## The Integrated Reentry and Employment Services (IRES) Pilot Project: Preparing People for Work







### Ray Woodruff Employment Program Manager, Wisconsin Department of Corrections

Chantell Jewell Reentry Services Manager, Employ Milwaukee

Daylan Beamon Project Manager, ICF



Goals and scope of pilot project

Programming and process changes

Next steps



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### The scope of reentry is too big to ignore



# **10 million adults** in the U.S. are returning from incarceration each year\*

### **70 million adults** nationwide have an arrest or conviction record

\* 600,000 people released from state and federal prisons, plus 9 million people released from jails

SOURCES: National Employment Law Project (2013) "The Business Case – Minimizing Risk, Maximizing Talent: Hiring People with Records"; The Pew Charitable Trust (2010) "Collateral Costs: Incarceration's Effect on Economic Mobility; Bureau of Justice Statistics (2016), "Annual Probation Survey, Annual Parole Survey, Annual Survey of Jails, Census of Jail Inmates, and National Prisoner Statistics Program, 2000, and 2005–2015"; The Council of State Governments Justice Center (2015) "Reentry Facts & Trends".

### Scope of the Issue in Wisconsin

- ▶ 66,000+ under correctional supervision in the community
- 22,000+ incarcerated in Wisconsin DOC institutions
- 8,500 9,000 DOC inmates released each year in WI



#### 2016 Releases from Incarceration

### Employment is an important part of reentry



- Especially when earnings are above minimum wage<sup>2</sup>
- Especially with stable jobs<sup>3</sup>

SOURCES: (1) Graffam, Shinkfield, & McPherson (2004), "Variables Affecting Successful Reintegration as Perceived by Offenders and Professionals"; (2) Urban Institute (2008), "Employment after Prison: A Longitudinal Study of Releasees in Three States"; (3) Sampson & Laub (1993), "Crime in the Making: Pathways and Turning Points Through Life"

### What is the Employment Factor?

- People who are employed and earning higher wages soon after release from incarceration less likely to recidivate
- Individuals who receive correctional education less likely to recidivate and more likely to obtain employment
- Subsidized employment programs for those recently released from prison, as well as wrap-around programs (pre-release interventions with post-release services), have been shown to boost employment and earnings while reducing recidivism



## Considerations for employment programs seeking to reduce recidivism

Not everyone with a criminal record needs the same services

Assess differences in risk of recidivism and job readiness

Just connecting someone to a job will not reduce recidivism

People at a higher-risk of reoffending require cognitivebehavioral interventions, while those services can make people at a lower-risk of reoffending worse off Address underlying needs related to recidivism

 Match people to services based on assessed risk and needs

SOURCE: Latessa (2012), "Why work is important and how to improve the effectiveness of correctional reentry programs that target employment"

## Integrated Reentry and Employment Strategies (IRES) white paper released in 2013



**Purpose:** Bridge and integrate best practices from the corrections, reentry, and workforce development fields

Supported by



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With guidance from



## Connect people to appropriate services based on assessed risk and needs



## Two pilot sites selected to test framework at a systems level



### Why Wisconsin?







- Committed Leadership
- Existing Partnerships
  - Milwaukee Reentry Network
  - Windows to Work
  - EM Coordinating Council

### **Employ Milwaukee Partnerships**

### Coordinating Council

- The *Coordination Council* is a group of local workforce related entities from the *Public, Private For Profit, and Non-profit* organizations engaged in the funding, delivery and monitoring of services to both employers and workers.
- Its primary focus is to address the needs of the worker in their efforts to insure alignment with the employers needs for a skilled workforce.
- Provides Employ Milwaukee a system to position it as the primary coordinator of all workforce related issues.
- Creates the vehicle to address and engage all community workforce stakeholders in plans to resolve local workforce issues.
- Convenes Public, Private, Non-Profits and Foundations engaged in workforce solutions.

- Responds to employer's desires to have a source for identifying and hiring qualified workers.
- Creates a mechanism to respond to local employer trends.

### About 38% of all adults released to Milwaukee Co. come from four DAI facilities



## Scope of pilot project in Milwaukee Co. and research questions

Target Population

**1035 adults** returned to Milwaukee Co. from four DAI facilities of focus in 2016

What are their risk levels and service needs, and what types of services are available pre-release?

Referral Mechanism Pre-release staff coordinate with supervision agent for reentry planning

What are the assessment and referral processes, and who coordinates?



~25 agencies in Milwaukee Co. provide workforce services to adult reentry population

What types of services are available, and who are providers best equipped to serve?



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### IRES project timeline

### Information Gathering

(Feb 2015 – Mar 2016)

### Planning and Implementation

(Apr 2016 – Dec 2017) Process Evaluation

(Jan 2018 – Apr 2018)

### System map (pre- to post-release)



**Step 1:** Conduct risk-needs assessment to group population by risk and job readiness levels



## 47% of people released in 2016 from four DAI facilities to Milwaukee Co. were higher risk and less job ready



#### **Data Definitions**

Higher Risk: Medium, Medium with Override Consideration, or High Recommended Supervision Level
Lower Risk: Low Recommended Supervision Level
More Ready: Unlikely Education/Vocational Need Scale or Unlikely Employment Expectations Scale
Less Ready: Probable or Highly Probable Education/Vocational Need Scale or Probable or Highly Probable Employment Expectations Scale
Expectations Scale

\*Scores missing for 34 people Data analyzed by the Council of State Governments Justice Center

### **Step 2:** Make referrals to correctional programming



**Step 3:** Make connection to supervision agent and referral to workforce program in community



- Supervision Agent sends referral to EM
- Reach in services conducted within 30days pre-release
  - Complete Online Work Readiness Assessment
  - Discuss individual employment and/or training plan
  - Provide appointment for week of release
- Provide case management and referrals to workforce programs upon release
- Coordinate programming and supportive services with DCC Agent
  - Provided with copy of IEP and first appointment
  - Monthly progress notes provided to Agent

### What is wQ?

- A customized, online, standardized appraisal tool that, when coupled with proper interviewing skills:
  - Assists case managers with helping customers access services and an appropriate employment pathway
  - Provides comprehensive customer information
  - Standardizes the employability appraisal process
  - Streamlines work and work readiness planning activities
- Provides in-depth appraisal of customer strengths and barriers
- For use with any population—particularly those hard to serve or unemployed/underemployed

### Feature: Plan

Self-Sufficiency Plan/Assessment Strengths and Barriers	New Interview Assessment Added - Self-Sufficiency Plan must be created		
Employment Plan	Interview ID: 339138 Updated: 03/09/2017		
Barrier Reduction Plan	Strengths		
Employment Projections			
Print Self-Sufficiency Plan	Employment Previous Jobs	Recommendation:	
	(Job History)	Has held the following jobs:	
		Kohl's (10/14/2016 - ) Type of work: Special skills:	
	Language Proficiency	Recommendation: Has the following language proficiency:	
		Albanian: Fluent	
	Work Interests	Recommendation: Has the following work interests:	
		Coordinating, training, supervising, or managing the activities of others to accomplish goals	
		Working alone	
		Working with words and numbers	
		Working with numbers	
		Using traditional skills (canoe building, art work, baskets, beadwork)	
		Working with databases	

### Feature: Employment Projections

Employ	Home	About - Intonview - Reporting -		Admin
Milwaukee		Employment Projection:	×	Environment
Interviews List     >       Employment Projections       Print Self-Sufficiency Plan	Ada Self-	The fields marked with an asterisk (*) are required. State Wisconsin MSA Madison-Janesville- Madison-Janesville-		New
	0	* Report Format Milwaukee-Racine-V Minneapolis-St. Pau	Vaukesha <sub>sheet</sub> I	t Self-Sufficiency Plan
			_	Get

### Feature: Reports

Employ Milwaukee

Home About <del>-</del>	Interview 🗸	Reporting -	Admin Adı
		Dashboard	Environment : employm
		Reports	
Reports		Glossary	

#### **Client by Demographics**

Presents counts of clients broken down by various demographic factors, including gender, race/ethnicity, and age.

#### Participants by Employment History and Career Preferences

Provides counts of clients broken down by current employment status, reasons currently not working, and career preferences.

#### Participants by Educational Attainment

Displays counts of clients based on highest grade level completed, familiarity with English, and other educational attainments.

#### Clients by Potential Barriers - Legal, Housing, and Transportation

Summarizes total counts of clients based on transportation, housing and legal barriers.

#### Participants by Health Barriers

Shows counts of clients based on physical health concerns and disabilities, mental health concerns, and alcohol and substance abuse/addiction.

#### Clients by Potential Barriers - Childcare, Domestic Abuse, and Well-Being

Depicts counts of clients based on domestic violence, family member health problems, childcare issues and barriers.

### Findings

### Customers:

- Feel more engaged in the process and actively participate in the assessment
- Feel more ownership in their Self Sufficiency plan
- Generated more buy-in to recommendations
- Feel they have an advocate who understands their challenges
- Have connections to the workforce trends and labor market needs

### Staff:

- See customer trends, resulting in alignment of resources to needs
- Able to better understand case load and service delivery needs
- Promotes consistency and accountability among case managers
- Strengthens referral process
- Helps identify additional staff training needs
- Staff think more holistically about customer desires, objectives, strengths, and barriers

### **Step 4:** Deliver reentry and workforce programs in community based on assessed risk and needs



## *What* services are provided should be based on a person's level of job readiness

More Job-Ready	Less Job-Ready
<ul> <li>Primary Focus:</li> <li>Finding &amp; Retaining Employment</li> <li>Permanent unsubsidized employment</li> <li>Job development and coaching</li> <li>Retention and advancement services (includes continued education and training)</li> <li>Financial work incentives</li> </ul>	<ul> <li>Primary Focus: promoting Job Readiness</li> <li>Education and training</li> <li>Soft-skill development</li> <li>Transitional job placements</li> <li>Non-skill-related interventions</li> </ul>



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## Expand employment programming pre-release and prioritize services



## Ensure a smooth and coordinated transition from pre- to post-release

- Refine referral process for information sharing between DCC agents and Employ Milwaukee
- Identify which workforce programs are best equipped to serve each risk/need grouping
- Build capacity of workforce providers to integrate recidivism reduction techniques into employment programs

### Questions?

