

JS-6

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11 UNITED STATES DISTRICT COURT  
 FOR THE CENTRAL DISTRICT OF CALIFORNIA

12 ----- )  
 13 UNITED STATES OF AMERICA )  
 )  
 14 Plaintiff, )  
 )  
 15 v. ) No.  
 )  
 16 L.A. STAR SEAFOOD COMPANY, INC., )  
 a corporation, SIMA GOLDRING, )  
 17 an individual, SAM GOLDRING, )  
 an individual, )  
 18 )  
 Defendants. )  
 19 ----- )

CONSENT DECREE OF  
 PERMANENT INJUNCTION

1 Plaintiff, the United States of America, by its undersigned attorneys, having  
2 filed a Complaint for Permanent Injunction (“Complaint”) against L.A. Star  
3 Seafood Company, Inc., a corporation, and Sima Goldring and Sam Goldring,  
4 individuals (collectively, “Defendants”), and Defendants having appeared and  
5 having consented to entry of this Consent Decree of Permanent Injunction  
6 (“Decree”) without contest and before any testimony has been taken, and the  
7 United States of America having consented to this Decree;

8 IT IS HEREBY ORDERED, ADJUDGED, AND DECREED that:

9 1. This Court has jurisdiction over the subject matter and over all parties  
10 to this action.

11 2. The Complaint states a cause of action against Defendants under the  
12 Federal Food, Drug, and Cosmetic Act, 21 U.S.C. § 301 *et seq.* (the “Act”).

13 3. Defendants violate the Act, 21 U.S.C. § 331(k), by causing articles of  
14 food within the meaning of 21 U.S.C. § 321(f), namely fish and fishery products,  
15 to become adulterated within the meaning of 21 U.S.C. § 342(a)(4), in that they  
16 have been prepared, packed, or held under insanitary conditions whereby they may  
17 have become contaminated with filth or may have been rendered injurious to  
18 health, while such articles are held for sale after shipment in interstate commerce.

19 4. Defendants violate the Act, 21 U.S.C. § 331(a), by causing the

1 introduction or delivery for introduction into interstate commerce of articles of  
2 food, within the meaning of 21 U.S.C. § 321(f), namely fish and fishery products,  
3 that are adulterated within the meaning of 21 U.S.C. § 342(a)(4), in that they have  
4 been prepared, packed, or held under insanitary conditions whereby they may have  
5 become contaminated with filth or may have been rendered injurious to health.

6         5. For the purposes of this Decree, the term “eviscerate” means to  
7 carefully and completely remove all internal organs, including gonads, in the body  
8 cavity of the fish, without puncturing or cutting them; “salt-cured” or “pickled”  
9 means preserved by any method using salt; “dried” means preserved by any  
10 method used to lower the amount of moisture in the fish; and “smoked” means  
11 preserved by treating the fish with salt and subjecting it to the direct action of  
12 smoke from burning wood, sawdust, or similar material and/or imparting to it the  
13 flavor of smoke by a means such as immersing it in a solution of wood smoke.

14         6. Defendants and each and all of their officers, agents, employees,  
15 representatives, successors, assigns, attorneys, and any and all persons in active  
16 concert or participation with any of them (including individuals, directors,  
17 corporations, subsidiaries, affiliates, and partnerships) who have received actual  
18 notice of this Decree by personal service or otherwise are hereby permanently  
19 restrained and enjoined, under the provisions of 21 U.S.C. § 332(a) and the

1 equitable authority of this Court, from directly or indirectly importing, receiving,  
2 preparing, processing, packing, labeling, holding, and/or distributing articles of  
3 food, at or from their facility located at 609 East 4th Street, Los Angeles,  
4 California (“the facility”), and/or any other location(s) at or from which  
5 Defendants, now or in the future, import, receive, prepare, process, pack, label,  
6 hold, and/or distribute articles of food, unless and until:

7 (A) Defendants retain, at their expense, an independent laboratory  
8 (the “Laboratory”) having no personal or financial ties (other than the retention  
9 agreement) to Defendants or their families, and that is qualified to analyze product  
10 and environmental samples collected at the facility for the presence of *Listeria*  
11 *monocytogenes* (“*L. mono*”) and for water phase salt levels in fish and/or fishery  
12 products, in a manner that is acceptable to the United States Food and Drug  
13 Administration (“FDA”). Defendants shall notify FDA in writing immediately  
14 upon retaining the Laboratory and shall provide FDA a copy of the service  
15 contract. Such service contract shall contain provisions, acceptable to FDA, for  
16 environmental and finished product sample analyses;

17 (B) Defendants retain, at their expense, an independent expert or  
18 experts (the “Expert(s)”) having no personal or financial ties (other than the  
19 retention agreement) to Defendants or their families, and who, by reason of

1 background, education, training, and experience, is qualified to:

2 (1) Conduct hazard analyses to develop adequate Hazard  
3 Analysis Critical Control Point (“HACCP”) plans for Defendants’ fish and fishery  
4 products, as required by 21 C.F.R. § 123.6(a) through (c);

5 (2) Verify and ensure the adequacy of Defendants’ HACCP  
6 plans, including but not limited to: (i) conducting scientific validation studies  
7 regarding the adequacy of the critical limits listed in Defendants’ HACCP plans for  
8 all fish that are not eviscerated at the time of receipt; and (ii) ensuring that large  
9 fish (*i.e.*, those more than five (5) inches in length) used in producing smoked,  
10 dried, or salt-cured (pickled) finished products are eviscerated before being salted  
11 or submerged in a salt solution;

12 (3) Develop procedures for processing Defendants’ fish and  
13 fishery products to achieve water phase salt levels that adequately control  
14 *Clostridium botulinum* (“*C. bot.*”) for all of Defendants’ fish and fishery products;

15 (4) Develop adequate written Sanitation Standard Operating  
16 Procedures (“SSOPs”) in accordance with paragraph (C)(5) below;

17 (5) Develop a Listeria Monitoring Program in accordance  
18 with paragraph (C)(6) below;

19 (6) Collect product and environmental samples from within

1 the facility for water phase salt level testing and for pathogen testing in accordance  
2 with paragraph (C) below;

3 (7) Develop adequate written verification procedures to  
4 ensure that the fish and fishery products that Defendants offer for import into the  
5 United States were processed in accordance with the requirements of 21 C.F.R.  
6 Part 123;

7 (8) Evaluate Defendants' compliance with the current good  
8 manufacturing practice ("cGMP") requirements for food, as required by 21 C.F.R.  
9 Part 110;

10 (9) Develop and conduct employee training programs (in  
11 English and any other language necessary to convey the substance of the training)  
12 on the SSOPs, seafood HACCP and cGMP requirements, and Listeria Monitoring  
13 Program; and

14 (10) Inspect the facility and determine whether the methods,  
15 facilities, and controls are operated and administered in conformity with the Act,  
16 its implementing regulations, and this Decree;

17 Defendants shall notify FDA in writing of the name(s) and qualifications of  
18 the Expert(s) under paragraph (B) as soon as they retain such Expert(s).

19 (C) After reviewing all FDA inspectional observations of

1 deficiencies from May 2013 to the present, and after consultation with the  
2 Laboratory, Defendants' Expert(s), in conjunction with Defendants:

3 (1) Conducts hazard analyses and develops, to FDA's  
4 satisfaction, an adequate written HACCP plan, as required by 21 C.F.R. Part 123,  
5 for each type of fish and/or fishery product imported, received, prepared,  
6 processed, packed, labeled, held, and/or distributed by Defendants, that at a  
7 minimum:

8 (a) ensures that large fish (more than five (5) inches in  
9 length) used in Defendants' production of smoked, dried, or salt-cured (pickled)  
10 finished products are eviscerated before being salted or submerged in a salt  
11 solution (e.g., thawing);

12 (b) ensures that each brining tank of in-process fish or  
13 fishery products is prepared and monitored in such a manner that the fish contained  
14 therein have adequate, uniform, and consistent water phase salt levels at this  
15 processing step; and

16 (c) effectively controls food safety hazards, including  
17 but not limited to: (i) those associated with *C. bot.* growth and toxin formation  
18 likely to occur in smoked, dried, or salt-cured (pickled) fish and fishery products  
19 under normal and moderate temperature abuse conditions; and (ii) those associated

1 with scombrototoxin (histamine) formation;

2 (2) Develops and conducts, to FDA's satisfaction, scientific  
3 validation studies regarding the adequacy of the critical limits listed in Defendants'  
4 HACCP plans for fish that are not eviscerated prior to receipt by Defendants and,  
5 based on the results of such validation studies, revises the HACCP plans  
6 accordingly;

7 (3) Develops, to FDA's satisfaction, written corrective action  
8 plans as part of Defendants' HACCP plans to be taken whenever there is a  
9 deviation from a critical limit, as described in 21 C.F.R. § 123.7(b);

10 (4) Develops, to FDA's satisfaction, written verification  
11 procedures as part of Defendants' HACCP plans, as described in 21 C.F.R. §  
12 123.8;

13 (5) Develops, to FDA's satisfaction, written SSOPs specific  
14 to the facility and operations and that shall conform with the procedures set forth at  
15 21 C.F.R.

16 § 123.11(a) through (d), and ensures, to FDA's satisfaction, that Defendants'  
17 operations comply with the Act and 21 C.F.R. Part 110;

18 (6) Develops and implements, to FDA's satisfaction, a  
19 written Listeria Monitoring Program that shall include, at a minimum, the



1 following:

2 (a) an effective written sanitation control program that  
3 establishes adequate methods, facilities, and controls for importing, receiving,  
4 preparing, processing, packing, labeling, holding, and distributing articles of food  
5 to minimize the risk of introducing *L. mono*, other pathogenic organisms, and filth  
6 into Defendants' food, and to ensure that foods are not adulterated within the  
7 meaning of 21 U.S.C. § 342(a);

8 (b) an effective program for environmental monitoring  
9 and testing of the facility to ensure that pathogenic organisms such as *Listeria*  
10 species ("*L. spp.*") are systemically controlled and that *L. mono* does not occur in  
11 finished products. Sampling shall be conducted using specified frequencies and  
12 methods (e.g., including how, where, and when to sample; the number and  
13 frequency of samples to be collected; and the methods of analyses) that are  
14 acceptable to FDA. Defendants shall ensure that the results of all analyses  
15 conducted pursuant to paragraph (C)(6)(b) are sent to FDA within two (2) calendar  
16 days after receipt by Defendants; and

17 (c) an adequate written plan for remedial action that  
18 Defendants shall implement should *L. spp.*, *L. mono*, or any other pathogenic  
19 organism be detected. The remedial action plan shall include intensified sanitation

1 and intensified sampling measures that are acceptable to FDA.

2 (7) Develops and implements, to FDA's satisfaction, written  
3 verification procedures to ensure that the fish and fishery products that Defendants  
4 offer for import into the United States were processed in accordance with the  
5 requirements of 21 C.F.R. Part 123;

6 (8) Develops and conducts, to FDA's satisfaction, employee  
7 training programs (in English and any other language necessary to convey the  
8 substance of the training) on the seafood HACCP and cGMP regulations, HACCP  
9 plans, SSOPs, Listeria Monitoring Program, and any other control strategies  
10 specific to Defendants' fish and fishery products, and documents that Defendants  
11 and each of their officers, employees, and any other person(s) who performs duties  
12 at the facility for Defendants have received such training; and

13 (9) Submits to FDA the written HACCP plans and all  
14 associated records (including monitoring records), validation studies, SSOPs, the  
15 Listeria Monitoring Program, written verification procedures, and training  
16 programs developed pursuant to paragraph (C)(1)-(8) above; and documentation  
17 demonstrating that the Expert(s) has trained Defendants and each of their officers,  
18 employees, and any other person(s) who performs duties at the facility for  
19 Defendants, as described in paragraph (C)(8) above;

1 (D) Defendants assign continuing responsibility for the operation of  
2 the Listeria Monitoring Program discussed in paragraph (C)(6) above to a person  
3 (or persons), who, by reason of background, experience, or education, is qualified  
4 to maintain the facility in a sanitary condition, coordinate with the Laboratory, and  
5 implement any necessary remedial action(s), and provide such person(s) with the  
6 authority to achieve the necessary corrections;

7 (E) Defendants make the Listeria Monitoring Program available  
8 and accessible to all their officers, employees, and any other person(s) who  
9 performs duties at the facility for Defendants in English and any other language  
10 necessary to convey the substance of such program;

11 (F) FDA has approved, in writing, the seafood HACCP plans,  
12 validation studies, SSOPs, Listeria Monitoring Program, written verification  
13 procedures, and training programs and documentation developed by the Expert(s),  
14 as specified in paragraphs 6(C)(1)-(8) above;

15 (G) Defendants successfully complete the training program  
16 approved by FDA pursuant to paragraph (F) above;

17 (H) Defendants, at their expense, clean and sanitize the facility and  
18 equipment therein and make improvements, thereby rendering the facility and  
19 equipment suitable for importing, receiving, preparing, processing, packing,

1 holding, labeling, and distributing articles of food in accordance with this Decree,  
2 the Act, and all applicable regulations, and Defendants ensure that the facility and  
3 equipment therein will be continuously maintained in a sanitary condition;

4 (I) The Expert(s) conducts a comprehensive inspection of the  
5 facility and the methods and controls used to import, receive, prepare, process,  
6 pack, label, hold, and distribute foods to determine whether Defendants are  
7 operating in compliance with this Decree, the Act, and all applicable regulations.

8 The Expert(s) shall verify, with supporting documentation, that: (i) Defendants  
9 have corrected all of the seafood HACCP and cGMP deficiencies observed by  
10 FDA since May 2013, specifying each FDA observation and Defendants'  
11 corrections thereof;

12 (ii) the monitoring equipment used to implement Defendants' HACCP plans is  
13 suitable and performing adequately; and (iii) the facility and the methods and  
14 controls used to import, receive, prepare, process, pack, label, hold, and distribute  
15 foods are, in the Expert's opinion, in compliance with this Decree, the Act, and its  
16 implementing regulations. The Expert(s) shall submit, in writing, all findings and  
17 supporting documentation to Defendants and FDA concurrently, within fifteen (15)  
18 calendar days after completion of the inspection;

19 (J) Defendants destroy, under FDA's supervision, and according to

1 a destruction plan submitted in writing by Defendants and approved in writing by  
2 FDA prior to implementation, all in-process and finished fish and fishery products,  
3 including, but not limited to, all smoked, dried, and salt-cured (pickled) fish or  
4 fishery products, in their custody, control, or possession at the time this Decree is  
5 signed by the parties;

6 (K) FDA, as it deems necessary to evaluate Defendants' compliance  
7 with the terms of this Decree, the Act, and its implementing regulations, conducts  
8 inspections of the facility, including Defendants' buildings, sanitation-related  
9 systems, equipment, utensils, articles of food, and all relevant records;

10 (L) Defendants have paid all costs of inspection, analyses, review,  
11 investigations, examination, and supervision for FDA's oversight with respect to  
12 paragraphs 6(A) through (K), at the rates set forth in paragraph 14 below; and

13 (M) FDA has notified Defendants in writing that Defendants appear  
14 to be in compliance with the requirements set forth in paragraphs 6(A) through (L)  
15 of this Decree, the Act, and its implementing regulations. In no circumstances  
16 shall FDA's silence be construed as a substitute for written notification.

17 7. After receiving notice from FDA pursuant to paragraph 6(M),  
18 Defendants shall not import, receive, prepare, process, pack, hold, label, or  
19 distribute any fish or fishery product not identified in a written HACCP plan

1 approved by FDA pursuant to paragraph 6(F) until Defendants submit for FDA's  
2 review a written HACCP plan for such fish or fishery product and receive FDA's  
3 written approval. In no circumstances shall FDA's silence be construed as a  
4 substitute for written approval.

5 8. Immediately upon resuming operations after completing the  
6 requirements of paragraph 6, Defendants shall, in consultation with the Expert(s),  
7 continuously implement the written HACCP plans, SSOPs, Listeria Monitoring  
8 Program, and written verification procedures approved by FDA pursuant to  
9 paragraph 6(F). Defendants further shall comply with the following requirements:

10 (A) Defendants shall conduct finished product testing for water  
11 phase salt level in the following manner:

12 (1) Defendants shall have tested a randomly collected,  
13 representative sample from every lot of finished fish or fishery products that they  
14 process for the first fifteen (15) consecutive production days, and all such samples  
15 shall have a water phase salt level that adheres to the critical limits set forth in the  
16 HACCP plans approved by FDA pursuant to paragraph 6(F);

17 (2) After satisfying the requirements of paragraph 8(A)(1),  
18 Defendants shall have tested a randomly collected, representative sample from one  
19 lot of each type of finished fish or fishery products that they process each week for

1 the next three (3) months;

2 (3) After satisfying the requirements of paragraph 8(A)(2),  
3 Defendants shall have tested a randomly collected, representative sample from one  
4 lot of each type of finished fish or fishery products they process each month for the  
5 next twelve (12) months; and

6 (4) After satisfying the requirements of paragraph 8(A)(3),  
7 Defendants shall have tested a randomly collected, representative sample from one  
8 lot of each type of finished fish or fishery products they process every three (3)  
9 months thereafter.

10 Defendants shall send copies of the results of tests conducted pursuant to  
11 paragraph 8(A) to FDA within two (2) calendar days after receipt by Defendants.  
12 If any sample analysis conducted pursuant to paragraph (A) shows a water phase  
13 salt level that does not adhere to the critical limits set forth in the HACCP plans  
14 approved by FDA pursuant to paragraph 6(F) or 7, Defendants shall immediately  
15 destroy the affected lot(s) at Defendants' expense, under FDA's supervision, and  
16 pursuant to a destruction plan approved in writing by FDA. Defendants further  
17 shall reassess their processing operations to determine the cause of the deviation,  
18 correct the deviation, revise their HACCP plan(s) accordingly, and submit such  
19 revisions for FDA's written approval. After correcting the cause of the deviation,

1 Defendants shall reinstate the complete sequence of testing under paragraph 8(A)  
2 anew; and

3 (B) Defendants shall conduct finished-product testing for *L. mono*  
4 in the following manner:

5 (1) Defendants shall have tested for *L. mono* a randomly  
6 collected, representative sample from every lot of fish or fishery products that they  
7 process for the first fifteen (15) consecutive production days;

8 (2) After the completion of testing under paragraph 8(B)(1),  
9 Defendants shall have tested a randomly collected, representative sample from one  
10 lot of each type of finished fish or fishery products that they process each week for  
11 the next three (3) months;

12 (3) After the completion of testing under paragraph 8(B)(2),  
13 Defendants shall have tested a randomly collected, representative sample from at  
14 least one lot of each type of finished fish or fishery products that they process each  
15 month for the next twelve (12) months; and

16 (4) After completing the testing under paragraph 8(B)(3),  
17 Defendants shall have tested a randomly collected, representative sample from at  
18 least one lot of each type of finished fish or fishery products that they process  
19 every three (3) months thereafter.



1 Defendants may use the same fish or fishery products that they sampled for  
2 water phase salt level testing in accordance with paragraph 8(A) for the purpose of  
3 *L. mono* testing pursuant to paragraph 8(B). Defendants shall send copies of the  
4 results of all testing conducted pursuant to paragraph 8(B) to FDA within two (2)  
5 calendar days after receipt by Defendants. If any laboratory test completed  
6 pursuant to paragraph (B) shows the presence of *L. mono* in any article of food,  
7 then Defendants must immediately cease production and notify FDA that  
8 production has ceased. Defendants shall also destroy, at Defendants' expense,  
9 under FDA's supervision, and according to a destruction plan submitted to and  
10 approved by FDA in writing prior to implementation, all food products  
11 manufactured from the time the laboratory sample(s) testing positive for *L. mono*  
12 was collected. Defendants may resume production only when they have  
13 determined and corrected the cause of the contamination and only after FDA  
14 notifies Defendants in writing that Defendants appear to be in compliance with the  
15 requirements of this Decree, the Act, and its implementing regulations. After  
16 correcting the cause of the contamination, Defendants shall reinstate the complete  
17 sequence of testing under paragraph 8(B) anew;

18 (C) In the event that Defendants or their Expert(s) determine that  
19 the Listeria Monitoring Program that FDA approved pursuant to paragraph 6(F)

1 needs to be revised, Defendants shall provide proposed changes to FDA in writing  
2 at least twenty (20) calendar days prior to their implementation, and shall not  
3 implement their proposed changes until FDA approves those changes in writing.  
4 Any such changes shall consist of methods and controls that are shown to FDA's  
5 satisfaction to systemically control pathogenic organisms such as *L. spp.* and  
6 ensure that *L. mono* does not occur in finished products.

7 9. If, after notifying FDA of the name of the laboratory retained to  
8 conduct sample collection and analyses pursuant to paragraph 6(A), Defendants  
9 terminate or in any way alter their service contract with the laboratory, Defendants  
10 shall notify FDA within seven (7) calendar days. If Defendants terminate their  
11 service contract, Defendants shall provide a copy of the service contract with the  
12 new laboratory to FDA within five (5) business days after execution.

13 10. Within thirty (30) calendar days after Defendants resume their  
14 operations after completing the requirements of paragraph 6 and receiving the  
15 notice set forth in paragraph 6(M), the Expert(s) shall conduct a comprehensive  
16 inspection of the facility, and any other location(s) at or from which Defendants  
17 import, receive, prepare, process, pack, label, hold, or distribute articles of food,  
18 and the methods and controls used to import, receive, prepare, process, pack, label,  
19 hold, and distribute foods to determine whether Defendants are operating in

1 compliance with this Decree, the Act, and all applicable regulations. The Expert(s)  
2 shall submit a report documenting all findings to Defendants and FDA  
3 concurrently, within ten (10) calendar days after completing the inspection.

4 Thereafter, the Expert(s) shall conduct one inspection every three (3) months for  
5 one year, and then one inspection every six (6) months for the next two (2) years.

6 Beginning in the fourth year after Defendants resume their operations after  
7 completing the requirements of paragraph 6, the Expert(s) shall conduct  
8 inspections annually unless FDA informs Defendants in writing that more frequent  
9 expert inspections and reporting are required. During each inspection conducted  
10 by the Expert(s), the Expert(s) shall verify that the facility and the methods and  
11 controls Defendants use to import, receive, prepare, process, pack, label, hold, and  
12 distribute articles of food are in compliance with the requirements of this Decree,  
13 the Act, and all applicable regulations, and shall certify compliance in the Expert's  
14 report.

15 11. Defendants and each and all of their officers, agents, employees,  
16 representatives, successors, assigns, attorneys, and any and all persons in active  
17 concert or participation with any of them (including individuals, directors,  
18 corporations, subsidiaries, affiliates, and partnerships) who receive actual notice of  
19 this Decree, are permanently restrained and enjoined under the provisions of 21

1 U.S.C. § 332(a) from directly or indirectly doing or causing any act that:

2 (A) Violates the Act, 21 U.S.C. § 331(k), by causing any article of  
3 food within the meaning of 21 U.S.C. § 321(f) to become adulterated within the  
4 meaning of 21 U.S.C.

5 § 342(a)(4) while such article is held for sale after shipment of one or more of its  
6 components in interstate commerce;

7 (B) Violates the Act, 21 U.S.C. § 331(a), by introducing or  
8 delivering for introduction, or causing to be introduced or delivered for  
9 introduction, into interstate commerce, any article of food within the meaning of  
10 21 U.S.C. § 321(f) that is adulterated within the meaning of 21 U.S.C. § 342(a)(4);  
11 and/or

12 (C) Results in the failure to implement and continuously maintain  
13 the requirements of this Decree.

14 12. FDA shall be permitted, without prior notice and as and when FDA  
15 deems necessary, to make inspections of the facility, and any other location(s) at or  
16 from which Defendants import, receive, prepare, process, pack, label, hold, or  
17 distribute articles of food, without prior notice, to take any other measures  
18 necessary to monitor and ensure continuing compliance with the terms of this  
19 Decree, the Act, and its implementing regulations. During the inspections, FDA

1 shall be permitted to have immediate access to buildings and the contents therein,  
2 including equipment, raw ingredients, in-process and finished articles of food,  
3 containers, and packaging material; to take photographs and make video  
4 recordings; to take samples of Defendants' raw ingredients, in-process and finished  
5 articles of food, containers, and packaging material; and to examine and copy all  
6 records related to importing, receiving, preparing, processing, packing, holding,  
7 labeling, and distributing any and all articles of food. The inspections shall be  
8 permitted upon presentation of a copy of this Decree and appropriate credentials.  
9 The inspection authority granted by this Decree is apart from, and in addition to,  
10 the authority to make inspections under the Act, 21 U.S.C. § 374.

11 13. Defendants shall notify FDA in writing at least fifteen (15) calendar  
12 days before any change in ownership, name or character of their business,  
13 including reorganization, relocation, dissolution, assignment, or lease or sale of the  
14 business or any assets of the business, such as buildings, equipment, or inventory,  
15 that may affect compliance with the obligations arising from this Decree.

16 Defendants shall provide any prospective successor or assign with a copy of this  
17 Decree at least ten (10) calendar days before the assignment or change in business,  
18 and shall provide FDA with an affidavit of compliance with this paragraph within  
19 ten (10) calendar days after providing a copy of this Decree to a prospective

1 successor or assign.

2 14. Defendants shall pay all costs of FDA's supervision, inspections,  
3 investigations, analyses, examinations, sampling, testing, and reviews that FDA  
4 deems necessary to evaluate Defendants' compliance with this Decree, at the  
5 standard rates prevailing at the time costs are incurred, and Defendants shall make  
6 payment in full to FDA within (30) calendar days after receiving written  
7 notification from FDA of the costs. As of the date that this Decree is signed by the  
8 parties, these rates are: \$88.45 per hour and fraction thereof per representative for  
9 inspection work; \$106.03 per hour or fraction thereof per representative for  
10 analytical or review work; \$0.56 per mile for travel by automobile; government  
11 rate or the equivalent for travel by air or other means; and the published  
12 government per diem rate or the equivalent for the areas in which the inspections  
13 are performed per representative and per day for subsistence expenses, where  
14 necessary. In the event that the standard rates applicable to FDA supervision of  
15 court-ordered compliance are modified, these rates shall be increased or decreased  
16 without further order of the Court.

17 15. If, at any time after entry of this Decree, FDA determines, based on  
18 the results of an inspection, analysis of a sample, report submitted by the Expert(s),  
19 or other information, that Defendants have failed to comply with any provision of

1 this Decree, have violated the Act or its implementing regulations, or that  
2 additional corrective actions are necessary to achieve compliance with this Decree,  
3 the Act, or its implementing regulations, FDA may, as and when it deems  
4 necessary, order Defendants in writing to take appropriate action, including, but  
5 not limited to, ordering Defendants to immediately take one or more of the  
6 following actions:

7 (A) Cease importing, receiving, preparing, processing, packing,  
8 labeling, holding, and distributing any articles of food;

9 (B) Recall all articles of food that have been distributed by and/or  
10 are under the custody and control of Defendants' agents, distributors, customers, or  
11 consumers;

12 (C) Submit additional samples to a qualified laboratory for analysis;

13 (D) Institute or re-implement any of the requirements set forth in  
14 this Decree; and

15 (E) Take any other corrective actions as FDA deems necessary to  
16 protect the public health or bring Defendants into compliance with this Decree, the  
17 Act, and its implementing regulations.

18 The provisions of this paragraph shall be separate and apart from, and in  
19 addition to, all other remedies available to FDA. Defendants shall pay all costs of

1 recalls and other corrective actions, including the costs of FDA's supervision,  
2 inspections, investigations, analyses, examinations, review, travel, and subsistence  
3 expenses to implement and monitor recalls and other actions, at the rates specified  
4 in paragraph 14 of this Decree.

5       16. Upon receipt of any order issued by FDA pursuant to paragraph 15,  
6 Defendants shall immediately and fully comply with the terms of the order. Any  
7 cessation of operations or other action as described in paragraph 15 shall be  
8 implemented immediately upon notice from FDA and shall continue until  
9 Defendants receive written notification from FDA that Defendants appear to be in  
10 compliance with the Decree, the Act, and its implementing regulations, and that  
11 Defendants may resume operations. After a cessation of operations, and while  
12 determining whether Defendants appear to be in compliance with this Decree, the  
13 Act, and its implementing regulations, FDA may require Defendants to re-institute  
14 or re-implement any of the requirements of this Decree.

15       17. Defendants shall promptly provide any information or records to FDA  
16 upon request regarding the importing, receiving, preparing, processing, packing,  
17 labeling, holding, and/or distributing of articles of food. Defendants shall maintain  
18 copies of their HACCP plans, along with copies of all records required by such  
19 plans, 21 C.F.R. Part 123, or this Decree, at the facility, and any other location(s)



1 at or from which Defendants, import, receive, prepare, process, pack, label, hold,  
2 and/or distribute articles of food, in a location where such records are readily  
3 available for reference and inspection by FDA. Defendants shall retain all records  
4 referred to in this paragraph for at least three (3) years after the date the records are  
5 prepared.

6 18. If any Defendant fails to comply with any of the provisions of the Act,  
7 its implementing regulations, and/or this Decree, Defendants shall pay to the  
8 United States of America liquidated damages in the sum of one thousand five  
9 hundred dollars (\$1,500) for each day that such violation continues; an additional  
10 sum of one thousand dollars (\$1,000) in liquidated damages per day for each  
11 violation of the Act, its implementing regulations, and/or this Decree (e.g., if two  
12 violations occur for two days, the liquidated damages shall be \$7,000); and an  
13 additional sum equal to twice the retail value of each shipment of food that is  
14 adulterated or otherwise in violation of the Act, its implementing regulations, or  
15 this Decree. Defendants understand and agree that the liquidated damages  
16 specified in this paragraph are not punitive in nature and their imposition does not  
17 in any way limit the ability of the United States to seek, and the Court to impose,  
18 additional civil or criminal penalties based on the conduct that may also be the  
19 basis for payment of liquidated damages pursuant to this paragraph.

1           19.   Should the United States bring and prevail in a contempt action to  
2 enforce the terms of this Decree, then Defendants shall, in addition to other  
3 remedies, reimburse the United States for its attorneys' fees (including overhead),  
4 travel expenses incurred by attorneys and witnesses, expert witness fees,  
5 administrative and court costs, investigation and analytical  
6 expenses incurred in bringing the contempt action, and any other costs or fees  
7 related to the contempt proceedings.

8           20.   Defendants shall abide by the decisions of FDA, and FDA's decisions  
9 shall be final. All decisions conferred upon FDA in this Decree shall be vested in  
10 FDA's discretion and, if contested, shall be reviewed by this Court under the  
11 arbitrary and capricious standard set forth in 5 U.S.C. § 706(2)(A). Review by the  
12 Court of any FDA decision rendered pursuant to this Decree shall be based  
13 exclusively on the written record before FDA at the time of the decision. No  
14 discovery shall be taken by either party.

15           21.   Within ten (10) calendar days after entry of this Decree, Defendants  
16 shall provide a copy of this Decree by personal service or certified mail (return  
17 receipt requested) to each and all of their officers, agents, employees,  
18 representatives, successors, assigns, attorneys, and any and all persons in active  
19 concert or participation with any of them (including individuals, directors,

1 corporations, subsidiaries, affiliates, and partnerships). Within thirty (30) calendar  
2 days after entry of this Decree, Defendants shall provide to FDA an affidavit of  
3 compliance with this paragraph stating the fact and manner of compliance and  
4 identifying the names and positions of all persons so notified and attaching copies  
5 of the executed certified mail return receipts.

6 22. Within ten (10) calendar days after entry of this Decree, Defendants  
7 shall prominently post a copy of this Decree (in English and any other language  
8 necessary to convey the substance of the Decree) in an employee common area at  
9 the facility and any other location(s) at or from which Defendants, now or in the  
10 future, import, receive, prepare, process, pack, label, hold, and/or distribute articles  
11 of food, and shall ensure that the Decree remains posted for as long as the Decree  
12 remains in effect. Within thirty (30) calendar days after entry of this Decree,  
13 Defendants shall provide to FDA an affidavit of compliance with this paragraph  
14 stating the fact and manner of compliance and identifying all locations the Decree  
15 is posted.

16 23. Within ten (10) calendar days after entry of this Decree, Defendants  
17 shall hold a general meeting or a series of smaller meetings for all employees, at  
18 which they shall describe the terms and obligations of this Decree (in English and  
19 any other language necessary to convey the substance of the Decree). Defendants

1 shall provide to FDA within thirty (30) calendar days after entry of this Decree, an  
2 affidavit of compliance with this paragraph stating the fact and manner of  
3 compliance and identifying the names and positions of all meeting attendees and  
4 attaching a copy of the meeting sign-in sheet(s).

5 24. In the event that any Defendant becomes associated with any  
6 additional officers, agents, employees, representatives, successors, assigns,  
7 attorneys, or any additional persons in active concert or participation with any of  
8 them (including individuals, directors, corporations, subsidiaries, affiliates, and  
9 partnerships) at any time after entry of this Decree, Defendants shall immediately  
10 provide a copy of this Decree, by personal service or certified mail (return receipt  
11 requested), to such persons. Within ten (10) calendar days after each instance that  
12 any Defendant becomes associated with any such person, Defendants shall provide  
13 to FDA an affidavit stating the fact and manner of Defendants' compliance with  
14 this paragraph, identifying the names, addresses, and positions of all persons who  
15 received a copy of this Decree pursuant to this paragraph, and attaching a copy of  
16 the executed certified mail return receipts.

17 25. Defendants shall address all communications required under this  
18 Decree to the Director, Los Angeles District Office, Food and Drug  
19 Administration, 19701 Fairchild, Irvine, CA 92612, shall reference this civil action

1 by case name and civil action number, and shall prominently mark “Decree  
2 Correspondence” in such communication.

3 26. This Court retains jurisdiction of this action and the parties hereto for  
4 the purpose of enforcing and modifying this Decree and for the purpose of granting  
5 such additional relief as may be necessary or appropriate.

6 SO ORDERED:

7 Dated this 26<sup>th</sup> day of March, 2015.

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10 UNITED STATES DISTRICT JUDGE

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1 The undersigned hereby consent to entry of the foregoing Decree.

2 **FOR PLAINTIFF:**

3 JOYCE R. BRANDA  
Acting Assistant Attorney General  
4 Civil Division

5 JONATHAN F. OLIN  
Deputy Assistant Attorney General

6 MICHAEL S. BLUME  
7 Director  
8 Consumer Protection Branch

9 JEFFREY STEGER  
Assistant Director

10

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11 Kerala T. Cowart  
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12 United States Department of Justice  
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16

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5

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**FOR DEFENDANTS:**

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Sima Goldring  
Individually and as President and  
co-owner of L.A. Star Seafood Company, Inc.

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Sam Goldring  
Individually and as Production Manager and  
co-owner of L.A. Star Seafood Company, Inc.

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Arkady A. Tselner  
Attorney for L.A. Star Seafood Company, Inc.,  
Sima Goldring, and Sam Goldring

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