

# United States Attorneys Bulletin



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| These pages should be placed on permanent file,<br>by Rule, in each United States Attorneys' office<br>library. Citations for the slip opinions are<br>available on FTS 739-3754. |             |

COMMENDATIONS

Assistant United States Attorney Nathaniel L. Gerber, Southern District of New York, has been commended by William E. Hall, United States Marshals Service, for his fine representation of the Service in John J. Bruzzone v. Robert Hampton, et al.

Assistant United States Attorney Alexander Lindsay, Western District of Pennsylvania, has been commended by John L. McManus, President, Green Tree Borough Council, for his success in having a jury in U.S. v. Anthony M. Lombardi, a complex mail fraud case, hand down a verdict of guilty on 17 issues.

Assistant United States Attorney David Curnow, Southern District of California, has been congratulated by R. C. Turner, Chief, Intelligence Division, Los Angeles District, Internal Revenue Service, on his presentation concerning the administration and enforcement of tax law to a group managers' meeting.

Assistant United States Attorney David M. Curry, Western District of Pennsylvania, has been commended by G. A. Freeman, Inspector in Charge, United States Postal Service, Pittsburgh, for his success in a series of conspiracy cases, the most recent lasting eight weeks, convicting the majority of 30 individual defendants.

Assistant United States Attorney Lawrence E. Schauf, District of Kansas, has been commended by John D. Dalton, Acting District Counsel, Small Business Administration, for his performance in litigating SBA cases.

EXECUTIVE OFFICE FOR U. S. ATTORNEYS  
Director William B. Gray

City of Milwaukee v. Saxbe, \_\_\_\_\_ F.2d \_\_\_\_\_ (7th Cir., Civ. No. 74-C-422, decided November 12, 1976). DJ 170-85-7. 45 U.S.L.W. 2267.

28 U.S.C. 1243(4): Suit Against Attorney General

The City of Milwaukee sued the Attorney General, challenging his prosecutorial decision to investigate the city's allegedly discriminatory employment practices without investigating employment practices of surrounding suburban communities, alleging that the decision perpetuates illegal racial segregation in the metropolitan area. The Court of Appeals rejected 28 U.S.C. 1361 (limited to ministerial acts) and 28 U.S.C. 1331 (jurisdictional amount not proved) as bases for jurisdiction. It held that 28 U.S.C. 1343(4) was the proper jurisdictional basis for acts done under color of federal law, if the city could maintain a cause of action under 42 U.S.C. 1981 (or 1982). Baker v. F & F Investment Co., 489 F.2d 829 (7th Cir. 1973). It found, however, that the city could not maintain this action because there could be no violation of the Fifth Amendment without an allegation as to intentional purposeful discrimination. Washington v. Davis, 44 U.S.L.W. 4786.

Attorney: Steve Kravit (AUSA, E.D. Wisconsin)  
FTS 362-1441

United States v. Jesus Sanchez-Meza, \_\_\_\_\_ F.2d \_\_\_\_\_ (9th Cir., No. 76-15-42, decided November 5, 1976. DJ 39-12-1011. 45 U.S.L.W. 2270.

Jury Trial for Misdemeanor Conspiracy

Following denial of motion for jury trial, defendant was convicted of conspiring to elude immigration examination and was given the maximum sentence of six months. The Court of Appeals, relying on Callan v. Wilson, 127 U.S. 540 (1888), D.C. v. Colts, 282 U.S. 63 (1930), and D.C. v. Clawans, 300 U.S. 617 (1937), held that conspiracy, whether common law or statutory, whether a felony or misdemeanor, was not a petty offense but a "crime" since (1) it was indictable at common law, and (2) was malum in se, and therefore required a jury trial under the Sixth Amendment and Article III, Sec. 2, Cl. 3. In doing so,

the court rejected the Government's contention that a court need only examine the maximum potential penalty for an offense to determine whether it is petty, but added "Perhaps, penalties for offenses should be infallible barometers for measuring the seriousness, for jury trial purposes, of an offense. If so, this simply is a case where history and precedent require a decision which logic and, perhaps, common sense do not."

Attorney: Jeffrey Arbetman (AUSA, S.D. Cal.),  
FTS 895-5617

CIVIL DIVISION  
Assistant Attorney General Rex E. Lee

Arlington Oil Mills v. Knebel ( \_\_\_ F.2d \_\_\_, C.A. 5, No. 76-3420,  
decided November 22, 1976). DJ 106-19M-374.

Administrative Procedure Act.

In March, 1976, the Secretary of Agriculture, after an informal rulemaking proceeding, set price support differentials favoring one type of peanut over others. These differentials were objected to by some interests and, without further proceedings, the Secretary, in July, 1976, changed the differentials. In this suit by Georgia peanut shellers, the district court entered a preliminary injunction which not only invalidated the July differentials but, because the peanut harvest had started, also ordered implementation of the March differentials. On appeal, the court of appeals, although agreeing with the district court that the July differentials were invalid for lack of notice and opportunity to comment, accepted our argument that the proper remedy was to remand the matter to the Secretary so that he could exercise the discretion to set differentials conferred upon him by statute.

Attorney: Thomas G. Wilson (Civil Division),  
FTS 739-3395.

Churchwell v. United States ( \_\_\_ F.2d \_\_\_, C.A. 8, No. 76-1674,  
decided November 29, 1976). DJ 35-69-4.

Civil Service Adverse Actions.

In this suit for reinstatement and back pay, the district court granted partial summary judgment to plaintiff, refusing to order reinstatement but requiring the Indian Health Service, who had discharged plaintiff nurse, to give her a hearing. We appealed, arguing that plaintiff had no property interest in her job, and that any liberty interest she had was fully protected by the provisions of the Privacy Act. The Eighth Circuit has affirmed the grant of partial summary judgment, holding that stigmatizing information had been divulged to a prospective employer, and therefore plaintiff had been deprived of liberty without due process.

Attorney: Michael H. Stein (Civil Division),  
FTS 739-4795.

ICC v. Southern Railway ( \_\_\_ F.2d \_\_\_, C.A. 5, No. 74-3588,  
decided December 3, 1976). DJ 59-12-2138.

Authority Of ICC To Represent The Government.

The Fifth Circuit, affirming the dismissal of an action brought by the ICC in its own name and through its own counsel, to enforce orders of the ICC, has ruled that only the Attorney General, and not the ICC through its own counsel, may institute an action to enforce an ICC order. In accepting the arguments we advanced as amicus curiae on behalf of the United States, the Fifth Circuit held that its decision comported with the principle that the Attorney General has broad plenary powers over the conduct of litigation on behalf of the federal government.

Attorney: Neil H. Koslowe (Civil Division),  
FTS 739-5325.

Kaplan v. Corcoran ( \_\_\_ F.2d \_\_\_, C.A. 7, No. 76-1515, decided November 24, 1976). DJ 27-7831.

#### Patents.

In 1950, President Truman promulgated Executive Order 10096 which provides that the United States shall obtain title to inventions made by government employees under many circumstances. In this suit by a Veterans Administration doctor seeking to keep title to his invention, the district court held that the Executive Order was unconstitutional. On our appeal, the Seventh Circuit reversed the adverse district court ruling.

Attorney: Thomas G. Wilson (Civil Division),  
FTS 739-3395.

Phillippi v. Central Intelligence Agency ( \_\_\_ F.2d \_\_\_, C.A.D.C. No. 76-1004, decided November 16, 1976). DJ 145-1-436.

#### Freedom of Information Act.

A journalist for Rolling Stone submitted an FOIA request for all CIA records relating to reported contacts between the CIA and the news media concerning publication of information about the Hughes Glomar Explorer. The CIA denied the request without verifying the existence of the requested records. The journalist filed suit under the FOIA, and the Government moved to dismiss on the basis of two sealed affidavits classified "secret" and "top secret". On the basis of these affidavits, which the journalist's counsel was not permitted to see, the district court granted the Government's motion under Exemption Three of the FOIA. The court of appeals rejected the journalist's contention that the district court had no authority to resolve the case on the basis of secret affidavits examined in camera. However, the court of appeals reversed and remanded the case to the district court with instructions to require the CIA to provide a public affidavit explaining the basis of its claim in as much detail as possible, and to permit the journalist to seek appropriate discovery to

clarify the CIA's position and identify the procedures by which it was established.

Attorney: David M. Cohen (Civil Division),  
FTS 264-9233.

United States v. "A" Manufacturing Co. (541 F.2d 504, C.A. 5,  
1976). DJ 105-73-320.

Interlocutory Appeal; Receiver Sales.

In an action on behalf of the Small Business Administration to recover an outstanding balance due on a promissory note guaranteed by the SBA, the corporate maker of the note and sureties thereon appealed from the action of the district court confirming a receiver's early sale of the property securing the note. The Fifth Circuit held that the trial court's order was appealable under 28 U.S.C. §1292(a)(2), but that the district court's decision confirming the sale did not constitute an abuse of discretion.

Attorney: Claude Brown (AUSA, N.D. Texas),  
FTS 334-3325.

Usery v. Godfrey Brake and Supply Service, Inc. (\_\_\_\_ F.2d \_\_\_\_,  
C.A. 8, No. 76-1247, decided November 19, 1976).  
DJ 223076-557.

Occupational Safety and Health Act.

Adopting our argument that the statutory objective of unannounced inspections requires immediate access to the employer's premises once an OSHA inspector has presented appropriate credentials, the Eighth Circuit has reversed a district court judgment which upheld the practice of an employer of requiring the inspector to answer a questionnaire before making his inspection. The employer claimed that the questionnaire was necessary to insure the genuineness of the inspector's professed identity.

Attorney: Allen H. Sachsel (Civil Division),  
FTS 739-3688.