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TABLE OF CONTENTS

	<u>Page</u>
POINTS TO REMEMBER	
Investigations Into Possible Viola- tions of Sec. 134 of the Truth in Lending Act in the Misuse of Credit Cards (15 U. S. C. 1644)	1039
Escapes From Work Release Program	1039
ANTITRUST DIVISION	
CLAYTON ACT	
Oil Co. Charged With Violation of Sec. 7 of Act	<u>U. S. v. Asiatic Petroleum Corp. (D. Mass.)</u> 1041
CRIMINAL DIVISION	
MIRANDA - SCOPE OF	
Statement Given in Foreign Juris- diction Without Preceding <u>Miranda</u> Warnings Ruled Ad- missible	<u>U. S. v. Nagelberg</u> (C.A. 2) 1043
NARCOTICS & DANGEROUS DRUGS	
Statutory Presumption of Illegal Importation and Knowledge Valid for Large Amounts of Cocaine	<u>U. S. v. Gonzalez</u> (C.A. 2) 1043
LAND & NATURAL RESOURCES DIVISION	
SOVEREIGN IMMUNITY	
Jurisdiction of Dist. Ct. To En- join Fed. Officer From Inter- fering With Lands Claimed By Plaintiff; Quiet Title; Adverse Possession	<u>Andros v. Rupp (C.A. 9)</u> 1045
INJUNCTION	
Interference With Property Leased to U. S.	<u>U. S. v. State Highway Dept.</u> <u>for St. of S.C., etc.</u> (D. S. C.) 1045

TAX DIVISION

FED. CREDIT UNIONS

Fed. Credit Unions Held To Be Immune From Colo. Sales and Use Tax on Two Grounds:
(1) Fed. Credit Unions Are Fed. Instrumentalities and
(2) Fed. Credit Union Act Prohibits Imposition of This Tax

Electrical Fed. Credit Union & U.S. v. Heckers (D.C., City & County of Denver)

1047

FEDERAL RULES OF CRIMINAL PROCEDURE

RULE 11: Pleas

Manley v. U.S. (C.A. 2)

1049

Marshall v. U.S. (C.A. 7)

1051

RULE 30: Instructions

U.S. v. Jacobs & Spieler (C.A. 2)

1053

U.S. v. Slaton (C.A. 7)

1055

RULE 35: Correction or Reduction of Sentence

Marshall v. U.S. (C.A. 7)

1057

U.S. v. Gorman (C.A. 5)

1057

RULE 41: Search and Seizure

(e) Motion for Return of Property and to Suppress Evidence

U.S. v. Roth (C.A. 2)

1059

RULE 45: Time

(b) Enlargement

U.S. v. Gorman (C.A. 5)

1061

RULE 52: Harmless Error and Plain Error

U.S. v. Jacobs & Spieler (C.A. 2)

1063

LEGISLATIVE NOTES

POINTS TO REMEMBER

Investigations Into Possible Violations of Section 134 of the Truth in Lending Act in the Misuse of Credit Cards (15 U.S.C. 1644)

On October 26, 1970, the President signed into law H. R. 15073, as approved by Conference Report No. 91-1587, relating inter alia, to credit card offenses.

Under the legislation the Federal Truth in Lending Act is amended to provide in Section 134 that:

Whoever, in a transaction affecting interstate or foreign commerce, uses any counterfeit, fictitious, altered, forged, lost, stolen, or fraudulently obtained credit card to obtain goods or services, or both, having a retail value aggregating \$5,000 or more, shall be fined not more than \$10,000 or imprisoned not more than five years, or both.

Because of its responsibilities for investigations into possible violations of the Federal mail fraud statute, 18 U.S.C. 1341, in the fraudulent use of credit cards, both in intrastate and interstate commerce, and regardless of the value of the goods or services fraudulently obtained, the Postal Inspection Service of the Post Office Department will assume investigative jurisdiction over violations of Section 134, which has been codified into 15 U.S.C. 1644.

Accordingly, possible violations of the new legislation should be referred to the nearest Postal Inspector for appropriate investigation.

Escapees From Work Release Program

A recent question presented to the Criminal Division is whether an escapee from a work release program may be prosecuted under the escape statute, 18 U.S.C. 751. An inmate who is placed in a work release program is in custody within the meaning of the escapee statute. Some United States Attorneys have declined prosecution of work release escapees. The following guidelines have developed and may be considered in arriving at a prosecutive decision:

1. The amount of time the inmate has remaining on his sentence.

2. Whether violence was used to effect the escape.
3. The length of time the inmate was separated from the institution.
4. The reason for leaving.
5. Whether the inmate committed any crimes while he was outside the institution.

Bear in mind that whether or not an escape prosecute is initiated the Government will look for the escapee and return him to serve the remaining portion of his sentence.

(Criminal Division)

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ANTITRUST DIVISION
Assistant Attorney General Richard W. McLaren

DISTRICT COURT

CLAYTON ACT

OIL CO. CHARGED WITH VIOLATION OF SECTION 7 OF ACT.

United States v. Asiatic Petroleum Corp., et al. (D. Mass.,
No. 70-1807; December 8, 1970; D.J. 60-57-037-7)

On December 8, 1970, a civil suit was filed in the U.S. District Court for the District of Massachusetts to require Asiatic Petroleum Corp. of New York City to divest itself of the fuel oil business it acquired from C. H. Sprague & Son Co. of Boston. The complaint charged that the acquisition of Sprague on June 9, 1969, by Asiatic, one of the Royal Dutch/Shell group of companies, violated Section 7 of the Clayton Act by eliminating competition between the companies in the fuel oil business. The complaint also alleged that the acquisition foreclosed fuel oil suppliers from a substantial share of the market, foreclosed fuel oil purchasers from a source of supply and increased concentration in the marketing of fuel oil in the New England states.

Asiatic is a major supplier of residual, or heavy grade, fuel oil to New England deepwater terminal operators. As a result of the acquisition, Asiatic, which controlled 12.4% of sales of residual fuel oil to wholesale terminal operators in New England, now controls 11% of retail sales as well.

Sprague, one of only seven remaining independent deepwater residual fuel oil terminal operators before the acquisition, sold residual fuel oil and distillate, or light grade, fuel oil to jobbers, retailers, and consumers located throughout the New England area. Aside from controlling 11% of retail sales in New England, the complaint also states that Sprague accounted for 72% of residual retail sales in the tri-state area of Maine, Vermont and New Hampshire and 73% of the sales in Maine. The complaint further alleged that Sprague, which controlled 15.7% of the sales of distillate fuel oil in New Hampshire, was eliminated by this acquisition as an independent competitor of Shell, an Asiatic affiliate, which controlled 4.4% of the sales of distillate in New Hampshire.

The complaint asked that the defendants be ordered to rescind the purchase agreements and leases and to take all appropriate action for

the complete restoration of Sprague as a substantial independent marketer of fuel oil. Pending final adjudication of the merits, the complaint requests that the court issue a preliminary injunction enjoining the defendants from further consolidating or intermingling the business operations and assets of the acquired business with those of Asiatic, and from selling or disposing of any of Sprague's operations or assets.

Staff: John Waters, Arthur A. Feiveson, David G. Wilson
and Julius H. Tolton (Antitrust Division)

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CRIMINAL DIVISION

Assistant Attorney General Will Wilson

COURTS OF APPEALSMIRANDA - SCOPE OF

STATEMENT GIVEN IN FOREIGN JURISDICTION WITHOUT PRECEDING MIRANDA WARNINGS RULED ADMISSIBLE.

United States v. Gerson Nagelberg & Vivienne Nagelberg (C.A. 2, Docket Nos. 35068, 35210; November 9, 1970; D.J. 12-51-990)

Appellants had been convicted following a jury trial in the Southern District of New York for conspiracy to import heroin into the United States from Canada. At the trial, the Government had attempted to introduce a statement which had been given by one of the appellants to Canadian authorities investigating Canadian narcotic offenses and which had implicated the appellant criminally with another. The trial judge ordered the statement suppressed on the ground that the authorities had not given the Miranda warnings, pointing out that, although such warnings are not required under Canadian law, an American agent was extensively involved in the questioning and detention.

The Court of Appeals affirmed the judgment of the conviction and in so doing ruled against the appellants on all points which they had assigned as error. In dictum, however, the Court criticized the trial court's suppression order stating that, absent any showing of coercion or non-compliance with Canadian law, "the Miranda rule has no application... where the arrest and interrogation were by Canadian narcotic officers interested in Canadian narcotic and immigration offenses under their investigation". The Court of Appeals was also of the view that the "presence" of the American officer should not have destroyed the usefulness of evidence otherwise legally obtained, stating in this connection that methods of interrogation of another country "... at least equally civilized, may vary from ours /citing cases/".

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NARCOTICS AND DANGEROUS DRUGS

STATUTORY PRESUMPTION OF ILLEGAL IMPORTATION AND KNOWLEDGE VALID FOR LARGE AMOUNTS OF COCAINE.

United States v. Gonzalez (C.A. 2, Docket No. 33618; September 16, 1970; D.J. 12-51-1616)

In Turner v. United States, 396 U.S. 398 (1970), the Supreme Court invalidated the presumption contained in 21 U.S.C. 174 as applied to the very small quantity of cocaine involved in that case, holding that the jury should not be permitted to infer, from mere possession of less than one gram of cocaine (14.68 grams of a mixture 5% pure), that the drug was illegally imported and the defendant knew it. The Court explicitly left open, however, the possibility that the presumption might be valid for large quantities of cocaine, 396 U.S. at 419 n. 39.

The Second Circuit now has held that the presumption is valid for 1,028 grams of cocaine (about 35 ounces) possessed by Chilean nationals, one of whom was a recent arrival, who were selling it for \$9,000 per kilogram.

The Court found that if the cocaine were the product of domestic thefts it would constitute one-fifth of the entire quantity stolen that year, and would represent an amalgamation of at least 18 separate thefts. Data about the domestic cocaine situation was drawn from Erwing v. United States, 323 F.2d 674 (9th Cir. 1963), where there was testimony to the effect that drugstores and hospitals were unlikely to possess more than one ounce or three to four ounces at a time, respectively, and from the 1968 annual report of the Bureau of Narcotics and Dangerous Drugs, which stated that only 5.5 kilograms were stolen in 1968, the year of the offense charged, and that the average total stolen in each of the prior 10 years was about 4 kilograms. The Court found that the possibility of domestic origin under these circumstances was so remote as to permit the jury to draw an inference to the contrary.

As for the defendant's knowledge that the kilogram of cocaine had been illegally imported, the Court found by a divided vote that "Persons who deal in large quantities are bound to discover, if they do not already know, that their product could not practically have derived from domestic sources" (slip op. 4326). The dissenting judge doubted that even wholesalers of the drug can be presumed to know the facts of domestic production and theft or to be capable of the refined if impeccable logic applied by the majority.

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LAND AND NATURAL RESOURCES DIVISION
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COURT OF APPEALS

SOVEREIGN IMMUNITY

JURISDICTION OF DIST. CT. TO ENJOIN FED. OFFICER FROM INTERFERING WITH LANDS CLAIMED BY PLAINTIFF; QUIET TITLE; ADVERSE POSSESSION.

Andros v. Rupp (C.A. 9, No. 23480; October 30, 1970; D.J. 90-1-5-965)

This action sought to enjoin a forest service officer from interfering with the use and enjoyment of lands claimed by the plaintiff under a recorded 1936 tax sale deed traceable to an uncanceled 1904 patent recorded in 1912. A recorded title claim--based on a quitclaim deed executed by the patentee to the United States contemporaneously with the patent in exchange for lieu lands--was asserted on behalf of the United States. The district court dismissed the action after hearing, finding that the United States had exercised dominion over the lands since 1904 and concluding that the action was an unconsented suit against the United States to quiet title.

The Court of Appeals reversed. It ruled that the district court had jurisdiction to so restrain the officer, declaring this would not "unduly interfere with the operation of the forest" and that "It is stipulated that the record title is vested by patent and mesne conveyances in the plaintiff." The opinion ignores the United States' record title claim. Remand appears to have been ordered for consideration of the question of Federal title by adverse possession.

Staff: Raymond N. Zagone (Land & Natural Resources Division)

DISTRICT COURT

INJUNCTION

INTERFERENCE WITH PROPERTY LEASED TO UNITED STATES.

United States v. State Highway Department for the State of South Carolina and the City of Laurens, South Carolina (D. S.C., No. 67-177; November 9, 1970; D.J. 90-1-3-1479)

In March 1966, the South Carolina State Highway Department filed a notice of condemnation declaring its intent to appropriate certain land

in the City of Laurens, South Carolina, for street widening purposes. The General Services Administration was listed as an interested party because a portion of the property on the street involved was subject to a lease held by the Post Office Department. The proposed taking of the leased property for highway purposes would eliminate six parking spaces needed for the proper use of the site for postal purposes.

Although plaintiff's attention was directed to the fact that the General Services Administration was not subject to suit, work was commenced on widening the street with a resulting intrusion on the lands leased by the United States.

As a result of objections voiced by the United States Attorney, a preliminary agreement was reached whereby work on the street was allowed to continue on condition that the State Highway Department take adequate temporary measures to allow the Post Office to maintain its normal operations. At the same time, the State Highway Department and city officials were notified that, unless prompt steps were taken to work out a settlement, suit would be instituted to enjoin the street-widening project and to obtain restoration of the premises.

When the City made no effort to secure replacement parking, this action was filed and a temporary restraining order was issued. Thereafter, the court ordered the defendants to take steps to acquire substitute land, either by condemnation or purchase, and to improve such property to permit its use for Post Office parking purposes.

When the State Highway Department complied with the court's direction by acquiring a satisfactory substitute area, which it then conveyed to the Government's lessor, the injunction action was dismissed.

Staff: Former U.S. Attorney John C. Williams and
Former Assistant U.S. Attorney Robert O. Du Pre (D. S.C.);
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TAX DIVISION

Assistant Attorney General Johnnie M. Walters

STATE TRIAL COURTFEDERAL CREDIT UNIONS

FED. CREDIT UNIONS HELD TO BE IMMUNE FROM COLORADO SALES AND USE TAX ON TWO GROUNDS: (1) FED. CREDIT UNIONS ARE FED. INSTRUMENTALITIES AND (2) FED. CREDIT UNION ACT PROHIBITS IMPOSITION OF THIS TAX.

Electrical Federal Credit Union & United States v. Heckers
(District Court, City & County of Denver, No. C-13176; December 7, 1970; D.J. 236517-6-9)

This action was brought by the Electrical Federal Credit Union to test the application of Colorado's Sales and Use Tax to it. The defendant had assessed a sales tax on plaintiff's purchase of an item of tangible personal property for its use. The United States intervened on behalf of the credit union. Two separate and distinct grounds were advanced: (1) a Federal credit union is a Federal instrumentality and therefore is immune from this tax; and (2) Section 23 of the Federal Credit Union Act, 12 U.S.C. Sec. 1768, specifically prohibits the collection of such taxes. There was no question in this case but that the legal incidence of the Colorado tax fell on the vendee credit union.

The court held in favor of the plaintiff and intervenor on both theories. The decision is particularly helpful because the judge wrote a rather comprehensive opinion in which he discussed these points in detail.

Staff: United States Attorney James L. Treece (D. Colo.)
and William H. Frake (Tax Division)

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