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COMMENDATIONS

Assistant U. S. Attorneys James Mixon and Robert Fussell, District of Arkansas, were recently commended by the District Director, Internal Revenue Service for the effort, ingenuity and dedication displayed in the successful prosecution of State Senator Guy H. Jones, Sr. for income tax evasion.

POINTS TO REMEMBER

Military Selective Service Act
Requirement That Selective Service
Cases Be Expedited

Title 50, United States Code, App., Section 462, provides that precedence shall be given by the courts to cases arising under the Military Selective Service Act and that the Department of Justice shall proceed as expeditiously as possible with prosecutions under the Act.

The Court of Appeals for the Fifth Circuit has recently decided that the provisions of Section 462 requiring expeditious handling of selective service cases confer upon a selective service defendant substantial rights to a speedy trial beyond those guaranteed by the Sixth Amendment. United States v. Dyson, C.A. 5, November 7, 1972. Dyson was charged with a violation of Section 462 in an indictment which was returned in Delaware on May 14, 1970. At Dyson's request, the case was transferred to the District of Georgia in June 1970, but the case was not set for trial until April 1972. In remanding the case, the Court of Appeals concluded that unless the Government could satisfy the district court that the delay in prosecuting the case was justified.

The Solicitor General declined to authorize the filing of a Writ of Certiorari in this case. While the Solicitor General's decision was based upon the facts of this case, rather than an acceptance of the view that Section 462 confers upon selective service defendants a right to expeditious prosecution, United States Attorneys should, nevertheless, take every reasonable precaution to assure that selective service cases are processed without any unnecessary delay.

(Internal Security Division)

ANTITRUST DIVISION
Assistant Attorney General Thomas E. Kauper

DISTRICT COURT

SHERMAN ACT

COURT DENIES MOTION FOR CHANGE OF VENUE, TO DISMISS INDICTMENT AND GOVERNMENT TO PRODUCE CERTAIN GRAND JURY TRANSCRIPTS.

United States v. Paul Jeanes, Jr., Plumbing Inc., et al.,
formerly United States v. Clark Mechanical Contractors, Inc.,
et al. (Cr. 27,837; November 10, 1972; DJ 60-194-95)

Defendants moved for a change of venue in the above-titled criminal case on the grounds that the publicity in the local news media had been so extensive and so prejudicial as to prevent a fair trial in that District. Defendants specifically cited an editorial in one of the Louisville papers, which commented that it did not think that the 30 day and nine month jail sentences, imposed by the court on defendants who had previously pleaded nolo contendere in the case, were too severe. The court denied the motion for a change of venue noting that most of the articles were merely factual reports of pleadings filed on the public record and even as to the editorial cited above, the court held that it was not inherently prejudicial to the defendants scheduled to stand trial, further holding that due process of law may be abridged only when there is inherently prejudicial publicity that saturates the community (citing Shepard v. Maxwell, 384 U.S. 333 (1966)). The court held that the kind and degree of publicity in this case was far different from that held in Shepard and other cited cases. Only when the pretrial publicity "has a demonstrable prejudicial effect on the community as a whole" (i.e., "it must highly sensationalized, emotional, or inflammatory, and it must saturate the community from which the jurors will be selected") will it have an effect on the rights of defendants to due process of law. In view of the above, the court denied defendants' request for evidentiary hearing and overruled the defendants' motion with leave to defendants to renew their motion at the conclusion of the voir dire examination.

Judge Allen also summarily denied the defendants' motion to dismiss the indictment on the ground that it was vague. The defendants also moved for a bill of particulars which repeatedly asked the Government to provide most of the details of its evidence. The Government objected to most of the requested particulars and used the device of answering only the unobjectionable particulars, and also submitting a proposed voluntary bill of particulars which laid out the conspiracy without the inclusion of objectionable minutia of evidence. (Names and addresses of co-conspirators, duration of conspiracy, modus operandi of the

conspiracy, and a list of specific jobs which is the subject of the bid rigging.) The court held that the proposed voluntary bill of particulars was more than sufficient to inform the defendants of the nature of the charge against them and overruled defendants' motion for a bill of particulars.

The defendants moved for the production of the testimony of all witnesses who appeared before the grand jury, the testimony of all co-conspirators, and the testimony of all defendants. The court held that the moving defendants were entitled only to the grand jury transcripts of those defendants that were standing trial and not the defendants who had already pleaded nolo; denied defendants' motion for the grand jury transcript of all witnesses and all co-conspirators; and ordered that at the end of the direct testimony of any witness, the Government must provide defendants with the transcript of that witness' grand jury testimony, if any.

The court ordered that the trial be set for February 5, 1973.

Staff: Carl L. Steinhouse, Charles E. Hamilton, III,
William A. LeFaiver, Gerald H. Rubin
(Antitrust Division)

* * *

CIVIL DIVISION

Assistant Attorney General Harlington Wood, Jr.

COURTS OF APPEALFEDERAL LIEN PRIORITIES

SECOND CIRCUIT HOLDS THAT FEDERAL TAX LIEN ACT OF 1966 DOES NOT CHANGE FEDERAL LAW GOVERNING PRIORITY OF NON-TAX FEDERAL LIENS.

United States v. General Douglas MacArthur Senior Village, et al. (C.A. 2, No. 72-1433, decided December 5, 1972; DJ 130-52-6119)

In April 1966, the Department of Housing and Urban Development, acting pursuant to Section 202 of the Housing Act of 1959, 12 U.S.C. 1701q, loaned \$1,774,000 to General Douglas MacArthur Senior Village, Inc., a private, non-profit corporation, for the construction of a housing project for the elderly. The loan was secured by a first mortgage. Subsequently, MacArthur failed to pay local property taxes causing local property tax liens to arise in the amount of \$200,000. The government then foreclosed its mortgage.

In the foreclosure proceedings, the local governments and purchasers of local tax certificates asserted priority over the government's first mortgage in accordance with state law which affords priority to property tax liens. The district court, in awarding priority to the local tax liens, concluded that although the government's mortgage was entitled to priority under the "first in time, first in right" rule, that rule had been "eroded" by the Federal Tax Lien Act of 1966.

On appeal, the Second Circuit reversed. The Court carefully considered the history of the Tax Lien Act and held that the application of the Act was limited to federal tax liens. It also rejected the district court's "public policy" approach and concluded that any change in the "first in time, first in right" rule was for Congress and not the courts.

In addition, the Court of Appeals accepted our constitutional argument, that under the principles of McCullough v. Maryland, 17 U.S. 316 (1819), the government's mortgage interest is immune from taxation and the local governments cannot take any action to collect unpaid taxes that would affect the government's mortgage. The court rejected the defendants' statutory argument that Congress had waived that immunity.

This decision is in accord with rulings of the Fourth and Tenth Circuit (H.B. Agsten & Sons, Inc. v. Huntington Trust &

Savings Bank, 388 F.2d 156 (C.A. 4, 1967); T.H. Rogers Lumber Co. v. Apel, ___ f.2d ___, No. 72-1177 (C.A. 10, Oct. 16, 1972)), and appears to reject contrary rulings of the Fifth and Ninth Circuits (Connecticut Mutual Life Ins. Co. v. Carter, 446 F.2d 136 (C.A. 5, 1971), certiorari denied, 404 U.S. 1000 (1971); Ault v. Harris, 432 F.2d 441 (C.A. 9, 1970)).

Staff: Morton Hollander and Thomas G. Wilson
(Civil Division)

MEDICAL CARE RECOVERY ACT

STATE FAMILY IMMUNITY DOCTRINE DOES NOT BAR GOVERNMENT SUIT UNDER MEDICAL CARE RECOVERY ACT AGAINST WIFE OF SERVICEMAN WHOSE NEGLIGENT DRIVING INJURED HIM.

United States of America v. Leta Moore (C.A. 3, No. 19,070, decided October 19, 1972, rehearing en banc denied, December 27, 1972; DJ 77-63-518)

The United States brought this action under the Federal Medical Care Recovery Act, 42 U.S.C. 2651 et seq., against the wife of a serviceman who had been injured in an accident caused by his wife's negligent driving. The suit sought recovery of the medical expenses incurred by the United States in treating the serviceman's injuries. The district court granted summary judgment for the wife, concluding that because Maine law precludes suits by one spouse against another, there existed no "tort liability" within the meaning of the Act.

On appeal, the Court of Appeals initially affirmed, but vacated its opinion and judgment on our petition for rehearing, and entered judgment for the United States. The wife's petition for rehearing en banc was thereafter denied.

The court reasoned that the Act confers on the United States an independent right of recovery "unimpaired by the vagaries of state family immunity laws," because a limitation upon capacity to sue does not extinguish the underlying tort liability. The court also found that Maine's prohibition upon such suits was not intended to operate to the disadvantage of third parties such as the United States.

The case accords with United States v. Haynes, 445 F.2d 907 (C.A. 5, 1971), which the insurance companies have generally tried to limit because of the peculiarities of the Louisiana law there involved. The decision is of substantial importance because similar immunity laws exist in a number of states.

Staff: Daniel M. Joseph (formerly with Civil
Division); William D. Appler (Civil Division)

TORT CLAIMS ACT

SEVENTH CIRCUIT AFFIRMS DISMISSAL OF TORT CLAIMS ACT SUIT FOR PLAINTIFF'S FAILURE TO FILE HIS ACTION WITHIN SIX MONTHS OF FINAL DENIAL OF HIS ADMINISTRATIVE CLAIM; ESTOPPEL ARGUMENT REJECTED AS UNFOUNDED.

Grapsas v. Fefer (C.A. 7, No. 71-1673, decided December 18, 1972; DJ 157-23-1167)

Plaintiff filed a timely administrative claim with the government pursuant to 28 U.S.C. 2675(a) seeking damages under the Tort Claims Act for the alleged negligence of government driver. The government denied the claim and notified plaintiff that if he was dissatisfied with the administrative determination he could file suit in the district court within six months of the mailing of the notice of denial. Plaintiff, however, filed suit in a state court, against the government driver individually, more than six months after the mailing of the notice by the government. Upon certification by the U.S. Attorney that the driver had been acting in the scope of his government employment, the cause was removed to the district court pursuant to the Federal Drivers Act, 28 U.S.C. 2679 (b)-(e), and the matter proceeded as one under the Tort Claims Act against the United States. On the government's motion, the district court dismissed the suit for plaintiff's failure to comply with the pertinent limitations provision in 28 U.S.C. 2401(b) which bars any Tort Claims Act suit not filed within six months of the date of the mailing of the notice denying the administrative claim. In that connection the district court, per Will, J., carefully analyzed plaintiff's various contentions that the government should be estopped from invoking the limitations provision, and held that the government had adequately apprised plaintiff of the steps necessary to protect his rights.

On plaintiff's appeal, the Seventh Circuit adopted the opinion of the district court as its own, and affirmed the dismissal of the action. This well-reasoned opinion adopted by the Court of Appeals should be helpful in responding to the recurring estoppel arguments made in Tort Claims Act suits, particularly in those arising under the Federal Drivers Act.

Staff: William Kanter (Civil Division)

* * *

CRIMINAL DIVISION

Assistant Attorney General Henry E. Petersen

COURTS OF APPEALFIREARMS

UNITED STATES V. BASS DOES NOT REQUIRE ALLEGATION OR PROOF OF INTERSTATE COMMERCE NEXUS IN PROSECUTION FOR DEALING IN FIREARMS WITHOUT A LICENSE (18 U.S.C. 922(a)(1)).

United States v. Ruisi (C.A. 2, May 22, 1972; 460 F.2d 153; D.J. 80-017-52); United States v. Redus (C.A. 9, No. 72-1635; October 12, 1972; D.J. 80-017-11)

The Court of Appeals for the Second Circuit in United States v. Ruisi and the Court of Appeals for the Ninth Circuit in United States v. Redus have recently held that United States v. Bass (U.S. Sup. Ct., December 20, 1971; 404 U.S. 336) does not require the allegation of proof of an interstate commerce nexus in prosecutions for dealing in firearms without a license. (18 U.S.C. 922(a)(1)). In so holding both Courts observed that the shortcomings of 18 U.S.C. App. 1202(a)(1) which led the Supreme Court to its decision in Bass - ambiguous language and meager legislative history - are not present in 18 U.S.C. 922(a)(1).

These cases are in accord with the opinion expressed by the Department in United States Attorneys' Bulletin, Volume 20, No. 10, concerning the Bass guidelines.

Staff: United States Attorney Robert A. Morse,
Assistant United States Attorneys George H. Weller and David G. Trager
(E.D. New York)

United States Attorney James L. Browning, Jr.,
Assistant United States Attorneys F. Steele Langford, James A. Bruen, and John F. Cooney, Jr.
(N.D. California)

DISTRICT COURTWIRETAPPING

MOTION TO SUPPRESS EVIDENCE OBTAINED THROUGH COURT-ORDERED WIRETAPS DENIED.

United States v. Lanza, et al. No. 71-83-Or1-Cr

Two tape recorders were used to simultaneously record each interrupted communication. One recorder contained the "original"

tape which was replaced every day with a fresh tape. At the end of the day, the "original" was immediately removed to another recorder where a "duplicate" or "copy" was made; the original was then sealed. The second recorder contained a "work tape" which was left on the recorder and not replaced until it was full. Defendants contended that the "work tape" was subject to the same seal requirements as the original tape.

There was no showing that anyone ever listened to or transcribed the work tapes or that any evidence was sought to be introduced at trial which was not on the original tapes under judicial seal pursuant to 18 U.S.C. 2518(8)(8a).

Court concluded that the unsealed evidence did not prejudice the defendants.

Defendants relying on United States v. Scott, 331 F. Supp. 233 (D.D.C. 1971) also argued that interruption of non-pertinent calls required suppression of all intercepted communications. Held statute does not prohibit interruption of non-pertinent calls; rather it requires agents to conduct the wiretaps so as to minimize such interception. Where nonpertinent calls are intercepted despite agents effort at minimization, only the unauthorized interceptions should be suppressed. United States v. LaGorga, 336 F. Supp. 190 (W.D. Pa. 1971); United States v. King, 335 F. Supp. 523 (S.D. Cal. 1971); United States v. Perillo, 333 F. Supp. 914 (D. Del. 1971); United States v. Leta, 332 F. Supp. 1357 (M.D. Pa. 1971). The evidence in the record established that agents made every reasonable effort to conduct the intercept so as to minimize interception of nonpertinent and privileged conversations.

Another ground cited by defendants in support of their motion to suppress was that the state failed to make the requisite showing that other investigative techniques had been tried and failed or were unlikely to succeed.

Held that the purpose of the exhaustion requirement is not to compel the State to employ every possible conventional technique, but merely to inform the authorizing judge of difficulties encountered, and lack of success, in using conventional investigatory methods. 1968 U.S. Code Cong. & Admin. News 2190; United States v. King, 335 F. Supp. 523 (S.D. Cal. 1971).

Defendants also argued that background conversations or voices of third persons, not party to phone conversations being tapped were overheard and intercepted. Held the fact that such interceptions may occur does not render the wiretap unconstitutional or the evidence inadmissible. United States v. Leta, 332 F. Supp. 1357 (M.D. Pa. 1971) and there were no facts in the record which would lead the court to conclude that the entire

interception was unreasonable.

Staff: United States Attorney John L. Briggs
(M.D. Fla.)

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INTERNAL SECURITY DIVISION
Assistant Attorney General A. William Olson

FOREIGN AGENTS REGISTRATION ACT

OF 1938, AS AMENDED

The Registration Section of the Internal Security Division administers the Foreign Agents Registration Act of 1938, as amended, (22 USC 611) which requires registration with the Attorney General by certain persons who engage within the United States in defined categories of activity on behalf of foreign principals.

December 1972

During the last half of this month the following new registrations were filed with the Attorney General pursuant to the provisions of the Act:

Gustavus Ober of New York City registered as agent of the Islamic Republic of Mauritania. Registrant will act as public relations counsel for the foreign principal receiving a fee of \$1,200 plus out-of-pocket expenses.

Harry Charles McPherson Douglas of New York City registered as North American Director of the New Zealand Meat Producers Board, Wellington. Mr. Douglas engages in public relations and promotional activities to promote the sale of New Zealand meat in the United States for which he receives salary and allowances in the amount of \$NZ 19,520.00 plus travel expenses. Bruce Wilfred Mills filed a short-form registration as Meat Board Executive assisting Mr. Douglas for a salary of \$22,500 per annum.

Camara Oficial Espanola de Comercio en Puerto Rico registered as agent of the Ministerio de Comercio de Espana, Madrid and engages in the promotion of export and import between Spain and Puerto Rico. Registrant reported receipt of \$54,662.46 from the foreign principal.

Government of India Tourist Office, Chicago registered as agent of the Government of India, New Delhi. Registrant engages in the promotion of tourism to India. E. Pereira filed a short-form registration statement as Manager reporting a salary of \$460.00 per month plus housing.

Moss International of Washington, D. C. registered as agent of Tricorp, London, England. Registrant's agreement covered the period June to September 1972 calling for a fee of \$22,500. Registrant publicized the visit of His Royal Highness Prince Sultan, Defense Minister of Saudi Arabia during his official visit

to the United States as guest of the Secretary of Defense. Registrant's activities included the preparation and dissemination of news releases and the completion of a motion picture covering the Minister's tour. Edward K. Moss filed a short-form registration statement as Public and Economic Affairs Consultant reporting a fee of \$22,500 including expenses.

Margaret Gradner, Managing Director of the International Division of Rogers, Cowan & Brenner, Inc. of Beverly Hills, California, registered as agent of Pressure for Economic and Social Toryism, London. Registrant's agreement begins January 1, 1973 and the fee is approximately \$125 per week plus expenses for this registrant will prepare news releases, arrange television, newspaper and radio interviews, arrange photographic lay-outs and help prepare speeches.

Activities of persons or organizations already registered under the Act:

Newman/Shulte/Reece, Inc. filed exhibits pertaining to its agreement with the National Office of Tourism, Republic of Haiti. Registrant will research, write and distribute news releases on Haiti tourist attractions to the travel media; will schedule prepare and place tourism advertisements as well as consult with Haitian tourism officials to aid their endeavors toward better tourism promotion and accommodations and facilities in Haiti.

Samuel E. Stavisky & Associates, Inc. filed a copy of its new agreement with the Pan-American Coffee Bureau. Registrant's agreement covers the period October 1, 1972 through September 30, 1973 and calls for a fee of \$5,000 per month plus out-of-pocket expenses not to exceed \$11,666.66 per month. Registrant will engage in public relations activities including the collection and distribution of information to members of the foreign principal and others interested in coffee, including the media; the preparation and distribution of informational material; the explanation and defence of the International Coffee Agreement and the promotion of the extension or renewal of the coffee pact of 1968.

The German American Chamber of Commerce of Chicago filed Exhibits in connection with its representation of Deutscher Industrie-und Handelstag, Bonn which funds the registrant's activities by means of a yearly budget. Registrant engages in trade promotion activities between the U.S. and Germany. Registrant also acts as official representative for the Midwestern U.S. of the International Trade Fair, Frankfurt for a subsidy of \$1,300, ITF, Cologne, for a subsidy of \$1,400 Duesseldorf Trade Fair for a subsidy of \$500 and Hanover Trade Fair for a subsidy of \$1,500. For those foreign principals registrant sells admission tickets, fair catalogues and folders and assists U.S. exhibitors and visitors to Germany.

Association-Sterling Films filed exhibits in connection with its representation of Bulgarian Tourist Office, Romanian National Tourist Office, the Embassy of the U.S.S.R., the French Embassy, the Government of Quebec and the Japan National Tourist Office. Registrant promotes, ships and maintains prints of filmed subjects placed in its film libraries by the foreign principals. Registrant receives a booking fee of \$3.65 for general prints and \$17.50 to \$20.00 per booking for a telecast.

Gleason Associates of San Francisco filed Exhibits in connection with its representation of Secretaria De Intergracion Turistica Centroamericana (SITCA), Managua, Nicaragua. In this capacity registrant will develop marketing plans, provide technical training, conduct seminars, and assist and advise the foreign principal on the development of their tourist industry.

Policano/Rothholz, Inc. of New York City filed a copy of its agreement with the New Zealand Government Tourist Office. Registrant is to submit an invoice in the amount of \$1,000 per month plus expenses and for this it is to provide public relations counseling services to the principal, arrange for print and broadcast publicity and serve as Eastern Regional Office as public relations counsel and prime contractor.

The following persons filed short-form registrant statements in support of registrations already on file pursuant to the terms of the Act:

On behalf of the Austrian Trade Delegate, West Coast: Dr. Egon Winkler as Delegate reporting an annual salary of \$16,800. Dr. Winkler engages in informational and public relations activities to promote trade between the United States and Austria.

On behalf of the European Travel Commission: Johan C. Bertram as Secretary. Mr. Bertram renders his services on a special basis and reports no compensation.

On behalf of the Government of Ontario Ministry of Industry & Tourism: William D. Timmerman as Business Counsellor reporting an annual salary of \$19,045. Mr. Timmerman provides information to American corporations on Canadian labor rates, land prices, availability of electricity, raw materials and statistical data relative to the Canadian market.

On behalf of the Spanish National Tourist Office, Chicago: Jaime Leal as Acting Director reporting a salary of \$6,000 per year. Mr. Leal provides information on Spain to the media and the public for the purpose of promoting tourism to Spain.

On behalf of the Japan Trade Center, San Francisco: Haruyo Matsubara as Executive Director reporting a salary of \$2,000 per month.

On behalf of the Mexican Government Tourism Department, Houston: Jorge L. Ruiz as Director reporting a salary of \$771.58 per month. Mr. Ruiz engages in the promotion of tourism to Mexico through informational services and lectures.

On behalf of The Clement-Petrocik Company working on the accounts of the PLM Hotels of France and the French West Indies: Jolene Laut as Editorial Director engaging in the research, preparation and writing of editorial materials for a salary of \$12,000 per year.

On behalf of Modern Talking Picture Service, Inc. which represents 33 different foreign principals: Robert Adgar Kelley as Vice President. Mr. Kelley is a regular salaried employee of registrant and arranges the details of the films distributed for the German Embassy, the Korean Embassy Information Office, the Embassy of Turkey and NATO.

On behalf of the German American Chamber of Commerce, Chicago: Niels G. Friedrichs as Managing Director with a salary of \$23,400. Mr. Friedrichs engages in trade promotion between Germany and the U.S. and promotional activities for 4 German International Trade Fairs.

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LAND AND NATURAL RESOURCES DIVISION
Assistant Attorney General Kent Frizzell

COURTS OF APPEAL

CONDEMNATION

SEVERANCE DAMAGES: INTERPRETATION OF STATE COURT JUDGEMENT;
 APPORTIONMENT OF CONDEMNATION JUDGEMENT; RES ADJUDICATA;
 COLLATERAL ESTOPPEL.

United States v. 2,997.06 Acres of Land, et al. (Ocala
 Manufacturing, Ice and Packing Company) (C.A. 5, Nos. 71-2349,
 71-2678; D.J. 33-10-99-17)

The Canal Authority of the State of Florida brought eminent domain proceeding in state courts to acquire title to approximately 3,500 acres necessary for the construction of the Cross Florida Barge Canal. The state court refused to approve the condemnation of a fee title to all but about 500 acres. No appeal was taken from this ruling by the State which dismissed its complaint as to the 3,000 acres, proceeded to judgment as to the 500 acres and requested the United States to acquire for it in the United States District Court the 3,000 acres dismissed from the state proceedings.

The difficulty here arose when the United States, acting for the Canal Authority, attempted to show that it had paid for and acquired interests in the state court proceeding which it did not feel it should be required to pay for a second time. The district court ruled that, after the valuation jury trial had been held, he would apportion the award between the parties claiming interests in the property. The jury found the interests acquired to be valued at \$1,093,316.50. The district court thereafter apportioned that award, giving \$850,000 to the landowners and the remainder to the Canal Authority for its interest acquired as severance damages in the state court proceeding. All parties appealed. The United States here was, and is, simply a stakeholder, since all costs are to be reimbursed by the Canal Authority.

The Fifth Circuit, in reversing the district court's apportionment, determined that the state court's judgment was not specific enough to show to what extent the Canal Authority had acquired interests in the state court proceedings which could be used to offset severance damage-claims in the district court proceedings. The Canal Authority's failure to appeal the state court judgment was found to be the cause of this "jurisprudential quagmire" and the possibility that the landowners may receive double compensation for a portion of its interest in the property taken. The court simply resolved this problem by recognizing that no completely satisfactory result could be achieved and that it would adopt what it considered to be the least objectionable.

The court proceeded to award the entire jury award to the landowners, finding no support for the apportionment. The court refused to invalidate the taking of the landowners' land and found that the State was not barred by res adjudicata from asking the United States to institute this condemnation proceeding by virtue of the state court's adverse finding. The court also found the President's present abandonment of the public use of this project did not affect the validity of the taking by the United States.

Staff: Edmund B. Clark and George R. Hyde (Land and Natural Resources Division)

INDIANS

ALLOTMENTS: SOVEREIGN IMMUNITY.

Vicenti, et al. v. United States (C.A. 10, No. 72-1388; D.J. 90-2-10-474)

A group of Navajo Indians brought this suit against non-Indian ranchers and the United States to recover possession of their allotments from which they had been removed in 1949. The Government had not approved the lieu selections of these Indians. The day before the trial in the district court the Indians reached a stipulated agreement with the private defendants, leaving the United States as sole defendant. The district court vested title to the allotments in the Indians, but denied money damages against the United States.

On appeal, the Indians argued that 25 U.S.C. secs. 345 and 346, which grant district courts jurisdiction to hear suits by Indians against the United States for allotments, also waive sovereign immunity to allow the Indians to recover money damages against the United States which are ancillary to the recovery of possession of an allotment. The Tenth Circuit reaffirmed its restrictive interpretation of 25 U.S.C. sec. 345, holding that this section permits suit against the United States only in actions to determine the right of an Indian to an allotment, and does not waive sovereign immunity to allow Indians to raise ancillary questions such as recovery of damages against the United States. The court also rejected the Indians' contention that the word "setoff" in 25 U.S.C. sec. 346 implied a right of the Indians to sue for damages under sec. 345 which the United States could then offset.

Staff: Henry J. Bourguignon (Land and Natural Resources Division); Assistant United States Attorney Ruth C. Streeter (D. N.M.)