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LEGISLATIVE NOTES

POINTS TO REMEMBER

New Federal Odometer Requirements
On Motor Vehicles Now In Force

Title IV of the Motor Vehicle Information and Costs Savings Act (Odometer Requirements) 15 U.S.C. 1981 et seq.

On March 1, 1973, regulations setting disclosure requirements under Title IV of the Motor Vehicle Information and Cost Savings Act (Odometer Requirements), 15 U.S.C. 1981 et seq., took effect. These regulations were published in the Federal Register on January 31, 1973. Because of the questions posed by consumers and business to United States Attorneys, and the uncertainty surrounding this new legislation, a basic description of the Act, together with answers to the most frequently asked questions, follows. This information should help United States Attorneys and their staffs to respond to questions and complaints.

The purpose of the Act is to prohibit tampering with odometers and to establish safeguards. The Act prohibits the following:

- To advertise for sale, sell, use, install, or have installed any device which causes an odometer to register anything other than the true mileage driven.
- 2) To disconnect, reset, or alter the odometer of any motor vehicle with the intent to change the indicated mileage.
- 3) To operate a motor vehicle on any street or highway knowing the odometer is not operating.
- 4) To conspire with any other person to violate the provisions of the Act.
- 5) To fail to attach a written notice to the left door frame of a motor vehicle stating that the odometer is in-operable and the mileage at the time the odometer became inoperable.

ENFORCEMENT

The Act provides for treble damages or \$1,500, whichever is greater, plus attorney fees, for any violation with intent to defraud. This private remedy is designed to be the most feasible in most instances.

For unusual or egregious violations the Attorney General may apply for injunctive relief. This remedy will be used only where absolutely necessary. The Act contains neither civil nor criminal penalties for violations. No injunction should be sought without prior specific approval of the Consumer Affairs Section, Antitrust Division.

DISCLOSURE STATEMENTS

The disclosure statement is provided by the seller of a motor vehicle at the time of the sale, showing the mileage on the odometer and whether this mileage is accurate. Thus, if the mileage shown in incorrect, the seller must so state. An incorrect statement, with the intent to defraud, can be the basis of a private civil action.

The disclosure statement should contain the following:

- 1) An identification of the motor vehicle
- 2) The seller's name and address
- 3) The registered mileage
- 4) A statement as to whether this mileage is correct
- 5) A reference to the Act
- 6) The seller's signature

No disclosure form is being printed by the government.

EXEMPT MOTOR VEHICLES

Disclosure Statements are necessary except in the following instances.

- 1) For motor vehicles with a loaded weight of 16,000 pounds or more
 - 2) For motor vehicles 25 years, or older
 - 3) For vehicles that are not self-propelled
- 4) A new motor vehicle being transferred between manufacturer and dealers, or between dealers

STATE ODOMETER STATUTES

Several states have odometer laws with disclosure requirements. In these states the federal law has no effect except where the two are in conflict, in which case federal law prevails. It is thus possible that two statements might be necessary. One possible way to comply is for the disclosure statements to be incorporated into the bill of sale.

KNOWLEDGE OR LACK OF IT CONCERNING TRUE MILEAGE

Where a seller knows the mileage is incorrect he should so state in his disclosure, together with a statement that the true mileage is unknown, or if known, what the true mileage is. A reasonable belief that the mileage is incorrect is sufficient to require the disclosure of incorrectness. A mere doubt, based solely on the vehicle condition, is probably not enough to conclude the mileage shown is not correct.

Where the seller does not know whether the odometer is accurate or not, he should not state the mileage is an error. An additional statement that the vehicle has been outside the seller's control (repossessed, leased, etc.) may be advisable.

RESPONSIBILITY FOR DISCLOSURES

The legal title holder to the vehicle is responsible for mileage disclosures. Thus, lessees and auctioneers who have no title need make no disclosure. In auctions, the true seller will have to provide the auctioneer with a disclosure statement before the auction.

COMPLAINTS

It is likely that United States Attorneys will continue to receive numerous questions and complaints concerning the Act. Questions should be referred to the National Highway Safety Administration, 400 Seventh Street, S.W., Washington, D. C. 20590. Complaints which appear to justify injunctive enforcement should be referred to the Consumer Affairs Section, Antitrust Division, for full evaluation and a prosecutorial decision.

(Antitrust Division)

<u>CIVIL DIVISION</u> Assistant Attorney General Harlington Wood, Jr.

SUPREME COURT

FEDERAL TORT CLAIMS ACT

SUPREME COURT HOLDS UNITED STATES NOT LIABLE UNDER TORT CLAIMS ACT FOR NEGLIGENT ACTS OF STATE JAILERS WHICH INJURE FEDERAL PRISONERS INCARCERATED IN CONTRACT JAILS.

Orval C. Logue, et al. v. United States of America, S. Ct. No. 72-656 decided June 11, 1973, D.J. 145-12-1231

In this case, a federal prisoner, who was known to be suicidal, committed suicide while incarcerated in a local jail pursuant to a contract with the United States. The district court, although holding that the U.S. Marshal's decision to transfer the prisoner to the local contract jail to await transfer to a federal hospital was a discretionary function, nonetheless held the United States liable under the Tort Claims Act for the negligent actions of local jailers in failing to maintain adequate surveillance of the decedent, as well as the failure of federal marshals to supervise the conduct of the local jailers. The Court of Appeals reversed, holding that because the local jailers were contractors with the United States, the United States was therefore not liable for their negligence under the Tort Claims Act.

The Supreme Court granted certiorari on this issue, and unanimously upheld the Court of Appeals determination, further holding that state jailers were not acting "on behalf of" the United States and could not be considered federal employees. The Supreme Court remanded the case to the Court of Appeals to determine whether there had been any negligent conduct by the federal marshals.

Staff: Michael H. Stein, (Civil Division)

NATIONAL GUARD CIVIL DISTURBANCE PRACTICES -- KENT STATE AFTERMATH

SUPREME COURT DECLARES JUDICIAL INQUIRY INTO NATIONAL GUARD TRAINING PRACTICES TO BE INAPPROPRIATE.

John J. Gilligan v. Morgan, Sup. Ct., No. 71-1553; June 22, 1973; D.J. No. 145-0-540

This case arose out of the May, 1970 tragedy at Kent State University. Plaintiffs, who are present students at Kent State University, sought broad declaratory and injunctive relief to prevent the Ohio National Guard from suppressing any future civil disturbances on the Kent State campus until its training and its operating policies have been changed. The district court dismissed for failure to state a claim for which relief could be granted. The Sixth Circuit reversed in part, reinstating a portion of the complaint which asserted that Ohio National Guard operating policies made inevitable the use of unnecessary lethal force in suppressing civil disorders.

The Supreme Court, accepting our argument as <u>amicus curiae</u>, reversed the Court of Appeals decision, which, in effect, required the district court to review the propriety of training practices and policies of the Ohio National Guard. The Court's plurality opinion based reversal on the ground that the issues raised were not justiciable since their resolution is committed exclusively to the armed forces of the Congress. In a concurring opinion, two justices, accepting our alternative argument, concluded that reversal was required because the training practices and policies of the Ohio National Guard had significantly changed since the shooting incident, thereby making the plaintiff's claim of future injury as a result of National Guard actions too, speculative to support their standing. For essentially this same reason, the four dissenters would have vacated the decision of the Court of Appeals as moot, with direction that the case be dismissed.

Staff: Joseph B. Scott, (Civil Division)

COURTS OF APPEAL

FEDERAL CREDIT UNIONS

TENTH CIRCUIT UPHOLDS BROAD POWER OF ADMINISTRATOR UNDER FEDERAL CREDIT UNION ACT.

Forbes Federal Credit Union v. National Credit Union Administration, C.A. 10, No. 7201351, April 26, 1973, D.J. No. 140-16-485

A federal credit union brought this action for direct review in the Court of Appeals, seeking to overturn the Administration's interpretation of a charter provision fixing qualifications for its credit union membership. This is the first such action to be filed under the 1970 Federal Credit Union Act, 12 U.S.C. 1786.

क्षाप्रके पर प्रदेशकार के किया है। जिसे का जिसे किया है जिसे के किया किया किया किया है। जिसे किया किया किया कि

The disputed charter provision defined the credit union's membership as extending to all military personnel "who are eligible by law or regulation" to receive benefits or services from a nearby military installation. The Administration interpreted this provision narrowly, to apply only to military personnel who were actually receiving some benefit or service from the installation. The credit union protested, claiming that the Due Process Clause of the Fifth Amendment compelled the Administration to follow the "plain meaning" of the charter provision. Under this view, the credit union would be free to extend its membership to military personnel anywhere in the world, since all military personnel are theoretically "eligible" to receive benefits or services from any military installation.

Accepting our arguments, the Court of Appeals upheld the Administration's interpretation on broad grounds. The Court, emphasizing the wide power and latitude conferred by Congress on the National Credit Union Administration ruled that the Administration may validly interpret the charters of federal credit unions in a manner that comports with the Administration's reasonable interpretations of the Federal Credit Union Act and its implementing regulations.

Staff: Robert E. Kopp, Assistant Chief (Civil Division)

MILITARY DISCHARGE PROCEEDINGS

DEFECT IN MILITARY DISCHARGE PROCEEDINGS CURED BY POST DISCHARGE HEARING AFFORDED SERVICEMAN.

James E. Peppers, v. The United States Army, et al., (C.A. 4, No. 72-1508, decided May 30, 1973; D.J. No. 145-4-1985)

James E. Peppers enlisted in the United States Army and served on active duty from September 7, 1942, until September 18, 1943. He was discharged on the latter date "under other than honorable conditions" because of "traits of character" which rendered his retention in the service "undesirable." At a hearing conducted prior to the discharge, a Board of Officers considered, among other things, the opinion of a neuropsychiatric consultant which stated that Peppers suffered from a "constitutional psychopathic state, inadequate personality with emotional instability." The Board of Officers also considered the opinion of an officer that Peppers was a "gold brick," that he had been involved in several fights with noncommissioned officers, and was untrust-worthy.

Following the discharge, Peppers in 1946 unsuccessfully sought review of the discharge before the War Department Discharge Review Board. In 1967,

he again sought administrative review. Following a hearing, the Army Discharge Review Board denied relief, and the Army Board for the Correction of Military Records in 1968 upheld the Discharge Review Board's decision.

Peppers then brought this action in the district court. The district court found that the 1943 discharge hearing had failed to satisfy due process; consequently, the court ordered that the discharge should be set aside. On our appeal, the Court of Appeals reversed. The Court of Appeals held "that the review of Peppers' discharge by the Discharge Review Board in 1947 and the reconsideration thereof in 1967 after a full hearing, together with the review in 1968 by the Army Board for Correction of Military Records, effectively served to remedy any possible violation of due process which may have been inherent at the 1943 discharge proceedings."

Staff: Robert E. Kopp, Assistant Chief (Civil Division)

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<u>CIVIL RIGHTS DIVISION</u> Assistant Attorney General J. Stanley Pottinger

DISTRICT COURTS

EQUAL EMPLOYMENT OPPORTUNITY

DISTRICT COURT ORDERS EXTENSIVE RELIEF IN EMPLOYMENT DISCRIMINATION CASE AGAINST NEWARK SHEET METAL WORKERS.

<u>United States v. Sheet Metal Local 10, et al.</u> (No. 487-69; D.N.J.; June 5, 1973; DJ 170-48-25)

On June 5, 1973, Judge Mitchell Cohen issued a final order with regard to the union in <u>United States v. Sheet Metal Local 10, et al.</u> The order provides for (1) first in, first out referral, with all minority persons with some sheet metal experience eligible for referral, and (2) journeyman membership for minority persons after they have worked one year for a union contractor, with no journeyman examination required. The union and joint Apprenticeship Committee are required to recruit minorities and make information about referral and membership known in the minority communities. In addition the high school or GED requirement of the JAC is lowered to 10th grade, and a program for minority persons over the normal apprenticeship age is to be established. The decree includes a goal that three of every five apprentices indentured by the JAC are to be minority persons during the term of this decree, with a minimum of twenty-one minority persons to be indentured each twelve months. The decree is to remain in effect until the union has maintained 30 percent minority membership for one year.

The union presently has 700 journeyman and apprentice members, of whom four are black and two are Puerto Rican. This suit, which was filed in 1969, was tried in October 1970, and a preliminary injunction was issued at that time. Final decision and entry of a final decree were delayed by the illness and subsequent death of the judge who presided at the trial.

Staff: Robert T. Moore (Deputy Chief, Employment Section, Civil Rights Division) Gerald George (Civil Rights Division)

FINAL ORDER ENTERED IN EMPLOYMENT DISCRIMINATION SUIT AGAINST HAYES INTERNATIONAL CORPORATION

United States v. Hayes International Corporation, et al. (No. 68-159; N.D. Ala.; May 31, 1973; DJ 170-1-5)

On May 31, 1973, United States District Judge Seybourne Lynee entered a memorandum order in the above case, adopting the United States' proposed decree as the final decree.

This employment discrimination case was filed in March 1968. The complaint alleged that Hayes International maintained segregated lines of progression and discriminated against black persons. After trial in November 1969 the district court entered an order denying relief to the Government. On appeal, the Fifth Circuit Court of Appeals reversed and remanded in part and affirmed in part.

The relief provided for in the final decree, on remand from the Fifth Circuit, includes: (1) a broad new transfer program for black employees who were assigned to segregated jobs prior to the company's transfer program of April 1968; (2) back pay in the amount of approximately \$60,000 for black victims of discrimination; and (3) a goal of office and technical hiring of one minority person for every two white persons hired.

Staff: David L. Rose (Chief, Employment Section, Civil Rights Division) David Allen and Grover Hankin, (Civil Rights Division)

DISTRICT COURT ORDERS MERGER OF SEGREGATED LONGSHOREMEN UNION LOCALS IN THE PORT OF BALTIMORE.

United States v. Baltimore International Longshoremen's Association, et al. (No. 20688; D. Md.; May 31, 1973; DJ 170-35-3)

After four years of litigation, the District Court for the District of Maryland entered a final order directing the merger of segregated longshoremen's locals in the Port of Baltimore. The International Longshoremen's Association immediately withdrew the separate charters which had previously been in effect and issued a new charter for the unified local.

This employment discrimination case was brought by the Department of Justice in April 1969. In November 1972, after a series of appeals and cross-appeals, the Supreme Court denied I.L.A.'s petition for a writ of certiorari on the merger issue.

Other issues in the case had previously been resolved by agreement between the I.L.A. locals and the Steamship Trade Association.

The agreement established objective, non-racial criteria for the hiring of longshoremen and set a hiring goal of 60 percent minority in several job categories from which black longshoremen had been traditionally excluded.

Staff: David L. Rose (Chief, Employment Section, Civil Rights Division) Douglas Huron (Civil Rights Division)

CRIMINAL DIVISION Assistant Attorney General Henry E. Petersen

COURT OF APPEALS

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NARCOTICS AND DANGEROUS DRUGS

CONTROLLED SUBSTANCE: SEARCH WARRANT UNDER FEDERAL STATUTE RELATING TO OFFENSES INVOLVING CONTROLLED SUBSTANCES MAY BE SERVED AT NIGHT UPON A SHOWING OF PROBABLE CAUSE TO BELIEVE THAT THE NARCOTICS WOULD BE FOUND ON THE PREMISES AT ANY TIME OF DAY OR NIGHT.

United States v. Lonnie Gooding and Leon F. Barnett (C.A. District of Columbia, Nos. 71-1699 and 71-1945, March 26, 1973; D.J. 12-16-691)

These appeals arose from the granting of motions to suppress physical evidence pursuant to search warrants executed in the nighttime. Each warrant stated that the magistrate was "satisfied that there [was] probable cause to believe that" narcotics and narcotics paraphernalia were "being concealed on the" described premises. Each directed that it be served "at any time in the day or night." The service and search in each instance was in the nighttime.

The Court stated that since 21 U.S.C. § 879 (a), providing that "A search warrant relating to offenses involving controlled substances may be served at any time of the day or night if . . . the United States magistrate is satisfied that there is probable cause to believe that grounds exist for the warrant and for its service at such time," was more recent and more specific as to subject matter than other potentially applicable nighttime search standards, it provided the tests by which to judge the validity of the search warrants. The Court rejected appellees' contention that § 879 (a) required showings of probable cause both "for the warrant" and "for its service at such time." Accordingly, the granting of the motions to suppress was overruled.

A concurring opinion stated that § 879 (a) was applicable since the alleged violations were of federal narcotics laws.

Another concurring opinion stated that § 879 (a) required showings of probable cause both for the search itself and for the service of the warrant "at such time" (at night), but that these requirements were met in both cases.

Staff: United States Attorneys Thomas A. Flannery and Harold H. Titus, Jr. Assistant United States Attorneys Guy H. Cunningham, III, John A. Terry, and Gregory C. Brady (D. District of Columbia)

LAND AND NATURAL RESOURCES DIVISION Assistant Attorney General Wallace H. Johnson

SUPREME COURT

TRUSTS AND TRUSTEES

PAYMENT OF TAX CLAIM IN RELIANCE ON OLD COURT DECISIONS.

<u>United States</u> v. <u>Mason</u> (S. Ct. No. 72-654, June 4, 1973; D.J. 90-1-23-1613)

The United States paid Oklahoma state inheritance taxes on the estate of a restricted Osage Indian in reliance on West v. Oklahoma Tax Comm., 334 U.S. 717 (1948), a case squarely on point. The estate's administrators sued in the Court of Claims asserting that the United States as trustee should have resisted the tax, based on a later Supreme Court decision not squarely on point and not dismissing West, and also based on sundry lower court decisions and a revenue ruling, none squarely on point. The Court of Claims ruled that the United States should indeed have resisted the tax, and that the Supreme Court would have reversed itself were West re-presented. Accordingly damages were awarded. The Supreme Court reversed. While declining to consider whether it would reverse West if the matter were re-presented, the Supreme Court did say that a trustee, as a general rule, may not be penalized for relying on a decision on point and never questioned.

Staff: Harry R. Sachse (Assistant to the Solicitor General); Carl Strass (Land and Natural Resources Division)

INDIANS

TERMINATION OF INDIAN RESERVATION; INDIAN COUNTRY.

Mattz v. Arnett, Director, Department of Fish and Game (S.Ct. No. 71-1182, June 11, 1973; D.J. 90-2-0-725)

Petitioner, a Klamath River Indian, intervened in a forfeiture proceeding seeking the return of his fishing nets confiscated by a California game warden. Petitioner alleged the nets were seized in Indian country within the meaning of 18 U.S.C. sec. 1151, and that the state statutes prohibiting their use did not apply to him. The state courts held that in 1892 the Klamath River Reservation lost its identity and that the area in question was not Indian country.

The United States Supreme Court held that the legislative history revealed that the Klamath River Reservation was not terminated by the Act of June 17, 1892, that the subject area was within the reservation boundaries and is still Indian country within the meaning of 18 U.S.C. sec. 1151, and that a congressional determination to terminate a reservation must be expressed on the face of the Act or be clear from the surrounding circumstances and legislative history.

The United States appeared as <u>amicus curiae</u> pursuant to request of the Supreme Court.

Staff: Glen R. Goodsell (Land and Natural Resources Division); Harry R. Sachse (Assistant to the Solicitor General)

COURTS OF APPEAL

PUBLIC LANDS

DESERT LAND ACT; POWER OF SECRETARY OF THE INTERIOR TO ADMINISTRATIVELY CANCEL ENTRIES, AND TO OBTAIN JUDICIAL CANCELLATION OF FRAUDULENTLY OBTAINED PATENTS.

Reed v. Morton and United States v. Hood Corporation (C.A. 9, Nos. 71-1187 and 71-1188, June 4, 1973; D.J. 90-1-0-738 and 90-1-0-790)

These consolidated cases sustained the authority of the Secretary of the Interior to test the validity of the so-called Indian Hill group entries under the Desert Land Law, 43 U.S.C. secs. 321-329, covering about 3,700 acres of public land in Idaho. In the Reed case the United States appealed from a judgment setting aside the Secretary's decision (reversing a previous decision of the BLM based on a stipulated record) by administratively cancelling seven individual entries on the ground they were accomplished pursuant to a scheme to circumvent various provisions of the Desert Land Act. Specifically, the Secretary had concluded that at the time of entry the entrymen had no intent to reclaim the lands for themselves in good faith; that a complicated series of agreements, notes and mortgages between the entrymen and a corporation constituted prohibited assignments to and for the benefit of a corporation; that the corporation held in excess of the 30-acre statutory limit; and that the entrymen had failed to expend the required \$3 per acre sum required by law. In the <u>Hood</u> case the Government sought judicial cancellation of five patents issued to members of the same group by fraudulent concealment of the facts. In both cases the district court held against the Government.

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On appeal the Ninth Circuit reversed, with directions to enter judgments in both cases for the Government. In Reed the court reaffirmed the Secretary's supervisory authority over unpatented public lands to set aside an erroneous departmental decision. The court added the Government was not, in any event, estopped to attack the scheme, and that the corporation, by knowing of its illegal scheme, should have known the risks inherent in its fraud, and was in no position to urge estoppel.

Staff: Jacques B. Gelin and Arthur D. Smith (Land and Natural Resources Division);
William Burpee (Field Solicitor, Department of the Interior)

CONDEMNATION

NEPA, AEC, LAND ACQUISITION BY APPLICANT PRIOR TO ISSUANCE OF CONSTRUCTION PERMIT FOR NUCLEAR POWER PLANT.

Laurence Gage, et al. v. Atomic Energy Commission (C.A. D.C. No. 72-1459; May 23, 1973; D.J. 90-5-1-4-16)

Gage, et al., landowners and farmers whose land would ultimately be acquired by commonwealth Edison for a nuclear power plant site, sought review of new AEC regulations implementing NEPA in the construction permit process. Gage alleged that the regulations failed to implement NEPA to the fullest extent possible since land acquisition by the applicant was not barred prior to obtaining a construction permit.

The petition was dismissed as being in the "wrong forum with an inappropriate claim in search of an unavailable remedy."

The court rejected Gage's claim that the mere change of ownership of land to Edison significantly affects the environment and, by changing the balance of benefits and costs, precludes implementation of NEPA "to the fullest extent possible." Barring acquisition of land to implement full NEPA review of alternatives would have the paradoxical result of precluding preconstruction permit testing and data gathering and thereby thwarting any effective NEPA review prior to permit issuance.

For lack of an administrative record on the subject, whether AEC could bar such land acquisition under the Atomic Energy Act in view of traditional state land use control was not reached. Had such rulemaking proceedings been requested, a resulting order with its "detailed and focused" record would have been reviewable.

Staff: Peter R. Steenland (Land and Natural Resources Division);

Jerome Nelson and Harvey S. Price (Atomic Energy Commission)

ENVIRONMENT

OIL SPILLS, 33 U.S.C. 1161 (b), SHEEN TEST UPHELD AS REASONABLE APPLICATION OF CONGRESSIONAL MEANING OF "HARMFUL DISCHARGE."

<u>United States v. Robert Blaine Boyd</u> (C.A. 9, No. 72-2620, April 18, 1973; D.J. 62-82-58)

Boyd was charged with violation of 33 U.S.C. sec. ll61 (b) for failure to report a 30-gallon diesel fuel oil discharge from his vessel into the navigable waters of the United States.

In affirming the conviction, the court upheld the sheen test as a reasonable expression of congressional intent in use of the phrase "harmful quantities" of oil. This test states that an oil discharge is harmful to the public health or welfare when it causes " a film or sheen upon or discoloration of the surface of the water." Boyd further contended that Section II (b) (4), together with the Sheen test, violates Fifth Amendment due process for vagueness. This was summarily rejected since "one salutary aspect of the sheen test is the simplicity of its application." The test, depending simply on the sense of sight is "anything but vague."

The exception to Section II (b) (4) for discharges from properly junctioning vessel engines was also found to be a reasonable balance between the competing interests of environmental protection (the public health and welfare) and unrestricted passage on navigable waters.

Staff: Bruce D. Carter (Assistant United States Attorney, W.D., Wash.);
Peter R. Steenland (Land and Natural Resources Division)

ENVIRONMENT

REFUSE ACT PROHIBITION EXTENDS TO NON-NAVIGATION IMPEDING DISCHARGES; ACT NEED NOT BE ACCOMMODATED WITH PRE-1972 FEDERAL WATER POLLUTION CONTROL ACT; NAVIGABILITY IN THE STATE OF NATURE DETERMINATIVE; PROSECUTOR'S COMPLIANCE WITH DISCOVERY ORDER.

United States v. United States Steel Corporation (C.A. 7, No. 72-1590, May 11, 1973; D.J. 62-26-10)

The United States Court of Appeals for the Seventh Circuit has upheld a conviction for violation of 33 U.S.C. sec. 407 ("the Refuse Act") for discharges of refuse matter into the east branch of the Grand Calumet River in October 1967. The information alleging violations of 33 U.S.C. sec. 407 described the discharges as "red-brown particulate sediment" and "an oily substance."

In upholding the conviction, the court held that the first offense of the Refuse Act applied to discharges of non-navigation-impeding refuse. Further, the court held that there was no need to accommodate the prohibition of the Refuse Act with the provisions of the Federal Water Pollution Control Act as amended in 1970.

The decision, moreover, rejected defendant's argument that the lack of a formal permit program at the time of the alleged offenses provided defendant with a defense to the criminal action. This portion of the opinion of the Court of Appeals was consistent with the decision of the Supreme Court rendered three days later in <u>United States v. Pennsylvania Industrial Chemical Corporation</u>, No. 72-624. Further, the court held that because defendant cannot successfully assert a defense that no permit was available, it was unnecessary to consider whether defendant's conviction violated due process if it could not obtain a permit.

The court also upheld the Government's theory that the Grand Calumet River was navigable in its state of nature and must therefore be deemed navigable thereafter as a matter of law.

Finally, the court rejected defendant's allegations that its conviction should be overturned because of noncompliance by the Government with the district court's discovery order. The court held that the submission of documents to defendant's counsel the day before the trial substantially complied with that order since the evidence indicated that government trial counsel did not decide to use such documents at trial before that time and because defense counsel made no timely motion for a continuance on the ground that there was inadequate opportunity properly to analyze or assess the material.

Staff: United States Attorney William C. Lee (N.D. Ind.)

EMINENT DOMAIN

RIGHT TO TAKE; RIGHT TO HEARING; APPEALABILITY OF ORDER DENYING CHALLENGE TO RIGHT TO TAKE AND ORDER FOR DELIVERY OF POSSESSION.

United States v. 58.16 Acres of Land, Clinton County, Illinois (Cooley) (C.A. 7, No. 72-1220, April 13, 1973; D.J. 33-14-530-943)

In a condemnation proceeding for the fee taking of 58.16 acres of land in connection with the Carlyle Reservoir flood control project, the landowners challenged the right to take on the ground that the Government's decision to condemn instead of paying repair damages caused to their land by the "wave action" of the lake, and that its decision to condemn only their land and not adjacent or nearby land was arbitrary and capricious. The district court, based upon an affidavit and pleadings filed by the landowner, and without a hearing, filed a memorandum and order denying, as without merit, landowners' motion to set aside and amend its previous order of possession.

The Court of Appeals reversed and remanded, holding (1) that the district court failed to resolve the questions of bad faith, arbitrariness and capriciousness which has a bearing upon whether the land taken is for public use; (2) that the landowners were entitled to a hearing on their objections to the taking prior to being required to vacate their homestead; (3) that such a hearing should not be deferred until a determination of just compensation; (4) and that this appeal was in the nature of mandamus to compel the district court to entertain the challenge asserted by the landowners which was fur damental to the further conduct of the case, hence the Court of Appeals had jurisdiction.

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