violence Against Women

Salaries and Expenses

(Dollars in Thousands)

	Direct Pos.	Estimate FTE	Amount
<b>Pay and Benefits</b>			
1 <u>2015 Pay Raise:</u> This request provides for a proposed 1 percent pay raise to be effective in January of 2015. The increase only includes the general pay raise. The amount requested, \$64,000, represents the pay amounts for 3/4 of the fiscal year plus appropriate benefits (\$48,000 for pay and \$16,000 for benefits).	0	0	64
2 <u>Annualization of 2014 Pay Raise:</u> This pay annualization represents first quarter amounts (October through December) of the 2014 pay increase of 1.0% included in the 2014 President's Budget. The amount requested \$22,000, represents the pay amounts for 1/4 of the fiscal year plus appropriate benefits (\$16,280 for pay and \$5,720 for benefits).			22
<u>FERS Regular/Law Enforcement Retirement Contribution:</u> Effective October 1, 2014 (FY 2015), the <b>new agency contribution rates of 13.2% (up from the current 11.9%, or an increase of 1.3%) and 28.8% for law enforcement personnel (up from the current 26.3%, or an increase of 2.5%).</b> The amount requested, \$78,000, represents the funds needed to cover this increase.			78
3 <u>Health Insurance:</u> Effective January 2015, the component's contribution to Federal employees' health insurance increases by .02 percent. Applied against the 2014 estimate of \$257,000, the additional amount required is \$11,000.			11
4 <u>Retirement:</u> Agency retirement contributions increase as employees under CSRS retire and are replaced by FERS employees. Based on U.S. Department of Justice Agency estimates, we project that the DOJ workforce will convert from CSRS to FERS at a rate of 1.3 percent per year. The requested increase of \$12,000 is necessary to meet our increased retirement obligations as a result of this conversion.	0		12
<b>Subtotal, Pay and Benefits</b>	<b>0</b>	<b>0</b>	<b>187</b>
<b>TOTAL DIRECT TECHNICAL and BASE ADJUSTMENTS</b>	<b>0</b>	<b>0</b>	<b>187</b>

F. Crosswalk of 2013 Availability

**Crosswalk of 2013 Availability**  
 Office on Violence Against Women  
 Salaries and Expenses  
 (Dollars in Thousands)

Program Activity	2013 Appropriation Enacted w/o Balance Rescission			Sequester			Reprogramming/Transfers			Carryover	Recoveries/ Refunds	2013 Estimate		
	Direct Pos.	Estim. FTE	Amount	Direct Pos.	Estim. FTE	Amount	Direct Pos.	Estim. FTE	Amount	Amount	Amount	Direct Pos.	Estim. FTE	Amount
Management and Administration	70	58	18,360	0	0	-900	0	0	0	5,129	1,058	70	58	23,647
<b>Total Direct</b>	<b>70</b>	<b>58</b>	<b>18,360</b>	<b>0</b>	<b>0</b>	<b>-900</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5,129</b>	<b>1,058</b>	<b>70</b>	<b>58</b>	<b>23,647</b>
Reimbursable FTE		0			0			0					0	
Total Direct and Reimb. FTE		58			0			0					58	
Other FTE:														
LEAP		0			0			0					0	
Overtime		0			0			0					0	
<b>Grand Total, FTE</b>		<b>58</b>			<b>0</b>			<b>0</b>					<b>58</b>	

**Reprogramming/Transfers**

N/A

**Carryover:**

OVW had \$35.006M of carry forward from FY2012. Of this amount, \$29.876M is program dollars, and \$5.129M is salaries and expenses.

**Recoveries/Refunds:**

\$15.717M in Recoveries are shown on the Grant Program Exhibit 2013 Crosswalk (Tab F). This includes \$14.659M in program funds and 1.058M in salaries and expenses.

**G. Crosswalk of 2014 Availability**

**Crosswalk of 2014 Availability**  
 Office on Violence Against Women  
 Salaries and Expenses  
 (Dollars in Thousands)

Program Activity	FY 2014 Enacted			Reprogramming/Transfers			Carryover	Recoveries/ Refunds	2014 Availability		
	Direct Pos.	Estim. FTE	Amount	Direct Pos.	Estim. FTE	Amount	Amount	Amount	Direct Pos.	Estim. FTE	Amount
Management and Administration	70	63	18,772	0	0	0	5,223	108	70	63	24,102
<b>Total Direct</b>	<b>70</b>	<b>63</b>	<b>18,772</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>5,223</b>	<b>108</b>	<b>70</b>	<b>63</b>	<b>24,102</b>
Balance Rescission			0								0
Total Direct with Rescission			18,772	0	0	0	5,223	108	70	63	24,102
Reimbursable FTE		0			0		0			0	
Total Direct and Reimb. FTE		63			0		5,223			63	
Other FTE:											
LEAP		0			0		0			0	
Overtime		0			0		0			0	
Grand Total, FTE		63			0		5,223			63	

**Reprogramming/Transfers**

N/A

**Carryover:**

OVW had \$19.787M of carry over from FY2013, of this amount, \$14.564M is program dollars, and \$5.223M is salaries and expenses.

**Recoveries/Refunds:**

OVW has recovered \$8.367M in no year funds as of January 31, 2014, which includes \$107,571 in salaries and expenses.

I. Detail of Permanent Positions by Category

**Detail of Permanent Positions by Category**

Office on Violence Against Women

Salaries and Expenses

(Dollars in Thousands)

Category	2013 Appropriation Enacted with Balance Rescissions		2014 Enacted		2015 Request				
	Direct Pos.	Reimb. Pos.	Direct Pos.	Reimb. Pos.	ATBs	Program Increases	Program Offsets	Total Direct Pos.	Total Reimb. Pos.
Misc. Admin & Program (301)	51	0	51	0	0	0	0	51	0
Executive Director (340)	1	0	1	0	0	0	0	1	0
Administrative Officer (341)	1	0	1	0	0	0	0	1	0
Management/Program Analyst (343)	2	0	2	0	0	0	0	2	0
Financial Administration (501)	1	0	1	0	0	0	0	1	0
Budget Technician	0	0	0	0	0	0	0	0	0
Accountant (510)	2	0	2	0	0	0	0	2	0
Budget Analyst (560)	3	0	3	0	0	0	0	3	0
Attorney (905)	4	0	4	0	0	0	0	4	0
Public Affairs (1035)	1	0	1	0	0	0	0	1	0
Financial Specialist (1101)	4	0	4	0	0	0	0	4	0
Contract Specialist (1102)	0	0	0	0	0	0	0	0	0
Information Technology (2210)	0	0	0	0	0	0	0	0	0
<b>Total</b>	<b>70</b>	<b>0</b>	<b>70</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>70</b>	<b>0</b>
Headquarters (Washington, D.C.)	70	0	70	0	0	0	0	70	0
U.S. Field	0	0	0	0	0	0	0	0	0
Foreign Field	0	0	0	0	0	0	0	0	0
<b>Total</b>	<b>70</b>	<b>0</b>	<b>70</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>70</b>	<b>0</b>

K. Summary of Requirements by Object Class

Summary of Requirements by Object Class

Office on Violence Against Women  
Salaries and Expenses  
(Dollars in Thousands)

Object Class	2013 Actuals		2014 Availability		2015 Request		Increase/Decrease	
	Direct FTE	Amount*	Direct FTE	Amount	Direct FTE	Amount	Direct FTE	Amount
11.1 Full-Time Permanent*	55	5,333	66	7,376	66	7,462	0	86
11.3 Other than Full-Time Permanent	3	703	4	957	4	957	0	0
11.5 Other Personnel Compensation	0	3	0	0	0	0	0	0
<i>Overtime</i>	0	0	0	0	0	0	0	0
<i>Other Compensation</i>	0	0	0	0	0	0	0	0
11.8 Special Personal Services Payments	0	0	0	110	0	110	0	0
<b>Total</b>	<b>58</b>	<b>6,038</b>	<b>70</b>	<b>8,443</b>	<b>70</b>	<b>8,529</b>	<b>0</b>	<b>86</b>
<b>Other Object Classes</b>								
12.0 Personnel Benefits		1,806		2,379		2,480		101
13.0 Benefits for former personnel		0		0		0		0
21.0 Travel and Transportation of Persons		252		420		420		0
22.0 Transportation of Things		9		36		36		0
23.1 Rental Payments to GSA		1,665		1,676		1,676		0
23.2 Rental Payments to Others		48		51		51		0
23.3 Communications, Utilities, and Miscellaneous Charges		560		751		751		0
24.0 Printing and Reproduction		8		25		25		0
25.1 Advisory and Assistance Services		2,022		4,822		2,157		-2,665
25.2 Other Services from Non-Federal Sources		209		550		550		0
25.3 Other Goods and Services from Federal Sources	0	5,724	0	4,745	0	2,079		-2,666
25.4 Operation and Maintenance of Facilities		0		12		12		0
25.5 Research and Development Contracts		0		0		0		0
25.6 Medical Care		5		5		5		0
25.7 Operation and Maintenance of Equipment		0		8		8		0
25.8 Subsistence and Support of Persons		0		0		0		0
26.0 Supplies and Materials		41		80		80		0
31.0 Equipment		37		100		100		0
32.0 Land and Structures		0		0		0		0
42.0 Insurance Claims and Indemnities		0		0		0		0
<b>Total Obligations</b>		<b>18,424</b>		<b>24,103</b>		<b>18,959</b>		<b>-5,144</b>
Subtract - Unobligated Balance, Start-of-Year		-5,129		-5,223		0		5,223
Subtract - Transfers/Reprogramming		0		0		0		0
Subtract - Rescissions		-389		0		0		0
Subtract - Recoveries/Refunds		-1,058		-108		0		108
Add - Unobligated End-of-Year, Available		5,223		0		0		0
Add -Restoration of Rescission		389		0		0		0
Add - Unobligated End-of-Year, Expiring		0		0		0		0
<b>Total Direct Requirements</b>	<b>0</b>	<b>17,460</b>	<b>0</b>	<b>18,772</b>	<b>0</b>	<b>18,959</b>	<b>0</b>	<b>187</b>
Reimbursable FTE								
Full-Time Permanent	0		0		0		0	
23.1 Rental Payments to GSA (Reimbursable)		0		0		0		0
25.3 Other Goods and Services from Federal Sources - DHS Security (Reimbursable)		0		0		0		0

\* The \$9 million in full-time personnel costs reflected in MAX for 2013 is an error. It should have been \$7 million for personnel and \$ 2 million for civilian benefits.